

116TH CONGRESS  
2D SESSION

# H. R. 5989

To establish the Alabama Black Belt National Heritage Area, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 27, 2020

Ms. SEWELL of Alabama (for herself, Mr. ROGERS of Alabama, Mr. ADERHOLT, and Mrs. ROBY) introduced the following bill; which was referred to the Committee on Natural Resources

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## A BILL

To establish the Alabama Black Belt National Heritage Area, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Alabama Black Belt  
5 National Heritage Area Act”.

6 **SEC. 2. DEFINITIONS.**

7 In this Act:

8 (1) NATIONAL HERITAGE AREA.—The term  
9 “National Heritage Area” means the Alabama Black

1 Belt National Heritage Area established by section  
2 3.

3 (2) LOCAL COORDINATING ENTITY.—The term  
4 “Local Coordinating Entity” means the manage-  
5 ment entity for the National Heritage Area des-  
6 ignated by section 3.

7 (3) MANAGEMENT PLAN.—The term “manage-  
8 ment plan” means the management plan for the  
9 Heritage Area required under section 5.

10 (4) MAP.—The term “map” means the map en-  
11 titled Alabama Black Belt Heritage Area Boundary.

12 (5) SECRETARY.—The term “Secretary” means  
13 the Secretary of the Interior.

14 (6) STATE.—The term “State” means the State  
15 of Alabama.

16 **SEC. 3. ESTABLISHMENT OF THE ALABAMA BLACK BELT**  
17 **NATIONAL HERITAGE AREA.**

18 (a) IN GENERAL.—There is established the Alabama  
19 Black Belt National Heritage Area in the State of Ala-  
20 bama, to consist of land in Bibb, Bullock, Butler, Choc-  
21 taw, Clarke, Conecuh, Dallas, Greene, Hale, Lowndes,  
22 Macon, Marengo, Monroe, Montgomery, Perry, Pickens,  
23 Sumter, Washington, and Wilcox counties in the State, as  
24 generally depicted within the management plan.

1 (b) LOCAL COORDINATING ENTITY.—The Center for  
2 the Study of the Black Belt at the University of West Ala-  
3 bama shall be the local coordinating entity for the Na-  
4 tional Heritage Area designated by section 5.

5 **SEC. 4. ADMINISTRATION.**

6 (a) AUTHORITIES.—For purposes of carrying out the  
7 management plan for the National Heritage Area des-  
8 ignated by section 3, the Secretary, acting through the  
9 local coordinating entity, may use amounts made available  
10 under section 9—

11 (1) to make grants to the State or a political  
12 subdivision of the State, Indian Tribes, nonprofit or-  
13 ganizations, and other persons;

14 (2) to enter into cooperative agreements with,  
15 or provide technical assistance to, the State or a po-  
16 litical subdivision of the State, Indian Tribes, non-  
17 profit organizations, and other interested parties;

18 (3) to hire and compensate staff, which shall in-  
19 clude individuals with expertise in natural, cultural,  
20 and historical resources protection, and heritage pro-  
21 gramming;

22 (4) to obtain money or services from any source  
23 including any money or services that are provided  
24 under any other Federal law or program;

25 (5) to contract for goods or services; and

1           (6) to undertake to be a catalyst for any other  
2           activity that furthers the National Heritage Area  
3           and is consistent with the approved management  
4           plan.

5           (b) DUTIES.—The local coordinating entity for the  
6 National Heritage Area designated by section 3 shall—

7           (1) in accordance with section 5, prepare and  
8           submit a management plan for the National Herit-  
9           age Area to the Secretary;

10          (2) assist Federal agencies, the State or a polit-  
11          ical subdivision of the State, Indian Tribes, regional  
12          planning organizations, nonprofit organizations and  
13          other interested parties in carrying out the approved  
14          management plan by—

15                (A) carrying out programs and projects  
16                that recognize, protect, and enhance important  
17                resource values in the National Heritage Area;

18                (B) establishing and maintaining interpre-  
19                tive exhibits and programs in the National Her-  
20                itage Area;

21                (C) developing recreational and educational  
22                opportunities in the National Heritage Area;

