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## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 538

Session of 2015

INTRODUCED BY TOMLINSON, MENSCH, VANCE, SCHWANK, HUGHES, RAFFERTY AND BOSCOLA, FEBRUARY 25, 2015

AS AMENDED ON SECOND CONSIDERATION, HOUSE OF REPRESENTATIVES, JUNE 27, 2015

## AN ACT

Amending the act of July 2, 1993 (P.L.345, No.48), entitled "An

act empowering the General Counsel or his designee to issue 2 subpoenas for certain licensing board activities; providing for hearing examiners in the Bureau of Professional and Occupational Affairs; providing additional powers to the 5 Commissioner of Professional and Occupational Affairs; and 6 further providing for civil penalties and license 7 suspension, "FURTHER PROVIDING FOR DEFINITIONS; providing for <--8 reporting of sanctions and criminal proceedings and for 9 temporary and automatic suspension; AND FURTHER PROVIDING FOR <--10 CIVIL PENALTIES. 11 12 The General Assembly of the Commonwealth of Pennsylvania 13 hereby enacts as follows: 14 Section 1. The SECTION 1 OF THE act of July 2, 1993 <--15 (P.L.345, No.48), entitled "An act empowering the General Counsel or his designee to issue subpoenas for certain licensing 16 17 board activities; providing for hearing examiners in the Bureau of Professional and Occupational Affairs; providing additional powers to the Commissioner of Professional and Occupational 19 Affairs; and further providing for civil penalties and license 20 suspension," is amended by adding sections A DEFINITION 21 <--

1	DEFINITIONS to read:
2	Section 2.1. Reporting of sanctions and criminal proceedings.
3	(a) Duty. An individual who holds a license, certificate or
4	registration issued by the Bureau of Professional and
5	Occupational Affairs Licensure shall, as a condition of
6	licensure, certification or registration, do all of the
7	<u>following:</u>
8	(1) Report to the appropriate licensing board or
9	licensing commission a disciplinary action taken against the
10	licensee, certificate holder or registrant by a licensing
11	agency of another jurisdiction.
12	(2) Report to the appropriate licensing board or
13	licensing commission any arrest, indictment or conviction of
14	the licensee, certificate holder or registrant.
15	(b) Time. A report under subsection (a) shall be made as
16	follows:
17	(1) Within 30 days of the imposition of the sanction
18	under subsection (a) (1).
19	(2) Except as set forth in paragraph (3), within 30 days
20	of the earlier of:
21	(i) an arrest under subsection (a) (2);
22	(ii) an indictment under subsection (a) (2); or
23	(iii) a conviction under subsection (a) (2).
24	(3) In the case of a criminal action under subsection
25	(a) (2) which is initiated prior to the effective date of this
26	paragraph, within 30 days from the later of:
27	(i) the date of conviction; or
28	(ii) the effective date of this paragraph.
29	(c) Sanctions. A licensing board or licensing commission
30	shall take disciplinary action against a licensee, certificate

- 1 holder or registrant who violates this section.
- 2 SECTION 1. DEFINITIONS.

