THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 952 Session of 2019

INTRODUCED BY RYAN, STAATS, GROVE, JOZWIAK AND B. MILLER, MARCH 25, 2019

REFERRED TO COMMITTEE ON FINANCE, MARCH 25, 2019

AN ACT

1 2 3 4	Amending Title 72 (Taxation and Fiscal Affairs) of the Pennsylvania Consolidated Statutes, providing for preliminary provisions, for taxation and for fiscal affairs; and establishing uniform accounting system.
5	The General Assembly of the Commonwealth of Pennsylvania
6	hereby enacts as follows:
7	Section 1. Title 72 of the Pennsylvania Consolidated
8	Statutes is amended by adding parts to read:
9	<u>PART I</u>
10	PRELIMINARY PROVISIONS
11	(Reserved)
12	PART II
13	TAXATION
14	<u>Chapter</u>
15	17. (Reserved)
16	CHAPTER 17
17	(Reserved)
18	<u>PART III</u>
19	<u>FISCAL AFFAIRS</u>

- 1 Chapter
- 2 100. Uniform Accounting System
- 3 <u>CHAPTER 100</u>
- 4 UNIFORM ACCOUNTING SYSTEM
- 5 Subchapter
- 6 A. General Provisions
- 7 B. Methods
- 8 <u>SUBCHAPTER A</u>
- 9 <u>GENERAL PROVISIONS</u>
- 10 Sec.
- 11 10001. Scope of chapter.
- 12 <u>10002</u>. <u>Definitions</u>.
- 13 § 10001. Scope of chapter.
- 14 This chapter relates to uniform accounting.
- 15 § 10002. Definitions.
- The following words and phrases when used in this chapter
- 17 shall have the meanings given to them in this section unless the
- 18 context clearly indicates otherwise:
- 19 "Commonwealth agency." A department, board, commission or
- 20 office of the executive branch under the policy supervision and
- 21 control of the Governor.
- 22 "Department." The Department of the Auditor General of the
- 23 Commonwealth.
- 24 "Political subdivision." A county, city, borough,
- 25 incorporated town, township, home rule municipality or school
- 26 district in this Commonwealth.
- 27 "Report." The Commonwealth annual financial report under
- 28 section 10012 (relating to Commonwealth annual financial
- 29 <u>report).</u>
- 30 "Secretary." The Secretary of the Budget of the

Τ	Commonwealth.
2	SUBCHAPTER B
3	METHODS
4	Sec.
5	10011. Duties of Commonwealth agencies and political
6	subdivisions.
7	10012. Commonwealth annual financial report.
8	10013. Uniform standards for audits.
9	10014. Uniform accounting terms and definitions.
10	§ 10011. Duties of Commonwealth agencies and political
11	subdivisions.
12	(a) DutiesIn preparing accounting, financial and budget
13	documents, a Commonwealth agency or political subdivision shall
14	act in accordance with the following:
15	(1) The Commonwealth agency or political subdivision
16	shall comply with generally accepted accounting principles,
17	such as those established by the Governmental Accounting
18	Standards Board and the American Institute of Certified
19	Public Accountants if other comprehensive audit standards are
20	used.
21	(2) The accounting, financial and budget documents shall
22	be based on the fiscal year as specified by the laws of this
23	Commonwealth or an ordinance requiring the preparation of the
24	documents.
25	(3) The Commonwealth agency or political subdivision
26	shall use the full accrual accounting method and account for
27	revenue and expenditures as the revenue and expenditures
28	occur.
29	(4) The Commonwealth agency or political subdivision
30	shall use the uniform accounting terms, definitions and

- 1 procedures established under section 10015 (relating to
- 2 uniform accounting terms and definitions) and ensure a
- 3 <u>uniform accounting system.</u>
- 4 (b) Extensible business reporting language. -- No later than a
- 5 <u>Commonwealth agency's or political subdivision's fiscal year</u>
- 6 beginning in 2020 and every fiscal year thereafter, the
- 7 Commonwealth agency and political subdivision shall use
- 8 <u>extensible business reporting language for all financial</u>
- 9 <u>documentation</u>.
- 10 § 10012. Commonwealth annual financial report.
- 11 <u>(a) General rule.--The secretary shall prepare a</u>
- 12 <u>Commonwealth annual financial report in accordance with this</u>
- 13 <u>section</u>.
- (b) Duty of secretary. -- The secretary shall develop and
- 15 implement accounting and financial reporting systems that comply
- 16 with applicable standards, such as those established by the
- 17 Governmental Accounting Standards Board. The accounting and
- 18 financial reporting systems must:
- 19 <u>(1) Demonstrate compliance with all legal requirements</u>
- 20 <u>and contractual obligations.</u>
- 21 (2) Provide for adequate and proper management over
- 22 Commonwealth resources, property and other assets.
- 23 (3) Provide complete and appropriate information to the
- 24 Governor and the General Assembly to assist in their duties
- of financial management of Commonwealth funds.
- 26 (4) Provide information on whether a Commonwealth agency
- 27 <u>has met the performance goals established by the respective</u>
- 28 Commonwealth agency.
- 29 <u>(c) Duties of Commonwealth agencies. -- Commonwealth agencies</u>
- 30 shall provide the Office of the Budget with information

- 1 requested by the secretary for use in preparing the report no
- 2 <u>later than September 1, 2020 and September 1 of each calendar</u>
- 3 vear thereafter.
- 4 (d) Final report. -- The secretary shall provide to the
- 5 Governor and the General Assembly a final report by March 1,
- 6 <u>2021 and March 1 of each calendar year thereafter.</u>
- 7 § 10013. Uniform standards for audits.
- 8 Audits conducted by the department, by another Commonwealth
- 9 agency or by a political subdivision shall comply with all of
- 10 the following:
- 11 (1) The generally accepted government auditing
- 12 <u>standards, such as those produced by the Government</u>
- 13 <u>Accountability Office.</u>
- 14 <u>(2) The Single Audit Act of 1984 (31 U.S.C. § 7501 et</u>
- $15 \quad \text{seq,}).$
- 16 (3) 2 C.F.R. Pt. 200 (relating to Uniform Administrative
- 17 Requirements, Cost Principles and Audit Requirements for
- 18 Federal Awards).
- 19 (4) Any other Federal requirements for a Statewide
- 20 audit.
- 21 § 10014. Uniform accounting terms and definitions.
- 22 (a) General rule. -- One year after the effective date of this
- 23 chapter and triennially thereafter, the department, in
- 24 conjunction with the State Treasurer, the Office of the Budget
- 25 and representatives from political subdivisions selected by the
- 26 department in an equal and fair manner, shall establish uniform
- 27 accounting terms and procedures for Commonwealth agencies and
- 28 political subdivisions to implement section 10011 (relating to
- 29 duties of Commonwealth agencies and political subdivisions) and
- 30 ensure a uniform accounting system.

- 1 (b) Publication. -- The uniform terms and definitions under
- 2 <u>subsection</u> (a) <u>shall be transmitted by the department to the</u>
- 3 Legislative Reference Bureau for publication in the Pennsylvania
- 4 Bulletin.
- 5 Section 2. This act shall take effect in 60 days.