THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 503 Session of 2023

INTRODUCED BY GUENST, HANBIDGE, SANCHEZ, MADDEN, HILL-EVANS, RABB, HOHENSTEIN, DELLOSO, WARREN, CERRATO AND N. NELSON, MARCH 17, 2023

REFERRED TO COMMITTEE ON STATE GOVERNMENT, MARCH 17, 2023

AN ACT

1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	Amending the act of October 27, 1955 (P.L.744, No.222), entitled, as amended, "An act prohibiting certain practices of discrimination because of race, color, religious creed, ancestry, age or national origin by employers, employment agencies, labor organizations and others as herein defined; creating the Pennsylvania Human Relations Commission in the Governor's Office; defining its functions, powers and duties; providing for procedure and enforcement; providing for formulation of an educational program to prevent prejudice; providing for judicial review and enforcement and imposing penalties," further providing for findings and declaration of policy, for right to freedom from discrimination in employment, housing and public accommodation, for definitions, for unlawful discriminatory practices, for prohibition of certain real estate practices, for powers and duties of the commission, for educational program and for construction and exclusiveness of remedy.
18	The General Assembly of the Commonwealth of Pennsylvania
19	hereby enacts as follows:
20	Section 1. Sections $2(a)$ and (b) and 3 of the act of October
21	27, 1955 (P.L.744, No.222), known as the Pennsylvania Human
22	Relations Act, are amended to read:
23	Section 2. Findings and Declaration of Policy
24	(a) The practice or policy of discrimination against
25	individuals or groups by reason of their race, color, familial

status, marital status, family caregiver status, religious 1 2 creed, ancestry, age, sex, national origin, handicap or 3 disability, use of quide or support animals because of the blindness, deafness or physical handicap of the user or because 4 the user is a handler or trainer of support or guide animals is 5 a matter of concern of the Commonwealth. Such discrimination 6 foments domestic strife and unrest, threatens the rights and 7 8 privileges of the inhabitants of the Commonwealth, and undermines the foundations of a free democratic state. The 9 10 denial of equal employment, housing and public accommodation opportunities because of such discrimination, and the consequent 11 12 failure to utilize the productive capacities of individuals to 13 their fullest extent, deprives large segments of the population of the Commonwealth of earnings necessary to maintain decent 14 15 standards of living, necessitates their resort to public relief 16 and intensifies group conflicts, thereby resulting in grave injury to the public health and welfare, compels many 17 18 individuals to live in dwellings which are substandard, 19 unhealthful and overcrowded, resulting in racial segregation in 20 public schools and other community facilities, juvenile delinquency and other evils, thereby threatening the peace, 21 health, safety and general welfare of the Commonwealth and its 22 23 inhabitants.

(b) It is hereby declared to be the public policy of this
Commonwealth to foster the employment of all individuals in
accordance with their fullest capacities regardless of their
race, color, religious creed, <u>familial status</u>, <u>marital status</u>,
<u>family caregiver status</u>, ancestry, age, sex, national origin,
handicap or disability, use of guide or support animals because
of the blindness, deafness or physical handicap of the user or

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because the user is a handler or trainer of support or guide 1 2 animals, and to safeguard their right to obtain and hold 3 employment without such discrimination, to assure equal opportunities to all individuals and to safequard their rights 4 to public accommodation and to secure housing accommodation and 5 6 commercial property regardless of race, color, familial status, 7 religious creed, ancestry, age, sex, national origin, handicap 8 or disability, use of quide or support animals because of blindness or deafness of the user or because the user is a 9 handler or trainer of guide or support animals. 10

11 * * *

12 Section 3. Right to Freedom from Discrimination in 13 Employment, Housing and Public Accommodation. -- The opportunity 14 for an individual to obtain employment for which he is 15 qualified, and to obtain all the accommodations, advantages, 16 facilities and privileges of any public accommodation and of any housing accommodation and commercial property without 17 18 discrimination because of race, color, familial status, marital 19 status, family caregiver status, religious creed, ancestry, handicap or disability, age, sex, national origin, the use of a 20 quide or support animal because of the blindness, deafness or 21 physical handicap of the user or because the user is a handler 22 23 or trainer of support or guide animals is hereby recognized as 24 and declared to be a civil right which shall be enforceable as 25 set forth in this act.

