

112TH CONGRESS  
1ST SESSION

# H. R. 2325

To direct the Secretary of the Interior to establish a program to build on and help coordinate funding for restoration and protection efforts of the 4-State Delaware River Basin region, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JUNE 23, 2011

Mr. CARNEY (for himself, Mr. HOLT, Mr. HINCHEY, Mr. LOBIONDO, Mr. FITZPATRICK, Mr. DENT, Mr. RUNYAN, Mr. ANDREWS, Ms. SCHWARTZ, and Mr. MEEHAN) introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committee on Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To direct the Secretary of the Interior to establish a program to build on and help coordinate funding for restoration and protection efforts of the 4-State Delaware River Basin region, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Delaware River Basin  
5 Conservation Act of 2011”.

1 **SEC. 2. FINDINGS.**

2 Congress finds that—

3 (1) the Delaware River Basin is a national  
4 treasure of great cultural, environmental, and eco-  
5 logical importance;

6 (2) the Basin contains over 12,500 square miles  
7 of land in the States of Delaware, New Jersey, New  
8 York, and Pennsylvania, including nearly 800 square  
9 miles of bay and more than 2,000 tributary rivers  
10 and streams;

11 (3) the Basin is home to more than 8,000,000  
12 people who depend on the Delaware River and the  
13 Delaware Bay as an economic engine, a place of  
14 recreation, and a vital habitat for fish and wildlife;

15 (4) the Basin provides clean drinking water to  
16 more than 15,000,000 people, including New York  
17 City, which relies on the Basin for approximately  
18 half of the drinking water supply of the city, and  
19 Philadelphia, whose most significant threat to the  
20 drinking water supply of the city is forest clearing  
21 in the Upper Basin, according to a study conducted  
22 by the Philadelphia Water Department;

23 (5) almost 180 species of fish and wildlife are  
24 considered special status species in the Basin due to  
25 habitat loss and degradation, particularly sturgeon,  
26 eastern oyster, and red knots, which have been iden-

1       tified as unique species in need of habitat improve-  
2       ment;

3           (6) the Basin provides habitat for over 200  
4       resident and migrant fish species, includes signifi-  
5       cant recreational fisheries, and is a prolific source of  
6       eastern oyster, blue crab, and the largest population  
7       of the American horseshoe crab;

8           (7) as of the date of enactment of this Act, oys-  
9       ter landings in the Delaware Bay are at 100,000  
10      bushels, down from the 500,000 bushels that were  
11      harvested in the 1980s, due, in part, to water pollu-  
12      tion and disease;

13          (8) the Delaware Bay has the second largest  
14      concentration of shorebirds in North America and is  
15      designated as one of the four most important  
16      shorebird migration sites in the world;

17          (9) the Basin, 50 percent of which is forested,  
18      also has 1,000,000 acres of wetland, more than  
19      126,000 acres of which are recognized as inter-  
20      nationally important, resulting in a landscape that  
21      provides essential ecosystem services, including  
22      recreation, commercial, and water-quality benefits;

23          (10) much of the remaining exemplary natural  
24      landscape in the Basin is vulnerable to further deg-  
25      radation, as the Basin gains approximately 14

1 square miles of developed land annually, and with  
2 new development, urban watersheds are increasingly  
3 covered by impervious surfaces, amplifying the quan-  
4 tity of polluted runoff into rivers and streams;

5 (11) the Delaware River is the longest  
6 undammed river east of the Mississippi, and a crit-  
7 ical component of the National Wild and Scenic Riv-  
8 ers System in the Northeast;

9 (12) management of water volume in the Basin  
10 is critical to flood mitigation and habitat for fish  
11 and wildlife, and following 3 major floods along the  
12 Delaware River since 2004, the Governors of the  
13 States of Delaware, New Jersey, New York, and  
14 Pennsylvania have called for natural flood damage  
15 reduction measures to combat the problem, including  
16 restoring the function of riparian corridors;

17 (13) the Delaware River Port Complex (includ-  
18 ing docking facilities in the States of Delaware, New  
19 Jersey, and Pennsylvania) is the largest freshwater  
20 port in the world, the Port of Philadelphia handles  
21 the largest volume of international tonnage and 70  
22 percent of the oil shipped to the East Coast, and the  
23 Port of Wilmington, a full-service deepwater port  
24 and marine terminal, is the busiest terminal on the  
25 Delaware River, handling more than 400 vessels per

1 year with an annual import/export cargo tonnage of  
2 more than 4,000,000 tons;

3 (14) the Delaware Estuary, where freshwater  
4 from the Delaware River mixes with saltwater from  
5 the Atlantic Ocean, is one of the largest and most  
6 complex of the 28 estuaries in the National Estuary  
7 Program, and the Partnership for the Delaware Es-  
8 tuary works to improve the environmental health of  
9 the Delaware Estuary;

10 (15) the Delaware River Basin Commission is a  
11 Federal-interstate compact government agency  
12 charged with overseeing a unified approach to man-  
13 aging the river system and implementing important  
14 water resources management projects and activities  
15 throughout the Basin that are in the national inter-  
16 est; and

17 (16) restoration activities in the Basin are sup-  
18 ported through several Federal and State agency  
19 programs, and funding for those important pro-  
20 grams should continue and complement the estab-  
21 lishment of the Delaware River Basin Restoration  
22 Program, which is intended to build on and help co-  
23 ordinate restoration and protection funding mecha-  
24 nisms at the Federal, State, regional, and local lev-  
25 els.

