THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 841

Session of 2019

INTRODUCED BY MARTIN, GORDNER, YAW, MENSCH, KILLION, COSTA, MASTRIANO, BARTOLOTTA AND K. WARD, SEPTEMBER 3, 2019

AS REPORTED FROM COMMITTEE ON HEALTH, HOUSE OF REPRESENTATIVES, AS AMENDED, NOVEMBER 19, 2019

AN ACT

1 2 3 4 5 6	Amending Title 35 (Health and Safety) of the Pennsylvania Consolidated Statutes, providing for the Health Care Cost Containment Council, for its powers and duties, for health care cost containment through the collection and dissemination of data, for public accountability of health care costs and for health care for the indigent.
7	The General Assembly of the Commonwealth of Pennsylvania
8	hereby enacts as follows:
9	Section 1. Title 35 of the Pennsylvania Consolidated
10	Statutes is amended by adding a part to read:
11	PART II
12	REGULATED ENTITIES
13	<u>Chapter</u>
14	33. Health Care Cost Containment
15	CHAPTER 33
16	HEALTH CARE COST CONTAINMENT
17	Sec.
18	3301. Short title of chapter.
1 0	3302 Dofinitions

- 1 3303. Health Care Cost Containment Council.
- 2 3304. Powers and duties of council.
- 3 3305. Data submission and collection.
- 4 3306. Data dissemination and publication.
- 5 <u>3307. Mandated health benefits.</u>
- 6 3308. Right-to-Know Law and access to council data.
- 7 <u>3309. Special studies and reports.</u>
- 8 3310. Enforcement and penalty.
- 9 <u>3311. Research and demonstration projects.</u>
- 10 3312. Grievances and grievance procedures.
- 11 <u>3313</u>. Antitrust provisions.
- 12 <u>3314. Contracts with vendors.</u>
- 13 <u>3315</u>. Reporting.
- 14 <u>3316</u>. Severability.
- 15 <u>3317</u>. Expiration.
- 16 § 3301. Short title of chapter.
- 17 This chapter shall be known and may be cited as the Health
- 18 <u>Care Cost Containment Act.</u>
- 19 § 3302. Definitions.
- The following words and phrases when used in this chapter
- 21 shall have the meanings given to them in this section unless the
- 22 <u>context clearly indicates otherwise:</u>
- 23 "Ambulatory service facility." A facility licensed in this
- 24 Commonwealth which is not part of a hospital and which provides
- 25 medical, diagnostic or surgical treatment to patients not
- 26 requiring hospitalization, including ambulatory surgical
- 27 <u>facilities</u>, ambulatory imaging or diagnostic centers, birthing
- 28 <u>centers, freestanding emergency rooms and any other facilities</u>
- 29 providing ambulatory care which charge a separate facility
- 30 charge. The term does not include the offices of private

- 1 physicians or dentists, whether for individual or group
- 2 practices.
- 3 "Charge" or "rate." The amount billed by a provider for
- 4 specific goods or services provided to a patient, prior to any
- 5 <u>adjustment for contractual allowances.</u>
- 6 "Council." The Health Care Cost Containment Council.
- 7 <u>"Covered services."</u> Any health care services or procedures
- 8 connected with episodes of illness or injury that require either
- 9 <u>inpatient hospital care or major ambulatory service</u>, including
- 10 any initial and follow-up outpatient services associated with
- 11 the episode of illness or injury before, during or after
- 12 <u>inpatient hospital care or major ambulatory service. The term</u>
- 13 does not include routine outpatient services connected with
- 14 episodes of illness that do not require hospitalization or major
- 15 ambulatory service.
- 16 "Data." Data collected by the council under section 3305
- 17 (relating to data submission and collection). The term includes
- 18 <u>raw data.</u>
- "Data source." The term includes a provider.
- 20 "Health care facility." A general or special hospital,
- 21 including:
- 22 <u>(1) Psychiatric hospitals.</u>
- 23 (2) Kidney disease treatment centers, including
- 24 <u>freestanding hemodialysis units.</u>
- 25 (3) Ambulatory service facilities.
- 26 (4) Hospices, including hospices operated by an agency
- of State or local government.
- 28 <u>"Health care insurer." As follows:</u>
- 29 (1) A person, corporation or other entity that offers
- 30 <u>administrative</u>, indemnity or payment services for health care

1	in exchange for a premium or service charge under a program
2	of health care benefits, including, but not limited to:
3	(i) An insurance company, association or exchange
4	issuing health insurance policies in this Commonwealth
5	governed by the act of May 17, 1921 (P.L.682, No.284),
6	known as The Insurance Company Law of 1921.
7	(ii) A hospital plan corporation as defined in 40
8	Pa.C.S. Ch. 61 (relating to hospital plan corporations).
9	(iii) A professional health service corporation as
10	defined in 40 Pa.C.S. Ch. 63 (relating to professional
11	health services plan corporations).
12	(iv) A health maintenance organization governed by
13	the act of December 29, 1972 (P.L.1701, No.364), known as
14	the Health Maintenance Organization Act.
15	(v) A third-party administrator governed by Article
16	X of the act of May 17, 1921 (P.L.789, No.285), known as
17	The Insurance Department Act of 1921.
18	(2) The term does not include:
19	(i) Employers, labor unions or health and welfare
20	funds jointly or separately administered by employers or
21	labor unions that purchase or self-fund a program of
22	health care benefits for their employees or members and
23	their dependents.
24	(ii) The following types of insurance or any
25	<pre>combination thereof:</pre>
26	(A) Accident only.
27	(B) Fixed indemnity.
28	(C) Hospital indemnity.
29	(D) Limited benefit.
30	(E) Credit.

Т	<u>(f) Delical.</u>
2	(G) Vision.
3	(H) Specified disease.
4	(I) Medicare supplement.
5	(J) Civilian Health and Medical Program of the
6	Uniformed Services (CHAMPUS) supplement.
7	(K) Long-term care or disability income.
8	(L) Workers' compensation.
9	(M) Automobile medical payment insurance.
10	"Health maintenance organization." An organized system which
11	combines the delivery and financing of health care and which
12	provides basic health services to voluntarily enrolled
13	subscribers for a fixed prepaid fee, as defined in the Health
14	Maintenance Organization Act.
15	"Hospital." An institution licensed in this Commonwealth
16	which is:
17	(1) A general, mental, chronic disease or other type of
18	hospital.
19	(2) A kidney disease treatment center, including kidney
20	disease treatment centers operated by an agency of State or
21	<pre>local government.</pre>
22	"Major ambulatory service." Surgical or medical procedures,
23	including diagnostic and therapeutic radiological procedures,
24	commonly performed in hospitals or ambulatory service
25	facilities, which are not of a type commonly performed, or which
26	cannot be safely performed, in physicians' offices and which
27	require special facilities such as operating rooms or suites or
28	special equipment such as fluoroscopic equipment or computed
29	tomographic scanners, or a postprocedure recovery room or short-
30	term convalescent room.

- 1 "Medical procedure incidence variations." The variation in
- 2 the incidence in the population of specific medical, surgical
- 3 <u>and radiological procedures in any given year, expressed as a</u>
- 4 deviation from the norm, as these terms are defined in the
- 5 classical statistical definition of "variation," "incidence,"
- 6 "deviation" and "norm."
- 7 "Payment." The payments that providers actually accept for
- 8 their services, exclusive of charity care, rather than the
- 9 charges they bill.
- 10 <u>"Payor." Any person or entity, including, but not limited</u>
- 11 to, health care insurers and purchasers, that make direct
- 12 payments to providers for covered services.
- 13 "Physician." An individual licensed under the laws of this
- 14 Commonwealth to practice medicine and surgery within the scope
- 15 <u>of the act of October 5, 1978 (P.L.1109, No.261), known as the</u>
- 16 Osteopathic Medical Practice Act, or the act of December 20,
- 17 1985 (P.L.457, No.112), known as the Medical Practice Act of
- 18 1985.
- 19 "Preferred provider organization." Any arrangement between a
- 20 health care insurer and providers of health care services which
- 21 specifies rates of payment to such providers which differ from
- 22 their usual and customary charges to the general public and
- 23 which encourages enrollees to receive health services from such
- 24 providers.
- 25 "Provider." A hospital, a health care facility, an
- 26 <u>ambulatory service facility or a physician.</u>
- 27 <u>"Provider quality." The extent to which a provider renders</u>
- 28 care that, within the capabilities of modern medicine, obtains
- 29 for patients medically acceptable health outcomes and prognoses,
- 30 adjusted for patient severity, and treats patients

