THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 724

Session of 2023

INTRODUCED BY CIRESI, JAMES, SANCHEZ, MADDEN, PROBST, SAPPEY, FREEMAN, HILL-EVANS, N. NELSON, GUENST, BURGOS, NEILSON, HADDOCK, CEPEDA-FREYTIZ, CERRATO, BRENNAN, MALAGARI, SCHLOSSBERG AND HOHENSTEIN, MARCH 28, 2023

REFERRED TO COMMITTEE ON HOUSING AND COMMUNITY DEVELOPMENT, MARCH 28, 2023

AN ACT

Amending the act of March 4, 1971 (P.L.6, No.2), entitled "An act relating to tax reform and State taxation by codifying and enumerating certain subjects of taxation and imposing 3 taxes thereon; providing procedures for the payment, collection, administration and enforcement thereof; providing 5 for tax credits in certain cases; conferring powers and imposing duties upon the Department of Revenue, certain employers, fiduciaries, individuals, persons, corporations 8 and other entities; prescribing crimes, offenses and 9 penalties," providing for historic homeownership preservation 10 incentive tax credit; imposing duties on the Department of 11 Community and Economic Development and the Pennsylvania 12 Historical and Museum Commission; and establishing the 13 Historic Homeowner Preservation Tax Credit Administration 14 15 Fund. 16 The General Assembly of the Commonwealth of Pennsylvania 17 hereby enacts as follows: Section 1. The act of March 4, 1971 (P.L.6, No.2), known as 18 19 the Tax Reform Code of 1971, is amended by adding an article to 20 read: 21 ARTICLE XVII-H.1 22 HISTORIC HOMEOWNERSHIP PRESERVATION INCENTIVE TAX CREDIT

23 Section 1701-H.1. Scope of article.

- 1 This article relates to the historic homeownership
- 2 preservation incentive tax credit.
- 3 Section 1702-H.1. Definitions.
- 4 The following words and phrases when used in this article
- 5 shall have the meanings given to them in this section unless the
- 6 <u>context clearly indicates otherwise:</u>
- 7 "Certified historic property." A property located within
- 8 this Commonwealth that is:
- 9 (1) listed in the National Register of Historic Places;
- 10 (2) located in a historic district listed in the
- 11 National Register of Historic Places and certified by the
- 12 <u>United States Secretary of the Interior as contributing to</u>
- the historic significance of the historic district;
- 14 (3) individually designated as a historic property by
- local ordinance and certified by the commission as meeting
- the criteria for inclusion in the National Register of
- 17 Historic Places; or
- 18 (4) located in a historic district set apart or
- 19 registered by a local government and:
- 20 (i) the historic district is certified by the
- 21 commission as meeting the criteria for inclusion in the
- 22 National Register of Historical Places; and
- 23 (ii) the property contributes to the historic
- 24 <u>significance of the historic district.</u>
- 25 "Commission." The Pennsylvania Historical and Museum
- 26 Commission.
- 27 "Completed project." The completion of the rehabilitation of
- 28 a qualified historic home in accordance with a qualified
- 29 rehabilitation plan and the receipt of an occupancy certificate
- 30 for the structure.

- 1 "Department." The Department of Community and Economic
- 2 Development of the Commonwealth.
- 3 "Internal Revenue Code." 26 U.S.C. § 1 et seg. (Internal
- 4 Revenue Code of 1986), as amended.
- 5 "Qualified census tract." A federally qualified census tract
- 6 or area of chronic economic distress that is identified by the
- 7 department and is:
- 8 (1) at 100% or below the State family median income
- 9 <u>level; or</u>
- 10 (2) designated as a qualified opportunity zone under 26
- 11 <u>U.S.C. § 1400Z-1 (relating to designation).</u>
- 12 <u>"Qualified expenditures."</u> As follows:
- 13 <u>(1) The costs and expenses that:</u>
- (i) are properly chargeable to a capital account;
- (ii) are incurred by a qualified taxpayer in the
- rehabilitation of a qualified historic home pursuant to a
- 17 qualified rehabilitation plan; and
- 18 (iii) adhere to the guidelines for eligible
- 19 rehabilitation expenditures developed under section 1706-
- 20 <u>H.1.</u>
- 21 (2) The term does not include:
- 22 (i) The cost of acquiring a building or interest in
- a building.
- 24 (ii) An expenditure attributable to the enlargement
- of an existing building.
- 26 (3) The commission may develop guidelines on the types
- 27 <u>of costs and expenses that are appropriately determined to be</u>
- 28 qualified expenditures.
- 29 "Oualified historic home." As follows:
- 30 (1) A certified historic property or portion of the

