THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2351 Session of 2020

INTRODUCED BY THOMAS, GROVE, KAUFER, GAYDOS, OWLETT, SANKEY, JONES, MILLARD, BERNSTINE, RYAN, WHEELAND, SAYLOR, COX, MOUL, KEEFER, KLUNK, DUSH, B. MILLER, RADER, ROWE AND NELSON, APRIL 3, 2020

AS REPORTED FROM COMMITTEE ON HUMAN SERVICES, HOUSE OF REPRESENTATIVES, AS AMENDED, JUNE 9, 2020

AN ACT

- 1 Amending the act of June 13, 1967 (P.L.31, No.21), entitled "An
- act to consolidate, editorially revise, and codify the public
- welfare laws of the Commonwealth," in fraud and abuse
- control, further providing for definitions and for provider prohibited acts, criminal penalties and civil remedies.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. Section 1401 of the act of June 13, 1967 (P.L.31,
- 9 No.21), known as the Human Services Code, is amended by adding a
- 10 definition to read:
- 11 Section 1401. Definitions.--The following words and phrases
- 12 when used in this article shall have, unless the context clearly
- 13 indicates otherwise, the meanings given to them in this section:
- 14 * * *
- 15 <u>"Statement or representation" means a communication that is</u>
- 16 used to identify goods or services for which reimbursement is
- 17 <u>sought under the medical assistance program or that is or may be</u>
- 18 used to determine a rate of reimbursement under the medical

- 1 <u>assistance program.</u>
- 2 Section 2. Section 1407 of the act is amended to read:
- 3 Section 1407. Provider Prohibited Acts, Criminal Penalties
- 4 and Civil Remedies. -- (a) It shall be unlawful for any person to
- 5 knowingly or intentionally:
- 6 (1) [Knowingly or intentionally present for allowance or
- 7 payment any false or fraudulent claim or cost report for
- 8 furnishing services or merchandise under medical assistance, or
- 9 to knowingly present for allowance or payment any claim or cost
- 10 report for medically unnecessary services or merchandise under
- 11 medical assistance, or to knowingly submit false information,
- 12 for the purpose of obtaining greater compensation than that to
- 13 which he is legally entitled for furnishing services or
- 14 merchandise under medical assistance, or to knowingly submit
- 15 false information for the purpose of obtaining authorization for
- 16 furnishing services or merchandise under medical assistance.]
- 17 Make or cause to be made a materially false, fraudulent or
- 18 misleading statement, claim or representation in any record used
- 19 by any person in connection with providing goods or services to
- 20 any recipient under the medical assistance program.
- 21 (1.1) Submit or cause to be submitted false information for
- 22 the purpose of obtaining greater compensation than that to which
- 23 the person is legally entitled for furnishing goods or services
- 24 <u>under the medical assistance program.</u>
- 25 (1.2) Submit or cause to be submitted a claim for medically
- 26 unnecessary or inadequate services or merchandise provided to a
- 27 recipient under the medical assistance program.
- 28 (2) Solicit or receive or to offer or pay any remuneration,
- 29 including any kickback, bribe or rebate, directly or indirectly,
- 30 in cash or in kind from or to any person in connection with the

- 1 furnishing of services or merchandise for which payment may be
- 2 in whole or in part under the medical assistance program or in
- 3 connection with referring an individual to a person for the
- 4 furnishing or arranging for the furnishing of any services or
- 5 merchandise for which payment may be made in whole or in part
- 6 under the medical assistance program.
- 7 (3) Submit or cause to be submitted a duplicate claim for
- 8 services, supplies or equipment for which the provider has
- 9 already received or claimed reimbursement from any source.
- 10 (4) Submit or cause to be submitted a claim for services,
- 11 supplies or equipment which were not rendered to a recipient.
- 12 (5) Submit or cause to be submitted a claim for services,
- 13 supplies or equipment which includes costs or charges not
- 14 related to such services, supplies or equipment rendered to the
- 15 recipient.
- 16 (6) Submit or cause to be submitted a claim or refer a
- 17 recipient to another provider by referral, order or
- 18 prescription, for services, supplies or equipment which are not
- 19 documented in the record in the prescribed manner and are of
- 20 little or no benefit to the recipient, are below the accepted
- 21 medical treatment standards, or are unneeded by the recipient.
- 22 (7) Submit or cause to be submitted a claim which
- 23 misrepresents the description of services, supplies or equipment
- 24 dispensed or provided; the dates of services; the identity of
- 25 the recipient; the identity of the attending, prescribing or
- 26 referring practitioner; or the identity of the actual provider.
- 27 (8) Submit or cause to be submitted a claim for
- 28 reimbursement for a service, charge or item at a fee or charge
- 29 which is higher than the provider's usual and customary charge
- 30 to the general public for the same service or item.

