THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE RESOLUTION

No. 49

Session of 2019

INTRODUCED BY STREET, FOLMER, FARNESE, COLLETT, LEACH, SCHWANK AND BREWSTER, MARCH 28, 2019

REFERRED TO BANKING AND INSURANCE, MARCH 28, 2019

A RESOLUTION

- Urging the President and the Congress of the United States to enact H. Res. 1595 or similar legislation to remove the obstacles preventing financial institutions from providing banking services to cannabis-related businesses operating under state law.

 WHEREAS, Thirty-four states, the District of Columbia, Guam,
- 7 Puerto Rico and the U.S. Virgin Islands authorize some form of
- 8 medical cannabis; and
- 9 WHEREAS, In April 2016, the General Assembly and Governor
- 10 enacted the act of April 17, 2016 (P.L.84, No.16), known as the
- 11 Medical Marijuana Act, to authorize the growing, processing,
- 12 dispensing and use of medical cannabis in this Commonwealth; and
- 13 WHEREAS, As of February 2019, Pennsylvania's Medical
- 14 Marijuana Program and its nearly 1,460 certifying physicians is
- 15 providing more than 116,000 registered patients and 83,000
- 16 certified patients with identification cards with life-
- 17 1threatening, painful or debilitating medical conditions,
- 18 including cancer, chronic pain, post-traumatic stress disorder,
- 19 HIV/AIDS, Parkinson's disease, epilepsy and other seizure

- 1 disorders, with the opportunity to access medical cannabis that
- 2 would provide them with relief from those serious medical
- 3 conditions; and
- 4 WHEREAS, After undergoing an extensive review process, the
- 5 Department of Health issued all 25 grower/processor permits and
- 6 50 dispensaries, of which 12 grower/processor and 45 dispensary
- 7 locations are already operational; and
- 8 WHEREAS, In its first year of operation, medical cannabis was
- 9 dispensed over 600,000 times to Pennsylvania patients,
- 10 generating \$132 million in total sales and \$2 million in tax
- 11 revenue so far; and
- 12 WHEREAS, Many more medical cannabis businesses supporting
- 13 Pennsylvania's program are providing significant economic value
- 14 to the Commonwealth, creating jobs and developing life-
- 15 sustaining medical cannabis strains; and
- 16 WHEREAS, The ongoing conflict of Federal and state law,
- 17 together with the lack of Congressional action on this issue,
- 18 has left this Commonwealth's cannabis-related businesses with
- 19 millions of dollars in revenue but no access to banking
- 20 services; and
- 21 WHEREAS, The United States Department of Justice and the
- 22 Financial Crimes Enforcement Network (FinCEN) of the Department
- 23 of the Treasury issued guidance memorandums in 2014 in order to
- 24 provide the states and financial institutions with some
- 25 direction on this Federal-state law conflict by clarifying
- 26 Federal prosecutors' priorities with respect to Federal
- 27 cannabis-related financial crimes and clarifying how financial
- 28 institutions can provide services to cannabis-related businesses
- 29 consistent with their obligations under the Federal Bank Service
- 30 Company Act with the explicit purpose of enhancing the

- 1 availability of financial services for, and the financial
- 2 transparency of, cannabis-related businesses; and
- 3 WHEREAS, On January 4, 2018, former United States Attorney
- 4 General Jeff Sessions rescinded all United States Department of
- 5 Justice cannabis-related guidance issued during the previous
- 6 administration, leaving no clear guidance to the states or
- 7 financial institutions in its wake and, accordingly, further
- 8 discouraging the availability of financial services for, and
- 9 financial transparency of, cannabis-related businesses; and
- 10 WHEREAS, With no clear guidance from the current United
- 11 States Department of Justice on this issue and only a 2014
- 12 FinCEN guidance memorandum remaining, financial institutions and
- 13 cannabis-related businesses seeking banking services are now in
- 14 a perpetual state of uncertainty concerning Federal criminal
- 15 prosecution; and
- 16 WHEREAS, As a result of the uncertainty, this Commonwealth's
- 17 cannabis-related businesses generate millions of dollars in
- 18 revenue and tax money under State law, but have no access to the
- 19 same banking services available to all other legitimate
- 20 businesses in this Commonwealth; and
- 21 WHEREAS, The lack of banking services forces this
- 22 Commonwealth's taxpaying cannabis-related businesses to pay
- 23 bills, employees, suppliers and taxes in cash only, risk the
- 24 safety of its employees and customers and perpetuate the
- 25 stigmatization of operating a cannabis-related business without
- 26 transparency; and
- 27 WHEREAS, H. Res. 1595, introduced in the United States House
- 28 of Representatives on March 7, 2019, would establish the Secure
- 29 and Fair Enforcement Banking Act of 2019 (SAFE Banking Act) to
- 30 remove the Federal obstacles to banking services for cannabis-

- 1 related businesses; and
- 2 WHEREAS, The Safe Banking Act of 2019 would allow financial
- 3 institutions to provide services by prohibiting Federal banking
- 4 regulators from limiting deposit insurance or share insurance of
- 5 a financial institution because it provides services to state-
- 6 sanctioned cannabis-related businesses, penalizing or
- 7 discouraging financial institutions from providing services to
- 8 state-sanctioned cannabis-related businesses or states with
- 9 jurisdiction over such businesses, clarifying that proceeds from
- 10 transactions involving state-sanctioned cannabis-related
- 11 businesses do not constitute unlawful activity, and stating that
- 12 a financial institution is not liable under Federal law for
- 13 providing services under state laws where cannabis cultivation
- 14 and dispensing are permitted; and
- 15 WHEREAS, It is time congressional leadership recognize the
- 16 will of the majority of Americans and the states by providing
- 17 certainty to financial institutions that would otherwise offer
- 18 the same banking services to these taxpaying cannabis-related
- 19 businesses that they offer to all other legitimate businesses;
- 20 therefore be it
- 21 RESOLVED, That the Senate of the Commonwealth of Pennsylvania
- 22 urge the President and Congress of the United States to enact H.
- 23 Res. 1595 or similar legislation to remove the obstacles
- 24 preventing financial institutions from providing banking
- 25 services to cannabis-related businesses operating under state
- 26 law; and be it further
- 27 RESOLVED, That copies of this resolution be transmitted to
- 28 the President of the United States, to the presiding officers of
- 29 each house of Congress and to each member of Congress from
- 30 Pennsylvania.