## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 717

Session of 2019

INTRODUCED BY STEFANO, BARTOLOTTA, SCARNATI, YAW AND J. WARD, JUNE 5, 2019

REFERRED TO ENVIRONMENTAL RESOURCES AND ENERGY, JUNE 5, 2019

## AN ACT

Amending the act of April 9, 1929 (P.L.343, No.176), entitled, as amended, "An act relating to the finances of the State 2 government; providing for cancer control, prevention and 3 research, for ambulatory surgical center data collection, for 4 the Joint Underwriting Association, for entertainment 5 business financial management firms, for private dam 6 7 financial assurance and for reinstatement of item vetoes; providing for the settlement, assessment, collection, and 8 lien of taxes, bonus, and all other accounts due the 9 10 Commonwealth, the collection and recovery of fees and other money or property due or belonging to the Commonwealth, or 11 any agency thereof, including escheated property and the 12 proceeds of its sale, the custody and disbursement or other 13 disposition of funds and securities belonging to or in the 14 15 possession of the Commonwealth, and the settlement of claims against the Commonwealth, the resettlement of accounts and 16 appeals to the courts, refunds of moneys erroneously paid to 17 the Commonwealth, auditing the accounts of the Commonwealth 18 and all agencies thereof, of all public officers collecting 19 moneys payable to the Commonwealth, or any agency thereof, 20 and all receipts of appropriations from the Commonwealth, 21 authorizing the Commonwealth to issue tax anticipation notes 22 23 to defray current expenses, implementing the provisions of section 7(a) of Article VIII of the Constitution of 24 Pennsylvania authorizing and restricting the incurring of 25 certain debt and imposing penalties; affecting every 26 27 department, board, commission, and officer of the State government, every political subdivision of the State, and 28 29 certain officers of such subdivisions, every person, association, and corporation required to pay, assess, or 30 31 collect taxes, or to make returns or reports under the laws 32 imposing taxes for State purposes, or to pay license fees or other moneys to the Commonwealth, or any agency thereof, 33 every State depository and every debtor or creditor of the 34

- 1 Commonwealth," in oil and gas wells, further providing for
- legislative findings and for Oil and Gas Lease Fund and
- 3 establishing the Green Infrastructure Fund.
- 4 The General Assembly of the Commonwealth of Pennsylvania
- 5 hereby enacts as follows:
- 6 Section 1. Sections 1601.1-E and 1601.2-E(b)(1) of the act
- 7 of April 9, 1929 (P.L.343, No.176), known as The Fiscal Code,
- 8 are amended to read:
- 9 Section 1601.1-E. Legislative findings.
- 10 The General Assembly finds and declares as follows:
- 11 (1) Revenue from the leasing of State land to extract
- natural gas is necessary to obtain the revenue necessary to
- effectuate the act of July 10, 2014 (P.L.3052, No.1A), known
- as the General Appropriation Act of 2014.
- 15 (2) Leases utilized by the department include provisions
- that are highly protective of the ecological integrity of
- 17 State forest lands and carefully crafted to minimize impacts
- 18 to rare and endangered plants, wildlife and their habitat and
- 19 the vast number of streams and watersheds that are part of
- 20 State forest and park lands.
- 21 (3) Leases utilized by the department for shale gas
- provide for enhanced environmental and surface protections,
- 23 including:
- 24 (i) Increased setback distances from critical
- recreation infrastructure, streams and water features,
- State parks and designated wild and natural areas.
- 27 (ii) Limiting the amount of surface area disturbed,
- 28 prohibiting shallow well drilling and authorizing the
- 29 application of strict forestry resource management
- 30 principles.
- 31 (iii) Limiting the number of well pads allowed to be

- constructed on the lease tract; providing for deep
  drilling insurance; and prohibiting the development of
  the ecologically sensitive areas, including designated
  wild and natural areas and areas of special
  consideration, without the department's prior written
  approval.
  - (4) The department continually updates and employs best management practices when managing oil and gas activities on State forest lands to ensure that shale gas activities are consistent with the recreational and ecological uses of State forest.
  - (5) The department has implemented a Shale Gas
    Monitoring Program to monitor, evaluate and report any
    impacts of shale gas development on the State forest system.
  - (6) The fund is not a constitutional trust.

## (6.1) The Green Infrastructure Fund is not a constitutional trust.

- (7) Money in the fund has increased exponentially from the extraction of shale gas and the implementation of new gas extraction techniques.
- (8) The Commonwealth's role as trustee of the public's natural resources is broader and more comprehensive than just conserving the State forest and parks.
  - (9) The General Assembly affirms its intent that:
- (i) The department should continue the operation of the shale gas monitoring activities program to monitor, evaluate and report the impacts of shale gas activities in State forest and, in consultation with the Governor's Office, utilize data received from ongoing monitoring to adjust its management planning and practices.

