THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 784

Session of 2019

INTRODUCED BY YAW, SCHWANK, STEFANO AND BREWSTER, JULY 8, 2019

SENATOR KILLION, COMMUNITY, ECONOMIC AND RECREATIONAL DEVELOPMENT, AS AMENDED, OCTOBER 30, 2019

AN ACT

Amending the act of December 19, 1988 (P.L.1262, No.156), entitled "An act providing for the licensing of eligible 2 organizations to conduct games of chance, for the licensing 3 of persons to distribute games of chance, for the registration of manufacturers of games of chance, and for 5 suspensions and revocations of licenses and permits; 6 requiring records; providing for local referendum by 7 electorate; and prescribing penalties," in preliminary 8 provisions, further providing for definitions; in games of 9 chance, further providing for prize limits, providing for 10 pull-tab deal and further providing for regulations of 11 department; and, in tavern gaming, further providing for DEFINITIONS, FOR licenses, for application, for approval, for <--12 13 enforcement and for prohibitions. 14 The General Assembly of the Commonwealth of Pennsylvania 15 16 hereby enacts as follows: 17 Section 1. The definition of "games of chance" in section 103 of the act of December 19, 1988 (P.L.1262, No.156), known as 18 19 the Local Option Small Games of Chance Act, is amended and the 20 section is amended by adding definitions to read: 21 Section 103. Definitions. 22 The following words and phrases when used in this act shall, 23 except as provided under section 902, have the meanings given to

24 them in this section unless the context clearly indicates

- 1 otherwise:
- 2 * * *
- 3 "Event game." A pull-tab game, played with or without a seal
- 4 <u>card, in which certain prizes are determined by the draw of a</u>
- 5 bingo ball or some other approved specified event which randomly
- 6 <u>selects numbers or symbols that correspond to the numbers or</u>
- 7 symbols printed by the manufacturer on the pull-tab. All of the
- 8 following shall apply:
- 9 <u>(1) No event pull-tab may be both an instant winner and</u>
- 10 a hold card.
- 11 (2) No game may contain duplicate hold combinations. If
- 12 a game contains multiple sets of hold combinations, each set
- must be distinguishable by color or distinguishing features.
- 14 (3) An event pull-tab ticket may contain more than one
- 15 hold combination.
- 16 (4) The number of winners and prize amount shall be
- 17 built into the payout structure for the game by the
- 18 manufacturer.
- 19 * * *
- "Games of chance." Punchboards, daily drawings, weekly
- 21 drawings, 50/50 drawings, raffles, tavern games, pools, race
- 22 night games and [pull-tabs,] pull-tab games, including event
- 23 games, subset pull-tab games, pick-board games and progressive
- 24 pull-tab games as defined in this act, provided that no such
- 25 game shall be played by or with the assistance of any mechanical
- 26 or electrical devices or media other than a dispensing machine
- 27 or passive selection device and further provided that, except
- 28 for pull-tab event games, the particular chance taken by any
- 29 person in any such game shall not be made contingent upon any
- 30 other occurrence or the winning of any other contest, but shall

- 1 be determined solely at the discretion of the purchaser. This
- 2 definition shall not be construed to authorize any other form of
- 3 gambling currently prohibited under any provision of 18 Pa.C.S.
- 4 (relating to crimes and offenses) or authorized under 4 Pa.C.S.
- 5 (relating to amusements). Nothing in this act shall be construed
- 6 to authorize games commonly known as "slot machines" or "video
- 7 poker" or other games regulated by the Pennsylvania Gaming
- 8 Control Board.
- 9 * * *
- 10 "Pick-board game." A pull-tab game played with a flare
- 11 containing more than one sealed tab that when opened reveal
- 12 predesignated winning numbers or symbols. Certain tickets in the
- 13 <u>deal shall bear a designation providing one or more players the</u>
- 14 opportunity to win a prize by selecting which sealed tab to open
- 15 from among the sealed tabs on the flare.
- 16 * * *
- 17 <u>"Progressive pull-tab game." A pull-tab game played with a</u>
- 18 seal card or seal cards that is designed by the manufacturer to
- 19 include a jackpot prize that is carried over to a subsequent
- 20 deal of the same form number if the jackpot prize is not won.
- 21 The amount dedicated to the progressive jackpot must be
- 22 predetermined by the manufacturer and built into the payout
- 23 structure for the game.
- 24 * * *
- 25 "Subset pull-tab game." A pull-tab game consisting of a
- 26 single pull-tab deal, with all tickets bearing the same serial
- 27 <u>number, that is packaged by the manufacturer into smaller</u>
- 28 subsets, each of which is played separately. Each subset shall
- 29 <u>have a corresponding flare, which must contain at least one</u>
- 30 sealed tab. Certain tickets in each subset shall bear a

