## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL No. 1964 Session of 2019

INTRODUCED BY B. MILLER, RYAN, GREINER, GROVE, SCHEMEL, TOBASH, HICKERNELL, OWLETT, IRVIN, BERNSTINE, DUSH, KAUFFMAN, MOUL, FEE, MILLARD, GILLEN, KEEFER, COX, ZIMMERMAN, MENTZER, NELSON, GLEIM, LAWRENCE, ROAE, DIAMOND, BENNINGHOFF, RADER, WENTLING, COOK, GREGORY, SCHMITT, WHEELAND, EMRICK, KLUNK, ECKER, METCALFE, FRITZ, SOLOMON, SCHLEGEL CULVER, O'NEAL, SAYLOR, HERSHEY, ROTHMAN, FREEMAN, RAPP, STAATS, LEWIS, SANCHEZ, TOPPER, EVERETT, GAYDOS, DUNBAR, MALONEY, KORTZ, DAY, REESE, JAMES, GABLER, JONES, CALTAGIRONE, MACKENZIE, DOWLING, KAUFER, WARNER AND KNOWLES, OCTOBER 18, 2019

AS RE-REPORTED FROM COMMITTEE ON APPROPRIATIONS, HOUSE OF REPRESENTATIVES, AS AMENDED, OCTOBER 21, 2020

## AN ACT

1 2 3 4 5 6 7	Amending Titles 24 (Education) and 71 (State Government) of the Pennsylvania Consolidated Statutes, in administration and miscellaneous provisions, further providing for administrative duties of the Public School Employees' Retirement Board; and, in administration, funds, accounts and general provisions, further providing for administrative duties of the State Employees' Retirement Board.
8	The General Assembly of the Commonwealth of Pennsylvania
9	hereby enacts as follows:
10	Section 1. Section 8502(e)(1), (2), (3), (4) and (5) of
11	Title 24 of the Pennsylvania Consolidated Statutes are amended
12	and the section is amended by adding a subsection to read:
13	§ 8502. Administrative duties of board.
14	* * *
15	(e) Records
16	(1) The board shall [keep a] <u>livestream its PUBLIC board</u> <

1 meetings and post an unedited video and written record of all 2 [its] <u>SUCH PUBLIC</u> proceedings which shall be accessible [to <---3 the public] on its publicly accessible Internet website, including NONCONFIDENTIAL materials presented to the board, 4 <---5 except as otherwise provided in this part or by other law. Video, written records and materials AND RECORDS shall remain <--6 7 online for a period of seven years AT LEAST ONE YEAR. <---Any record[, material or data] received, prepared, 8 (2)<---9 used or retained by the board or its employees, investment 10 professionals or agents relating to an investment, to the extent not otherwise excluded from access, shall [not] 11 12 constitute a [public] record subject to public access under <---

13 the act of February 14, 2008 (P.L.6, No.3), known as the 14 Right-to-Know Law, [if] <u>unless</u>, in the reasonable judgment 15 <u>and majority vote</u> of the board, [the] <u>it is found that</u> access <--16 would:

17 (i) in the case of an alternative investment or <--</p>
18 alternative investment vehicle involve the release of
19 sensitive investment or financial information relating to
20 the alternative investment or alternative investment
21 vehicle which the fund or trust was able to obtain only
22 upon agreeing to maintain its confidentiality; +

(ii) cause substantial competitive harm to the
person from whom sensitive investment or financial
information relating to the investment was received; or

(iii) have a substantial detrimental impact on the
value of an investment to be acquired, held or disposed
of by the fund or trust, or would cause a breach of the
standard of care or fiduciary duty set forth in this
part.

