## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 724

Session of 2019

INTRODUCED BY CORMAN AND BROWNE, JUNE 6, 2019

REFERRED TO FINANCE, JUNE 6, 2019

## AN ACT

Amending Titles 24 (Education) and 71 (State Government) of the 1 Pennsylvania Consolidated Statutes as follows: 2 3 In Title 24: 4 for retirement for school employees, in preliminary 5 provisions, further providing for definitions; in 6 membership, contributions and benefits, further providing 7 for payments by employers and providing for nonparticipating employer withdrawal liability and 8 9 further providing for actuarial cost method; in School 10 Employees' Defined Contribution Plan, further providing for vesting; in administration and miscellaneous 11 provisions, further providing for Public School Employees 12 13 Retirement Board; and, in preliminary provisions, further 14 providing for definitions. 15 In Title 71: 16 for retirement for State employees and officers, in 17 membership, credited service, classes of service and eligibility for benefits regarding administration of the 18 19 State Employees' Retirement Fund, further providing for 20 election to become a Class A-6 member or solely a participant in the plan and for eligibility for death 21 benefits; and, in benefits, further providing for maximum 2.2 23 single life annuity. 24 The General Assembly of the Commonwealth of Pennsylvania 25 hereby enacts as follows: 26 Section 1. The definitions of "eligible annuitants" and 27 "eligibility points" in section 8102 of Title 24 of the

- 1 Pennsylvania Consolidated Statutes are amended to read:
- 2 § 8102. Definitions.
- 3 The following words and phrases when used in this part shall
- 4 have, unless the context clearly indicates otherwise, the
- 5 meanings given to them in this section:
- 6 \* \* \*
- 7 "Eligible annuitants." All current and prospective
- 8 annuitants of the system with 24 1/2 or more eligibility points
- 9 and all current and prospective disability annuitants. Beginning
- 10 January 1, 1995, "eligible annuitants" shall include members
- 11 with 15 or more eligibility points who terminated or who
- 12 terminate school service on or after attaining superannuation
- 13 retirement age and who are annuitants with an effective date of
- 14 retirement after superannuation age. Beginning July 1, 2019,
- 15 "eligible annuitants" shall include:
- (1) Class DC participants with 24 1/2 or more
- 17 <u>eligibility points who have terminated school service, who</u>
- 18 are Medicare eligible and who received all or a part of their
- 19 distributions; and
- 20 (2) Class DC participants with 15 or more eligibility
- 21 points who terminate school service on or after attaining age
- 22 67 and receive all or a part of their distributions.
- "Eligibility points." Points which are accrued by an active
- 24 member, a participant, a multiple service member who is an
- 25 active member of the State Employees' Retirement System for
- 26 credited service or by a member or participant who has been
- 27 reemployed from USERRA leave or dies while performing USERRA
- 28 leave and are used in the determination of eligibility for
- 29 benefits as provided in section 8306 (relating to eligibility
- 30 points). A participant shall earn one eligibility point for each

- 1 <u>fiscal year in which the participant contributes to the trust.</u>
- 2 Eliqibility points earned as Class T-G or Class T-H participants
- 3 shall apply only for purposes of determining vesting of employer
- 4 <u>defined contributions under section 8409(b) (relating to</u>
- 5 <u>vesting).</u>
- 6 \* \* \*
- 7 Section 2. Section 8327(b) and (d) of Title 24 are amended
- 8 to read:
- 9 § 8327. Payments by employers.
- 10 \* \* \*
- 11 (b) Deduction from appropriations.--
- 12 (1) To facilitate the payment of amounts due from any
- employer to the fund and the trust through the State
- 14 Treasurer and to permit the exchange of credits between the
- 15 State Treasurer and any employer, the Secretary of Education
- and the State Treasurer shall cause to be deducted and paid
- into the fund and the trust from the amount of any moneys due
- 18 to any employer on account of any appropriation for schools
- or other purposes amounts equal to the employer
- 20 contributions, employer defined contributions [and pickup
- 21 contributions which], pickup contributions, mandatory
- 22 participant contributions, voluntary contributions, amounts
- 23 owed pursuant to section 8327.1 (relating to nonparticipating
- 24 employer withdrawal liability) and other amounts related to
- 25 plan administration that an employer is required to pay to
- the fund and the trust, as certified by the board, and as
- 27 remains unpaid on the date such appropriations would
- otherwise be paid to the employer. Such amount shall be
- 29 credited to the appropriate accounts in the fund and the
- 30 trust.

