THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 898

Session of 2019

INTRODUCED BY A. DAVIS, CALTAGIRONE, FREEMAN, KINSEY, SCHLOSSBERG, MURT, CEPHAS, WILLIAMS, HILL-EVANS, HARRIS, MCNEILL, McCLINTON, FRANKEL, DELLOSO, SCHWEYER, SOLOMON, STURLA, DEASY, MULLINS, T. DAVIS, PASHINSKI AND GAINEY, MARCH 20, 2019

REFERRED TO COMMITTEE ON LABOR AND INDUSTRY, MARCH 20, 2019

AN ACT

- Providing for employer prescreening and for administration of act and rulemaking authority; imposing penalties; establishing the Ex-offender Increased Access to Employment Enforcement Fund; making an appropriation; and providing for
- 5 construction of act.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. Short title.
- 9 This act shall be known and may be cited as the Ex-offender
- 10 Increased Access to Employment Act.
- 11 Section 2. Findings.
- 12 The General Assembly finds that it is in the public interest
- 13 to:
- 14 (1) Do more to give employers in this Commonwealth
- access to the broadest pool of qualified applicants possible.
- 16 (2) Protect the civil rights of those seeking
- 17 employment.
- 18 (3) Ensure that qualified applicants are properly

- 1 considered for employment opportunities and are not
- 2 prescreened or denied an employment opportunity unnecessarily
- 3 or unjustly.
- 4 Section 3. Definitions.
- 5 The following words and phrases when used in this act shall
- 6 have the meanings given to them in this section unless the
- 7 context clearly indicates otherwise:
- 8 "Applicant." A person pursuing employment with an employer
- 9 or with or through an employment agency.
- 10 "Department." The Department of Labor and Industry of the
- 11 Commonwealth.
- "Employer." Any of the following:
- 13 (1) The Commonwealth.
- 14 (2) A political subdivision.
- 15 (3) An instrumentality of the Commonwealth or a
- 16 political subdivision.
- 17 (4) A person or private entity that has five or more
- 18 employees in the current or preceding calendar year and an
- agent of the person or private entity.
- 20 "Employment." An occupation or vocation.
- 21 "Employment agency." A person or entity, or an agent of the
- 22 person or entity, regularly undertaking with or without
- 23 compensation to procure employees for an employer or to procure
- 24 for employees opportunities to work for an employer.
- 25 "Fund." The Ex-offender Increased Access to Employment
- 26 Enforcement Fund established under section 5(d).
- "Secretary." The Secretary of Labor and Industry of the
- 28 Commonwealth.
- 29 Section 4. Employer prescreening.
- 30 (a) Prohibition. -- An employer or employment agency may not

- 1 inquire about or into or consider or require disclosure of the
- 2 criminal record or criminal history of an applicant until after
- 3 a conditional offer of employment is made to the applicant by
- 4 the employer or employment agency.
- 5 (b) Exemptions. -- The requirement under subsection (a) does
- 6 not apply for positions where:
- 7 (1) employers are required to exclude applicants with
- 8 certain criminal convictions from employment due to Federal
- 9 or State law; or
- 10 (2) a standard fidelity bond or an equivalent bond is
- 11 required and an applicant's conviction of one or more
- 12 specified criminal offenses would disqualify the applicant
- from obtaining the bond, in which case an employer may
- include a question or otherwise inquire whether the applicant
- has ever been convicted of any of the specified criminal
- offenses.
- 17 (c) Notification. -- This section does not prohibit an
- 18 employer from notifying applicants in writing of the specific
- 19 offenses that will disqualify an applicant from employment in a
- 20 particular position due to Federal or State law or the
- 21 employer's policy.
- 22 Section 5. Administration of act and rulemaking authority.
- 23 (a) Investigation and penalties. -- The department may
- 24 investigate an alleged violation of this act by an employer or
- 25 employment agency. If the department finds that a violation of
- 26 this act has occurred, the secretary may impose the following
- 27 civil penalties:
- 28 (1) For a first violation, the secretary shall issue a
- 29 written warning to the employer or employment agency.
- 30 (2) For a second violation, the secretary may impose a

- 1 civil penalty of up to \$500.
- 2 (3) For a third or subsequent violation, the secretary
- 3 may impose a civil penalty of up to \$1,500.
- 4 (b) Remedy of violation. -- A penalty imposed under subsection
- 5 (a) (1), (2) or (3) shall include a requirement that the employer
- 6 or employment agency remedy the violation within 30 days of
- 7 receipt of notice of the violation from the department. An
- 8 employer or employment agency that fails to remedy a violation
- 9 after receipt of notice from the department shall be subject to
- 10 an additional penalty of up to \$1,500 for every 30 days that
- 11 pass thereafter without compliance.
- 12 (c) Assessment and recovery of penalties. -- Penalties under
- 13 this section may be assessed by the department and recovered in
- 14 a civil action brought by the department in Commonwealth Court
- 15 or an administrative adjudicative proceeding.
- 16 (d) Fund.--The Ex-offender Increased Access to Employment
- 17 Enforcement Fund is established as a special fund in the State
- 18 Treasury.
- 19 (e) Deposit and appropriation. -- The money recovered as civil
- 20 penalties under this section shall be deposited into the fund.
- 21 The money in the fund shall be appropriated to the department on
- 22 a continuing basis and may be used only to enforce employer
- 23 violations of this act.
- 24 (f) Administration and procedure. -- The department may
- 25 promulgate regulations necessary to administer this act and may
- 26 establish an administrative procedure to adjudicate claims and
- 27 issue final and binding decisions subject to 2 Pa.C.S. (relating
- 28 to administrative law and procedure).
- 29 Section 6. Construction of act.
- 30 This act may not be construed to prohibit an employer from

- 1 conducting a criminal history background check on an individual
- 2 after complying with the provisions of this act.
- 3 Section 7. Effective date.
- 4 This act shall take effect in 60 days.