#### 114TH CONGRESS 1ST SESSION H.R. 3005

To amend title IV of the Social Security Act to ensure funding for grants to promote responsible fatherhood and strengthen low-income families, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

#### JULY 9, 2015

Mr. DANNY K. DAVIS of Illinois (for himself and Mr. CARSON of Indiana) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Energy and Commerce and Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

### A BILL

- To amend title IV of the Social Security Act to ensure funding for grants to promote responsible fatherhood and strengthen low-income families, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

4 (a) SHORT TITLE.—This Act may be cited as the
5 "Julia Carson Responsible Fatherhood and Healthy Fami6 lies Act of 2015".

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#### 1 (b) TABLE OF CONTENTS.—The table of contents of

#### 2 this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Findings.

#### TITLE I—PROMOTING RESPONSIBLE FATHERHOOD AND STRENGTHENING LOW-INCOME FAMILIES

- Sec. 101. State assessments of barriers to employment and financial support of children.
- Sec. 102. Grants to States to conduct demonstration projects to promote economic opportunity for low-income parents.
- Sec. 103. Healthy marriage promotion and responsible fatherhood programs.
- Sec. 104. TANF work participation improvements.
- Sec. 105. Ban on recovery of Medicaid costs for births.
- Sec. 106. Improved collection and distribution of child support.
- Sec. 107. Collection of child support under the supplemental nutrition assistance program.
- Sec. 108. Grants supporting healthy family partnerships for domestic violence intervention and preventions.
- Sec. 109. Procedures to address domestic violence.
- Sec. 110. TANF Employment Fund.
- Sec. 111. Sense of Congress.

#### TITLE II—REVENUE PROVISION

Sec. 201. Increase in credit percentage under earned income tax credit for eligible individuals with no qualifying children.

#### 3 SEC. 2. FINDINGS.

- 4 Congress makes the following findings:
- 5 (1) Fathers play a significant and underappre-6 ciated role in the development of their children, with 7 research demonstrating that a supportive and in-8 volved father strengthens a child's emotional, phys-9 ical, intellectual, and behavioral development. Chil-10 dren with positive relationships with fathers, even if 11 they do not live in the same household, have strong-12 er mental health, economic success, and academic 13 achievement with lower rates of youth delinquency,
- 14 school dropout, and teen pregnancy.

(2) Economic stability also leads to positive outcomes for children, including stronger emotional well-being, physical health, and academic success.

4 (3) Family patterns in the United States have 5 resulted in fewer children living with their fathers. 6 The March 2015 Child Trends report on family 7 structure shows the proportion of all children who 8 have not attained the age of 18 living with both par-9 ents has decreased over the last 54 years, from 87.7 10 percent in 1960 to 64.4 percent in 2014, with 24 11 percent of children who have not attained the age of 12 18 living with their mother only and 4 percent of 13 children who have not attained the age of 18 living 14 with their father only.

(4) A 2011 United States Census analysis of
children's living arrangements and characteristics
showed that a child in a father-absent home is almost 4 times more likely to live in poverty than a
child in a married-couple family.

(5) Father engagement does not depend on living in the same house as the child, with many nonresidential fathers being actively involved with their
children and supportive of their children's mothers.
However, low-income fathers experience multiple
challenges to contributing financially and emotion-

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1 ally to their children due to limited education and 2 job skills, unstable employment opportunities, child 3 support enforcement policies, incarceration, and 4 strained relationships with the children's mothers. 5 Multiple approaches are needed to address these 6 barriers to create opportunities for fathers to sustain 7 their engagement and closeness with their children 8 and families.

9 (6) Federal programs should encourage respon-10 sible fatherhood and healthy families by increasing 11 the upward economic mobility of custodial and non-12 custodial parents so that they can actively partici-13 pate in financial support and child-rearing as well as 14 maintain positive, healthy, and nonviolent relation-15 ships with their children and co-parents, including 16 improving compliance with child support obligations 17 and cooperative parenting.

# TITLE I—PROMOTING RESPON SIBLE FATHERHOOD AND STRENGTHENING LOW-IN COME FAMILIES

5 SEC. 101. STATE ASSESSMENTS OF BARRIERS TO EMPLOY6 MENT AND FINANCIAL SUPPORT OF CHIL7 DREN.

8 (a) STATE ASSESSMENTS AND REPORTS.—As a con-9 dition of the continued approval of a State plan under part 10 D of title IV of the Social Security Act, each State with 11 such an approved plan, acting through the appropriate 12 State agencies, shall assess the State policies with respect 13 to the issues described in subsection (b) and submit a re-14 port to the Secretary of Health and Human Services on 15 the results of the assessment not later than October 1, 2016.16

17 (b) ISSUES DESCRIBED.—The issues described in18 this subsection are the following:

19 (1) The process of setting and modifying child
20 support obligations, particularly with respect to low21 income parents, including—

(A) the role and criteria for using imputed
income in determining child support obligations;
(B) the process of modifying obligations;

1	(C) the consideration of income and em-
2	ployment status, including efforts to identify
3	unreported income;
4	(D) the consideration of incarceration;
5	(E) the consideration of disability;
6	(F) the treatment of arrearages, including
7	interest charged, and laws or procedures that
8	interfere with forgiveness, adjustment, waiver,
9	or compromise of arrears owed to the State by
10	low-income noncustodial parents who lack suffi-
11	cient assets or physical ability to pay such ar-
12	rearages;
13	(G) the procedures related to retroactive
14	support; and
15	(H) State pass-through and disregard poli-
16	cies for recipients of means-tested public bene-
17	fits.
18	(2) The effect of State criminal laws and law
19	enforcement practices on the employment acquisi-
20	tion, retention, and advancement prospects of an in-
21	dividual following arrest, conviction, or incarcer-
22	ation, including—
23	(A) any efforts, including counseling or
24	employment support, to assist ex-prisoners with

1	reentry to a community and successful reunifi-
2	cation with their families; and
3	(B) an assessment of any efforts to seal or
4	expunge arrest and conviction records and any
5	efforts to grant certificates or other acknowl-
6	edgments of rehabilitation to ex-prisoners, and
7	to examine State occupational licensing and cer-
8	tification procedures.
9	(3) An assessment of the effect of debt on em-
10	ployment retention, including child support and non-
11	child support debts imposed to recover costs related
12	to welfare and criminal justice.
13	(4) An assessment of State practices related to
14	providing prisoners and ex-prisoners with valid iden-
15	tification documents upon release from prison.
16	(5) Identification of any other barriers to
17	healthy family formation or sustainable economic op-
18	portunity for custodial and noncustodial parents that
19	are created or exacerbated by Federal or State laws,
20	policies, or procedures, including an examination of
21	the rules of Federal and State means-tested pro-
22	grams, the operation of the State workforce system,
23	the availability of financial education services, and
24	the availability of domestic violence services and
25	child support procedures to help victims of domestic

violence stay safe and obtain the child support they
 are owed.

3 (c) GRANTS TO STATES FOR COMMISSIONS ON STATE 4 LAW IMPROVEMENTS IN THE BEST INTEREST OF CHIL-DREN AND FAMILIES.—The Secretary of Health and 5 6 Human Services shall award grants to States to establish 7 or support commissions to review the State assessment 8 conducted in accordance with subsection (a) and to make 9 recommendations on ways to improve State law in the best interest of children and families. 10

(d) APPROPRIATIONS.—Out of any money in the
Treasury of the United States not otherwise appropriated,
there are appropriated to the Secretary of Health and
Human Services for each of fiscal years 2016 through
2020, \$3,000,000, to remain available until expended, for
the purpose of making—

(1) payments to States to offset all or a portion
of the costs of conducting the State assessments and
reports required under subsection (a); and

20 (2) grants to States under subsection (c).

## 1SEC. 102. GRANTS TO STATES TO CONDUCT DEMONSTRA-2TION PROJECTS TO PROMOTE ECONOMIC OP-3PORTUNITY FOR LOW-INCOME PARENTS.

4 (a) COURT-SUPERVISED OR IV-D AGENCY-SUPER5 VISED EMPLOYMENT PROGRAMS FOR NONCUSTODIAL
6 PARENTS.—

7 (1) IN GENERAL.—To assist States in imple-8 menting section 466(a)(15) of the Social Security 9 Act, the Secretary of Health and Human Services 10 shall award grants to States to conduct demonstra-11 tion projects to establish, in coordination with coun-12 ties and other local or tribal governments, court-su-13 pervised or IV–D agency-supervised employment 14 programs for noncustodial parents who have barriers 15 to employment and a history of nonpayment of child 16 support obligations, as determined by a court or the 17 IV–D agency, and who are determined by the court 18 or agency to be in need of employment services or 19 placement in order to pay child support obligations. 20 A noncustodial parent described in the preceding 21 sentence who is an ex-offender shall be eligible to 22 participate in a program established under this sub-23 section.