26 Section 2. Section 4 of the act is amended by adding 27 clauses to read:

Section 4. Definitions.--As used in this act unless a different meaning clearly appears from the context: * * *

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(bb) The term "family caregiver status" means a person who
 provides medical or supervisory care to a person related to the
 caregiver by blood, legal custody or marriage.

4 <u>(cc) The term "marital status" means whether a person is</u> 5 single, married, divorced, separated or widowed.

Section 3. Sections 5(a), (b), (c), (f), (g) and (h), 5.3, 6 7 7(i), (j) and (k), 8 and 12(b) of the act are amended to read: 8 Section 5. Unlawful Discriminatory Practices.--It shall be an unlawful discriminatory practice, unless based upon a bona 9 fide occupational qualification, or in the case of a fraternal 10 11 corporation or association, unless based upon membership in such 12 association or corporation, or except where based upon applicable security regulations established by the United States 13 14 or the Commonwealth of Pennsylvania:

15 (a) For any employer because of the race, color, religious 16 creed, ancestry, familial status, marital status, family 17 caregiver status, age, sex, national origin or non-job related 18 handicap or disability or the use of a guide or support animal 19 because of the blindness, deafness or physical handicap of any 20 individual or independent contractor, to refuse to hire or 21 employ or contract with, or to bar or to discharge from 22 employment such individual or independent contractor, or to 23 otherwise discriminate against such individual or independent 24 contractor with respect to compensation, hire, tenure, terms, 25 conditions or privileges of employment or contract, if the 26 individual or independent contractor is the best able and most 27 competent to perform the services required. The provision of 28 this paragraph shall not apply, to (1) operation of the terms or 29 conditions of any bona fide retirement or pension plan which have the effect of a minimum service requirement, (2) operation 30

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of the terms or conditions of any bona fide group or employe 1 2 insurance plan, (3) age limitations placed upon entry into bona 3 fide apprenticeship programs of two years or more approved by the State Apprenticeship and Training Council of the Department 4 of Labor and Industry, established by the act of July 14, 1961 5 (P.L.604, No.304), known as "The Apprenticeship and Training 6 Act." Notwithstanding any provision of this clause, it shall not 7 8 be an unlawful employment practice for a religious corporation or association to hire or employ on the basis of sex in those 9 10 certain instances where sex is a bona fide occupational qualification because of the religious beliefs, practices, or 11 12 observances of the corporation, or association. 13 (b) For any employer, employment agency or labor organization, prior to the employment, contracting with an 14 15 independent contractor or admission to membership, to: 16 Elicit any information or make or keep a record of or (1) use any form of application or application blank containing 17

18 questions or entries concerning the race, color, religious 19 creed, ancestry, familial status, marital status, family 20 caregiver status, age, sex, national origin, past handicap or 21 disability or the use of a quide or support animal because of the blindness, deafness or physical handicap of any applicant 22 23 for employment or membership. Prior to an offer of employment, 24 an employer may not inquire as to whether an individual has a 25 handicap or disability or as to the severity of such handicap or 26 disability. Prior to an offer of employment, an employer may not_ inquire as to whether an individual intends to have a child. An 27 28 employer may inquire as to the individual's ability to perform 29 the essential functions of the employment.

30 (2) Print or publish or cause to be printed or published any 20230HB0503PN0472 - 5 -

notice or advertisement relating to employment or membership 1 2 indicating any preference, limitation, specification or 3 discrimination based upon race, color, religious creed, ancestry, age, sex, national origin, non-job related handicap or 4 disability or the use of a guide or support animal because of 5 the blindness, deafness or physical handicap of the user. 6 7 Deny or limit, through a quota system, employment or (3) 8 membership because of race, color, religious creed, ancestry, familial status, marital status, family caregiver status, age, 9 10 sex, national origin, non-job related handicap or disability, the use of a quide or support animal because of the blindness, 11 12 deafness or physical handicap of the user or place of birth. 13 (4) Substantially confine or limit recruitment or hiring of 14 individuals, with intent to circumvent the spirit and purpose of

this act, to any employment agency, employment service, labor organization, training school or training center or any other employe-referring source which services individuals who are predominantly of the same race, color, religious creed, ancestry, <u>familial status</u>, <u>marital status</u>, <u>family caregiver</u> <u>status</u>, age, sex, national origin or non-job related handicap or disability.

