THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 706

Session of 2019

INTRODUCED BY SCAVELLO, BROWNE, COSTA, LANGERHOLC, YUDICHAK AND BREWSTER, JUNE 6, 2019

REFERRED TO EDUCATION, JUNE 6, 2019

AN ACT

- 1 Providing for Commonwealth support for a Mental Health and
- 2 Intellectual Disability Staff Member Loan Forgiveness Program
- and an Alcohol and Drug Addiction Counselor Loan Forgiveness
- 4 Program.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. Short title.
- 8 This act shall be known and may be cited as the Mental Health
- 9 and Intellectual Disability Staff Member Program and Alcohol and
- 10 Drug Addiction Counselor Loan Forgiveness Program Act.
- 11 Section 2. Findings and declaration of purpose.
- 12 The General Assembly finds and declares that:
- 13 (1) Community-based mental health, intellectual
- 14 disability and alcohol and drug addiction treatment services
- offer lifelong supports and opportunities for a meaningful
- quality of life, in fulfillment of Federal and State laws.
- 17 (2) Treatment of alcohol and other drug addiction is a
- 18 crucial investment in health care, in the stability of
- 19 families and in protecting the public safety.

- 1 (3) A qualified and stable work force is the key to
- 2 quality community mental health and intellectual disability
- 3 services and to quality alcohol and drug addiction counseling
- 4 services.
- 5 (4) The pool of qualified staff members has diminished.
- 6 (5) The number of college students planning to enter the
- 7 mental health and intellectual disability profession or the
- 8 alcohol and drug addiction counseling profession appears to
- 9 be inadequate to meet the need for staff members in this
- 10 Commonwealth.
- 11 (6) Demand from industry and other opportunities attract
- 12 potential staff members away from these professions.
- 13 (7) Payment of a portion of student loans for mental
- 14 health and intellectual disability staff members or alcohol
- and drug addiction counselors serves the important public
- purpose of encouraging new staff members to pursue careers in
- 17 this Commonwealth.
- 18 Section 3. Definitions.
- 19 The following words and phrases when used in this act shall
- 20 have the meanings given to them in this section unless the
- 21 context clearly indicates otherwise:
- 22 "Agency." The Pennsylvania Higher Education Assistance
- 23 Agency.
- "Counselor." A counselor assistant, counselor or clinical
- 25 supervisor.
- "Licensed alcohol and drug addiction treatment facility." An
- 27 alcohol or drug addiction treatment facility licensed by the
- 28 Department of Drug and Alcohol Programs to provide addiction
- 29 treatment services.
- 30 "Qualified alcohol and drug addiction loan forgiveness

- 1 applicant." A person who meets the following criteria:
- 2 (1) Is a resident of this Commonwealth.
- 3 (2) Has successfully completed a two-year or four-year 4 academic degree or diploma or graduate level academic degree 5 or diploma at an accredited college or university.
 - (3) Has been hired as a full-time counselor by a licensed alcohol and drug addiction treatment facility.
- 8 (4) Has successfully completed the first six months of
 9 full-time employment as a counselor at a licensed alcohol and
 10 drug addiction treatment facility and remains in good
 11 standing with the facility.
- 12 (5) Has borrowed through and has a current outstanding
 13 balance with Guaranteed Stafford or Consolidation Loan
 14 Programs administered by the Pennsylvania Higher Education
 15 Assistance Agency.
- 16 "Qualified applicant." A qualified mental health and
 17 intellectual disability loan forgiveness applicant or a
- 18 qualified alcohol and drug addiction loan forgiveness applicant.
- 19 "Qualified mental health and intellectual disability loan
- 20 forgiveness applicant." A person who meets all of the following
- 21 criteria:

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- 22 (1) Is a resident of this Commonwealth.
- 23 (2) Has successfully completed a two-year or four-year
 24 academic degree or diploma or graduate-level academic degree
 25 or diploma at an accredited college or university.
- 26 (3) Has been hired as a full-time staff member by a
 27 county mental health or intellectual disability service
 28 agency within this Commonwealth through a merit or civil
 29 service system approved by the Secretary of Human Services or
 30 by a private provider that is under contract with either a