24 (2) REQUIREMENTS.—

25 (A) OPTION TO PARTICIPATE PRIOR TO
26 CONTEMPT FINDING.—A State shall not be eli-

1	gible to receive a grant under this subsection
2	unless any program established with funds
3	made available under the grant provides a non-
4	custodial parent described in paragraph (1)
5	with an option to participate in the program
6	prior to the court or agency entering a finding
7	that the noncustodial parent is in contempt for
8	failure to pay a child support obligation and,
9	potentially subject to criminal penalties.
10	(B) Program goals.—An employment
11	program established with funds made available
12	under a grant awarded under this subsection
13	shall be designed to do the following:
14	(i) To assist a noncustodial parent de-
15	scribed in paragraph (1) obtain and main-
16	tain unsubsidized employment.
17	(ii) To increase the amount of finan-
18	cial support received by children.
19	(iii) To help a noncustodial parent de-
20	scribed in paragraph (1) improve relation-
21	ships with their children and their chil-
22	dren's custodial parent.
23	(C) 6 MONTHS OF CONTINUOUS, TIMELY
24	PAYMENTS.—An employment program estab-
25	lished with funds made available under this

1	subsection shall not permit a noncustodial par-
2	ent placed in the program to graduate from the
3	program and avoid penalties for failure to pay
4	a child support obligation until the noncustodial
5	parent completes at least 6 months of contin-
6	uous, timely payment of the parent's child sup-
7	port obligations.
8	(D) USE OF FUNDS.—
9	(i) Services provided under an employ-
10	ment program established with funds made
11	available under this subsection must in-
12	clude the following:
13	(I) Job placement, including job
14	development and supervised job search
15	as necessary.
16	(II) Case management, including
17	educational assessment and advising,
18	vocational assessment and career ex-
19	ploration services, and court liaison
20	services.
21	(III) Counseling on responsible
22	parenthood.
23	(IV) Referral for support and
24	educational services.

1	(V) Employment retention serv-
2	ices.
3	(ii) Services provided under an em-
4	ployment program established with funds
5	made available under this subsection may
6	include the following:
7	(I) Remedial education services
8	or educational referral.
9	(II) Support funds for services
10	such as transportation, child care, or
11	short-term training.
12	(III) Transitional jobs programs.
13	(IV) Public-private career path-
14	way partnerships established in ac-
15	cordance with subsection $(b)(2)$ .
16	(V) Occupational skill training,
17	including college credit programs.
18	(VI) Curricula development.
19	(E) Administration.—A State that re-
20	ceives a grant under this subsection may con-
21	tract with a public or private nonprofit organi-
22	zation, including a faith-based or community-
23	based organization, to administer (in conjunc-
24	tion with the court of jurisdiction or the IV–D

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1	agency) the court-supervised or IV–D agency-
2	supervised employment program.
3	(b) MATCHING REQUIREMENT.—
4	(1) IN GENERAL.—The Secretary of Health and
5	Human Services may not award a grant to a State
6	under this section unless the State agrees that, with
7	respect to the costs to be incurred by the State in
8	conducting a demonstration project with funds pro-
9	vided under the grant, the State will provide to carry
10	out the project non-Federal contributions valued at
11	10 percent of the amount of Federal funds paid to
12	the State under such grant.
1 4	and source and show Shows
12	(2) NON-FEDERAL CONTRIBUTIONS.—In this
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<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	(2) NON-FEDERAL CONTRIBUTIONS.—In this subsection, the term "non-Federal contributions" in- cludes contributions by the State and by public and private entities that may be in cash or in kind, but does not include any amounts provided by the Fed- eral Government, or services assisted or subsidized to any significant extent by the Federal Government, or any amount expended by a State before October

24 (1) RATE OF PAY; BENEFITS AND WORKING
25 CONDITIONS.—

23 ARDS.—

1 (A) IN GENERAL.—An employer of a par-2 ticipant in a program or activity funded under 3 this section shall pay the participant at the rate 4 paid to an employee of the employer who is not 5 a participant in the program or activity and 6 who performs comparable work at the worksite, 7 including periodic increases where appropriate. 8 If no other employee of the employer performs 9 comparable work at the worksite, the employer 10 shall pay the participant not less than the ap-11 plicable Federal or State minimum wage, 12 whichever is higher.

13 (B) BENEFITS AND CONDITIONS.—A State 14 receiving a grant under this section shall ensure 15 that an individual employed through participa-16 tion in a program or activity funded by the 17 grant is provided with benefits and working 18 conditions at the same level and to the same ex-19 tent as the benefits and conditions are provided 20 to other employees of the employer of the indi-21 vidual who have worked a similar length of time 22 and perform the same work.

23 (2) NONDUPLICATION.—

24 (A) IN GENERAL.—A State receiving a25 grant under this section shall ensure that the

grant funds are used only for a program or activity that does not duplicate, and is in addition to, a program or activity otherwise available in the locality of the program or activity.

5  $(\mathbf{B})$ PRIVATE, NONPROFIT ENTITY.—A 6 State receiving a grant under this section shall 7 ensure that the grant funds are not provided to 8 a private nonprofit entity to conduct a program 9 or activity that is the same as or substantially 10 equivalent to a program or activity provided by 11 a State or local government agency in the area 12 in which the entity is located, unless the re-13 quirements of paragraph (3) are met.

14 (3) NONDISPLACEMENT.—

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15 (A) IN GENERAL.—An employer shall not 16 displace an employee or position (including par-17 tial displacement such as reduction in hours, 18 wages, or employment benefits) or impair con-19 for services or collective bargaining tracts 20 agreements, as a result of the use by the em-21 ployer of a participant in a program or activity 22 funded under this section, and no participant in 23 the program or activity shall be assigned to fill 24 any established unfilled position vacancy.

1	(B) JOB OPPORTUNITIES.—A job oppor-
2	tunity shall not be created under this paragraph
3	that will infringe on the promotional oppor-
4	tunity of an employed individual.
5	(C) Limitation on services.—
6	(i) SUPPLANTATION OF HIRING.—A
7	participant in a program or activity funded
8	under this section shall not perform any
9	service or duty, or engage in any activity,
10	that will supplant the hiring of an em-
11	ployee that is not a participant in the pro-
12	gram or activity.
13	(ii) DUTIES FORMERLY PERFORMED
14	BY ANOTHER EMPLOYEE.—A participant
15	in a program or activity funded under this
16	section shall not perform any service or
17	duty, or engage in any activity, that is a
18	service, duty, or activity that had been per-
19	formed by or was assigned to any employee
20	who—
21	(I) resigned or was discharged
22	less than 3 months before the date on
23	which the participant performs the
24	service or duty or engages in the ac-
25	tivity;

1	(II) is subject to a reduction in
2	force;
3	(III) has recall rights pursuant
4	to a collective bargaining agreement
5	or applicable personnel procedures;
6	(IV) is on leave (such as ter-
7	minal, temporary, vacation, emer-
8	gency, or sick leave);
9	(V) is on strike; or
10	(VI) is being locked out.
11	(D) CONCURRENCE OF LOCAL LABOR OR-
12	GANIZATION.—A State conducting a demonstra-
13	tion project funded under this section shall en-
14	sure that no participant in a program or activ-
15	ity of the project is placed with an employer
16	until the entity conducting the program or ac-
17	tivity has obtained the written concurrence of
18	any local labor organization representing em-
19	ployees who are engaged in the same or sub-
20	stantially similar work as that proposed to be
21	carried out for the employer with whom a par-
22	ticipant is to be placed under the program or
23	activity.
24	(4) NO EFFECT ON UNION ORGANIZING.—A
25	State conducting a demonstration project funded

under this section shall provide the Secretary of
 Health and Human Services with assurance certified
 by both the State and the entity conducting a pro gram or activity funded under this section that none
 of the funds shall be used to assist or deter union
 organizing.

7 (5) ACCOUNTABILITY.—

8 (A) IN GENERAL.—A State receiving a 9 grant under this section shall not use the grant 10 funds to subsidize training or employment with 11 an employer that has a demonstrable record of 12 noncompliance with Federal labor, civil rights, 13 workplace safety, or related laws.

(B) CERTIFIED SATISFACTORY RECORD.—
Employers who receive training or wage subsidies under programs or activities funded
under this section shall have a satisfactory
record in labor relations and employment practices, as certified by the Secretary of Labor.

20 (C) APPLICATION OF WORKER PROTEC21 TION LAWS.—A participant in a program or ac22 tivity funded under this section shall be consid23 ered to be an employee of any employer that
24 the participant is placed with for all purposes
25 under Federal and State law, including laws re-

lating to health and safety, civil rights, and worker's compensation.

3 (D) OTHER JOB QUALITY STANDARDS.— 4 Employers who receive training or wage sub-5 sidies under programs or activities funded 6 under this section shall meet all applicable 7 State or local job or employer quality standards 8 regarding such issues as wages, benefits, ad-9 vancement opportunities, and turnover rates es-10 tablished for programs funded under the Work-11 force Investment Act of 1998 (29 U.S.C. 2801 12 et seq.).

13 (6) GRIEVANCE PROCEDURE.—An entity con-14 ducting a program or activity funded under this sec-15 tion shall establish and maintain a procedure for the 16 filing and adjudication of grievances by employees of 17 worksite employers who are not participants in the 18 program, or such employees' representatives, or by 19 participants in such a program or activity alleging a 20 violation of a provision of this subsection, that is 21 similar to the grievance procedure established by a 22 State for purposes of section 407(f)(3) of the Social 23 Security Act.

24 (7) NONPREEMPTION OF STATE LAW.—The
25 provisions of this subsection shall not be construed

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to preempt any provision of State law that affords
 greater protections to employees or participants than
 are afforded by this subsection.