- 1 <u>compassionately and responsively.</u>
- 2 <u>"Provider service effectiveness." The effectiveness of</u>
- 3 services rendered by a provider, determined by measurement of
- 4 the medical outcome of patients grouped by severity receiving
- 5 those services.
- 6 "Purchaser." Corporations, labor organizations or other
- 7 <u>entities that purchase benefits which provide covered services</u>
- 8 for their employees or members, either through a health care
- 9 <u>insurer or by means of a self-funded program of benefits, and a</u>
- 10 <u>certified bargaining representative that represents a group or</u>
- 11 groups of employees for whom employers purchase a program of
- 12 <u>benefits which provide covered services</u>, but excluding any
- 13 entity defined in this section as a "health care insurer."
- 14 <u>"Severity." In any patient, the measureable degree of the</u>
- 15 potential for failure of one or more vital organs.
- 16 § 3303. Health Care Cost Containment Council.
- 17 (a) Establishment.--The Health Care Cost Containment Council
- 18 <u>is established as an independent council.</u>
- 19 (b) Composition. -- The council shall consist of voting
- 20 members, composed of and appointed in accordance with the
- 21 following:
- 22 <u>(1) The Secretary of Health.</u>
- 23 (2) The Secretary of Human Services.
- 24 <u>(3) The Insurance Commissioner.</u>
- 25 (4) Six representatives of the business community, at
- least one of whom represents small business, who are
- 27 purchasers of health care, none of which is primarily
- involved in the provision of health care or health insurance,
- 29 three of which shall be appointed by the President pro
- 30 <u>tempore of the Senate and three of which shall be appointed</u>

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- 2 12 qualified persons recommended by the Pennsylvania Chamber
- of Business and Industry. Three nominees shall be
- 4 <u>representatives of small business.</u>
- 5 <u>(5) Six representatives of organized labor, three of</u>
- 6 which shall be appointed by the President pro tempore of the
- 7 <u>Senate and three of which shall be appointed by the Speaker</u>
- 8 <u>of the House of Representatives from a list of twelve</u>
- 9 <u>qualified persons recommended by the Pennsylvania AFL-CIO.</u>
- 10 (6) One representative of consumers who is not primarily
- involved in the provision of health care or health care
- insurance, appointed by the Governor from a list of three
- 13 qualified persons recommended jointly by the Speaker of the
- 14 House of Representatives and the President pro tempore of the
- 15 Senate.
- 16 <u>(7) Two representatives of hospitals, appointed by the</u>
- Governor from a list of five qualified hospital
- 18 representatives recommended by the Hospital and Health System
- 19 Association of Pennsylvania one of whom shall be a
- 20 representative of rural hospitals. Each representative under
- 21 this paragraph may appoint two additional delegates to act
- for the representative only at meetings of committees, as
- provided for in subsection (f).
- 24 (8) Two representatives of physicians, appointed by the
- 25 Governor from a list of five qualified physician
- representatives recommended jointly by the Pennsylvania
- 27 Medical Society and the Pennsylvania Osteopathic Medical
- 28 Society. The representative under this paragraph may appoint
- 29 <u>two additional delegates to act for the representative only</u>
- at meetings of committees, as provided for in subsection (f).

(8.1) An individual appointed by the Governor who has
expertise in the application of continuous quality
improvement methods in hospitals.
(8.2) One representative of nurses, appointed by the
Governor from a list of three qualified representatives
recommended by the Pennsylvania State Nurses Association.
(9) One representative of the Blue Cross and Blue Shield
plans in Pennsylvania, appointed by the Governor from a list
of three qualified persons recommended jointly by the Blue
Cross and Blue Shield plans of Pennsylvania.
(10) One representative of commercial insurance
carriers, appointed by the Governor from a list of three
qualified persons recommended by the Insurance Federation of
Pennsylvania, Inc.
(11) (Reserved). TWO INDIVIDUALS APPOINTED BY THE
GOVERNOR WHO HAVE EXPERTISE IN HEALTH ECONOMICS AND OUTCOMES
RESEARCH.
(12) Representatives from the General Assembly as
follows:
(i) One Senator appointed by the President pro
tempore of the Senate.
(ii) One Senator appointed by the Minority Leader of
the Senate.
(iii) One member of the House of Representatives
appointed by the Speaker of the House of Representatives.
(iv) One member of the House of Representatives
appointed by the Minority Leader of the House of
Representatives.
(13) In the case of each appointment to be made from a
list supplied by a specified organization, it is incumbent

- 1 upon that organization to consult with and provide a list
- 2 <u>which reflects the input of other equivalent organizations</u>
- 3 representing similar interests. Each appointing authority
- 4 <u>will have the discretion to request additions to the list</u>
- 5 <u>originally submitted. Additional names will be provided not</u>
- 6 <u>later than 15 days after such request. Appointments shall be</u>
- 7 <u>made by the appointing authority no later than 90 days after</u>
- 8 receipt of the original list. If, for any reason, any
- 9 <u>specified organization supplying a list should cease to</u>
- 10 exist, then the respective appointing authority shall specify
- 11 <u>an equivalent organization to fulfill the responsibilities</u>
- 12 <u>set forth in this chapter.</u>
- (c) Chairperson and vice chairperson. -- The members shall
- 14 annually elect, by a majority vote of the members, a chairperson
- 15 <u>and a vice chairperson of the council from the business and</u>
- 16 <u>labor members of the council.</u>
- 17 (d) Quorum.--The council shall establish in the council's
- 18 bylaws the number of members necessary to constitute a quorum.
- 19 (e) Meetings.--All meetings of the council shall be
- 20 advertised and conducted under 65 Pa.C.S. Ch. 7 (relating to
- 21 open meetings), unless otherwise provided in this section. The
- 22 following apply:
- 23 (1) The council shall meet at least once every two
- 24 months and may provide for special meetings as it deems
- 25 necessary. Meeting dates shall be set by a majority vote of
- the members of the council or by the call of the chairperson
- 27 <u>upon seven days' notice to council members. Attendance at the</u>
- 28 meeting may be accomplished by electronic means so long as
- 29 <u>each council member attending via electronic means can</u>
- 30 communicate in real time with the other members of the

- 1 <u>council and the public.</u>
- 2 (2) All meetings of the council shall be publicly
- 3 <u>advertised</u>, as provided for in this subsection, and shall be
- 4 open to the public, except that the council, through its
- 5 bylaws, may provide for executive sessions of the council on
- 6 <u>subjects permitted to be discussed in such sessions under 65</u>
- 7 Pa.C.S. Ch. 7. No act of the council shall be taken in an
- 8 <u>executive session</u>.
- 9 (3) The council shall publish a schedule of its meetings
- in the Pennsylvania Bulletin, on its publicly accessible
- 11 <u>Internet website and as provided under 65 Pa.C.S. Ch. 7. The</u>
- 12 <u>notice shall be published at least once in each calendar</u>
- 13 <u>quarter and shall list the schedule of meetings of the</u>
- 14 <u>council to be held in the subsequent calendar quarter. The</u>
- 15 <u>notice shall specify the date, time and place of the meeting</u>
- and shall state that the council's meetings are open to the
- 17 general public, except that no notice shall be required for
- 18 <u>executive sessions of the council.</u>
- 19 (4) All action taken by the council shall be taken in
- 20 open public session, and action of the council shall not be
- 21 taken except upon the affirmative vote of a majority of the
- 22 members of the council present during meetings at which a
- 23 <u>quorum is present.</u>
- 24 (f) Bylaws.--The council shall adopt bylaws, not
- 25 inconsistent with this chapter, and may appoint such committees
- 26 or elect such officers subordinate to those provided for in
- 27 <u>subsection (c) as it deems advisable.</u>
- 28 (g) Technical advisory group. --
- 29 <u>(1) The council shall appoint a technical advisory group</u>
- 30 which shall, on an ad hoc basis, respond to issues presented