- 1 county to provide mental health or intellectual disability
- 2 services or the Department of Human Services to provide
- 3 behavioral health rehabilitation services to individuals with
- 4 developmental disabilities.
- 5 (4) Has successfully completed the first six months of
- full-time employment as a staff member at a county mental
- 7 health or intellectual disability service agency or a private
- 8 provider under contract with either a county or the
- 9 Department of Human Services and remains in good standing
- 10 with the service agency or private provider.
- 11 (5) Performs staff duties at a county mental health or
- intellectual disability service agency within this
- 13 Commonwealth or at a private provider within this
- 14 Commonwealth that is under contract with either a county to
- provide mental health or intellectual disability services or
- the Department of Human Services to provide behavioral health
- 17 rehabilitation services to individuals with developmental
- 18 disabilities.
- 19 (6) Has borrowed through and has a current outstanding
- 20 balance with the agency-administered Guaranteed Stafford or
- 21 Consolidation Loan Programs administered by the Pennsylvania
- 22 Higher Education Assistance Agency.
- 23 (7) Agrees to work in the field for not less than four
- 24 years.
- 25 "Staff member." A caseworker, direct support professional,
- 26 therapist, program coordinator or director.
- 27 Section 4. Mental Health and Intellectual Disability Staff
- 28 Member Loan Forgiveness Program.
- 29 (a) Components.--Components shall be as follows:
- 30 (1) A qualified applicant who is selected for the Mental

1 Health and Intellectual Disability Staff Member Loan

2 Forgiveness Program in accordance with this act shall be

3 eligible for payment by the agency of a portion of the debt

4 incurred by the applicant through the agency-administered

5 Guaranteed Stafford or Consolidation Loan Programs for the

education necessary to be a mental health or intellectual

7 disability staff member in this Commonwealth if the qualified

applicant enters into a contract with the agency that

9 requires the qualified recipient to remain employed as a

full-time mental health or intellectual disability staff

member in this Commonwealth for a period of two consecutive

12 years.

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- (2) The agency may forgive a proportional part of the applicant's loan so that the loan may be entirely forgiven over four years of full-time staff work. No more than \$5,000 shall be forgiven in any year, and not more than \$20,000 shall be forgiven for any applicant.
- (3) Payments shall be made in accordance with the procedures established by the agency.
- (4) The contract entered into with the agency under paragraph (1) shall be considered a contract with the Commonwealth and shall include the following terms:
 - (i) The recipient shall agree to be employed by a county mental health or intellectual disability service agency located within this Commonwealth or by a private provider of mental health or intellectual disability services for a period of not less than four years in the field.
- 29 (ii) The recipient shall permit the agency to
 30 determine compliance with the work requirement and the

1 other terms of the contract.

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- 2 (iii) Upon the recipient's death or total or 3 permanent disability, the agency shall nullify the 4 service obligation of the recipient.
 - (iv) If the recipient is convicted of or pleads guilty or no contest to a felony, the agency shall have the authority to terminate the recipient's service in the program and demand repayment of the amount of the loan as of the date of the conviction.
 - (v) Loan recipients who fail to begin or complete the obligations contracted for shall pay to the agency the amount of the loan received under the terms of the contract under this section. Providing false information or misrepresentation on an application or verification of service shall be deemed a default. Determination as to the time of the default shall be made by the agency.
- 17 (b) Limitations.--A loan forgiveness award shall not be made 18 for a loan that is in default at the time of the application.
- 19 Loan forgiveness provided under the provisions of this act shall
- 20 not be awarded to a recipient of another Commonwealth-provided
- 21 loan forgiveness program concurrently.
- 22 Section 5. Alcohol and Drug Addiction Counselor Loan 23 Forgiveness Program.
- 24 (a) Components.--Components shall be as follows:
- 25 (1) A qualified applicant who is selected for the
 26 Alcohol and Drug Addiction Counselor Loan Forgiveness Program
 27 in accordance with this act shall be eligible for payment by
 28 the agency of a portion of the debt incurred by the applicant
 29 through the agency-administered Guaranteed Stafford or
 30 Consolidation Loan Programs for the education necessary to be

- an alcohol and drug addiction counselor in this Commonwealth
 if the qualified applicant enters into a contract with the
 agency that requires the qualified recipient to remain
 employed as a full-time alcohol and drug addiction counselor
 in this Commonwealth for a period of two consecutive years.
 - (2) The agency may forgive a proportional part of the applicant's loan so that the loan may be entirely forgiven over four years of full-time staff work. No more than \$5,000 shall be forgiven in any year, and not more than \$20,000 shall be forgiven for any applicant.
 - (3) Payments shall be made in accordance with the procedures established by the agency.
 - (4) The contract entered into with the agency under paragraph (1) shall be considered a contract with the Commonwealth and shall include the following terms:
 - (i) The recipient shall agree to be employed by a licensed alcohol and drug addiction treatment facility located within this Commonwealth for a period of not less than four years in the field.
 - (ii) The recipient shall permit the agency to determine compliance with the work requirement and all other terms of the contract.
 - (iii) Upon the recipient's death or total or permanent disability, the agency shall nullify the service obligation of the recipient.
 - (iv) If the recipient is convicted of or pleads guilty or no contest to a felony, the agency shall have the authority to terminate the recipient's service in the program and demand repayment of the amount of the loan as of the date of the conviction.

