THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 451

Session of 2023

INTRODUCED BY FREEMAN, MOUL, SAMUELSON, JAMES, SCHLOSSBERG, SANCHEZ, SIEGEL, HILL-EVANS, PROBST, MADDEN, KINKEAD, STURLA, CIRESI, BRENNAN AND N. NELSON, MARCH 16, 2023

REFERRED TO COMMITTEE ON LOCAL GOVERNMENT, MARCH 16, 2023

AN ACT

- 1 Providing for an annual revenue sharing program for
- 2 municipalities relating to tax-exempt real property;
- establishing the Tax-exempt Property Municipal Assistance
- Fund; imposing powers and duties on the Department of
- 5 Community and Economic Development; and making a repeal.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. Short title.
- 9 This act shall be known and may be cited as the Tax-exempt
- 10 Property Municipal Assistance Act.
- 11 Section 2. Definitions.
- 12 The following words and phrases when used in this act shall
- 13 have the meanings given to them in this section unless the
- 14 context clearly indicates otherwise:
- 15 "Common level ratio." The ratio of assessed value to current
- 16 market value used generally in the county as last determined by
- 17 the State Tax Equalization Board under the act of June 27, 1996
- 18 (P.L.403, No.58), known as the Community and Economic
- 19 Development Enhancement Act.

- 1 "Department." The Department of Community and Economic
- 2 Development of the Commonwealth.
- 3 "Eligible municipality." A municipality that imposes a tax
- 4 on real property determined eligible under section 6(a).
- 5 "Fund." The Tax-exempt Property Municipal Assistance Fund
- 6 established under section 4.
- 7 "Liquor tax." The tax imposed and assessed upon the net
- 8 price of all liquors sold by the Pennsylvania Liquor Control
- 9 Board under the act of June 9, 1936 (1st Sp.Sess., P.L.13,
- 10 No.4), entitled "An act imposing an emergency State tax on
- 11 liquor, as herein defined, sold by the Pennsylvania Liquor
- 12 Control Board; providing for the collection and payment of such
- 13 tax; and imposing duties upon the Department of Revenue and the
- 14 Pennsylvania Liquor Control Board."
- 15 "Market value." The value of property as calculated by the
- 16 State Tax Equalization Board on an annual basis utilizing the
- 17 common level ratio.
- 18 "Market value of tax-exempt property." The quotient of the
- 19 base year market value of a property and the common level ratio
- 20 as calculated by the State Tax Equalization Board.
- 21 "Municipality." Any of the following:
- 22 (1) A city, borough, incorporated town or township.
- 23 (2) A home rule municipality which is a city, borough,
- incorporated town or township.
- 25 "Qualified tax-exempt property." Real property which is
- 26 exempt from local real property taxes and which is owned by one
- 27 of the following:
- 28 (1) The Federal Government or an instrumentality of the
- 29 Federal Government.
- 30 (2) The Commonwealth or an instrumentality of the

- 1 Commonwealth.
- 2 (3) A political subdivision, except real property owned 3 by the municipality in which the property is located.
- 4 (4) An entity which has obtained the exemption from real 5 property taxation under the authority granted to the General
- Assembly under section 2(a)(i), (ii), (iv) or (v) of Article
- 7 VIII of the Constitution of Pennsylvania.
- 8 (5) A local authority.
- 9 Section 3. Tax-exempt property compilation.
- 10 (a) Compilation. -- Each county shall annually compile a list
- 11 identifying the market value of tax-exempt property within the
- 12 county.
- 13 (b) Annual report.--Beginning in calendar year 2024, each
- 14 county assessment office shall submit to the department an
- 15 annual report providing the information required in subsection
- 16 (c) and any additional information required by the department to
- 17 administer this act. The report shall be filed by June 30.
- 18 (c) Contents. -- The report required under subsection (b)
- 19 shall be a compilation of all property located within the county
- 20 which is exempt from real property tax as of January 1 in the
- 21 year the report is required to be filed. The report shall
- 22 contain the following:
- 23 (1) The owner of each tax-exempt property.
- 24 (2) The location of the property, including mailing
- address, name of the municipality where the property is
- located and the uniform parcel identifier.
- 27 (3) The assessed value of the property.
- 28 (4) Payments in lieu of tax or other funding received
- 29 under a Federal or State program based on the tax-exempt
- 30 status of the property. The amounts of the payments shall be

- 1 reported by the municipality to the county assessment office.
- 2 If the municipality fails to timely report this information
- 3 to the county assessment office, the county is not required
- 4 to include the information in the report, and the
- 5 municipality shall report the information directly to the
- 6 department.
- 7 (5) The millage rate for the tax on real property in
- 8 effect in the municipality where the property is located as
- 9 of January 1 of the year in which the report is required to
- 10 be filed.
- 11 (6) The assessed value of all property in each
- 12 municipality in the county.
- 13 (7) The market value of all property in each
- 14 municipality in the county.
- 15 (d) Failure to file reports. -- Notwithstanding any other
- 16 provision of this act, a county which fails to provide to the
- 17 department the report required under this section by July 31
- 18 shall cause all municipalities within that county to forfeit the
- 19 right to share in the distribution of funding for the year in
- 20 which the information was required to be reported. A
- 21 municipality located within a county that has failed to provide
- 22 the department with the required report shall have the right to
- 23 petition the court of common pleas to issue a writ of mandamus
- 24 ordering the county to collect the data and file the report with
- 25 the department.
- 26 Section 4. Tax-exempt Property Municipal Assistance Fund.
- 27 (a) Establishment. -- The Tax-exempt Property Municipal
- 28 Assistance Fund is established in the State Treasury. The money
- 29 deposited into the fund shall be used exclusively for the
- 30 purpose of making annual distributions to eligible