1	to it by the council or committees of the council and shall
2	make recommendations to the council. The technical advisory
3	group shall include:
4	(i) Physicians.
5	<u>(ii) Researchers.</u>
6	(iii) Biostatisticians.
7	(iv) One representative of the Hospital and
8	Healthsystem Association of Pennsylvania.
9	(v) One representative of the Pennsylvania Medical
L O	Society.
1	(2) The Hospital and Healthsystem Association of
2	Pennsylvania and the Pennsylvania Medical Society
13	representatives shall not be subject to executive committee
4	approval. In appointing other physicians, researchers and
15	biostatisticians to the technical advisory group, the council
- 6	shall consult with and take nominations from the
_7	representatives of:
8	(i) the Hospital Association of Pennsylvania;
_9	(ii) the Pennsylvania Medical Society;
20	(iii) the Pennsylvania Osteopathic Medical Society;
21	<u>or</u>
22	(iv) other like organizations.
23	(3) At its discretion and in accordance with this
24	section, nominations shall be approved by the executive
25	committee of the council. If the subject matter of any
26	project exceeds the expertise of the technical advisory
27	group, physicians in appropriate specialties who possess
28	current knowledge of the issue under study may be consulted.
29	The technical advisory group shall also review the
30	availability and reliability of severity of illness

1	measurements as they relate to small hospitals and
2	psychiatric, rehabilitation and children's hospitals and
3	shall make recommendations to the council based upon this
4	review. Meetings of the technical advisory group shall be
5	open to the general public.
6	(h) Payment data advisory group
7	(1) In order to assure the technical appropriateness and
8	accuracy of payment data, the council shall establish a
9	payment data advisory group to produce recommendations
10	surrounding the collection of payment data, the analysis and
11	manipulation of payment data and the public reporting of
L2	payment data. The payment data advisory group shall include
13	technical experts and individuals knowledgeable in payment
14	systems and claims data. The advisory group shall consist of
L5	the following members appointed by the council:
L 6	(i) One member representing each plan under 40
L7	Pa.C.S. Chs. 61 (relating to hospital plan corporations)
18	and 63 (relating to professional health services plan
19	<pre>corporations).</pre>
20	(ii) Two members representing commercial insurance
21	carriers.
22	(iii) Three members representing health care
23	<u>facilities.</u>
24	(iv) Three members representing physicians.
25	(2) The payment data advisory group shall meet at least
26	four times a year and may provide for special meetings as may
27	be necessary.
28	(3) The payment data advisory group shall review and
29	concur with the technical appropriateness of the use and
30	presentation of data and report its findings to the council

- 1 prior to any vote to publicly release reports. If the council
- 2 elects to release a report without addressing the technical
- 3 <u>concerns of the advisory group, it shall prominently disclose</u>
- 4 <u>this in the public report and include the comments of the</u>
- 5 <u>advisory group in the public report.</u>
- 6 (4) The payment data advisory group shall exercise all
- 7 powers necessary and appropriate to carry out its duties,
- 8 including advising the council on the following:
- 9 (i) Collection of payment data by the council.
- 10 (ii) Manipulation, adjustments and methods used with
- 11 <u>payment data.</u>
- 12 <u>(iii) Public reporting of payment data by the</u>
- council.
- (i) Compensation and expenses. -- The members of the council
- 15 and any member of an advisory group appointed by the council
- 16 shall not receive a salary or per diem allowance for serving as
- 17 members or advisors of the council, but shall be reimbursed for
- 18 <u>actual and necessary expenses incurred in the performance of</u>
- 19 their duties. The expenses may include reimbursement of travel
- 20 and living expenses while engaged in council business.
- 21 (j) Terms of council members.--
- 22 (1) The terms of the Secretary of Health, the Secretary
- of Human Services, the Insurance Commissioner and the
- 24 <u>legislative representatives shall be concurrent with their</u>
- 25 <u>holding of public office. The council members under</u>
- 26 subsection (b) (4), (5), (6), (7), (8), (8.1), (8.2), (9),
- 27 (10), (11) and (12) shall each serve for a term of four years
- 28 <u>and shall continue to serve thereafter until their successors</u>
- 29 <u>are appointed.</u>
- 30 (2) Vacancies on the council shall be filled in the

- 1 <u>manner designated under subsection (b)</u>, within 60 days of the
- 2 <u>vacancy</u>, except that, when vacancies occur among the
- 3 <u>representatives of business or organized labor, two</u>
- 4 <u>nominations shall be submitted by the organization specified</u>
- 5 <u>in subsection (b) for each vacancy on the council. If the</u>
- 6 officer required in subsection (b) to make appointments to
- 7 the council fails to act within 60 days of the vacancy, the
- 8 <u>council chairperson may appoint one of the persons</u>
- 9 recommended for the vacancy until the appointing authority
- 10 <u>makes the appointment.</u>
- 11 (3) Except for the Secretary of Health, the Secretary of
- 12 <u>Human Services, the Insurance Commissioner and the</u>
- legislative representatives, a member may be removed for just
- 14 cause by the appointing authority after recommendation by a
- 15 <u>vote of at least 14 members of the council.</u>
- 16 (4) No appointed member under subsection (b) (4), (5),
- 17 (6), (7), (8), (8.1), (8.2), (9), (10), (11) and (12) shall
- 18 <u>be eliqible to serve more than three full consecutive terms</u>
- 19 of four years beginning on the effective date of this
- 20 <u>paragraph</u>.
- 21 (k) Subsequent appointments.--Submission of lists of
- 22 recommended persons and appointments of council members for
- 23 <u>succeeding terms shall be made in the same manner as prescribed</u>
- 24 in subsection (b), except that:
- 25 (1) Organizations required under subsection (b) to
- 26 submit lists of recommended persons shall do so at least 60
- 27 <u>days prior to expiration of the council members' terms.</u>
- 28 (2) The officer required under subsection (b) to make
- appointments to the council shall make the appointments at
- 30 least 30 days prior to expiration of the council members'

- 1 terms. If the appointments are not made within the specified
- 2 <u>time, the council chairperson may make interim appointments</u>
- 3 <u>from the lists of recommended individuals. An interim</u>
- 4 <u>appointment shall be valid only until the appropriate officer</u>
- 5 <u>under subsection (b) makes the required appointment. Whether</u>
- 6 the appointment is by the required officer or by the
- 7 <u>chairperson of the council, the appointment shall become</u>
- 8 effective immediately upon expiration of the incumbent
- 9 member's term.
- 10 § 3304. Powers and duties of council.
- 11 <u>(a) General powers.--The council shall exercise all powers</u>
- 12 <u>necessary and appropriate to carry out its duties, including the</u>
- 13 <u>following:</u>
- 14 (1) To employ an executive director, investigators and
- other staff necessary to comply with the provisions of this
- 16 <u>chapter and regulations promulgated thereunder, to employ or</u>
- 17 retain legal counsel and to engage professional consultants,
- as it deems necessary to the performance of its duties. Any
- 19 consultants, other than sole source consultants, engaged by
- 20 <u>the council shall be selected in accordance with the</u>
- 21 provisions for contracting with vendors set forth in section
- 22 3314 (relating to contracts with vendors).
- 23 (2) To fix the compensation of all employees and to
- 24 prescribe their duties. Notwithstanding the independence of
- 25 <u>the council under section 3303(a) (relating to Health Care</u>
- 26 <u>Cost Containment Council), employees under this paragraph</u>
- 27 <u>shall be deemed employees of the Commonwealth for the</u>
- 28 <u>purposes of participation in the Pennsylvania Employee</u>
- 29 <u>Benefit Trust Fund.</u>
- 30 (3) To make and execute contracts and other instruments,

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- leasing of equipment and supplies, necessary or convenient to
- 3 the exercise of the powers of the council. Any such contract
- 4 <u>shall be in accordance with the provision for contracting</u>
- 5 <u>with vendors set forth in section 3314.</u>
- 6 (4) To conduct examinations and investigations, to
- 7 <u>conduct audits, under the provisions of subsection (c), and</u>
- 8 to hear testimony and take proof, under oath or affirmation,
- 9 <u>at public or private hearings, on any matter necessary to its</u>
- 10 <u>duties.</u>
- 11 (5) To provide hospitals with individualized data on
- 12 <u>patient safety indicators under section 3305(c)(8) (relating</u>
- 13 <u>to data submission and collection</u>). The data shall be risk
- 14 <u>adjusted and made available to hospitals electronically and</u>
- free of charge on a quarterly basis within 45 days of receipt
- of the corrected quarterly data from the hospitals. The data
- 17 is intended to provide the patient safety committee of each
- 18 <u>hospital with information necessary to assist in conducting</u>
- 19 patient safety analysis.
- 20 <u>(6) To do all things necessary to carry out its duties</u>
- 21 under the provisions of this chapter.
- 22 (b) Rules and regulations.--
- 23 (1) The council may promulgate rules and regulations as
- 24 <u>necessary and appropriate to implement this act.</u>
- 25 (2) Regulations promulgated by the council shall be
- 26 <u>promulgated in accordance with the act of June 25, 1982</u>
- 27 (P.L.633, No.181), known as the Regulatory Review Act.
- 28 <u>(3) Rules and regulations in effect prior to the</u>
- 29 effective date of this section shall remain in effect.
- 30 (c) Audit powers. -- The council shall have the right to