3 THE FOLLOWING WORDS AND PHRASES WHEN USED IN THIS ACT SHALL

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- 4 HAVE THE MEANINGS GIVEN TO THEM IN THIS SECTION UNLESS THE
- 5 CONTEXT CLEARLY INDICATES OTHERWISE:
- 6 \* \* \*
- 7 <u>"EXPUNGE" OR "EXPUNGEMENT." REMOVAL OF A DISCIPLINARY</u>
- 8 RECORD, ACCOMPLISHED BY:
- 9 (1) PERMANENTLY SEALING THE AFFECTED RECORD FROM PUBLIC
- 10 ACCESS;
- 11 (2) DEEMING THE PROCEEDINGS TO WHICH THE AFFECTED RECORD
- 12 REFERS AS NOT HAVING OCCURRED; AND
- 13 (3) EXCEPT WITH RESPECT TO ANY SUBSEQUENT APPLICATION
- 14 FOR EXPUNGEMENT, AFFORDING THE AFFECTED PARTY THE RIGHT TO
- 15 REPRESENT THAT NO RECORD EXISTS REGARDING THE SUBJECT MATTER
- 16 OF THE AFFECTED RECORD.
- 17 \* \* \*
- "LICENSEE." ANY PERSON HOLDING A LICENSE, REGISTRATION,
- 19 CERTIFICATE OR PERMIT WITH A LICENSING BOARD OR COMMISSION UNDER
- 20 THE BUREAU OF PROFESSIONAL AND OCCUPATIONAL AFFAIRS IN THE
- 21 DEPARTMENT OF STATE.
- 22 \* \* \*
- 23 SECTION 2. THE ACT IS AMENDED BY ADDING SECTIONS TO READ:
- 24 SECTION 2.1. REPORTING OF SANCTIONS AND CRIMINAL PROCEEDINGS.
- 25 (A) DUTY.--A LICENSEE, AS A CONDITION OF LICENSURE,
- 26 CERTIFICATION, REGISTRATION OR HOLDING A PERMIT, SHALL PROVIDE
- 27 WRITTEN NOTICE OF THE FOLLOWING TO THE APPROPRIATE LICENSING
- 28 BOARD OR COMMISSION WITHIN 30 DAYS:
- 29 <u>(1) A DISCIPLINARY ACTION TAKEN AGAINST THE LICENSEE BY</u>
- 30 A LICENSING AGENCY OF ANOTHER JURISDICTION.

- 1 (2) A FINDING OR VERDICT OF GUILT, AN ADMISSION OF
- 2 GUILT, A PLEA OF NOLO CONTENDERE, PROBATION WITHOUT VERDICT,
- 3 A DISPOSITION IN LIEU OF TRIAL OR AN ACCELERATED
- 4 REHABILITATIVE DISPOSITION OF ANY FELONY OR MISDEMEANOR
- 5 OFFENSE AND ANY DRUG OR ALCOHOL RELATED SUMMARY OFFENSE.
- 6 (B) SANCTIONS.--A LICENSING BOARD OR LICENSING COMMISSION
- 7 MAY TAKE DISCIPLINARY ACTION AGAINST A LICENSEE WHO VIOLATES
- 8 THIS SECTION.
- 9 <u>Section 3.1. Temporary and automatic suspension.</u>
- 10 (a) Temporary suspension. -- A licensing board or licensing <--
- 11 <u>commission may temporarily suspend a license, certificate <del>or</del>, <--</u>
- 12 registration OR PERMIT under circumstances as determined by the <--
- 13 board or commission to be an immediate and clear danger to the
- 14 public health and, safety OR WELFARE. The LICENSING board or <--
- 15 <u>commission shall issue an order to that effect without a</u>
- 16 <u>hearing</u>, but upon due notice, to the licensee, certificate <--
- 17 holder or registrant concerned at his last known address, which
- 18 shall include a written statement of all allegations against the
- 19 licensee, certificate holder or registrant. The LICENSING board <--
- 20 or commission shall thereupon commence formal action to suspend,
- 21 revoke or restrict the license, certificate or, registration OR <--
- 22 PERMIT of the person concerned as otherwise provided for by law.
- 23 All actions shall be taken promptly and without delay.
- 24 (b) Hearing.--Within 30 days following the issuance of an
- 25 order temporarily suspending a license, certificate or
- 26 registration OF TEMPORARY SUSPENSION, the licensing board or <--

- 27 licensing commission shall conduct or cause to be conducted a <--
- 28 preliminary hearing to determine that there is a prima facie
- 29 case supporting the suspension. The licensee, certificate holder <--
- 30 or registrant whose license, certificate or, registration OR