Τ.	property or an appricant that is.
2	(i) located in a qualified census tract;
3	(ii) owned by the applicant; and
4	(iii) being used, or within a reasonable period will
5	be used, by the applicant as the applicant's principal
6	residence.
7	(2) The following apply to the property described under
8	paragraph (1):
9	(i) The property may consist of part of a multiple
10	dwelling or multiple purpose building or series of
11	buildings, including a cooperative or condominium.
12	(ii) If only a portion of a building is used as the
13	principal residence, only those qualified expenditures
14	that are properly allocable to that portion shall be
15	eligible under this article to apply for tax credits
16	calculated at the percentage available to owner-
17	occupants.
18	"Qualified rehabilitation plan." A plan to substantially
19	rehabilitate a qualified historic home that is approved by the
20	commission as being consistent with the standards for
21	rehabilitation and guidelines for rehabilitation of historic
22	buildings as adopted by the United States Secretary of the
23	Interior. A plan shall be treated as substantially rehabilitated
24	if qualified expenditures total \$5,000 or more.
25	"Qualified tax liability." Tax liability imposed on a
26	taxpayer under Article III.
27	"Qualified taxpayer." An individual who:
28	(1) is subject to a tax imposed under Article III; and
29	(2) owns a qualified historic home.
30	Section 1703-H.1. Tax credit certificates.

1	(a) Application
2	(1) A qualified taxpayer may apply to the department for
3	a tax credit certificate under this section.
4	(2) The application shall be on the form required by the
5	department and shall include a qualified rehabilitation plan.
6	(3) The department shall establish an application
7	processing fee. The following apply:
8	(i) The fee structure shall be tiered based on the
9	amount of tax credits requested.
10	(ii) In no case shall the fee exceed \$100.
11	(4) The proceeds of the fee under paragraph (3) shall be
12	deposited into the Historic Homeowner Preservation Tax Credit
13	Administration Fund, which is established as a nonlapsing
14	fund in the State Treasury. The money in the Historic
15	Homeowner Preservation Tax Credit Administration Fund shall
16	be appropriated on a continuing basis to the department and
17	used by the commission and the department to offset the costs
18	of the review of tax credit applications and awarding of tax
19	credit certificates.
20	(5) The department shall begin accepting applications
21	for credit certificates on June 1 and close the initial
22	application period on June 30.
23	(b) Review, recommendation and approval
24	(1) The department shall forward applications received
25	under this section to the commission for review.
26	(2) The commission shall:
27	(i) Review the proposed rehabilitation plan in each
28	application.
29	(ii) Verify that the building is a qualified
30	historic home.