(5) Deny employment because of a prior handicap ordisability.

Nothing in clause (b) of this section shall bar any institution or organization for handicapped or disabled persons from limiting or giving preference in employment or membership to handicapped or disabled persons.

(c) For any labor organization because of the race, color,
religious creed, ancestry, <u>familial status</u>, <u>marital status</u>,
<u>family caregiver status</u>, age, sex, national origin, non-job

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1 related handicap or disability or the use of a guide or support 2 animal because of the blindness, deafness or physical handicap 3 of any individual to deny full and equal membership rights to 4 any individual or otherwise to discriminate against such 5 individuals with respect to hire, tenure, terms, conditions or 6 privileges of employment or any other matter, directly or 7 indirectly, related to employment.

8 * * *

(f) For any employment agency to fail or refuse to classify 9 10 properly, refer for employment or otherwise to discriminate against any individual because of his race, color, religious 11 12 creed, ancestry, familial status, marital status, family 13 caregiver status, age, sex, national origin, non-job related 14 handicap or disability or the use of a guide or support animal because of the blindness, deafness or physical handicap of the 15 16 user.

17 For any individual seeking employment to publish or (a) 18 cause to be published any advertisement which in any manner 19 expresses a limitation or preference as to the race, color, religious creed, ancestry, <u>familial status</u>, <u>marital status</u>, 20 21 family caregiver status, age, sex, national origin, non-job related handicap or disability or the use of a guide or support 22 23 animal because of the blindness, deafness or physical handicap 24 of any prospective employer.

25 (h) For any person to:

(1) Refuse to sell, lease, finance or otherwise to deny or
withhold any housing accommodation or commercial property from
any person because of the race, color, familial status, <u>marital</u>
<u>status, family caregiver status,</u> age, religious creed, ancestry,
sex, national origin or handicap or disability of any person,

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prospective owner, occupant or user of such housing 1 2 accommodation or commercial property, or to refuse to lease any 3 housing accommodation or commercial property to any person due to use of a quide animal because of the blindness or deafness of 4 the user, use of a support animal because of a physical handicap 5 of the user or because the user is a handler or trainer of 6 support or quide animals or because of the handicap or 7 8 disability of an individual with whom the person is known to have a relationship or association. 9

10 (1.1) Evict or attempt to evict an occupant of any housing 11 accommodation before the end of the term of a lease because of 12 pregnancy or the birth of a child.

13 (2) Refuse to lend money, whether or not secured by mortgage 14 or otherwise for the acquisition, construction, rehabilitation, 15 repair or maintenance of any housing accommodation or commercial 16 property or otherwise withhold financing of any housing accommodation or commercial property from any person because of 17 18 the race, color, familial status, <u>marital status, family</u> 19 caregiver status, age, religious creed, ancestry, sex, national 20 origin, handicap or disability of any person, the use of a quide or support animal because of the blindness, deafness or physical 21 handicap of the user or because the user is a handler or trainer 22 23 of support or guide animals or because of the handicap or 24 disability of an individual with whom the person is known to 25 have a relationship or association.

(3) Discriminate against any person in the terms or
conditions of selling or leasing any housing accommodation or
commercial property or in furnishing facilities, services or
privileges in connection with the ownership, occupancy or use of
any housing accommodation or commercial property because of the

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race, color, familial status, marital status, family caregiver_ 1 2 status, age, religious creed, ancestry, sex, national origin, 3 handicap or disability of any person, the use of a quide or support animal because of the blindness, deafness or physical 4 handicap of the user or because the user is a handler or trainer 5 of support or guide animals or because of the handicap or 6 disability of an individual with whom the person is known to 7 8 have a relationship or association.