23                (D) increasing public awareness of, and  
24                appreciation for, natural, historical, scenic, and

1 cultural resources of the National Heritage  
2 Area;

3 (E) protecting and restoring historic sites  
4 and buildings in the National Heritage Area  
5 that are consistent with National Heritage Area  
6 themes;

7 (F) ensuring that clear, consistent, and ap-  
8 propriate signs identifying points of public ac-  
9 cess and sites of interest are posted throughout  
10 the National Heritage Area; and

11 (G) promoting a wide range of partner-  
12 ships among the Federal Government, State,  
13 Tribal, and local governments, organizations,  
14 and individuals to further the National Herit-  
15 age Area;

16 (3) consider the interests of diverse units of  
17 government, businesses, organizations, and individ-  
18 uals in the National Heritage Area in the prepara-  
19 tion and implementation of the management plan;

20 (4) conduct meetings open to the public at least  
21 semiannually regarding the development and imple-  
22 mentation of the management plan;

23 (5) for any year that Federal funds have been  
24 received under this subsection—

1 (A) submit to the Secretary an annual re-  
2 port that describes the activities, expenses, and  
3 income of the local coordinating entity (includ-  
4 ing grants to any other entities during the year  
5 that the report is made);

6 (B) make available to the Secretary for  
7 audit all records relating to the expenditure of  
8 the funds and any matching funds; and

9 (C) require, with respect to all agreements  
10 authorizing expenditure of Federal funds by  
11 other organizations, that the organizations re-  
12 ceiving the funds make available to the Sec-  
13 retary for audit all records concerning the ex-  
14 penditure of the funds; and

15 (6) encourage by appropriate means economic  
16 viability that is consistent with the National Herit-  
17 age Area.

18 (c) PROHIBITION ON THE ACQUISITION OF REAL  
19 PROPERTY.—The local coordinating entity shall not use  
20 Federal funds made available under section 9 to acquire  
21 real property or any interest in real property.

22 **SEC. 5. MANAGEMENT PLAN.**

23 (a) IN GENERAL.—Not later than 3 years after the  
24 date of enactment of this Act, the local coordinating entity  
25 of the National Heritage Area designated by section 3

1 shall submit to the Secretary for approval a proposed  
2 management plan for the National Heritage Area.

3 (b) REQUIREMENTS.—The management plan shall—

4 (1) incorporate an integrated and cooperative  
5 approach for the protection, enhancement, and inter-  
6 pretation of the natural, cultural, historic, scenic,  
7 and recreational resources of the National Heritage  
8 Area;

9 (2) take into consideration Federal, State, local,  
10 and Tribal plans and treaty rights;

11 (3) include—

12 (A) an inventory of—

13 (i) the resources located in the Na-  
14 tional Heritage Area; and

15 (ii) any other property in the National  
16 Heritage Area that—

17 (I) is related to the themes of the  
18 National Heritage Area; and

19 (II) should be preserved, re-  
20 stored, managed, or maintained be-  
21 cause of the significance of the prop-  
22 erty;

23 (B) comprehensive policies, strategies and  
24 recommendations for conservation, funding,

1 management, and development of the National  
2 Heritage Area;

3 (C) a description of actions that the Fed-  
4 eral Government, State, Tribal, and local gov-  
5 ernments, private organizations, and individuals  
6 have agreed to take to protect the natural, his-  
7 torical, cultural, scenic, and recreational re-  
8 sources of the National Heritage Area;

9 (D) a program of implementation for the  
10 management plan by the local coordinating en-  
11 tity that includes a description of—

12 (i) actions to facilitate ongoing col-  
13 laboration among partners to promote  
14 plans for resource protection, restoration,  
15 and construction; and

16 (ii) specific commitments for imple-  
17 mentation that have been made by the  
18 local coordinating entity or any govern-  
19 ment, organization, or individual for the  
20 first 5 years of operation;

21 (E) the identification of sources of funding  
22 for carrying out the management plan;

23 (F) analysis and recommendations for  
24 means by which Federal, State, local, and Trib-  
25 al programs, including the role of the National

1 Park Service in the National Heritage Area,  
2 may best be coordinated to carry out this sub-  
3 section; and

4 (G) an interpretive plan for the National  
5 Heritage Area; and

6 (4) recommend policies and strategies for re-  
7 source management that consider and detail the ap-  
8 plication of appropriate land and water management  
9 techniques, including the development of intergov-  
10 ernmental and interagency cooperative agreements  
11 to protect the natural, historical, cultural, edu-  
12 cational, scenic, and recreational resources of the  
13 National Heritage Area.