- 1 independently audit all information required to be submitted by
- 2 <u>data sources as needed to corroborate the accuracy of the</u>
- 3 <u>submitted data</u>, <u>pursuant to the following</u>:
- 4 (1) Audits of information submitted by providers or
- 5 <u>health care insurers shall be performed on a sample and</u>
- 6 <u>issue-specific basis</u>, as needed by the council, and shall be
- 7 coordinated, to the extent practicable, with audits performed
- 8 by the Commonwealth. All health care insurers and providers
- 9 <u>are hereby required to make those books, records of accounts</u>
- 10 and any other data needed by the auditors available to the
- 11 <u>council at a convenient location within 30 days of written</u>
- 12 <u>notification by the council.</u>
- 13 (2) Audits of information submitted by purchasers shall
- be performed on a sample basis, unless there exists
- 15 <u>reasonable cause to audit specific purchasers, but in no case</u>
- shall the council have the power to audit financial
- 17 statements of purchasers.
- 18 (3) All audits performed by the council shall be
- 19 performed at the expense of the council.
- 20 (4) The results of audits of providers or health care
- 21 <u>insurers shall be provided to the audited providers and</u>
- health care insurers on a timely basis, not to exceed 30 days
- beyond presentation of audit findings to the council.
- 24 (d) General duties and functions. -- The council is hereby
- 25 <u>authorized to and shall perform the following duties and</u>
- 26 functions:
- 27 (1) Develop a computerized system for the collection,
- analysis and dissemination of data. The council may contract
- 29 <u>with a vendor who will provide data processing services. The</u>
- 30 council shall assure that the system will be capable of

- 1 processing all data required to be collected under this
- 2 chapter. Any vendor selected by the council shall be selected
- 3 <u>in accordance with the provisions of section 3314, and the</u>
- 4 <u>vendor shall relinquish any and all proprietary rights or</u>
- 5 <u>claims to the database created as a result of implementation</u>
- of the data processing system.
- 7 (2) Establish a Pennsylvania Uniform Claims and Billing
- 8 Form for all data sources and all providers, which shall be
- 9 <u>utilized and maintained by all data sources and all providers</u>
- for all services covered under this chapter.
- 11 <u>(3) (Reserved)</u>.
- 12 <u>(4) Collect and disseminate data, as specified in</u>
- 13 <u>sections 3305 and 3306 (relating to data dissemination and</u>
- 14 <u>publication</u>), and other information from data sources to
- which the council is entitled, prepared according to formats,
- time frames and confidentiality provisions as specified in
- 17 <u>sections 3305 and 3308 (relating to Right-to-Know Law and</u>
- 18 <u>access to council data), and by the council.</u>
- 19 (5) Adopt and implement a methodology to collect and
- disseminate data reflecting provider quality, provider
- 21 service effectiveness, utilization and the cost of health
- care services under sections 3305 and 3306.
- 23 (6) Subject to the restrictions on access to raw data
- 24 <u>set forth in section 3308, issue special reports and make</u>
- 25 <u>available raw data to a purchaser requesting it. Sale by a</u>
- 26 recipient or exchange or publication by a recipient, other
- 27 <u>than a purchaser, of council raw data to other parties</u>
- without the express written consent of, and under terms
- approved by, the council shall be unauthorized use of data
- 30 under section 3308(d).

(/) On an annual basis, publish in the Pennsylvania
Bulletin a list of all the raw data reports it has prepared
under section 3308(g) and a description of the data obtained
through each computer-to-computer access it has provided
under section 3308(g) and of the names of the parties to whom
the council provided the reports or the computer-to-computer
access during the previous month.
(8) Promote competition in the health care and health
insurance markets.
(9) Assure that the use of council data does not raise
access barriers to care.
(10) Provide information on the allowed and paid costs
of medical services in terminology that may be reasonably
understood by the average individual consumer of health care
services. The council shall present the cost information in
conjunction with information on quality of care delivery, if
quality information is reasonably available to the council,
so that the average individual consumer of health care
services may use the information to inform purchasing
decisions.
(11) In consultation with the Insurance Department and
the Department of Health, make annual reports to the General
Assembly on the rate of increase in the cost of health care
in this Commonwealth, including, but not limited to, the
following:
(i) The rate of increase in health insurance
premiums in this Commonwealth.
(ii) Regional trends in cost of health care and
health insurance premiums.
(iii) The effectiveness of the council in carrying

1	out the legislative intent of this chapter.
2	(iv) The quality and effectiveness of health care
3	and access to health care for all citizens of this
4	<u>Commonwealth.</u>
5	(12) In the discretion of the council, make
6	recommendations on the need for further health care cost
7	containment legislation.
8	(13) Conduct studies and publish reports analyzing the
9	effects that outpatient, alternative health care delivery
10	systems have on health care costs. The systems shall include,
11	but are not limited to, health maintenance organizations;
12	preferred provider organizations; primary health care
13	facilities; home health care; attendant care; ambulatory
14	service facilities; freestanding emergency centers; birthing
15	centers; and hospice care. The reports shall be submitted to
16	the General Assembly and shall be made available to the
17	<pre>public.</pre>
18	(14) Conduct studies and make reports concerning the
19	utilization of experimental and nonexperimental transplant
20	surgery and other highly technical and experimental
21	procedures, including costs and mortality rates.
22	§ 3305. Data submission and collection.
23	(a) Submission of data
24	(1) The council is authorized to collect and data
25	sources are required to submit, upon request of the council,
26	all data required in this section, according to uniform
27	submission formats, coding systems and other technical
28	specifications necessary to render the incoming data
29	substantially valid, consistent, compatible and manageable
30	using electronic data processing according to data submission

1 schedules. The schedules shall avoid, to the extent possible, 2 submission of identical data from more than one data source. The uniform submission formats, coding systems and other 3 technical specifications may be established by the council 4 pursuant to its authority under section 3304(b) (relating to 5 powers and duties of council). If payor data is requested by 6 the council, it shall, to the extent possible, be obtained 7 from primary payor sources. The council shall not require any 8 data source to contract with any specific vendor for 9 submission of any specific data elements to the council. 10 11 (2) In carrying out its responsibilities, the council 12 shall not require health care facilities to report data elements which are not included in the manual developed by 13 the National Uniform Billing Committee. The council shall 14 15 publish in the Pennsylvania Bulletin a list of no more than 35 diseases, procedures and medical conditions for which data 16 under subsections (c)(22) and (d) shall be required. The list 17 shall not represent more than 50% of total hospital 18 19 discharges, based upon the previous year's hospital discharge data. Subsequent to the publication of the list, any data 20 submission requirements under subsections (c)(22) and (d) 21 22 previously in effect shall be null and void for diseases, procedures and medical conditions not found on the list. All 23 other data elements under subsection (c) shall continue to be 24 required from data sources. The council shall review the list 25 26 and may add no more than a net of three diseases, procedures 27 or medical conditions per year over a five-year period. The

30 discharges.