4 (8) TREATMENT OF AMOUNTS PAID TO PAR5 TICIPANTS.—Amounts paid to a participant in a
6 program or activity funded under this section shall
7 be—

8 (A) considered earned income for purpose 9 of determining the participant's eligibility for the child tax credit established under section 24 10 11 of the Internal Revenue Code of 1986, the 12 earned income tax credit established under sec-13 tion 32 of such Code, and any other tax benefit 14 under such Code the eligibility for which is 15 based on earned income; and

16 (B) disregarded for purposes of deter-17 mining the participant's, the participant's fam-18 ily's, or the participant's household's eligibility 19 for, or amount of, assistance or benefits pro-20 vided under any means-tested program funded 21 in whole or in part with Federal funds.

22 (d) Application.—

(1) IN GENERAL.—A State desiring to receive a
grant to conduct a demonstration project under this
section shall submit an application to the Secretary

1	of Health and Human Services, at such time and in
2	such manner as the Secretary may require, which
3	shall include—
4	(A) evidence of an agreement between the
5	State and 1 or more counties to establish an
6	employment program that meets the require-
7	ments of subsection (a);
8	(B) the number of potential noncustodial
9	parents to be served by the program;
10	(C) the purposes specific to that State's
11	program;
12	(D) the median income of potential individ-
13	uals to be served by the program; and
14	(E) such additional information or assur-
15	ances as the Secretary may require.
16	(2) Compliance with worker protections
17	AND LABOR STANDARDS.—The application shall in-
18	clude an assurance that the State and any entity, in
19	conducting a program or activity under the project,
20	shall comply with the worker protections and labor
21	standards established in accordance with such pro-
22	tections under subsection (c).
23	(3) NONDISCRIMINATION.—The application
24	shall include an assurance that the State and any
25	entity, in conducting a program or activity under the

demonstration project, shall comply with section
 188(a)(2) of the Workforce Investment Act of 1998
 (29 U.S.C. 2938(a)(2)) to the same extent that such
 section would apply to the entity if the program or
 activity was considered to be funded or otherwise fi nancially assisted under that Act.

7 (4) Assurance grant will supplement, 8 NOT SUPPLANT, OTHER STATE FUNDING.—The ap-9 plication shall include an assurance from the chief 10 executive officer of the State that funds made avail-11 able under the grant will supplement, and not sup-12 plant, other funds used by the State to establish or 13 support employment placements for low-income par-14 ents.

15 (5) Applications by indian tribes or trib-16 AL ORGANIZATIONS.—The Secretary of Health and 17 Human Services may exempt an Indian tribe or trib-18 al organization from any requirement of this section 19 that the Secretary determines would be inappro-20 priate to apply to the Indian tribe or tribal organiza-21 tion, taking into account the resources, needs, and 22 other circumstances of the Indian tribe or tribal or-23 ganization.

24 (e) PRIORITIES AND REQUIREMENTS FOR AWARDING25 GRANTS.—

(1) IN GENERAL.—Subject to paragraphs (2)and (3), the State shall give priority to making a grant under this section to an entity that—

4 (A) demonstrates success with respect to 5 meeting the goals of quality job placement, 6 long-term unsubsidized job retention, and, 7 where applicable, increasing child support pay-8 ments, decreasing unpaid child support arrear-9 ages, and increasing the involvement of low-in-10 come noncustodial parents with their children 11 through their participation in responsible fa-12 therhood activities, including participation in 13 programs that provide culturally relevant cur-14 ricula in core subjects including—

- (i) conducting activities with children;
  (ii) improving communication skills;
  (iii) child support management;
  (iv) providing financially for the family's security and well-being;
- 20 (v) managing stress and anger;
- 21 (vi) maintaining physical and mental22 health;
- 23 (vii) parenting and relationship skills;24 (viii) child development; and

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(ix) barriers to responsible parent hood, including substance abuse, unem ployment, criminal justice system involve ment, and inadequate housing; and

5 (B) coordinates with, and links individuals 6 as applicable to, other public and private bene-7 fits and employment services for low-income 8 adults, including the criminal justice system, 9 programs funded under title IV of the Social 10 Security Act, educational assistance and stu-11 dent aid programs, and job training or employ-12 ment services, including State employment 13 agencies.

14 (2) PERFORMANCE MEASURES.—In making a 15 grant under this section, the Secretary of Health 16 and Human Services shall ensure that a grantee 17 demonstrates a plan for implementing measures to 18 track their performance with respect to meeting the 19 goals of quality job placement, long-term unsub-20 sidized job retention, and, where applicable, increas-21 ing child support payments, decreasing child support 22 arrearages, and increasing the involvement of low-in-23 come noncustodial parents with their children.

24 (3) REFLECTIVE OF TARGET POPULATIONS.—
25 In making a grant under this section, the Secretary

of Health and Human Services shall give priority to
 a State with a proposed demonstration project that
 is designed to target low-income adults, including
 custodial and noncustodial parents, and low-income
 married couples.

6 (f) REGULATORY AND POLICY FLEXIBILITY.—The 7 Secretary of Health and Human Services, in coordination 8 with the Secretary of Education and the Attorney General, 9 shall work with grantees under this section to resolve pol-10 icy barriers that may impede blending of Federal re-11 sources to support these demonstration projects.

12 (g) EVALUATION.—The Secretary of Health and 13 Human Services shall provide for an independent and rig-14 orous evaluation of the demonstration projects conducted 15 under this section that includes, to the maximum extent 16 feasible, random assignment or other appropriate statis-17 tical techniques, in order to assess the effectiveness of the 18 projects.

19 (h) GENERAL DEFINITIONS.—In this section:

(1) STATE.—The term "State" means each of
the 50 States, the District of Columbia, the Commonwealth of Puerto Rico, the United States Virgin
Islands, Guam, and American Samoa, and includes
an Indian tribe or tribal organization.

(2) IV–D AGENCY.—The term "IV–D agency" 1 2 means the State or local agency responsible for ad-3 ministering the State program established pursuant 4 to part D of title IV of the Social Security Act. 5 (3) INDIAN TRIBE; TRIBAL ORGANIZATION. The terms "Indian tribe" and "tribal organization" 6 7 have the meaning given the terms in section 4 of the 8 Indian Self-Determination and Education Assistance 9 Act (25 U.S.C. 450b). 10 (i) APPROPRIATION.—Out of any money in the 11 Treasury of the United States not otherwise appropriated, 12 are appropriated to carry out this section there 13 \$15,000,000 for each of fiscal years 2016 through 2020. 14 SEC. 103. HEALTHY MARRIAGE PROMOTION AND RESPON-15 SIBLE FATHERHOOD PROGRAMS. 16 (a) VOLUNTARY PARTICIPATION.— 17 (1) ASSURANCE.—Section 403(a)(2)(A)(ii)(II)18 of (42)U.S.C. the Social Security Act 19 603(a)(2)(A)(ii)(II)) is amended— 20 (A) in item (aa), by striking "and"; 21 (B) in item (bb), by striking the period 22 and inserting a semicolon; and 23 (C) by adding at the end the following: 24 "(cc) if the entity is a State

or an Indian tribe or tribal orga-

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1	nization, to not condition the re-
2	ceipt of assistance under the pro-
3	gram funded under this part,
4	under a program funded with
5	qualified State expenditures (as
6	defined in section
7	409(a)(7)(B)(i)), or under any
8	other program funded under this
9	title, on enrollment in any such
10	programs or activities; and
11	"(dd) to permit any partici-
12	pant in a program or activity
13	funded under this paragraph, in-
14	cluding an individual whose par-
15	ticipation is specified in the indi-
16	vidual responsibility plan devel-
17	oped for the individual in accord-
18	ance with section 408(b), to
19	transfer to another such program
20	or activity upon notification to
21	the entity and the State agency
22	responsible for administering the
23	State program funded under this
24	part.".

(2) PROHIBITION.—Section 408(a) of such Act
 (42 U.S.C. 608(a)) is amended by adding at the end
 the following:

"(13) BAN ON CONDITIONING RECEIPT OF 4 5 TANF OR CERTAIN OTHER BENEFITS ON PARTICIPA-6 TION IN A HEALTHY MARRIAGE OR RESPONSIBLE 7 FATHERHOOD PROGRAM.—A State to which a grant 8 is made under section 403 shall not condition the re-9 ceipt of assistance under the State program funded 10 under this part, under a program funded with quali-11 fied State expenditures (as defined in section 12 409(a)(7)(B)(i), or under any other program fund-13 ed under this title, on participation in a healthy 14 marriage promotion activity (as defined in section 15 403(a)(2)(A)(iii)) or in an activity promoting redefined 16 sponsible fatherhood (as in section 17 403(a)(2)(C)(ii)).".

18 (3) PENALTY.—Section 409(a) of such Act (42
19 U.S.C. 609(a)) is amended by adding at the end the
20 following:

21 "(17) PENALTY FOR CONDITIONING RECEIPT
22 OF TANF OR CERTAIN OTHER BENEFITS ON PARTICI23 PATION IN A HEALTHY MARRIAGE OR RESPONSIBLE
24 FATHERHOOD PROGRAM.—If the Secretary deter25 mines that a State has violated section 408(a)(13)

during a fiscal year, the Secretary shall reduce the
 grant payable to the State under section 403(a)(1)
 for the immediately succeeding fiscal year by an
 amount equal to 5 percent of the State family assist ance grant.".