1	(iii) By December 1, provide the department with a
2	<u>list of eligible projects.</u>
3	(3) The department shall allocate the credits and
4	release a list of allocated projects within 15 days of the
5	development of the list under paragraph (2)(iii). Applicants
6	with approved allocations shall be provided with an award
7	<pre>letter.</pre>
8	(4) Any amount of tax credit certificates up to the
9	annual program limit of \$3,000,000 not awarded within the
10	initial application period shall be available on a first-
11	come, first-served basis through a process determined by the
12	<u>department.</u>
13	(5) The commission shall notify the department of
14	verification of a completed project and notify the department
15	of the amount of qualified expenditures incurred by the
16	taxpayer in connection with the completed project.
17	(6) If the department has approved the application and
18	received notification of a completed project, it shall issue
19	the qualified taxpayer a tax credit certificate within 45
20	days of the receipt of an approved, completed project. A tax
21	credit certificate issued under this section shall not exceed
22	20% of qualified expenditures determined by the commission to
23	have been incurred by the qualified taxpayer in connection
24	with the completed project.
25	(7) In granting tax credit certificates under this
26	article, the department may not grant more than \$50,000 in
27	tax credit certificates to a single qualified taxpayer in any
28	fiscal year.
29	Section 1704-H.1. Claiming tax credit.

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Upon presenting a tax credit certificate to the Department of

- 1 Revenue, a qualified taxpayer may claim a tax credit against the
- 2 <u>qualified tax liability of the qualified taxpayer.</u>
- 3 Section 1705-H.1. Carryover, carryback and assignment of tax
- 4 <u>credit.</u>
- 5 (a) Carryover. -- If a qualified taxpayer cannot use the
- 6 entire amount of the tax credit under this article for the
- 7 taxable year in which the tax credit is first approved, the
- 8 <u>excess may be carried over to succeeding taxable years and used</u>
- 9 as a credit against the qualified tax liability of the qualified
- 10 taxpayer for those taxable years. The following apply:
- 11 (1) Each time the tax credit is carried over to a
- 12 succeeding taxable year, the tax credit shall be reduced by
- the amount that was used as a credit during the immediately
- 14 <u>preceding taxable year.</u>
- 15 (2) The tax credit may be carried over and applied to
- 16 <u>succeeding taxable years for not more than seven taxable</u>
- 17 years following the first taxable year for which the
- 18 qualified taxpayer was entitled to claim the credit.
- 19 (b) Application. -- A tax credit certificate received by the
- 20 Department of Revenue in a taxable year first shall be applied
- 21 against the qualified taxpayer's qualified tax liability for the
- 22 current taxable year as of the date on which the credit was
- 23 <u>issued before the tax credit can be applied against any</u>
- 24 qualified tax liability under subsection (a).
- 25 (c) Limits on refunds. -- Only a qualified taxpayer with a
- 26 household income of less than \$60,000 may carry back or obtain a
- 27 refund of all or any portion of an unused tax credit granted to
- 28 the qualified taxpayer under this article.
- 29 (d) Purchasers and assignees.--
- 30 (1) If a purchaser or assignee of all or a portion of a

- 1 tax credit obtained under section 1703-H.1 cannot use the
- 2 entire amount of the tax credit for the taxable year in which
- 3 the tax credit was purchased or assigned, the excess may be
- 4 <u>carried over to succeeding taxable years and used as a credit</u>
- 5 <u>against the qualified tax liability of the purchaser or</u>
- 6 <u>assignee for those taxable years.</u>
- 7 (2) Each time a tax credit is carried over to a
- 8 <u>succeeding taxable year, the tax credit shall be reduced by</u>
- 9 <u>the amount that was used as a credit during the immediately</u>
- 10 preceding taxable year.
- 11 (3) The tax credit may be carried over and applied to
- 12 <u>succeeding taxable years for not more than seven taxable</u>
- 13 years following the first taxable year for which the
- 14 <u>qualified taxpayer was entitled to claim the credit.</u>
- 15 (4) The purchaser or assignee may not carry back the
- 16 <u>credit or obtain a refund.</u>
- 17 Section 1706-H.1. Administration.
- 18 The department, the commission and the Department of Revenue
- 19 shall jointly develop written guidelines for the implementation
- 20 of the provisions of this article.
- 21 Section 1707-H.1. Annual report to General Assembly.
- 22 (a) Submittal.--By October 1, 2024, and October 1 of each
- 23 year thereafter, the department shall submit a report on the tax
- 24 credit under this article to:
- 25 (1) The chairperson and minority chairperson of the
- 26 Appropriations Committee of the Senate.
- 27 (2) The chairperson and minority chairperson of the
- 28 Appropriations Committee of the House of Representatives.
- 29 (3) The chairperson and minority chairperson of the
- 30 Finance Committee of the Senate.

