THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 900

Session of 2019

INTRODUCED BY SCARNATI, CORMAN, BARTOLOTTA, KILLION, GORDNER, BROWNE, MENSCH, K. WARD, YUDICHAK, VOGEL, PITTMAN, SCAVELLO, REGAN AND J. WARD, NOVEMBER 26, 2019

REFERRED TO COMMUNITY, ECONOMIC AND RECREATIONAL DEVELOPMENT, NOVEMBER 26, 2019

AN ACT

- Providing for advanced manufacturing research, development facilities and infrastructures through business partnerships with State-related institutions; establishing the Max Manufacturing Initiative Fund, the Keystone Energy Zone Program and the Keystone Energy Zone Fund; and imposing powers and duties on the Department of Revenue.
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- 19 Section 607. Tax prohibition.
- 20 Section 608. Property assessment.
- 21 Section 609. Duration.
- 22 Section 610. Commonwealth pledge.
- 23 Section 611. Confidentiality.
- 24 Section 612. Limitations.
- 25 Chapter 7. Reporting Requirements and Public Access
- 26 Section 701. Reporting requirements.
- 27 Section 702. Public access to records.
- 28 Section 703. Effective date.
- 29 The General Assembly of the Commonwealth of Pennsylvania
- 30 hereby enacts as follows:

1 CHAPTER 1

2 PRELIMINARY PROVISIONS

- 3 Section 101. Short title.
- 4 This act shall be known and may be cited as the Max
- 5 Manufacturing Initiative Act.
- 6 Section 102. Findings and declarations.

within this Commonwealth.

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- 7 The General Assembly finds and declares as follows:
- 8 (1) The intent of this act is to leverage the proximity
 9 of abundant shale gas with university and private research
 10 and engineering expertise to establish public-private
 11 partnerships and State-related institution partnerships
- 13 (2) This collaboration is designed to align with the
 14 Commonwealth's stated economic development goals through the
 15 use and mechanisms of shared research and development as
 16 identified, funding grants, incentivized private investments
 17 and business incentives to attract high-technology industries
- 18 for advanced manufacturing in this Commonwealth to:
- 19 (i) Advance and promote the general welfare of the 20 residents of this Commonwealth.
 - (ii) Foster stronger business alliances, which will increase employment opportunities for Pennsylvanians.
 - (iii) Maximize the research capabilities of the State-related institutions within this Commonwealth.
 - (iv) Establish this Commonwealth and its university and business partnerships as international leaders in idea generation and the development, testing and implementation of cutting-edge advances in science and technology.
- 30 (v) Create shared research and development

- facilities and infrastructures within this Commonwealth
 to leverage and maximize the research and development of
 advanced materials and manufacturing techniques for
 producing high-value products.
- 5 (vi) Pool investments as necessary to create and
 6 design academic and work programming that includes
 7 academic restructuring and attracting new industry-driven
 8 workforce and job training centers to convert and sustain
 9 existing regional workforces to next-generation
 10 manufacturing models and goals.
- 11 (vii) Expand and incentivize an industry-led
 12 business environment in alignment with the Commonwealth's
 13 economic development goals, including financial
 14 incentives for infrastructure support.
- 15 Section 103. Definitions.
- 16 The following words and phrases when used in this act shall
- 17 have the meanings given to them in this section unless the
- 18 context clearly indicates otherwise:
- 19 "Advanced manufacturing." New manufacturing activities or
- 20 technologies which depend on the use and coordination of
- 21 information, automation, computation, software, sensing and
- 22 networking, or make use of materials and capabilities enabled by
- 23 the physical and biological sciences and which may involve new
- 24 ways to manufacture existing products or the manufacture of new
- 25 products emerging from new advanced technologies.
- 26 "Alternative energy sources." As defined in section 2 of the
- 27 act of November 30, 2004 (P.L.1672, No.213), known as the
- 28 Alternative Energy Portfolio Standards Act.
- 29 "Applicant." A State-related institution or a public-private
- 30 partnership to which a State-related institution is a party and

- 1 is eligible to apply for and receive redevelopment assistance
- 2 capital grants or Commonwealth grants under this act.
- 3 "Application." A document submitted to the Ben Franklin
- 4 Technology Development Authority, Department of Revenue or other
- 5 agency under this act to secure funding or designation.
- 6 "Application process." The steps necessary to initiate
- 7 consideration for funding or designation under this act.
- 8 "Ben Franklin Technology Development Authority." The Ben
- 9 Franklin Technology Development Authority created under the act
- 10 of June 22, 2001 (P.L.569, No.38), known as The Ben Franklin
- 11 Technology Development Authority Act.
- 12 "Bonds." Includes notes, instruments, refunding notes and
- 13 bonds and other evidences of indebtedness or obligations.
- "Capital Facilities Debt Enabling Act." The act of February
- 15 9, 1999 (P.L.1, No.1), known as the Capital Facilities Debt
- 16 Enabling Act.
- "Contracting authority." An authority created under 53
- 18 Pa.C.S. Ch. 56 (relating to municipal authorities) for the
- 19 purpose of designating a Keystone Energy Zone and constructing a
- 20 facility or other authority created under the laws of this
- 21 Commonwealth that is eligible to apply for and receive
- 22 redevelopment assistance capital grants under the Capital
- 23 Facilities Debt Enabling Act.
- 24 "Department." The Department of Revenue of the Commonwealth.
- 25 "Earned income tax." A tax or portion of a tax imposed on
- 26 earned income within a Keystone Energy Zone under the act of
- 27 December 31, 1965 (P.L.1257, No.511), known as The Local Tax
- 28 Enabling Act, or the act of August 24, 1961 (P.L.1135, No.508),
- 29 referred to as the First Class A School District Earned Income
- 30 Tax Act, which a municipality or a school district is entitled

- 1 to receive. For purposes of this definition, the term
- 2 "municipality" shall mean a city, borough, incorporated town or
- 3 township.
- 4 "Final determination." A final decision issued in writing by
- 5 the Ben Franklin Technology Development Authority.
- 6 "Fund." The Max Manufacturing Initiative Fund established
- 7 under section 201.
- 8 "Keystone Energy Zone." A clearly defined contiguous
- 9 geographic area comprising one or more political subdivisions
- 10 located in a county that:
- 11 (1) Contains an anchor infrastructure asset, including,
- but not limited to, an airport or other transportation hub.
- 13 (2) Has access to energy resources and assets,
- including, but not limited to, natural gas pipelines and
- market hubs, or alternative energy sources.
- 16 (3) Has the participation of a State-related institution
- 17 that is approved by the department for which all taxes
- 18 generated in the Keystone Energy Zone, except school district
- and city taxes, can be used to pay debt service on financed
- improvements within the Keystone Energy Zone.
- 21 "Master list." The list of qualified businesses under
- 22 section 606(d).
- 23 "Matching funds." Cash or in-kind contributions that
- 24 leverage non-Commonwealth funding to enhance the initiative.
- 25 "Operating organization." An entity that contracts directly
- 26 with the contracting authority to lease or operate a shared
- 27 research infrastructure project facility.
- 28 "Private entity." A person, entity, group or organization
- 29 that is not the Federal Government, the Commonwealth or a
- 30 municipal authority.

- 1 "Public entity." A Commonwealth agency as defined in 62
- 2 Pa.C.S. § 103 (relating to definitions) or a municipal
- 3 authority. The term does not include the General Assembly and
- 4 its members, officers or agencies or a court or other office or
- 5 agency of the Pennsylvania judicial system.
- 6 "Public-private partnership." An agreement between a public
- 7 entity and at least one private entity for the construction,
- 8 acquisition, management or operation of a facility created under
- 9 a shared research infrastructure project.
- 10 "Qualified business." An entity authorized to conduct
- 11 business in this Commonwealth that is located or partially
- 12 located within a Keystone Energy Zone and is engaged in the
- 13 active conduct of a trade or business for the taxable year.
- "Shared research infrastructure project." A project to
- 15 create collaborative research and development facilities for
- 16 State-related institutions and industry partnerships conducting
- 17 activities relating to advanced manufacturing, including, but
- 18 not limited to, land acquisition, acquisition or construction of
- 19 buildings, equipment, furnishings, site preparation, road and
- 20 highway improvements, water and sewer infrastructure or other
- 21 infrastructure development.
- "State-related institution." Any of the following
- 23 institutions of higher education:
- 24 (1) Lincoln University.
- 25 (2) Temple University.
- 26 (3) The Pennsylvania State University.
- 27 (4) The University of Pittsburgh.
- 28 CHAPTER 2
- 29 MAX MANUFACTURING INITIATIVE FUND
- 30 Section 201. Establishment.

- 1 The Max Manufacturing Initiative Fund is established within
- 2 the Ben Franklin Technology Development Authority containing
- 3 accounts to issue grants to support public-private partnerships
- 4 grants, shared equipment grants and max manufacturing research
- 5 grants. The Ben Franklin Technology Development Authority shall
- 6 be responsible for oversight, management and operation of the
- 7 fund.
- 8 CHAPTER 3
- 9 PUBLIC-PRIVATE PARTNERSHIPS GRANTS
- 10 Section 301. Establishment.
- 11 There is established an account within the fund which shall
- 12 be administered by the Ben Franklin Technology Development
- 13 Authority to issue grants for the administration, management and
- 14 operations of public-private partnerships for the purpose of
- 15 colocating university research with private research and
- 16 development in advanced manufacturing.
- 17 Section 302. Commonwealth money.
- 18 The receipt of grants of Commonwealth money by a public-
- 19 private partnership under this chapter to finance costs related
- 20 to a shared research infrastructure project shall be subject to
- 21 the requirements of this chapter.
- 22 Section 303. Eligibility.
- 23 In order for a shared research infrastructure project to
- 24 qualify for grants of Commonwealth money under this chapter, the
- 25 applicant shall:
- 26 (1) Be a public-private partnership that includes a
- 27 State-related institution.
- 28 (2) Provide a financial plan for all funding related to
- the project, including details regarding the financial
- 30 commitment of the parties to the project and documentation of

- 1 matching funds from non-State sources in an amount equal to
- 2 the amount being requested in the application.
- 3 (3) Demonstrate that the shared research infrastructure
- 4 project to be funded furthers the goals of this act, as
- 5 determined by the Ben Franklin Technology Development
- 6 Authority.
- 7 Section 304. Process and application.
- 8 (a) Application process. -- The Ben Franklin Technology
- 9 Development Authority shall establish an application process for
- 10 grants under this chapter no more than 90 days after the
- 11 effective date of this act. The Ben Franklin Technology
- 12 Development Authority shall not begin accepting applications for
- 13 at least 60 days from the date the application forms are made
- 14 publicly available.
- 15 (b) Review and determination. -- In reviewing a grant
- 16 application and reaching a final determination, the Ben Franklin
- 17 Technology Development Authority shall consider all of the
- 18 following:
- 19 (1) Whether the project proposed to be funded is
- 20 authorized under this act.
- 21 (2) The applicant's successful completion of the
- 22 application, including any additional material or information
- 23 requested by the Ben Franklin Technology Development
- 24 Authority.
- 25 (3) The goals outlined in the application, including,
- but not limited to, the project's goals for spurring
- innovation, creating jobs and attracting private investment
- in advanced manufacturing to Pennsylvania.
- 29 (4) The proposed private partnership arrangement and
- 30 related matching funds.

- 1 Section 305. Appropriation.
- 2 The General Assembly may appropriate money to the Ben
- 3 Franklin Technology Development Authority for the purposes
- 4 specified under this chapter.
- 5 CHAPTER 4
- 6 SHARED EQUIPMENT GRANTS
- 7 Section 401. Establishment.
- 8 There is established an account within the fund which shall
- 9 be administered by the Ben Franklin Technology Development
- 10 Authority to issue shared equipment grants for specialized
- 11 equipment or integrated systems for shared-use among university
- 12 and private sector researchers conducting research and
- 13 development in advanced manufacturing.
- 14 Section 402. Eligibility.
- 15 (a) Distribution. -- The Ben Franklin Technology Development
- 16 Authority may make distributions from the fund, subject to the
- 17 terms, conditions and restrictions provided under this chapter,
- 18 for the purpose of making grants to public-private partnerships
- 19 involved in the following:
- 20 (1) Advancement in the fields of industrial processes,
- 21 mining, manufacturing, production agriculture, information
- technology and biotechnology.
- 23 (2) Service as a medical facility or in other industrial
- or technology sectors as defined by the Ben Franklin
- 25 Technology Development Authority.
- 26 (3) The acquisition and installation of new machinery
- and equipment, upgrading existing machinery and equipment or
- retrofitting existing facilities with new or high-demand
- technologies as defined by the Ben Franklin Technology
- 30 Development Authority.

- 1 (b) Grants.--Grants shall be subject to the following
- 2 conditions:
- 3 (1) Grants shall be made to eligible public-private
- 4 partnerships under this chapter.
- 5 (2) Grants shall be designed to include the purchase and
- 6 installation of new equipment and machinery, the upgrade of
- 7 existing machinery and equipment or the retrofitting of
- 8 existing facilities with new or high-demand technologies.
- 9 This subparagraph includes the acquisition, application and
- 10 utilization of computer hardware and software.
- 11 Section 403. Process and application.
- 12 (a) Application process. -- The Ben Franklin Technology
- 13 Development Authority shall establish an application process for
- 14 grants under this chapter no more than 90 days after the
- 15 effective date of this act. The Ben Franklin Technology
- 16 Development Authority shall not begin accepting applications for
- 17 at least 60 days from the date the application forms are made
- 18 publicly available.
- 19 (b) Review and determination. -- In reviewing a grant
- 20 application and reaching a final determination, the Ben Franklin
- 21 Technology Development Authority shall consider all of the
- 22 following:
- 23 (1) Whether the project proposed to be funded is
- 24 authorized under this chapter.
- 25 (2) The applicant's successful completion of the
- application, including any additional material or information
- 27 requested by the Ben Franklin Technology Development
- 28 Authority.
- 29 (3) The goals outlined in the application, including,
- 30 but not limited to, the purchase and installation of new

- 1 equipment and machinery, the upgrade of existing machinery
- 2 and equipment or the retrofitting of existing facilities with
- 3 new or high-demand technologies.
- 4 Section 404. Matching funds.
- 5 Applicants shall provide documentation of matching funds from
- 6 non-State sources in an amount equal to the grant amount being
- 7 requested under this chapter.
- 8 Section 405. Appropriation.
- 9 The General Assembly may appropriate money to the Ben
- 10 Franklin Technology Development Authority for the purposes
- 11 specified under this chapter.
- 12 CHAPTER 5
- 13 MAX MANUFACTURING RESEARCH GRANTS
- 14 Section 501. Establishment.
- 15 (a) Establishment of account. -- There is established an
- 16 account within the fund which shall be administered by the Ben
- 17 Franklin Technology Development Authority to issue research
- 18 grants for start-up packages in research areas supporting
- 19 advanced manufacturing, including, but not limited to, energy
- 20 sciences, engineering and computer science.
- 21 (b) Findings.--
- 22 (1) It is in the public interest to create incentives
- 23 for State-related universities to recruit researchers and
- research teams by funding start-up packages in research areas
- 25 that support growth in advanced manufacturing capabilities to
- create well-paying jobs and enhanced economic opportunities
- for the people of Pennsylvania.
- 28 (2) Incentives should be used to recruit and maintain
- 29 leading scientists and engineers at State-related research
- 30 universities for the purposes of developing and leveraging

- 1 the research capabilities of the universities for the
- 2 creation of well-paying jobs and enhanced economic
- 3 opportunities in accordance with this act.
- 4 (3) The use of money under this chapter may be used in
- 5 creating incentives to lure, maintain and keep a cutting-edge
- 6 knowledge base.
- 7 Section 502. Process and application.
- 8 (a) Eligibility.--In conjunction with a public-private
- 9 partnership, a State-related institution, individually or with
- 10 one or more other Pennsylvania higher education institutions,
- 11 may make application for awards from a public-private
- 12 partnership.
- 13 (b) Application process. -- The Ben Franklin Technology
- 14 Development Authority shall establish an application process for
- 15 grants under this chapter no more than 90 days after the
- 16 effective date of this act. The Ben Franklin Technology
- 17 Development Authority shall not begin accepting applications for
- 18 at least 60 days from the date the application forms are made
- 19 publicly available.
- 20 (c) Review and determination. -- In reviewing a grant
- 21 application and reaching a final determination, the Ben Franklin
- 22 Technology Development Authority shall consider all of the
- 23 following:
- 24 (1) Whether the project proposed to be funded is
- 25 authorized under this chapter.
- 26 (2) The applicant's successful completion of the
- 27 application, including any additional material or information
- requested by the Ben Franklin Technology Development
- 29 Authority.
- 30 (3) The goals outlined in the application, including,

- 1 but not limited to, recruiting researchers and research teams
- 2 by creating start-up packages in research areas that support
- 3 growth in advanced manufacturing capabilities to create well-
- 4 paying jobs and enhanced economic opportunities in this
- 5 Commonwealth.
- 6 Section 503. Match.
- 7 Applicants shall provide documentation of matching funds from
- 8 non-State sources in an amount equal to the grant amount being
- 9 requested under this chapter.
- 10 Section 504. Appropriation.
- 11 The General Assembly may appropriate money to the Ben
- 12 Franklin Technology Development Authority for the purposes
- 13 specified under this chapter.
- 14 CHAPTER 6
- 15 KEYSTONE ENERGY ZONES
- 16 Section 601. Establishment.
- 17 The Keystone Energy Zone Program is established in the
- 18 department to designate a special taxing district that
- 19 encourages development within Keystone Energy Zones for the
- 20 purpose of improving and encouraging research and development in
- 21 advanced manufacturing that benefit from proximity to natural
- 22 gas sources, resulting in employment growth and revitalization
- 23 of communities. Keystone Energy Zones will also encourage the
- 24 use of alternative energy methods, including, but not limited
- 25 to, combined heat and power and microgrids.
- 26 Section 602. Shared research infrastructure project.
- 27 Upon approval by the department, the contracting authority
- 28 may designate a Keystone Energy Zone in which a shared research
- 29 infrastructure project may be constructed and may borrow money
- 30 for the purpose of improvement and development within the

- 1 Keystone Energy Zone and construction of a shared research
- 2 infrastructure project within the Keystone Energy Zone.
- 3 Section 603. Application.
- 4 A public-private partnership seeking to establish a Keystone
- 5 Energy Zone may apply to the department for approval. All
- 6 applications shall be on the form required by the department and
- 7 include the following:
- 8 (1) The partnership coordinator's name and address.
- 9 (2) A statement that the applicant is a public-private
- 10 partnership and the identity of the public-private
- 11 partnership's members.
- 12 (3) The geographic boundaries of the proposed Keystone
- 13 Energy Zone.
- 14 (4) A copy of a written strategic plan adopted by the
- 15 public-private partnership.
- 16 (5) Any other information required by the department.
- 17 Section 604. Review and approval.
- 18 The department shall review the application and, if all
- 19 requirements under section 603 have been met, may approve the
- 20 application and authorize the identified area as a Keystone
- 21 Energy Zone.
- 22 Section 605. Guidelines.
- 23 Before a Keystone Energy Zone is approved by the department,
- 24 the department shall approve written guidelines for the program
- 25 and shall provide a copy of the guidelines to the Majority
- 26 Leader and Minority Leader of the Senate, the Majority Leader
- 27 and Minority Leader of the House of Representatives, the
- 28 chairperson and minority chairperson of the Appropriations
- 29 Committee of the Senate and the chairperson and minority
- 30 chairperson of the Appropriations Committee of the House of