(ii) The department should consider the State forest
and park lands as one of the Commonwealth's interests
when considering whether or not to lease additional State
forest and park lands and determining what is in the best
interests of the Commonwealth. Interest involved in
decisions relating to leasing State forest and park lands
should not be made to the exclusion of all other

interests of the Commonwealth.

(iii) Notwithstanding any other law to the contrary, it is in the best interest of the Commonwealth to lease oil and gas rights in State forests and parks if the department:

- (A) [in consultation with the Governor,] continues strong and effective lease protections, best management practices and ongoing monitoring programs on the impact of gas operations; and
- (B) maintains a balance of money in the fund <u>and</u>

  the Green Infrastructure Fund to carry out the

  department's statutory obligation to protect State

  forest and park land and other environmental

  activities.
- 22 (10) If a balance in the funds is adequate to achieve 23 the purposes of paragraph (9), transfers to the General Fund 24 are permissible.
- 25 Section 1601.2-E. Oil and Gas Lease Fund.
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- 27 (b) Sources.--The following shall be deposited into the 28 fund:
- 29 (1) Rents and royalties from oil and gas leases of land 30 owned by the Commonwealth, except [rents]:

1	(i) Rents and royalties received from game and fish
2	lands.
3	(ii) Money deposited into the Green Infrastructure
4	Fund under section 1611-E(c).
5	* * *
6	Section 2. The act is amended by adding a section to read:
7	Section 1612-E. Green Infrastructure Fund.
8	(a) Establishment The Green Infrastructure Fund is
9	established as a separate fund in the State Treasury.
10	(b) Administration The Green Infrastructure Fund shall be
11	administered by the Commonwealth Financing Authority.
12	(c) Sources The following shall be deposited into the
13	Green Infrastructure Fund:
14	(1) Money deposited under section 1611-E(c).
15	(2) Money appropriated or transferred to the Green
16	Infrastructure Fund.
17	(3) Return on money in the Green Infrastructure Fund.
18	(4) Grants, gifts, donations and other payments from a
19	person or governmental entity to the Green Infrastructure
20	Fund.
21	(d) Use Money in the Green Infrastructure Fund shall be
22	awarded as grants to be used for:
23	(1) Blight remediation, if the blight to be replaced is
24	an environmental hazard or will be replaced with green space.
25	(2) Critical flood control infrastructure, to replace
26	high-hazard dams and conduct stream restoration and
27	<pre>maintenance.</pre>
28	(3) Storm water infrastructure, to replace or install
29	storm water systems.
30	(4) Paving and repairing of dirt and gravel roads,

- including the reduction of sediment in the streams of this
- 2 Commonwealth.
- 3 (5) Outdoor recreational opportunities for residents at
- 4 State, county and municipal parks.
- 5 (6) Abandoned mine reclamation projects to improve
- 6 <u>waters flowing into our waterways.</u>
- 7 (e) Nonlapsing. -- Money in the Green Infrastructure Fund
- 8 <u>shall not lapse and shall be available in subsequent fiscal</u>
- 9 years to be used in accordance with this section.
- 10 (f) Administrative fees. -- No more than 2% of the money in
- 11 the Green Infrastructure Fund may be used to cover
- 12 <u>administrative costs.</u>
- 13 <u>(g) Grants.--</u>
- 14 (1) The Commonwealth Financing Authority shall create
- 15 <u>guidelines and an application process for grants to be</u>
- awarded for the uses under subsection (d).
- 17 (2) Grants may be awarded on a pro rata basis if the
- 18 total dollar amount of the approved applications exceeds the
- 19 amount of funds available.
- 20 (3) The Commonwealth Financing Authority shall approve
- 21 <u>or disapprove applications within 30 days of receipt of the</u>
- 22 application. Applications which have not been approved or
- 23 disapproved within 60 days of receipt shall be deemed
- approved.
- 25 (4) The Commonwealth Financing Authority shall ensure
- that grant funding is geographically dispersed throughout
- this Commonwealth.
- 28 (5) The Commonwealth Financing Authority may randomly
- 29 audit grant recipients to ensure the appropriate use of grant
- 30 funds.

1	(6) The following shall be eligible for grants under
2	this subsection:
3	(i) A county, municipality, council of governments,
4	watershed organization, land bank, redevelopment
5	authority, institution of higher education or nonprofit
6	organization.
7	(ii) An authorized organization as defined in 27
8	Pa.C.S. § 6103 (relating to definitions).
9	(h) Contributions The department may solicit and accept
10	gifts, donations, legacies and other money for deposit into the
11	Green Infrastructure Fund from a person or a government entity
12	on behalf of the Commonwealth.
13	Section 3. This act shall take effect in 60 days.