6 (b) ACTIVITIES PROMOTING RESPONSIBLE FATHER7 HOOD.—Section 403(a)(2)(C)(ii) of such Act (42 U.S.C.
8 603(a)(2)(C)(ii)) is amended—

9 (1) in subclause (I), by striking "marriage or 10 sustain marriage" and insert "healthy relationships 11 and marriages or to sustain healthy relationships or 12 marriages";

(2) in subclause (II), by inserting "educating
youth who are not yet parents about the economic,
social, and family consequences of early parenting,
helping participants in fatherhood programs work
with their own children to break the cycle of early
parenthood," after "child support payments,"; and

(3) in subclause (III), by striking "fathers" and
inserting "low-income fathers and other low-income
noncustodial parents who are not eligible for assistance under the State program funded under this
part".

24 (c) REAUTHORIZATION.—Section 403(a)(2)(D) of
25 such Act (42 U.S.C. 603(a)(2)(D)) is amended—

50
(1) by striking "fiscal year 2012" the 1st place
it appears and inserting "each of fiscal years 2016
through 2020"; and
(2) by striking "fiscal year 2012" the 2nd place
it appears and inserting "a fiscal year".
(d) Effective Date.—The amendments made by
this section shall take effect on October 1, 2015.
SEC. 104. TANF WORK PARTICIPATION IMPROVEMENTS.
(a) Elimination of Separate Work Require-
ments for 2-Parent Families.—
(1) Work participation rate.—Section 407
of the Social Security Act (42 U.S.C. 607) is amend-
ed—
(A) in subsection (a)—
(i) beginning in the heading, by strik-
ing "Participation Rate Require-
MENTS" and all that follows through "A
State" in paragraph (1) and inserting
"PARTICIPATION RATE REQUIREMENTS.—
A State"; and
(B) in subsection (b)—
<ul><li>(B) in subsection (b)—</li><li>(i) in paragraph (1)(A), by striking</li></ul>

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1	(ii) by striking paragraph (2) and re-
2	designating paragraphs $(3)$ , $(4)$ , and $(5)$ as
3	paragraphs $(2)$ , $(3)$ , and $(4)$ , respectively;
4	(iii) in paragraph (3) (as so redesig-
5	nated), by striking "paragraphs (1)(B) and
6	(2)(B)" and inserting "determining month-
7	ly participation rates under paragraph
8	(1)(B)"; and
9	(iv) in paragraph (4) (as so redesig-
10	nated), by striking "rates" and inserting
11	"rate".
12	(2) MINIMUM WEEKLY HOURS REQUIRE-
13	MENT.—Section 407(c)(1) of the Social Security Act
14	(42 U.S.C. 607(c)(1)) is amended—
15	(A) by striking "GENERAL RULES" and all
16	that follows through "For purposes of" in sub-
17	paragraph (A) and inserting "GENERAL
18	RULES—For purposes of"; and
19	(B) by striking subparagraph (B).
20	(3) Limitation on penalty imposition.—In
21	applying section $409(a)(3)$ of the Social Security Act
22	for any of fiscal years 2007 through 2015, the Sec-
23	retary of Health and Human Services shall dis-
24	regard the requirement imposed by section $407(a)(2)$
25	of such Act.

(b) Elimination of Distinction Between Core
 and Other Work Activities.—

3 (1) IN GENERAL.—Section 407(c)(1) of such
4 Act (42 U.S.C. 607(c)(1)), as amended by sub5 section (a)(2) of this section, is further amended by
6 striking "not fewer than" and all that follows
7 through "subsection (d),".

8 (2) CONFORMING AMENDMENT.—Section
9 407(c)(2) of such Act (42 U.S.C. 607(c)(2)) is
10 amended by striking subparagraph (C).

(c) ELIMINATION OF CAP ON TREATING VOCATIONAL
EDUCATIONAL TRAINING AS WORK PARTICIPATION.—
Section 407(c)(2) of such Act (42 U.S.C. 607(c)(2)) is
amended by striking subparagraph (D).

(d) INCREASE IN MONTHS OF EDUCATIONAL VOCA16 TIONAL TRAINING THAT MAY BE COUNTED AS WORK
17 PARTICIPATION.—Section 407(d)(8) of such Act (42
18 U.S.C. 607(d)(8)) is amended by striking "12 months"
19 and inserting "24 months".

(e) EFFECTIVE DATE.—The amendments made by
this section shall take effect on October 1 of the first fiscal
year beginning after the date of the enactment of this Act
and shall apply to the determination of minimum participation rates for months beginning on or after that date.

1	SEC. 105. BAN ON RECOVERY OF MEDICAID COSTS FOR
2	BIRTHS.
3	(a) BAN ON RECOVERY.—
4	(1) IN GENERAL.—Section 454 of the Social
5	Security Act (42 U.S.C. 654), is amended—
6	(A) by striking "and" at the end of para-
7	graph (33);
8	(B) by striking the period at the end of
9	paragraph (34) and inserting a semicolon; and
10	(C) by inserting after paragraph (34) the
11	following:
12	"(35) provide that, except as provided in sec-
13	tion $1902(a)(25)(F)(ii)$ , the State shall not use the
14	State program operated under this part to collect
15	any amount owed to the State by reason of costs in-
16	curred under the State plan approved under title
17	XIX for the birth of a child for whom support rights
18	have been assigned pursuant to section $471(a)(17)$
19	or 1912; and".
20	(2) RULE OF CONSTRUCTION.—Nothing in sec-
21	tion $454(35)$ of such Act, as added by paragraph
22	(1), shall be construed as affecting the application of
23	section $1902(a)(25)$ of such Act (42 U.S.C.
24	1396a(a)(25)) with respect to a State (relating to
25	the State Medicaid plan requirement for the State to
26	take all reasonable measures to ascertain the legal li-
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ability of third parties to pay for care and services
 available under the plan).

3 (b) CLARIFICATION THAT BAN ON RECOVERY DOES
4 NOT APPLY WITH RESPECT TO INSURANCE OF A PARENT
5 WITH AN OBLIGATION TO PAY CHILD SUPPORT.—Clause
6 (ii) of section 1902(a)(25)(F) of the Social Security Act
7 (42 U.S.C. 1396a(a)(25)(F)) is amended by inserting
8 "only if such third-party liability is derived through insur9 ance," before "seek".

10 (c) EFFECTIVE DATE.—

(1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section
take effect on October 1, 2015.

14 (2)EXTENSION OF EFFECTIVE DATE FOR 15 STATE LAW AMENDMENT.—In the case of a State 16 plan under title XIX of the Social Security Act 17 which the Secretary of Health and Human Services 18 determines requires State legislation in order for the 19 plan to meet the additional requirements imposed by 20 the amendments made by this section, the State 21 plan shall not be regarded as failing to comply with 22 the requirements of such title solely on the basis of 23 its failure to meet these additional requirements be-24 fore the first day of the first calendar quarter begin-25 ning after the close of the first regular session of the

1	State legislature that begins after the date of enact-
2	ment of this Act. For purposes of the previous sen-
3	tence, in the case of a State that has a 2-year legis-
4	lative session, each year of the session is considered
5	to be a separate regular session of the State legisla-
6	ture.
7	SEC. 106. IMPROVED COLLECTION AND DISTRIBUTION OF
8	CHILD SUPPORT.
9	(a) DISTRIBUTION OF CHILD SUPPORT.—
10	(1) Full distribution of child support
11	COLLECTED; REFORM OF RULES FOR DISTRIBUTION
12	OF CHILD SUPPORT COLLECTED ON BEHALF OF
13	CHILDREN IN FOSTER CARE.—
14	(A) IN GENERAL.—Section 457 of the So-
15	cial Security Act (42 U.S.C. 657) is amended—
16	(i) by striking subsection (a) and in-
17	serting the following:
18	"(a) Full Distribution of Amounts Collected
19	ON BEHALF OF ANY FAMILY.—Subject to subsection (c),
20	the entire amount collected on behalf of any family as sup-
21	port by a State pursuant to a plan approved under this
22	part shall be paid by the State to the family."; and
23	(ii) by striking subsections (c)
24	through (e) and inserting the following:

"(c) Amounts Collected for Child for Whom 1 2 FOSTER CARE MAINTENANCE PAYMENTS ARE MADE.— 3 Notwithstanding the preceding provisions of this section, amounts collected by a State as child support for months 4 5 in any period on behalf of a child for whom a public agency is making foster care maintenance payments under part 6 7 E shall be paid to the public agency responsible for supervising the placement of the child, which may use the pay-8 ments in the manner it determines will serve the best in-9 terests of the child, including setting such payments aside 10 for the child's future needs or use.". 11

12	(B) FOSTER CARE STATE PLAN AMEND-
13	MENT.—Section $471(a)(17)$ of such Act (42)
14	U.S.C. 671(a)(17) is amended—
15	(i) by inserting "and consistent with
16	the child's case plan" after "where appro-
17	priate"; and
18	(ii) by striking "secure an assignment
19	to the State of any rights to support" and
20	inserting "establish paternity and estab-
21	lish, modify, and enforce child support ob-
22	ligations".
23	(C) Social security act amend-
24	MENTS.—

1	(i) CHILD SUPPORT STATE PLAN
2	AMENDMENT.—Section 454 of such Act
3	(42 U.S.C. 654), as amended by section
4	105(a)(1) of this Act, is amended by in-
5	serting after paragraph (35) the following:
6	"(36) provide that a State shall pay all col-
7	lected child support to the payee, except as provided
8	in section 457(c).".
9	(ii) DISBURSEMENT OF SUPPORT PAY-
10	MENTS.—Section $454B(c)$ of such Act (42
11	U.S.C. 654b(c)) is amended by adding at
12	the end the following:
13	"(3) DISBURSEMENT TO FAMILIES.—The State
14	disbursement unit shall pay all collected child sup-
15	port to the payee, except as otherwise provided in
16	section 457.".
17	(2) Conforming Amendments.—
18	(A) Section $409(a)(7)(B)(i)(I)(aa)$ of such
19	Act $(42$ U.S.C. $609(a)(7)(B)(i)(I)(aa))$ is
20	amended by striking " $457(a)(1)(B)$ " and in-
21	serting ''457(a)''.
22	(B) Section $454(5)$ of such Act (42 U.S.C.
23	654(5)) is amended by striking "(A) in any
24	case" and all that follows through "(B)".