1 **SEC. 3. DEFINITIONS.**

2 In this Act:

3 (1) **BASIN.**—The term “Basin” means the 4–  
4 State Delaware Basin region, including all of Dela-  
5 ware Bay and portions of the States of Delaware,  
6 New Jersey, New York, and Pennsylvania located in  
7 the Delaware River watershed.

8 (2) **BASIN STATE.**—The term “Basin State”  
9 means each of the States of Delaware, New Jersey,  
10 New York, and Pennsylvania.

11 (3) **DIRECTOR.**—The term “Director” means  
12 the Director of the United States Fish and Wildlife  
13 Service.

14 (4) **FOUNDATION.**—The term “Foundation”  
15 means the National Fish and Wildlife Foundation, a  
16 congressionally chartered foundation established by  
17 section 2 of the National Fish and Wildlife Founda-  
18 tion Establishment Act (16 U.S.C. 3701).

19 (5) **GRANT PROGRAM.**—The term “grant pro-  
20 gram” means the Delaware River Basin restoration  
21 grant program established under section 5.

22 (6) **PROGRAM.**—The term “program” means  
23 the Delaware River Basin restoration program es-  
24 tablished under section 4.

1           (7) SECRETARY.—The term “Secretary” means  
2           the Secretary of the Interior, acting through the Di-  
3           rector.

4           (8) SERVICE.—The term “Service” means the  
5           United States Fish and Wildlife Service.

6 **SEC. 4. PROGRAM ESTABLISHMENT.**

7           (a) ESTABLISHMENT.—Not later than 180 days after  
8           amounts are made available to carry out this Act, the Sec-  
9           retary shall establish a program to be known as the “Dela-  
10          ware River Basin restoration program”.

11          (b) DUTIES.—In carrying out the program, the Sec-  
12          retary shall—

13               (1) draw on existing and new management  
14               plans for the Basin and work in consultation with  
15               applicable management entities, including represent-  
16               atives of the Partnership for the Delaware Estuary,  
17               the Delaware River Basin Commission, the Federal  
18               Government, and other State and local governments,  
19               and regional and nonprofit organizations, as appro-  
20               priate, to identify, prioritize, and implement restora-  
21               tion and protection activities within the Basin;

22               (2) adopt an investment strategy that—

23                       (A) supports the implementation of a  
24                       shared set of restoration and protection activi-

1 ties developed in accordance with paragraph  
2 (1);

3 (B) targets cost-effective conservation  
4 projects; and

5 (C) supports measurable conservation ef-  
6 forts;

7 (3) establish the grant program in accordance  
8 with section 5; and

9 (4) provide for technical assistance in accord-  
10 ance with this Act.

11 (c) COORDINATION.—In establishing the program,  
12 the Secretary shall consult, as appropriate, with—

13 (1) the heads of Federal agencies, including—

14 (A) the Administrator of the Environ-  
15 mental Protection Agency;

16 (B) the Administrator of the National Oce-  
17 anic Atmospheric Administration;

18 (C) the Chief of the Natural Resource  
19 Conservation Service;

20 (D) the Chief of Engineers of the United  
21 States Army Corps of Engineers;

22 (E) the Director of the National Park  
23 Service; and

24 (F) the head of any other applicable agen-  
25 cy;



- 1 (2) the Governors of the Basin States;
- 2 (3) the Partnership for the Delaware Estuary;
- 3 (4) the Delaware River Basin Commission;
- 4 (5) fish and wildlife joint venture partnerships;

5 and

- 6 (6) other public agencies and organizations with
- 7 authority for the planning and implementation of
- 8 conservation strategies in the Basin.

