

THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 572 Session of 2019

INTRODUCED BY AUMENT, KILLION, FOLMER, MENSCH, HUTCHINSON, MARTIN, BROWNE AND YAW, APRIL 18, 2019

SENATOR BROOKS, HEALTH AND HUMAN SERVICES, AS AMENDED, JUNE 4, 2019

AN ACT

1 Amending Title 35 (Health and Safety) of the Pennsylvania
2 Consolidated Statutes, in public safety, providing for opioid
3 treatment agreements.

4 The General Assembly of the Commonwealth of Pennsylvania
5 hereby enacts as follows:

6 Section 1. Title 35 of the Pennsylvania Consolidated
7 Statutes is amended by adding a chapter to read:

8 CHAPTER 52B

9 OPIOID TREATMENT AGREEMENTS

10 Sec.

11 52B01. Definitions.

12 52B02. Procedure.

13 52B03. Regulations.

14 52B04. Penalties.

15 § 52B01. Definitions.

16 The following words and phrases when used in this chapter
17 shall have the meanings given to them in this section unless the
18 context clearly indicates otherwise:

1 "Baseline test." The initial assessment through a urine drug  
2 test to:

3 (1) identify the presence of an illegal substance prior  
4 to prescribing a controlled substance; or

5 (2) confirm the presence or absence of a prescribed drug  
6 or drug class.

7 "Controlled substance." A drug, substance or immediate  
8 precursor included in Schedules II through V of section 4 of the  
9 act of April 14, 1972 (P.L.233, No.64), known as The Controlled  
10 Substance, Drug, Device and Cosmetic Act.

11 "Definitive drug test." A qualitative or quantitative URINE <--  
12 DRUG test used to identify specific drugs, specific drug  
13 concentrations and associated metabolites.

14 "Department." The Department of Health of the Commonwealth.

15 "Individual." An individual who is at least 18 years of age.

16 "Medical emergency." A situation that, in the good faith  
17 professional judgment of the prescriber, creates an immediate  
18 threat of serious risk to the life or physical health of a  
19 person.

20 "Opioid." Any of the following:

21 (1) A preparation or derivative of opium.

22 (2) A synthetic narcotic that has opiate-like effects  
23 but is not derived from opium.

24 (3) A group of naturally occurring peptides that bind at  
25 or otherwise influence opiate receptors, including an opioid  
26 agonist.

27 "Periodic test." A random urine drug test that screens for a  
28 random selection of drugs.

29 "Prescriber." An individual who is licensed, registered or <--  
30 otherwise authorized to distribute, dispense or administer a

1 ~~controlled substance or prescription drug or device in the~~  
2 ~~course of professional practice or research in this~~  
3 ~~Commonwealth. The term shall not include a veterinarian. AS~~ <--  
4 ~~DEFINED IN THE ACT OF OCTOBER 27, 2014 (P.L.2911, NO.191), KNOWN~~  
5 ~~AS THE ACHIEVING BETTER CARE BY MONITORING ALL PRESCRIPTIONS~~  
6 ~~PROGRAM (ABC-MAP) ACT.~~

7 ~~"Presumptive positive drug test." Procedures that are A~~ <--  
8 ~~URINE DRUG TEST THAT IS used to identify suspected possible use~~  
9 ~~or non-use of drugs or a drug class that may be followed by a~~  
10 ~~definitive test to specifically identify drugs or metabolites.~~

11 ~~"Targeted test." A URINE DRUG test ordered at the discretion~~ <--  
12 ~~of a clinician, based on observation of the clinician and~~  
13 ~~related circumstances that enhance clinical decision making.~~

14 ~~"Treatment agreement." A document signed by a prescriber and~~  
15 ~~individual that contains a statement to ensure that the~~  
16 ~~individual understands:~~

- 17 ~~(1) Treatment responsibilities.~~  
18 ~~(2) The conditions of medication use.~~  
19 ~~(3) The conditions under which the treatment of the~~  
20 ~~individual may be terminated.~~  
21 ~~(4) The responsibilities of the prescriber.~~

22 ~~§ 52B02. Procedure.~~

23 ~~(a) Prescriber requirements.--Except as specified in~~  
24 ~~subsection (d), before issuing an individual the first~~  
25 ~~prescription in a single course of treatment for chronic pain~~  
26 ~~with a controlled substance containing an opioid, regardless of~~  
27 ~~whether the dosage is modified during that course of treatment,~~  
28 ~~a prescriber shall:~~

- 29 ~~(1) Assess whether the individual has taken or is~~  
30 ~~currently taking a prescription drug for treatment of a~~

1 substance use disorder.

2 (2) Discuss with the individual:

3 (i) The risks of addiction and overdose associated  
4 with the controlled substance containing an opioid.

5 (ii) The increased risk of addiction to a controlled  
6 substance if the individual suffers from a mental  
7 disorder or substance use disorder.

8 (iii) The dangers of taking a controlled substance  
9 containing an opioid with benzodiazepines, alcohol or  
10 other central nervous system depressants.

11 (iv) Other information deemed appropriate by the  
12 prescriber under 21 CFR 201.57(c)(18) (relating to  
13 specific requirements on content and format of labeling  
14 for human prescription drug and biological products  
15 described in § 201.56(b)(1)).

