THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 263

Session of 2023

INTRODUCED BY MASTRIANO, AUMENT, ROTHMAN, STEFANO, ROBINSON AND J. WARD, JANUARY 31, 2023

REFERRED TO EDUCATION, JANUARY 31, 2023

context clearly indicates otherwise:

20

AN ACT

Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain 2 provisions applicable as well to private and parochial 3 schools; amending, revising, consolidating and changing the 4 laws relating thereto," providing for military education 5 scholarship account; and imposing penalties. 6 7 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: Section 1. The act of March 10, 1949 (P.L.30, No.14), known 9 as the Public School Code of 1949, is amended by adding an 10 11 article to read: 12 ARTICLE XX-L 13 MILITARY EDUCATION SCHOLARSHIP ACCOUNT Section 2001-L. Scope of article. 14 15 This article relates to military education scholarship 16 accounts. 17 Section 2002-L. Definitions. 18 The following words and phrases when used in this article shall have the meanings given to them in this section unless the 19

- 1 "Applicant." A parent who applies for a military education
- 2 scholarship account under section 2003-L(b) on behalf of an
- 3 eligible student.
- 4 <u>"Department." The Department of Education of the</u>
- 5 Commonwealth.
- 6 <u>"Eligible student." A school-age child who meets the</u>
- 7 requirements under section 2003-L(b) and whose parent has
- 8 <u>entered into an agreement under section 2003-L(d).</u>
- 9 <u>"Institution of higher education." As defined under section</u>
- 10 118(c).
- "Military education scholarship account." A spending account
- 12 established and administered by the State Treasury, and
- 13 controlled by a parent, for a school-age child with money that
- 14 may be spent on a qualified education expense as provided for
- 15 under section 2005-L.
- 16 "Nonpublic school." A school, other than a public school,
- 17 located in this Commonwealth where a Commonwealth resident may
- 18 legally fulfill the compulsory attendance requirements of this
- 19 act, that complies with section 1521 and meets the applicable
- 20 requirements of Title VI of the Civil Rights Act of 1964 (Public
- 21 Law 88-352, 78 Stat. 241).
- 22 "Parent." An individual who:
- 23 (1) is a resident of this Commonwealth; and
- 24 <u>(2) either:</u>
- 25 (i) has legal custody or quardianship of a student;
- 26 <u>or</u>
- 27 <u>(ii) keeps in the individual's home a student and</u>
- 28 supports the student gratis as if the student were a
- 29 lineal descendant of the individual.
- 30 "Participating entity."

1	(1) Any of the following where a school-age child
2	receives instruction under section 2003-L(d):
3	(i) A nonpublic school for kindergarten through
4	grade 12, or a combination of grades.
5	(ii) An institution of higher education.
6	(iii) A distance learning program that is not
7	offered by a public school or the department.
8	(iv) A tutor who is a teacher licensed in any state,
9	has taught at an eligible postsecondary institution and
10	is a subject matter expert or a tutor or tutoring agency
11	otherwise approved by the department.
12	(2) The term does not include a parent of a school-age
13	child to the extent that the parent provides educational
14	services directly to the school-age child.
15	"Program." The Military Education Scholarship Account
16	Program established under section 2003-L(a).
17	"Public school." A school district, charter school, cyber
18	charter school, regional charter school, intermediate unit or
19	area career and technical school.
20	"Resident school district." The school district in which a
21	school-age child resides.
22	"School-age child." A child enrolled in kindergarten through
23	grade 12 and who resides in this Commonwealth.
24	"Student with a disability." A school-age child who has been
25	identified, in accordance with 22 Pa. Code Ch. 14 (relating to
26	special education services and programs), as a "child with a
27	disability," as defined in 34 CFR 300.8(a) (relating to child
28	with a disability).
29	Section 2003-L. Establishment, application and agreement.
30	(a) EstablishmentThe Military Education Scholarship