1 To facilitate the payments of amounts due from any 2 charter school, as defined in Article XVII-A of the act of 3 March 10, 1949 (P.L.30, No.14), known as the Public School Code of 1949, to the fund and the trust through the State 4 5 Treasurer and to permit the exchange of credits between the 6 State Treasurer and any employer, the Secretary of Education 7 and the State Treasurer shall cause to be deducted and paid 8 into the fund and the trust from any funds appropriated to 9 the Department of Education for public school employees' retirement contributions and basic education of the 10 chartering school district of a charter school [and public 11 12 school employees' retirement contributions amounts] equal to 13 the employer contributions, employer defined contributions 14 [and pickup contributions which], pickup contributions, mandatory participant contributions, voluntary contributions, 15 amounts pursuant to section 8327.1 and other amounts related 16 17 to plan administration that a charter school is required to 18 pay to the fund and the trust, as certified by the board, and 19 as remains unpaid on the date such appropriations would 20 otherwise be paid to the chartering school district or 21 charter school. Such amounts shall be credited to the 22 appropriate accounts in the fund and the trust. Any reduction 23 in payments to a chartering school district made pursuant to 24 this section shall be deducted from the amount due to the 25 charter school district pursuant to the Public School Code of 26 1949.

27 \* \* \*

28 (d) Payments by employers after June 30, 2019.—After June 30, 2019, each employer, including the Commonwealth as employer 30 of employees of the Department of Education, State-owned

- 1 colleges and universities, Thaddeus Stevens College of
- 2 Technology, Western Pennsylvania School for the Deaf, Scotland
- 3 School for Veterans' Children and The Pennsylvania State
- 4 University, shall make payments to the fund and the trust within
- 5 <u>30 days after the end of each quarter, or as determined by the</u>
- 6 <u>board</u>, in an amount computed in the following manner:
- 7 (1) For an employer that is a school entity, the amount 8 shall be the sum of the percentages as determined under
- 9 section 8328 applied to the total compensation during the pay
- 10 periods in the preceding quarter of all employees who were
- 11 active members of the system during such period, including
- members on activated military service leave and USERRA leave.
- In the event a member on activated military service leave or
- 14 USERRA leave does not return to service for the necessary
- time or receives an undesirable, bad conduct or dishonorable
- discharge or does not elect to receive credit for activated
- military service under section 8302(b.1)(3), the contribution
- 18 made by the employer on behalf of such member shall be
- 19 returned with valuation interest upon application by the
- employer.
- 21 (2) For an employer that is not a school entity, the
- amount computed under subsection (a).
- 23 (3) For any employer, whether or not a school entity, in
- computing the amount of payment due each quarter, there shall
- 25 be excluded from the total compensation referred to in this
- 26 subsection and subsection (a) any amount of compensation of a
- 27 noneligible member or participant on the basis of which
- 28 member or participant contributions have not been made by
- reason of the limitation under IRC § 401(a)(17). Any amount
- of contribution to the fund paid by the employer on behalf of

- a noneligible member or participant on the basis of
- 2 compensation that was subject to exclusion from total
- 3 compensation in accordance with the provisions of this
- 4 paragraph shall, upon the board's determination or upon
- 5 application by the employer, be returned to the employer with
- 6 valuation interest.
- 7 \* \* \*
- 8 Section 3. Title 24 is amended by adding a section to read:
- 9 § 8327.1. Nonparticipating employer withdrawal liability.
- 10 (a) General rule. -- A nonparticipating employer is liable to
- 11 the system for withdrawal liability in the amount determined
- 12 <u>under subsection (c). A nonparticipating employer is an employer</u>
- 13 that is determined by the board to have ceased:
- (1) covered operations under the system; or
- 15 (2) to have an obligation to contribute under the system
- for all or any of the employer's school employees but
- 17 continues covered operations.
- 18 (b) Determination. -- An employer shall, within the time
- 19 prescribed by the board in a written request, furnish such
- 20 information as the board deems necessary to administer this
- 21 section and to determine whether an employer is a
- 22 nonparticipating employer. If the board determines that an
- 23 employer is a nonparticipating employer, the board shall:
- (1) determine the nonparticipation date;
- 25 (2) determine the amount of the employer's withdrawal
- 26 liability;
- 27 (3) notify the employer of the amount of the withdrawal
- 28 liability; and
- 29 (4) collect the amount of the withdrawal liability.
- 30 (c) Calculation of withdrawal liability. -- A nonparticipating

- 1 employer's withdrawal liability shall be determined as of the
- 2 employer's nonparticipation date and shall be calculated as
- 3 follows:
- 4 (1) For a nonparticipating employer under subsection (a)
- 5 (1), the excess of the actuarial present value of the vested
- 6 accrued benefits of the system's members over the market
- 7 <u>value of assets, both as of the date of the last actuarial</u>
- 8 <u>valuation adopted by the board prior to the employer's</u>
- 9 nonparticipation date, shall be multiplied by withdrawal
- 10 fraction, calculated as follows:
- 11 <u>(i) The numerator of the withdrawal fraction shall</u>
- be the total present value of accrued benefits of all
- active members of the employer.
- 14 <u>(ii) The denominator of the withdrawal fraction</u>
- shall be the total present value of accrued benefits of
- 16 <u>all active members of the system.</u>
- 17 (2) For a nonparticipating employer under subsection (a)
- 18 (2), the excess of the actuarial accrued liability of the
- 19 system's members over the market value of assets, both as of
- 20 the date of the last actuarial valuation adopted by the board
- 21 prior to the employer's nonparticipation date, shall be
- 22 multiplied by a withdrawal fraction, calculated as follows:
- (i) The numerator of the withdrawal fraction shall
- be the total present value of accrued benefits of all
- active members of the employer.
- 26 (ii) The denominator of the withdrawal fraction
- 27 <u>shall be the total present value of accrued benefits of</u>
- all active members of the system.
- 29 <u>(d) Value of benefits. -- The actuarial present value of the</u>
- 30 vested accrued benefits and total present value of accrued

- 1 benefits shall be determined based on the unit credit actuarial
- 2 cost method, applying the system's provisions and actuarial
- 3 assumptions used in the last actuarial valuation adopted by the
- 4 board prior to the nonparticipation date. The actuarial accrued
- 5 liability shall be determined based on the same actuarial cost
- 6 method used to determine the actuarially required contribution
- 7 rate in section 8328(i) (relating to actuarial cost method),
- 8 applying the system's provisions and actuarial assumptions used
- 9 in the last actuarial valuation adopted by the board prior to
- 10 the nonparticipating date.
- 11 (e) Interest rate assumption. -- For purposes of calculating
- 12 the withdrawal liability in subsection (c)(1):
- 13 (1) For a nonparticipating employer under subsection (a)
- 14 (1), the interest rate assumption shall be reduced by an
- amount determined by the actuary to reflect the increased
- 16 <u>investment, mortality and other actuarial risk associated</u>
- 17 with the accrued benefit of the members of the
- 18 nonparticipating employer on a basis approved by the board.
- 19 (2) For a nonparticipating employer under subsection (a)
- 20 (2), the interest rate assumption shall be the same annual
- 21 interest rate used to determine the annual normal
- 22 contribution rate under section 8328(b) as of the date of the
- last actuarial valuation adopted by the board prior to the
- 24 employer's nonparticipation date.
- 25 (f) Payment.--A nonparticipating employer shall pay the
- 26 <u>withdrawal liability as follows:</u>
- 27 (1) The withdrawal liability for a nonparticipating
- 28 employer under subsection (a) (1) shall be paid in a lump sum
- 29 no later than the time prescribed by the board in the notice
- of the amount of the withdrawal liability.

