

# Union Calendar No. 543

116TH CONGRESS  
2D SESSION

# H. R. 3068

**[Report No. 116–659, Part I]**

To establish an offshore wind career training grant program, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JUNE 3, 2019

Mr. KEATING (for himself, Mr. KENNEDY, Mr. LOWENTHAL, Mr. NORCROSS, and Mr. MCEACHIN) introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committee on Education and Labor, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

DECEMBER 16, 2020

Additional sponsors: Mr. HUFFMAN, Mr. VAN DREW, Mr. LANGEVIN, Mr. KIM, Ms. BARRAGÁN, Ms. GABBARD, Mr. MCGOVERN, Mr. LEVIN of California, Mr. TONKO, Mr. POCAN, Mrs. TRAHAN, Mr. PAPPAS, Mrs. LURIA, Ms. KUSTER of New Hampshire, Mr. KHANNA, Mr. CARBAJAL, Ms. TLAIB, Mr. LYNCH, Ms. JAYAPAL, Mr. NEGUSE, Ms. VELÁZQUEZ, Mr. HIMES, Mr. MCNERNEY, Mr. SIRES, Mr. NEAL, Mr. BROWN of Maryland, Mr. SOTO, Ms. CLARKE of New York, and Ms. PINGREE

DECEMBER 16, 2020

Reported from the Committee on Natural Resources with an amendment

[Strike out all after the enacting clause and insert the part printed in *italic*]

DECEMBER 16, 2020

Committee on Education and Labor discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on June 3, 2019]

# **A BILL**

To establish an offshore wind career training grant program,  
and for other purposes.

1        *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4        *This Act may be cited as the “Offshore Wind Jobs and*  
5 *Opportunity Act”.*

6 **SEC. 2. OFFSHORE WIND CAREER TRAINING GRANT PRO-**  
7 **GRAM.**

8        *The Outer Continental Shelf Lands Act (43 U.S.C.*  
9 *1331 et seq.) is amended by adding at the end the following:*  
10 **“SEC. 33. OFFSHORE WIND CAREER TRAINING GRANT PRO-**  
11 **GRAM.**

12        *“(a) GRANTS AUTHORIZED.—Beginning 360 days*  
13 *after the date of the enactment of this section, the Secretary*  
14 *may award offshore wind career training grants to eligible*  
15 *entities for the purpose of developing, offering, or improving*  
16 *educational or career training programs that provide indi-*  
17 *viduals in such programs skills necessary for employment*  
18 *in the offshore wind industry.*

19        *“(b) ALLOCATION OF GRANTS.—*

20                *“(1) LIMITATION ON GRANT QUANTITY AND*  
21 *SIZE.—An eligible entity may not be awarded—*

22                        *“(A) more than one grant under this section*  
23 *for which the eligible entity is the lead applicant;*

24                        *or*

1           “(B) a grant under this section in excess of  
2           \$2,500,000.

3           “(2) *ALLOCATION TO COMMUNITY COLLEGES.*—  
4           *Not less than 25 percent of the total amount awarded*  
5           *under this section for a fiscal year shall be awarded*  
6           *to eligible entities that are community colleges.*

7           “(c) *PARTNERSHIPS.*—*An eligible entity seeking to re-*  
8           *ceive a grant under this section may partner with one or*  
9           *more of the following:*

10           “(1) *Another eligible entity (including an eligible*  
11           *entity that is a community college).*

12           “(2) *A State or local government.*

13           “(3) *A nonprofit organization.*

14           “(d) *USE OF GRANT.*—*An eligible entity may use a*  
15           *grant awarded under this section for the following activi-*  
16           *ties:*

17           “(1) *Occupational skills training, including cur-*  
18           *riculum development, on-the-job training, and class-*  
19           *room training.*

20           “(2) *Safety and health training.*

21           “(3) *The provision of basic skills, English as a*  
22           *second language, and job readiness training.*

23           “(4) *Individual referral and tuition assistance*  
24           *for a community college training program or simi-*  
25           *larly situated training program operated by a non-*

1     *profit organization leading to a recognized postsec-*  
2     *ondary credential (as such term is defined in section*  
3     *3 of the Workforce Innovation and Opportunity Act*  
4     *(29 U.S.C. 3102)).*

5             *“(5) Internship programs in a field related to*  
6     *offshore wind energy.*

7             *“(6) Customized training in conjunction with an*  
8     *existing registered apprenticeship program or labor-*  
9     *management partnership.*

10            *“(7) Incumbent worker and career ladder train-*  
11    *ing and skill upgrading and retraining.*

12            *“(8) The implementation of transitional jobs*  
13    *strategies.*

14            *“(9) Curriculum development at the under-*  
15    *graduate and postgraduate levels.*