- 1 <u>designation providing one or more players the opportunity to win</u>
- 2 a prize when the sealed tab or tabs are opened.
- 3 * * *
- 4 Section 2. Section 302(b), (c.1), (d) introductory paragraph
- 5 and (4), (d.1), (f), (g) and (h) of the act are amended to read:
- 6 Section 302. Prize limits.
- 7 * * *
- 8 [(b) Aggregate prize limit.--No more than \$35,000 in prizes
- 9 shall be awarded from games of chance by a licensed eligible
- 10 organization in any seven-day period.]
- 11 * * *
- [(c.1) Total limit.--All prizes awarded under this section
- 13 shall be subject to the aggregate prize limits under subsection
- 14 (b).]
- 15 (d) Exception for raffles.--Notwithstanding subsection [(b)
- or] (c), a licensed eligible organization may conduct a raffle
- 17 under section 308 and award a prize or prizes valued in excess
- 18 of \$3,000 each only under the following conditions:
- 19 * * *
- 20 (4) Except as provided under subsection (d.1), the total
- 21 of all prizes awarded under this subsection shall be no more
- 22 than \$150,000 per calendar year, which shall not be subject
- to the aggregate limit under subsection [(b) or] (c).
- 24 (d.1) Additional award. -- A volunteer fire, ambulance, rescue
- 25 or conservation organization may, in addition to the total under
- 26 subsection (d)(4), award up to \$100,000 from raffles which shall
- 27 not be subject to the aggregate limit under subsection [(b),]
- 28 (c) or (d).
- 29 (f) Daily drawing carryover. -- The prize limitation contained
- 30 in [subsections (a) and (b)] subsection (a) may be exceeded by a

- 1 daily drawing under the following circumstances: a daily drawing
- 2 may award a prize in excess of \$2,000 if such prize is the
- 3 result of a carryover of a drawing which resulted from the
- 4 winning number in such drawing not being among the eligible
- 5 entrants in such drawings. Nothing contained herein shall
- 6 authorize the prize limitation as contained in [subsections (a)
- 7 and (b) subsection (a) to be exceeded as a result of a failure
- 8 to conduct a drawing on an operating day during which chances
- 9 were sold for a daily drawing or for a daily drawing for which
- 10 chances were sold in excess of \$1 or for which more than one
- 11 chance was sold to an eligible participant.
- [(g) Additional exception. -- When a daily drawing or weekly
- 13 drawing is set up or conducted in such a manner as to pay out or
- 14 award 100% of the gross revenues generated from such drawing,
- 15 the limitation contained in subsection (b) shall not apply.]
- 16 (h) Weekly drawing carryover exception. -- Weekly drawings
- 17 shall be governed by the prize limitation contained in
- 18 subsection [(b)] (a). The prize limitation contained in
- 19 subsection [(b)] (a) may be exceeded by a weekly drawing under
- 20 the following circumstances: a weekly drawing may award a prize
- 21 where the cash value is in excess of \$35,000 if such prize is
- 22 the result of a carryover of a drawing or drawings which
- 23 resulted from the winning number or numbers in such drawing or
- 24 drawings not being among the eligible entrants in such drawings.
- 25 Nothing contained in this chapter shall authorize the prize
- 26 limitation under subsection [(b)] (a) to be exceeded as a result
- 27 of a failure to conduct a drawing for a week during which
- 28 chances were sold for a weekly drawing or for a weekly drawing
- 29 for which chances were sold in excess of \$1.
- 30 * * *