28

29

shall at no time be more than 50% of total hospital

adjusted list of diseases, procedures and medical conditions

- 1 (b) Pennsylvania Uniform Claims and Billing Form. -- The
- 2 <u>council shall maintain a Pennsylvania Uniform Claims and Billing</u>
- 3 Form format. The council shall furnish the claims and billing
- 4 form format to all data sources, and the claims and billing form
- 5 shall be utilized and maintained by all data sources for all
- 6 services covered by this chapter. The Pennsylvania Uniform
- 7 Claims and Billing Form shall consist of the Uniform Hospital
- 8 Billing Form, as developed by the National Uniform Billing
- 9 Committee, with additional fields as necessary to provide all of
- 10 the data set forth in subsections (c) and (d).
- 11 (c) Data elements. -- For each covered service performed in
- 12 this Commonwealth, the council shall be required to collect the
- 13 <u>following data elements:</u>
- 14 (1) uniform patient identifier, continuous across
- 15 <u>multiple episodes and providers;</u>
- 16 (2) patient date of birth;
- 17 (3) patient sex;
- 18 (4) patient race, consistent with the method of
- 19 collection of race/ethnicity data by the United States Bureau
- of the Census and the United States Standard Certificates of
- 21 Live Birth and Death;
- 22 <u>(5) patient zip code number;</u>
- 23 (6) date of admission;
- 24 <u>(7) date of discharge;</u>
- 25 (8) principal and secondary diagnoses by standard code,
- 26 <u>including external cause of injury, complication, infection</u>
- 27 and childbirth;
- 28 (9) principal procedure by council-specified standard
- 29 code and date;
- 30 (10) up to three secondary procedures by council-

1	specified standard codes and dates;
2	(11) uniform health care facility identifier, continuous
3	across episodes, patients and providers;
4	(12) uniform identifier of admitting physician, by
5	unique physician identification number established by the
6	council, continuous across episodes, patients and providers;
7	(13) uniform identifier of consulting physicians, by
8	unique physician identification number established by the
9	council, continuous across episodes, patients and providers;
10	(14) total charges of health care facility, segregated
11	into major categories, including, but not limited to, room
12	and board, radiology, laboratory, operating room, drugs,
13	medical supplies and other goods and services according to
14	guidelines specified by the council;
15	(15) actual payments to health care facility,
16	segregated, if available, according to the categories
17	specified in paragraph (14);
18	(16) charges of each physician or professional rendering
19	service relating to an incident of hospitalization or
20	treatment in an ambulatory service facility;
21	(17) actual payments to each physician or professional
22	rendering service under paragraph (16);
23	(18) uniform identifier of primary payor;
24	(19) zip code number of facility where health care
25	service is rendered;
26	(20) uniform identifier for payor group contract number;
27	(21) patient discharge status; and
28	(22) provider service effectiveness and provider quality
29	under section 3304(d).
30	(d) Provider quality and provider service effectiveness data

- 1 <u>elements.--In carrying out its duty to collect data on provider</u>
- 2 <u>quality and provider service effectiveness under subsection (c)</u>
- 3 (22) and section 3304(d)(5), the council shall define a
- 4 methodology to measure provider service effectiveness, which may
- 5 <u>include additional data elements to be specified by the council</u>
- 6 <u>sufficient to carry out its responsibilities under section</u>
- 7 3304(d)(5). The council shall not require health care insurers
- 8 to report on data elements that are not reported to nationally
- 9 recognized accrediting organizations, to the Department of
- 10 <u>Health, the Department of Human Services or the Insurance</u>
- 11 Department, in quarterly or annual reports. The council shall
- 12 <u>not require reporting by health care insurers in different</u>
- 13 <u>formats than are required for reporting to nationally recognized</u>
- 14 <u>accrediting organizations or on quarterly or annual reports</u>
- 15 <u>submitted to the Department of Health, the Department of Human</u>
- 16 <u>Services or the Insurance Department. The council may adopt the</u>
- 17 <u>quality findings as reported to nationally recognized</u>
- 18 accrediting organizations. Additional quality data elements must
- 19 be defined and released for public comment prior to use.
- 20 <u>(e) Reserve field utilization and addition or deletion of</u>
- 21 data elements. -- The council shall include in the Pennsylvania
- 22 <u>Uniform Claims and Billing Form a reserve field. The council may</u>
- 23 utilize the reserve field by adding other data elements beyond
- 24 those required to carry out its responsibilities under
- 25 subsections (c) and (d) and section 3304(d)(4) and (5), or the
- 26 council may delete data elements from the Pennsylvania Uniform
- 27 Claims and Billing Form only by a majority vote of the council
- 28 and only pursuant to the following procedure:
- 29 <u>(1) The council shall obtain a cost-benefit analysis of</u>
- 30 the proposed addition or deletion which shall include the

1	cost to data sources of any proposed additions.
2	(2) The council shall publish notice of the proposed
3	addition or deletion, along with a copy or summary of the
4	cost-benefit analysis, in the Pennsylvania Bulletin, and the
5	notice shall include provision for a 60-day comment period.
6	(3) The council may hold additional hearings or request
7	such other reports as it deems necessary and shall consider
8	the comments received during the 60-day comment period and
9	any additional information gained through the hearings or
10	other reports in making a final determination on the proposed
11	addition or deletion.
12	(f) Other data required to be submittedEach provider is
13	hereby required to submit, and the council is hereby authorized
14	to collect, in accordance with submission dates and schedules
15	established by the council, the following additional data in its
16	possession, provided the data is not available to the council
17	<pre>from public records:</pre>
18	(1) Audited annual financial reports of all hospitals
19	and ambulatory service facilities providing covered services
20	as defined in section 3302.
21	(2) The Medicare cost report for Medical Assistance or
22	successor forms, including the settled Medicare cost report.
23	(3) Additional data, including, but not limited to, data
24	which can be used in reports about:
25	(i) the incidence of medical and surgical procedures
26	in the population for individual providers;
27	(ii) physicians who provide covered services and
28	
	accept medical assistance patients;
29	<pre>accept medical assistance patients; (iii) physicians who provide covered services and</pre>

1	<u>(iv) mortality rates for specified diagnoses and</u>
2	treatments, grouped by severity, for individual
3	providers;
4	(v) rates of infection for specified diagnoses and
5	treatments, grouped by severity, for individual
6	providers;
7	(vi) morbidity rates for specified diagnoses and
8	treatments, grouped by severity, for individual
9	providers;
10	(vii) readmission rates for specified diagnoses and
11	treatments, grouped by severity, for individual
12	providers;
13	(viii) rate of incidence of postdischarge
14	professional care for selected diagnoses and procedures,
15	grouped by severity, for individual providers; and
16	(ix) data from other public sources.
17	(4) Any other data the council requires to carry out its
18	responsibilities under section 3304(d).
19	(g) Review and correction of data The council shall
20	provide a reasonable period for data sources to review and
21	correct the data submitted under this section which the council
22	intends to prepare and issue in reports to the General Assembly,
23	to the general public or in special studies and reports under
24	section 3309 (relating to special studies and reports). When
25	corrections are provided, the council shall correct the
26	appropriate data in its data files and subsequent reports.
27	(h) Allowance for clarification or dissents The council_
28	shall maintain a file of written statements submitted by data
29	sources who wish to provide an explanation of data that they
30	feel might be misleading or misinterpreted. The council shall

- 1 provide access to the file to any person and shall, where
- 2 practical, in its reports and data files indicate the
- 3 availability of such statements. When the council agrees with
- 4 <u>such statements, it shall correct the appropriate data and</u>
- 5 <u>comments in its data files and subsequent reports.</u>
- 6 (i) Allowance for correction. -- The council shall verify the
- 7 patient safety indicator data submitted by hospitals under
- 8 <u>subsection (c)(8) within 60 days of receipt. The council may</u>
- 9 <u>allow hospitals to make changes to the data submitted during the</u>
- 10 <u>verification period</u>. After the verification period, but within
- 11 45 days of receipt of the adjusted hospital data, the council
- 12 <u>shall risk adjust the information and provide reports to the</u>
- 13 patient safety committee of the relevant hospital.
- 14 (j) Availability of data. -- Nothing in this chapter shall
- 15 prohibit a purchaser from obtaining from its health care
- 16 <u>insurer</u>, nor relieve the health care insurer from the obligation
- 17 of providing the purchaser, on terms consistent with past
- 18 practices, data previously provided or additional data not
- 19 currently provided to the purchaser by the health care insurer
- 20 pursuant to any existing or future arrangement, agreement or
- 21 understanding.
- 22 § 3306. Data dissemination and publication.
- 23 (a) Public reports. -- Subject to the restrictions on access
- 24 to council data set forth in section 3308 (relating to Right-to-
- 25 Know Law and access to council data) and utilizing the data
- 26 <u>collected under section 3305</u> (relating to data submission and
- 27 <u>collection</u>), as well as other data, records and matters of
- 28 record available to it, the council shall prepare and issue
- 29 reports to the General Assembly and to the general public
- 30 according to the following provisions:

1	(1) The council shall, for every provider of both
2	inpatient and outpatient services within this Commonwealth
3	and within appropriate regions and subregions, prepare and
4	issue reports on provider quality and service effectiveness
5	on diseases or procedures that, when ranked by volume, cost,
6	payment and high variation in outcome, represent the best
7	opportunity to improve overall provider quality, improve
8	patient safety and provide opportunities for cost reduction.
9	These reports shall provide comparative information on the
10	following:
11	(i) Differences in mortality rates; differences in
12	<pre>length of stay; differences in complication rates;</pre>
13	differences in readmission rates; differences in
14	infection rates; and other comparative outcome measures
15	the council may develop that will allow purchasers,
16	providers and consumers to make purchasing and quality
17	improvement decisions based upon quality patient care and
18	to restrain costs.
19	(ii) The incidence rate of selected medical or
20	surgical procedures, the quality and service
21	effectiveness and the payments received for those
22	providers, identified by the name and type or specialty,
23	for which these elements vary significantly from the
24	norms for all providers.
25	(2) In preparing its reports under paragraph (1), the
26	council shall ensure that factors which have the effect of
27	either reducing provider revenue or increasing provider costs
28	and other factors beyond a provider's control which reduce