9 (3.1)Refuse to permit, at the expense of a person with a handicap, reasonable modifications of existing premises occupied 10 or to be occupied by such person if such modifications may be 11 necessary to afford such person full enjoyment of the premises, 12 13 except that, in the case of a rental, the landlord may, where it 14 is reasonable to do so, grant permission for a modification if 15 the renter agrees to restore the interior of the premises to the 16 condition that existed before the modification, with reasonable wear and tear excepted. 17

18 (3.2) Refuse to make reasonable accommodations in rules, 19 policies, practices or services when such accommodations may be 20 necessary to afford such person equal opportunity to use and 21 enjoy a housing accommodation.

(4) Discriminate against any person in the terms or 22 23 conditions of any loan of money, whether or not secured by 24 mortgage or otherwise for the acquisition, construction, 25 rehabilitation, repair or maintenance of housing accommodation or commercial property because of the race, color, familial 26 status, marital status, family caregiver status, age, religious 27 28 creed, ancestry, sex, national origin or handicap or disability 29 of any person, the use of a quide or support animal because of the blindness, deafness or physical handicap of the user or 30

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1 because the user is a handler or trainer of guide or support 2 animals or because of the handicap or disability of an 3 individual with whom the person is known to have a relationship 4 or association.

(5) Print, publish or circulate any statement or 5 6 advertisement: (i) relating to the sale, lease or acquisition of any housing accommodation or commercial property or the loan of 7 8 money, whether or not secured by mortgage, or otherwise for the acquisition, construction, rehabilitation, repair or maintenance 9 10 of any housing accommodation or commercial property which indicates any preference, limitation, specification, or 11 discrimination based upon race, color, familial status, marital 12 13 status, family caregiver status, age, religious creed, ancestry, 14 sex, national origin, handicap or disability or because of the 15 handicap or disability of an individual with whom the person is 16 known to have a relationship or association, or (ii) relating to the sale, lease or acquisition of any housing accommodation or 17 18 commercial property which indicates any preference, limitation, 19 specification or discrimination based upon use of a guide or 20 support animal because of the blindness, deafness or physical handicap of the user or because the user is a handler or trainer 21 of support or guide animals. 22

23 (6) Make any inquiry, elicit any information, make or keep 24 any record or use any form of application, containing questions 25 or entries concerning race, color, familial status, marital 26 status, family caregiver status, age, religious creed, ancestry, sex, national origin, handicap or disability or because of the 27 28 handicap or disability of an individual with whom the person is 29 known to have a relationship or association in connection with 30 the sale or lease of any housing accommodation or commercial

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property or loan of any money, whether or not secured by 1 2 mortgage or otherwise for the acquisition, construction, 3 rehabilitation, repair or maintenance of any housing accommodation or commercial property, or to make any inquiry, 4 elicit any information, make or keep any record or use any form 5 of application, containing questions or entries concerning the 6 use of a quide or support animal because of the blindness, 7 8 deafness or physical handicap of the user or because the user is a handler or trainer of support or quide animals, in connection 9 10 with the lease of any housing accommodation or commercial 11 property.

12 (7) Construct, operate, offer for sale, lease or rent or 13 otherwise make available housing or commercial property which is 14 not accessible.

15 (8) Discriminate in real estate-related transactions, as16 described by and subject to the following:

17 It shall be unlawful for any person or other entity (i) 18 whose business includes engaging in real estate-related 19 transactions to discriminate against any person in making 20 available such a transaction or in the terms or conditions of such a transaction because of race, color, familial status, 21 marital status, family caregiver status, religious creed, 22 23 ancestry, national origin, sex, age, handicap or disability, use 24 of a quide or support animal because of a physical handicap or because the user is a handler or trainer of guide or support 25 26 animals [or familial status].

(ii) Nothing in this act prohibits a person engaged in the
business of furnishing appraisals of real property to take into
consideration factors other than race, color, <u>familial status</u>,
<u>marital status</u>, <u>family caregiver status</u>, religious creed,

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1 ancestry, national origin, sex, age, handicap or disability, use 2 of a guide or support animal because of a physical handicap or 3 because the user is a handler or trainer of guide or support 4 animals [or familial status].