- 1 municipalities under section 6.
- 2 (b) Revenue sharing program. -- All revenues received by the
- 3 Commonwealth from imposition of the liquor tax shall be
- 4 transferred to the fund. All money transferred under this
- 5 subsection shall be distributed as provided in section 6.
- 6 (c) Timing of transfers. -- Revenue required to be transferred
- 7 under this section shall be transferred by the State Treasurer
- 8 in five equal installments before the last day of February,
- 9 March, April, May and June of each fiscal year in which a
- 10 transfer is required.
- 11 (d) Appropriation. -- Money in the fund is appropriated on a
- 12 continuing basis to the department for purposes of making
- 13 distributions under this act and shall not lapse at the end of
- 14 any fiscal year.
- 15 Section 5. Distribution of funding.
- Money in the fund at the end of a fiscal year shall be
- 17 distributed by the department by September 15 of the following
- 18 fiscal year in which they were collected in the manner required
- 19 under section 6.
- 20 Section 6. Tax-exempt properties assistance.
- 21 (a) Eligibility. -- A municipality is eligible to receive
- 22 distributions under this section if it is determined by the
- 23 department that the municipality's total market value of tax-
- 24 exempt property equals or exceeds 15% of the total market value
- 25 of assessed property within the municipality.
- 26 (b) Revenue. -- The department shall annually distribute money
- 27 available under section 5 to each eligible municipality based
- 28 upon the following:
- 29 (1) Each municipality's total market value of qualified
- 30 tax-exempt properties shall be divided by the total market

- value of qualified tax-exempt property in all eligible
 municipalities with the quotient expressed as a percentage.
 - (2) The percentage under paragraph (1) shall be multiplied by the money in the fund at the end of the fiscal year to determine the payment due to each municipality.
 - (3) A municipality may not receive more than 10% of the money available. The following apply:
 - (i) Subject to subparagraph (ii), if a municipality's allocation as calculated exceeds the 10% limit, the municipality shall receive 10% of the money available.
 - (ii) If it is determined that more than one municipality's allocation as calculated exceeds the 10% limit, the allocation to each municipality subject to the limit shall be calculated against the total amount of money in the fund at the end of the fiscal year.
 - (iii) For the remaining municipalities, the department shall recalculate the payment amounts using the formula in paragraphs (1) and (2), except that the recalculation shall exclude:
 - (A) a municipality whose allocation exceeds the 10% limit; and
- 23 (B) the amount equivalent to the municipality's 24 10% allocation.
- 25 (4) A municipality may not receive an amount exceeding 26 \$100 per person based upon the population of the municipality 27 as of the last Federal decennial census. The following apply:
- 28 (i) If it is determined that a municipality's
 29 allocation exceeds the per-person limit, the municipality
 30 shall receive a \$100 per-person allocation from the money

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- (ii) If it is determined that more than one municipality's allocation as calculated exceeds the \$100 per-person limit, the allocation to each municipality subject to the per-person limit shall be calculated against the total amount of money in the fund at the end of the fiscal year.
 - (iii) For the remaining municipalities, the department shall recalculate the payment amounts using the formula in paragraphs (1) and (2), except that the recalculation shall exclude:
 - (A) a municipality whose allocation exceeds the \$100 per-person limit; and
 - (B) the amount equivalent to the municipality's \$100 per-person limit.
 - (5) If the total allocations as calculated result in \$1,000,000 or less remaining in the fund, the money shall be retained in the fund for allocation in the next fiscal year.
- 19 If the total allocations as calculated result in 20 more than \$1,000,000 remaining in the fund, the department 21 shall recalculate the allocation amounts for the remaining 22 eligible municipalities that are not subject to an allocation limitation under this subsection. The department shall use 23 24 the formula under this subsection, except that the 25 recalculation shall exclude a municipality subject to an 26 allocation limitation and the amount equivalent to the 27 municipality's limited allocation. If the recalculation 28 results in money remaining in the fund, the money shall be 29 retained in the fund for allocation in the next fiscal year.
 - (7) The amount of any payment under section 3(c)(4)

- shall be deducted from the final payment to a municipality,
- 2 and the money deducted shall be returned to the department
- 3 and deposited into the fund for disbursement in the next
- 4 fiscal year. If a municipality receives a payment from a
- 5 government agency under section 3(c)(4) after it receives a
- 6 payment under this section, the municipality shall reimburse
- 7 the fund the amount of the payment made under this section.
- 8 In no case shall a municipality receive a payment under this
- 9 act and a payment from a government agency for the same
- 10 parcel of tax-exempt property in the same fiscal year.
- 11 Section 7. Regulations.
- 12 Within 180 days after the effective date of this section, the
- 13 department shall develop written guidelines for the
- 14 implementation of the provisions of this act. The department
- 15 shall submit the quidelines to the Local Government Committee of
- 16 the Senate and the Local Government Committee of the House of
- 17 Representatives upon completion.
- 18 Section 8. Repeal.
- 19 Section 2 of the act of June 9, 1936 (1st Sp.Sess., P.L.13,
- 20 No.4), is repealed insofar as it requires money to be credited
- 21 to the General Fund.
- 22 Section 9. Effective date.
- This act shall take effect in 60 days.