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(3) The following apply:

The sensitive investment or financial 2 +(i) <---3 information excluded from access under paragraph (2)(i), to the extent not otherwise excluded from access, shall 4 constitute a [public] record subject to public access 5 <---6 under the Right-to-Know Law once the board is no longer 7 required by its agreement to maintain confidentiality. <---8 (ii) The sensitive investment or financial information excluded from access under paragraph (2) (ii), 9 10 to the extent not otherwise excluded from access, shall constitute a [public] record subject to public access 11 <---12 under the Right-to-Know Law once: 13 (A) the access no longer causes substantial 14 competitive harm to the person from whom the information was received; or 15 16 (B) the entity in which the investment was made is liquidated; 17 18 whichever is later. 19 The sensitive investment or financial (iii) 20 information excluded from access under paragraph (2) 21 (iii), to the extent not otherwise excluded from access, 22 shall constitute a [public] record subject to public <---23 access under the Right-to-Know Law once: 24 the access no longer has a substantial (A) 25 detrimental impact on the value of an investment of 26 the fund or trust and would not cause a breach of the standard of care or fiduciary duty set forth in this 27 28 part; or 29 (B) the entity in which the investment was made 30 is liquidated;

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1 whichever is later. [Except for the provisions of paragraph (3), nothing 2 (4) in this subsection shall be construed to designate any 3 record, material or data received, prepared, used or retained 4 5 by the board or its employees, investment professionals or agents relating to an investment as a public record subject 6 7 to public access under the Right-to-Know Law.] The board <---8 shall be prohibited from entering into any investment 9 management contract or agreement that contains any term or provision that is contrary to this section. (RESERVED). 10 <---11 Notwithstanding the provisions of this subsection, (5) 12 the following information regarding an alternative investment 13 vehicle shall <del>[</del>be subject to public access<del>]</del> constitute a <---14 public record under the Right-to-Know Law: 15 The name, address and vintage year of the (i) 16 alternative investment vehicle. The identity of the manager of the alternative 17 (ii) 18 investment vehicle. 19 (iii) The dollar amount of the commitment made by 20 the system or plan to the alternative investment vehicle. 21 (iv) The dollar amount of cash contributions made by 22 the system or plan to the alternative investment vehicle 23 since inception. 24 The dollar amount of cash distributions received (V) 25 by the system or plan from the alternative investment 26 vehicle since inception. 27 The gross and net internal rate of return of (vi) 28 the alternative investment vehicle since inception, 29 provided that the system or plan shall not be required to disclose the gross or net internal rate of return under 30 20190HB1964PN4580 - 4 -

circumstances in which, because of the limited number of
 portfolio assets remaining in the alternative investment
 vehicle, the disclosure could reveal the values of
 specifically identifiable remaining portfolio assets to
 the detriment of the alternative investment.

6 The aggregate value of the remaining portfolio (vii) 7 assets attributable to the system's or plan's investment 8 in the alternative investment vehicle, provided that the 9 system or plan shall not be required to disclose the 10 value under circumstances in which, because of the limited number of portfolio assets remaining in the 11 12 alternative investment vehicle, the disclosure could 13 reveal the values of specifically identifiable remaining 14 portfolio assets to the detriment of the alternative investment. 15

The dollar [amount] <u>amounts</u> of total 16 (viii) 17 management fees [and] \_ costs and expenses paid to or\_ <---18 retained from [the] OR RETAINED BY AN alternative <--investment vehicle [by the system or plan] on an annual 19 <---20 fiscal year-end basis[.], itemized by gross management, carried interest and other expenses. 21

22 \* \* \*

23 (s) Additional reporting requirements.--The following shall
24 apply:

(1) In addition to the requirements set forth in this
 section, the board shall prepare and have published on its
 publicly accessible Internet website, and electronically
 submit copies to NOTIFY all members of the General Assembly, <--</li>
 OF the following information within six months after the end <--</li>
 of the system's fiscal year; UNLESS PUBLICATION IS DELAYED <--</li>

