111TH CONGRESS 1ST SESSION

H. R. 3517

To amend titles 23 and 49, United States Code, to enhance employer involvement in transportation planning and to create and expand commuter benefit programs, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

July 31, 2009

Mr. Sires (for himself, Mrs. Napolitano, and Mr. Carnahan) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

A BILL

To amend titles 23 and 49, United States Code, to enhance employer involvement in transportation planning and to create and expand commuter benefit programs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Commute LESS Act
- 5 of 2009" or the "Commute-Leveraging Employer Support
- 6 and Successes Act of 2009".

1	SEC. 2. ENHANCING EMPLOYER INVOLVEMENT IN METRO-
2	POLITAN TRANSPORTATION PLANNING.
3	(a) Designation of Metropolitan Planning Or-
4	GANIZATIONS.—Section 5303(d)(2) of title 49, United
5	States Code, is amended—
6	(1) in subparagraph (B) by striking "and" at
7	the end;
8	(2) in subparagraph (C) by striking the period
9	at the end and inserting "; and"; and
10	(3) by adding at the end the following:
11	"(D) not less than one representative des-
12	ignated by the applicable employer advisory
13	council established under subsection (q).".
14	(b) Development of Transportation Plan.—
15	(1) Transportation Plan.—Section
16	5303(i)(2) of such title is amended by adding at the
17	end the following:
18	"(G) Employer outreach and com-
19	MUTER BENEFIT ACTIVITIES.—Proposed activi-
20	ties and strategies to provide outreach to em-
21	ployers in the region to create and expand al-
22	ternative commuting and commuter benefit pro-
23	grams (as such term is defined under section
24	330(l) of title 23).".

1	(2) Participation by interested par-
2	TIES.—Section 5303(i)(5)(B) of such title is amend-
3	ed—
4	(A) in clause (i) by striking "and" at the
5	end;
6	(B) in clause (ii) by striking the period at
7	the end and inserting "; and"; and
8	(C) by adding at the end the following:
9	"(iii) shall identify employers and
10	transportation management organizations
11	(as such term is defined under section
12	330(l) of title 23) that are within the
13	boundaries of the metropolitan planning
14	organization and shall include strategies
15	developed to provide outreach to such em-
16	ployers and organizations and a plan to in-
17	clude the input of such employers and or-
18	ganizations in the development of the
19	transportation plan.".
20	(c) Metropolitan TIP.—
21	(1) Development.—Section 5303(j)(1) of
22	such title is amended by adding at the end the fol-
23	lowing:
24	"(E) Employer involvement.—The TIP
25	shall be developed in coordination with the ap-

- plicable employer advisory council established 1 2 under subsection (q) and shall include projects 3 identified by such employer advisory council.". 4 (2) Contents.—Section 5303(j)(2)(A) of such 5 title is amended by striking the period at the end and inserting ", including projects identified by the 6 7 commuter trip reduction plan established under subsection (q).". 8 9 (d) Employer Advisory Council.—Section 5303 10 of such title is amended by adding at the end the fol-11 lowing: "(q) Employer Advisory Council.— 12 13 "(1) In General.—Each metropolitan plan-14
 - "(1) IN GENERAL.—Each metropolitan planning organization shall establish an employer advisory council consisting of representatives of employers within the boundaries of the metropolitan planning organization.
- "(2) Transportation plan and tip re19 View.—The employer advisory council shall review
 20 how long-range transportation plans and TIPs will
 21 affect commuting habits and shall develop a plan to
 22 reduce trips relating to commuting to and from work
 23 in accordance with paragraph (3).

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1	"(3) COMMUTER TRIP REDUCTION PLAN.—The
2	employer advisory council shall develop a commuter
3	trip reduction plan that shall—
4	"(A) identify commuting patterns;
5	"(B) develop regional goals to reduce vehi-
6	cle miles traveled during peak commuting
7	hours;
8	"(C) develop a series of regional projects
9	and programs to achieve the goals established
10	under subparagraph (B);
11	"(D) identify existing employer-based com-
12	muting alternatives programs in the region; and
13	"(E) identify proposed employer-based
14	commuting alternatives programs to be included
15	in the transportation plan under subsection (i)
16	and TIP under subsection (j).
17	"(4) Advisory council membership.—The
18	employer advisory council shall consist of not less
19	than 15 representatives of employers within the
20	boundaries of the metropolitan planning organiza-
21	tion, which may include representatives of identified
22	transportation management organizations (as such
23	term is defined under section 330(l) of title 23)
24	within such boundaries. Employer advisory council
25	members shall be selected by the metropolitan plan-

