THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1904 Session of 2019

INTRODUCED BY D. MILLER, FRANKEL, HILL-EVANS, A. DAVIS, CALTAGIRONE, HOWARD, McCLINTON AND JOHNSON-HARRELL, OCTOBER 15, 2019

REFERRED TO COMMITTEE ON JUDICIARY, OCTOBER 15, 2019

AN ACT

- 1 Providing for use of force reporting and for duties of the
- 2 Municipal Police Officers' Education and Training Commission,
- the Pennsylvania State Police and law enforcement agencies.
- 4 The General Assembly of the Commonwealth of Pennsylvania
- 5 hereby enacts as follows:
- 6 Section 1. Short title.
- 7 This act shall be known and may be cited as the Use of Force
- 8 Reporting Act.
- 9 Section 2. Definitions.
- 10 The following words and phrases when used in this act shall
- 11 have the meanings given to them in this section unless the
- 12 context clearly indicates otherwise:
- "Commission." The Municipal Police Officers' Education and
- 14 Training Commission.
- 15 "Committee." As described in section 3(a).
- 16 "Form." The Use of Force Report Form under section 3.
- "Law enforcement agency." An agency that employs a law
- 18 enforcement officer.

- "Law enforcement officer." As follows:
- 2 (1) An individual who by virtue of the individual's
- 3 office or public employment is vested by law with a duty to
- 4 maintain public order or make arrests for offenses, whether
- or not that duty extends to all offenses or is limited to
- 6 specific offenses.
- 7 (2) The term includes, but is not limited to, the
- 8 following:
- 9 (i) A full-time or part-time employee assigned to
- 10 criminal or traffic law enforcement duties of a police
- department of a county, region, city, borough, town,
- 12 township or school entity.
- 13 (ii) A member of the Pennsylvania State Police.
- 14 (iii) A sheriff, deputy sheriff or constable.
- 15 (iv) An individual on active State duty under 51
- Pa.C.S. § 508 (relating to active duty for emergency).
- 17 Section 3. Development of form.
- 18 (a) Committee. -- Within 180 days of the effective date of
- 19 this section, the commission, in conjunction with the
- 20 Pennsylvania Chiefs of Police Association and any other
- 21 organization deemed necessary by the commission, shall establish
- 22 a committee and develop a Use of Force Report Form.
- 23 (b) Purpose. -- The form shall be used by each law enforcement
- 24 agency within this Commonwealth to document when a law
- 25 enforcement officer of the law enforcement agency, while engaged
- 26 in the public discharge of duties, uses force or a weapon or
- 27 threatens the use of a weapon on a suspect.
- 28 (c) Standards.--The committee shall establish threshold
- 29 standards regarding the nature and amount of force applied to a
- 30 suspect that would require the completion of the form. At a

- 1 minimum, the threshold standards shall include the following:
- 2 (1) Any force deployed by a law enforcement officer that
- 3 extends beyond what is necessary for compliant suspect
- 4 handcuffing.
- 5 (2) Any time that a law enforcement officer uses or
- 6 threatens to use a weapon on a suspect.
- 7 (d) Notice.--Upon development of the form, the commission
- 8 shall transmit notice of the development of the form to the
- 9 Legislative Reference Bureau for publication in the Pennsylvania
- 10 Bulletin.
- 11 Section 4. Contents of form.
- 12 (a) Specific information. -- At a minimum, the form shall
- 13 require a law enforcement officer to provide the following, to
- 14 the best of the law enforcement officer's ability:
- 15 (1) The following information regarding the law
- 16 enforcement officer and the suspect:
- 17 (i) Physical characteristics, including age, height,
- 18 weight, gender and race.
- 19 (ii) The use of force continuum during the incident.
- 20 (iii) How contact between the law enforcement
- officer and the suspect was initialized.
- 22 (iv) The possession, warnings, display and use of
- 23 weapons during the incident.
- 24 (v) A characterization of the dialogue between the
- law enforcement officer and the suspect during the
- incident.
- 27 (vi) Weaponless tactics during the incident.
- 28 (vii) Any body part that is injured as a result of
- the incident.
- 30 (viii) Any medical attention needed following the

- 1 use of force during the incident.
- 2 (2) The following information:
- 3 (i) Prior knowledge of the suspect by the law 4 enforcement officer.
- 5 (ii) The number of law enforcement officers, 6 suspects and bystanders at the scene of the incident.
- 7 (iii) The suspect's general response to the law 8 enforcement officer and other law enforcement officers 9 during the incident.
- 10 (iv) The type of approach by the law enforcement
 11 officer during the incident.
- 12 (v) Any suspected impairment of the suspect during
 13 the incident.
- 14 (b) Signatures.--A completed form must contain the 15 signatures of the following:
- 16 (1) The law enforcement officer providing the 17 information contained in the completed form.
- 18 (2) The law enforcement officer's supervisor, who shall
 19 attest to the completion and review of the form prior to
 20 submission.
- 21 (c) Public disclosure. -- The form shall be designed to
- 22 protect from disclosure information that would be exempted under
- 23 the act of February 14, 2008 (P.L.6, No.3), known as the Right-
- 24 to-Know Law.
- 25 Section 5. Policy and procedures.
- 26 (a) Action by committee. -- The committee shall develop policy
- 27 and procedures that shall establish the minimum standards for
- 28 law enforcement agencies to train and comply with this act.
- 29 (b) Action by law enforcement agencies. -- Within 90 days of
- 30 the publication in the Pennsylvania Bulletin of the notice under

- 1 section 3(d), each law enforcement agency shall amend its
- 2 policies and procedures in accordance with this act, which shall
- 3 include the adoption and use of the form.
- 4 Section 6. Database.
- 5 (a) Development.--No later than 90 days after the enactment
- 6 of the general appropriation act following the effective date of
- 7 this section, the Pennsylvania State Police shall develop a
- 8 database with the capability to receive, store, tabulate and
- 9 analyze the data sets required to be documented by all law
- 10 enforcement agencies under completed forms.
- 11 (b) Submittal of completed forms. -- Upon the development of
- 12 the database described in subsection (a), each law enforcement
- 13 agency shall electronically submit each completed form to the
- 14 database within 72 hours of the incident that necessitates
- 15 completion of the form.
- 16 Section 7. Annual reports.
- 17 Within one year following the development of the database
- 18 under section 6(a), and each year thereafter, the Pennsylvania
- 19 State Police shall submit to the General Assembly and post on
- 20 the publicly accessible Internet website of the Pennsylvania
- 21 State Police a report that:
- 22 (1) summarizes the data sets in the database;
- 23 (2) summarizes the analyses of the data sets in the
- 24 database; and
- 25 (3) extrapolates recommendations to improve the
- database, the form and the policies and procedures made in
- 27 accordance with this act.
- 28 Section 8. Effect of act.
- Nothing in this act is intended to limit an analysis done by
- 30 a law enforcement agency regarding the forms completed by the

- 1 law enforcement agency or data sets created by the law
- 2 enforcement agency.
- 3 Section 9. Effective date.
- 4 This act shall take effect in 60 days.