- 1 (2) The withdrawal liability for a nonparticipating
- 2 <u>employer under subsection (a)(2) shall be paid based on the</u>
- 3 schedule and method of payment determined by the board. In
- 4 <u>addition</u>, the obligations of such nonparticipating employer
- 5 <u>under this section shall not impair the obligation of the</u>
- 6 nonparticipating employer to continue to pay the employer
- 7 <u>contribution rate under section 8328 as adjusted for the</u>
- 8 <u>withdrawal liability. For purposes of this section, the board</u>
- 9 may determine whether a member should be treated as being
- employed by a single employer, regardless of whether the
- 11 <u>employer is a nonparticipating employer. In making such</u>
- determination, the board may rely on the provisions of the
- 13 IRC § 414(b), (c) and (m) and corresponding regulations or
- 14 <u>may establish other relevant factors the board deems</u>
- 15 necessary.
- 16 (3) The board is authorized to pursue all causes of
- 17 <u>action and collection remedies as permitted under applicable</u>
- 18 law to collect the withdrawal liability and to seek relief
- under section 8327(b) (relating to payments by employers),
- 20 each without regard to whether the nonparticipating employer
- 21 has ceased all operations.
- 22 Section 4. Sections 8328(a), 8409(b)(3) and 8501(a) of Title
- 23 24 are amended to read:
- 24 § 8328. Actuarial cost method.
- 25 (a) Employer contribution rate. -- The amount of the total
- 26 employer contributions shall be computed by the actuary as a
- 27 percentage of the total compensation of all active members and
- 28 active participants, as applicable, during the period for which
- 29 the amount is determined and shall be so certified by the board.
- 30 The total employer contribution rate shall be the sum of

- 1 paragraphs (1), (2) and (3) divided by the total compensation of
- 2 all active members and active participants:
- 3 (1) the final contribution [rate as] amount computed by
- 4 <u>multiplying the final contribution rate calculated</u> in
- 5 subsection (h) [plus] by the total compensation of all active
- 6 <u>members;</u>
- 7 (2) the premium assistance contribution [rate as
- 8 computed in subsection (f). The actuarially required
- 9 contribution rate shall consist of the normal contribution
- rate as defined in subsection (b), the accrued liability
- contribution rate as defined in subsection (c) and the
- supplemental annuity contribution rate as defined in
- subsection (d). Beginning July 1, 2004, the actuarially
- required contribution rate shall be modified by the
- experience adjustment factors as calculated in subsection
- (e).] amount computed by multiplying the premium assistance
- 17 contribution rate calculated in subsection (f) by the total
- 18 compensation of all active members and active participants;
- 19 and
- 20 (3) the employer defined contributions as defined under
- 21 section 8102 (relating to definitions).
- 22 The actuarially required contribution shall be no less than the
- 23 normal cost plus the cost to fully amortize the unfunded
- 24 actuarial accrued liability calculated using actuarial methods
- 25 and assumptions that are consistent with generally accepted
- 26 actuarial standards and generally accepted accounting
- 27 principles, including professional actuarial standards of
- 28 practice.
- 29 \* \* \*
- 30 § 8409. Vesting.