16 (3) Review and sign a treatment agreement form that  
17 includes:

18 (i) The goals of the treatment.

19 (ii) The consent of the individual to a targeted  
20 test in a circumstance where the physician determines  
21 that a targeted test is medically necessary. The  
22 treatment of chronic pain shall be consistent with the  
23 Centers for Disease Control and Prevention guidelines, as  
24 they relate to a baseline test and periodic test as  
25 warranted for treatment.

26 (iii) The prescription drug prescribing policies of  
27 the prescriber, which policies include:

28 (A) A requirement that the individual take the  
29 medication as prescribed.

30 (B) A prohibition on sharing the prescribed

1 medication with other individuals.

2 (iv) A requirement that the individual inform the  
3 prescriber about any other controlled substances  
4 prescribed or taken by the individual.

5 (v) Any reason why the opioid therapy may be changed  
6 or discontinued by the prescriber.

7 (4) Obtain written consent for the prescription from the  
8 individual.

9 (5) Record the consent under paragraph (4) on the  
10 treatment agreement form under paragraph (3).

11 (b) Treatment agreement form requirements.--The treatment  
12 agreement form under subsection (a)(3) shall be maintained by  
13 the prescriber in the medical record of the individual and  
14 include:

15 (1) The brand name or generic name, quantity and initial  
16 dose of the controlled substance containing an opioid being  
17 prescribed.

18 (2) A statement indicating that a controlled substance  
19 is a drug or other substance that the United States Drug  
20 Enforcement Administration has identified as having a  
21 potential for abuse.

22 (3) A statement certifying that the prescriber engaged  
23 in the discussion under subsection (a)(2).

24 (4) The signature of the individual and the date of  
25 signing.

26 (c) ~~Drug~~ URINE DRUG testing.--

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27 (1) A baseline test, periodic test or targeted test  
28 shall be used to establish a general assessment for an  
29 individual new to treatment for chronic pain and in  
30 monitoring adherence to an existing individual treatment

1 plan, as well as to detect the use of a nonprescribed drug.

2 (2) A baseline test shall be required prior to the  
3 issuance of the initial prescription for chronic pain and  
4 shall include confirmatory or quantitative testing of  
5 presumptive positive drug test results.

6 (3) A prescriber may not issue a prescription opioid  
7 drug for the treatment of chronic pain without first  
8 obtaining a confirmatory or quantitative testing for  
9 presumptive positive drug test results prior to the initial  
10 issuance of a prescription under paragraph (1).

11 (4) An individual who is treated for addiction or an  
12 individual who is considered moderate or high risk by the  
13 prescriber shall be tested at least once annually or as  
14 frequently as necessary to ensure therapeutic adherence.

15 ~~(5) The department shall ensure that presumptive and~~ <--  
16 ~~definitive urine drug testing methodologies are subject to~~  
17 ~~reimbursement for prescribers and clinical laboratories under~~  
18 ~~the Clinical Laboratories Improvement Act of 1967 (Public Law~~  
19 ~~90-174, 81 Stat. 533). For the purposes of this paragraph,~~  
20 ~~definitive drug testing includes confirmatory drug testing~~  
21 ~~and instances where definitive drug testing is the only~~  
22 ~~method available.~~

23 (d) Exception.--Subsection (c) shall not apply if the  
24 treatment of an individual with a controlled substance  
25 containing an opioid is associated with or incident to:

26 (1) A medical emergency documented in the medical record  
27 of the individual.

28 (2) The management of pain associated with cancer.

29 (3) The use in palliative or hospice care.

30 (4) The professional judgment of the prescriber under

1 subsection (a)(1) and (2).

2 (e) Documentation of ~~exemption~~ EXCEPTION.--If subsection (d) <--  
3 applies, the prescriber shall document in the individual's  
4 medical record the factor under subsection (d) that the  
5 prescriber believes applies to the individual.

6 § 52B03. Regulations.

7 (a) Promulgation.--The department shall promulgate temporary  
8 regulations within 30 days of the effective date of this  
9 subsection. The temporary regulations shall not be subject to:

10 (1) Sections 201, 202, 203, 204 and 205 of the act of  
11 July 31, 1968 (P.L.769, No.240), referred to as the  
12 Commonwealth Documents Law.

13 (2) Sections 204(b) and 301(10) of the act of October  
14 15, 1980 (P.L.950, No.164), known as the Commonwealth  
15 Attorneys Act.

16 (3) The act of June 25, 1982 (P.L.633, No.181), known as  
17 the Regulatory Review Act.

18 (b) Expiration.--The temporary regulations under subsection  
19 (a) shall expire on the promulgation of final-form regulations,  
20 or two years following the effective date of this section,  
21 whichever is later.

22 § 52B04. Penalties.

23 A violation of this chapter by a prescriber shall be  
24 punishable by a sanction authorized by law by the licensing <--  
25 board of the prescriber. SUBJECT TO SANCTIONS UNDER THE <--  
26 PRESCRIBER'S PROFESSIONAL PRACTICE ACT AND BY THE APPROPRIATE  
27 LICENSING BOARD.

28 Section 2. This act shall take effect immediately.