THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1657 Session of 2023

INTRODUCED BY FRANKEL, RABB, D. WILLIAMS, SANCHEZ, McNEILL, ZABEL, MADDEN, HOWARD, FREEMAN, OTTEN, KHAN, KINKEAD, N. NELSON, WAXMAN, MAYES, BOROWSKI, MARSHALL, CEPEDA-FREYTIZ, DELLOSO, BENHAM, SMITH-WADE-EL, BOYD AND MULLINS, SEPTEMBER 5, 2023

AS REPORTED FROM COMMITTEE ON HEALTH, HOUSE OF REPRESENTATIVES, AS AMENDED, NOVEMBER 15, 2023

AN ACT

Amending the act of June 13, 2008 (P.L.182, No.27), entitled "An act regulating smoking in this Commonwealth; imposing powers and duties on the Department of Health and local boards of health; providing penalties; preempting local action; and 4 making a related repeal," further providing for title of act, for definitions, for prohibition, for signage, for 7 enforcement, for administration, for preemption of local ordinances and for repeal; and making editorial changes. 9 The General Assembly of the Commonwealth of Pennsylvania 10 hereby enacts as follows: 11 Section 1. The title and sections 2, 3(b) and (c), 4, 5(d), 12 8, $\frac{10}{1}$, 11 and 29 of the act of June 13, 2008 (P.L.182, No.27), <-known as the Clean Indoor Air Act, are amended to read: 13 14 AN ACT 15 Regulating smoking in this Commonwealth; imposing powers and 16 duties on the Department of Health and local boards of 17 health; providing penalties; [preempting local action;] and making [a related repeal] related repeals. 18 19 Section 2. Definitions.

- 1 The following words and phrases when used in this act shall
- 2 have the meanings given to them in this section unless the
- 3 context clearly indicates otherwise:
- "Adult day care." As defined in section 1001 of the act of 4
- June 13, 1967 (P.L.31, No.21), known as the Human Services Code. 5
- 6 "Child-care services." As defined in 23 Pa.C.S. § 6303
- 7 (relating to definitions).

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8 +"Cigar bar." Any of the following:

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An establishment which, on the effective date of

10 this section, operates pursuant to an eating place retail 11 dispenser's or restaurant liquor license under the act of

April 12, 1951 (P.L.90, No.21), known as the Liquor Code, and

is physically connected by a door, passageway or other

14 opening and directly adjacent to a tobacco shop.

- 15 An establishment which, at any time, operates 16 pursuant to an eating place retail dispenser's license, malt 17 or brewed beverage distributor's license or restaurant liquor 18 license under the Liquor Code, and has total annual sales of 19 tobacco products, including tobacco, accessories or cigar 20 storage lockers or humidors of at least 15% of the combined 21 gross sales of the establishment.
- 22 (3) A SMOKING LOUNGE LOCATED INSIDE A PRIVATE CLUB THAT: <--

- 23 (I) IS FULLY ENCLOSED;
- 24 (II) HAS 100% POWERED EXHAUST, FRESH AIR MAKEUP;
- 25 (III) IS UNDER NEGATIVE AIR PRESSURE; AND
- 26 (IV) COMPLIES WITH MINIMUM VENTILATION RATES UNDER
- 27 THE 2018 INTERNATIONAL MECHANICAL CODE, TABLE 403.3.1.1
- 28 FOR SMOKING LOUNGES.
- 29 "Department." The Department of Health of the Commonwealth.
- ["Drinking establishment." Any of the following: 30

| 1 | (1) An establishment which: |
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| 2 | (i) operates pursuant to an eating place retail |
| 3 | dispenser's license, restaurant liquor license or retail |
| 4 | dispenser's license under the act of April 12, 1951 |
| 5 | (P.L.90, No.21), known as the Liquor Code; |
| 6 | (ii) has total annual sales of food sold for on- |
| 7 | premises consumption of less than or equal to 20% of the |
| 8 | combined gross sales of the establishment; and |
| 9 | (iii) does not permit individuals under 18 years of |
| 10 | age. |
| 11 | (2) An enclosed area within an establishment which, on |
| 12 | the effective date of this section: |
| 13 | (i) operates pursuant to an eating place retail |
| 14 | dispenser's license, restaurant liquor license or retail |
| 15 | dispenser's license under the Liquor Code; |
| 16 | (ii) is a physically connected or directly adjacent |
| 17 | enclosed area which is separate from the eating area, has |
| 18 | a separate air system and has a separate outside |
| 19 | entrance; |
| 20 | (iii) has total annual sales of food sold for on- |
| 21 | premises consumption of less than or equal to 20% of the |
| 22 | combined gross sales within the permitted smoking area of |
| 23 | the establishment; and |
| 24 | (iv) does not permit individuals under 18 years of |
| 25 | age. |
| 26 | The term does not include a nightclub. |
| 27 | "Full-service truck stop." An establishment catering to |
| 28 | long-haul truck drivers that provides shower facilities for a |
| 29 | fee. |
| 30 | "Gaming floor." Any portion of a licensed facility where |