9 (d) PURPOSES.—The purposes of the program in-  
10 clude—

- 11 (1) coordinating restoration and protection ac-
- 12 tivities among Federal, State, local, and regional en-
- 13 tities and conservation partners throughout the
- 14 Basin;

- 15 (2) carrying out coordinated restoration and
- 16 protection activities throughout the Basin and Basin
- 17 States—

- 18 (A) to sustain and enhance habitat restora-
- 19 tion and protection activities;

- 20 (B) to sustain and enhance water-quality
- 21 improvements, including drinking water quality;

- 22 (C) to sustain and enhance water manage-
- 23 ment and flood damage mitigation improve-
- 24 ments to benefit fish and wildlife habitat;

1 (D) to improve opportunities for public ac-  
2 cess and recreation in the Basin;

3 (E) to encourage environmentally sensitive  
4 land use planning and development;

5 (F) to increase the capacity to implement  
6 coordinated restoration and protection activities  
7 in the Basin by conducting public outreach and  
8 education and promoting citizen involvement;  
9 and

10 (G) to coordinate, conduct, and support  
11 the planning, monitoring, and research activi-  
12 ties necessary to carry out coordinated restora-  
13 tion and protection activities; and

14 (3) providing competitive grants for technical  
15 assistance to carry out restoration and protection ac-  
16 tivities in the Basin, with priority given to activities  
17 with multiple benefits, including habitat, water qual-  
18 ity, and flood protection.

19 **SEC. 5. GRANTS AND ASSISTANCE.**

20 (a) DELAWARE RIVER BASIN RESTORATION PRO-  
21 GRAM.—To the extent that funds are available to carry  
22 out this section, the Secretary shall establish a grant pro-  
23 gram to be known as the “Delaware River Basin restora-  
24 tion grant program” to provide competitive matching  
25 grants of varying amounts to State and local governments,

1 nonprofit organizations, community organizations, institu-  
2 tions of higher education, and other eligible entities to  
3 carry out activities described in section 4(d).

4 (b) CRITERIA.—The Secretary, in consultation with  
5 the organizations described in section 4(c), shall develop  
6 criteria for the grant program to help ensure that activi-  
7 ties funded under this section accomplish one or more of  
8 the following:

9 (1) Restoration or protection of fish and wildlife  
10 species and the habitats of those species.

11 (2) Improvement or protection of water quality  
12 by reducing nonpoint and point source pollutants.

13 (3) Reduction or improvement of the manage-  
14 ment of water volume and flooding.

15 (4) Inclusion of priority needs or actions identi-  
16 fied in the single investment strategy adopted under  
17 section 4(b)(2).

18 (5) Inclusion of restoration and protection ac-  
19 tivities with multiple benefits in the Basin, including  
20 habitat, water quality, and flood damage reduction.

21 (c) COST SHARING.—

22 (1) FEDERAL SHARE.—The Federal share of  
23 the cost of a project funded under the grant pro-  
24 gram shall not exceed 75 percent of the total cost  
25 of the activity, as determined by the Secretary.

1           (2) NON-FEDERAL SHARE.—The non-Federal  
2 share of the cost of a project funded under the grant  
3 program may be provided in cash or in the form of  
4 an in-kind contribution of services or materials.

5           (d) ADMINISTRATION.—

6           (1) IN GENERAL.—The Secretary may enter  
7 into an agreement to manage the grant program  
8 with the National Fish and Wildlife Foundation or  
9 a similar organization with applicable expertise.

10           (2) FUNDING.—If the Secretary enters into an  
11 agreement under paragraph (1), the organization se-  
12 lected shall—

13                   (A) for each fiscal year, receive amounts to  
14 carry out this section in an advance payment of  
15 the entire amount on October 1, or as soon as  
16 practicable thereafter, of that fiscal year;

17                   (B) invest and reinvest those amounts for  
18 the benefit of the grant program; and

19                   (C) otherwise administer the grant pro-  
20 gram to support partnerships between the pub-  
21 lic and private sectors in accordance with this  
22 Act.

23           (3) REQUIREMENTS.—If the Secretary enters  
24 into an agreement with the Foundation under para-  
25 graph (1), any amounts received by the Foundation

1 under this section shall be subject to the National  
2 Fish and Wildlife Foundation Establishment Act (16  
3 U.S.C. 3701 et seq.), excluding section 10(a) of that  
4 Act (16 U.S.C. 3709(a)).

5 (e) TECHNICAL ASSISTANCE.—The Secretary may  
6 provide, or provide for, technical assistance to carry out  
7 this section, on a nonreimbursable basis, to—

- 8 (1) other Federal agencies;
- 9 (2) State and local governments;
- 10 (3) nonprofit organizations;
- 11 (4) community organizations;
- 12 (5) institutions of higher education; or
- 13 (6) other entities, as the Secretary determines  
14 to be appropriate.

15 **SEC. 6. ANNUAL REPORTS.**

16 Not later than 180 days after the date of enactment  
17 of this Act and annually thereafter, the Secretary shall  
18 submit to Congress a report on the implementation of this  
19 Act, including a description of each project that has re-  
20 ceived funding under this Act.

21 **SEC. 7. AUTHORIZATION OF APPROPRIATIONS.**

22 (a) IN GENERAL.—The U.S. Fish and Wildlife Serv-  
23 ice shall use funds within its existing budgetary authority  
24 to carry out this Act.

1       (b) USE.—Of any amount made available for each  
2 fiscal year, the Secretary shall use at least 75 percent to  
3 carry out the grant program and to provide, or provide  
4 for, technical assistance under section 5(e).

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