1	ning organization and, to the extent practicable,
2	shall represent a diverse cross-section of employers
3	within the boundaries of the metropolitan planning
4	organization.
5	"(5) MPO MEMBERSHIP.—The employer advi-
6	sory council shall designate one member from the
7	council to be a member of the metropolitan planning
8	organization.".
9	SEC. 3. EMPLOYER INVESTMENT IN TRANSPORTATION AND
10	COMMUTER BENEFIT PROGRAM.
11	(a) In General.—Chapter 3 of title 23, United
12	States Code, is amended by adding at the end the fol-
	loving
13	lowing:
13 14	"§ 330. Employer investment in transportation and
14	"§ 330. Employer investment in transportation and
14 15	"§ 330. Employer investment in transportation and commuter benefit program
14 15 16	"\section 330. Employer investment in transportation and commuter benefit program "(a) Purpose.—The purpose of this section is to—
14 15 16 17	"(a) Purpose.—The purpose of this section is to— "(1) engage employers in providing commuting
14 15 16 17	"(a) Purpose.—The purpose of this section is to— "(1) engage employers in providing commuting alternatives to employees, including carpooling, van-
14 15 16 17 18	"(a) Purpose.—The purpose of this section is to— "(1) engage employers in providing commuting alternatives to employees, including carpooling, van- pooling, use of transit, and teleworking;
14 15 16 17 18 19 20	"(a) Purpose.—The purpose of this section is to— "(1) engage employers in providing commuting alternatives to employees, including carpooling, vanpooling, use of transit, and teleworking; "(2) leverage private investment with respect to
14 15 16 17 18 19 20 21	"(a) Purpose.—The purpose of this section is to— "(1) engage employers in providing commuting alternatives to employees, including carpooling, vanpooling, use of transit, and teleworking; "(2) leverage private investment with respect to alternative commuting; and
14 15 16 17 18 19 20 21	"(a) Purpose.—The purpose of this section is to— "(1) engage employers in providing commuting alternatives to employees, including carpooling, van- pooling, use of transit, and teleworking; "(2) leverage private investment with respect to alternative commuting; and "(3) reduce fuel consumption and provide en-

- 1 "(b) Establishment.—The Secretary shall estab-
- 2 lish and carry out an employer investment in transpor-
- 3 tation and commuter benefit program in accordance with
- 4 this section.
- 5 "(c) Funding.—Before making an apportionment
- 6 under section 104(b)(2) for a fiscal year, the Secretary
- 7 shall set aside, from amounts made available to carry out
- 8 the congestion mitigation and air quality improvement
- 9 program under section 149 for such fiscal year,
- 10 \$300,000,000 to carry out this section.
- 11 "(d) Apportionment.—
- 12 "(1) IN GENERAL.—The Secretary shall appor-
- tion amounts made available to carry out this sec-
- tion for a fiscal year among the States in the same
- manner as amounts are apportioned under section
- 16 104(b)(3)(A).
- 17 "(2) MINIMUM APPORTIONMENT.—Notwith-
- standing paragraph (1), each State shall receive a
- minimum of ½ of 1 percent of the funds appor-
- tioned under this subsection.
- 21 "(3) Set-Asides.—Before making an appor-
- tionment under paragraph (1) for a fiscal year, the
- 23 Secretary shall set aside not more than \$3,000,000
- of amounts made available to carry out this section

1	for such fiscal year for the administrative expenses
2	of the Secretary in carrying out this section.
3	"(e) Eligible Recipients and Projects.—
4	"(1) In general.—Amounts apportioned to a
5	State under this section shall be used to provide fi-
6	nancial assistance to State, regional, and local agen-
7	cies and entities, including employers and transpor-
8	tation management organizations, to create and ex-
9	pand commuter benefit programs.
10	"(2) Limitation.—Amounts apportioned under
11	this section shall not be used—
12	"(A) to replace or discourage existing Fed-
13	eral, State, local, or private investment in com-
14	muter benefit programs; or
15	"(B) to compete against existing Federal,
16	State, local, or private commuter benefit pro-
17	grams.
18	"(f) Administration of Amounts.—
19	"(1) In general.—Amounts apportioned to a
20	State under this section shall be administered by the
21	State's transportation department or the designee of
22	such department.
23	"(2) Coordination.—A State transportation
24	department shall coordinate activities carried out
25	using amounts apportioned under this section with

appropriate local and regional planning bodies,
 transportation management organizations, and public transportation operators.

"(3) TECHNICAL ASSISTANCE.—To the extent practicable, a State transportation department administering amounts under this section, in coordination with appropriate local and regional planning bodies, transportation management organizations, and public transportation operators, shall provide technical assistance to employers and employer organizations to assist in the creation and expansion of commuter benefit programs under this section.

"(g) Information Clearinghouse.—

"(1) IN GENERAL.—The Secretary shall make grants to a national nonprofit organization engaged in efforts relating to commuter benefit programs or another entity to—

"(A) establish and operate an information clearinghouse for the employer investment in transportation and commuter benefit program;

"(B) develop an information and educational program with respect to the employer investment in transportation and commuter benefit program; and

1	"(C) provide technical assistance and dis-
2	seminate techniques and strategies used by suc-
3	cessful commuter benefit programs.
4	"(2) Funding.—The Secretary shall carry out
5	this subsection with amounts set aside for adminis-
6	trative expenses under subsection (d)(3).
7	"(h) Transferability and Federal Share.—
8	"(1) Transferability.—Funds made avail-
9	able to carry out this section shall not be transfer-
10	able and shall remain available until expended.
11	"(2) Federal share.—
12	"(A) In general.—Except as provided
13	under subparagraph (B), the Federal share of
14	the cost of a project or activity under this sec-
15	tion may not exceed 80 percent.
16	"(B) Exception.—If private investment
17	is used for any portion of the non-Federal share
18	of the cost of a project or activity under this
19	section, the Federal share of such cost may not
20	exceed 90 percent.
21	"(i) Treatment of Projects.—Notwithstanding
22	any other provision of law, projects assisted under this
23	section shall be treated as projects on a Federal-aid sys-
24	tem under chapter 1 of title 23.
25	"(j) Performance and Accountability.—

1	"(1) Statewide Goals.—A State receiving
2	funds apportioned under this section, in coordination
3	with metropolitan planning organizations in the
4	State, shall establish statewide goals for achieving
5	reductions in vehicle miles traveled through the im-
6	plementation of activities under this section.
7	"(2) Report to Secretary.—Not later than
8	one year after the date of enactment of this section,
9	and annually thereafter, a State receiving funds ap-
10	portioned under this section shall submit to the Sec-
11	retary a report describing—
12	"(A) the goals for reducing vehicle miles
13	traveled under this section for the following
14	year;
15	"(B) how funds apportioned under this
16	section were utilized during the preceding year
17	and the outcome of such utilization; and
18	"(C) whether goals for reducing vehicle
19	miles traveled under this section were met for
20	the preceding year based on evaluations of ac-
21	tivities under this section.
22	"(k) REPORT TO CONGRESS.—Not later than March
23	30, 2013, the Secretary shall submit to Congress a report
24	describing—

1	"(1) the commuter benefit programs receiving
2	assistance under this section;
3	"(2) any reduction in vehicle miles traveled that
4	has been achieved as a result of such programs; and
5	"(3) whether States have been able to meet
6	goals established under subsection (j).
7	"(l) Definitions.—In this section, the following
8	definitions apply:
9	"(1) Transportation management organi-
10	ZATION.—The term 'transportation management or-
11	ganization' means a local, regional, or statewide as-
12	sociation of employers established for the purpose of
13	providing employees with commuting options.
14	"(2) Commuter benefit program.—The
15	term 'commuter benefit program' means a program
16	designed to provide employees with alternatives to
17	driving to and from work in a vehicle occupied by a
18	single individual, including—
19	"(A) carpool programs;
20	"(B) vanpool programs;
21	"(C) transit benefit programs;
22	"(D) parking cash-out programs;
23	"(E) shuttle programs;
24	"(F) telework programs: and

1	"(G) appropriate employer-based pro-
2	grams.".
3	(b) Clerical Amendment.—The analysis for such
4	chapter is amended by adding at the end the following:
	"330. Employer investment in transportation and commuter benefit program.".
5	SEC. 4. CONGESTION MITIGATION DURING PROJECT CON-
6	STRUCTION.
7	Section 106 of title 23, United States Code, is
8	amended by adding at the end the following:
9	"(j) Congestion Mitigation Plan.—A recipient of
10	Federal financial assistance for a project under this title
11	with an estimated total cost of \$100,000,000 or more or
12	that will reduce traffic flow (as defined by the Secretary)
13	for more than 120 days shall prepare a congestion mitiga-
14	tion plan for such project that includes funding for
15	projects to reduce peak hour vehicle miles traveled along
16	the impacted corridor. The recipient shall create the plan
17	in coordination with the appropriate employer advisory
18	council established under section 5303(q) of title 49 and
19	the plan shall be made available to the Secretary for re-
20	view upon the request of the Secretary.".
21	SEC. 5. MAJOR CAPITAL INVESTMENT GRANTS OF
22	\$75,000,000 OR MORE.
23	Section 5309(d) of title 49, United States Code, is
24	amended—
25	(1) in paragraph (3)—

1	(A) by striking "and" at the end of sub-
2	paragraph (J);
3	(B) by redesignating subparagraph (K) as
4	subparagraph (L); and
5	(C) by inserting after subparagraph (J)
6	the following:
7	"(K) the ability of the grant recipient and
8	the partners of such recipient to work with em-
9	ployers to get commuters to utilize the project;
10	and";
11	(2) by redesignating paragraph (6) as para-
12	graph (7); and
13	(3) by inserting after paragraph (5) the fol-
14	lowing:
15	"(6) Employer outreach.—The Secretary
16	shall require that each entity submitting a request
17	for a grant under this subsection include with the
18	request a plan for how the entity intends to work
19	with local employers and transportation management
20	organizations (as that term is defined in section
21	330(l) of title 23) to create or expand a commuter
22	benefit program (as that term is defined in such sec-
23	tion) with respect to the proposed project.".