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1	BY LATE RECEIPT OF INFORMATION REQUIRED FOR PREPARATION, IN
2	WHICH CASE THE INFORMATION MUST BE PUBLISHED NO LATER THAN 12
3	MONTHS AFTER THE END OF THE SYSTEM'S FISCAL YEAR:
4	(i) The net of fees performance of all investments
5	over the most recent 1-, 3-, 5-, 7-, 10-, 15- and 20-year <
6	periods.
7	(ii) The performance of all investments by asset
8	class and manager over each time horizon, both gross and
9	net of fees compared to benchmarks being reported for all
10	investments made commencing prospectively from the
11	effective date of this subsection and with the gross
12	returns for all investments made retroactively for the
13	five-year period from the effective date of this
14	subsection using best efforts, unless the records are no
15	longer available.
16	(iii) An itemized listing of the fees and expenses
17	paid to or retained by all investment managers for the
18	applicable reporting years, separated by base management
19	fee and, profit share, including performance fees, <
20	carried interest and incentive fees, including the net <
21	asset value, and informed by the best practices as
22	recommended by recognized industry standards, including,
23	but not limited to, the Institutional Limited Partners
24	Association Fee Transparency Initiative. The board shall
25	disclose in the report which industry standards were used
26	and whether any changes to industry standards have been
27	made.
28	(iv) All IN A MANNER DETERMINED BY THE BOARD, ALL <
29	travel or other expenses incurred by staff OF THE PUBLIC <
30	SCHOOL EMPLOYES' RETIREMENT SYSTEM and paid for by an

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1	external investment manager, fund or consultant.
2	(v) Internal control representations relative to <
3	significant deficiencies or material weaknesses in the
4	systems of internal control, including the number of
5	significant deficiencies or material weaknesses and the
6	significant deficiencies or material weaknesses that have
7	continued from one reporting period to the next or that
8	have been recurring in nature for the past three
9	reporting periods made by:
10	(A) auditors hired by the board and referenced
11	in the board's financial statements filed in
12	accordance with subsection (n); and
13	(B) an independent certified public accounting
14	firm specified in subsection (o).
15	(2) As used in this subsection, the following words and
16	phrases shall have the meanings given to them in this
17	paragraph unless the context clearly indicates otherwise:
18	"Carried interest." Any share of profits from an
19	alternative investment vehicle that is distributed to a fund
20	manager, general partner or related party, including
21	allocations of alternative investment vehicle profits
22	received by a fund manager in consideration of having waived
23	fees that the fund manager might otherwise have been entitled
24	to receive.
25	"Institutional Limited Partners Association Fee
26	Transparency Initiative." An initiative created by the
27	Institutional Limited Partners Association to establish
28	guidelines for reporting fees, expenses and compliance
29	disclosures regarding investments.
30	Section 2. Section 5902(e)(1), (2), (3) and (4) of Title 71
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are amended, subsection (e) is amended by adding a paragraph and
 the section is amended by adding a subsection to read:
 § 5902. Administrative duties of the board.

4 \* \* \*

5 (e) Records.--

[The board shall keep a record of all its 6 (1)proceedings which shall be open to access by the public, 7 except as otherwise provided in this part or by other law.] 8 9 The board shall livestream its PUBLIC board meetings and post <--10 an unedited video and written record of all its SUCH PUBLIC <---11 proceedings, which shall be accessible on its publicly 12 accessible Internet website, including NONCONFIDENTIAL <---13 materials presented to the board, except as otherwise 14 provided in this part or by other law. Video, written records <-and materials AND RECORDS shall remain online for a period of <--15 16 seven years AT LEAST ONE YEAR. <---17 Any record [, material or data] received, prepared, (2)<---18 used or retained by the board or its employees, investment 19 professionals or agents relating to an investment, to the 20 extent not otherwise excluded from access, shall [not] 21 constitute a [public] record subject to public access under <---22 the act of February 14, 2008 (P.L.6, No.3), known as the 23 Right-to-Know Law, [if] unless, in the reasonable judgment 24 and majority vote of the board, [the] it is found that access <--25 would:

26 f(i) in the case of an alternative investment or <--</p>
27 alternative investment vehicle, involve the release of
28 sensitive investment or financial information relating to
29 the alternative investment or alternative investment
30 vehicle which the fund or trust was able to obtain only

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upon agreeing to maintain its confidentiality; ]

(ii) cause substantial competitive harm to the person from whom sensitive investment or financial information relating to the investment was received; or

5 (iii) have a substantial detrimental impact on the 6 value of an investment to be acquired, held or disposed 7 of by the fund or trust or would cause a breach of the 8 standard of care or fiduciary duty set forth in this 9 part.

