116TH CONGRESS 1ST SESSION H.R. 229

To establish a national commission on the Federal response to the 2017 natural disasters in Puerto Rico, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JANUARY 3, 2019

Ms. VELÁZQUEZ (for herself, Mr. THOMPSON of Mississippi, Mr. GRIJALVA, Mr. SOTO, Mr. ESPAILLAT, Mr. SERRANO, Mr. RASKIN, and Mr. LEWIS) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

A BILL

- To establish a national commission on the Federal response to the 2017 natural disasters in Puerto Rico, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "National Commission

5 on the Federal Response to Natural Disasters in Puerto

6 Rico Act of 2019".

7 SEC. 2. ESTABLISHMENT AND PURPOSE.

8 (a) ESTABLISHMENT.—There is established a Na-9 tional Commission on the Federal Response to Natural

Disasters in Puerto Rico (in this Act referred to as the
 "Commission").

3 (b) PURPOSE.—The purpose of the Commission is to
4 examine the Federal preparedness, response, and recovery
5 to the 2017 natural disasters in Puerto Rico, including
6 the Federal Government's consideration of the following
7 aspects:

8 (1) Federal preparedness activities prior to
9 Hurricanes Irma and Maria, including Federal plans
10 for the 2017 hurricane season and decision making
11 regarding prepositioning contracts and supplies.

12 (2) Federal response activities during Hurri13 canes Irma and Maria, including Federal coordina14 tion, distribution of assistance, and contracting.

(3) Federal recovery activities after Hurricanes
Irma and Maria, including Federal efforts to obtain
accurate accounting of the death toll, damage impacts, and long-term rebuilding assistance for survivors.

20 SEC. 3. CONSIDERATIONS.

To carry out its examination, the Commission shall take into consideration the Federal preparedness, response, and recovery efforts in Puerto Rico as compared to other jurisdictions that were impacted by the 2017 hurricane season, as well as the following issues:

1	(1) The impact and destruction of Hurricane
2	Irma, Hurricane Maria, the resulting landslides, and
3	flooding.
4	(2) The adequacy of the death toll methodology
5	and processes, and whether previous death counts
6	and mortality estimates slowed or otherwise affected
7	Federal response efforts.
8	(3) The Federal emergency and contingency
9	plans in place before the 2017 hurricane season.
10	(4) The Federal preparedness guidelines issued
11	ahead of the 2017 hurricane season.
12	(5) The vulnerability of Puerto Rico's economic
13	situation on Federal preparedness.
14	(6) The implications of Puerto Rico's reliance
15	on imported oil for power generation.
16	(7) The adequacy of the telecommunications
17	network in Puerto Rico.
18	(8) The capacity of the local government and
19	Federal Government to quickly mobilize and respond
20	to disasters and emergencies in Puerto Rico.
21	(9) The impact of the uncertainty in long-term
22	Federal health care funding on medical and emer-
23	gency readiness.

1 (10) The implication of Puerto Rico's treatment 2 under the Internal Revenue Code of 1986 and its 3 impact on readiness. 4 (11) The adequacy of available data and its ef-5 fects on the Federal response. 6 (12) The geographic, ecological, and infrastruc-7 ture issues that could have affected response efforts. 8 (13) A comparison of response efforts in other 9 United States jurisdictions vis-a-vis efforts in Puerto 10 Rico for the 2017 hurricane season. 11 SEC. 4. COMPOSITION AND COMPENSATION OF COMMIS-12 SION.

(a) MEMBERS.—The Commission shall be composed
of 8 members, of whom two shall be appointed by the
Speaker of the House of Representatives, two shall be appointed by the Majority Leader of the Senate, two shall
be appointed by the Minority Leader of the House of Representatives, and two shall be appointed by the Minority
Leader of the Senate.

20 (b) CHAIR AND VICE CHAIR.—The Commission, by21 majority vote, shall choose a Chair and Vice Chair.

22 (c) QUALIFICATIONS AND RESTRICTIONS.—

(1) IN GENERAL.—Individuals shall be selected
for appointment on the Commission solely on the
basis of their professional qualifications, experience,

 sponse and emergency preparedness. (2) RESTRICTIONS.—Individuals may not be 	
3 (2) RESTRICTIONS —Individuals may not be	
	an
4 officer or employee of the Federal Government	or
5 any State, or a current elected official of the lo	cal
6 government.	
7 (d) Appointment.—	
8 (1) IN GENERAL.—All members of the Comm	nis-
9 sion shall be appointed not later than 30 days af	ter
10 the date of the enactment of this Act.	
11 (2) PRESIDENTIAL AUTHORITY.—The Presid	ent
12 shall have no authority to terminate the appointm	ent
13 of any member of the commission.	
14 (e) VACANCIES.—Any vacancy in the Commiss	ion
15 shall not affect its powers, but shall be filled in the sa	me
16 manner in which the original appointment was made	not
17 later than 60 days after the date on which the vacan	ıcy
18 occurs.	
19 (f) Compensation.—	
20 (1) IN GENERAL.—Members of the Commiss	ion
21 may be compensated for travel expenses necessary	to
22 conduct the work and services for the Commissi	on.
23 (2) TRAVEL EXPENDITURES.—Members sh	nall
be allowed travel expenditures, including per diem	in
25 lieu of subsistence, in the same manner as perso	ons

