THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2391 Session of 2020

INTRODUCED BY HOHENSTEIN, ISAACSON, FRANKEL, NEILSON, BRIGGS, BURGOS, DALEY, A. DAVIS, DELLOSO, DELUCA, DONATUCCI, GALLOWAY, HANBIDGE, HILL-EVANS, HOWARD, KENYATTA, KIM, MALAGARI, MERSKI, O'MARA, ROZZI, SANCHEZ, SCHLOSSBERG, SCHWEYER, ULLMAN, WEBSTER, WILLIAMS, ZABEL, GREEN, KRUEGER, MULLINS AND RAVENSTAHL, APRIL 14, 2020

REFERRED TO COMMITTEE ON LABOR AND INDUSTRY, APRIL 14, 2020

AN ACT

- 1 Establishing public health emergency leave.
- 2 TABLE OF CONTENTS
- 3 Chapter 1. Preliminary Provisions
- 4 Section 101. Short title.
- 5 Section 102. Definitions.
- 6 Chapter 3. Emergency Leave
- 7 Section 301. Establishment of public health emergency leave.
- 8 Section 302. Notice.
- 9 Section 303. Ongoing threat.
- 10 Section 304. Use of public health emergency leave.
- 11 Section 305. Additional leave.
- 12 Section 306. Subrogation.
- 13 Section 308. Overtime.
- 14 Section 309. Termination.
- 15 Chapter 5. Enforcement

- 1 Section 501. Duties of department.
- 2 Section 502. Enforcement.
- 3 Section 503. Exercise of rights protected and retaliation
- 4 prohibited.
- 5 Section 504. Notice and posting.
- 6 Chapter 7. Administration
- 7 Section 701. Employer records.
- 8 Section 702. Confidentiality and nondisclosure.
- 9 Section 703. No effect on more generous policies or laws.
- 10 Section 704. Other legal requirements.
- 11 Section 705. Public education and outreach.
- 12 Section 706. Severability.
- 13 Section 707. Effective date.
- 14 The General Assembly of the Commonwealth of Pennsylvania
- 15 hereby enacts as follows:
- 16 CHAPTER 1
- 17 PRELIMINARY PROVISIONS
- 18 Section 101. Short title.
- 19 This act shall be known and may be cited as the Public Health
- 20 Emergency Leave Act.
- 21 Section 102. Definitions.
- The following words and phrases when used in this act shall
- 23 have the meanings given to them in this section unless the
- 24 context clearly indicates otherwise:
- 25 "Department." The Department of Labor and Industry of the
- 26 Commonwealth.
- 27 "Employee." An individual who is employed by an employer
- 28 doing business in this Commonwealth.
- "Employer." As defined in the act of January 17, 1968
- 30 (P.L.11, No.5), known as The Minimum Wage Act of 1968.

1 "Family member." Any of the following:

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

- (1) A biological, adopted or foster child, stepchild or legal ward, a child of a domestic partner or a child to whom the employee stands in loco parentis, regardless of age.
 - (2) A biological, foster, stepparent or adoptive parent or legal guardian of an employee or an employee's spouse or domestic partner or a person who stood in loco parentis when the employee or the employee's spouse or domestic partner was a minor child.
 - (3) A person to whom the employee is legally married under the laws of any state or a domestic partner of an employee as registered under the laws of any state or political subdivision.
 - (4) A grandparent, grandchild or sibling, whether of a biological, foster, adoptive or step relationship, of the employee or the employee's spouse or domestic partner.
 - (5) A person for whom the employee is responsible for providing or arranging care, including helping that individual obtain diagnostic, preventive, routine or therapeutic health treatment.
- 21 (6) Any other individual related by blood or whose close 22 association with the employee is the equivalent of a family 23 relationship.
- "Health care professional." A health care center or person,
- 25 including a corporation, university or other educational
- 26 institution licensed or approved by the Commonwealth to provide
- 27 health care or professional medical services as a physician,
- 28 certified nurse midwife, podiatrist, hospital, nursing home or
- 29 birth center or any other person licensed under Federal or State
- 30 law to provide medical or emergency services.

- 1 "Paid sick time." Time that is compensated at the same
- 2 hourly rate and with the same benefits, including health care
- 3 benefits, as the employee normally earns during hours worked and
- 4 is provided by an employer to an employee for the purposes of
- 5 section 301, but in no case shall this hourly amount be less
- 6 than the hourly amount under The Minimum Wage Act of 1968.
- 7 "Public health emergency." A threat to public health or
- 8 sufficient threat to be the subject of an emergency or disaster
- 9 declaration made by a Federal, State or local official with the
- 10 authority to declare the emergency.
- "Public health emergency leave." Paid sick leave which must
- 12 be provided by an employer to an employee affected by a public
- 13 health emergency.
- "Retaliatory personnel action." Denial of a right guaranteed
- 15 under this act or any actual or threatened discharge,
- 16 suspension, demotion, reduction of hours, reporting an
- 17 employee's suspected citizenship or immigration status, or the
- 18 suspected citizenship or immigration status of a family member
- 19 of the employee to a Federal, State or local department, or any
- 20 other adverse action against an employee for the exercise of any
- 21 right quaranteed herein, including any sanctions against an
- 22 employee who is the recipient of public benefits for rights
- 23 guaranteed under this act. Retaliation includes interference
- 24 with or punishment for in any manner participating in or
- 25 assisting an investigation, proceeding or hearing under this
- 26 act.
- 27 CHAPTER 3
- 28 EMERGENCY LEAVE
- 29 Section 301. Establishment of public health emergency leave.
- 30 (a) Requirement.--Each employer of the Commonwealth shall

- 1 provide paid sick time to employees whose residence or
- 2 employment is affected by a public health emergency. An employer
- 3 shall provide the paid sick time in addition to any other leave
- 4 benefits available to employees by contract or policy. Public
- 5 health emergency leave shall be made available in accordance
- 6 with the following:
- 7 (1) An employee who normally works 40 or more hours in a
- 8 week shall be provided at least 112 hours of paid sick time.
- 9 (2) An employee who works fewer than 40 hours in a week
- shall be provided an amount of paid sick time equal to the
- amount of time the employee is otherwise scheduled to work or
- works on average in a 14-day period.
- 13 (b) Immediate provisions. -- The public health emergency leave
- 14 required in subsection (a) shall be provided to employees
- 15 immediately for the use of employees under section 304,
- 16 regardless of how long the employee has been employed.
- 17 (c) Usage. -- An employee may use public health emergency
- 18 leave from the first date of the emergency or disaster
- 19 declaration until two weeks following the termination of the
- 20 declaration.
- 21 Section 302. Notice.
- Immediately after a declaration of a public health emergency
- 23 within the Commonwealth, an employer shall provide notice to all
- 24 employees of the eligibility to receive public health emergency
- 25 leave if the employee's residence or place of employment is part
- 26 of the area affected by the public health emergency.
- 27 Section 303. Ongoing threat.
- If a public health emergency was declared before and remains
- 29 in effect on the effective date of this act, public health
- 30 emergency leave under this act shall be:

- 1 (1) provided to employees under section 301 on the
- 2 effective date of this section; and
- 3 (2) made available retroactively to employees employed
- 4 on the effective date of this section.
- 5 Section 304. Use of public health emergency leave.
- 6 (a) Uses.--Nothing in this act shall be construed to require
- 7 an employee to use public health emergency leave if the employee
- 8 is able to perform work remotely. An employee may elect to use
- 9 public health emergency leave for any of the following purposes
- 10 regardless of the ability to work remotely:
- 11 (1) To care for oneself because:
- 12 (i) The employee is diagnosed with a communicable
- illness related to a public health emergency.
- 14 (ii) The employee is experiencing symptoms of a
- 15 communicable illness related to a public health
- 16 emergency.
- 17 (iii) To seek or obtain medical diagnosis, care or
- 18 treatment if experiencing symptoms of a communicable
- illness related to a public health emergency.
- 20 (iv) To seek preventive care concerning a
- 21 communicable illness related to a public health
- emergency.
- 23 (2) To care for a family member who:
- 24 (i) Is self-isolating due to being diagnosed with a
- communicable illness related to a public health
- emergency.
- 27 (ii) Is self-isolating due to experiencing symptoms
- of a communicable illness related to a public health
- emergency.
- 30 (iii) Needs medical diagnosis, care or treatment if

- experiencing symptoms of a communicable illness related to a public health emergency.
 - (iv) Is seeking preventive care concerning a communicable illness related to a public health emergency.
 - (3) To adhere to a determination by a Federal, State or local public official, a health authority having jurisdiction or a health care provider that the employee's presence on the job or in the community would jeopardize the health of others because of the employee's exposure to a communicable illness or exhibiting of symptoms, regardless of whether the employee has been diagnosed with a communicable illness.
 - (4) To provide care to a family member due to a determination by a Federal, State or local public official, a health authority having jurisdiction or a health care provider that the family member's presence on the job or in the community would jeopardize the health of others because of the family member's exposure to a communicable illness or exhibiting of symptoms, regardless of whether the family member has been diagnosed with a communicable illness.
 - (5) Closure of the employee's place of business by order of a Federal, State or local public official or health authority or at the discretion of the employer due to a public health emergency.
 - (6) An employee's inability to work or telework while under an individual or general Federal, State or local quarantine or isolation order, including a shelter-in-place order, related to the public health emergency.
- 29 (7) Care of a child or other family member when the care 30 provider of the individual is unavailable due to a public

- 1 health emergency or if the child's or family member's school
- or place of care has been closed by a Federal, State or local
- 3 public official or at the discretion of the school or place
- 4 of care due to a public health emergency, including if a
- 5 school or place of care is physically closed but providing
- 6 instruction remotely.
- 7 (b) Notice. -- The employee shall provide notice to the
- 8 employer of the need for paid sick time as practicable only when
- 9 the need for paid sick time is foreseeable and the employer's
- 10 place of business has not been closed.
- 11 (c) Limitations. -- An employer may not require, as a
- 12 condition of an employee's taking paid sick time, that the
- 13 employee search for or find a replacement worker to cover the
- 14 hours during which the employee is using paid sick time.
- 15 (d) Increments. -- Paid sick time may be used in the smaller
- 16 of hourly increments or the smallest increment that the
- 17 employer's payroll system uses to account for absences or use of
- 18 other time.
- 19 (e) Documentation. -- Documentation may not be required for
- 20 paid sick time under this act.
- 21 Section 305. Additional leave.
- 22 If an employee is entitled to paid sick time under Federal
- 23 law for any of the purposes under this act, paid sick time under
- 24 this act shall be in addition to that paid sick leave to the
- 25 extent permitted by Federal law.
- 26 Section 306. Subrogation.
- 27 An employer may not require an employee to use other paid
- 28 leave provided by the employer to the employee before the
- 29 employee uses the public health emergency leave under this act.
- 30 Section 307. Overtime.

- 1 Employees who are exempt from overtime requirements under 29
- 2 U.S.C. § 213(a)(1) (relating to exemptions) of the Fair Labor
- 3 Standards Act of 1938 (52 Stat. 1060, 29 U.S.C. § 201 et seq.)
- 4 will be assumed to work 40 hours in each work week for purposes
- 5 of paid sick time under this act unless their normal work week
- 6 is less than 40 hours, in which case paid sick time under this
- 7 act is based upon that normal work week.
- 8 Section 308. Termination.
- 9 Nothing in this section shall be construed as requiring
- 10 financial or other reimbursement to an employee from an employer
- 11 upon the employee's termination, resignation, retirement or
- 12 other separation from employment for paid sick time that has not
- 13 been used.
- 14 CHAPTER 5
- 15 ENFORCEMENT
- 16 Section 501. Duties of department.
- 17 The department shall:
- 18 (1) Have authority to enforce this act.
- 19 (2) Be authorized to coordinate implementation and
- 20 enforcement of this act.
- 21 (3) Promulgate appropriate guidelines or regulations for
- this act.
- 23 (4) Post the regulations and information about the
- 24 rights and duties of employees and employers under this act
- on the department's publicly accessible Internet website.
- 26 Section 502. Enforcement.
- 27 This act shall be enforced under section 9 of the act of
- 28 January 17, 1968 (P.L.11, No.5), known as The Minimum Wage Act
- 29 of 1968.
- 30 Section 503. Exercise of rights protected and retaliation

1 prohibited.

- (1) It shall be unlawful for an employer or any other person to interfere with, restrain or deny the exercise of or the attempt to exercise any right protected under this act.
 - (2) An employer may not take retaliatory personnel action or discriminate against an employee or former employee because the person has exercised rights protected under this act. These rights include the following:
- 9 (i) The right to request or use paid sick time under 10 this act.
 - (ii) The right to file a complaint with the department or courts or inform any person about any employer's alleged violation of this act.
 - (iii) The right to participate in an investigation, hearing or proceeding or cooperate with or assist the department in its investigations of alleged violations of this act.
 - (iv) The right to inform any person of his or her potential rights under this act.
 - (3) It shall be unlawful for an employer's absence control policy to count paid sick time taken under this act as an absence that may lead to or result in discipline, discharge, demotion, suspension or any other adverse action.
 - (4) Protections of this section shall apply to any person who mistakenly, but in good faith, alleges violations of this act.
- (5) There shall be a rebuttable presumption of unlawful retaliatory personnel action under this section whenever an employer takes adverse action against a person within 90 days of when that person:

- 1 (i) files a complaint with the department or a court
- 2 alleging a violation of any provision of this act;
- 3 (ii) informs any person about an employer's alleged
- 4 violation of this act;
- 5 (iii) cooperates with the department or other
- 6 persons in the investigation or prosecution of any
- 7 alleged violation of this act;
- 8 (iv) opposes any policy, practice or act that is
- 9 unlawful under this act; or
- 10 (v) informs any person of his or her rights under
- 11 this act.
- 12 Section 504. Notice and posting.
- 13 (a) Notice.--Unless an employer's place of business is
- 14 closed due to a public health emergency, an employer shall give
- 15 employees written notice of their rights under this act, at the
- 16 commencement of employment or by the effective date of this
- 17 section, whichever is later, and annually thereafter. The notice
- 18 shall contain the following information:
- 19 (1) That employees are entitled to public health
- 20 emergency leave.
- 21 (2) The amount of public health emergency leave
- 22 guaranteed under this act.
- 23 (3) The terms of use of public health emergency leave
- 24 quaranteed under this act.
- 25 (4) That retaliatory personnel action against employees
- 26 who request or use public health emergency leave is
- 27 prohibited.
- 28 (5) That each employee has the right to file a complaint
- 29 or bring a civil action if public health emergency leave as
- required by this act is denied by the employer or the

- 1 employee is subjected to retaliatory personnel action for
- 2 requesting or taking public health emergency leave.
- 3 (6) The contact information for the department where
- 4 questions about rights and responsibilities under this act
- 5 can be answered.
- 6 (b) Languages. -- The notice required in subsection (a) shall
- 7 be in English, Spanish and any other language that is the first
- 8 language spoken by at least 20% of the employer's workforce, if
- 9 the notice has been translated and provided by the department.
- 10 (c) Amount available. -- The amount of paid sick time
- 11 available to the employee, the amount of paid sick time taken by
- 12 the employee to date in the year and the amount of pay the
- 13 employee has received as paid sick time shall be recorded in or
- 14 on an attachment to the employee's regular paycheck.
- 15 (d) Display. -- Unless an employer's place of business is
- 16 closed due to a public health emergency, an employer shall
- 17 display a poster that contains the information required in
- 18 subsection (a) in a conspicuous and accessible place in each
- 19 establishment where the employees are employed. In cases where
- 20 the employer does not maintain a physical workplace, or an
- 21 employee telecommutes or performs work through a web-based
- 22 platform, notification shall be sent via electronic
- 23 communication or a conspicuous posting on the web-based
- 24 platform. The poster displayed shall be in English, Spanish and
- 25 any language that is deemed appropriate by the department, if
- 26 the poster has been provided by the department.
- 27 (e) Templates.--The department shall create and make
- 28 available to employers model notices and posters that contain
- 29 the information required under subsection (a) for employers' use
- 30 in complying with subsections (a) and (d).

- 1 (f) Waiver.--If an employee's business is closed due to a
- 2 public health emergency, the notice and posting requirements
- 3 under subsections (a) and (d) shall be waived for the period in
- 4 which the place of business is closed.
- 5 (g) Violations. -- An employer who willfully violates the
- 6 notice and posting requirements of this section shall be subject
- 7 to a civil fine in an amount not to exceed \$100 for each
- 8 separate offense.
- 9 CHAPTER 7
- 10 ADMINISTRATION
- 11 Section 701. Employer records.
- 12 (a) Records. -- For a period of three years, an employer shall
- 13 retain records documenting hours worked by employees, paid sick
- 14 time and public health emergency leave taken by employees and
- 15 allow the department access to these records, with appropriate
- 16 notice and at a mutually agreeable time, to monitor compliance
- 17 with the requirements of this act.
- 18 (b) Presumption.--If an issue arises as to an employee's
- 19 entitlement to public health emergency leave under this section,
- 20 if the employer does not maintain or retain adequate records
- 21 documenting hours worked by the employee, paid sick time and
- 22 public health emergency leave taken by the employee or does not
- 23 allow the department reasonable access to such records, it shall
- 24 be presumed that the employer has violated the act, absent clear
- 25 and convincing evidence otherwise.
- 26 Section 702. Confidentiality and nondisclosure.
- 27 Any health or safety information possessed by an employer
- 28 regarding an employee or employee's family member must:
- 29 (1) be maintained on a separate form and in a separate
- 30 file from other personnel information;

- 1 (2) be treated as confidential medical records; and
- 2 (3) not be disclosed except to the affected employee or
- 3 with the express permission of the affected employee.
- 4 Section 703. No effect on more generous policies or laws.
- 5 Nothing in this act shall be construed as:
- 6 (1) Discouraging or prohibiting an employer from the
- 7 adoption or retention of a paid sick time policy more
- 8 generous than the one required in this act.
- 9 (2) Diminishing the obligation of an employer to comply
- 10 with a contract, collective bargaining agreement, employment
- benefit plan or other agreement providing more generous paid
- 12 sick time to an employee than required under this act.
- 13 (3) Diminishing the rights of public employees regarding
- paid sick time or use of paid sick time as provided in the
- laws of this Commonwealth relating to public employees.
- 16 (4) Superseding any provision of a local law that
- 17 provides greater rights to paid sick time than the rights
- 18 established under this act.
- 19 Section 704. Other legal requirements.
- This act provides minimum requirements pertaining to paid
- 21 sick time and may not be construed to preempt, limit or
- 22 otherwise affect the applicability of any other law, regulation,
- 23 requirement, policy or standard that provides for a greater
- 24 amount, accrual or use by employees of paid sick time or that
- 25 extends other protections to employees.
- 26 Section 705. Public education and outreach.
- 27 The department shall develop and implement a multilingual
- 28 outreach program to inform employees, employers, parents, elder
- 29 care providers and persons who are under the care of a health
- 30 care provider about the availability of public health emergency

- 1 leave under this act.
- 2 Section 706. Severability.
- 3 If any provision of this act or application thereof to any
- 4 person or circumstance is judged invalid, the invalidity shall
- 5 not affect other provisions or applications of the act which can
- 6 be given effect without the invalid provision or application,
- 7 and to this end the provisions of this act are declared
- 8 severable.
- 9 Section 707. Effective date.
- 10 This act shall take effect immediately.