- 1 (9) Submit or cause to be submitted a claim for a service or
- 2 item which was not rendered by the provider.
- 3 (10) Dispense, render or provide a service or item without a
- 4 practitioner's written order and the consent of the recipient,
- 5 except in emergency situations, or submit a claim for a service
- 6 or item which was dispensed, or provided without the consent of
- 7 the recipient, except in emergency situations.
- 8 (11) Except in emergency situations, dispense, render or
- 9 provide a service or item to a patient claiming to be a
- 10 recipient without making a reasonable effort to ascertain by
- 11 verification through a current medical assistance identification
- 12 card, that the person or patient is, in fact, a recipient who is
- 13 eligible on the date of service and without another available
- 14 medical resource.
- 15 (12) Enter into an agreement, combination or conspiracy to
- 16 obtain or aid another to obtain reimbursement or payments for
- 17 which there is not entitlement.
- 18 (13) Make a false statement in the application for
- 19 enrollment as a provider.
- 20 (14) Commit any of the prohibited acts described in section
- 21 1403(d)(1), (2), (4) and (5).
- 22 (15) Submit or cause to be submitted any record for the
- 23 <u>purposes of obtaining reimbursement from the medical assistance</u>
- 24 program during any time period when the person is excluded or
- 25 precluded from participation in the medical assistance program
- 26 or when the person is on the Federal List of Excluded
- 27 Individuals/Entities.
- (b) (1) [A person who violates any provision of subsection
- 29 (a), excepting subsection (a)(11), is guilty of a felony of the
- 30 third degree for each such violation with a maximum penalty of

- 1 fifteen thousand dollars (\$15,000) and seven years imprisonment.
- 2 A violation of subsection (a) shall be deemed to continue so
- 3 long as the course of conduct or the defendant's complicity
- 4 therein continues; the offense is committed when the course of
- 5 conduct or complicity of the defendant therein is terminated in
- 6 accordance with the provisions of 42 Pa.C.S. § 5552(d) (relating
- 7 to other offenses). Whenever any person has been previously
- 8 convicted in any state or Federal court of conduct that would
- 9 constitute a violation of subsection (a), a subsequent
- 10 allegation, indictment or information under subsection (a) shall
- 11 be classified as a felony of the second degree with a maximum
- 12 penalty of twenty-five thousand dollars (\$25,000) and ten years
- 13 imprisonment.
- 14 (2)] A person who violates subsection (a), excluding the
- 15 provisions of subsection (a) (15), commits:
- 16 <u>(i) A felony of the second degree if the amount of excess</u>
- 17 payments, whether claimed or actually paid, is over one hundred
- 18 thousand dollars (\$100,000) or if the person has a prior
- 19 conviction in any state or Federal court for conduct that would
- 20 constitute a violation of subsection (a).
- 21 (ii) A felony of the third degree if the amount of excess
- 22 payments, whether claimed or actually paid, is over two thousand
- 23 <u>dollars (\$2,000) but less than one hundred thousand dollars</u>
- 24 (\$100,000).
- 25 (iii) A misdemeanor of the first degree if the amount of
- 26 excess payments, whether claimed or actually paid, is less than
- 27 <u>two thousand dollars (\$2,000).</u>
- 28 (2) A person who violates subsection (a) (15) commits a
- 29 felony of the second degree.
- 30 (b.1) (1) In addition to the penalties provided under