- 1 (v) Loan recipients who fail to begin or complete
- 2 the obligations contracted for shall pay to the agency
- 3 the amount of the loan received under the terms of the
- 4 contract under this section. Providing false information
- or misrepresentation on an application or verification of
- 6 service shall be deemed a default. Determination as to
- 7 the time of the default shall be made by the agency.
- 8 (b) Limitation.--A loan forgiveness award under this act
- 9 shall not be made for a loan that is in default at the time of
- 10 the application. Loan forgiveness provided under the provisions
- 11 of this act shall not be concurrently awarded to a recipient of
- 12 another Commonwealth-provided loan forgiveness program.
- 13 Section 6. Tax applicability.
- 14 Loan forgiveness repayments by a student shall not be
- 15 considered taxable income for purposes of Article II of the act
- 16 of March 4, 1971 (P.L.6, No.2), known as the Tax Reform Code of
- 17 1971.
- 18 Section 7. Annual report.
- 19 (a) Development of report. -- The agency shall publish a
- 20 report by October 1, 2020, and every year thereafter for the
- 21 immediately preceding fiscal year. The report shall include
- 22 information regarding the operation of the program, including:
- 23 (1) The number and amount of mental health and
- intellectual disability staff member and alcohol and drug
- 25 addiction counselor contracts executed and renewed for mental
- health and intellectual disability staff member loan
- forgiveness applicants and alcohol and drug addiction
- 28 counselor loan forgiveness applicants.
- 29 (2) The number of defaulted mental health and
- 30 intellectual disability staff member and alcohol and drug

- addiction counselor contracts, reported by cause.
- 2 (3) The number of full-time staff employees of mental
- 3 health and intellectual disability service agencies, the
- 4 number of full-time staff employees of private providers and
- 5 the number of full-time staff employees of licensed alcohol
- 6 and drug addiction facilities participating in the program,
- 7 reported by type of institution attended, including four-year
- 8 educational institutions, community colleges and independent
- 9 two-year colleges.
- 10 (4) The number and type of enforcement actions taken by
- 11 the agency.
- 12 (b) Submission. -- The annual report shall be submitted to the
- 13 Governor, the chair and minority chair of the Appropriations
- 14 Committee of the Senate, the chair and minority chair of the
- 15 Education Committee of the Senate, the chair and minority chair
- 16 of the Public Health and Welfare Committee of the Senate, the
- 17 chair and minority chair of the Appropriations Committee of the
- 18 House of Representatives, the chair and minority chair of the
- 19 Education Committee of the House of Representatives and the
- 20 chair and minority chair of the Human Services Committee of the
- 21 House of Representatives.
- 22 Section 8. Appeals.
- 23 The provisions of this act shall be subject to 22 Pa. Code
- 24 Ch. 121 (relating to student financial aid).
- 25 Section 9. Loan forgiveness awards.
- 26 Recipients of loan forgiveness awards under this act shall be
- 27 those mental health and intellectual disability staff members or
- 28 alcohol and drug addiction counselors who are working in and who
- 29 have received a satisfactory rating from either a county office
- 30 of mental health or intellectual disability service within this

- 1 Commonwealth, a private provider within this Commonwealth under
- 2 contract with a county or the Department of Human Services or a
- 3 licensed alcohol and drug addiction treatment facility. Mental
- 4 health or intellectual disability staff members or alcohol and
- 5 drug addiction counselors shall submit such documentation of
- 6 eligibility as the agency may require including documentation to
- 7 indicate full-time employment, as full-time employment is
- 8 defined by a county office, a private provider or a licensed
- 9 alcohol or drug addiction treatment facility. The documentation
- 10 shall be presented to the agency in the form of a letter from
- 11 the applicant's employer stating that the applicant is employed
- 12 by the mental health or intellectual disability service provider
- 13 or a licensed alcohol and drug addiction treatment facility and
- 14 that the applicant performs the applicant's duties in a
- 15 satisfactory manner.
- 16 Section 10. Funding.
- 17 Loan forgiveness awards under this act may be made to the
- 18 extent that funds are appropriated by the General Assembly and
- 19 are sufficient to cover the administration of the program. In
- 20 the event that funding is insufficient to fully fund
- 21 administration and all eligible applicants, priority shall be
- 22 given to renewal applicants. Thereafter, the agency shall
- 23 utilize a random lottery system for determining which applicants
- 24 receive loan forgiveness awards.
- 25 Section 11. Responsibility of agency.
- The agency shall administer programs established by this act
- 27 and shall adopt regulations, policies, procedures and forms as
- 28 are necessary and consistent with the provisions of this act.
- 29 Section 12. Effective date.
- This act shall take effect in 60 days.