- 1 Section 3. The act is amended by adding a section to read:
- 2 <u>Section 303.2. Pull-tab deal.</u>
- Nothing in this act shall be construed to prohibit a person
- 4 <u>from selling or transferring to another person for use within</u>
- 5 this Commonwealth a pull-tab deal which contains more than 4,000
- 6 <u>individual pull-tabs</u>, nor shall this act place any restriction
- 7 on the number of pull-tabs which can be put out for public play
- 8 as part of a single deal.
- 9 Section 4. Sections 306(a)(1), 903(b)(4), (5), (6) and (7), <--
- 10 (d) and (e), 904 and 905(c) of the act are amended to read:
- 11 SECTION 4. SECTION 306(A)(1) OF THE ACT IS AMENDED TO READ: <--
- 12 Section 306. Regulations of department.
- 13 (a) Authorization. -- The department shall promulgate
- 14 regulations to:
- 15 (1) Impose minimum standards [and restrictions]
- applicable to games of chance manufactured for sale in this
- 17 Commonwealth[, which may include standards and restrictions
- which specify the maximum number of chances available to be
- sold for any single game of chance or prize and such other
- standards and restrictions] as the department deems necessary
- 21 for the purposes of this chapter. The department shall
- 22 consider standards adopted by the National Association of
- 23 Gambling Regulatory Agencies and other standards commonly
- 24 accepted in the industry.
- 25 * * *
- 26 SECTION 5. THE DEFINITION OF "BUREAU" IN SECTION 902 OF THE <--
- 27 ACT IS AMENDED TO READ:
- 28 SECTION 902. DEFINITIONS.
- 29 THE FOLLOWING WORDS AND PHRASES WHEN USED IN THIS CHAPTER
- 30 SHALL HAVE THE MEANINGS GIVEN TO THEM IN THIS SECTION UNLESS THE

- 1 CONTEXT CLEARLY INDICATES OTHERWISE:
- 2 * * *
- 3 ["BUREAU." THE BUREAU OF INVESTIGATIONS AND ENFORCEMENT OF
- 4 THE PENNSYLVANIA GAMING CONTROL BOARD.]
- 5 * * *
- 6 SECTION 6. SECTIONS 903(B)(4), (5), (6) AND (7), (C), (D),
- 7 (E), (F), (G), (H) AND (I), 904(A), (B) AND (C) AND 905(B) AND
- 8 (C) OF THE ACT ARE AMENDED TO READ:
- 9 Section 903. Licenses.
- 10 * * *
- 11 (b) Information. -- The application under subsection (a) shall
- 12 include the following information:
- 13 * * *
- (4) [Certified consent by the applicant, including each
- owner and officer of the restaurant licensee, to a background
- investigation by the bureau.] A criminal history record
- information report issued under 18 Pa.C.S. Ch. 91 (relating
- 18 to criminal history record information) obtained from the
- 19 Pennsylvania State Police.
- 20 (5) Relating to criminal information <u>under paragraph</u>
- 21 (4), disclosure of all arrests and citations of the
- 22 applicant, including nontraffic summary offenses. The
- 23 information shall include all of the following:
- 24 (i) A brief description of the circumstances
- 25 surrounding the arrest or issuance of the citation.
- 26 (ii) The specific offense charged.
- 27 (iii) The ultimate disposition of the charge,
- including any dismissal, plea bargain, conviction,
- sentence, pardon, expungement or order of Accelerated
- Rehabilitative Disposition.

- 1 (6) Financial <u>background and</u> interests and transactions
- 2 as required by the [bureau] BOARD.

3 (7) Relating to citations of the applicant issued under

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<--

- 4 the Liquor Code <u>or any other discipline or penalty</u>
- 5 <u>administered or issued by a Commonwealth agency.</u>
- 6 * * *
- 7 (C) DUTY OF [BUREAU] <u>BOARD</u>.--THE [BUREAU] <u>BOARD</u> SHALL
- 8 CONDUCT A BACKGROUND INVESTIGATION OF EACH APPLICANT[, THE SCOPE
- 9 OF WHICH SHALL BE DETERMINED BY THE BUREAU].
- 10 (d) Review. -- Within six months of receipt of the background
- 11 investigation report [from the bureau], the board shall approve <--
- 12 or disapprove the application within 30 days of receipt of the
- 13 application.
- [(e) Background investigation. -- Each applicant shall include
- 15 information and documentation as required to establish personal
- and financial suitability, honesty and integrity. Information
- 17 shall include:
- 18 (1) Criminal history record information.
- 19 (2) Financial background information.
- 20 (3) Regulatory history before the board or other
- 21 Commonwealth agency.
- (4) Other information required by the bureau.]
- 23 (F) PERSONAL INTERVIEW.--IF THE [BUREAU] BOARD DETERMINES
- 24 THAT THE RESULTS OF THE BACKGROUND REPORT INVESTIGATION WARRANT
- 25 ADDITIONAL REVIEW OF THE INDIVIDUAL, THE [BUREAU] BOARD SHALL
- 26 CONDUCT A PERSONAL INTERVIEW WITH THE APPLICANT AND MAY REQUEST
- 27 INFORMATION AND INTERVIEWS FROM OTHER PERSONAL OR PROFESSIONAL
- 28 ASSOCIATES.
- 29 (G) COOPERATION. -- THE APPLICANT SHALL COOPERATE [WITH THE
- 30 BUREAU] AS REQUESTED DURING THE CONDUCT OF THE BACKGROUND