- 1 Representatives.
- 2 Section 606. Keystone Energy Zone Fund.
- 3 (a) Establishment. -- The Keystone Energy Zone Fund is
- 4 established within the State Treasury as a special fund
- 5 consisting of a separate account for each contracting authority
- 6 that designates a Keystone Energy Zone. Interest income derived
- 7 from investment of the money in the Keystone Energy Zone Fund
- 8 shall be credited by the Treasury Department to the Keystone
- 9 Energy Zone Fund.
- 10 (b) Special designation. -- Following the designation of a
- 11 Keystone Energy Zone, the contracting authority shall, within 10
- 12 days after making the designation, notify the State Treasurer of
- 13 the designation.
- 14 (c) Certification.--
- 15 (1) Within 31 days after the end of each calendar year,
- each qualified business shall file a report with the
- department which complies with all of the following:
- 18 (i) States each State tax, calculated in accordance
- with subsection (e), which was paid by the qualified
- 20 business in the prior calendar year.
- 21 (ii) Lists each State tax refund which complies with
- 22 all of the following:
- 23 (A) The refund is for a tax:
- 24 (I) specified in subsection (e); and
- 25 (II) certified as paid under subsection (e).
- 26 (B) The refund was received in the prior
- calendar year by the qualified business.
- 28 (iii) Is in a form and manner required by the
- department.
- 30 (2) In addition to any penalties imposed under this act

- for failure to timely pay State taxes, the following shall apply:
 - (i) (A) Failure to file a timely and complete report under paragraph (1) shall result in the imposition of a penalty of 10% of all State taxes calculated in accordance with subsection (e) that were payable by the qualified business in the prior calendar year. In no case shall the penalty imposed be less than \$1,000.
 - When the penalty is received, the money (B) shall be transferred from the General Fund to the account of the contracting authority that designated the Keystone Energy Zone in which the qualified business is located. Failure to file a timely and complete report under paragraph (4) shall result in the imposition of a penalty of 10% of all local taxes calculated in accordance with subsection (e) by a contracting authority which were payable by the qualified business in the prior calendar year. In no case shall the penalty imposed be less than \$250. Failure to report a qualified business (ii) (A) operating in the Keystone Energy Zone to the
 - operating in the Keystone Energy Zone to the contracting authority by an operating organization in accordance with subsection (d)(2) shall result in the imposition of a penalty by the contracting authority upon the operating organization of 100% of the taxes which would be certified under subsection (e) for each qualified business which is not reported to the contracting authority or \$1,000, whichever is greater.

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- 1 (B) The contracting authority may not waive or abate any penalties imposed under this subparagraph.
 - (C) When the penalty is received, the money shall be transferred from the General Fund to the account of the contracting authority that designated the Keystone Energy Zone in which the qualifying business is located.
 - (iii) (A) Failure to file a timely and complete report under paragraph (1) by a qualified business engaged in the active conduct of a trade or business during the calendar year in the Keystone Energy Zone shall result in the imposition of a penalty by the contracting authority upon the operating organization equal to 100% of the taxes paid which would be certified under subsection (e) for each qualified business which fails to file a timely and complete report. The penalty may not be less than \$1,000.
 - (B) If the qualified business is properly included on the master list provided under subsection (d), the contracting authority may waive or abate penalties imposed under this subparagraph equal to the total taxes paid by the qualified business which are certified under this subsection. When the penalty is received, the money shall be deposited in the account of the contracting authority that designated the Keystone Energy Zone in which the qualifying business is located.
 - (3) Except as otherwise provided under paragraph (2)(ii) and (iii), a penalty imposed under this subsection shall be imposed, assessed and collected by the department. When the

- penalty is received, the money shall be transferred from the General Fund to the account of the contracting authority that designated the Keystone Energy Zone in which the qualified business is located.
 - (4) Within 31 days of the end of each calendar year, each qualified business shall file a report with the local taxing authority reporting all local taxes, calculated in accordance with subsection (e), which were paid by the qualified business in the prior calendar year. The report from each qualified business shall list any local refund of taxes specified in subsection (e) received in the prior calendar year by the qualified business and any refunds related to the local taxes as calculated in accordance with subsection (e). The report shall be in a form and manner required by the department.
- 16 (d) Master list.--The following apply:
- 17 Except as provided under paragraph (2), within five 18 days after the end of each month, the legal business names, 19 business addresses within a Keystone Energy Zone and parcel 20 numbers of all qualified businesses engaged in the active 21 conduct of a trade or business during the previous month 22 shall be provided to the contracting authority by or on 23 behalf of the qualified business for purposes of inclusion on 24 the master list. The name, telephone number and e-mail 25 address of the person employed by the qualified business who 26 is primarily responsible for completing reports for the 27 qualified business required under subsection (c) shall also 28 be provided.
 - (2) For purposes of inclusion on the master list, within five days after the end of each month during a calendar year,

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- an operating organization shall provide to the contracting
- 2 authority the legal business names and business addresses
- 3 within the Keystone Energy Zone of all qualified businesses
- 4 engaged in the active conduct of a trade or business in the
- 5 Keystone Energy Zone during the previous month along with the
- 6 name, telephone number and e-mail address of the individual
- 7 employed by the qualified business who is primarily
- 8 responsible for completing the reports for the qualified
- 9 business required under subsection (c).
- 10 (3) Within 10 days after the end of each calendar year,
- 11 the contracting authority shall provide to the department the
- 12 master list. The department may not certify any taxes paid
- directly or indirectly by a qualified business as provided
- 14 under subsection (e) during the prior calendar year when the
- qualified business is not included on the master list.
- 16 (4) A contracting authority shall impose penalties for
- failure to comply with this section.
- 18 (e) Calculation.--
- 19 (1) Within 60 days after the end of each calendar year,
- the department shall certify separately for each Keystone
- 21 Energy Zone the amounts of State taxes paid, less any State
- tax refunds received, by the qualified businesses filing
- reports under subsection (c)(1) to the Office of the Budget.
- 24 (2) Beginning in the first full calendar year following
- 25 the designation of a Keystone Energy Zone and in each
- 26 calendar year thereafter, by November 1, the department shall
- 27 calculate, in accordance with this subsection, amounts of
- State taxes actually received by the Commonwealth from each
- 29 qualified business that filed a report under subsection (c)
- 30 (1) in the prior calendar year, and the department shall

1 certify the amounts received to the office.

- (3) The department shall include reports filed five months after the due date under subsection (c)(1) in the November 1 certification.
 - Energy Zone shall, within 31 days after the end of each calendar year, submit all of the local taxes that are to be calculated under this subsection and which were paid in the prior calendar year, less any certified local tax refunds received by a qualified business in the prior calendar year, to the State Treasurer to be deposited in the account under subsection (g) of the contracting authority that established the Keystone Energy Zone.
 - (5) This subsection shall not apply to taxes subject to a valid pledge or security interest entered into in order to secure debt service on bonds if the pledge or security interest was entered into prior to the date of the designation and is still in effect.
 - (6) An amount equal to all of the following shall be the amounts calculated and certified separately for each Keystone Energy Zone:
 - (i) All corporate net income tax, personal income tax, business privilege tax, business privilege licensing fees and earned income tax related to the ownership and operation of a qualified business in a Keystone Energy Zone.
 - (ii) All personal income tax, earned income tax and local services tax withheld from employees by a qualified business in a Keystone Energy Zone.
- 30 (iii) All personal income tax, earned income tax and

local services tax withheld from the employees of a qualified business that provides events, activities or services in a Keystone Energy Zone.

- (iv) All sales and use tax related to the operation of a qualified business in a Keystone Energy Zone. This subparagraph shall include sales and and use tax paid by a qualified business that provides events, activities or services in a Keystone Energy Zone.
- (v) All personal income tax, earned income tax and local services tax withheld from personnel by a contractor or other entity involved in the construction of the shared research infrastructure project.
- (vi) All personal income tax, earned income tax and local services tax withheld from personnel by a qualified business involved in the improvement, development or construction of a Keystone Energy Zone.
- (vii) All sales and use tax paid on materials and other construction costs, whether withheld or paid by any entity, directly related to the improvement, development or construction of the shared research infrastructure project.
- (viii) The amount paid by a qualified business within a Keystone Energy Zone of any new tax enacted by the Commonwealth following the date of designation.
- (ix) All personal income tax, earned income tax and local services tax withheld from personnel by a qualified business involved in the improvement, development or construction of the shared research infrastructure project.
- (x) Except for a tax levied against real property

- and notwithstanding any other law, an amount equal to a
 tax imposed by the Commonwealth or any of its political
 subdivisions on a qualified business engaged in an
 activity within a Keystone Energy Zone or directly or
 indirectly on any sale or purchase of goods or services,
 where the point of sale or purchase is within a Keystone
 Energy Zone.
- 8 (f) State tax liability apportionment.--For the purpose of
 9 making the calculations under subsection (e), the State tax
 10 liability of a qualified business shall be apportioned to a
 11 Keystone Energy Zone by multiplying the State tax liability by a
 12 fraction, the numerator of which is the property factor plus the
 13 payroll factor plus the sales factor and the denominator of
 14 which is three, in accordance with the following:
- 15 The property factor is a fraction, the numerator of (1)16 which is the average value of the taxpayer's real and 17 tangible personal property owned or rented and used in a 18 Keystone Energy Zone during the tax period and the 19 denominator of which is the average value of all the 20 taxpayer's real and tangible personal property owned or 21 rented and used in this Commonwealth during the tax period, 22 but shall not include the security interest of any 23 corporation as seller or lessor in personal property sold or 24 leased under a conditional sale, bailment lease, chattel 25 mortgage or other contract providing for the retention of a 26 lien or title as security for the sale price of the property.
 - (2) The following apply:
 - (i) The payroll factor is a fraction, the numerator of which is the total amount paid in a Keystone Energy Zone during the tax period by the taxpayer for

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- compensation and the denominator of which is the total compensation paid in this Commonwealth during the tax period.
- 4 (ii) Compensation is paid in a Keystone Energy Zone
 5 if:
 - (A) the person's service is performed entirely within a Keystone Energy Zone;
 - (B) the person's service is performed both within and outside a Keystone Energy Zone, but the service performed outside a Keystone Energy Zone is incidental to the person's service within a Keystone Energy Zone; or
 - (C) some of the service is performed in a

 Keystone Energy Zone and the base of operations or,

 if there is no base of operations, the place from

 which the service is directed or controlled is in a

 Keystone Energy Zone, or the base of operations or

 the place from which the service is directed or

 controlled is not in a location in which some part of

 the service is performed, but the person's residence

 is in a Keystone Energy Zone.
 - (3) The sales factor is a fraction, the numerator of which is the total sales of the taxpayer in a Keystone Energy Zone during the tax period and the denominator of which is the total sales of the taxpayer in this Commonwealth during the tax period. The following apply:
 - (i) Sales of tangible personal property are in a
 Keystone Energy Zone if the property is delivered or
 shipped to a purchaser that takes possession within a
 Keystone Energy Zone regardless of the free on board

- shipping point or other conditions of the sale.
- 2 (ii) Sales other than sales of tangible personal 3 property are in a Keystone Energy Zone if:
 - (A) the income-producing activity is performed in a Keystone Energy Zone; or
 - (B) the income-producing activity is performed both within and outside a Keystone Energy Zone and a greater proportion of the income-producing activity is performed in a Keystone Energy Zone than in any other location, based on costs of performance.

(q) Transfers.--

- (1) Notwithstanding any other law, within 10 days of receiving certification under subsection (c), the Secretary of the Budget shall direct the State Treasurer to transfer the amounts certified under subsection (e) for each Keystone Energy Zone from the General Fund to the account of the contracting authority that designated the Keystone Energy Zone. Beginning in the second calendar year following the designation of a Keystone Energy Zone and in each year thereafter, the amounts certified by the secretary to the State Treasurer and the amounts transferred by the State Treasurer to the account of each contracting authority shall be determined as follows:
 - (i) Add amounts certified by the department under subsection (e) for the prior calendar year.
 - (ii) Subtract from the sum under subparagraph (i) any State tax refunds paid as certified by the department under subsection (e).
- 29 (iii) Add to the difference under subparagraph (ii) 30 any amounts certified under subsection (e) with respect

- 1 to the second prior calendar year.
- 2 (iv) Subtract from the sum under subparagraph (iii)
- 3 any amounts certified under subsection (e) which are less
- 4 than the amounts previously certified under subsection
- 5 (e) with respect to the second prior calendar year.
- 6 (2) The State Treasurer shall provide an annual transfer
- 7 to the contracting authority until the bonds issued to
- 8 finance and refinance the improvement and development of a
- 9 Keystone Energy Zone and the construction of a shared
- 10 research infrastructure project are retired. Each annual
- 11 transfer to the contracting authority shall be equal to the
- 12 balance of the account of the contracting authority on the
- date of the transfer under paragraph (1).
- 14 (h) Restriction on use of money. -- Money transferred under
- 15 subsection (g) is subject to the following:
- 16 (1) The money may only be utilized as follows:
- 17 (i) For payment of debt service, directly or
- indirectly through a multitiered ownership structure or
- other structure authorized by a contracting authority to
- facilitate financing mechanisms, on bonds or on
- 21 refinancing loans used to repay bonds issued to finance
- 22 or refinance:
- 23 (A) The improvement and development of all or
- any part of a Keystone Energy Zone.
- 25 (B) The construction of all or part of a shared
- 26 research infrastructure project.
- 27 (ii) For payment of debt service on bonds issued to
- 28 refund those bonds.
- 29 (iii) For replenishment of amounts required in any
- debt service reserve money established to pay debt

- 1 service on bonds.
- 2 (2) The term of a bond to be refunded shall not exceed 3 the maximum term permitted for the original bond issued for 4 the improvement or development of a Keystone Energy Zone and 5 the construction of a shared research infrastructure project.
- 6 (3) The money may not be utilized for purposes of 7 renovating or repairing a shared research infrastructure 8 project, except for capital maintenance and improvement 9 projects.
- (i) Excess money.--Within 30 days after the end of each calendar year, any money remaining in the account of each contracting authority at the end of the prior calendar year after the required payments under subsection (e)(2) were made in the prior calendar year shall be refunded in the following manner:
- 16 (1) Money shall first be returned to the General Fund to
 17 the extent that the excess money is part of the transfer
 18 under subsection (g)(1).
 - (2) Money shall next be paid to the contracting authority to the extent that the amounts paid under subsection (g)(2) consisted of local taxes. The contracting authority shall return the money to the appropriate entities collecting local tax who submitted the local taxes to the State Treasurer under subsection (e).
- 25 (i) Audit.--

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- 26 (1) The contracting authority shall hire an independent 27 auditing firm to perform an annual audit verifying all of the 28 following:
- 29 (i) The correct amount of the eligible local tax was 30 submitted to the local taxing authorities.

- 1 (ii) The local taxing authorities transferred the
 2 correct amount of eligible local tax to the State
 3 Treasurer.
- 4 (iii) The money transferred to the account was 5 properly expended.
- 6 (iv) The correct amount of excess money was refunded 7 in accordance with the provisions of subsection (i).
- 8 (2) A copy of the annual audit shall be sent to the 9 department and the Secretary of the Budget.
- 10 (3) For purposes of this subsection, an auditing firm
 11 will not be considered independent if it provides services to
 12 an operating organization or any qualified business within a
 13 Keystone Energy Zone which is a party to a separate agreement
 14 with a contracting authority for the allocation of money from
 15 the contracting authority.
- 16 Section 607. Tax prohibition.
- 17 A division of local government may not assess real estate
- 18 taxes on a property in a Keystone Energy Zone owned by a
- 19 contracting authority.
- 20 Section 608. Property assessment.
- 21 Notwithstanding 53 Pa.C.S. Ch. 88 (relating to consolidated
- 22 county assessment), for purposes of determining the assessed
- 23 value of property located in a Keystone Energy Zone, the actual
- 24 fair market value of the property shall be established without
- 25 utilizing or considering the cost approach to valuation, and
- 26 money received by the contracting authority and utilized
- 27 directly or indirectly in connection with the property shall not
- 28 be considered real property or income attributable to the
- 29 property.
- 30 Section 609. Duration.