- 1 Account Program is established as a program of the department.
- 2 (b) Individuals who may apply. -- A parent may apply for a
- 3 military education scholarship account for a school-age child
- 4 who:
- 5 (1) is a child of a parent who is on full-time active-
- duty status in the armed forces of the United States,
- 7 including members of the National Guard and reserve on active
- 8 <u>duty orders under 10 U.S.C. §§ 12301 (relating to reserve</u>
- 9 <u>components generally</u>) and 12401 et seq. (relating to Army and
- 10 Air National Guard of the United States: status) or was
- 11 killed in the line of duty; or
- 12 (2) participated in the program in the prior year and is
- renewing an agreement under subsection (i) by filing an
- 14 <u>application with the department, in a manner and on a form</u>
- provided by the department.
- 16 (c) Application form. -- The form may not exceed one page that
- 17 measures 8.5 inches by 11 inches and may be filled out and
- 18 submitted through the department's publicly accessible Internet
- 19 website.
- 20 (d) Review and approval. -- The department shall review the
- 21 application to determine if the applicant meets the requirements
- 22 under subsection (b). If the requirements have been met, the
- 23 department shall approve the application and enter into an
- 24 agreement with the applicant. The agreement shall provide that:
- 25 (1) The school-age child withdraw from public school and
- 26 receive instruction in this Commonwealth from a participating
- 27 entity for the school year for which the agreement applies.
- 28 (2) The school-age child not accept a scholarship in the
- 29 educational improvement tax credit program under Article XX-B
- or the opportunity scholarship tax credit program under

- 1 Article XX-B.
- 2 (3) The parent will receive a grant on behalf of the
- 3 school-age child, in the form of money deposited under
- 4 <u>section 2004-L in the military education scholarship account.</u>
- 5 (4) The money in the military education scholarship
- 6 <u>account may be expended only as authorized under this</u>
- 7 <u>article.</u>
- 8 (e) Military education scholarship account.--
- 9 <u>(1) If an agreement is entered into under subsection</u>
- 10 (d), a military education scholarship account shall be
- 11 <u>established. The military education scholarship account shall</u>
- be administered by the State Treasury under this article.
- 13 (2) Failure of a parent to enter into an agreement under
- 14 <u>subsection (d) for a school year shall not preclude the</u>
- parent from entering into an agreement for a subsequent
- school year if the school-age child is eligible under
- 17 subsection (b).
- 18 (f) Term of agreement. -- Except as otherwise provided under
- 19 this article, an agreement entered into under subsection (d)
- 20 shall be valid for one school year.
- 21 (g) Termination.--
- 22 (1) Notwithstanding subsection (h), an agreement entered
- into under subsection (d) may be terminated early.
- 24 (2) If an agreement is terminated early by either the
- 25 parent or the department, all available money in the military
- 26 education scholarship account shall revert to the State
- 27 <u>Treasury and be used in the resident school district.</u>
- 28 (h) Automatic termination.--
- 29 (1) An agreement entered into under subsection (d) shall
- 30 terminate automatically if the school-age child no longer

- 1 resides in this Commonwealth.
- 2 (2) The parent shall notify the department if the child
- 3 no longer resides in this Commonwealth within 15 days of the
- 4 <u>change of residence. After the child's parent has notified</u>
- 5 the department, money remaining in the military education
- 6 scholarship account shall revert to the State Treasury and be
- 7 used in the resident school district.
- 8 <u>(i)</u> Renewal.--
- 9 (1) Subject to subsection (1), an agreement entered into
- 10 <u>under subsection (d) may be renewed for each school year for</u>
- 11 <u>the school-age child.</u>
- 12 (2) Failure of a parent to renew an agreement for a
- school year shall not preclude a parent from renewing the
- 14 agreement for a subsequent school year if the school-age
- child remains eligible under subsection (b).
- 16 (j) Number. -- A parent may enter into separate agreements
- 17 under subsection (d) for each school-age child of the parent.
- 18 Not more than one military education scholarship account may be
- 19 established for a school-age child.
- 20 (k) Explanation. -- Upon entering into an agreement under
- 21 subsection (d) or renewing an agreement under subsection (i),
- 22 the department shall provide the parent with a written
- 23 explanation of the authorized uses of the money in the military
- 24 education scholarship account and the responsibilities of the
- 25 parent, the department and the State Treasury under the
- 26 agreement and this article.
- 27 <u>(1) Application and renewal period.--</u>
- 28 (1) A parent may apply or seek renewal between January 1
- and April 1 for the following school year.
- 30 (2) The department shall notify parents and school