14 (c) DEADLINE.—If a proposed management plan is  
15 not submitted to the Secretary by the date that is 3 years  
16 after the date of enactment of this Act, the local coordi-  
17 nating entity shall be ineligible to receive additional fund-  
18 ing under this Act until the date on which the Secretary  
19 receives and approves the management plan.

20 (d) APPROVAL OR DISAPPROVAL OF MANAGEMENT  
21 PLAN.—

22 (1) IN GENERAL.—Not later than 180 days  
23 after the date of receipt of the management plan  
24 under section 5, the Secretary, in consultation with

1 State and Tribal governments, shall approve or dis-  
2 approve the management plan.

3 (2) CRITERIA FOR APPROVAL.—In determining  
4 whether to approve the management plan, the Sec-  
5 retary shall consider whether—

6 (A) the local coordinating entity is rep-  
7 resentative of the diverse interests of the Na-  
8 tional Heritage Area, including Federal, State,  
9 Tribal, and local governments, natural and his-  
10 toric resource protection organizations, edu-  
11 cational institutions, businesses, and rec-  
12 reational organizations;

13 (B) the local coordinating entity has af-  
14 forded adequate opportunity, including public  
15 hearings, for public and governmental involve-  
16 ment in the preparation of the management  
17 plan; and

18 (C) the resource protection and interpreta-  
19 tion strategies contained in the management  
20 plan, if implemented, would adequately protect  
21 the natural, historical, and cultural resources of  
22 the National Heritage Area.

23 (3) ACTION FOLLOWING DISAPPROVAL.—If the  
24 Secretary disapproves the management plan under  
25 paragraph (1), the Secretary shall—

1 (A) advise the local coordinating entity in  
2 writing of the reasons for the disapproval;

3 (B) make recommendations for revisions to  
4 the management plan; and

5 (C) not later than 180 days after the re-  
6 ceipt of any proposed revision of the manage-  
7 ment plan from the local coordinating entity,  
8 approve or disapprove the proposed revision.

9 (4) AMENDMENTS.—

10 (A) IN GENERAL.—The Secretary shall ap-  
11 prove or disapprove each amendment to the  
12 management plan that the Secretary determines  
13 make a substantial change to the management  
14 plan.

15 (B) USE OF FUNDS.—The local coordi-  
16 nating entity shall not use Federal funds au-  
17 thorized by this subsection to carry out any  
18 amendments to the management plan until the  
19 Secretary has approved the amendments.

20 **SEC. 6. RELATIONSHIP TO OTHER FEDERAL AGENCIES.**

21 (a) IN GENERAL.—Nothing in this Act affects the au-  
22 thority of a Federal agency to provide technical or finan-  
23 cial assistance under any other law.

24 (b) CONSULTATION AND COORDINATION.—The head  
25 of any Federal agency planning to conduct activities that

1 may have an impact on a National Heritage Area des-  
2 igned by section 3 is encouraged to consult and coordi-  
3 nate the activities with the Secretary and the local coordi-  
4 nating entity to the maximum extent practicable.

5 (c) OTHER FEDERAL AGENCIES.—Nothing in this  
6 Act—

7 (1) modifies, alters, or amends any law or regu-  
8 lation authorizing a Federal agency to manage Fed-  
9 eral land under the jurisdiction of the Federal agen-  
10 cy;

11 (2) limits the discretion of a Federal land man-  
12 ager to implement an approved land use plan within  
13 the boundaries of a National Heritage Area des-  
14 igned by section 3; or

15 (3) modifies, alters, or amends any authorized  
16 use of Federal land under the jurisdiction of a Fed-  
17 eral agency.