10

(3) The following apply:

11 The sensitive investment or financial +(i) <---12 information excluded from access under paragraph (2)(i), 13 to the extent not otherwise excluded from access, shall 14 constitute a [public] record subject to public access <---15 under the Right-to-Know Law once the board is no longer 16 required by its agreement to maintain confidentiality. <---

(ii) The sensitive investment or financial information excluded from access under paragraph (2)(ii), to the extent not otherwise excluded from access, shall constitute a [public] record subject to public access <--under the Right-to-Know Law once:

(A) the access no longer causes substantial
competitive harm to the person from whom the
information was received; or

(B) the entity in which the investment was made
is liquidated;
whichever is later.

(iii) The sensitive investment or financial
information excluded from access under paragraph (2)
(iii), to the extent not otherwise excluded from access,

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<---

1 shall constitute a [public] record subject to public <---2 access under the Right-to-Know Law once: 3 (A) the access no longer has a substantial detrimental impact on the value of an investment of 4 5 the fund or trust and would not cause a breach of the 6 standard of care or fiduciary duty set forth in this 7 part; or 8 (B) the entity in which the investment was made 9 is liquidated; whichever is later. 10 11 [Except for the provisions of paragraph (3), nothing (4) in this subsection shall be construed to designate any 12 record, material or data received, prepared, used or retained 13 14 by the board or its employees, investment professionals or agents relating to an investment as a public record subject 15 to public access under the Right-to-Know Law.] The board 16 <---17 shall be prohibited from entering into any investment 18 management contract or agreement that contains any term or 19 provision that is contrary to this section. (RESERVED). <---20 (4.1) Notwithstanding the provisions of this subsection, 21 the following information regarding an alternative investment 22 vehicle shall constitute a public record BE subject to public <--23 access under the Right-to-Know Law: 24 (i) The name, address and vintage year of the 25 alternative investment vehicle. 26 (ii) The identity of the manager of the alternative 27 investment vehicle. (iii) The dollar amount of the commitment made by 28 29 the system or plan to the alternative investment vehicle. (iv) The dollar amount of cash contributions made by 30

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1	the system or plan to the alternative investment vehicle
2	since inception.
3	(v) The dollar amount of cash distributions received
4	by the system or plan from the alternative investment
5	vehicle since inception.
6	(vi) The gross and net internal rate of return of
7	the alternative investment vehicle since inception,
8	provided that the system or plan shall not be required to
9	disclose the gross or net internal rate of return under
10	circumstances in which, because of the limited number of
11	portfolio assets remaining in the alternative investment
12	vehicle, the disclosure could reveal the values of
13	specifically identifiable remaining portfolio assets to
14	the detriment of the alternative investment.
15	(vii) The aggregate value of the remaining portfolio
16	assets attributable to the system's or plan's investment
17	in the alternative investment vehicle, provided that the
18	system or plan shall not be required to disclose the
19	value under circumstances in which, because of the
20	limited number of portfolio assets remaining in the
21	alternative investment vehicle, the disclosure could
22	reveal the values of specifically identifiable remaining
23	portfolio assets to the detriment of the alternative
24	investment.
25	(viii) The dollar amounts of total management fees,
26	costs and expenses paid to or retained from the BY AN <
27	alternative investment vehicle by the system or plan on <
28	an annual fiscal year-end basis, itemized by gross
29	management, carried interest and other expenses.
30	* * *

