## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 2324 Session of 2022

INTRODUCED BY LEWIS DELROSSO, DAVANZO, PENNYCUICK, ARMANINI, COOK, MIZGORSKI AND OBERLANDER, FEBRUARY 4, 2022

REFERRED TO COMMITTEE ON LABOR AND INDUSTRY, FEBRUARY 4, 2022

## AN ACT

- 1 Providing for verification of construction contractors and for
- 2 procedures for verification; establishing the Construction
- Contractor Verification Account; making an appropriation; and
- 4 imposing penalties.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. Short title.
- 8 This act shall be known and may be cited as the Contractor
- 9 Verification Act.
- 10 Section 2. Definitions.
- 11 The following words and phrases when used in this act shall
- 12 have the meanings given to them in this section unless the
- 13 context clearly indicates otherwise:
- 14 "Account." The Construction Contractor Verification Account
- 15 established under section 5(b).
- "Construction contractor." As follows:
- 17 (1) A person who, in any capacity for compensation,
- 18 other than as an employee of another person, engages in the
- 19 erection, reconstruction, demolition, alteration,

- 1 modification, custom fabrication, building, assembling, site
- 2 preparation and repair or maintenance work on real property
- 3 or premises under a contract, including work for a public
- 4 body or work paid for from public funds. The term includes
- 5 any of the following:

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- (i) A person who performs any work in connection
   with a construction project, including the erection of
   scaffolding.
  - (ii) A subcontractor of any tier.
- 10 (iii) A staffing agency that supplies workers under
  11 contract.
- 12 (iv) A construction or project manager.
  - (2) The term does not include any of the following:
    - (i) A supplier or seller of goods, materials or equipment who does not arrange or perform work or labor in connection with the products.
  - (ii) An installer of finished goods, materials or equipment that is not fabricated into or a fixed part of the structure.
    - (iii) An individual who performs or solicits work on a property that the individual owns or leases or an individual who performs work as a bone fide employee of the property owner or occupant.
  - (iv) An architect, engineer, geologist, land surveyor, real estate agent or real estate appraiser who holds a professional license or certification from an oversight board or commission within the Department of State of the Commonwealth and does not perform work as a construction contractor.
- 30 "Department." The Department of Labor and Industry of the

- 1 Commonwealth.
- 2 "Person." An individual, firm, sole proprietorship,
- 3 partnership, corporation, association or other entity.
- 4 Section 3. Verification of construction contractors.
- 5 (a) Prohibition.--A person may not hold oneself out or
- 6 engage in any act as a construction contractor without
- 7 satisfying the verification requirements under this act.
- 8 (b) Home improvement contractors. -- Nothing in this act shall
- 9 be construed to affect the requirements specified under the act
- 10 of October 17, 2008 (P.L.1645, No.132), known as the Home
- 11 Improvement Consumer Protection Act. A construction contractor
- 12 who only engages in the business of home improvement as defined
- 13 in section 2 of the Home Improvement Consumer Protection Act,
- 14 and who has registered in accordance with the Home Improvement
- 15 Consumer Protection Act, shall be deemed to satisfy the
- 16 verification requirements under this act.
- 17 (c) Proof of verification. -- A construction contractor shall
- 18 include the construction contractor's verification number issued
- 19 by the department in all advertisements distributed within this
- 20 Commonwealth and on all contracts, estimates and related
- 21 documents created after the effective date of this section.
- 22 (d) Verification system. -- The department shall develop and
- 23 maintain a list of completed verifications under this act on the
- 24 department's publicly accessible Internet website, which shall
- 25 include each construction contractor's legal business name, any
- 26 assumed business name, business address, verification number and
- 27 verification expiration date.
- 28 Section 4. Procedures for verification.
- 29 (a) Application.--
- 30 (1) A construction contractor shall apply, in writing or