18 **SEC. 7. PRIVATE PROPERTY AND REGULATORY PROTEC-**  
19 **TIONS.**

20 Nothing in this Act—

21 (1) abridges the rights of any property owner  
22 (whether public or private), including the right to re-  
23 frain from participating in any plan, project, pro-  
24 gram, or activity conducted within a National Herit-  
25 age Area designated by section 3;

1 (2) requires any property owner—

2 (A) to permit public access (including ac-  
3 cess by Federal, State, or local agencies) to the  
4 property of the property owner; or

5 (B) to modify public access or use of prop-  
6 erty of the property owner under any other  
7 Federal, State, or local law;

8 (3) alters any duly adopted land use regulation,  
9 approved land use plan, or other regulatory author-  
10 ity of any Federal, State, Tribal, or local agency;

11 (4) conveys any land use or other regulatory  
12 authority to the local coordinating entity;

13 (5) authorizes or implies the reservation or ap-  
14 propriation of water or water rights;

15 (6) enlarges or diminishes the treaty rights of  
16 any Indian Tribe within the National Heritage Area;

17 (7) diminishes—

18 (A) the authority of the State to manage  
19 fish and wildlife, including the regulation of  
20 fishing and hunting within a National Heritage  
21 Area designated by section 3; or

22 (B) the authority of Indian Tribes to regu-  
23 late members of Indian Tribes with respect to  
24 fishing, hunting, and gathering in the exercise  
25 of treaty rights; or

1           (8) creates any liability, or affects any liability  
2           under any other law, of any private property owner  
3           with respect to any person injured on the private  
4           property.

5 **SEC. 8. EVALUATION AND REPORT.**

6           (a) IN GENERAL.—For each of the National Heritage  
7           Areas designated by section 3, not later than 3 years be-  
8           fore the date on which authority for Federal funding ter-  
9           minates for the National Heritage Area, the Secretary  
10          shall—

11           (1) conduct an evaluation of the accomplish-  
12          ments of the National Heritage Area; and

13           (2) prepare a report in accordance with sub-  
14          section (c).

15          (b) EVALUATION.—An evaluation conducted under  
16          subsection (a)(1) shall—

17           (1) assess the progress of the local management  
18          entity with respect to—

19           (A) accomplishing the purposes of the au-  
20          thorizing legislation for the National Heritage  
21          Area; and

22           (B) achieving the goals and objectives of  
23          the approved management plan for the National  
24          Heritage Area;

1           (2) analyze the investments of the Federal Gov-  
2           ernment, State, Tribal, and local governments, and  
3           private entities in the National Heritage Area to de-  
4           termine the impact of the investments; and

5           (3) review the management structure, partner-  
6           ship relationships, and funding of the National Her-  
7           itage Area for purposes of identifying the critical  
8           components for sustainability of the National Herit-  
9           age Area.

10          (c) REPORT.—Based on the evaluation conducted  
11          under subsection (a)(1), the Secretary shall submit to the  
12          Committee on Energy and Natural Resources of the Sen-  
13          ate and the Committee on Natural Resources of the House  
14          of Representatives a report that includes recommendations  
15          for the future role of the National Park Service, if any,  
16          with respect to the National Heritage Area.

17          **SEC. 9. AUTHORIZATION OF APPROPRIATIONS.**

18          (a) IN GENERAL.—There is authorized to be appro-  
19          priated for the National Heritage Area designated by sec-  
20          tion 3 to carry out the purposes of this Act \$10,000,000,  
21          of which not more than \$1,000,000 may be made available  
22          in any fiscal year.

23          (b) AVAILABILITY.—Amounts made available under  
24          subsection (a) shall remain available until expended.

25          (c) COST-SHARING REQUIREMENT.—

1           (1) IN GENERAL.—The Federal share of the  
2           total cost of any activity under this Act shall be not  
3           more than 50 percent.

4           (2) FORM.—The non-Federal contribution of  
5           the total cost of any activity under this Act may be  
6           in the form of in-kind contributions of goods or serv-  
7           ices fairly valued.

8           (d) TERMINATION OF AUTHORITY.—The authority of  
9           the Secretary to provide assistance under this Act termi-  
10          nates on the date that is 15 years after the date of enact-  
11          ment of this Act.

○