- 1 slot machines have been installed for use or play as approved by
- 2 the Pennsylvania Gaming Control Board. The term does not include
- 3 an area adjacent to the gaming floor, including any hallway,
- 4 reception area, retail space, bar, nightclub, restaurant, hotel,
- 5 entertainment venue or office space.
- "Licensed facility." As defined in 4 Pa.C.S. § 1103
- 7 (relating to definitions).
- 8 "Night club." A public hall or hall for which admission is
- 9 generally charged and which is primarily or predominantly
- 10 devoted to dancing or to shows or cabarets as opposed to a
- 11 facility that is primarily a bar, tavern or dining facility.]
- 12 <u>"ELECTRONIC SMOKING DEVICE." AN ELECTRONIC DEVICE THAT</u>
- 13 CONTAINS OR DELIVERS NICOTINE OR ANOTHER SUBSTANCE TO AN
- 14 INDIVIDUAL INHALING FROM THE DEVICE. THE TERM INCLUDES, BUT IS
- 15 NOT LIMITED TO, ANY DEVICE, WHETHER MANUFACTURED, DISTRIBUTED,
- 16 MARKETED OR SOLD AS AN ELECTRONIC NICOTINE DELIVERY SYSTEM,
- 17 ELECTRONIC CIGARETTE, ELECTRONIC CIGAR, ELECTRONIC PIPE, VAPE
- 18 PEN OR OTHER ELECTRONIC DEVICE UNDER ANY OTHER PRODUCT NAME OR
- 19 DESCRIPTOR.
- 20 "Private club." An organization which is any of the
- 21 following:
- 22 (1) A reputable group of individuals associated together
- as an organization for legitimate purposes of mutual benefit,
- 24 entertainment, fellowship or lawful convenience which does
- 25 all of the following:
- 26 (i) Regularly and exclusively occupies, as owner or
- lessee, a clubhouse or quarter for the use of its
- members.
- 29 (ii) Holds regular meetings; conducts its business
- through officers regularly elected; admits members by

| 1 | written application, investigation and ballot; and | |
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| 2 | charges and collects dues from elected members. | |
| 3 | (iii) Has been in continuous existence for a period | |
| 4 | of [ten] 25 years as such an organization. | < |
| 5 | (2) A volunteer ambulance service. | < |
| 6 | (3) A volunteer fire company. | |
| 7 | (4) A volunteer rescue company.] | |
| 8 | "Electronic smoking device." An electronic device that | < |
| 9 | contains or delivers nicotine or another substance to an | |
| 10 | individual inhaling from the device. The term includes, but is | |
| 11 | not limited to, any device, whether manufactured, distributed, | |
| 12 | marketed or sold as an electronic nicotine delivery system, | |
| 13 | electronic cigarette, electronic cigar, electronic pipe, vape | |
| 14 | pen or other electronic device under any other product name or | |
| 15 | descriptor. | |
| 16 | "PATIO." AN OUTDOOR DECK OR SIMILAR OUTDOOR SERVICE AREA | < |
| 17 | ENCLOSED ON NO MORE THAN TWO SIDES WHICH IS PART OF AN | |
| 18 | ESTABLISHMENT THAT SERVES FOOD OR DRINKS. | |
| 19 | "Public meeting." A meeting open to the public. The term | |
| 20 | includes a meeting under 65 Pa.C.S. Ch. 7 (relating to open | |
| 21 | meetings). | |
| 22 | "Public place." An [enclosed] area which serves as a | |
| 23 | workplace, commercial establishment, transit vehicle or an area | |
| 24 | where the public is invited or permitted. [The term includes: | |
| 25 | (1) A facility which provides education, food or health | |
| 26 | care-related services. | |
| 27 | (2) A vehicle used for mass transportation. This | |
| 28 | paragraph includes a train, subway, bus, including a | |
| 29 | chartered bus, plane, taxicab and limousine. | |
| 30 | (3) A train station, subway station or bus station. | |