- districts of approved applications by April 30.
- 2 Section 2004-L. Amount.
- 3 (a) General rule.--If a parent of an eligible student enters
- 4 <u>into or renews an agreement under section 2003-L with the</u>
- 5 <u>department for a school year, the Secretary of Education shall</u>
- 6 <u>deposit a grant for that school year in the military education</u>
- 7 scholarship account of the eligible student. The amount of the
- 8 grant shall be as follows:
- 9 <u>(1) For an eligible student who does not have a</u>
- disability, the grant amount shall be equal to the State
- 11 <u>revenue received by school districts minus the State revenue</u>
- 12 <u>received for transportation divided by the State total</u>
- 13 <u>average daily membership.</u>
- 14 (2) For an eligible student with a disability, the grant
- amount shall be based on the category of disability by which
- the resident school district is required to categorize the
- 17 eligible student for the purpose of the report required under
- 18 section 1372(8) as follows:
- (i) For an eligible student in Category 1, multiply
- the grant amount in paragraph (1) by 1.51.
- 21 <u>(ii) For an eligible student in Category 2, multiply</u>
- 22 the grant amount in paragraph (1) by 3.77.
- 23 (iii) For an eligible student in Category 3A and 3B,
- 24 multiply the grant amount in paragraph (1) by 7.46.
- 25 (3) For an eligible student receiving a grant, the
- amount of basic education funding and other subsidies paid by
- 27 the department to the resident school district shall be
- reduced by the grant amount calculated for the student.
- 29 (4) If a school district's basic education funding and
- 30 other subsidies are reduced under this section, the resident

- 1 <u>school district shall include the grant recipient in the</u>
- 2 resident school district's average daily membership for the
- 3 purpose of calculating school subsidies.
- 4 (b) Installments. -- The State Treasury shall deposit the
- 5 money for each grant in quarterly installments under a schedule
- 6 <u>determined by the State Treasury.</u>
- 7 (c) Disposition. -- The following shall apply to money
- 8 <u>remaining in a military education scholarship account:</u>
- 9 (1) For money remaining in a military education
- scholarship account at the end of a school year, the money
- 11 <u>may be carried forward to any other school year of the</u>
- 12 <u>eligible student if the agreement entered into under section</u>
- 13 <u>2003-L(d) is renewed for the other school year.</u>
- 14 (2) Subject to paragraph (3), money remaining in a
- military education scholarship account when an agreement
- entered into under section 2003-L(d) is not renewed or is
- 17 terminated shall revert to the resident school district.
- 18 (3) Money remaining in a military education scholarship
- 19 account after the school-age child graduates from high school
- 20 may be used for qualified education expenses under section
- 21 <u>2005-L for up to two years after the date of high school</u>
- 22 graduation. After the two-year time period under this
- 23 paragraph has expired, money remaining in the military
- 24 education scholarship account shall revert to the General
- 25 Fund.
- 26 Section 2005-L. Qualified education expenses.
- 27 <u>(a) General rule.--Money deposited into a military education</u>
- 28 scholarship account may be used to pay for any of the following
- 29 <u>expenses incurred by or associated with the school-age child:</u>
- 30 (1) Tuition and fees charged by a participating entity.

