## SENATE BILL

No. 804

Session of 2019

INTRODUCED BY SCAVELLO, KILLION, SCHWANK AND YUDICHAK, AUGUST 7, 2019

REFERRED TO COMMUNITY, ECONOMIC AND RECREATIONAL DEVELOPMENT, AUGUST 7, 2019

## AN ACT

- Amending the act of December 20, 2000 (P.L.949, No.130),
  entitled "An act establishing Neighborhood Improvement
  Districts; conferring powers and duties on municipal
  corporations and neighborhood improvement districts;
  providing for annual audits; and making repeals," further
  providing for definitions; and providing for special
  financing assessments.

  The General Assembly of the Commonwealth of Pennsylvania
  hereby enacts as follows:
- Section 1. The definition of "neighborhood improvement
- 11 district" in section 3 of the act of December 20, 2000 (P.L.949,
- 12 No.130), known as the Neighborhood Improvement District Act, is
- 13 amended to read:
- 14 Section 3. Definitions.
- 15 The following words and phrases when used in this act shall
- 16 have the meanings given to them in this section unless the
- 17 context clearly indicates otherwise:
- 18 \* \* \*
- 19 "Neighborhood improvement district." A limited geographic
- 20 area within a municipality, in which a special assessment is

- 1 levied on all designated property, other than tax-exempt
- 2 property, for the purpose of promoting the economic and general
- 3 welfare of the district and the municipality, hereinafter
- 4 referred to as NID. Such districts shall be referred to
- 5 generally as neighborhood improvement district (NID) and
- 6 specifically as business improvement district (BID), residential
- 7 improvement district (RID), industrial improvement district
- 8 (IID), institutional improvement district (INID) or mixed-use
- 9 improvement district (MID), depending on the type of district
- 10 established. [A designated property may not be included in more
- 11 than one neighborhood improvement district.]
- 12 \* \* \*
- 13 Section 2. The act is amended by adding a section to read:
- 14 <u>Section 9.1. Special financing assessments.</u>
- 15 (a) Applicability.--
- 16 (1) This section shall apply to any NID that is located
- 17 within, in whole or in part, a tax increment district created
- 18 under the Tax Increment Financing Act, and to any related
- NIDMA that has included in its neighborhood improvement
- 20 <u>district plan or an amendment to its plan, duly authorized</u>
- 21 under section 5, the authority to levy a special financing
- 22 <u>assessment.</u>
- 23 (2) With respect to any NID and related NIDMA to which
- 24 this section applies, the provisions of this section shall be
- 25 in addition to the provisions contained in the remainder of
- this act, except that any conflicts between this section and
- 27 the remainder of this act shall be controlled by this
- 28 <u>section</u>.
- 29 (b) Additional powers of municipal corporation. -- With
- 30 respect to an NID, in addition to the powers enumerated under

|   | section | 4     | a | municinal  | corporation | shall | have     | the | nower. |
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2 (1) To establish or designate an NIDMA to administer the

- 3 <u>NID under sections 6 and 7.</u>
- 4 (2) To appropriate and expend, in accordance with the
- 5 <u>specific provisions of the municipal enabling ordinance</u>,
- 6 <u>municipal funds as may be required to prepare or have</u>
- 7 prepared preliminary planning or feasibility studies to
- 8 <u>determine needed improvements with respect to an NID,</u>
- 9 <u>including, but not limited to, neighborhood improvements,</u>
- 10 graffiti removal, security, marketing, promotions,
- 11 <u>advertising</u>, <u>business retention and recruitment activities</u>,
- 12 <u>master leasing and property management, joint advertising</u>,
- 13 <u>research and planning as well as the provision of additional</u>
- 14 <u>services to supplement, not replace, existing municipal</u>
- 15 <u>services or the existing services of a previously authorized</u>
- special services district provided within the NID.
- 17 (3) To advance funds to an authority as may be required
- 18 <u>to carry out the purposes of this act.</u>
- 19 (4) To issue bonds, notes or quarantees, in accordance
- with the provisions of general laws in the amounts and for
- 21 the periods necessary, to finance or refinance costs of
- 22 improvements, projects and services authorized under this
- 23 act.
- 24 (5) To levy special financing assessments authorized
- 25 under this section on affected property owners under an
- approved methodology providing for a fair and reasonable
- 27 <u>allocation of such special assessments based on the benefits</u>
- derived in order to finance or refinance costs of
- 29 <u>improvements, neighborhood improvements and projects and any</u>
- 30 additional supplemental programs, services and improvements