- electronically, for verification to the department in a manner and on a form prescribed by the department. The application shall include all the following information:
  - (i) For any individual, sole proprietor, primary owner or officer of a business entity, all of the following information:
    - (A) The applicant's full legal name and title at the applicant's business.
    - (B) The applicant's business address and telephone number.
    - (C) The applicant's Federal identification number or Federal tax identification number used for business purposes.
    - (D) All prior business names and addresses of the applicant.
  - (ii) The legal business name, an assumed business name, designated business address, physical address, telephone number and email address of the applicant.
  - (iii) For an out-of-State business entity, the name and address of the applicant's resident agent or office within this Commonwealth and any identification number issued to the applicant by the applicant's state or political subdivision where the applicant has a principal place of business through other registration, licensing or verification systems, if applicable.
  - (iv) For any individual, sole proprietor, primary owner or officer of a business entity, the name of all other persons with an ownership interest in the applicant who are not identified under subparagraph (i). This subparagraph shall not apply to shareholders with less

- than a 5% ownership interest in a publicly traded corporation.
- 3 (v) A description of the nature of the business of the applicant.
  - (vi) Documentation of compliance with the act of
    June 2, 1915 (P.L.736, No.338), known as the Workers'
    Compensation Act, and the act of December 5, 1936 (2nd
    Sp.Sess., 1937 P.L.2897, No.1), known as the Unemployment
    Compensation Law.
    - (vii) Documentation of enrollment in the E-Verify program as required to be used for new hires under the act of October 7, 2019 (P.L.454, No.75), known as the Construction Industry Employee Verification Act.
  - (viii) Proof of financial responsibility, which may include liability insurance or bonding, or self-insurance.
    - (ix) The fee specified under section 5(a).
- 18 (x) A signed statement by the applicant that the
  19 information in the application is true and accurate and
  20 any individual signing the application is an authorized
  21 agent of the applicant.
- 22 (b) Expiration and renewal.—The verification shall be 23 completed on a fixed, biennial basis on a date determined by the 24 department. The department shall accept an application for a 25 verification renewal before the expiration of an active
- 26 verification in a time frame specified by the department.
- 27 (c) Certification of compliance.--After a construction 28 contractor completes an application for verification or 29 verification renewal under this section and pays the fee
- 30 specified under section 5(a), the department shall issue a

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- 1 certificate of compliance to the construction contractor that
- 2 includes a verification number.
- 3 (d) Reporting changes. -- A construction contractor shall
- 4 update its verification within 30 days of any change in personal
- 5 or business information required to be provided to the
- 6 department under this section.
- 7 Section 5. Fees and account.
- 8 (a) Fees.--An applicant for verification or verification
- 9 renewal under section 4 shall pay an application fee of not more
- 10 than \$300 to the department. Fees shall be deposited into the
- 11 account established in subsection (b).
- 12 (b) Construction Contractor Verification Account. --
- 13 (1) The Construction Contractor Verification Account is
- 14 established as a restricted revenue, interest-bearing account
- in the General Fund.
- 16 (2) The department shall deposit fees and penalties
- 17 collected under subsection (a) and section 8 into the
- 18 account.
- 19 (3) Money in the account and interest earned on the
- 20 money are appropriated on a continuing basis to the
- 21 department for administering and enforcing the provisions of
- 22 this act and the act of October 7, 2019 (P.L.454, No.75),
- 23 known as the Construction Industry Employee Verification Act.
- 24 Section 6. Prohibited acts.
- On and after the effective date of this section, a person who
- 26 holds oneself out or engages in any act as a construction
- 27 contractor may not:
- 28 (1) fail to complete the verification as a construction
- 29 contractor as required under this act;
- 30 (2) fail to display or identify its verification number

1 as required by section 3(c);

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- 2 (3) knowingly make a false statement in the application 3 for construction contractor verification:
  - (4) knowingly contract with or perform work as a construction contractor for another person without first completing the verification required under this act or after the construction contractor's verification has expired or has been suspended; or
- 9 (5) knowingly contract with or pay another person for 10 work as a construction contractor if the person has not 11 completed the verification required under this act or the 12 person's verification has expired or has been suspended.
- 13 Section 7. Enforcement.
- The department may enforce this act and investigate alleged violations of this act. In enforcing this act and investigating alleged violations of this act, the department may take any of the following actions:
- 18 (1) Enter and inspect the place of business or a

