116TH CONGRESS 1ST SESSION H.R. 326

To direct the Secretary of State, the Secretary of Health and Human Services, and the Secretary of Veterans Affairs to provide assistance for individuals affected by exposure to Agent Orange, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JANUARY 8, 2019

Ms. LEE of California (for herself, Mr. LANGEVIN, Mrs. DINGELL, Mr. SOTO, and Mr. THOMPSON of California) introduced the following bill; which was referred to the Committee on Veterans' Affairs, and in addition to the Committees on Energy and Commerce, and Foreign Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

- To direct the Secretary of State, the Secretary of Health and Human Services, and the Secretary of Veterans Affairs to provide assistance for individuals affected by exposure to Agent Orange, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Victims of Agent Or-
- 5 ange Relief Act of 2019".

1 SEC. 2. FINDINGS AND PURPOSE.

2 (a) FINDINGS.—Congress makes the following find-3 ings:

4 (1)From 1961 1971. to approximately 5 19,000,000 gallons of 15 different herbicides were 6 sprayed over the southern region of Vietnam. The 7 agents included 13,000,000 gallons of Agent Or-8 ange, 4,500,000 gallons of Agent White, 1,000,000 9 gallons of Agent Blue, 420,000 gallons of Agent 10 Purple, and relatively smaller quantities of the other 11 herbicides. Many of the herbicides, including Agents 12 Orange, Purple, Green, Pink, Dinoxol, and Trinoxol 13 contained the toxic contaminant dioxin (TCDD). 14 Agent Blue contained high levels of arsenic. The 15 aforementioned 15 herbicides, including the contami-16 nant dioxin, are usually collectively referred to as 17 Agent Orange.

18 (2) Between 1968 and 1971, a total of 6,500
19 spraying missions were carried out in an area of
20 about 1,500,000 hectares, which represented about
21 10 percent of South Vietnam.

(3) Studies show that between 2,100,000 and
4,800,000 Vietnamese and tens of thousands of
Americans were exposed to Agent Orange during the
spraying. Many other Vietnamese were or continue
to be exposed to Agent Orange through contact with
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the environment and food that was contaminated or
 as offspring of those exposed who now suffer from
 illnesses and disabilities.

4 (4) Today, there are still dozens of environ-5 mental hot spots that continue to contaminate the 6 food, soil, sediment, livestock, and wildlife with 7 Agent Orange. In fact, concentrations of TCDD as 8 high as 1,000 mg/kg were found in soil and sedi-9 ment samples more than 30 years after Agent Or-10 ange was sprayed in Vietnam.

(5) Agent Orange exposure continues to negatively affect the lives of veterans of the United States Armed Forces, Vietnamese people, Vietnamese-Americans, and their children. The lives of many victims are cut short and others live with disease, disabilities, and pain, often untreated or unrecognized.

18 (6) The Department of Veterans Affairs recog-19 nizes certain illnesses and diseases, including AL 20 amyloidosis, chronic B-cell leukemia, chloracne, dia-21 betes mellitus type 2, Hodgkin's disease, ischemic 22 heart disease, multiple myeloma, non-Hodgkin's 23 lymphoma, Parkinson's disease, acute and sub-acute 24 peripheral neuropathy, porphyria cutanea tarda, 25 prostate cancer, respiratory cancers, and soft-tissue

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1 2 Agent Orange by the United States Armed Forces 3 during the Vietnam era.

(7) No similar consideration has been given to 4 5 affected Vietnamese or Vietnamese-Americans.

6 (8) The Department of Veterans Affairs pro-7 vides compensation for many severe birth defects 8 among the children of American women veterans 9 who served in Vietnam. The list of birth defects cov-10 ered includes but is not limited to: Achondroplasia, 11 cleft lip, cleft palate, congenital heart disease, con-12 genital talipes equinovarus (clubfoot), esophageal 13 and intestinal atresia, Hallerman-Streiff syndrome, 14 hip dysplasia, Hirschsprung's disease (congenital 15 megacolon), hydrocephalus due to aqueductal ste-16 nosis, hypospadias, imperforate anus, neural tube 17 defects. Poland syndrome, pyloric stenosis. 18 syndactyly (fused digits), tracheoesophageal fistula, 19 undescended testes, and Williams syndrome. Af-20 fected children of these women veterans receive med-21 ical care and other benefits.

22 (9) The only birth defect recognized for the 23 children of male American veterans is spina bifida 24 (but not occulta), resulting in most affected children 25 receiving no benefits.