16            *“(10) Development and support of offshore wind*  
17    *energy major, minor, or certificate programs.*

18            *“(11) Such other activities, as determined by the*  
19    *Secretary, to meet the purposes of this section.*

20    *“(e) GRANT PROPOSALS.—*

21            *“(1) SUBMISSION PROCEDURE FOR GRANT PRO-*  
22    *POSALS.—An eligible entity seeking to receive a grant*  
23    *under this section shall submit a grant proposal to*  
24    *the Secretary at such time, in such manner, and con-*

1        *taining such information as the Secretary may re-*  
2        *quire.*

3                “(2) *CONTENT OF GRANT PROPOSALS.—A grant*  
4        *proposal submitted to the Secretary under this section*  
5        *shall include a detailed description of—*

6                        “(A) *the specific project for which the grant*  
7        *proposal is submitted, including the manner in*  
8        *which the grant will be used to develop, offer, or*  
9        *improve an educational or career training pro-*  
10        *gram that will provide individuals in such pro-*  
11        *gram skills necessary for employment in the off-*  
12        *shore wind industry;*

13                        “(B) *any previous experience of the eligible*  
14        *entity in providing such educational or career*  
15        *training programs; and*

16                        “(C) *the extent to which such project will*  
17        *meet the educational or career training needs*  
18        *identified under subsection (i).*

19                “(f) *CRITERIA FOR AWARD OF GRANTS.—*

20                        “(1) *IN GENERAL.—Subject to appropriations,*  
21        *the Secretary shall award grants under this section*  
22        *based on an evaluation of—*

23                        “(A) *the merits of the grant proposal;*

24                        “(B) *the likely employment opportunities*  
25        *available to individuals who complete the edu-*

1           *cational or career training program that the eli-*  
2           *gible entity proposes to develop, offer, or im-*  
3           *prove;*

4           “(C) *prior demand for such educational or*  
5           *career training programs in the community*  
6           *served by the eligible entity; and*

7           “(D) *the availability and capacity of exist-*  
8           *ing educational or career training programs in*  
9           *the community to meet future demand for such*  
10          *programs.*

11          “(2) *PRIORITY.—Priority in awarding grants*  
12          *under this section shall be given to an eligible entity*  
13          *that—*

14                 “(A) *is—*

15                         “(i) *an institute of higher education*  
16                         *that has formed a partnership with a labor*  
17                         *organization; or*

18                         “(ii) *a labor organization that has*  
19                         *formed a partnership with an institute of*  
20                         *higher education;*

21                 “(B) *has entered into a memorandum of*  
22                 *understanding with an employer in the offshore*  
23                 *wind industry to foster workforce development;*

24                 “(C) *is located in an economically dis-*  
25                 *tressed area;*

1           “(D) focuses on individuals who are—

2                   “(i) displaced workers (particularly  
3 workers displaced from the offshore oil and  
4 gas, onshore fossil fuel, nuclear energy, or  
5 fishing industries);

6                   “(ii) veterans, members of the reserve  
7 components of the Armed Forces, or former  
8 members of such reserve components;

9                   “(iii) unemployed;

10                   “(iv) seeking employment pathways  
11 out of poverty and into economic self-suffi-  
12 ciency;

13                   “(v) at-risk youth; or

14                   “(vi) formerly incarcerated, adju-  
15 dicated, nonviolent offenders; or

16           “(E) with respect to an eligible entity that  
17 is an institution of higher education, has a high  
18 percentage or number of low-income or minority  
19 students.

20           “(3) GEOGRAPHIC DISTRIBUTION.—The Sec-  
21 retary shall, to the extent practicable, award grants  
22 under this section in a manner that provides for a  
23 reasonable geographic distribution, except that the  
24 Secretary shall not be required to award grants equal-  
25 ly among different regions of the United States.



1       “(g) *MATCHING REQUIREMENTS.*—A grant awarded  
2 under this section may not be used to satisfy any non-Fed-  
3 eral funds matching requirement under any other provision  
4 of law.

5       “(h) *GRANTEE DATA COLLECTION.*—

6               “(1) *IN GENERAL.*—A grantee, with respect to  
7 the educational or career training program for which  
8 the grantee received a grant under this section, shall  
9 collect and report to the Secretary on an annual basis  
10 the following:

11                       “(A) *The number of participants enrolled in*  
12 *the educational or career training program.*

13                       “(B) *The number of participants that have*  
14 *completed the educational or career training pro-*  
15 *gram.*

16                       “(C) *The services received by such partici-*  
17 *pants, including a description of training, edu-*  
18 *cation, and supportive services.*

19                       “(D) *The amount spent by the grantee per*  
20 *participant.*

21                       “(E) *The rate of job placement of partici-*  
22 *pants in the offshore wind industry or related*  
23 *fields.*

24                       “(F) *The rate of employment retention—*

1           “(i) if the eligible entity is not an in-  
2           stitution of higher education, 1 year after  
3           completion of the educational or career  
4           training program; or

5           “(ii) if the eligible entity is an institu-  
6           tion of higher education, 1 year after com-  
7           pletion of the educational or career training  
8           program or 1 year after the participant is  
9           no longer enrolled in such institution of  
10          higher education, whichever is later.