- 1 PERMIT has been temporarily suspended may be present at the
- 2 preliminary hearing and may be represented by counsel, cross-
- 3 <u>examine witnesses</u>, <u>inspect physical evidence</u>, <u>call witnesses</u>,
- 4 offer evidence and testimony and make a record of the
- 5 proceedings. If it is determined that there is not a prima facie
- 6 case, the suspended license, certificate or, registration OR <-
- 7 PERMIT shall be immediately restored. The temporary suspension
- 8 shall remain in effect until vacated by the LICENSING board or <--
- 9 <u>commission</u>, but in no event longer than 180 days.
- 10 (c) Automatic suspension.--A license, certificate or, <--
- 11 registration OR PERMIT issued by a licensing board or <del>licensing</del> <--
- 12 <u>commission shall automatically be suspended upon:</u>
- 13 (1) the legal commitment to an institution of a
- 14 <u>licensee, certificate holder or registrant because of mental</u> <--
- incompetency from any cause upon filing with the board or
- commission a certified copy of the commitment; or
- 17 (2) conviction of a felony under the act of April 14,
- 18 1972 (P.L.233, No.64), known as The Controlled Substance,
- 19 Drug, Device and Cosmetic Act, or conviction of an offense
- 20 under the laws of another jurisdiction, which, if committed
- 21 in this Commonwealth, would be a felony under The Controlled
- 22 Substance, Drug, Device and Cosmetic Act.
- 23 (d) Stay.--Automatic suspension under subsection (c) shall
- 24 not be stayed pending any appeal of a conviction.
- 25 (e) Restoration.--Restoration of a license, certificate or, <--
- 26 registration OR PERMIT shall be made as provided by law in the <--
- 27 case of revocation or suspension of the license, certificate or, <--
- 28 registration OR PERMIT.
- 29 (f) Definition. As used in this section, the term <--

30 "conviction" shall include a judgment, an admission of guilt or

- 1 a plea of nolo contendere.
- 2 SECTION 3. SECTION  $\frac{5(B)}{5(A)}$ ,  $\frac{5(A)}{5(A)}$ ,  $\frac{5(B)}{5(A)}$ ,  $\frac{5(B)}{5(B)}$ ,  $\frac{$
- 3 THE ACT, AMENDED OR ADDED JULY 17, 2009 (P.L.95, NO.25) AND
- FEBRUARY 4, 2014 (P.L.16, NO.6), ARE AMENDED TO READ: 4
- 5 SECTION 5. CIVIL PENALTIES.

7 (A) AUTHORIZATION. --

<--8 (1) THE COMMISSIONER OF PROFESSIONAL AND OCCUPATIONAL 9 AFFAIRS, AFTER CONSULTATION WITH THE LICENSING BOARDS AND 10 COMMISSIONS, SHALL HAVE THE POWER TO ADOPT A SCHEDULE OF 11 CIVIL PENALTIES FOR OPERATING WITHOUT A CURRENT, REGISTERED, 12 UNSUSPENDED AND UNREVOKED LICENSE, REGISTRATION, CERTIFICATE 13 OR PERMIT AND FOR VIOLATING ANY PROVISION OF THEIR RESPECTIVE 14 ACTS OR REGULATIONS RELATING TO THE CONDUCT OR OPERATION OF A BUSINESS OR FACILITY LICENSED BY SUCH LICENSING BOARDS AND 15 16 COMMISSIONS. THE SCHEDULE OF PENALTIES SHALL NOT BE APPLICABLE TO DISCIPLINARY MATTERS UNDER THE JURISDICTION OF 17 18 A LICENSING BOARD OR COMMISSION UNLESS THAT LICENSING BOARD 19 OR COMMISSION HAS APPROVED THE SCHEDULE. THE SCHEDULE OF 20 PENALTIES, GUIDELINES FOR THEIR IMPOSITION AND PROCEDURES FOR 21 APPEAL SHALL BE PUBLISHED IN THE PENNSYLVANIA BULLETIN, 22 PROVIDED THAT THE COMMISSIONER SHALL, WITHIN TWO YEARS OF 23 SUCH PUBLICATION, PROMULGATE A REGULATION SETTING FORTH THE 24 SCHEDULE OF PENALTIES, GUIDELINES AND PROCEDURES. ANY SUCH 25 PENALTY SHALL NOT EXCEED THE SUM OF \$1,000 PER VIOLATION. 26 DULY AUTHORIZED AGENTS OF THE BUREAU SHALL HAVE THE POWER AND

29 A HEARING EXAMINER OR THE LICENSING BOARD OR COMMISSION

PURSUANT TO THE REGULATIONS PROMULGATED UNDER SECTION 3(B).