- 1 (4) The chairperson and minority chairperson of the
- 2 <u>Finance Committee of the House of Representatives.</u>
- 3 (b) Contents. -- The report under this section shall include:
- 4 <u>(1) The list of completed projects that have been</u>
- 5 awarded tax credits under this article.
- 6 (2) The amount of tax credits under this article
- 7 <u>received by each completed project.</u>
- 8 (3) Total project costs and the amount of private
- 9 <u>investment in each completed project.</u>
- 10 (4) The total number of completed projects placed into
- service in the past year that were vacant for at least 12
- 12 <u>months prior to commencement of rehabilitation work.</u>
- 13 <u>(5) The total number of completed projects placed into</u>
- service in the past year that had not paid property taxes for
- at least 12 months prior to the commencement of
- 16 rehabilitation work.
- 17 (c) Public information. -- Notwithstanding any law providing
- 18 for the confidentiality of tax records, the information in the
- 19 report under this section shall be public information and shall
- 20 be posted on the publicly accessible Internet website of the
- 21 department.
- 22 (d) Review of tax credit program. -- The department, in
- 23 cooperation with the commission, shall undertake a review of the
- 24 tax credit program under this article to determine the
- 25 effectiveness of the program in preserving and rehabilitating
- 26 the Commonwealth's historic homes and the impact these efforts
- 27 <u>have had on the stimulation of investment in this Commonwealth.</u>
- 28 The results of the review shall be included in the annual report
- 29 due October 1, 2024.
- 30 Section 1708-H.1. Application of Internal Revenue Code.

- 1 The provisions of 26 U.S.C. § 47 (relating to rehabilitation
- 2 <u>credit</u>) and the regulations promulgated regarding those
- 3 provisions shall apply to the Department of Revenue's
- 4 <u>interpretation and administration of the credit provided under</u>
- 5 this article without regard to ratably allocating the credit
- 6 over a five-year period as required by 26 U.S.C. § 47(a).
- 7 References to the Internal Revenue Code shall mean the sections
- 8 of the Internal Revenue Code as existing on any date of
- 9 <u>interpretation of this article</u>, except that if those sections of
- 10 the Internal Revenue Code referenced in this article are
- 11 repealed or terminated, references to the Internal Revenue Code
- 12 shall mean those sections last having full force and effect
- 13 <u>without regard to ratably allocating the credit over a five-year</u>
- 14 period as required by 26 U.S.C. § 47(a). If after repeal or
- 15 <u>termination the Internal Revenue Code sections are revised or</u>
- 16 reenacted, references in this article to Internal Revenue Code
- 17 sections shall mean those revised or reenacted sections.
- 18 Section 1709-H.1. Limitation.
- 19 Taxpayers shall not be entitled to apply for tax credits
- 20 under this article after February 1, 2032.
- 21 Section 1710-H.1. Recapture.
- 22 If a tax credit or a portion of a tax credit under this
- 23 article is subject to recapture, the Commonwealth shall pursue
- 24 <u>its recapture remedies and rights against the qualified taxpayer</u>
- 25 that applied for the credit. No redress shall be sought against
- 26 an assignee, purchaser or transferee of the tax credit if the
- 27 assignee, purchaser or transferee acquired the tax credit by way
- 28 of an arm's-length transaction, for value and without notice of
- 29 <u>violation</u>, fraud or misrepresentation.
- 30 Section 1711-H.1. Administrative costs.

- 1 The commission may use no more than 5% of money allocated for
- 2 the tax credit program under this article for administrative
- 3 costs associated with the tax credit program.
- 4 Section 2. This act shall take effect in 60 days.