Nothing in this clause, regarding age [or]_ familial 5 (9) 6 status, <u>marital status or family caregiver status</u> shall apply with respect to housing for older persons. A person shall not be 7 8 held personally liable for monetary damages for a violation of this act if the person reasonably relied, in good faith, on the 9 10 application of the exemption of this subclause. A person may 11 only prove good faith reliance on the application of the 12 exemption of this subclause by proving that at the time of the 13 act complained of all of the following applied:

14 (i) The person had no actual knowledge that the housing was15 not eligible for exemption under this subclause.

16 (ii) The owner or manager of the housing had stated 17 formally, in writing, that the housing complied with the 18 requirements for exemption under this subclause.

19 Nothing in this clause shall bar any religious or (10)20 denominational institution or organization or any charitable or 21 educational organization which is operated, supervised or controlled by or in connection with a religious organization or 22 23 any bona fide private or fraternal organization from giving 24 preference to persons of the same religion or denomination or to 25 members of such private or fraternal organization or from making 26 such selection as is calculated by such organization to promote the religious principles or the aims, purposes or fraternal 27 28 principles for which it is established or maintained. Nor shall 29 it apply to the rental of rooms in a landlord-occupied rooming house with a common entrance, nor with respect to discrimination 30

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based on sex, the advertising, rental or leasing of housing 1 2 accommodations in a single-sex dormitory or rooms in one's 3 personal residence in which common living areas are shared. Nothing in this act limits the applicability of the 4 (11)Fair Housing Act and reasonable State or local restrictions on 5 6 the maximum number of occupants permitted to occupy a dwelling 7 or a reasonable restriction relating to health or safety 8 standards or business necessity. Owners and managers of dwellings may develop and implement reasonable occupancy and 9 10 safety standards based on factors such as the number and size of sleeping areas or bedrooms and the overall size of a dwelling 11 12 unit so long as the standards do not violate the Fair Housing 13 Act or State or local restrictions.

14 * * *

Section 5.3. Prohibition of Certain Real Estate Practices.-It shall be an unlawful discriminatory practice for any person
to:

Induce, solicit or attempt to induce or solicit for 18 (a) 19 commercial profit any listing, sale or transaction involving any 20 housing accommodation or commercial property by representing 21 that such housing accommodation or commercial property is within any neighborhood, community or area adjacent to any other area 22 23 in which there reside, or do not reside, persons of a particular 24 race, color, familial status, marital status, family caregiver 25 status, age, religious creed, ancestry, sex, national origin, 26 handicap or disability, or who are guide or support animal 27 dependent.

(b) Discourage, or attempt to discourage, for commercial
profit, the purchase or lease of any housing accommodation or
commercial property by representing that such housing

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1 accommodation or commercial property is within any neighborhood,
2 community or area adjacent to any other area in which there
3 reside, or may in the future reside in increased or decreased
4 numbers, persons of a particular race, color, familial status,
5 <u>marital status, family caregiver status,</u> age, religious creed,
6 ancestry, sex, national origin, handicap or disability, or who
7 are guide or support animal dependent.

8 (c) Misrepresent, create or distort a circumstance, condition or incident for the purpose of fostering the 9 10 impression or belief, on the part of any owner, occupant or prospective owner or occupant of any housing accommodation or 11 12 commercial property, that such housing accommodation or 13 commercial property is within any neighborhood, community or 14 area adjacent to any other area which would be adversely 15 impacted by the residence, or future increased or decreased 16 residence, of persons of a particular race, color, familial status, marital status, family caregiver status, age, religious 17 18 creed, ancestry, sex, national origin, handicap or disability, 19 or who are guide or support animal dependent within such 20 neighborhood, community or area.