11          “(2) *DISAGGREGATION OF DATA.*—The data col-  
12          lected and reported under this subsection shall be  
13          disaggregated by—

14                 “(A) race;

15                 “(B) low-income status;

16                 “(C) disability; and

17                 “(D) English language proficiency.

18          “(3) *ASSISTANCE FROM SECRETARY.*—The Sec-  
19          retary shall assist grantees in the collection of data  
20          under this subsection by making available, where  
21          practicable, low-cost means of tracking the labor mar-  
22          ket outcomes of participants and by providing stand-  
23          ardized reporting forms, where appropriate.

24          “(i) *IDENTIFICATION OF EDUCATIONAL AND CAREER*  
25          *TRAINING NEEDS.*—Not later than 120 days after the date

1 *of the enactment of this section, the Secretary, in consulta-*  
2 *tion with the offshore wind industry, eligible entities, in-*  
3 *cluding eligible entities that are community colleges, State*  
4 *and local governments, labor organizations, and nonprofit*  
5 *organizations, shall identify the educational and career*  
6 *training needs of such industry, including needs related to*  
7 *construction and installation, engineering, manufacturing,*  
8 *operation, and maintenance activities relevant to the off-*  
9 *shore wind industry.*

10       “(j) *GUIDELINES.*—Not later than 240 days after the  
11 *date of the enactment of this section, the Secretary shall—*

12               “(1) *promulgate guidelines for the submission of*  
13 *grant proposals under this section, including a list of*  
14 *the educational and career training needs identified*  
15 *under subsection (i); and*

16               “(2) *publish and maintain such guidelines on a*  
17 *public website of the Secretary.*

18       “(k) *REPORTING REQUIREMENT.*—Not later than 18  
19 *months after the date of the enactment of this section, and*  
20 *every 2 years thereafter, the Secretary shall submit a report*  
21 *to the Committee on Natural Resources of the House of Rep-*  
22 *resentatives, the Committee on Energy and Natural Re-*  
23 *sources of the Senate, the Committee on Education and*  
24 *Labor of the House of Representatives, and the Committee*  
25 *on Health, Education, Labor, and Pensions of the Senate*

1 *on the grant program established by this section. The report*  
2 *shall include a description of the grantees and the activities*  
3 *for which grantees used a grant awarded under this section.*

4 “(l) *AUTHORIZATION OF APPROPRIATIONS.—There are*  
5 *authorized to be appropriated for purposes of this section*  
6 *\$25,000,000 for each of fiscal years 2020 through 2024.*

7 “(m) *DEFINITIONS.—In this section:*

8 “(1) *COMMUNITY COLLEGE.—The term ‘commu-*  
9 *nity college’ has the meaning given the term ‘junior*  
10 *or community college’ in section 312(f) of the Higher*  
11 *Education Act of 1965 (20 U.S.C. 1058(f)).*

12 “(2) *ELIGIBLE ENTITY.—The term ‘eligible enti-*  
13 *ty’ means an entity that is—*

14 “(A) *an institution of higher education, as*  
15 *such term is defined in section 101 of the Higher*  
16 *Education Act of 1965 (20 U.S.C. 1001)); or*

17 “(B) *a labor organization.*

18 “(3) *GRANTEE.—The term ‘grantee’ means an el-*  
19 *igible entity that has received a grant under this sec-*  
20 *tion.*

21 “(4) *LEAD APPLICANT.—The term ‘lead appli-*  
22 *cant’ means the eligible entity that is primarily re-*  
23 *sponsible for the preparation, conduct, and adminis-*  
24 *tration of the project for which the grant was award-*  
25 *ed.*

1           “(5) *SECRETARY.*—*The term ‘Secretary’ means*  
2           *the Secretary of the Interior, in consultation with the*  
3           *Secretary of Energy, the Secretary of Education, and*  
4           *the Secretary of Labor.’.*”

Union Calendar No. 543

116<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

**H. R. 3068**

[Report No. 116-659, Part I]

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**A BILL**

To establish an offshore wind career training grant program, and for other purposes.

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DECEMBER 16, 2020

Reported from the Committee on Natural Resources with an amendment

DECEMBER 16, 2020

Committee on Education and Labor discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed