## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 308

Session of 2019

INTRODUCED BY GAINEY, KINSEY, READSHAW, DUNBAR, NEILSON, YOUNGBLOOD, DEASY AND KORTZ, FEBRUARY 1, 2019

REFERRED TO COMMITTEE ON STATE GOVERNMENT, FEBRUARY 1, 2019

## AN ACT

- 1 Amending Title 65 (Public Officers) of the Pennsylvania
- 2 Consolidated Statutes, providing for ethics standards and
- 3 controlled substance testing.
- 4 The General Assembly of the Commonwealth of Pennsylvania
- 5 hereby enacts as follows:
- 6 Section 1. Title 65 of the Pennsylvania Consolidated
- 7 Statutes is amended by adding a chapter to read:
- 8 <u>CHAPTER 15</u>
- 9 <u>ETHICS STANDARDS AND CONTROLLED SUBSTANCE TESTING</u>
- 10 Sec.
- 11 1501. Scope of chapter.
- 12 <u>1502</u>. <u>Purpose</u>.
- 13 1503. Definitions.
- 14 1504. Submission to controlled substance testing.
- 15 1505. Results of controlled substance testing.
- 16 1506. Ethics investigation.
- 17 1507. Challenge to results of controlled substance testing.
- 18 <u>1508</u>. Referral for services.

- 1 1509. Costs.
- 2 1510. Maintenance of records.
- 3 1511. Confidentiality.
- 4 § 1501. Scope of chapter.
- 5 This chapter relates to General Assembly drug testing and
- 6 <u>accountability</u>.
- 7 <u>§ 1502</u>. Purpose.
- 8 (a) Declarations. -- The General Assembly hereby declares the
- 9 following:
- 10 (1) Public office, including service as a member of the
- 11 <u>General Assembly, is a public trust.</u>
- 12 (2) A member of the General Assembly should be held
- accountable to the public if the member is using or has used
- an illegal controlled substance or a lawful controlled
- substance in a manner inconsistent with the normal use of
- that controlled substance.
- 17 (3) A member of the General Assembly cannot effectively
- or appropriately fulfill the public duties of office if the
- 19 <u>member is using or has used an illegal controlled substance</u>
- or a lawful controlled substance in a manner inconsistent
- 21 with the normal use of that controlled substance.
- 22 (4) Public confidence in a member of the General
- Assembly, and the General Assembly as a whole, can only be
- maintained when the member or members adhere to the laws of
- 25 this Commonwealth.
- 26 (5) If a member of the General Assembly is using or has
- 27 <u>used an illegal controlled substance or a lawful controlled</u>
- substance in a manner inconsistent with the normal use of
- 29 <u>that controlled substance, the member is best served by</u>
- 30 recognizing the controlled substance abuse problem, seeking

- 1 help and completing rehabilitation treatment services.
- 2 (b) Intent.--It is the intent of the General Assembly that
- 3 this chapter promote the following public policy purposes and
- 4 <u>objectives:</u>
- 5 (1) Promoting openness and transparency regarding the
- 6 <u>actions of members of the General Assembly.</u>
- 7 (2) Maintaining public confidence in members of the
- 8 <u>General Assembly and knowledge that members of the General</u>
- 9 <u>Assembly are following the laws of this Commonwealth.</u>
- 10 (3) Encouraging members of the General Assembly to be
- 11 <u>held accountable for their actions and seek medical and other</u>
- 12 <u>professional treatment for controlled substance abuse</u>
- 13 <u>problems that impact on their official duties and the public</u>
- 14 <u>trust.</u>
- 15 § 1503. Definitions.
- 16 The following words and phrases when used in this chapter
- 17 shall have the meanings given to them in this section unless the
- 18 context clearly indicates otherwise:
- 19 "Controlled substance." A drug, substance or immediate
- 20 precursor included in Schedules I through V of section 4 of the
- 21 act of April 14, 1972 (P.L.233, No.64), known as The Controlled
- 22 Substance, Drug, Device and Cosmetic Act, except that marijuana
- 23 shall not be deemed a controlled substance for purposes of this
- 24 <u>chapter</u>.
- 25 "Controlled substance testing." A urinalysis, blood test or
- 26 other scientific study of an individual's body that has been
- 27 conclusively found to detect the presence or prior use of an
- 28 illegal drug or substance and for which the accuracy has been
- 29 accepted in the scientific community.
- 30 "Ethics committee." Either of the following:

- 1 (1) The Committee on Ethics and Official Conduct of the
- 2 Senate, in the case of a member elected to the Senate.
- 3 (2) The Committee on Ethics of the House of
- 4 Representatives, in the case of a member elected to the House
- 5 <u>of Representatives.</u>
- 6 "Industrial hemp." The plant of the genus cannabis and any
- 7 part of such plant, whether growing or not, with a delta-9
- 8 tetrahydrocannabinol concentration (THC) that does not exceed
- 9 <u>0.03% on a dry weight basis.</u>
- 10 "Marijuana." The parts of the plant of the genus cannabis,
- 11 whether growing or not, the seeds thereof, the resin extracted
- 12 from any part of the plant and every compound, manufacture,
- 13 <u>salt, derivative, mixture or preparation of the plant, its seeds</u>
- 14 or resin, including marijuana concentrate. The term does not
- 15 include industrial hemp or fiber produced from the stalks, oil
- 16 or cake made from the seeds of the plant, sterilized seed of the
- 17 plant that is incapable of germination or the weight of another
- 18 ingredient combined with marijuana to prepare topical or oral
- 19 administrations, food, drink or other product.
- 20 § 1504. Submission to controlled substance testing.
- 21 (a) Time period. -- Each member of the General Assembly shall
- 22 submit to controlled substance testing by a drug testing
- 23 corporation or company under subsection (b):
- 24 (1) Within 60 days following election or reelection to
- 25 the General Assembly.
- 26 (2) On a random basis at least once during the calendar
- 27 year, regardless of whether a reasonable likelihood exists
- that the member is using or has used an illegal controlled
- 29 <u>substance or a lawful controlled substance in a manner</u>
- inconsistent with the normal use of that controlled

- 1 <u>substance</u>, but the controlled substance testing for the
- 2 member shall not occur more frequently than once every three
- 3 months.
- 4 (b) Administration of testing. -- The Office of the Chief
- 5 Clerk of the Senate and the Office of the Chief Clerk of the
- 6 House of Representatives shall use a competitive bid process to
- 7 contract with a drug testing corporation or company to
- 8 <u>administer the provisions of this chapter. The drug testing</u>
- 9 policy adopted shall be consistent with acceptable Federal and
- 10 State drug testing standards.
- 11 (c) Failure or refusal.--If a member of the General Assembly
- 12 refuses or fails to submit to controlled substance testing, the
- 13 member may not take the oath of office, enter or continue duties
- 14 as a member of the General Assembly or receive compensation as a
- 15 member until the member submits to controlled substance testing
- 16 as required by this chapter.
- 17 § 1505. Results of controlled substance testing.
- 18 The drug testing corporation or company that performed the
- 19 controlled substance testing under this chapter shall:
- 20 (1) Determine whether a member has tested positive for
- 21 the presence of a controlled substance in the member's
- 22 system.
- 23 (2) Forward the results to the member and to the ethics
- 24 committee.
- 25 § 1506. Ethics investigation.
- A member shall be subject to an investigation by the ethics
- 27 committee if:
- 28 (1) The drug test comes back positive for the use of an
- 29 <u>illegal controlled substance or the use of a lawful</u>
- 30 controlled substance in a manner inconsistent with the normal

- 1 use of that controlled substance.
- 2 (2) There is any indication that the member tampered
- 3 with any aspect of the controlled substance testing.
- 4 (3) The member refused to take a drug test.
- 5 § 1507. Challenge to results of controlled substance testing.
- 6 Within five business days after receiving notice of failing
- 7 the controlled substance testing, a member of the General
- 8 Assembly may submit information to the ethics committee,
- 9 <u>explaining or challenging the results. If the member's</u>
- 10 explanation or challenge of the results is deemed satisfactory
- 11 to the ethics committee, the ethics committee shall record that
- 12 the member passed the controlled substance testing.
- 13 § 1508. Referral for services.
- 14 If a member of the General Assembly fails the substance abuse
- 15 testing and has not satisfactorily explained or challenged the
- 16 <u>failed testing results</u>, the ethics committee shall assist in
- 17 referring the member to the State Employee Assistance Program,
- 18 or its successor, to determine whether the member should be
- 19 evaluated for treatment options and could benefit from
- 20 counseling, outpatient treatment or other substance abuse
- 21 rehabilitation services. Unless otherwise covered by the
- 22 member's health insurance plan, the member shall bear any
- 23 expenses related to referral or treatment services.
- 24 § 1509. Costs.
- 25 (a) When member passes testing. -- If a member of the General
- 26 Assembly passes the controlled substance testing and has tested
- 27 negative for the presence of a controlled substance in the
- 28 member's system, the member shall not be financially responsible
- 29 for the costs related to the testing. If any costs are incurred
- 30 and paid by the member, the member shall be reimbursed for those

- 1 costs.
- 2 (b) When member fails testing.--
- 3 (1) Subject to paragraph (2), if a member of the General
- 4 Assembly fails the controlled substance testing and has
- 5 tested positive for the presence of a controlled substance in
- 6 <u>the member's system, the member shall bear the costs related</u>
- 7 to the testing. Campaign funds shall not be used for the
- 8 payment of the testing.
- 9 (2) If a member of the General Assembly has
- 10 <u>satisfactorily explained or challenged the failed testing</u>
- 11 results, paragraph (1) shall not apply and subsection (a)
- 12 <u>shall govern as though the member initially passed the</u>
- controlled substance testing.
- 14 § 1510. Maintenance of records.
- The ethics committee shall maintain controlled substance
- 16 testing results and all information regarding explanations and
- 17 challenges of failed testing results for at least two years.
- 18 § 1511. Confidentiality.
- 19 (a) General rule. -- Except as otherwise provided in this
- 20 section, all information regarding controlled substance testing,
- 21 controlled substance testing results, reports, explanations,
- 22 challenges, referrals and treatment services shall remain
- 23 <u>confidential and shall not be subject to public inspection.</u>
- 24 (b) Release of information by member. -- A member of the
- 25 General Assembly may release to the public any information under
- 26 <u>subsection</u> (a) regarding the member.
- 27 <u>(c) Specific circumstances.--The following shall apply:</u>
- 28 (1) The first refusal or failure to submit to controlled
- 29 substance testing by a member of the General Assembly may not
- 30 be disclosed and shall remain confidential.

- 1 (2) The second and each subsequent refusal or failure to
- 2 <u>submit to controlled substance testing by a member of the</u>
- 3 <u>General Assembly shall not be considered confidential</u>
- 4 <u>information</u>.
- 5 (3) The first failed controlled substance testing by a
- 6 <u>member of the General Assembly may not be disclosed and shall</u>
- 7 remain confidential.
- 8 <u>(4) The second and each subsequent failed controlled</u>
- 9 substance testing by a member of the General Assembly shall
- 10 not be considered confidential information.
- 11 (d) Penalties. -- A person violating the confidentiality
- 12 provisions of this section commits a misdemeanor and shall, upon
- 13 conviction, be sentenced to pay a fine of not more than \$1,000
- 14 or to imprisonment for not more than one year, or both.
- 15 Section 2. This act shall take effect in 60 days.