  19 worksite of a construction contractor at any reasonable time
  20 for the purposes of examining and inspecting records of the
  21 construction contractor that relate to compliance with this
  22 act.
- 23 (2) Subpoena witnesses, administer oaths, examine
  24 witnesses and take testimony or compel the production of
  25 documents for the purpose of ascertaining a construction
  26 contractor's compliance with this act.
- 27 (3) Petition the Commonwealth Court to enforce any 28 subpoena or order issued by the department under this act.
- 29 Section 8. Penalties.
- 30 (a) Imposition.--

- 1 (1) A person who violates section 6(1) or (2) shall be 2 subject to the following:
- 3 (i) For a first violation, the department shall 4 issue a warning letter to the person detailing the 5 omission and provide 30 days to correct the violation.
  - (ii) For a second or subsequent violation, the department shall bring an action in a court of competent jurisdiction to assess a fine of up to \$2,000 per day.
- 9 (2) For a violation of section 6(3), (4) or (5), the
  10 department shall bring an action in a court of competent
  11 jurisdiction to assess a fine of up to \$10,000 per violation.
- 12 (b) Suspensions of verifications. -- The department may bring
- 13 an action in a court of competent jurisdiction to suspend a
- 14 construction contractor's verification. If a construction
- 15 contractor's verification is suspended by a court order for an
- 16 action brought under this act or an order under the act of
- 17 October 7, 2019 (P.L.454, No.75), known as the Construction
- 18 Industry Employee Verification Act, the suspension shall take
- 19 effect by operation of law on the date that the court's order is
- 20 entered, unless the suspension is stayed by subsequent court
- 21 order, pending appeal. The department shall provide notice of a
- 22 court order affecting the validity of a contractor's
- 23 verification to the department and the department shall update
- 24 the verification system consistent with the court order no later
- 25 than 30 days from the date of receipt of the notice.
- 26 (c) Other relief.--In addition to the penalties specified
- 27 under this section, the department may seek other relief,
- 28 including injunctive relief, restitution and costs.
- 29 Section 9. Protection from retaliation.
- 30 (a) Retaliation prohibited.--A construction contractor

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- 1 may not discharge, threaten or otherwise retaliate or
- 2 discriminate against an employee regarding compensation or other
- 3 terms or conditions of employment because the employee
- 4 participates in an investigation, hearing or inquiry by the
- 5 department or reports an alleged violation of this act to the
- 6 department.
- 7 (b) Actions. -- An employee who suffers retaliation or
- 8 discrimination under subsection (a) may bring an action in a
- 9 court of common pleas in accordance with the Pennsylvania Rules
- 10 of Civil Procedure. The action must be brought within three
- 11 years from the date the employee knew of the retaliation or
- 12 discrimination.
- 13 (c) Relief.--If an employee prevails in an action commenced
- 14 under subsection (b), the employee shall be entitled to the
- 15 following relief:
- 16 (1) Reinstatement of the employee, if applicable.
- 17 (2) Restitution equal to three times the amount of the
- 18 employee's wages and fringe benefits calculated from the date
- of the retaliation or discrimination.
- 20 (3) Reasonable attorney fees and costs of the action.
- 21 (4) Any other legal and equitable relief as the court
- deems appropriate.
- 23 Section 10. Construction.
- Nothing in this act shall be construed to alleviate,
- 25 substitute or otherwise impact licensing or certification
- 26 standards or requirements for individuals or businesses that may
- 27 be required under any other Federal or State law or regulation
- 28 or local ordinance.
- 29 Section 11. Appropriation.
- The sum of \$2,500,000 is appropriated to the department for

- 1 start-up costs associated with the implementation of this act.
- 2 The amount shall be incrementally repaid to the General Fund
- 3 after the implementation of fees established under section 5(a).
- 4 Section 12. Effective date.
- 5 This act shall take effect in 180 days.