- 1 (4) A public facility. This paragraph includes a
- facility to which the public is invited or in which the
- 3 public is permitted and a private home which provides child-
- 4 care or adult day-care services.
- 5 (5) A sports or recreational facility, theater or
- 6 performance establishment.] <u>The term includes the space</u>
- 7 within at least 20 feet of a public entrance to the area, a
- 8 sports or recreational facility, theater or performance
- 9 <u>establishment</u>, park and playground. The term does not include

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- 10 a street OR PATIO.
- 11 ["Smoking." The carrying by a person of a lighted cigar,
- 12 cigarette, pipe or other lighted smoking device.]
- 13 "SMOKING." INHALING, EXHALING, BURNING OR CARRYING ANY
- 14 LIGHTED OR HEATED CIGAR, CIGARETTE, PIPE OR ANY OTHER LIGHTED OR
- 15 HEATED TOBACCO OR PLANT PRODUCT INTENDED FOR INHALATION,
- 16 INCLUDING MARIJUANA, WHETHER NATURAL OR SYNTHETIC, IN ANY MANNER
- 17 OR FORM. THE TERM INCLUDES THE USE OF AN ELECTRONIC SMOKING
- 18 DEVICE WHICH CREATES AN AEROSOL OR VAPOR, IN ANY MANNER OR FORM.
- 19 "Tobacco shop." A business establishment whose sales of
- 20 tobacco and tobacco-related products, including cigars, pipe
- 21 tobacco and smoking accessories, comprise at least 50% of the
- 22 gross annual sales. This term does not include a stand-alone
- 23 kiosk or establishment comprised solely of cigarette vending
- 24 machines.
- 25 ["Volunteer ambulance service." As defined in section 102 of <--
- 26 the act of July 31, 2003 (P.L.73, No.17), known as the Volunteer
- 27 Fire Company and Volunteer Ambulance Service Grant Act.
- "Volunteer fire company." As defined in section 102 of the
- 29 act of July 31, 2003 (P.L.73, No.17), known as the Volunteer
- 30 Fire Company and Volunteer Ambulance Service Grant Act.

- "Volunteer rescue company." As defined in section 102 of the
- 2 act of July 31, 2003 (P.L.73, No.17), known as the Volunteer
- Fire Company and Volunteer Ambulance Service Grant Act.]
- 4 "Smoking." Inhaling, exhaling, burning or carrying any
- 5 lighted or heated cigar, cigarette, pipe or any other lighted or
- 6 heated tobacco or plant product intended for inhalation,
- 7 including marijuana, whether natural or synthetic, in any manner
- 8 or form. The term includes the use of an electronic smoking
- 9 device which creates an aerosol or vapor, in any manner or form.
- "Workplace." An [indoor] area serving as a place of
- 11 employment, occupation, business, trade, craft, professional or
- 12 volunteer activity. The term includes work areas, private
- 13 offices, employee lounges, restrooms, conference rooms, meeting
- 14 rooms, classrooms, employee cafeterias, hallways, construction
- 15 <u>sites</u>, temporary offices and work vehicles.
- 16 Section 3. Prohibition.
- 17 * * *
- 18 (b) Exceptions. -- Subsection (a) shall not apply to any of
- 19 the following:
- 20 (1) A private home, private residence or private vehicle
- 21 unless the private home, private residence or private vehicle
- is [being used at the] <u>used at any</u> time <u>as a workplace or</u> for <--
- the provision of child-care services, adult [day-care] <u>day</u>
- 24 <u>care</u> services or services related to the care of children and
- youth in State or county custody.
- 26 [(2) Designated quarters:
- (i) within a lodging establishment which are
- available for rent to guests accounting for no more than
- 29 25% of the total number of lodging units within a single
- lodging establishment; or