- 1 A Keystone Energy Zone shall be in effect for a period equal
- 2 to one year following retirement of all bonds issued to finance
- 3 or refinance the improvement and development of a Keystone
- 4 Energy Zone or the construction of a shared research
- 5 infrastructure project. The maximum term of the bond, including
- 6 the refunding of the bond, shall not exceed 30 years.
- 7 Section 610. Commonwealth pledge.
- 8 (a) General rule. -- If a contracting authority pledges
- 9 amounts required to be transferred to the account of the
- 10 contracting authority for the payment of bonds issued by the
- 11 contracting authority, until all bonds secured by the pledge of
- 12 the contracting authority, together with the interest on the
- 13 bonds, are fully paid or provided for, the Commonwealth pledges
- 14 to and agrees with a person, firm, corporation or government
- 15 agency, whether in this Commonwealth or elsewhere, and with a
- 16 Federal agency subscribing to or acquiring the bonds issued by
- 17 the contracting authority that the Commonwealth itself will not,
- 18 nor will the contracting authority authorize a government entity
- 19 to do any of the following:
- 20 (1) abolish or reduce the size of a Keystone Energy
- 21 Zone;
- 22 (2) amend or repeal this chapter;
- 23 (3) limit or alter the rights vested in the contracting
- 24 authority in a manner inconsistent with the obligations of
- 25 the contracting authority with respect to the bonds issued by
- the contracting authority; or
- 27 (4) otherwise impair revenues to be paid under this
- chapter to the contracting authority necessary to pay debt
- 29 service on bonds.
- 30 (b) Authority. -- Nothing in this section shall limit the

- 1 authority of the Commonwealth or any government entity to change
- 2 the rate, tax bases or subject of a specific tax or repeal or
- 3 enact a tax.
- 4 Section 611. Confidentiality.
- 5 Notwithstanding any law providing for the confidentiality of
- 6 tax records, the contracting authority and the local taxing
- 7 authorities shall have access to reports and certifications
- 8 filed under this act, and the contracting authority shall have
- 9 access to State and local tax information filed by a qualified
- 10 business in a Keystone Energy Zone solely for the purpose of
- 11 documenting the certifications required by this act. Any other
- 12 use of the tax information shall be prohibited as provided under
- 13 law.
- 14 Section 612. Limitations.
- 15 After the effective date of this section, none of the
- 16 following may be employed by, be contracting with or provide
- 17 services for a contracting authority:
- 18 (1) An individual employed by, contracting with or
- 19 providing service for a county or other political subdivision
- 20 that has a Keystone Energy Zone.
- 21 (2) An entity contracting with or providing services for
- a county or other political subdivision that has a Keystone
- 23 Energy Zone.
- 24 (3) An individual owning an entity or an entity with
- 25 ownership interest in a separate entity which is contracting
- 26 with a county or other political subdivision that has a
- 27 Keystone Energy Zone.
- 28 (4) An individual or entity employed by, contracting
- 29 with or providing services for a qualified business within a
- 30 Keystone Energy Zone which is party to a separate agreement

- with a contracting authority for the allocation of money from
- 2 the contracting authority.

- 3 (5) An individual or entity employed by, contracting
- 4 with or providing services for an operating organization.
 - (6) A current board member of a contracting authority.
- 6 (7) An entity which is owned by or employs a current
- 7 board member of a contracting authority.
- 8 CHAPTER 7
- 9 REPORTING REQUIREMENTS AND PUBLIC ACCESS
- 10 Section 701. Reporting requirements.
- 11 Grantees shall be required to provide annually a detailed
- 12 accounting of the use of money for projects under this act to
- 13 the department no later than January 30 of each year.
- 14 Section 702. Public access to records.
- 15 (a) General rule.--
- 16 (1) Grantees, as State-related institutions, are subject
- only to reporting provisions of the act of February 14, 2008
- 18 (P.L.6, No.3), known as the Right-to-Know Law. State-related
- institutions are otherwise exempted from the provisions and
- 20 requirements of the release of records.
- 21 (2) Nothing in this act shall supersede the exemption,
- 22 nor require a State-related university to provide additional
- information related to this act beyond the scope of the
- 24 State-related university's current responsibilities under
- 25 Chapter 15 of the Right-to-Know Law.
- 26 (3) Nothing in this act shall preclude the department
- from releasing records deemed to be in the public interest.
- 28 (b) Public records. -- Any other record identified as a public
- 29 record within the Right-to-Know Law in possession or
- 30 constructive possession of the department or a Commonwealth

- 1 agency, including contracts, grants, awards and other public
- 2 records, shall be considered public record in accordance with
- 3 the Right-to-Know Law.
- 4 (c) Federal law supersedes. -- If the provisions of this act
- 5 related to public access conflict with a Federal or State law
- 6 prohibiting access to records, the provisions of this act shall
- 7 not apply with regard to access.
- 8 Section 703. Effective date.
- 9 This act shall take effect immediately.