29

30

the reports. The council shall also ensure that any

provider competitiveness in the marketplace are explained in

- 1 <u>clarifications and dissents submitted by individual providers</u>
- 2 <u>under section 3305(h) are noted in any reports that include</u>
- 3 <u>release of data on that individual provider.</u>
- 4 (b) Raw data reports and computer access to council data.--
- 5 The council shall provide special reports derived from raw data
- 6 and a means for computer-to-computer access to its raw data to a
- 7 purchaser under section 3308(g). The council shall provide the
- 8 reports and computer-to-computer access, at its discretion, to
- 9 other parties under section 3308(i). The council shall provide
- 10 these special reports and computer-to-computer access in as
- 11 timely a fashion as the council's responsibilities to publish
- 12 the public reports required in this section will allow. Any
- 13 provision of special reports or computer-to-computer access by
- 14 the council shall be made only subject to the restrictions on
- 15 access to raw data set forth in section 3308(c) and only after
- 16 payment for costs of preparation or duplication under section
- 17 3308(q) or (i).
- 18 § 3307. Mandated health benefits.
- 19 <u>In relation to current law or proposed legislation, the</u>
- 20 council shall, upon the request of the appropriate committee
- 21 chairman in the Senate and in the House of Representatives or
- 22 upon the request of the Secretary of Health or the Secretary of
- 23 Human Services, provide information on the proposed mandated
- 24 health benefit pursuant to the following:
- 25 (1) The General Assembly hereby declares that proposals
- for mandated health benefits or mandated health insurance
- 27 <u>coverage should be accompanied by adequate, independently</u>
- 28 certified documentation defining the social and financial
- 29 <u>impact and medical efficacy of the proposal. To that end, the</u>
- 30 council, upon receipt of such requests, is hereby authorized

1	to conduct a preliminary review of the material submitted by
2	both proponents and opponents concerning the proposed
3	mandated benefit. If, after this preliminary review, the
4	council is satisfied that both proponents and opponents have
5	submitted sufficient documentation necessary for a review
6	under paragraphs (3) and (4), the council is directed to
7	contract with individuals, pursuant to the selection
8	procedures for vendors set forth in section 3314 (relating to
9	contracts with vendors), who will constitute a Mandated
10	Benefits Review Panel to review mandated benefits proposals
11	and provide independently certified documentation, as
12	provided for in this section.
13	(2) The panel shall consist of the following senior
14	researchers, each of whom shall be a recognized expert:
15	(i) one in health research;
16	(ii) one in biostatistics;
17	(iii) one in economic research;
18	(iv) one, a physician, in the appropriate specialty
19	with current knowledge of the subject being proposed as a
20	mandated benefit; and
21	(v) one with experience in insurance or actuarial
22	research.
23	(3) The Mandated Benefits Review Panel shall have the
24	following duties and responsibilities:
25	(i) To review documentation submitted by a person
26	proposing or opposing mandated benefits within 90 days of
27	submission of the documentation to the panel.
28	(ii) To report to the council, pursuant to the
29	council's review under subparagraph (i), the following:
30	(A) Whether or not the documentation is complete

1	<u>as defined in paragraph (4).</u>
2	(B) Whether or not the research cited in the
3	documentation meets professional standards.
4	(C) Whether or not all relevant research
5	respecting the proposed mandated benefit has been
6	cited in the documentation.
7	(D) Whether or not the conclusions and
8	interpretations in the documentation are consistent
9	with the data submitted.
10	(4) A person proposing or opposing legislation mandating
11	benefits coverage should, to provide the Mandated Benefits
12	Review Panel with sufficient information to carry out the
13	Mandated Benefits Review Panel's duties and responsibilities
14	under paragraph (3), submit documentation to the council,
15	pursuant to the procedure established under paragraph (5),
16	which demonstrates the following:
17	(i) The extent to which the proposed benefit and the
18	services the proposed benefit would provide are needed_
LO	Delivious die proposed konstructus wedita province are neceeu
19	by, available to and utilized by the population of this
19	by, available to and utilized by the population of this
19 20	by, available to and utilized by the population of this Commonwealth.
19 20 21	by, available to and utilized by the population of this Commonwealth. (ii) The extent to which insurance coverage for the
19 20 21 22	by, available to and utilized by the population of this Commonwealth. (ii) The extent to which insurance coverage for the proposed benefit already exists or, if no coverage
19 20 21 22 23	by, available to and utilized by the population of this Commonwealth. (ii) The extent to which insurance coverage for the proposed benefit already exists or, if no coverage exists, the extent to which the lack of coverage results
19 20 21 22 23	by, available to and utilized by the population of this Commonwealth. (ii) The extent to which insurance coverage for the proposed benefit already exists or, if no coverage exists, the extent to which the lack of coverage results in inadequate health care or financial hardship for the
19 20 21 22 23 24	by, available to and utilized by the population of this Commonwealth. (ii) The extent to which insurance coverage for the proposed benefit already exists or, if no coverage exists, the extent to which the lack of coverage results in inadequate health care or financial hardship for the population of this Commonwealth.
19 20 21 22 23 24 25	by, available to and utilized by the population of this Commonwealth. (ii) The extent to which insurance coverage for the proposed benefit already exists or, if no coverage exists, the extent to which the lack of coverage results in inadequate health care or financial hardship for the population of this Commonwealth. (iii) The demand for the proposed benefit from the
19 20 21 22 23 24 25 26	by, available to and utilized by the population of this Commonwealth. (ii) The extent to which insurance coverage for the proposed benefit already exists or, if no coverage exists, the extent to which the lack of coverage results in inadequate health care or financial hardship for the population of this Commonwealth. (iii) The demand for the proposed benefit from the public and the source and extent of opposition to

1	<u>(v) If the proposed benefit mandates coverage of a </u>
2	particular therapy, the results of at least one
3	professionally accepted, controlled trial comparing the
4	medical consequences of the proposed therapy, alternative
5	therapies and no therapy.
6	(vi) If the proposed benefit mandates coverage of an
7	additional class of practitioners, the results of at
8	least one professionally accepted, controlled trial
9	comparing the medical results achieved by the additional
10	class of practitioners and those practitioners already
11	covered by benefits.
12	(vii) The results of any other relevant research.
13	(viii) Evidence of the financial impact of the
14	proposed legislation, including at least the following:
15	(A) The extent to which the proposed benefit
16	would increase or decrease cost for treatment or
17	service.
18	(B) The extent to which similar mandated
19	benefits in other states have affected charges, costs
20	and payments for services.
21	(C) The extent to which the proposed benefit
22	would increase the appropriate use of the treatment
23	or service.
24	(D) The impact of the proposed benefit on
25	administrative expenses of health care insurers.
26	(E) The impact of the proposed benefits on
27	benefits costs of purchasers.
28	(F) The impact of the proposed benefits on the
29	total cost of health care within this Commonwealth.
30	(5) The procedure for review of documentation shall be

Τ	as iollows:
2	(i) A person wishing to submit information on
3	proposed legislation mandating insurance benefits for
4	review by the panel must submit the documentation
5	specified under paragraph (4) to the council.
6	(ii) The council shall, within 30 days of receipt of
7	the documentation:
8	(A) Publish in the Pennsylvania Bulletin notice
9	of receipt of the documentation, a description of the
10	proposed legislation, provision for a period of 60
11	days for public comment and the time and place at
12	which a person may examine the documentation.
13	(B) Submit copies of the documentation to the
14	Secretary of Health, the Secretary of Human Services
15	and the Insurance Commissioner, who shall review and
16	submit comments to the council on the proposed
17	<u>legislation within 30 days.</u>
18	(C) Submit copies of the documentation to the
19	panel, which shall review the documentation and issue
20	their findings, subject to paragraph (3), within 90
21	days.
22	(iii) Upon receipt of the comments of the Secretary
23	of Health, the Secretary of Human Services and the
24	Insurance Commissioner and of the findings of the panel,
25	under subparagraph (ii), but no later than 120 days
26	following the publication required in subparagraph (ii),
27	the council shall submit the comments and findings,
28	together with the council's recommendations respecting
29	the proposed legislation, to the Governor, the President
3.0	nro tempore of the Senate the Speaker of the House of

- 1 Representatives, the Secretary of Health, the Secretary
- 2 <u>of Human Services, the Insurance Commissioner and the</u>
- 3 person who submitted the information under subparagraph
- 4 <u>(i).</u>
- 5 § 3308. Right-to-Know Law and access to council data.
- 6 (a) Public access. -- The information and data received by the
- 7 council shall be utilized by the council for the benefit of the
- 8 public and public officials. Subject to the specific limitations
- 9 set forth in this section and section 3101.1 of the act of
- 10 February 14, 2008 (P.L.6, No.3), known as the Right-to-Know Law,
- 11 the council shall make determinations on requests for
- 12 <u>information in favor of access. Payor discounts and allowances</u>
- 13 are confidential proprietary information and, as such, are not
- 14 records subject to the requirements for public access under the
- 15 Right-to-Know Law.
- 16 (b) Outreach programs. -- The council shall develop and
- 17 implement outreach programs designed to make the council's
- 18 <u>information understandable and usable to purchasers, providers,</u>
- 19 other Commonwealth agencies and the general public. The programs
- 20 <u>shall include efforts to educate through pamphlets, booklets,</u>
- 21 seminars and other appropriate measures and to facilitate making
- 22 more informed health care choices.
- 23 (c) Limitations on access.--Unless specifically provided for
- 24 under this chapter, neither the council nor any contracting
- 25 system vendor shall release and no data source, person, member
- 26 of the public or other user of any data of the council shall
- 27 gain access to:
- 28 (1) Any raw data of the council that does not
- 29 <u>simultaneously disclose payment, as well as provider quality</u>
- 30 and provider service effectiveness pursuant to sections

1	3304 (d) (5)	(relating	to	powers	and	duties	of	council)	and
		-		_					

2 <u>3305(d) (relating to data submission and collection).</u>

3 (2) Any raw data of the council which could reasonably be expected to reveal the identity of an individual patient.

(3) Any raw data of the council which could reasonably be expected to reveal the identity of any purchaser, other than a purchaser requesting data on its own group or an entity entitled to said purchaser's data pursuant to subsection (g).

(4) Any raw data of the council relating to actual payments to any identified provider made by any purchaser, except that this provision shall not apply to access by a purchaser requesting data on the group for which it purchases or otherwise provides covered services or to access to that same data by an entity entitled to the purchaser's data pursuant to subsection (g).

between identified payors and providers unless the data is released in a Statewide, aggregate format that does not identify any individual payor or class of payors, directly or indirectly through the use of a market share, and unless the council assures that the release of such information is not prejudicial or inequitable to any individual payor or provider or group thereof. Payor data shall be released to individual providers for purposes of verification and validation prior to inclusion in a public report. An individual provider shall verify and validate the payor data within 30 days of its release to that specific individual provider.

2.2

(d) Unauthorized use of data. -- A person who knowingly

- 1 <u>releases council data violating raw data safeguards under this</u>
- 2 <u>section to an unauthorized person commits a misdemeanor of the</u>
- 3 first degree and shall, upon conviction, be sentenced to pay a
- 4 fine of \$10,000 or to imprisonment for not more than five years,
- 5 or both. An unauthorized person who knowingly receives or
- 6 possesses the data commits a misdemeanor of the first degree.
- 7 (e) Unauthorized access to data. -- If person inadvertently or
- 8 by council error gains access to data that violates the
- 9 <u>safeguards under this section</u>, the data must immediately be
- 10 returned, without duplication, to the council with proper
- 11 <u>notification</u>.
- 12 <u>(f) Public access to records.--Each public report prepared</u>
- 13 by the council shall be a public record and shall be available
- 14 to the public for a reasonable fee. Copies shall be provided,
- 15 upon request of the chair, to the Health and Human Services
- 16 Committee of the Senate and the Health Committee and Human
- 17 Services Committee of the House of Representatives.
- 18 (q) Access to council raw data by purchasers. -- Pursuant to
- 19 sections 3304(d)(6) and 3306(b) (relating to data dissemination
- 20 and publication) and subject to the limitations on access under
- 21 subsection (c), the council shall provide access to the
- 22 council's raw data to purchasers, excluding purchasers that
- 23 provide covered services other than through the purchase of
- 24 fully funded insurance from a health care insurer but that are
- 25 not elective health care payor data sources, in accordance with
- 26 the following procedure:
- 27 (1) Special reports derived from raw data of the council
- 28 <u>shall be provided by the council to the purchaser requesting</u>
- 29 <u>such reports.</u>
- 30 (2) A means to enable computer-to-computer access by the

- 1 purchaser to raw data of the council shall be developed,
- 2 <u>adopted and implemented by the council. The council shall</u>
- 3 provide the access to the council's raw data to a purchaser
- 4 <u>upon request.</u>
- 5 (3) If an employer obtains from the council, under_
- 6 paragraph (1) or (2), data pertaining to the employer's
- 7 <u>employees and the employees' dependents for whom the employer</u>
- 8 purchases or otherwise provides covered services and who are
- 9 represented by a certified collective bargaining
- 10 representative, the collective bargaining representative
- 11 <u>shall be entitled to the data, after payment of fees under</u>
- 12 paragraph (4). If a certified collective bargaining
- 13 <u>representative obtains from the council, under paragraph (1)</u>
- or (2), data pertaining to the employer's members and the
- 15 <u>member's dependents who are employed by and for whom covered</u>
- services are purchased or otherwise provided by an employer,
- 17 the employer shall be entitled to the data, after payment of
- 18 <u>fees under paragraph (4).</u>
- 19 (4) In providing for access to its raw data, the council
- 20 <u>shall charge the purchasers which originally obtained the</u>
- 21 access a fee sufficient to cover the council's costs to
- 22 prepare and provide special reports requested under paragraph
- 23 (1) or to provide computer-to-computer access to its raw data
- 24 requested under paragraph (2). If a second or subsequent
- 25 party requests the information under paragraph (3), the
- council shall charge the party a reasonable fee.
- 27 (h) Access to council raw data by State agencies. -- The
- 28 council shall develop and execute memoranda of understanding
- 29 with any State agency upon request of that agency, including the
- 30 Insurance Department, the Department of Health and the

- 1 Department of Human Services, to allow the agency access to the
- 2 data.
- 3 (i) Access to council raw data by other parties. -- Subject to
- 4 the limitations on access to council raw data under subsection
- 5 (c), the council may provide special reports derived from the
- 6 <u>council's raw data or computer-to-computer access to parties</u>
- 7 other than purchasers provided access under subsection (q). The
- 8 council may publish regulations that set forth the criteria and
- 9 the procedure the council shall use in making determinations on
- 10 the access, pursuant to the powers vested in the council under
- 11 <u>section 3304</u>. In providing the access, the council shall charge
- 12 the party requesting the access a reasonable fee.
- 13 § 3309. Special studies and reports.
- 14 (a) Special studies. -- A Commonwealth agency, the Senate or
- 15 the House of Representatives may direct the council to publish
- 16 or contract for publication of special studies, including, but
- 17 not limited to, a special study on diseases and the cost of
- 18 <u>health care related to particular diseases in this Commonwealth.</u>
- 19 A special study published under this subsection shall become a
- 20 <u>public document.</u>
- 21 (b) Special reports.--
- 22 (1) A Commonwealth agency, the Senate or the House of
- 23 Representative may study and issue a report on the special
- 24 medical needs, demographic characteristics, access or lack
- 25 <u>thereof to health care services and need for financing of</u>
- 26 health care services of:
- 27 <u>(i) Senior citizens, particularly low-income senior</u>
- 28 citizens, senior citizens who are members of minority
- 29 groups and senior citizens residing in low-income urban
- or rural areas.

1	(ii) Low-income urban or rural areas.
2	(iii) Minority communities.
3	(iv) Women.
4	(v) Children.
5	(vi) Unemployed workers.
6	<u>(vii) Veterans.</u>
7	(2) The reports under paragraph (1) shall include
8	information on the current availability of services to the
9	targeted parts of the population under paragraph (1), whether
10	access to the services has increased or decreased over the
11	past 10 years and specific recommendations for the
12	improvement of the primary care and health delivery systems
13	of targeted parts of the population under paragraph (1),
14	including disease prevention and comprehensive health care
15	services. The agency may study and report on the effects of
16	using prepaid, capitated or health maintenance organization
17	health delivery systems as ways to promote the delivery of
18	primary health care services to the underserved segments of
19	the population enumerated above.
20	(3) The agency may study and report on the short-term
21	and long-term fiscal and programmatic impact on the health
22	care consumer of changes in ownership of hospitals from
23	nonprofit to profit, whether through purchase, merger or the
24	like. The agency may study and report on factors which have
25	the effect of either reducing provider revenue or increasing
26	provider cost and other factors beyond a provider's control
27	which reduce provider competitiveness in the marketplace.
28	§ 3310. Enforcement and penalty.
29	(a) Compliance enforcement The council shall have standing
30	to bring an action in law or in equity through private counsel

- 1 <u>in any court of common pleas to enforce compliance with any</u>
- 2 provision of this chapter, except section 3309 (relating to
- 3 special studies and reports), or any requirement or appropriate
- 4 request of the council made under this chapter. The Attorney
- 5 General is authorized and shall bring an enforcement action in
- 6 aid of the council in a court of common pleas at the request of
- 7 the council and in the name of the Commonwealth.
- 8 (b) Penalty.--
- 9 (1) Any person who fails to supply data under section
- 10 <u>3305 (relating to data submission and collection) may be</u>
- 11 <u>assessed a civil penalty not to exceed \$1,000 for each day</u>
- 12 <u>the data is not submitted.</u>
- 13 (2) Any person who knowingly submits inaccurate data
- 14 <u>under section 3305 commits a misdemeanor of the third degree</u>
- and shall, upon conviction, be sentenced to pay a fine of
- \$1,000 or to imprisonment for not more than one year, or
- both.
- 18 § 3311. Research and demonstration projects.
- 19 The council shall actively encourage research and
- 20 demonstrations to design and test improved methods of assessing
- 21 provider quality, provider service effectiveness, efficiency and
- 22 <u>cost containment. If no data submission requirements in a</u>
- 23 mandated demonstration exceed the current reserve field on the
- 24 Pennsylvania Uniform Claims and Billing Form, the council may:
- 25 (1) Authorize contractors engaged in health services
- research selected by the council, under section 3314
- 27 (relating to contracts with vendors), to have access to the
- 28 council's raw data files, if the entity assumes a contractual
- 29 obligation imposed by the council to assure patient identity
- 30 confidentiality.

- 1 (2) Place data sources participating in research and
- 2 <u>demonstrations on different data submission requirements from</u>
- 3 other data sources in this Commonwealth.
- 4 (3) Require data source participation in research and
- 5 <u>demonstration projects if this is the only testing method the</u>
- 6 <u>council determines is promising.</u>
- 7 § 3312. Grievances and grievance procedures.
- 8 (a) Procedures and requirements. -- Pursuant to its powers to
- 9 publish regulations under section 3304 (relating to powers and
- 10 duties of council) and with the requirements of this section,
- 11 the council may establish procedures and requirements for the
- 12 <u>filing, hearing and adjudication of grievances against the</u>
- 13 <u>council of a data source. The procedures and requirements shall</u>
- 14 <u>be published in the Pennsylvania Bulletin pursuant to law.</u>
- 15 (b) Claims and hearings. -- Grievance claims of a data source
- 16 shall be submitted to the council or to a third party designated
- 17 by the council. The council or the designated third party shall
- 18 convene a hearing, if requested, and adjudicate the grievance.
- 19 § 3313. Antitrust provisions.
- 20 A person or entity required or permitted to submit data or
- 21 information under this chapter or receiving data or information
- 22 from the council in accordance with this chapter are declared to
- 23 be acting pursuant to State requirements embodied in this
- 24 chapter and shall be exempt from antitrust claims or actions
- 25 grounded upon submission or receipt of the data or information.
- 26 § 3314. Contracts with vendors.
- 27 <u>A contract with a vendor other than a sole source vendor for</u>
- 28 purchase of services or for purchase or lease of supplies and
- 29 <u>equipment related to the council's powers and duties shall be</u>
- 30 let only after a public bidding process and only in accordance

1	with the following provisions:
2	(1) The council shall prepare specifications fully
3	describing the services to be rendered or equipment or
4	supplies to be provided by a vendor and shall make the
5	specifications available for inspection by a person at the
6	council's offices during normal working hours and at other
7	places and other times as the council deems advisable.
8	(2) The council shall publish notice of invitations to
9	bid in the Pennsylvania Bulletin and on the council's
10	publicly accessible Internet website. The notice shall
11	include at least the following:
12	(i) The deadline for submission of bids by
13	prospective vendors, which shall be no sooner than 30
14	days following the latest publication of the notice as
15	prescribed under this paragraph.
16	(ii) The locations, dates and times during which
17	prospective vendors may examine the specifications
18	required under paragraph (1).
19	(iii) The date, time and place of the meeting or
20	meetings of the council at which bids will be opened and
21	accepted.
22	(iv) A statement to the effect that any person is
23	eligible to bid.
24	(3) Bids shall be accepted as follows:
25	(i) A council member who is affiliated in any way
26	with a bidder may not vote on the awarding of a contract
27	for which the bidder has submitted a bid. A council
28	member who has an affiliation with a bidder shall state
29	the nature of the affiliation prior to a vote of the

30

council.

1	<u>(ii) Bids shall be opened and reviewed by the</u>
2	appropriate council committee, which shall make
3	recommendations to the council on approval. Bids shall be
4	accepted and the acceptance shall be announced only at a
5	public meeting of the council as defined in section
6	3303(e) (relating to Health Care Cost Containment
7	Council). A bid may not be accepted at an executive
8	session of the council.
9	(iii) The council may require that a certified
10	check, in an amount determined by the council, accompany
11	every bid. If required, a bid may not be accepted unless
12	accompanied by a certified check.
13	(4) In order to prevent a party from deliberately
14	underbidding contracts in order to gain or prevent access to
15	council data, the council may award a contract at the
16	council's discretion, regardless of the amount of the bid, as
17	<pre>follows:</pre>
18	(i) A bid accepted must reasonably reflect the
19	actual cost of services provided.
20	(ii) A vendor selected by the council under this
21	paragraph must be found by the council to be of the
22	character and integrity as to assure, to the maximum
23	extent possible, adherence to this chapter in the
24	provision of contracted services.
25	(iii) The council may require the selected vendor to
26	furnish, within 20 days after the contract has been
27	awarded, a bond with suitable and reasonable requirements
28	guaranteeing the services to be performed with sufficient
29	surety in an amount determined by the council. If the
30	bond is not furnished within the time specified, the

- 1 previous award shall be void.
- 2 (5) The council shall make efforts to assure that the
- 3 <u>council's vendors have established affirmative action plans</u>
- 4 to assure equal opportunity policies for hiring and promoting
- 5 <u>employees.</u>
- 6 § 3315. Reporting.
- 7 The council shall provide an annual report of its financial
- 8 expenditures to the Appropriations Committee and Health and
- 9 Human Services Committee of the Senate and the Appropriations
- 10 Committee, the Health Committee and the Human Services Committee
- 11 of the House of Representatives.
- 12 § 3316. Severability.
- 13 The provisions of this chapter are severable. If a provision
- 14 of this chapter or the provision's application to a person or
- 15 <u>circumstance is held invalid, the invalidity shall not affect</u>
- 16 other provisions or applications of this chapter which can be
- 17 given effect without the invalid provision or application.
- 18 <u>§ 3317. Expiration.</u>
- 19 This chapter shall expire five years after the effective date
- 20 of this section.
- 21 Section 2. The following apply:
- 22 (1) Actions taken by the Health Care Cost Containment
- 23 Council from the period from June 30, 2014, to the effective
- date of this section are validated.
- 25 (2) New positions on the Health Care Cost Containment
- 26 Council created under 35 Pa.C.S. Ch. 33 shall be filled in
- the manner designated under 35 Pa.C.S. § 3303(b) no later
- 28 than 60 days after the effective date of this section.
- Organizations required under 35 Pa.C.S. § 3303(b) to submit
- 30 lists of recommended persons to fill new positions on the

- 1 council shall do so no later than 30 days after the effective
- 2 date of this section.
- 3 (3) There shall be no lapse in the employment
- 4 relationship for employees of the Health Care Cost
- 5 Containment Council, including salary, seniority, benefits
- and retirement eligibility of the employees.
- 7 Section 3. This act shall take effect immediately.