THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 291

Session of 2019

INTRODUCED BY A. WILLIAMS, LANGERHOLC, PHILLIPS-HILL, HUTCHINSON, SCHWANK AND HAYWOOD, FEBRUARY 14, 2019

REFERRED TO CONSUMER PROTECTION AND PROFESSIONAL LICENSURE, FEBRUARY 14, 2019

AN ACT

Amending the act of May 3, 1933 (P.L.242, No.86), entitled "An 1 act to promote the public health and safety by providing for 2 examination, licensing and granting of permits for those who 3 desire to engage in the profession of cosmetology; defining cosmetology, and regulating cosmetology salons, schools, 5 students, apprentices, teachers, managers, manicurists and cosmetologists; conferring powers and duties upon the 7 Commissioner of Professional and Occupational Affairs of the 8 Department of State; providing for appeals to certain courts by applicants and licensees; and providing penalties," 10 further providing for definitions, for practice without 11 license prohibited, for eligibility requirements for 12 examination, for limited licenses, for requirements of a 13 school of cosmetology, for practice in licensed salons only, 14 for booth rental prohibited, for sanitary rules and for fees; 15 providing for municipal registration, business license and 16 taxes; further providing for duration and renewal of licenses 17 and for penalties; and providing for waiver of certain fees, 18 19 fines and penalties. 20 The General Assembly of the Commonwealth of Pennsylvania 21 hereby enacts as follows: 22 Section 1. The definitions of "cosmetology," "limited 23 license," "natural hair braider" and "natural hair braiding" in section 1 of the act of May 3, 1933 (P.L.242, No.86), referred 24 25 to as the Cosmetology Law, are amended to read:

Section 1. Definitions. -- The following words and phrases

26

- 1 when used in this act shall have the meanings given to them in
- 2 this section unless the context clearly indicates otherwise:
- 3 * * *
- 4 "Cosmetology" includes any or all work done for compensation
- 5 by any person, which work is generally and usually performed by
- 6 cosmetologists, which work is for the embellishment, cleanliness
- 7 and beautification of the human hair, such as arranging,
- 8 braiding, dressing, curling, waving, permanent waving,
- 9 cleansing, cutting, singeing, bleaching, coloring, pressing, or
- 10 similar work thereon and thereabout, and the removal of
- 11 superfluous hair, and the massaging, cleansing, stimulating,
- 12 manipulating, exercising, or similar work upon the scalp, face,
- 13 arms or hands, or the upper part of the body, by the use of
- 14 mechanical or electrical apparatus or appliances or cosmetics,
- 15 preparations, tonics, antiseptics, creams or lotions, or by any
- 16 other means, and of manicuring the nails, which enumerated
- 17 practices shall be inclusive of the term cosmetology but not in
- 18 limitation thereof. The term also includes the acts comprising
- 19 the practice of nail technology[, natural hair braiding] and
- 20 esthetics. The term does not include the practice of natural
- 21 hair braiding only.
- 22 * * *
- "Limited license" means a license issued by the State Board
- 24 of Cosmetology to an individual which permits that individual to
- 25 engage in the practice of esthetics[, natural hair braiding] or
- 26 nail technology.
- 27 * * *
- 28 ["Natural hair braider" means an individual licensed by the
- 29 State Board of Cosmetology to engage in the practice of natural
- 30 hair braiding.]