AUTHORITY TO ISSUE CITATIONS AND IMPOSE PENALTIES FOR ANY

SUCH VIOLATIONS. ANY SUCH PENALTY IMPOSED MAY BE APPEALED TO

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Т	IF THE AFFEAL IS INITIALLI TO A HEARING EXAMINER, THE
2	RELEVANT LICENSING BOARD OR COMMISSION SHALL RENDER A
3	DECISION ON ANY EXCEPTIONS TO THE DECISION OF THE HEARING
4	EXAMINER OR ON ANY APPLICATIONS FOR REVIEW IN ACCORDANCE WITH
5	SECTION 3(D). ALL PROCEEDINGS SHALL BE CONDUCTED IN
6	ACCORDANCE WITH THE PROVISIONS OF 2 PA.C.S. (RELATING TO
7	ADMINISTRATIVE LAW AND PROCEDURE).
8	(2) THE COMMISSIONER OF PROFESSIONAL AND OCCUPATIONAL
9	AFFAIRS SHALL EXPUNGE THE DISCIPLINARY RECORD OF A LICENSEE,
10	REGISTRANT, CERTIFICATE HOLDER OR PERMIT HOLDER SUBJECT TO
11	THE FOLLOWING CONDITIONS:
12	(I) THE LICENSEE, REGISTRANT, CERTIFICATE HOLDER OR
13	PERMIT HOLDER MUST MAKE WRITTEN APPLICATION TO THE
14	COMMISSIONER FOR EXPUNGEMENT NOT EARLIER THAN FOUR YEARS
15	FROM THE FINAL DISPOSITION OF THE DISCIPLINARY RECORD.
16	(II) THE DISCIPLINARY RECORD MUST BE THE ONLY
17	DISCIPLINARY RECORD THAT THE LICENSEE, REGISTRANT,
18	CERTIFICATE HOLDER OR PERMIT HOLDER HAS WITH EITHER THE
19	COMMISSIONER OR A LICENSING BOARD OR COMMISSION UNDER THE
20	COMMISSIONER'S JURISDICTION.
21	(III) THE LICENSEE, REGISTRANT, CERTIFICATE HOLDER
22	OR PERMIT HOLDER MUST NOT BE THE SUBJECT OF AN ACTIVE
23	INVESTIGATION RELATED TO PROFESSIONAL OR OCCUPATIONAL
24	CONDUCT.
25	(IV) THE LICENSEE, REGISTRANT, CERTIFICATE HOLDER OR
26	PERMIT HOLDER MUST NOT BE IN A CURRENT DISCIPLINARY
27	STATUS, AND ANY FEES OR FINES ASSESSED MUST BE PAID IN
28	FULL.
29	(V) THE LICENSEE, REGISTRANT, CERTIFICATE HOLDER OR
30	PERMIT HOLDER MUST NOT HAVE HAD A DISCIPLINARY RECORD

Τ	PREVIOUSLY EXPUNGED BY THE COMMISSIONER.
2	(VI) THE IMPOSITION OF DISCIPLINE MUST HAVE BEEN FOR
3	A VIOLATION INVOLVING:
4	(A) FAILURE TO COMPLETE CONTINUING EDUCATION
5	REQUIREMENTS OR PRACTICING FOR SIX MONTHS OR LESS ON
6	A LAPSED LICENSE, REGISTRATION, CERTIFICATE OR
7	PERMIT. AT LEAST FOUR YEARS MUST HAVE ELAPSED SINCE
8	THE FINAL DISPOSITION OF THE DISCIPLINARY RECORD AT
9	THE TIME OF APPLICATION FOR EXPUNGEMENT.
10	(B) ANY VIOLATION, EXCEPT THOSE WHICH RESULTED
11	IN LICENSE SUSPENSION OR REVOCATION, IN WHICH AT
12	LEAST TEN YEARS HAVE ELAPSED SINCE THE FINAL
13	DISPOSITION OF THE DISCIPLINARY RECORD AT THE TIME OF
14	APPLICATION FOR EXPUNGEMENT.
15	DISCIPLINARY RECORDS INVOLVING IMPOSITION OF DISCIPLINE
16	FOR VIOLATIONS OTHER THAN THOSE IDENTIFIED IN CLAUSES (A)
17	AND (B) SHALL NOT BE ELIGIBLE FOR EXPUNGEMENT.
18	(VII) THE LICENSEE, REGISTRANT, CERTIFICATE HOLDER
19	OR PERMIT HOLDER SHALL PAY ALL COSTS ASSOCIATED WITH THE
20	EXPUNGEMENT AS ESTABLISHED BY THE COMMISSIONER BY
21	REGULATION.
22	(3) NOTHING IN THIS SUBSECTION SHALL PROHIBIT A
23	LICENSING BOARD OR COMMISSION FROM USING A PREVIOUS
24	DISCIPLINE FOR ANY REGULATORY PURPOSE OR FROM RELEASING
25	RECORDS OF A PREVIOUS DISCIPLINE UPON REQUEST FROM LAW
26	ENFORCEMENT OR OTHER GOVERNMENTAL BODY AS PERMITTED BY LAW.
27	(B) ADDITIONAL POWERS IN ADDITION TO THE DISCIPLINARY
28	POWERS AND DUTIES OF THE BOARDS AND COMMISSIONS WITHIN THE
29	BUREAU OF PROFESSIONAL AND OCCUPATIONAL AFFAIRS UNDER THEIR
30	RESPECTIVE PRACTICE ACTS, BOARDS AND COMMISSIONS SHALL HAVE THE

