THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 614

Session of 2023

INTRODUCED BY PENNYCUICK, LANGERHOLC, DUSH, STEFANO, ARGALL AND HAYWOOD, APRIL 25, 2023

REFERRED TO HEALTH AND HUMAN SERVICES, APRIL 25, 2023

AN ACT

- 1 Prohibiting the preparation, manufacture, sale or distribution
- of unsafe kratom products and the sale or distribution of
- kratom products to individuals younger than 21 years of age;
- 4 providing for duties of Department of Health; and imposing
- 5 penalties.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. Short title.
- 9 This act shall be known and may be cited as the Kratom
- 10 Consumer Protection Act.
- 11 Section 2. Definitions.
- 12 The following words and phrases when used in this act shall
- 13 have the meanings given to them in this section unless the
- 14 context clearly indicates otherwise:
- 15 "Department." The Department of Health of the Commonwealth.
- 16 "Food product." A food, food ingredient, dietary ingredient,
- 17 dietary supplement or beverage for human consumption.
- 18 "Kratom extract." A food product that contains any part of a
- 19 leaf from mitragyna speciosa, commonly known as kratom, which

- 1 has been extracted and concentrated to provide more standardized
- 2 dosing.
- 3 "Kratom product." A food product that contains any part of a
- 4 leaf from mitragyna speciosa, commonly known as kratom, or a
- 5 kratom extract, and is manufactured as a powder, capsule, pill,
- 6 beverage or any other edible form.
- 7 "Processor." A person who prepares or manufactures a kratom
- 8 product or who advertises, represents or holds oneself out as
- 9 preparing or manufacturing a kratom product. The term does not
- 10 include a retailer.
- "Retailer." A person who sells or distributes a kratom
- 12 product or who advertises, represents or holds oneself out as
- 13 selling or distributing a kratom product. The term does not
- 14 include a processor.
- "The Controlled Substance, Drug, Device and Cosmetic Act."
- 16 The act of April 14, 1972 (P.L.233, No.64), known as The
- 17 Controlled Substance, Drug, Device and Cosmetic Act.
- 18 Section 3. Prohibition on preparation, manufacture, sale or
- 19 distribution of unsafe kratom products.
- 20 A processor may not prepare or manufacture, and a retailer
- 21 may not sell or distribute, a kratom product that meets any of
- 22 the following criteria:
- 23 (1) The kratom product is mixed or packed with a
- 24 nonkratom substance and the substance affects the quality or
- 25 strength of the kratom product to such a degree as to render
- the kratom product injurious to a consumer of the kratom
- 27 product.
- 28 (2) The kratom product contains a poisonous or otherwise
- 29 deleterious nonkratom ingredient, including, but not limited
- 30 to, any of the following:

- 1 (i) A controlled substance listed under section 4 of 2 The Controlled Substance, Drug, Device and Cosmetic Act.
- 3 (ii) A controlled substance listed under 28 Pa. Code
 4 Ch. 25 Subch. A (relating to controlled substances,
 5 drugs, devices and cosmetics).
 - (iii) A substance that is temporarily scheduled as a controlled substance by the Secretary of Health under section 3(d) of The Controlled Substance, Drug, Device and Cosmetic Act.
- 10 (3) The kratom product contains a kratom extract with
 11 levels of residual solvents higher than the standards
 12 specified in the current edition of the United States
 13 Pharmacopeia/National Formulary (USP/NF) 467 on the effective
 14 date of this paragraph.
- 15 (4) The kratom product contains a level of 716 hydroxymitragynine in the alkaloid fraction that is greater
 17 than 2% of the overall alkaloid composition of the kratom
 18 product.
 - (5) The kratom product contains a synthetic alkaloid, including a synthetic mitragynine, a synthetic 7-hydroxymitragynine or any other synthetically derived compounds of the kratom plant.
- 23 (6) The kratom product does not include adequate
 24 labeling directions necessary for the safe and effective use
 25 by a consumer of the kratom product, including a recommended
 26 serving size.
- 27 Section 4. Prohibition on sale or distribution of kratom 28 products to individuals younger than 21 years of age.
- A retailer may not sell or distribute a kratom product to an individual younger than 21 years of age.

6

7

8

9

19

20

21

22

- 1 Section 5. Duties of department.
- 2 The department shall have the duty of enforcing the
- 3 provisions of this act. The department may promulgate
- 4 regulations as necessary to implement the provisions of this
- 5 act.
- 6 Section 6. Penalties.
- 7 (a) Penalties. -- In addition to any other penalty provided
- 8 under The Controlled Substance, Drug, Device and Cosmetic Act,
- 9 the department shall impose an administrative fine on a
- 10 processor or retailer who violates section 3, section 4 or
- 11 subsection (c) in accordance with the following:
- 12 (1) For a first offense, an administrative fine of not
- less than \$100 and not more than \$500.
- 14 (2) For a second offense, an administrative fine of not
- less than \$500 and not more than \$1,000.
- 16 (3) For a third offense, an administrative fine of not
- 17 less than \$1,000 and not more than \$3,000.
- 18 (4) For a fourth or subsequent offense, an
- administrative fine of not less than \$3,000 and not more than
- 20 \$5,000.
- 21 (b) Defense. -- A retailer shall not be subject to an
- 22 administrative fine under subsection (a) if, by a preponderance
- 23 of the evidence, the retailer acted in good faith reliance upon
- 24 a processor that the kratom product is not in violation of
- 25 section 3.
- 26 (c) Plan of correction. -- The department may order a
- 27 processor or retailer to comply with a plan of correction which
- 28 the department deems necessary to correct a violation of section
- 29 3 or section 4. A processor or retailer who fails to comply with
- 30 a plan of correction shall be subject to an administrative fine

- 1 under subsection (a) as a separate offense.
- 2 (d) Credit.--Money received from the administrative fines
- 3 imposed under subsection (a) shall be paid into the State
- 4 Treasury and shall be credited to the general government
- 5 appropriations of the department for administering and enforcing
- 6 the provisions of this act.
- 7 (e) Administrative Agency Law. -- The provisions of this
- 8 section shall be subject to 2 Pa.C.S. Chs. 5 Subch. A (relating
- 9 to practice and procedure of Commonwealth agencies) and 7 Subch.
- 10 A (relating to judicial review of Commonwealth agency action).
- 11 Section 7. Effective date.
- 12 This act shall take effect in 60 days.