| 1 | (ii) within a full-service truck stop.] |
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| 2 | (3) A tobacco shop. |
| 3 | (4) A workplace of a manufacturer, importer or |
| 4 | wholesaler of tobacco products; a manufacturer of tobacco- |
| 5 | related products, including lighters; a tobacco leaf dealer |
| 6 | or processor; or a tobacco storage facility. |
| 7 | [(5) Any of the following residential facilities: |
| 8 | (i) A long-term care facility regulated under 42 CFR |
| 9 | 483.15 (relating to quality of life). This subparagraph |
| 10 | shall not apply if 42 CFR 483.15 is abrogated or expires. |
| 11 | (ii) A separate enclosed room or designated smoking |
| 12 | room in a residential adult care facility, community |
| 13 | mental health care facility, drug and alcohol facility or |
| 14 | other residential health care facility not covered under |
| 15 | subparagraph (i). |
| 16 | (iii) A designated smoking room in a facility which |
| 17 | provides day treatment programs. |
| 18 | (6) Subject to subsection (c)(2), a private club, except |
| 19 | where the club is: |
| 20 | (i) open to the public through general advertisement |
| 21 | for a club-sponsored event; or |
| 22 | (ii) leased or used for a private event which is not |
| 23 | club sponsored. |
| 24 | (7) A place where a fundraiser is conducted by a |
| 25 | nonprofit and charitable organization one time per year if |
| 26 | all of the following apply: |
| 27 | (i) The place is separate from other public areas |
| 28 | during the event. |
| 29 | (ii) Food and beverages are available to attendees. |
| 30 | (iii) Individuals under 18 years of age are not |

| 1 | permitted to attend. |
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| 2 | (iv) Cigars are sold, auctioned or given as gifts, |
| 3 | and cigars are a feature of the event. |
| 4 | (8) An exhibition hall, conference room, catering hall |
| 5 | or similar facility used exclusively for an event to which |
| 6 | the public is invited for the primary purpose of promoting or |
| 7 | sampling tobacco products, subject to the following: |
| 8 | (i) All of the following must be met: |
| 9 | (A) Service of food and drink is incidental. |
| 10 | (B) The sponsor or organizer gives notice in all |
| 11 | advertisements and other promotional materials that |
| 12 | smoking will not be restricted. |
| 13 | (C) At least 75% of all products displayed or |
| 14 | distributed at the event are tobacco or tobacco- |
| 15 | related products. |
| 16 | (D) Notice that smoking will not be restricted |
| 17 | is prominently posted at the entrance to the |
| 18 | facility. |
| 19 | (ii) A single retailer, manufacturer or distributor |
| 20 | of tobacco may not conduct more than six days of a |
| 21 | promotional event under this paragraph in any calendar |
| 22 | year.] |
| 23 | (9) A cigar bar. |
| 24 | (10) A drinking establishment. |
| 25 | (11) Unless otherwise increased under this paragraph, |
| 26 | 25% of the gaming floor at a licensed facility. No earlier |
| 27 | than 90 days following the effective date of this section or |
| 28 | the date of commencement of slot machine operations at a |
| 29 | licensed facility, whichever is later, a licensed facility |
| 30 | shall request a report from the Department of Revenue that |

1 analyzes the gross terminal revenue per slot machine unit in operation at the licensed facility within the 90-day period 2 preceding the request. If the report shows that the average 3 gross terminal revenue per slot machine unit in the 4 5 designated smoking area equals or exceeds the average gross terminal revenue per slot machine unit in the designated 6 7 nonsmoking area, the licensed facility may increase the designated smoking area of the gaming floor in proportion to 8 9 the percentage difference in revenue. A licensed facility may 10 request this report from the Department of Revenue on a quarterly basis and may increase the designated smoking area 11 12 of the gaming floor accordingly. At no time may the designated smoking area exceed 50% of the gaming floor. The 13 14 board shall have jurisdiction to verify the gross terminal revenues included in the report to ensure compliance with the 15 16 requirements under this paragraph. Movement of the licensed 17 facility from a temporary facility to a permanent facility 18 shall not require the licensed facility to revert to the 19 minimum percentage set forth under this paragraph. 20 (12) A designated outdoor smoking area within the 21 confines of a sports or recreational facility, theater or 22 performance establishment.] 23 (13) A PATIO. <--24 (c) +Conditions and qualifications for exceptions .--<--25 In order to be excepted under subsection (b), a 26 [drinking establishment,] cigar bar or tobacco shop must <--27 submit a letter, accompanied by verifiable supporting 28 documentation, to the department claiming an exception under

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establishment's books, accounts, revenues or receipts,

subsection (b). Exception shall be based upon the

- including those reported to the Department of Revenue for
- 2 sales tax purposes, from the previous year or stated
- 3 projected annual revenues, which shall be verified within six
- 4 months.
- 5 (2) [In order to qualify for the exception under
- subsection (b)(6), a private club must take and record a vote