- 1 INVESTIGATION. ANY REFUSAL TO PROVIDE THE INFORMATION REQUIRED
- 2 UNDER THIS SECTION OR TO CONSENT TO A BACKGROUND INVESTIGATION
- 3 SHALL RESULT IN THE IMMEDIATE DENIAL OF A LICENSE BY THE BOARD.
- 4 (H) COSTS.--THE APPLICANT SHALL REIMBURSE THE [BUREAU] BOARD
- 5 FOR THE ACTUAL COSTS OF CONDUCTING THE BACKGROUND INVESTIGATION.
- 6 THE BOARD SHALL NOT APPROVE AN APPLICANT THAT HAS NOT FULLY
- 7 REIMBURSED THE [BUREAU FOR] COST OF THE INVESTIGATION.
- 8 (I) APPROVAL.--[THE BUREAU SHALL TRANSMIT THE INVESTIGATIVE
- 9 REPORT AND MAY MAKE A RECOMMENDATION TO THE BOARD.] THE BOARD
- 10 SHALL REVIEW THE INFORMATION OBTAINED UNDER THIS SECTION TO
- 11 DETERMINE IF THE APPLICANT POSSESSES THE FOLLOWING:
- 12 (1) FINANCIAL STABILITY, INTEGRITY AND RESPONSIBILITY.
- 13 (2) SUFFICIENT BUSINESS EXPERIENCE AND ABILITY TO
- 14 EFFECTIVELY OPERATE TAVERN GAMES AS PART OF THE RESTAURANT
- 15 LICENSEE'S OPERATOR.
- 16 (3) CHARACTER, HONESTY AND INTEGRITY TO BE LICENSED TO
- 17 OPERATE TAVERN GAMES IN A RESPONSIBLE AND LAWFUL MANNER.
- 18 * * *
- 19 Section 904. Application.
- 20 (a) Application fee. -- An applicant shall pay the board a
- 21 nonrefundable application fee of [\$1,000] \$500.
- [(b) Investigative fee. -- An applicant shall pay an
- 23 investigative fee of \$1,000 to the bureau.]
- (c) [Costs.--In addition to the fee under subsection (b),
- 25 an] Investigative costs. -- An applicant and any owner and officer
- 26 of the applicant shall pay for the [actual] reasonable and
- 27 <u>necessary</u> costs of a background investigation [conducted by the <--
- 28 bureau [that exceed the application fee]. The [bureau] BOARD <--
- 29 may:
- 30 (1) Charge an estimated amount to be provided prior to

- 1 the background investigation.
- 2 (2) Submit for reimbursement from the applicant for the
- 3 additional costs incurred in the background investigation.
- 4 (d) Funds. Funds collected under [subsections (b) and (c)] <--
- 5 <u>subsection (c)</u> shall augment the funds appropriated to the
- 6 Pennsylvania Gaming Control Board under 4 Pa.C.S. (relating to
- 7 amusements).
- 8 * * * *
- 9 Section 905. Approval.
- 10 * * *
- 11 (B) RENEWAL.--A LICENSE SHALL BE RENEWED ANNUALLY. [A <--
- 12 LICENSE RENEWAL SHALL NOT REQUIRE REVIEW OF THE BUREAU, UNLESS
- 13 REQUESTED BY THE BOARD.] THE BOARD MAY REFUSE TO RENEW A TAVERN
- 14 GAMING LICENSE FOR THE FOLLOWING REASONS:
- 15 (1) A LICENSE SHALL NOT BE ISSUED TO A RESTAURANT
- 16 LICENSEE WHOSE LIQUOR LICENSE IS IN SAFEKEEPING UNDER SECTION
- 17 474.1 OF THE ACT OF APRIL 12, 1951 (P.L.90, NO.21), KNOWN AS
- 18 THE LIQUOR CODE.
- 19 (2) A LICENSE SHALL NOT BE ISSUED TO A LOCATION THAT IS
- 20 SUBJECT TO A PENDING OBJECTION UNDER SECTION 470 (A.1) OF THE
- 21 LIQUOR CODE.
- 22 (3) A LICENSE SHALL NOT BE ISSUED TO A LOCATION THAT IS
- 23 SUBJECT TO:
- 24 (I) A PENDING LICENSE SUSPENSION UNDER SECTION 471
- 25 OF THE LIQUOR CODE; OR
- 26 (II) A ONE-YEAR PROHIBITION ON THE ISSUANCE OR
- 27 TRANSFER OF A LICENSE UNDER SECTION 471(B) OF THE LIQUOR
- 28 CODE.
- 29 (c) Fee.--Upon approval, the applicant shall pay a [\$2,000]
- $30 \quad $1,000$ license fee to be deposited in the General Fund. The