- 1 (2) Textbooks or uniforms required by a participating 2 entity. (3) Fees for tutoring or other teaching services 3 provided by a participating entity. 4 (4) Fees for a nationally norm-referenced test, advanced 5 6 placement or similar examination or standardized examination required for admission to an institution of higher education, 7 and career and technical education examination fees. 8 9 (5) Fees for purchasing a curriculum or instructional materials required to administer the curriculum. 10 (6) If the eligible student is a student with a 11 disability, fees for special instruction or special services 12 provided to the eligible student, including occupational, 13 14 physical, speech and behavioral therapies. 15 (7) Other valid educational expenses approved by the 16 department. (b) Prohibitions. -- A participating entity that receives a 17 18 payment for qualified education expenses authorized under 19 subsection (a) may not: 20 (1) Refund a portion of the payment directly to the 21 parent who made the payment. 22 (2) Rebate or otherwise directly share a portion of the 23 payment with the parent who made the payment. 24 (c) Refund. -- A participating entity shall deposit a refund 25 for an item that is being returned or an item or service that 26 has not been provided directly to the military education scholarship account of the school-age child from which payment 27 for the item or service was made. 28 29 (d) Payment system. --(1) The State Treasury shall develop a system that 30
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- 1 <u>enables a parent to pay for services provided by</u>
- 2 participating entities under the program by electronic money
- 3 <u>transfer, including electronic payment systems or other means</u>
- 4 <u>of electronic payment that the State Treasury determines to</u>
- 5 <u>be commercially viable and cost effective.</u>
- 6 (2) The State Treasury may not adopt a system that
- 7 requires a parent to be reimbursed for out-of-pocket
- 8 <u>expenses.</u>
- 9 (e) Source of payment.--
- 10 (1) An individual may not deposit personal money into or
- otherwise make gifts or contributions of private money to a
- 12 <u>military education scholarship account.</u>
- 13 (2) Nothing in this section shall be construed to
- 14 <u>prohibit a parent or school-age child from paying for</u>
- 15 <u>qualified education expenses from a source other than the</u>
- 16 <u>military education scholarship account.</u>
- 17 Section 2006-L. Audits and penalties.
- 18 (a) Audit. -- The Attorney General shall conduct audits of a
- 19 <u>military education scholarship account as the State Treasurer</u>
- 20 determines necessary.
- 21 (b) Penalties.--If the State Treasury determines that money
- 22 in a military education scholarship account has been expended
- 23 for an expense other than a qualified education expense under
- 24 section 2005-L(a), the State Treasury may do any of the
- 25 <u>following:</u>
- 26 (1) Freeze or dissolve the military education
- 27 <u>scholarship account, subject to regulations adopted by the</u>
- 28 State Treasury providing for notice of the action and
- 29 <u>opportunity to respond to the notice.</u>
- 30 (2) Refer the matter to the Attorney General or district

- 1 <u>attorney of the county in which the parent resides for</u>
- 2 <u>investigation and criminal prosecution, if appropriate.</u>
- 3 (3) Impose a civil penalty equal to 300% of the amount
- 4 <u>in the military education scholarship account prior to the</u>
- 5 fraudulent use.
- 6 (4) Disqualify the parent from future participation in
- 7 the program.
- 8 <u>Section 2007-L. Accountability standards for a participating</u>
- 9 <u>entity.</u>
- 10 (a) General rule. -- A participating entity shall:
- 11 (1) Comply with all health and safety laws or codes that
- 12 apply to the participating entity.
- 13 (2) Hold a valid occupancy permit if required by the
- 14 <u>municipality in which the participating entity is located.</u>
- 15 (3) Comply with the nondiscrimination policies set forth
- in section 42 U.S.C. § 1981 (relating to equal rights under
- the law) and with section 1521.
- 18 (4) Comply with the provisions of sections 111 and
- 19 111.1.
- 20 (b) Financial accountability standards. -- A participating
- 21 entity shall:
- 22 (1) Provide parents with a receipt for all qualifying
- 23 <u>expenses incurred by the participating entity.</u>
- 24 (2) File with the department prior to the start of the
- 25 school year financial viability documentation which
- demonstrates the participating entity's ability to repay
- 27 \$50,000 or more from the military education scholarship
- 28 accounts during the school year. The financial viability
- 29 documentation shall include:
- 30 (i) a surety bond payable to the Commonwealth in an

1	amount equal to the aggregate amount of money from the
2	military education scholarship accounts expected to be
3	paid during the school year on behalf of eligible
4	students admitted at the participating entity; or
5	(ii) financial information that demonstrates that
6	the participating entity has the ability to pay an
7	aggregate amount equal to the amount of money from the
8	military educational scholarship accounts expected to be
9	paid during the school year on behalf of eligible
10	students admitted to the participating entity.
11	(c) Academic accountability standards
12	(1) A parent of an eligible student shall ensure that
13	the department is informed of the eligible student's
14	graduation from high school.
15	(2) The department shall:
16	(i) Ensure compliance with all student privacy laws,
17	including 20 U.S.C. § 1232g (relating to family
18	educational and privacy rights).
19	(ii) Administer an annual parental satisfaction
20	survey that shall ask parents of eligible students
21	participating in the program to express:
22	(A) The parents' satisfaction with the program.
23	(B) The number of years the eligible student has
24	participated in the program.
25	(C) The parents' opinions on other topics, items
26	or issues that the department determines would elicit
27	information about the effectiveness of the program.
28	(d) Participating entity autonomy
29	(1) A participating entity shall be autonomous and may
30	not be an agent of the department or the Commonwealth.

- 1 (2) The department or any other State agency may not
- 2 <u>regulate the educational program of a participating entity</u>
- 3 <u>that accepts money from a military education scholarship</u>
- 4 <u>account.</u>
- 5 (3) The establishment of the program may not be
- 6 construed to expand the regulatory authority of the State,
- 7 the officers of the State or any school district to impose
- 8 <u>any additional regulation of a participating entity beyond</u>
- 9 <u>those necessary to enforce the requirements of the program.</u>
- 10 Section 2008-L. Bar of certain participating entities.
- 11 (a) General rule. -- The department may bar a participating
- 12 entity from participation in the program if the department
- 13 <u>establishes that the participating entity has:</u>
- 14 (1) routinely failed to comply with the accountability
- 15 <u>standards established in section 2007-L; or</u>
- 16 (2) failed to provide an eligible student with the
- 17 educational services funded by the eligible student's
- 18 <u>military education scholarship account.</u>
- 19 (b) Notice. -- If the department bars a participating entity
- 20 from participation in the program, the department shall post the
- 21 decision on the department's publicly accessible Internet
- 22 website. A participating entity may appeal the department's
- 23 decision under this section.
- 24 Section 2009-L. Duties of resident school districts.
- 25 (a) School records. -- A resident school district shall
- 26 provide a participating entity that has admitted an eligible
- 27 <u>student participating in the program with a complete copy of the</u>
- 28 student's school records immediately upon the student's
- 29 <u>enrollment or when services in the participating entity begin,</u>
- 30 subject to 20 U.S.C. § 1232g (relating to family educational and

- 1 privacy rights).
- 2 (b) Transportation. -- A resident school district shall
- 3 provide transportation for an eligible student to and from the
- 4 participating entity under the same conditions as the resident
- 5 <u>school district provides transportation of other resident</u>
- 6 <u>students to nonpublic schools under section 1361. The resident</u>
- 7 <u>school district shall qualify for State transportation</u>
- 8 reimbursement for each eligible student transported.
- 9 <u>Section 2010-L. Legal proceedings.</u>
- 10 (a) Liability. -- No liability shall arise on the part of the
- 11 agency, the Commonwealth or a public school or school district
- 12 <u>based on the award or use of a military education scholarship</u>
- 13 <u>account under this article.</u>
- 14 (b) Challenges.--If any part of this article is challenged
- 15 <u>in a State court as violating either the Constitution of the</u>
- 16 United States or the Constitution of Pennsylvania, parents of
- 17 eligible students and students who previously had a military
- 18 education scholarship account shall be permitted to intervene as
- 19 of right in the lawsuit for the purposes of defending the
- 20 military education scholarship account program's
- 21 constitutionality. For the purposes of judicial administration,
- 22 a court may require that all parents file a joint brief but may
- 23 <u>not require all parents to join a brief filed on behalf of a</u>
- 24 named State defendant.
- 25 <u>(c) Severability.--If any provision of this article or the</u>
- 26 application thereof to any person or circumstance is held
- 27 <u>invalid</u>, the invalidity shall not affect other provisions or
- 28 applications of this article which can be given effect without
- 29 the invalid provision or application, and to this end the
- 30 provisions of this article are declared to be severable.

- 1 <u>Section 2011-L. Listing of participating entities.</u>
- 2 The department shall annually post on the department's
- 3 publicly accessible Internet website a listing of all_
- 4 participating entities.
- 5 Section 2012-L. Regulations.
- 6 The State Treasury and the department shall jointly develop
- 7 <u>quidelines as necessary for the administration of this article</u>
- 8 within 60 days of the effective date of this section.
- 9 Section 2. This act shall take effect in 60 days.