- of its officers under the bylaws to address smoking in the
- 8 private club's facilities.] (Reserved).
- 9 Section 4. Signage.
- "Smoking <u>Permitted</u>" or "No Smoking" signs or the
- 11 international "No Smoking" symbol, which consists of a pictorial
- 12 representation of a burning cigarette and electronic smoking
- 13 <u>device</u> in a circle with a bar across it, shall be prominently
- 14 posted and properly maintained where smoking is regulated by
- 15 this act by the owner, operator, manager or other person having
- 16 control of the area. A "Smoking Permitted" sign shall be
- 17 prominently posted and maintained at every entrance to a public
- 18 place where smoking is permitted under this act. Signage
- 19 requirements shall not apply to parties exempt under section
- 20 3(b)(1).
- 21 Section 5. Enforcement.
- 22 * * *
- 23 + (d) Access to records.--A [drinking establishment,] cigar
- 24 bar and tobacco shop shall make available all books, accounts,
- 25 revenues, receipts and other information to the department, the
- 26 Department of Revenue, the State licensing agency or a county
- 27 board of health as necessary to enforce this act. All
- 28 information submitted to the Department of Health, a county
- 29 board or other Commonwealth agency with enforcement duties under
- 30 this act[, including information to verify the on-site food

- 1 consumption of a drinking establishment,] shall be confidential <
- 2 and shall not be subject to the act of June 21, 1957 (P.L.390,
- 3 No.212), referred to as the Right-to-Know Law.
- 4 Section 8. Annual reports.
- 5 (a) Requirement. -- The department shall file an annual report
- 6 by December 1 with the chairman and minority chairman of the
- 7 [Public] Health and [Welfare] <u>Human Services</u> Committee of the
- 8 Senate and the chairman and minority chairman of the Health [and
- 9 Human Services] Committee of the House of Representatives.
- 10 (b) Contents. -- The report shall include:
- 11 (1) The number of violations of this act by county as 12 reported to the department.
- 13 (2) The number of enforcement actions initiated under
 14 this act by the department, by another State licensing agency
 15 or by a county board of health.
- (3) A description of the enforcement activities of the
 department. This paragraph includes the number of personnel
 assigned to enforce this act, enforcement strategies
 undertaken by the department or a licensing agency and other
 information relating to the administration and implementation
 of this act.

- 22 Section 10. Administration.
- 23 [(a) Regulations.-] The department shall promulgate
- 24 regulations to implement this act.
- 25 (b) Revision of forms. The Department of Revenue may
- 26 revise the form for reporting sales tax revenue to require
- 27 separate reporting of sales of alcohol and tobacco for purposes
- 28 of claiming exemptions under this act.]
- 29 Section 11. [Preemption of local ordinances.
- 30 (a) General rule. -- Except as set forth in subsection (b),

- 1 the following apply:
- (1) This act shall supersede any ordinance, resolution
- or regulation adopted by a political subdivision concerning
- 4 smoking in a public place.
- 5 (2) No political subdivision shall have the authority to
- adopt or enforce any ordinance, regulation or resolution
- 7 which is in conflict with this act.
- 8 (b) Exception. -- Subsection (a) shall not apply to a city of
- 9 the first class. A city of the first class may not change or
- 10 amend its ordinance to conflict with any provision of this act.]
- 11 Effect on local rules and ordinances.
- 12 This act shall not be construed to restrict the power of a
- 13 political subdivision to adopt and enforce any rule or ordinance
- 14 that exceeds the minimum applicable standards under this act.
- 15 Section 29. [Repeal] Repeals.
- 16 (a) Intent.--The General Assembly declares that the [repeal]
- 17 <u>repeals</u> under subsection (b) [is] <u>are</u> necessary to effectuate
- 18 this act.
- 19 (b) [Provision.--Section 10.1 of the act of April 27, 1927
- 20 (P.L.465, No.299), referred to as the Fire and Panic Act, is
- 21 repealed.] Provisions. -- The following parts of acts are
- 22 repealed:
- 23 (1) Section 10.1 of the act of April 27, 1927 (P.L.465,
- No.299), referred to as the Fire and Panic Act.
- 25 (2) Section 15.1 of the Fire and Panic Act insofar as it
- 26 relates to clean indoor air.
- 27 Section 2. This act shall take effect in 60 days.