- 1 subsection (b), the trial court shall order any person convicted
- 2 under subsection (a):
- 3 (i) to repay the amount of the excess benefits or payments
- 4 plus interest on that amount at the maximum legal rate from the
- 5 date payment was made by the Commonwealth to the date repayment
- 6 is made to the Commonwealth;
- 7 (ii) to pay an amount not to exceed threefold the amount of
- 8 excess benefits or payments.
- 9 <u>(2) (Reserved).</u>
- 10 (3) Any person convicted under subsection (a) shall be
- 11 ineligible to participate in the medical assistance program for
- 12 a period of five years from the date of conviction. The
- 13 department shall notify any provider so convicted that the
- 14 provider agreement is terminated for five years, and the
- 15 provider is entitled to a hearing on the sole issue of identity.
- 16 If the conviction is set aside on appeal, the termination shall
- 17 be lifted.
- 18 (4) The Attorney General and the district attorneys of the
- 19 several counties shall have concurrent authority to institute
- 20 criminal proceedings under the provisions of this section.
- 21 (5) As used in this section the following words and phrases
- 22 shall have the following meanings:
- "Conviction" means a verdict of guilty, a guilty plea, or a
- 24 plea of nolo contendere in the trial court.
- "Medically unnecessary or inadequate services or merchandise"
- 26 means services or merchandise which are unnecessary or
- 27 inadequate as determined by medical professionals engaged by the
- 28 department who are competent in the same or similar field within
- 29 the practice of medicine.
- 30 "PERSON." THE TERM DOES NOT INCLUDE A RECIPIENT RECEIVING

- 1 PUBLIC SUPPORT SERVICES UNLESS THE RECIPIENT KNOWINGLY OR
- 2 INTENTIONALLY COMMITS A PROHIBITED ACT UNDER SUBSECTION (A) AND
- 3 BENEFITS FINANCIALLY FROM THE VIOLATION.
- 4 (b.2) A violation of subsection (a) shall be deemed to
- 5 continue so long as the course of conduct or the person's
- 6 complicity in the course of conduct continues. An offense is
- 7 committed when the course of conduct or complicity of the person
- 8 <u>in the course of conduct is terminated as provided under 42</u>
- 9 Pa.C.S. § 5552(d) (relating to other offenses).
- 10 (c) (1) If the department determines that a provider has
- 11 committed any prohibited act or has failed to satisfy any
- 12 requirement under [section 1407(a)] subsection (a), it shall
- 13 have the authority to immediately terminate, upon notice to the
- 14 provider, the provider agreement and to institute a civil suit
- 15 against such provider in the court of common pleas for twice the
- 16 amount of excess benefits or payments plus legal interest from
- 17 the date the violation or violations occurred. The department
- 18 shall have the authority to use statistical sampling methods to
- 19 determine the appropriate amount of restitution due from the
- 20 provider.
- 21 (2) Providers who are terminated from participation in the
- 22 medical assistance program for any reason shall be prohibited
- 23 from owning, arranging for, rendering or ordering any service
- 24 for medical assistance recipients during the period of
- 25 termination. In addition, such provider may not receive, during
- 26 the period of termination, reimbursement in the form of direct
- 27 payments from the department or indirect payments of medical
- 28 assistance funds in the form of salary, shared fees, contracts,
- 29 kickbacks or rebates from or through any participating provider.
- 30 (3) [Notice of any action taken by the department against a

- 1 provider pursuant to clauses (1) and (2) will be forwarded by
- 2 the department to the Medicaid Fraud Control Unit of the
- 3 Department of Justice and to the appropriate licensing board of
- 4 the Department of State for appropriate action, if any. In
- 5 addition, the department will forward to the Medicaid Fraud
- 6 Control Unit of the Department of Justice and the appropriate
- 7 Pennsylvania licensing board of the Department of State any
- 8 cases of suspected provider fraud.] The department shall forward
- 9 <u>notice of any action taken by the department against a provider</u>
- 10 under this section to the Medicaid Fraud Control Unit of the
- 11 Office of Attorney General and to the appropriate licensing
- 12 board of the Department of State for appropriate action. The
- 13 <u>department shall forward to the Medicaid Fraud Control Unit of</u>
- 14 the Office of Attorney General and the appropriate licensing
- 15 board of the Department of State any cases of suspected provider
- 16 fraud.
- 17 (d) It shall be considered an affirmative defense to
- 18 prosecution of an offense under this section if a person was a
- 19 recipient of goods or services through the medical assistance
- 20 program and did not knowingly or intentionally commit a
- 21 prohibited act under this section.
- 22 Section 3. This act shall take effect in 60 days.