- 1 \* \* \*
- 2 (b) Employer defined contributions.--
- 3 \* \* \*
- 4 (3) Nonvested employer defined contributions, including
- 5 interest and investment gains and losses that are forfeited
- by a participant, shall be [applied to the participant's most
- 7 recent employer's obligations assessed in future years]
- 8 <u>retained by the board and used for the payment of expenses of</u>
- 9 <u>the plan</u>.
- 10 \* \* \*
- 11 § 8501. Public School Employees' Retirement Board.
- 12 (a) Status and membership. -- The board shall be an
- 13 independent administrative board and shall consist of 15
- 14 members: the Secretary of Education, ex officio; the State
- 15 Treasurer, ex officio; the Secretary of Banking and Securities,
- 16 ex officio; two Senators; two members of the House of
- 17 Representatives; the executive secretary of the Pennsylvania
- 18 School Boards Association, ex officio; one to be appointed by
- 19 the Governor; three to be elected by the active professional
- 20 members of the system and active professional participants in
- 21 the plan from among their number; one to be elected by
- 22 annuitants [or participants in the plan who have terminated
- 23 school service and are receiving or are eligible to receive
- 24 distributions] and Class DC participants receiving
- 25 distributions, from among their number; one to be elected by the
- 26 active nonprofessional members of the system [or] and active
- 27 nonprofessional participants in the plan from among their
- 28 number; and one to be elected by members of Pennsylvania public
- 29 school boards from among their number. The appointments made by
- 30 the Governor shall be confirmed by the Senate and each election

- 1 shall be conducted in a manner approved by the board. The terms
- 2 of the appointed and nonlegislative elected members shall be
- 3 three years. The members from the Senate shall be appointed by
- 4 the President pro tempore of the Senate and shall consist of one
- 5 member from the majority and one member from the minority. The
- 6 members from the House of Representatives shall be appointed by
- 7 the Speaker of the House of Representatives and shall consist of
- 8 one member from the majority and one member from the minority.
- 9 The legislative members shall serve on the board for the
- 10 duration of their legislative terms and shall continue to serve
- 11 until 30 days after the convening of the next regular session of
- 12 the General Assembly after the expiration of their respective
- 13 legislative terms or until a successor is appointed for the new
- 14 term, whichever occurs first. The chairman of the board shall be
- 15 elected by the board members. Each ex officio member of the
- 16 board and each legislative member of the board may appoint a
- 17 duly authorized designee to act in his stead. In the event that
- 18 a board member, who is designated as an active participant or as
- 19 the participant in the plan who is receiving or is eligible to
- 20 receive distributions, receives a total distribution of the
- 21 board member's interest in the plan, that board member may
- 22 continue to serve on the board for the remainder of his term.
- 23 \* \* \*
- 24 Section 5. The definition of "eligible person" in section
- 25 8702(a) of Title 24 is amended to read:
- 26 § 8702. Definitions.
- 27 (a) General rule. -- Subject to additional definitions
- 28 contained in subsequent provisions of this part which are
- 29 applicable to specific provisions of this part, the following
- 30 words and phrases when used in this part shall have the meanings

- 1 given to them in this section unless the context clearly
- 2 indicates otherwise:
- 3 "Eligible person." An individual who is:
- 4 (1) an annuitant or survivor annuitant or the spouse or
- 5 dependent of an annuitant or survivor annuitant; or
- 6 (2) a <u>Class DC</u> participant [receiving distributions] <u>who</u>
- 7 has terminated school service, has at least 10 eligibility
- 8 points, who is Medicare eligible and who has received all or
- 9 part of their distributions, or a successor payee[,] or the
- spouse or dependent of [a participant receiving distributions
- or a] a Class DC participant described under this paragraph
- 12 <u>or</u> successor payee.
- 13 \* \* \*
- 14 Section 6. Sections 5306.4(c) and (d), 5310 and 5702(a)(1)
- 15 of Title 71 are amended to read:
- 16 § 5306.4. Election to become a Class A-6 member or solely a
- 17 participant in the plan.
- 18 \* \* \*
- 19 (c) Effect of election to be a Class A-6 member.--An
- 20 election to become a Class A-6 member shall be irrevocable and
- 21 shall become effective on the effective date of membership in
- 22 the system and shall remain in effect for all future creditable
- 23 State service, other than service performed as a Class A-5
- 24 exempt employee. Payment and adjustment of regular member
- 25 contributions and mandatory pickup participant contributions for
- 26 Class A-5 State service and for Class A-6 State service
- 27 performed prior to the election of Class A-6 membership shall be
- 28 made in a form, manner and time determined by the board. Upon
- 29 termination and subsequent reemployment, a member who elected
- 30 Class A-6 membership shall be credited as a Class A-6 member for