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1 (r) Additional reporting requirements. -- The following shall 2 apply: (1) In addition to the requirements set forth in this 3 section, the board shall prepare and have published on its 4 publicly accessible Internet website, and electronically 5 submit copies to NOTIFY all members of the General Assembly, <--6 OF the following information within six months after the end <--7 of the system's calendar year+, UNLESS PUBLICATION IS DELAYED <--8 9 BY LATE RECEIPT OF INFORMATION REOUIRED FOR PREPARATION, IN 10 WHICH CASE THE INFORMATION MUST BE PUBLISHED NO LATER THAN 12 MONTHS AFTER THE END OF THE SYSTEM'S FISCAL YEAR: 11 12 (i) The net of fees performance of all investments 13 over the most recent 1-, 3-, 5-, 7-, 10-, 15- and 20-year <--14 periods. (ii) The performance of all investments by asset 15 16 class and manager over each time horizon, both gross and net of fees compared to benchmarks being reported for all 17 18 investments made commencing prospectively from the 19 effective date of this subsection and with the gross 20 returns for all investments made retroactively for the 21 five-year period from the effective date of this 22 subsection using best efforts, unless the records are no 23 longer available. 24 (iii) An itemized listing of the fees, costs and 25 expenses paid to or retained by all investment managers 26 for the applicable reporting years, separated by base 27 management fee and, profit share, including performance <-fees, carried interest and incentive fees, including the <--28 29 net asset value, and informed by the best practices as recommended by recognized industry standards, including, 30

1	but not limited to, the Institutional Limited Partners
2	Association Fee Transparency Initiative. The board shall
3	disclose in the report which industry standards were used
4	and whether any changes to industry standards have been
5	made.
6	(iv) <del>All</del> IN A MANNER DETERMINED BY THE BOARD, ALL <
7	travel or other expenses incurred by staff and paid for
8	by an external investment manager, fund or consultant.
9	(v) Internal control representations relative to <
10	significant deficiencies or material weaknesses in the
11	systems of internal control, including the number of
12	significant deficiencies or material weaknesses and the
13	significant deficiencies or material weaknesses that have
14	continued from one reporting period to the next or that
15	have been recurring in nature for the past three
16	reporting periods made by:
17	(A) auditors hired by the board and referenced
18	in the board's financial statements filed in
19	accordance with subsection (m); and
20	(B) an independent certified public accounting
21	firm specified in subsection (n).
22	(2) As used in this subsection, the following words and
23	phrases shall have the meanings given to them in this
24	paragraph unless the context clearly indicates otherwise:
25	"Carried interest." Any share of profits from an
26	alternative investment vehicle that is distributed to a fund
27	manager, general partner or related party, including
28	allocations of alternative investment vehicle profits
29	received by a fund manager in consideration of having waived
30	fees that the fund manager might otherwise have been entitled

1 <u>to receive.</u>

2 <u>"Institutional Limited Partners Association Fee</u>
3 <u>Transparency Initiative." An initiative created by the</u>
4 <u>Institutional Limited Partners Association to establish</u>
5 <u>guidelines for reporting fees, expenses and compliance</u>
6 <u>disclosures regarding investments.</u>

7 Section 3. This act shall apply as follows:

8 (1) The amendment of 24 Pa.C.S. § 8502(e)(1) shall apply 9 to board meetings that occur and video, written records and 10 materials created more than 120 days after the effective date 11 of this section.

12 (2) The amendment OR ADDITION of 24 Pa.C.S. § 8502(e)(4) <--</li>
13 8502(E)(5)(VI), (VII) AND (VIII) AND (S)(1)(III) shall apply <--</li>
14 to contracts and agreements entered into, renewed, amended or <--</li>
15 extended after the effective date of this section.

16 (3) The amendment of 71 Pa.C.S. § 5902(e)(1) shall apply 17 to board meetings that occur and video, written records and 18 materials created more than 120 days after the effective date 19 of this section.

20 (4) The amendment of 71 Pa.C.S. § 5902(e)(4) shall apply <--</li>
 21 to contracts and agreements entered into, renewed, amended or
 22 extended after the effective date of this section.

(4) THE AMENDMENT OR ADDITION OF 71 PA.C.S. § 5902(E) <--</li>
(4.1)(VI), (VII), (VIII) AND (R)(1)(III) SHALL APPLY TO
CONTRACTS AND AGREEMENTS ENTERED INTO AFTER THE EFFECTIVE
DATE OF THIS SECTION.

27 Section 4. This act shall take effect in 60 days.

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