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1	employed intermittently in the Government service
2	are allowed expenses under section 5703 of title 5,
3	United States Code.
4	(g) Staff.—
5	(1) IN GENERAL.—With a majority vote of the
6	Commission, members may recruit personnel to as-
7	sist with the Commission's work, including the cre-
8	ation of the report.
9	(2) PERSONNEL.—Any such personnel may in-
10	clude private citizens, employees or detailees of the
11	Federal Government, or employees of the territorial
10	government.
12	government.
12 13	SEC. 5. FUNCTIONS AND POWERS OF THE COMMISSION.
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(b) PUBLIC MEETINGS.—The Commission shall host
 not less than 10 public meetings in locations that are ac cessible to individuals of every municipality with elected
 officials, local community leaders, academic institutions,
 for-profit and non-for-profit organizations, and individuals
 in Puerto Rico to the extent appropriate.

7 (c) WRITTEN INPUT.—The Commission shall allow
8 participants both in Puerto Rico and the mainland to pro9 vide written input to be included in an appendix of the
10 final report.

11 (d) HEARINGS.—

12 (1) IN GENERAL.—The Commission may hold
13 hearings, take testimony, and receive evidence for its
14 investigation.

(2) PROTECTION OF INFORMATION.—Any public hearings of the Commission shall be conducted in
a manner consistent with the protection of information provided to or developed for or by the Commission as required by any applicable statute, regulation, or Executive order.

(e) SUBPOENAS.—The Commission may issue subpoenas requiring the attendance and testimony of witnesses, and requiring the submission of data, books,
records, correspondence, memoranda, papers, documents,

electronic files, metadata, tapes, and materials of any na ture relating to any matter under investigation.

3 (f) INFORMATION FROM AGENCIES.—The Commis4 sion may secure directly from any executive department,
5 bureau, agency, board, commission, office, independent es6 tablishment, or instrumentality of the Government, infor7 mation, suggestions, estimates, and statistics.

8 (g) GSA SERVICES.—The Administrator of General 9 Services shall provide to the Commission on a reimburs-10 able basis administrative support and other services for 11 the performance of the Commission's functions.

(h) FEDERAL ASSISTANCE FROM OTHER AGENCIES.—Departments and agencies of the United States
may provide to the Commission such services, funds, facilities, staff, and other support services as they may determine advisable and as may be authorized by law.

(i) POSTAL SERVICES.—The Commission may use
the United States mails in the same manner and under
the same conditions as other departments and agencies of
the United States.

21 SEC. 6. REPORTS OF COMMISSION.

(a) REPORT.—Not later than 12 months after the
date of the enactment of this Act, the Commission shall
submit to the President and Congress a final report on
the causes and circumstances surrounding the natural dis-

asters in Puerto Rico, including preparedness and imme-1 2 diate response, and providing recommendations to guard 3 against future natural disasters outside of the continental 4 United States, which shall contain findings, conclusions, 5 and recommendations as have been agreed to by a major-6 ity of Commission members and shall— 7 (1) be made available to the public in the 8 English and Spanish languages; 9 (2) include findings for the issues described in 10 section 2; and 11 (3) include— 12 (A) the number and nature of complaints 13 filed to the Inspectors General for Federal 14 agencies responsible in the aftermath of the 15 2017 natural disasters; 16 (B) details on Federal procurement and 17 acquisition practices in the aftermath of the 18 2017 natural disasters; 19 (C) details on disaster mitigation protocols 20 given cultural and language differences; and 21 (D) disaster response processes taking into 22 account demographics (age, race, gender, in-23 come) and the impact on segments of the population with disabilities. 24

(b) APPENDIX.—An appendix to the final report shall
 include written input of participants in Puerto Rico and
 the mainland.

4 (c) INTERIM REPORT.—Not later than 6 months
5 after the date of enactment of this Act, the Commission
6 shall provide to Congress an interim report.

7 SEC. 7. SUNSET.

8 The Commission shall terminate on the day that is9 90 days after the date on which the final report is sub-10 mitted.

11 SEC. 8. AUTHORIZATION OF APPROPRIATIONS.

12 There is authorized to be appropriated \$3,000,000 to13 carry out this Act, to remain available until expended.