- 1 <u>to be provided or made under this act and to establish</u>
- 2 procedures allowing for the prepayment of the special
- 3 financing assessments.
- 4 (6) To pledge special financing assessments authorized
- 5 <u>under this section as security for and in repayment of bonds</u>
- 6 or notes issued under the Tax Increment Financing Act in
- 7 <u>connection with a related tax increment district. Any pledge</u>
- 8 of funds by a municipality under this section to secure, in
- 9 whole or in part, payment of bonds or notes issued by an
- 10 authority shall be made in a written agreement authorized by
- an ordinance of the municipality, which agreement shall
- 12 benefit, and be enforceable on behalf of, the holders of the
- indebtedness secured by the special financing assessments.
- 14 (c) Individual consent. -- In the event that the municipal
- 15 corporation provides in the neighborhood improvement district
- 16 plan a provision that special financing assessments authorized
- 17 under this section shall be imposed and pledged as security for
- 18 and in repayment of bonds or notes issued under the Tax
- 19 Increment Financing Act, an affected property owner whose
- 20 property is not located in the related tax increment district
- 21 may be assessed for those purposes only if the affected property
- 22 owner elects to be subject to the assessment. An election by an
- 23 affected property owner to be subject to a special financing
- 24 assessment for purposes of this section shall remain binding and
- 25 <u>run with the property in the event of a future disposition or</u>
- 26 transfer of the property.
- 27 (d) Neighborhood improvement district plan. -- For purposes of
- 28 section 5, a neighborhood improvement district plan that is
- 29 comprised of a project plan for such tax increment district
- 30 shall be deemed to satisfy the requirements of section 5(c),

- 1 provided that such project plan will include an approved
- 2 <u>assessment methodology providing for a fair and reasonable</u>
- 3 allocation of special assessments on property owners based on
- 4 the benefits derived by such property owners.
- 5 (e) Administration of neighborhood improvement district
- 6 management association. --
- 7 (1) Notwithstanding section 6(b), if an NIDMA is created
- 8 <u>under this act, the NID may be administered by an NIDMA that</u>
- 9 <u>is an authority.</u>
- 10 (2) Notwithstanding section 6(d), an NIDMA that is an
- 11 <u>authority may not be required to have an administrative</u>
- 12 <u>board. The board shall be appointed under the authority's</u>
- 13 <u>applicable authorizing statute.</u>
- 14 (f) Additional powers of neighborhood improvement district
- 15 management association. -- In addition to the powers enumerated
- 16 <u>under section 7 and any other powers provided under the</u>
- 17 applicable authorizing statute, an NIDMA shall have the power:
- 18 (1) To appropriate and expend, in accordance with the
- specific provisions of the municipal enabling ordinance,
- 20 municipal funds as may be required to acquire by purchase or
- 21 lease real or personal property to effectuate the purposes of
- 22 this act, including making neighborhood improvements.
- 23 (2) To invest or reinvest all funds and revenues of the
- NID, including special financing assessments if provided in
- 25 <u>and subject to the ordinance establishing the NID.</u>
- 26 (3) To exercise all rights and powers necessary or
- incidental to or implied from the specific powers granted to
- NIDMAs in this act to carry out the purposes and intent of
- 29 this act.
- 30 (q) Payment of special financing assessments.--

| 1  | (1) Notwithstanding section 7(c), a governing body may        |
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| 2  | by ordinance authorize the payment of special financing       |
| 3  | assessments authorized under this section in annual or more   |
| 4  | frequent installments, which need not be equal.               |
| 5  | (2) Notwithstanding section 7(d), in the case of default      |
| 6  | in the payment of an installment and interest for a period of |
| 7  | 90 days after the payment becomes due, the ordinance          |
| 8  | authorizing the special financing assessment shall provide    |
| 9  | solely for the enforcement of the claim as to the overdue     |
| 10 | installment, with interest and penalties, which installment,  |
| 11 | with accrued interest and penalties shall become a lien from  |
| 12 | the due date of the installment.                              |
| 13 | (3) Claims to secure the special financing assessments        |
| 14 | authorized under this section shall be entered in the         |
| 15 | prothonotary's office of the county at the same time and in   |
| 16 | the same form and collected in the same manner as municipal   |
| 17 | tax claims are filed and collected, provided special          |
| 18 | financing assessment liens shall not take priority over real  |
| 19 | estate tax liens.   |
| 20 | (h) Dissolution of neighborhood improvement district          |
| 21 | management association and neighborhood improvement district  |
| 22 | (1) The reference to "bonds" in section 8(a) shall be         |
| 23 | deemed to include bonds issued under this act or the Tax      |
| 24 | Increment Financing Act in connection with a related tax      |
| 25 | increment district, which together with the interest due      |
| 26 | thereon shall have been secured, in whole or in part, by a    |
| 27 | pledge of any of the special financing assessments authorized |
| 28 | under this section.   |
| 29 | (2) A request for termination of an NID and NIDMA under       |
| 30 | section 8(b) shall not be accepted, considered or approved by |