(10) No assistance has been given to the chil dren of male or female Vietnamese or Vietnamese Americans connected with their exposure, or their
 parent's or grandparent's exposure.

5 (11) The Institute of Medicine for the past sev-6 eral years has noted that "it is considerably more 7 plausible than previously believed that exposure to 8 the herbicides sprayed in Vietnam might have 9 caused paternally mediated transgenerational effects attributable to the TCCD contaminant in 10 . . . 11 Agent Orange.". In recent years, scientific studies 12 have identified likely epigenetic links between expo-13 sure to toxins and birth defects and developmental 14 disorders in subsequent generations. Some of the 15 children and grandchildren of exposed persons 16 (Americans, Vietnamese, and Vietnamese-Ameri-17 cans) who were in southern Vietnam during the 18 Vietnam era likely suffer from disorders, birth de-19 fects, and illnesses related to Agent Orange.

20 (12) Dating back to 2007, the United States
21 has engaged in environmental remediation of con22 tamination at the Da Nang and Bien Hoa airports,
23 and provided funds for public health and disabilities
24 activities for individuals residing in some affected
25 areas.

(13) April 30, 2019, is the 44th anniversary of
 the end of the Vietnam War.

3 (b) PURPOSE.—It is the purpose of this Act to ad4 dress and remediate the ongoing problems and concerns
5 that arose or will arise from the use of Agent Orange dur6 ing the Vietnam era.

7 SEC. 3. ASSISTANCE FOR INDIVIDUALS AFFECTED BY 8 HEALTH ISSUES RELATED TO EXPOSURE TO 9 AGENT ORANGE.

10 (a) FOR COVERED INDIVIDUALS.—The Secretary of 11 State shall provide assistance to address the health care 12 needs of covered individuals. Such assistance shall include 13 the provision of medical and chronic care services, nursing 14 services, vocational employment training, and medical 15 equipment.

(b) FOR CAREGIVERS.—The Secretary of State shall
provide assistance to institutions in Vietnam that provide
health care for covered individuals. Such assistance shall
include—

20 (1) medicines and medical equipment;

21 (2) custodial care, home care, respite care, and
22 daycare programs;

23 (3) training programs for caregivers;

24 (4) medical, physical rehabilitation, and coun-25 seling services and equipment for illnesses and de-

formities associated with exposure to Agent Orange;
 and

(5) reco

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(5) reconstructive surgical programs.

4 (c) FOR HOUSING AND POVERTY REDUCTION.—The 5 Secretary of State shall provide assistance to repair and 6 rebuild substandard homes in Vietnam for covered individ-7 uals and the families of covered individuals. The Secretary 8 of State shall provide micro grants and loans to facilitate 9 subsistence payments and poverty reduction for covered 10 individuals and families of covered individuals.

11 (d) FOR ENVIRONMENTAL REMEDIATION.—

(1) IN GENERAL.—The Secretary of State shall
provide assistance to remediate those geographic
areas of Vietnam that the Secretary determines contain high levels of Agent Orange.

16 (2) PRIORITY.—In providing assistance under 17 this subsection, the Secretary of State shall give pri-18 ority to heavily sprayed areas, particularly areas 19 that served as military bases where Agent Orange 20 was handled, and areas where heavy spraying and 21 air crashes resulted in harmful deposits of Agent Or-22 ange.

23 (e) ADMINISTRATIVE AUTHORITIES.—The Secretary24 of State shall—

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1	(1) provide assistance under this section (other
2	than assistance under subsection (d)) through ap-
3	propriate Vietnamese community and nongovern-
4	mental organizations and, where necessary, public
5	agencies;
6	(2) provide assistance under this section to af-
7	fected persons in all areas of Vietnam, including
8	rural, mountainous, and urban areas;
9	(3) encourage strategic alliances between pri-
10	vate and public sector partners as a business model
11	for achieving the goals of this section; and
12	(4) seek out and actively encourage other bilat-
13	eral donors as well as United States and foreign
14	business enterprises in Vietnam to support the goals
15	of this section through development assistance and
16	corporate philanthropy programs.
17	(f) COVERED INDIVIDUAL DEFINED.—In this sec-
18	tion, the term "covered individual" means an individual
19	who—
20	(1) is a resident of Vietnam; and
21	(2)(A) is affected by health issues related to ex-
22	posure to Agent Orange which took place during the
23	period beginning on January 1, 1961, and ending on
24	May 7, 1975, or who lives or has lived in or near
25	those geographic areas in Vietnam that continue to

contain high levels of Agent Orange as described in
 subsection (d); or

3 (B) is the child or descendant of an individual
4 described in subparagraph (A), and is affected by
5 health issues described in subparagraph (A).