- 1 POWER, RESPECTIVELY:
- 2 (1) TO IMPOSE DISCIPLINE, INCLUDING, BUT NOT LIMITED TO,
- 3 A CIVIL PENALTY OF UP TO \$10,000 PER VIOLATION ON ANY
- 4 LICENSEE[, REGISTRANT, CERTIFICATE HOLDER, PERMIT HOLDER] OR
- 5 UNLICENSED PERSON WHO VIOLATES A LAWFUL DISCIPLINARY ORDER OF
- 6 THE BOARD.
- 7 (2) TO IMPOSE DISCIPLINE, INCLUDING, BUT NOT LIMITED TO,
- 8 A CIVIL PENALTY OF UP TO \$10,000 PER VIOLATION ON ANY
- 9 LICENSEE[, REGISTRANT, CERTIFICATE HOLDER, PERMIT HOLDER] OR
- 10 UNLICENSED PERSON WHO AIDS AND ABETS THE UNLICENSED PRACTICE
- 11 OF A PROFESSION, OCCUPATION OR BUSINESS.
- 12 (3) TO LEVY A CIVIL PENALTY OF NOT MORE THAN \$10,000 PER
- 13 VIOLATION ON ANY CORPORATION, PARTNERSHIP, INSTITUTION,
- 14 ASSOCIATION OR SOLE PROPRIETORSHIP WHICH AIDS AND ABETS ANY
- 15 INDIVIDUAL IN THE UNLICENSED PRACTICE OF A PROFESSION. THIS
- 16 PENALTY SHALL NOT, HOWEVER, BE LEVIED AGAINST ANY PERSON
- 17 SOLELY AS A CONSEQUENCE OF THAT PERSON BEING A PATIENT OR
- 18 CLIENT OF THE UNLICENSED INDIVIDUAL.
- 19 (4) TO LEVY A CIVIL PENALTY OF NOT MORE THAN \$10,000 PER
- 20 VIOLATION ON ANY LICENSEE[, REGISTRANT, CERTIFICATE HOLDER,
- 21 PERMIT HOLDER] OR UNLICENSED PERSON WHO VIOLATES ANY
- 22 PROVISION OF THE APPLICABLE LICENSING ACT OR BOARD
- 23 REGULATION.
- 24 (5) TO ASSESS AGAINST THE RESPONDENT DETERMINED TO BE IN
- 25 VIOLATION OF THE DISCIPLINARY PROVISIONS ADMINISTERED BY A
- 26 LICENSING BOARD OR COMMISSION IN A DISCIPLINARY PROCEEDING
- 27 PENDING BEFORE THE BOARD OR COMMISSION FOR FINAL
- DETERMINATION, AS PART OF THE SANCTION, THE COSTS OF
- 29 INVESTIGATION UNDERLYING THAT DISCIPLINARY ACTION. THE COST
- 30 OF INVESTIGATION SHALL NOT INCLUDE THOSE COSTS INCURRED BY

- 1 THE BOARD OR COMMISSION AFTER THE FILING OF FORMAL ACTIONS OR
- 2 DISCIPLINARY CHARGES AGAINST THE RESPONDENT.
- 3 (6) TO COLLECT ALL FEES, COSTS, FINES AND PENALTIES
- 4 ASSESSED AS A RESULT OF A DISCIPLINARY PROCEEDING BEFORE A
- 5 LICENSING BOARD OR COMMISSION.
- 6 (7) TO DENY, SUSPEND OR REVOKE A LICENSE, REGISTRATION,
- 7 CERTIFICATION OR PERMIT FOR FAILURE TO PAY ANY PENALTY, FEE,
- 8 INTEREST OR COST ASSESSED AS A RESULT OF A DISCIPLINARY
- 9 PROCEEDING BEFORE A LICENSING BOARD OR COMMISSION.
- 10 \* \* \*
- 11 (D.1) ENTRY OF JUDGMENT.--WITHIN 60 MONTHS OF THE FINAL
- 12 DISPOSITION OF A DISCIPLINARY CASE, IF AN UNPAID CIVIL PENALTY,
- 13 FEE, INTEREST AND COST OF A LICENSEE[, REGISTRANT, CERTIFICATE
- 14 HOLDER OR PERMIT HOLDER] TOTAL \$1,000 OR MORE, THE LICENSING
- 15 BOARD OR COMMISSION, OR ITS RESPECTIVE AGENT, MAY TRANSMIT A
- 16 COPY OF THE FINAL DISPOSITION TO THE PROTHONOTARY OF THE COURT
- 17 OF COMMON PLEAS IN THE COUNTY WHERE THE LICENSEE[, REGISTRANT,
- 18 CERTIFICATE HOLDER OR PERMIT HOLDER, OR PROPERTY OF THE
- 19 LICENSEE[, REGISTRANT, CERTIFICATE HOLDER OR PERMIT HOLDER,]
- 20 UPON WHOM THE PENALTY, FEE, INTEREST AND COST ARE IMPOSED IS
- 21 LOCATED. THE PROTHONOTARY SHALL ENTER AND DOCKET THE SAME
- 22 WITHOUT REQUIRING PAYMENT OF COSTS AS A CONDITION PRECEDENT TO
- 23 THE ENTRY THEREOF. THE TOTAL OF THE PENALTY, FEE, INTEREST AND
- 24 COST SHALL BE ENTERED AS A JUDGMENT UPON THE LICENSEE[,
- 25 REGISTRANT, CERTIFICATE HOLDER OR PERMIT HOLDER] REGARDLESS OF
- 26 WHETHER THE AMOUNT HAS BEEN ORDERED TO BE PAID IN INSTALLMENTS.
- 27 \* \* \*
- 28 (D.3) EXECUTION. -- A WRIT OF EXECUTION MAY DIRECTLY ISSUE
- 29 UPON THE LIEN WITHOUT THE ISSUANCE AND PROSECUTION TO JUDGMENT
- 30 OF A WRIT OF SCIRE FACIAS, PROVIDED THAT A NOTICE OF THE FILING

- 1 AND THE EFFECT OF THE LIEN BE PROVIDED TO THE LICENSEE[,
- 2 REGISTRANT, CERTIFICATE HOLDER OR PERMIT HOLDER] NOT LESS THAN
- 3 TEN DAYS BEFORE THE EXECUTION ON THE LIEN. NOTICE MAY BE SENT BY
- 4 REGISTERED MAIL TO THE LAST KNOWN ADDRESS OF THE LICENSEE[,
- 5 REGISTRANT, CERTIFICATE HOLDER OR PERMIT HOLDER].
- 6 (D.4) EXCEPTION TO EXECUTION. -- THE LIEN SHALL HAVE NO EFFECT
- 7 UPON ANY STOCK OF GOODS, WARES OR MERCHANDISE REGULARLY SOLD OR
- 8 LEASED IN THE ORDINARY COURSE OF BUSINESS BY THE LICENSEE[,
- 9 REGISTRANT, CERTIFICATE HOLDER OR PERMIT HOLDER] AGAINST WHOM
- 10 THE LIEN HAS BEEN ENTERED, UNLESS AND UNTIL A WRIT OF EXECUTION
- 11 HAS BEEN ISSUED AND A LEVY MADE UPON THE STOCK OF GOODS, WARES
- 12 AND MERCHANDISE.
- 13 \* \* \*
- 14 Section  $\frac{2}{3}$  4. This act shall take effect in 60 days.