- 1 a governing body unless all bonds issued under this act or
- 2 the Tax Increment Financing Act in connection with the
- 3 related tax increment district have finally been paid and
- 4 <u>discharged</u>.
- 5 (i) Authority bonds. -- An authority may issue bonds in
- 6 <u>accordance with its applicable authorizing statute in the</u>
- 7 amounts and for the periods necessary to finance or refinance
- 8 costs of improvements, projects and services authorized under
- 9 this act, provided the bonds are secured, in whole or in part,
- 10 by the pledge of special financing assessments in accordance
- 11 with the provisions of this section.
- 12 (j) Tax Increment Financing Act. -- With respect to bonds
- 13 <u>issued by an authority in connection with a related tax</u>
- 14 increment district, any conflict between the Tax Increment
- 15 Financing Act and this act that affect the applicable NID shall
- 16 <u>be controlled by the Tax Increment Financing Act.</u>
- 17 (k) Definitions. -- As used in this section, the following
- 18 words and phrases shall have the meanings given to them in this
- 19 subsection unless the context clearly indicates otherwise:
- 20 "Authority." The term shall include a body politic and
- 21 corporate, that is:
- 22 (1) established under the act of May 24, 1945 (P.L.991,
- No.385), known as the Urban Redevelopment Law;
- 24 (2) established under the act of August 23, 1967
- 25 (P.L.251, No.102), known as the Economic Development
- 26 <u>Financing Law; or</u>
- 27 (3) otherwise authorized to issue tax increment bonds
- and notes under the Tax Increment Financing Act in connection
- 29 with a tax increment district in which an NID or portion of
- 30 <u>an NID is located.</u>

- 1 "Bonds." The term shall include the notes, bonds and other
- 2 evidence of indebtedness or obligations which any authority is
- 3 authorized to issue under subsection (i).
- 4 "Costs of improvements." The term shall include property and
- 5 right-of-way acquisition costs, entitlements, costs of
- 6 <u>development and construction</u>, including any redevelopment,
- 7 reconstruction and renovation, capitalized interest, costs of
- 8 <u>issuance</u>, operating expense, debt service and other reserves,
- 9 any other expenditures necessary and incidental to the
- 10 development, construction or completion of a project, and any
- 11 project costs as defined in the Tax Increment Financing Act.
- 12 "Neighborhood improvement." The term shall include capital
- 13 <u>improvements</u>, traditional streetscape and building renovations,
- 14 clearing and grading of land, roads, bridges, traffic lights,
- 15 parking garages, utility lines and connections, including
- 16 electric, gas, telecommunications and other utilities servicing
- 17 the NID, and all neighborhood improvements that are capital in
- 18 nature or repairs to neighborhood improvements, located outside
- 19 the boundaries of an NID and directly benefit the designated
- 20 properties located within the NID.
- 21 "Neighborhood improvement district management association."
- 22 The term shall include the authority serving as administrator of
- 23 related tax increment financing district appointed pursuant to
- 24 either the project plan, as defined in the Tax Increment
- 25 Financing Act, or a separate agreement among the municipal
- 26 corporation, other taxing bodies and the administrator.
- 27 "Neighborhood improvement district plan." The term includes a
- 28 project plan as defined in the Tax Increment Financing Act, for
- 29 the related tax increment district.
- 30 "Project." The term shall include the acquisition,

- 1 <u>development</u>, construction, improvement, rehabilitation,
- 2 <u>demolition</u>, operation or maintenance of a neighborhood
- 3 improvement and any project, as defined in the Tax Increment
- 4 Financing Act, with respect to the related tax increment
- 5 district.
- 6 <u>"Related tax increment district." A tax increment district</u>
- 7 created under the Tax Increment Financing Act in which an NID or
- 8 portion of an NID is located.
- 9 "Special financing assessments." Assessment fees imposed
- 10 upon affected property owners that are used for the express
- 11 purposes provided in subsection (b) (5) and (6).
- 12 "Tax Increment Financing Act." The act of July 11, 1990
- 13 (P.L.465, No.113), known as the Tax Increment Financing Act.
- 14 Section 3. This act shall take effect in 60 days.