6 SEC. 4. PUBLIC RESEARCH.

7 The Secretary of State and the Secretary of Veterans 8 Affairs shall identify and provide assistance to support re-9 search relating to health issues of individuals affected by 10 Agent Orange. Such research should include recommended focus provided by the United States Institute of Medicine 11 12 as identified in their biennial Veterans and Agent Orange 13 Update, and supported by the active involvement of schools of public health and medicine located in the United 14 15 States, Vietnam, and other interested countries.

16 SEC. 5. DEPARTMENT OF HEALTH AND HUMAN SERVICES 17 HEALTH ASSESSMENT AND ASSISTANCE FOR 18 VIETNAMESE-AMERICANS.

(a) HEALTH ASSESSMENT.—The Secretary of Health
and Human Services shall make grants to appropriate
public health organizations and Vietnamese-American organizations for the purpose of conducting a broad health
assessment of Vietnamese-Americans who may have been
exposed to Agent Orange and their children or descend-

ants to determine the effects to their health of such expo sure.

3 (b) ASSISTANCE.—The Secretary of Health and 4 Human Services shall establish centers in locations in the 5 United States where large populations of Vietnamese-Americans reside for the purpose of providing assessment, 6 counseling, and treatment for conditions related to expo-7 8 sure to Agent Orange. The Secretary may carry out this 9 subsection through appropriate community and nongovernmental organizations or other suitable organiza-10 tions, as determined by the Secretary. 11

12 SEC. 6. PROVISION OF BENEFITS FOR CHILDREN OF MALE

13VETERANS WHO SERVED IN VIETNAM WHO14ARE AFFECTED BY CERTAIN BIRTH DEFECTS.

(a) IN GENERAL.—Subchapter II of chapter 18 of
title 38, United States Code, is amended—

17 (1) by striking "woman Vietnam veteran" each18 place it appears and inserting "Vietnam veteran";

19 (2) by striking "women Vietnam veterans" each
20 place it appears and inserting "Vietnam veterans";
21 and

(3) in the heading of such subchapter, by strik-ing "WOMEN".

24 (b) ACCESS TO RECORDS FOR RESEARCH PUR25 POSES.—Section 1813(b) of such title is amended—

(1) by striking "The Secretary" and inserting
 "(1) The Secretary"; and

3 (2) by adding at the end the following new4 paragraph:

5 "(2) The Secretary shall require any health care provider with whom the Secretary enters into a contract 6 7 under this subsection to provide access to the medical 8 records of individuals who receive health care under this 9 section to the Department of Veterans Affairs for the pur-10 pose of conducting research or providing support for research into the intergenerational effects of Agent Orange 11 12 exposure.".

(c) CLERICAL AMENDMENT.—The table of sections
at the beginning of such chapter is amended by striking
the item relating to subchapter II and inserting the following new item:

"SUBCHAPTER II. CHILDREN OF VIETNAM VETERANS BORN WITH CERTAIN BIRTH DEFECTS".

17 (d) EFFECTIVE DATE.—The amendments made by18 this section shall take effect on the date that is 30 days19 after the date of the enactment of this Act.

20 SEC. 7. DEADLINE FOR IMPLEMENTATION.

Not later than 180 days after the date of the enactment of this Act, the Secretary of State, the Secretary
of Health and Human Services, and the Secretary of Veterans Affairs shall each complete a plan for the implemen-

tation of the provisions of this Act, and the amendments 1 2 made by this Act, applicable to such Secretary and shall issue a request for proposals, if applicable. The Secretary 3 4 of State, the Secretary of Health and Human Services, 5 and the Secretary of Veterans Affairs shall each implement the provisions of this Act applicable to such Sec-6 7 retary by not later than 18 months after the date of the 8 enactment of this Act.

9 SEC. 8. QUARTERLY REPORTS.

10 Not later than 30 days after the last day of each fiscal quarter beginning on or after 18 months after the date 11 12 of the enactment of this Act, the Secretary of State, the 13 Secretary of Health and Human Services, and the Secretary of Veterans Affairs shall each submit to Congress 14 15 a report on the implementation of the provisions of this Act applicable to such Secretary during the immediately 16 17 preceding fiscal quarter.

18 SEC. 9. DEFINITION.

For purposes of this Act, the term "Agent Orange" includes any chemical compound which became part, either by design or through impurities, of an herbicide agent used in support of the United States and allied military operations in the Republic of Vietnam.

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