1	(C) Section $466(a)(3)(B)$ of such Act (42)
2	U.S.C. 666(a)(3)(B)) is amended—
3	(i) by striking "shall be distributed in
4	accordance with section 457 in the case of
5	overdue support assigned to a State pursu-
6	ant to section $408(a)(3)$ or $471(a)(17)$ , or,
7	in any other case,"; and
8	(ii) by inserting "or to the public
9	agency responsible for supervising the
10	placement of the child, which may use the
11	payments in the manner the public agency
12	determines will serve the best interest of
13	the child" before the semicolon.
14	(b) Prohibition on Conditioning Receipt of
15	TANF ON Assignment of Support.—Section 408(a)(3)
16	of the Social Security Act (42 U.S.C. 608(a)(3)) is amend-
17	ed—
18	(1) in the paragraph heading, by striking "No
19	ASSISTANCE FOR FAMILIES NOT" and inserting
20	"PROHIBITION ON CONDITIONING ASSISTANCE FOR
21	FAMILIES ON";
22	(2) by inserting "not" after "shall";
23	(3) by inserting "or under a program funded
24	with qualified State expenditures (as defined in sec-
25	tion 409(a)(7)(B)(i))" after "this part"; and

(4) by striking ", not exceeding the total
 amount of assistance so paid to the family,".

3 (c) REQUIREMENT TO DISREGARD PERCENTAGE OF
4 CHILD SUPPORT COLLECTED IN DETERMINING AMOUNT
5 AND TYPE OF TANF ASSISTANCE.—Section 408(a) of
6 such Act (42 U.S.C. 608(a)), as amended by section
7 103(a)(2) of this Act and subsection (b) of this section,
8 is amended by adding at the end the following new para9 graph:

10 "(14) REQUIREMENT TO DISREGARD PERCENT-11 AGE OF CHILD SUPPORT COLLECTED IN DETER-12 MINING AMOUNT AND TYPE OF TANF ASSISTANCE. 13 A State to which a grant is made under section 403 14 shall disregard at least the same percentage of 15 amounts collected as support on behalf of a family 16 as the percentage of earned income that the State 17 disregards, in determining the amount or type of as-18 sistance provided to the family under the State pro-19 gram funded under this part or under a program 20 funded with qualified State expenditures (as defined 21 in section 409(a)(7)(B)(i).".

(d) RESTORATION OF FEDERAL FUNDING.—Effective on the date of enactment of this Act, section 7309
of the Deficit Reduction Act of 2005 (Public Law 109–
171; 120 Stat. 147) is repealed and part D of title IV

of the Social Security Act shall be applied as if the amend ment made by subsection (a) of that section had not been
 enacted.

4 (e) REPEAL OF MANDATORY FEE FOR CHILD SUP5 PORT COLLECTION.—Effective on the date of enactment
6 of this Act, section 7310 of the Deficit Reduction Act of
7 2005 (Public Law 109–171; 120 Stat. 147) is repealed
8 and part D of title IV of the Social Security Act shall
9 be applied as if the amendments made by that section had
10 not been enacted.

(f) PROHIBITION ON CONSIDERING A PERIOD OF IN12 CARCERATION VOLUNTARY UNEMPLOYMENT.—Section
13 466(a) of the Social Security Act (42 U.S.C. 666(a)) is
14 amended by inserting after paragraph (19) the following:
15 "(20) PROCEDURES RELATING TO PERIODS OF
16 INCARCERATION OF NONCUSTODIAL PARENTS.—

17 "(A) IN GENERAL.—Procedures which re18 quire that, in determining or modifying the
19 amount of, or terms and conditions of, any sup20 port obligation of a noncustodial parent, the
21 State—

22 "(i) shall not consider any period of
23 incarceration of such parent as a period of
24 voluntary unemployment that disqualifies
25 the parent from obtaining a modification

of the support obligation consistent with 1 2 the parent's ability to pay child support; 3 and "(ii) subject to subparagraph (B) in 4 5 the case of an incarcerated parent, may— 6 "(I) temporarily suspend any 7 support obligation on the parent and 8 the enforcement of any support obli-9 gation of the parent existing prior to 10 the period of incarceration; and 11 "(II) temporarily prohibit the ac-12 crual of any interest on any support 13 obligation of the parent existing prior 14 to the period of incarceration during 15 any such period. "(B) NOTICE AND OPPORTUNITY TO CHAL-16 17 LENGE SUSPENSION.—Such procedures shall re-18 quire the State to provide a custodial parent 19 with-"(i) notice of any suspension of re-20 21 view, adjustment, or enforcement of a sup-22 port obligation and of any prohibition on 23 interest accrual on such obligation that is

imposed in accordance with subparagraph

25 (A)(ii); and

"(ii) an opportunity to request that
the suspension or prohibition be terminated or modified on the basis that the
noncustodial parent has sufficient income
or resources to continue payment of the
support obligation during the noncustodial
parent's period of incarceration.".

8 (g) REVIEW AND ADJUSTMENT OF CHILD SUPPORT
9 ARREARAGES UPON REQUEST.—Section 466(a)(10) of
10 such Act (42 U.S.C. 666(a)(10)) is amended by adding
11 at the end the following:

12 "(D) REVIEW AND ADJUSTMENT OF AR-13 REARAGES.—Procedures which require the 14 State to review, and if appropriate, reduce the balance of arrearages permanently assigned to 15 16 the State under part A or E of this title, or 17 under title XIX, pursuant to standards and 18 procedures established by the State, in cases 19 where the obligor lacks sufficient ability to pay 20 the arrears, adjustment will promote timely 21 payment of current support, or barriers, such 22 as incarceration, may have limited the ability of 23 the obligor to timely seek a modification of the 24 order, and it is in the best interests of the child 25 to make such reduction. Nothing in the pre-

	19
1	ceding sentence shall be construed as affecting
2	arrearages that have not been permanently as-
3	signed to the State under any such part or
4	title.".
5	(h) Study and Report.—Not later than October 1,
6	2016, the Secretary of Health and Human Services shall
7	study and submit a report to Congress regarding the fol-
8	lowing:
9	(1) The effect of age eligibility restrictions for
10	the earned income tax credit established under sec-
11	tion 32 of the Internal Revenue Code of 1986 for in-
12	dividuals without qualifying children on—
13	(A) the ability of young parents to pay
14	child support;
15	(B) compliance with child support orders;
16	and
17	(C) the relationship between young non-
18	custodial parents and their children.
19	(2) The impact of State earned income tax
20	credit programs, especially such programs with tar-
21	geted benefits for noncustodial parents, on—
22	(A) the ability of noncustodial parents to
23	pay child support;
24	(B) compliance with child support orders;
25	and

(C) the relationship between noncustodial
 parents and their children.

3 (3) The challenges faced by legal immigrants
4 and individuals for whom English is not their pri5 mary language in fulfilling child support and other
6 noncustodial parenting obligations.

7 (i) Effective Date.—

8 (1) IN GENERAL.—Except as otherwise pro-9 vided in this section, the amendments made by this 10 section shall take effect on October 1, 2016, and 11 shall apply to payments under parts A and D of title 12 IV of the Social Security Act for calendar quarters 13 beginning on or after that date, without regard to 14 whether regulations to implement the amendments 15 are promulgated by such date.

16 (2) STATE OPTION TO ACCELERATE EFFECTIVE 17 DATE.—Notwithstanding paragraph (1), a State 18 may elect to have the amendments made by the pre-19 ceding provisions of this section apply to the State 20 and to amounts collected by the State (and to pay-21 ments under such parts), on and after such date as 22 the State may select that is not later than Sep-23 tember 30, 2016.

1	SEC. 107. COLLECTION OF CHILD SUPPORT UNDER THE
2	SUPPLEMENTAL NUTRITION ASSISTANCE
3	PROGRAM.
4	(a) Encouragement of Collection of Child
5	SUPPORT.—Section 5 of the Food and Nutrition Act of
6	2008 (7 U.S.C. 2014) is amended—
7	(1) in subsection (e)—
8	(A) by redesignating paragraphs (5) and
9	(6) as paragraphs $(6)$ and $(7)$ , respectively;
10	(B) in paragraph $(4)(B)$ , by striking
11	"paragraph (6)" and inserting "paragraph
12	(7)"; and
13	(C) by inserting after paragraph (4) the
14	following:
15	"(5) DEDUCTION FOR CHILD SUPPORT RE-
16	CEIVED.—
17	"(A) IN GENERAL.—A household shall be
18	allowed a deduction of 20 percent of all legally
19	obligated child support payments received from
20	an identified or putative parent of a child in the
21	household if that parent is not a household
22	member.
23	"(B) Order of determining deduc-
24	TIONS.—A deduction under this paragraph shall
25	be determined before the computation of the ex-

10
cess shelter deduction under paragraph (7).";
and
(2) in subsection $(k)(4)(B)$ , by striking "sub-
section (e)(6)" and inserting "subsection (e)(7)".
(b) Simplified Verification of Child Support
PAYMENTS.—Section 5(n) of the Food and Nutrition Act
of 2008 (7 U.S.C. 2014(n)) is amended—
(1) in the subsection heading, by striking
"STATE OPTIONS TO SIMPLIFY", and inserting
"SIMPLIFIED"; and
(2) by striking "Regardless of whether" and in-
serting the following:
"(1) IN GENERAL.—A household that is paying
legally obligated child support through the program
under part D of title IV of the Social Security Act
(42 U.S.C. 651 et seq.) shall receive—
"(A) a deduction under subsection $(e)(4)$ ;
OF
"(B) an exclusion under subsection $(d)(6)$ ;
for child support payments made.
"(2) STATE OPTIONS.—Regardless of whether".
(c) Inclusion of Economic Opportunities Pro-
GRAMS IN DEFINITION OF WORK PROGRAM.—Section
6(0)(2) of the Food and Nutrition Act of 2008 (7 U.S.C.
2015(0)(2)) is amended—

1	(1) in subparagraph (C), by striking "or" at
2	the end;
3	(2) in subparagraph (D), by striking the period
4	at the end and inserting "; or"; and
5	(3) by adding at the end the following:
6	"(E) participate in and comply with the re-
7	quirements of a demonstration project under
8	section 102 of the Julia Carson Responsible Fa-
9	therhood and Healthy Families Act of 2015;".
10	(d) Effective Date.—
11	(1) IN GENERAL.—This section and the amend-
12	ments made by this section take effect on October
13	1, 2015.
14	(2) IMPLEMENTATION.—A State shall imple-
15	ment the amendments made by subsections (a) and
16	(b) for participating households at the 1st certifi-
17	cation, or 1st recertification, of the household that
18	occurs on or after October 1, 2015.
19	SEC. 108. GRANTS SUPPORTING HEALTHY FAMILY PART-
20	NERSHIPS FOR DOMESTIC VIOLENCE INTER-
21	VENTION AND PREVENTIONS.
22	Section 403(a) of the Social Security Act (42 U.S.C.
23	(0.9(.)) ' $(1.1.11)$ ' $(1.11)$ '
	603(a)) is amended by adding at the end the following

1	"(6) GRANTS SUPPORTING HEALTHY FAMILY
2	PARTNERSHIPS FOR DOMESTIC VIOLENCE INTER-
3	VENTION AND PREVENTION.—
4	"(A) IN GENERAL.—The Secretary shall
5	award grants on a competitive basis to healthy
6	family partnerships to develop and implement
7	promising practices for—
8	"(i) assessing and providing services
9	to individuals and families affected by do-
10	mestic violence, including through case-
11	worker training, the provision of technical
12	assistance to community partners, and the
13	implementation of safe visitation and ex-
14	change programs; or
15	"(ii) preventing domestic violence,
16	particularly as a barrier to economic secu-
17	rity, and fostering healthy relationships.
18	"(B) Education services.—In awarding
19	grants under subparagraph (A), the Secretary
20	shall ensure that 10 percent of the funds made
21	available under such grants are used for high
22	schools and other secondary educational institu-
23	tions and institutions of higher education to
24	provide education services on the value of
25	healthy relationships, responsible parenting,

1 and healthy marriages characterized by mutual 2 respect and nonviolence, and the importance of 3 building relationships skills such as communica-4 tion, conflict resolution, and budgeting. "(C) APPLICATION.—The respective entity 5 6 and organization of a healthy family partner-7 ship entered into for purposes of receiving a 8 grant under this paragraph shall submit a joint 9 application to the Secretary, at such time and 10 in such manner as the Secretary shall specify, 11 containing-"(i) a description of how the partner-12 13 ship intends to carry out the activities de-14 scribed in subparagraph (A); 15 "(ii) an assurance that funds made 16 available under the grant shall be used to 17 supplement, and not supplant, other funds 18 used by the entity or organization to carry 19 out programs, activities, or services de-20 scribed in subparagraph (A) or (B); and "(iii) such other information as the 21 22 Secretary may require. 23 "(D) GENERAL RULES GOVERNING USE OF FUNDS.—The rules of section 404, other than 24

subsection (b) of that section, shall not apply to
a grant made under this paragraph.
"(E) DEFINITIONS.—In this paragraph:
"(i) Domestic violence.—The term
'domestic violence' has the meaning given
that term in section $402(a)(7)(B)$ .
"(ii) Healthy family partner-
SHIP.—The term 'healthy family partner-
ship' means a partnership between—
"(I) an entity receiving funds
under a grant made under paragraph
(2) to promote healthy marriage or re-
sponsible fatherhood; and
"(II) an organization with dem-
onstrated expertise working with sur-
vivors of domestic violence.
"(F) Appropriation.—Out of any money
in the Treasury of the United States not other-
wise appropriated, there are appropriated for
each of fiscal years 2016 through 2020,
\$25,000,000 to carry out this paragraph.".
SEC. 109. PROCEDURES TO ADDRESS DOMESTIC VIOLENCE.
(a) IN GENERAL.—Section $403(a)(2)$ of the Social
Security Act (42 U.S.C. 603(a)(2)) is amended—

	51
1	(1) by redesignating subparagraphs (D) and
2	(E) as subparagraphs (F) and (G), respectively; and
3	(2) by inserting after subparagraph (C) the fol-
4	lowing:
5	"(D) REQUIREMENTS FOR RECEIPT OF
6	FUNDS.—An entity may not be awarded a grant
7	under this paragraph unless the entity, as a
8	condition of receiving funds under such a
9	grant—
10	"(i) identifies in its application for the
11	grant the domestic violence experts at the
12	local, State, or national level with whom
13	the entity will consult in the development
14	and implementation of the programs and
15	activities of the entity;
16	"(ii) on award of the grant, and in
17	consultation with such domestic violence
18	experts, develops a written protocol which
19	describes—
20	"(I) how the entity will identify
21	instances or risks of domestic violence;
22	"(II) the procedures for respond-
23	ing to such instances or risk, includ-
24	ing making service referrals and pro-
25	viding protections and appropriate as-

sistance for identified individuals and 1 2 families; 3 "(III) how confidentiality issues 4 will be addressed; and "(IV) the domestic violence train-5 6 ing that will be provided to ensure effective and consistent implementation 7 8 of the protocol; and 9 "(iii) in an annual report to the Sec-10 retary, includes a description of the domes-11 tic violence protocols, and a description of 12 any implementation issues identified with 13 respect to domestic violence and how the 14 issues were addressed. "(E) DOMESTIC VIOLENCE DEFINED.—In 15 this paragraph, the term 'domestic violence' has 16 17 the meaning given the term in section 18 402(a)(7)(B).". 19 (b) CONFORMING AMENDMENTS.—Section 403(a)(2) 20 of such Act (42 U.S.C. 603(a)(2)), as amended by section 21 103(d) of this Act and subsection (a)(1) of this section, 22 is amended— 23 (1) in subparagraph (A)(i)—

24 (A) by striking "and (E)" and inserting
25 "(D), and (G)"; and

(B) by striking "(D)" and inserting "(F)"; 1 2 and 3 (2) in subparagraphs (B)(i) and (C)(i), by 4 striking "(D)" each place it appears and inserting "(F)". 5 6 SEC. 110. TANF EMPLOYMENT FUND. 7 (a) IN GENERAL.—Section 403(b) of the Social Secu-8 rity Act (42 U.S.C. 603(b)) is amended to read as follows:

9 "(b) Employment Fund.—

"(1) ESTABLISHMENT.—There is hereby established in the Treasury of the United States a fund
which shall be known as the 'Employment Fund for
Needy Families' (in this subsection referred to as
the 'Fund'.)

15 "(2) DEPOSITS INTO FUND.—Out of any money
16 in the Treasury of the United States not otherwise
17 appropriated, there are appropriated for each of fis18 cal years 2017 and 2018, \$608,000,000 for payment
19 to the Fund, which shall remain available until ex20 pended.

21 "(3) GRANTS.—

"(A) IN GENERAL.—For each of fiscal
years 2017 and 2018, the Secretary shall make
a grant to any qualifying entity as provided in
this paragraph.

1	"(B) QUALIFYING ENTITY.—For purposes
2	of this paragraph, a qualifying entity for a fis-
3	cal year is a State, territory, Indian tribe, or
4	tribal organization that submits to the Sec-
5	retary an application for a grant under this
6	paragraph for the fiscal year, in such manner
7	and at such time as the Secretary may require.
8	"(C) Allotment of funds.—
9	"(i) TECHNICAL ASSISTANCE.—The
10	Secretary shall reserve \$10,000,000 out of
11	the amounts made available under para-
12	graph (2) for each fiscal year to provide
13	technical assistance to qualifying entities
14	receiving a grant under this paragraph for
15	the fiscal year.
16	"(ii) TERRITORIES AND INDIAN
17	TRIBES.—The Secretary shall reserve,
18	from the amount made available under
19	paragraph (2) for a fiscal year that re-
20	mains after applying clause (i), 3 percent
21	for grants under this paragraph for the fis-
22	cal year to qualifying entities that are ter-
23	ritories and 1 percent for grants under this
24	paragraph for the fiscal year to qualifying
25	entities that are Indian tribes or tribal or-

1	ganizations, to be allotted in a manner the
2	Secretary determines to be appropriate.
3	"(iii) States.—
4	"(I) IN GENERAL.—The amount
5	of a grant under this paragraph pay-
6	able for a fiscal year to a qualifying
7	entity that is a State shall be the
8	amount that bears the same ratio to
9	the aggregate amount as the number
10	of individuals residing in the State
11	who have attained 18 years of age but
12	have not attained 67 years of age who
13	are not employed, as determined by
14	the Secretary, bears to the total num-
15	ber of such individuals residing in all
16	qualifying entities that are States.
17	"(II) Aggregate amount.—For
18	purposes of this clause, the term 'ag-
19	gregate amount' means the amount
20	made available for a fiscal year under
21	paragraph (2) that remains after ap-
22	plying clauses (i) and (ii).
23	"(iv) Unused funds.—
24	"(I) REASONABLE LIMITS ON
25	CARRYING OVER FUNDS.—The Sec-

1	retary shall set reasonable limits on
2	the amount of funds a State receiving
3	a grant under this paragraph may
4	carry over for expenditure in fiscal
5	years after the fiscal year for which
6	the grant is awarded.
7	"(II) REDISTRIBUTION OF UN-
8	USED FUNDS.—Any portion of the
9	amount of a grant made to a State
10	under clause (iii) that the Secretary
11	determines will not be used by the
12	State shall be redistributed among the
13	States that the Secretary determines
14	will not have such an unused amount,
15	using the rules specified in clause (iii).
16	Any amount so redistributed to a
17	State is deemed part of the grant
18	made to the State under the preceding
19	provisions of this paragraph.
20	"(D) Use of funds.—
21	"(i) Employment programs.—
22	"(I) SUBSIDIZED EMPLOY-
23	MENT.—A qualifying entity awarded a
24	grant under this paragraph shall use
25	the grant funds to conduct a sub-

1	sidized employment program to assist
2	recipients of TANF cash assistance
3	and TANF-eligible individuals who
4	are not recipients of cash assistance
5	in obtaining paid employment.
6	"(II) SECTORAL SKILLS TRAIN-
7	ING.—A qualifying entity may use not
8	more than 15 percent of funds award-
9	ed to the entity under this paragraph
10	for a fiscal year to conduct a sectoral
11	skills training program to provide sec-
12	toral skills training to recipients of
13	TANF cash assistance and TANF-eli-
14	gible individuals who are not recipi-
15	ents of cash assistance.
16	"(ii) Allowable expenses.—A
17	qualifying entity may use funds awarded
18	under this paragraph to carry out clause
19	(i), including the following activities:
20	"(I) Administrative expenses.
21	"(II) Supportive services, includ-
22	ing transportation and child care, to
23	enable individuals to participate in a
24	program described in clause (i).

1	"(III) Wages and associated pay-
2	roll costs for individuals participating
3	in the subsidized employment program
4	described in clause (i)(I).
5	"(iii) Eligibility for assist-
6	ANCE.—
7	"(I) REQUIREMENT TO USE 75
8	PERCENT OF FUNDS TO ASSIST RE-
9	CIPIENTS OF TANF CASH ASSIST-
10	ANCE.—A qualifying entity shall use
11	not less than 75 percent of funds
12	awarded to the entity under this para-
13	graph to assist under the program de-
14	scribed in clause (i)(I) (and, if the en-
15	tity so elects, the program described
16	in clause (i)(II)) recipients of TANF
17	cash assistance and may use the re-
18	mainder of the funds to assist TANF-
19	eligible individuals who are not recipi-
20	ents of cash assistance.
21	"(II) RECIPIENT OF TANF CASH
22	ASSISTANCE.—In this subparagraph,
23	the term 'recipient of TANF cash as-
24	sistance' means an individual who—

1	"(aa) has attained 18 years
2	of age and has not attained 67
3	years of age; and
4	"(bb) is not employed and is
5	determined by the qualifying en-
6	tity to have been unsuccessful at
7	obtaining paid employment after
8	participating in a job search pro-
9	gram; and—
10	"(AA) is a member of a
11	family that receives cash as-
12	sistance under the State
13	program funded under this
14	part or any other State pro-
15	gram funded with qualified
16	State expenditures (as de-
17	fined in section
18	409(a)(7)(B)(i)); or
19	"(BB) is a noncustodial
20	parent of a minor child re-
21	siding with a family de-
22	scribed in item (aa), in a
23	case in which the parent is
24	not considered by the State

1	to be a member of the fam-
2	ily.
3	"(III) TANF-ELIGIBLE INDI-
4	VIDUAL WHO IS NOT A RECIPIENT OF
5	CASH ASSISTANCE.—In this subpara-
6	graph, the term 'TANF-eligible indi-
7	vidual who is not a recipient of cash
8	assistance' means an individual who—
9	"(aa) has attained 18 years
10	of age and has not attained 67
11	years of age;
12	"(bb) is not employed and is
13	determined by the qualifying en-
14	tity to have been unsuccessful at
15	obtaining paid employment after
16	participating in a job search pro-
17	gram;
18	"(cc) is not an individual de-
19	scribed in subitems (AA) or (BB)
20	of subclause (II)(bb); and
21	"(dd) is a member of a fam-
22	ily that includes a minor child re-
23	siding with the family (including
24	a noncustodial parent of the
25	child) if the family has an income

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1	that is less than the poverty line
2	(as defined in section $673(2)$ of
3	the Omnibus Budget Reconcili-
4	ation Act of 1981, including any
5	revision required by such section,
6	applicable to a family of the size
7	involved).
8	"(E) ANNUAL REPORT.—
9	"(i) Subsidized employment.—For
10	each fiscal year for which an eligible entity
11	receives a grant under this paragraph, the
12	entity shall submit to the Secretary a re-
13	port on the subsidized employment pro-
14	gram described in subparagraph (D)(i)(I),
15	including a description of—
16	"(I) the design of the wage sub-
17	sidy provided to individuals receiving
18	employment assistance under the pro-
19	gram (in this clause referred to as
20	'subsidized employees');
21	"(II) requirements imposed on
22	employers by the State as a condition
23	of participating in the program;
24	"(III) the types of jobs in which
25	subsidized employees are placed;

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1	"(IV) demographic information
2	for subsidized employees and for the
3	target population the entity seeks to
4	assist under the program;
5	"(V) the total number of sub-
6	sidized employees participating in the
7	program during the fiscal year;
8	"(VI) the average number of
9	hours worked per week by a sub-
10	sidized employee;
11	"(VII) the average length of time
12	for which a subsidized employee par-
13	ticipates in the program; and
14	"(VIII) the employment out-
15	comes for subsidized employees after
16	participating in the program, includ-
17	ing the number of individuals hired by
18	an employer with which the individual
19	was placed during the program and
20	the number of individuals hired by
21	other employers.
22	"(ii) Sectoral skills training.—If
23	an eligible entity elects to conduct a sec-
24	toral skills training program described in
25	subparagraph $(D)(i)(II)$ , the report re-

1	quired under clause (i) of this subpara-
2	graph shall also include a description of—
3	"(I) the design of the program;
4	$((\Pi)$ the industries in which indi-
5	viduals receiving assistance under the
6	program (in this clause referred to as
7	'trainees') receive training;
8	"(III) demographic information
9	for trainees and for the target popu-
10	lation the entity seeks to assist under
11	the program;
12	"(IV) the total number of train-
13	ees participating in the program dur-
14	ing the fiscal year;
15	"(V) the average number of
16	hours per week for which a trainee re-
17	ceives training;
18	"(VI) the average length of time
19	for which a trainee participates in the
20	program; and
21	"(VII) the employment outcomes
22	for trainees after participating in the
23	program.
24	"(F) EVALUATION.—The Secretary shall
25	establish and implement a rigorous system for

1		evaluating the success of subsidized employment
2		programs and sectoral training programs con-
3		ducted pursuant to this paragraph.
4		"(4) DEFINITIONS.—In this subsection:
5		"(A) Indian tribe; tribal organiza-
6		TION.—The terms 'Indian tribe' and 'tribal or-
7		ganization' have the meaning given such terms
8		in section 4 of the Indian Self-Determination
9		and Education Assistance Act (25 U.S.C.
10		450b).
11		"(B) Sectoral skills training.—The
12		term 'sectoral skills training' means training
13		that implements a sectoral skills training strat-
14		egy established by an industry or sector part-
15		nership (as defined in section $3(26)$ of the
16		Workforce Innovation and Opportunity Act).
17		"(C) STATE.—The term 'State' means
18		each of the 50 States of the United States and
19		the District of Columbia.
20		"(D) TERRITORIES.—The term 'territories'
21		means Puerto Rico, Guam, the United States
22		Virgin Islands, the Northern Mariana Islands,
23		and American Samoa.".
24	(b)	PROGRAM PARTICIPANTS COUNTED TOWARD
25	WORK PA	ARTICIPATION RATE.—Section 407(b) of such Act

1	(42 U.S.C. 607(b)), as amended by section $104(a)(1)(B)$
2	of this Act, is amended by adding at the end the following:
3	"(5) STATE OPTION TO INCLUDE SUBSIDIZED
4	EMPLOYMENT AND SECTORAL SKILLS TRAINING
5	PARTICIPANTS.—

6 "(A) If an individual who is not a recipient 7 of assistance under the State program funded under this part (or any other State program 8 9 funded with qualified State expenditures (as de-10 fined in section 409(a)(7)(B)(i) participates in 11 work activities for not less than the minimum 12 average number of hours per week specified in 13 the table in subsection (c)(1) of this section 14 during a month as part of a State's subsidized 15 employment or sectoral skills training program 16 funded under section 403(b), the State may 17 count the individual as a family that includes 18 an adult or a minor child head of household 19 who is engaged in work for the month for pur-20 poses of paragraph (1)(B) of this subsection.". 21 (c) STATE PLAN REQUIRED TO INCLUDE DESCRIP-22 TION OF EMPLOYMENT PROGRAMS.—Section 23 402(a)(1)(B) of such Act (42 U.S.C. 602(a)(1)(B)) is 24 amended by adding at the end the following:

1	"(vi) The document shall indicate	
2	whether the State intends to apply for a	
3	grant to conduct a subsidized employment	
4	program and, if the State so chooses, a	
5	sectoral skills training program, under sec-	
6	tion 403(b). If so, the document shall in-	
7	clude a description of the program or pro-	
8	grams the State intends to conduct using	
9	the grant funds and a description of how	
10	the program or programs will serve non-	
11	custodial parents of minor children.".	
12	(d) Grants Exempted From Territorial Pay-	
13	MENT CEILING.—Section 1108(a)(2) of such Act (42	
14	U.S.C. 1308(a)(2)) is amended by inserting "403(b),"	
15	after ''403(a)(5),''.	
16	(e) Conforming Amendments To Retain Defini-	
17	TION OF A NEEDY STATE.—	
18	(1) NUMBER OF WEEKS FOR WHICH JOB	
19	SEARCH COUNTS AS WORK.—Section 407(c)(2)(A) of	
20	such Act (42 U.S.C. $607(c)(2)(A)$ ) is amended—	
21	(A) in clause (i), by striking "section	
22	409(a)(7)(B)(i))" and inserting "clause (iii)";	
23	and	
24	(B) by adding at the end the following:	

"(iii) NEEDY STATE.—For purposes 1 2 of clause (i), a State is a needy State for 3 a month if— "(I) the average rate of— 4 "(aa) total unemployment in 5 6 such State (seasonally adjusted) 7 for the period consisting of the 8 most recent 3 months for which 9 data for all States are published 10 equals or exceeds 6.5 percent; 11 and 12 "(bb) total unemployment in 13 such State (seasonally adjusted) 14 for the 3-month period equals or 15 exceeds 110 percent of such average rate for either (or both) of 16 17 the corresponding 3-month peri-18 ods ending in the 2 preceding 19 calendar years; or "(II) as determined by the Sec-20

20 (11) as determined by the Sec21 retary of Agriculture (in the discretion
22 of the Secretary of Agriculture), the
23 monthly average number of individ24 uals (as of the last day of each
25 month) participating in the supple-

1	mental nutrition assistance program
2	in the State in the then most recently
3	concluded 3-month period for which
4	data are available exceeds by not less
5	than 10 percent the lesser of—
6	"(aa) the monthly average
7	number of individuals (as of the
8	last day of each month) in the
9	State that would have partici-
10	pated in the supplemental nutri-
11	tion assistance program in the
12	corresponding 3-month period in
13	fiscal year 1994 if the amend-
14	ments made by titles IV and VIII
15	of the Personal Responsibility
16	and Work Opportunity Reconcili-
17	ation Act of 1996 had been in ef-
18	fect throughout fiscal year 1994;
19	Oľ
20	"(bb) the monthly average
21	number of individuals (as of the
22	last day of each month) in the
23	State that would have partici-
24	pated in the supplemental nutri-
25	tion assistance program in the

1	corresponding 3-month period in
2	fiscal year 1995 if the amend-
3	ments made by titles IV and VIII
4	of the Personal Responsibility
5	and Work Opportunity Reconcili-
6	ation Act of 1996 had been in ef-
7	fect throughout fiscal year
8	1995.''.

9 (2) AUTHORITY OF SECRETARY TO REDUCE 10 WORK PARTICIPATION RATE PENALTY DUE TO CIR-11 CUMSTANCES THAT CAUSED STATE TO BECOME 12 NEEDY STATE.—Section 409(a)(3)(C) of such Act 13 (42 U.S.C. 609(a)(3)(C)) is amended by striking 14 "section 403(b)(5)" inserting "section and 15 407(c)(2)(A)(iii)".

16 (f) EFFECTIVE DATE.—The amendments made by
17 this section shall apply with respect to fiscal years begin18 ning after the date of the enactment of this Act.

## 19 SEC. 111. SENSE OF CONGRESS.

It is the sense of the Congress that a State to which a grant is made under section 403 of the Social Security Act should consider a noncustodial parent of a minor child, if the child is a recipient of assistance under a State program funded under part A of title IV of such Act (or under any other State program funded with qualified State expenditures (as defined in section 409(a)(7)(B)(i)
 of such Act), to be a member of the family of the child
 for purposes of providing assistance to the family, the
 child, and the noncustodial parent under the program.

## 5 **TITLE II—REVENUE PROVISION**

6 SEC. 201. INCREASE IN CREDIT PERCENTAGE UNDER
7 EARNED INCOME TAX CREDIT FOR ELIGIBLE
8 INDIVIDUALS WITH NO QUALIFYING CHIL9 DREN.

(a) IN GENERAL.—The row in the table in section
32(b)(1) of the Internal Revenue Code of 1986 relating
to no qualifying children is amended to read as follows:

"No qualifying children	 20	7.65".
i to quantying onnaton	 40	1.00 .

(b) INCOME PHASEOUT FOR ELIGIBLE INDIVIDUALS
WITH NO QUALIFYING CHILDREN.—The table in section
32(b)(2)(A) of such Code is amended by striking
"\$5,280" and inserting "\$11,500".

17 (c) REDUCTION OF MARRIAGE PENALTY MADE PER-18 MANENT.—

19 (1) IN GENERAL.—Section 32(b)(2)(B) of such
20 Code is amended to read as follows:

21 "(B) JOINT RETURNS.—In the case of a
22 joint return filed by an eligible individual and
23 such individual's spouse, the phaseout amount

1	determined under subparagraph (A) shall be in-		
2	creased by \$5,000.".		
3	(2) Conforming Amendment.—Section 32(b)		
4	of such Code is amended by striking paragraph (3).		
5	(d) Increase in Age Range for Eligible Indi-		
6	VIDUALS WITH NO QUALIFYING CHILD.—Section		
7	7 32(c)(1)(A)(ii)(II) of such Code is amended—		
8	(1) by striking "age $25$ " and inserting "age		
9	21", and		
10	(2) by striking "age 65" and inserting "age		
11	68".		
12	(e) TAXPAYER ELIGIBLE FOR CREDIT FOR INDIVID-		
13	uals With No Qualifying Children if Qualifying		
14	Children Do Not Have Valid Social Security Num-		
15	BERS.—Section $32(c)(1)(F)$ of such Code is amended to		
16	read as follows:		
17	"(F) Individuals who do not include		
18	TIN, ETC., OF ANY QUALIFYING CHILD.—In the		
19	case of any eligible individual who has one or		
20	more qualifying children, if—		
21	"(i) no qualifying child of such indi-		
22	vidual is taken into account under sub-		
23	section (b) by reason of paragraph $(3)(D)$ ,		
24	and		

- "(ii) no child of such individual is 1 2 taken into account for purposes of any 3 other child tax benefit under this chapter, 4 for purposes of the credit allowed under this 5 section, such individual may be considered an 6 eligible individual without a qualifying child.". 7 (f) EXPANDING THE EITC FOR CERTAIN FORMER 8 FOSTER YOUTH.—Section 32(c)(1) of such Code, as 9 amended by subsection (e), is amended by adding at the 10 end the following: 11 "(G) FOSTER YOUTH.— "(i) IN GENERAL.—For purposes of 12 13 subparagraph (A), the term 'eligible indi-14 vidual' shall include an individual who is a 15 qualified foster youth. 16 "(ii) Qualified foster youth de-17 FINED.—For purposes of clause (i), the 18 term 'qualified foster youth' means an in-
- 20 "(I) has attained age 18 but not
  21 attained age 21 before the close of the
  22 taxable year, and
  23 "(II) on or after attaining the

dividual who-

23 (11) on or after attaining the
24 age of 14 was placed in a foster fam25 ily home by an agency of a State or

## a political subdivision thereof or by a qualified foster care placement agency (as defined by section 131(b)(3)).". (g) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2015.