- 1 creditable State service performed after reemployment, except as
- 2 a Class A-5 exempt employee, regardless of termination of
- 3 employment, termination of membership by withdrawal of
- 4 accumulated deductions or status as an annuitant, vestee or
- 5 inactive member after the termination of service.
- 6 (d) Effect of election to be solely a participant in the
- 7 plan. -- An election to become solely a participant in the plan
- 8 shall be irrevocable and shall become effective on the date that
- 9 membership in the system would have been effective had the
- 10 election not been made and shall remain in effect for all future
- 11 State service, other than service performed as a Class A-5
- 12 exempt employee. [Payment] Adjustment of regular member
- 13 <u>contributions for Class A-5 State service and payment</u> of
- 14 mandatory participant pickup contributions for service solely as
- 15 a participant in the plan performed prior to the election shall
- 16 be made in a form, manner and time determined by the board. Upon
- 17 termination and subsequent reemployment, a State employee who
- 18 elected to be solely a participant in the plan shall resume
- 19 active participation for State service performed after
- 20 reemployment, except as a Class A-5 exempt employee, regardless
- 21 of termination of employment, termination of participation by a
- 22 partial or total distribution of vested total defined
- 23 contributions or status as an annuitant, vestee or inactive
- 24 member of the system as a Class A-5 exempt employee after the
- 25 termination of service.
- 26 \* \* \*
- 27 § 5310. Eligibility for death benefits.
- In the event of the death of a member who is eligible for an
- 29 annuity in accordance with section 5308(a) or (b) (relating to
- 30 eligibility for annuities), his beneficiary shall be entitled to

- 1 a death benefit. [For purposes of this section, a member with
- 2 ten or more eligibility points shall be considered eligible for
- 3 an annuity based on Class A-5 service or Class A-6 service even
- 4 if under superannuation age.]
- 5 § 5702. Maximum single life annuity.
- 6 (a) General rule. -- Any full coverage member who is eligible
- 7 to receive an annuity pursuant to the provisions of section
- 8 5308(a) or (b) (relating to eligibility for annuities) who
- 9 terminates State service, or if a multiple service member who is
- 10 a school employee who is an active member of the Public School
- 11 Employees' Retirement System who terminates school service,
- 12 before attaining age 70 shall be entitled to receive a maximum
- 13 single life annuity attributable to his credited service and
- 14 equal to the sum of the following single life annuities
- 15 beginning at the effective date of retirement:
- 16 (1) A single life annuity that is the sum of the
- standard single life annuities determined separately for each
- 18 class of service multiplied by the appropriate class of
- service multiplier applicable to each standard single life
- annuity. In case the member on the effective date of
- 21 retirement is under superannuation age for any service, a
- 22 reduction factor calculated to provide benefits actuarially
- 23 equivalent to an annuity starting at superannuation age and
- subject to the provisions of subsection [(e)] (f) shall be
- applied to the product determined for that service: Provided,
- however, That any standard single life annuity resulting from
- 27 Class A-5 service shall be reduced by a percentage determined
- by multiplying the number of months, including a fraction of
- 29 a month as a full month, by which the effective date of
- 30 retirement precedes superannuation age by 0.25% if the

1 effective date of retirement is on or after the date the 2 member has attained age 57 and the member has 25 or more 3 eligibility points, and that any standard single life annuity 4 resulting from Class A-6 service shall be reduced by a 5 percentage determined by multiplying the number of months, 6 including a fraction of a month as a full month, by which the 7 effective date of retirement precedes superannuation age by 0.25% if the effective date of retirement is on or after the 8 9 date the member has attained age 62 and the member has 25 or 10 more eligibility points. The class of service multiplier for any period of concurrent service shall be multiplied by the 11 12 proportion of total State and school compensation during such 13 period attributable to State service as a member of the 14 system. In the event a member has two multipliers for one 15 class of service, separate standard single life annuities shall be calculated for the portion of service in the class 16 17 applicable to each class of service multiplier.

19 Section 7. This act shall take effect in 60 days.

18