21 In any way misrepresent or otherwise misadvertise within (d) a neighborhood or community, whether or not in writing, that any 22 23 housing accommodation or commercial property within such 24 neighborhood or community is available for inspection, sale, lease, sublease or other transfer, in any context where such 25 misrepresentation or misadvertising would have the effect of 26 fostering an impression or belief that there has been or will be 27 28 an increase in real estate activity within such neighborhood or 29 community due to the residence, or anticipated increased or decreased residence, of persons of a particular race, color, 30

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familial status, <u>marital status</u>, <u>family caregiver status</u>, age, religious creed, ancestry, sex, national origin, handicap or disability, or the use of a guide or support animal because of the blindness, deafness or physical handicap of the user. Section 7. Powers and Duties of the Commission.--The Commission shall have the following powers and duties: * * *

8 (i) To create such advisory agencies and conciliation 9 councils, local or state-wide, as will aid in effectuating the 10 purposes of this act. The Commission may itself or it may 11 empower these agencies and councils to (1) study the problems of 12 discrimination in all or specific fields of human relationships 13 when based on race, color, familial status, marital status, 14 family caregiver status, religious creed, ancestry, age, sex, 15 national origin or handicap or disability, and (2) foster, 16 through community effort or otherwise, good will among the groups and elements of the population of the State. Such 17 18 agencies and councils may make recommendations to the Commission 19 for the development of policies and procedure in general. 20 Advisory agencies and conciliation councils created by the 21 Commission shall be composed of representative citizens, serving without pay, but the Commission may make provision for technical 22 23 and clerical assistance to such agencies and councils, and for 24 the payment of the expenses of such assistance.

(j) To issue such publications and such results of
investigations and research as, in its judgment, will tend to
promote good will and minimize or eliminate discrimination
because of race, color, familial status, <u>marital status, family</u>
<u>caregiver status</u>, religious creed, ancestry, age, sex, national
origin or handicap or disability.

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1 To submit an annual report for each fiscal year by the (k) 2 following March 31 to the General Assembly, the Labor and 3 Industry Committee of the Senate and the State Government Committee of the House of Representatives and the Governor 4 describing in detail the types of complaints received, the 5 investigations, status of cases, Commission action which has 6 been taken, how many were found to have probable cause, how many 7 were resolved by public hearing and the length of time from the 8 9 initial complaint to final Commission resolution. It shall also 10 contain recommendations for such further legislation concerning abuses and discrimination because of race, color, familial 11 12 status, marital status, family caregiver status, religious 13 creed, ancestry, national origin, age, sex, handicap or 14 disability or the use of a guide or support animal because of 15 the blindness, deafness or physical handicap of the user or 16 because the user is a handler or trainer of support or quide 17 animals, as may be desirable.

18 * * *

19 Section 8. Educational Program. -- The Commission, in 20 cooperation with the Department of Education, is authorized to 21 recommend a multicultural educational program, designed for the students of the schools in this Commonwealth and for all other 22 23 residents thereof, with emphasis on foreign cultural and 24 language studies, as well as on the basic shared precepts and principles of United States culture, in order to promote 25 cultural understanding and appreciation and to further good will 26 among all persons, without regard to race, color, familial 27 28 status, marital status, family caregiver status, religious 29 creed, ancestry, age, sex, national origin, handicap or 30 disability.

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1 Section 12. Construction and Exclusiveness of Remedy.--

2 * * *

3 (b) Except as provided in subsection (c), nothing contained in this act shall be deemed to repeal or supersede any of the 4 provisions of any existing or hereafter adopted municipal 5 6 ordinance, municipal charter or of any law of this Commonwealth 7 relating to discrimination because of race, color, familial 8 status, marital status, family caregiver status, religious creed, ancestry, age, sex, national origin or handicap or 9 10 disability, but as to acts declared unlawful by section five of 11 this act the procedure herein provided shall, when invoked, be 12 exclusive and the final determination therein shall exclude any 13 other action, civil or criminal, based on the same grievance of the complainant concerned. If the complainant institutes any 14 15 action based on such grievance without resorting to the 16 procedure provided in this act, such complainant may not 17 subsequently resort to the procedure herein. In the event of a 18 conflict between the interpretation of a provision of this act 19 and the interpretation of a similar provision contained in any 20 municipal ordinance, the interpretation of the provision in this act shall apply to such municipal ordinance. 21

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Section 4. This act shall take effect in 60 days.

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