

## Union Calendar No. 323

114<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

# H. R. 4408

[Report No. 114-424]

To require the development of a national strategy to combat terrorist travel,  
and for other purposes.

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### IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 1, 2016

Mr. KATKO (for himself, Mr. McCAUL, Mr. HURD of Texas, Mr. LOUDERMILK, Ms. MCSALLY, Mr. RATCLIFFE, Ms. LORETTA SANCHEZ of California, Mr. KEATING, Mr. VELA, and Mr. PAYNE) introduced the following bill; which was referred to the Committee on Homeland Security

FEBRUARY 23, 2016

Additional sponsor: Ms. SINEMA

FEBRUARY 23, 2016

Committed to the Committee of the Whole House on the State of the Union  
and ordered to be printed

# **A BILL**

To require the development of a national strategy to combat terrorist travel, and for other purposes.

1        *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4        This Act may be cited as the “National Strategy to  
5 Combat Terrorist Travel Act of 2016”.

6 **SEC. 2. NATIONAL STRATEGY TO COMBAT TERRORIST**  
7 **TRAVEL.**

8        (a) SENSE OF CONGRESS.—It is the sense of Con-  
9 gress that it should be the policy of the United States to—

10            (1) continue to regularly assess the evolving ter-  
11 rorist threat to the United States;

12            (2) catalogue existing Federal Government ef-  
13 forts to obstruct terrorist and foreign fighter travel  
14 into, out of, and within the United States, as well  
15 as overseas;

16            (3) identify such efforts that may benefit from  
17 reform or consolidation, or require elimination;

18            (4) identify potential security vulnerabilities in  
19 United States defenses against terrorist travel; and

20            (5) prioritize resources to address in a risk-  
21 based manner any such security vulnerabilities.

22 (b) NATIONAL STRATEGY AND UPDATES.—

23            (1) IN GENERAL.—In accordance with para-  
24 graph (2), the President shall transmit to the appro-  
25 priate congressional committees a national strategy

1 (including, as appropriate, updates to such strategy)  
2 to combat terrorist travel. The strategy shall address  
3 efforts to intercept terrorists and foreign fighters  
4 and constrain the domestic and international travel  
5 of such persons. Consistent with the protection of  
6 classified information, the strategy shall be sub-  
7 mitted in unclassified form, including, as appro-  
8 priate, a classified annex.

9 (2) TIMING.—

10 (A) INITIAL STRATEGY.—The initial na-  
11 tional strategy required under paragraph (1)  
12 shall be transmitted not later than 180 days  
13 after the date of the enactment of this Act.

14 (B) UPDATED STRATEGIES.—Updated na-  
15 tional strategies under paragraph (1) shall be  
16 transmitted not later than 180 days after the  
17 commencement of a new presidential adminis-  
18 tration.

19 (3) COORDINATION.—The President shall direct  
20 the Secretary of Homeland Security to develop the  
21 initial national strategy and updates required under  
22 this subsection and shall direct, as appropriate, the  
23 heads of other Federal agencies to coordinate with  
24 the Secretary in the development of such strategy  
25 and updates.

1           (4) CONTENTS.—The initial national strategy  
2 and updates required under this subsection shall—

3           (A) include an accounting and description  
4 of all Federal Government programs, projects,  
5 and activities to constrain domestic and inter-  
6 national travel by terrorists and foreign fight-  
7 ers;

8           (B) identify specific security vulnerabilities  
9 within the United States and abroad that may  
10 be exploited by terrorists and foreign fighters;

11          (C) delineate goals for—

12           (i) closing the security vulnerabilities  
13 identified in accordance with subparagraph  
14 (B); and

15           (ii) enhancing the Federal Govern-  
16 ment’s ability to constrain domestic and  
17 international travel by terrorists and for-  
18 eign fighters; and

19          (D) describe actions to be taken to achieve  
20 the goals delineated in subparagraph (C), as  
21 well as the means needed to do so, including—

22           (i) steps to reform, improve, and  
23 streamline existing Federal Government ef-  
24 forts to align with the current threat envi-  
25 ronment;

1 (ii) new programs, projects, or activi-  
2 ties that are requested, under development,  
3 or undergoing implementation;

4 (iii) new authorities or changes in ex-  
5 isting authorities needed from Congress;

6 (iv) specific budget adjustments being  
7 requested to enhance United States secu-  
8 rity in a risk-based manner; and

9 (v) an identification of Federal de-  
10 partments and agencies responsible for  
11 specific actions described in this subpara-  
12 graph.

13 (5) SUNSET.—The requirement to transmit up-  
14 dated national strategies under this subsection shall  
15 terminate on the date that is seven years after the  
16 date of the enactment of this Act.

17 (c) DEVELOPMENT OF IMPLEMENTATION PLANS.—  
18 For each national strategy required under subsection (b),  
19 the President shall direct the Secretary of Homeland Se-  
20 curity to develop an implementation plan for the Depart-  
21 ment of Homeland Security and coordinate with the heads  
22 of other relevant Federal agencies to ensure the develop-  
23 ment of implementing plans for each such agency.

24 (d) IMPLEMENTATION PLANS.—

1           (1) IN GENERAL.—The President shall transmit  
2           to the appropriate congressional committees imple-  
3           mentation plans for each national strategy required  
4           under subsection (b). Consistent with the protection  
5           of classified information, each such implementation  
6           plan shall be transmitted in unclassified form, but  
7           may include a classified annex.

8           (2) TIMING.—The implementation plans re-  
9           ferred to in paragraph (1) shall be transmitted si-  
10          multaneously with each national strategy required  
11          under subsection (b). Such implementation plans  
12          shall be updated and transmitted to the appropriate  
13          congressional committees on an annual basis.

14          (3) SUNSET.—The requirement to transmit im-  
15          plementation plans under paragraph (1) shall termi-  
16          nate on the date that is ten years after the date of  
17          the enactment of this Act.

18          (e) PROHIBITION ON ADDITIONAL FUNDING.—No  
19          additional funds are authorized to be appropriated to  
20          carry out this section. This section shall be carried out  
21          using amounts otherwise appropriated or made available  
22          to the Department of Homeland Security.

23          (f) DEFINITION.—In this section, the term “appro-  
24          priate congressional committees” means—

25                 (1) in the House of Representatives—

- 1 (A) the Committee on Homeland Security;  
2 (B) the Committee on Armed Services;  
3 (C) the Permanent Select Committee on  
4 Intelligence;  
5 (D) the Committee on the Judiciary;  
6 (E) the Committee on Foreign Affairs; and  
7 (F) the Committee on Appropriations; and  
8 (2) in the Senate—  
9 (A) the Committee on Homeland Security  
10 and Governmental Affairs;  
11 (B) the Committee on Armed Services;  
12 (C) the Select Committee on Intelligence;  
13 (D) the Committee on the Judiciary;  
14 (E) the Committee on Foreign Relations;  
15 and  
16 (F) the Committee on Appropriations.



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