- 1 "Natural hair braiding" means the practice of utilizing
- 2 techniques that result in tension on hair roots of individuals,
- 3 such as twisting, wrapping, weaving, extending, beading,
- 4 <u>accessorizing</u>, locking or braiding of the hair. The term
- 5 <u>includes the use of topical agents available for purchase by the</u>
- 6 <u>general public such as conditioners, gels, moisturizers, oils</u>
- 7 pomades and shampoos in conjunction with utilizing such
- 8 techniques. The term does not include the application of dyes,
- 9 reactive chemicals or other preparations to alter the color or
- 10 to straighten, curl or alter the structure of hair.
- 11 * * *
- 12 Section 2. Section 2, 4(c) and (d), 5(b)(3) and (c), 6(b.1)
- 13 (2) and (4) and (d), 8(a)(2), 8.1, 14 and 16(a) of the act are
- 14 amended to read:
- 15 Section 2. Practice without License Prohibited. -- (a) It
- 16 shall be unlawful for any person to do any of the following
- 17 without having first obtained from the department a license or
- 18 limited license as provided in this act:
- 19 (1) To practice or teach cosmetology for compensation, or to
- 20 use or maintain any place for the practice of cosmetology for
- 21 compensation, or to use or maintain any place for the teaching
- 22 of cosmetology.
- 23 (2) To practice or teach esthetics[, natural hair braiding]
- 24 or nail technology for compensation or to use or maintain any
- 25 place for the practice of esthetics[, natural hair braiding] or
- 26 nail technology for compensation.
- 27 (b) A license shall not be required under this act to engage
- 28 in the practice of natural hair braiding.
- 29 Section 4. Eliqibility Requirements for Examination. -- * * *
- 30 (c) No person shall be permitted to receive a license to

- 1 teach cosmetology [or natural hair braiding], nail technology or
- 2 esthetics unless such person shall have a license to practice
- 3 cosmetology or a limited license, be at least eighteen years of
- 4 age, shall have completed a twelfth grade education or the
- 5 equivalent thereof and have had five hundred hours of
- 6 specialized training as set forth in section 6 of this act which
- 7 hours shall be in addition to the hours necessary to qualify for
- 8 a license to practice cosmetology or a limited license.
- 9 (d) An applicant for a license to teach cosmetology,
- 10 [natural hair braiding,] nail technology or esthetics shall be
- 11 permitted to take a written examination upon completion of at
- 12 least four hundred hours of the specialized training required.
- 13 The examination shall include both theoretical and procedural
- 14 skill questions as prescribed by the board. Any applicant may
- 15 apply and is eligible for licensure upon (1) passing the written
- 16 examination, (2) completion of the required five hundred hours
- 17 of instruction, and (3) certification by a duly licensed school
- 18 of satisfactory completion of all program requirements.
- 19 Section 5. Limited Licenses.--* * *
- 20 (b) The board shall issue the following limited licenses to
- 21 qualified applicants:
- 22 * * *
- [(3) (i) Natural hair braiding license, which shall
- 24 authorize the holder to engage in the practice of natural hair
- 25 braiding only. An applicant for a natural hair braiding license
- 26 shall have completed three hundred hours of board-approved
- 27 subjects relating to sanitation, scalp care, anatomy and natural
- 28 hair braiding in a cosmetology school and passed an examination
- 29 limited to that practice. Licensed natural hair braiders may
- 30 operate a salon limited to that license. An applicant may be

- 1 permitted to take a written examination upon completion of at
- 2 least two hundred fifty hours of instruction in natural hair
- 3 braiding in a licensed school of cosmetology. The examination
- 4 shall include both theoretical and procedural skill questions as
- 5 prescribed by the board. Any applicant may apply and is eligible
- 6 for licensure upon (A) passing the written examination, (B)
- 7 completion of the required three hundred hours of board-approved
- 8 subjects, and (C) certification by a duly licensed school of
- 9 satisfactory completion of all program requirements.
- (ii) The requirements of paragraph (3)(i) shall not apply
- 11 and a license to practice natural hair braiding shall be issued
- 12 to an applicant who:
- (A) has submitted an application, along with the required
- 14 fee, within one year of the board's promulgation of final
- 15 regulations required under this section; and
- 16 (B) can demonstrate proof of practice of natural hair
- 17 braiding for three consecutive years immediately prior to the
- 18 date of application for licensure. Proof of practice shall
- 19 require tax records of employment and an affidavit from the
- 20 applicant and the applicant's immediate supervisor where
- 21 applicable. The board shall accept the information provided
- 22 without penalty to the applicant for failure to comply with
- 23 licensing provisions prior to the effective date of this
- 24 subsection.
- (c) Within two years of the initial issuance of a license
- 26 under subsection (b)(3)(ii), the licensee shall provide the
- 27 board with proof that the licensee completed one hundred fifty
- 28 hours of education from a school of cosmetology as a condition
- 29 of renewal of the license. The courses shall include, at a
- 30 minimum, scalp care, hygiene and occupational safety.]

- 1 Section 6. Requirements of a School of Cosmetology. --* * *
- 2 (b.1) No school of cosmetology shall be granted a license or
- 3 renewal of a license unless it shall require:
- 4 * * *
- 5 (2) Practical demonstrations and theoretical studies, and
- 6 study in sanitation, sterilization and the use of antiseptics,
- 7 cosmetics and electrical appliances consistent with the
- 8 practical and theoretical requirements as applicable to
- 9 cosmetology, nail technology[, natural hair braiding] or
- 10 esthetics or any act or practice comprising cosmetology, nail
- 11 technology[, natural hair braiding] or esthetics.
- 12 * * *
- 13 (4) A separate curriculum of five hundred hours for
- 14 individuals seeking to become teachers of cosmetology[,] or nail
- 15 technology [or natural hair braiding]. The curriculum shall
- 16 include methods of teaching and principles of education. This
- 17 paragraph shall not apply to teachers in public school programs
- 18 of cosmetology who meet the standards established by the
- 19 Department of Education for vocational education teachers in the
- 20 public schools, and those teachers shall be deemed to have
- 21 satisfied the educational requirements of this paragraph.
- 22 * * *
- 23 (d) A school of cosmetology which offers a curriculum for
- 24 the practice of [natural hair braiding,] nail technology or
- 25 esthetics shall require the following with respect to hours of
- 26 instruction:
- [(1) for natural hair braiding, students shall be required
- 28 to complete a course of study of three hundred hours;]
- 29 (2) for nail technology, students shall be required to
- 30 complete a course of study of two hundred hours; and

- 1 (3) for esthetics, students shall be required to complete a
- 2 course of study of three hundred hours.
- 3 Section 8. Practice in Licensed Salons Only. -- (a) Except as
- 4 set forth in subsection (b), it shall be unlawful for any
- 5 person:
- 6 * * *
- 7 (2) to practice esthetics[,] or nail technology [or natural
- 8 hair braiding] for pay in any place other than a licensed
- 9 cosmetology salon or a salon limited to esthetics[,] or nail
- 10 technology [or natural hair braiding].
- 11 * * *
- 12 Section 8.1. Booth Rental Prohibited.--The rental of booth
- 13 space by an owner of a cosmetology salon, or the owner of a
- 14 salon limited to esthetics[,] or nail technology [or natural
- 15 hair braiding], to any holder of a license issued under this act
- 16 is unlawful.
- 17 Section 14. Sanitary Rules. -- (a) The board shall prescribe
- 18 such sanitary rules as it may deem necessary, with particular
- 19 reference to the precautions necessary to be employed to prevent
- 20 the creating and spreading of infectious and contagious
- 21 diseases; and it shall be unlawful for the owner of any salon or
- 22 school of cosmetology to permit any person to sleep in or use
- 23 for residential purposes any room used wholly or in part as a
- 24 salon or school of cosmetology.
- 25 (b) The board, in consultation with the Department of
- 26 <u>Health, shall develop and promulgate via a publicly accessible</u>
- 27 <u>Internet website</u>, a training video and written materials
- 28 providing information on standard sanitary practices. The
- 29 training shall consist of information about infection control
- 30 techniques and diseases of the scalp that are appropriate for

- 1 <u>hair braiding in or outside of a salon setting and other</u>
- 2 information the department determines relevant. This training
- 3 <u>material shall be available in English, Spanish, French and</u>
- 4 <u>other languages as determined necessary by the board.</u>
- 5 Section 16. Fees. -- (a) The board shall, by regulation, fix
- 6 the following fees: (1) for the issuance of a license, with or
- 7 without examination, for cosmetology salon owners, teachers,
- 8 cosmetologists, nail technicians, nail technology salons,
- 9 estheticians, esthetician salons, [natural hair braiders,
- 10 natural hair braiding salons,] students and cosmetology schools;
- 11 (1.1) for registration fee for apprentices; and
- 12 (2) for biennial renewal of cosmetology salon owners, school
- 13 instructors, cosmetologists, nail technicians, estheticians,
- 14 [natural hair braiders,] cosmetology schools, nail technology
- 15 salons[,] and esthetician salons [and natural hair braiding
- 16 salons].
- 17 * * *
- 18 Section 3. The act is amended by adding a section to read:
- 19 Section 16.1. Municipal Registration, Business License and
- 20 Taxes. -- Nothing in this chapter shall be construed to exempt the
- 21 practice of natural hair braiding or operating a natural hair
- 22 <u>braiding salon from the requirements</u>, as allowed for under 11
- 23 Pa.C.S. § 12601 (relating to licensing and regulatory powers),
- 24 of (1) a city ordinance that requires a general business
- 25 registration including a commercial activity license or similar
- 26 general business registration; and (2) any other law relating to
- 27 the payment of taxes on business income and receipts.
- Section 4. Sections 19(b) and 20(c.2) and (e) of the act are
- 29 amended to read:
- 30 Section 19. Duration and Renewal of Licenses. --* * *

- 1 (b) An individual holding a license to practice cosmetology
- 2 or an individual holding a limited license who is not engaged in
- 3 practice shall request the board, in writing, to place his
- 4 license in escrow and thus protect his right to obtain a license
- 5 at any such time within a five-year period if he desires to
- 6 again become engaged in the practice of cosmetology or the
- 7 practice of nail technology[, natural hair braiding] or
- 8 esthetics.
- 9 * * *
- 10 Section 20. Penalties. -- * * *
- 11 (c.2) In addition to any other civil remedy or criminal
- 12 penalty provided for in this act, the board, by a vote of the
- 13 majority of the maximum number of the authorized membership of
- 14 the board as provided by this act or by a vote of the majority
- 15 of the qualified and confirmed membership or a minimum of five
- 16 members, whichever is greater, may levy a civil penalty of up to
- 17 one thousand dollars (\$1,000.00) on any current licensee who
- 18 violates any provisions of this act or on any person who
- 19 practices cosmetology, [natural hair braiding,] nail technology
- 20 or esthetics without being properly licensed to do so under this
- 21 act. The board shall levy this penalty only after affording the
- 22 accused party the opportunity for a hearing, as provided in
- 23 Title 2 of the Pennsylvania Consolidated Statutes (relating to
- 24 administrative law and procedure).
- 25 * * *
- 26 (e) The owner of any salon employing an unlicensed
- 27 cosmetologist or an unlicensed [natural hair braider,] nail
- 28 technician or esthetician shall, upon conviction, be sentenced
- 29 to pay a fine not exceeding five hundred dollars (\$500.00), or
- 30 to undergo imprisonment not exceeding six (6) months, or both,

- 1 at the discretion of the court.
- 2 Section 5. The act is amended by adding a section to read:
- 3 Section 20.1. Waiver of Certain Fees, Fines and Penalties.--
- 4 (a) All fees, fines or penalties imposed prior to the effective
- 5 <u>date of this section with respect to the regulation of natural</u>
- 6 hair braiding, by the Commonwealth, a county or a municipality,
- 7 or by any department, division, bureau, board, council, agency
- 8 or authority of the Commonwealth, a county or municipality, on a
- 9 person who engages in the practice of hair braiding for the
- 10 general public or the owner of an establishment in which a
- 11 person or persons engage in the practice of natural hair
- 12 braiding, shall be waived as of the effective date of this
- 13 <u>section</u>.
- 14 (b) Nothing in this section shall be construed as providing
- 15 <u>a person who engages in the practice of hair braiding for the</u>
- 16 general public or an owner of an establishment in which a person
- 17 or persons engage in the practice of hair braiding for the
- 18 general public with the right to a refund of the amount of any
- 19 fees, fines or penalties paid, prior to the effective date of
- 20 this section by the person or owner to the Commonwealth, county
- 21 or municipality with respect to the regulation of natural hair
- 22 braiding by the Commonwealth or any county or municipality.
- 23 Section 6. This act shall take effect in 60 days.