- 1 annual renewal fee shall be \$1,000.
- 2 * * *
- 3 Section $\frac{5}{7}$. Section 913(c), (d) and (f) of the act are <--
- 4 amended and the section is amended by adding subsections to
- 5 read:
- 6 Section 913. Enforcement.
- 7 * * *
- 8 (c) Penalties. -- The board may impose a civil penalty for a
- 9 violation of this chapter in accordance with the following:
- 10 (1) Up to [\$2,000] \$800 for an initial violation.
- 11 (2) Up to [\$3,000] \$1,000 for a second violation.
- 12 (3) Up to [\$5,000] \$2,000 for a third violation.
- 13 (d) Criminal penalty. -- A violation of this chapter shall be
- 14 a [misdemeanor of the third degree] summary offense. A second or
- 15 subsequent offense shall be a misdemeanor of the [second] third
- 16 degree.
- 17 * * *
- 18 (f) Suspension, revocation or failure to renew.--
- 19 (1) In addition to any other sanctions the board may
- impose under this chapter or under the Liquor Code, the board
- 21 may, at its discretion, suspend, revoke or deny renewal of
- 22 any license issued under this chapter if it receives any
- 23 information from any source and determines that:
- 24 (i) The applicant or any of its officers, directors,
- owners or employees:
- 26 (A) Is in violation of any provision of this
- chapter.
- 28 (B) Furnished the board with false or misleading
- information.
- 30 (ii) The information contained in the applicant's

- initial application or any renewal application is no
- 2 longer true and correct.
- 3 (2) In the event of a revocation, suspension or failure
- 4 to renew, the applicant's authorization to conduct the
- 5 previously approved activity shall immediately cease, and all
- fees paid in connection therewith shall be deemed to be
- forfeited. In the event of a suspension, the applicant's
- 8 authorization to conduct the previously approved activity
- 9 shall immediately cease until the board has notified the
- 10 applicant that the suspension is no longer in effect.
- 11 (3) A third violation of this chapter shall result in
- the revocation of a license issued under this chapter. A
- licensee shall be ineligible to apply for or be awarded a
- license under this chapter for a period of five years
- following a revocation.
- 16 (q) Law enforcement officials. -- Nothing in this chapter
- 17 shall be construed to restrict or limit the power of a State,
- 18 county or local law enforcement official to conduct
- 19 investigations and file criminal charges under this chapter.
- 20 (h) Violations by restaurant licensee.--
- 21 (1) Except as provided under paragraph (2), a violation
- of this chapter by a restaurant licensee shall not constitute
- a violation of the Liquor Code.
- 24 (2) If a restaurant licensee has committee three or more
- 25 violations of this act in a calendar year, the bureau BOARD <--
- 26 may enforce a violation of this chapter as a violation of the
- 27 Liquor Code.
- Section 6 8. Section 914(4) and (7) of the act are amended <--
- 29 to read:
- 30 Section 914. Prohibitions.

1 The following shall apply to any license authorized or issued

2 under this chapter:

3 * * *

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(4) The board shall be prohibited from issuing a license to any person who has been convicted of a felony offense or misdemeanor gambling offense in [any jurisdiction] this Commonwealth unless 15 years have elapsed from the date of conviction of the offense.

9 * * *

- 10 (7) It shall be unlawful for an owner, officer or
 11 employee of a licensee to sell, operate or otherwise
 12 participate in the conduct of tavern games if the employee
 13 has been convicted in [any jurisdiction] this Commonwealth of
 14 a felony or a misdemeanor gambling offense unless 15 years
 15 have elapsed from the date of conviction of the offense.
- 16 * * *
- 17 Section 7 9. This act shall take effect in 60 days.

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