

116TH CONGRESS  
2D SESSION

# H. R. 6489

To improve military family readiness.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 10, 2020

Mr. THORNBERRY (for himself and Mr. KELLY of Mississippi) introduced the following bill; which was referred to the Committee on Armed Services

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## A BILL

To improve military family readiness.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. FAMILY READINESS: DEFINITIONS; COMMU-**  
4 **UNICATION STRATEGY; REPORT.**

5 (a) DEFINITIONS.—Not later than six months after  
6 the date of the enactment of this Act, the Secretary of  
7 Defense, in coordination with the Secretaries of the mili-  
8 tary departments, shall define the terms “military family  
9 readiness” and “military family resiliency”.

10 (b) COMMUNICATION STRATEGY.—Not later than one  
11 year after the date of the enactment of this Act, the Sec-  
12 retary of Defense, in coordination with the Secretaries of

1 the military departments, shall establish and implement  
2 a strategy regarding communication with military fami-  
3 lies. The strategy shall include the following:

4 (1) The use of a variety of modes of commu-  
5 nication to ensure the broadest means of commu-  
6 nicating with military families.

7 (2) Updating an existing annual standardized  
8 survey that assesses military family readiness to ad-  
9 dress the following issues:

10 (A) Communication with beneficiaries.

11 (B) Child care.

12 (C) Education.

13 (D) Spousal employment.

14 (E) The Exceptional Family Member Pro-  
15 gram.

16 (F) Financial literacy.

17 (G) Financial stress.

18 (H) Health care (including copayments,  
19 network adequacy, and the availability of ap-  
20 pointments with health care providers).

21 (c) REPORT.—Not later than 180 days after the date  
22 of the enactment of the Act, the Secretary of Defense shall  
23 submit to the Committees on Armed Services of the Sen-  
24 ate and the House of Representatives a report regarding  
25 the feasibility of implementing the recommendations in—

1 (1) chapter 3 of the report of the Inspector  
2 General of the Department of Defense for fiscal year  
3 2020, “Ensuring Wellness and Wellbeing of Service-  
4 Members and their Families”; and

5 (2) the report, dated July 2019, of the National  
6 Academies of Science, Engineering and Medicine, ti-  
7 tled “Strengthening the Military Family Readiness  
8 System for a Changing American Society”.

9 **SEC. 2. STANDARDIZATION OF THE EXCEPTIONAL FAMILY**  
10 **MEMBER PROGRAM.**

11 (a) **POLICY.**—Not later than six months after the  
12 date of the enactment of this Act, the Secretary of De-  
13 fense, in coordination with the Secretaries of the military  
14 departments, shall, to the extent practicable, standardize  
15 the Exceptional Family Member Program (in this section  
16 referred to as the “EFMP”) across the military depart-  
17 ments.

18 (b) **ELEMENTS.**—The EFMP, standardized under  
19 subsection (a), shall include the following:

20 (1) Processes for the identification and enroll-  
21 ment of dependents of covered members with special  
22 needs.

23 (2) A process for the permanent change of or-  
24 ders for covered members, to ensure seamless con-

1 continuity of services at the new permanent duty sta-  
2 tion.

3 (3) A review process for installations to ensure  
4 that health care furnished through the TRICARE  
5 program, special needs education programs, and in-  
6 stallation-based family support programs are avail-  
7 able to military families enrolled in the EFMP.

8 (4) A standardized respite care benefit across  
9 the covered Armed Forces, including the number of  
10 hours available under such benefit to military fami-  
11 lies enrolled in the EFMP.

12 (5) Outcomes and metrics to evaluate the  
13 EFMP.

14 (6) A requirement that the Secretary of each  
15 military department provide a dedicated EFMP at-  
16 torney, who specializes in education law, at each  
17 military installation—

18 (A) the Secretary determines is a primary  
19 receiving installation for military families with  
20 special needs; and

21 (B) in a State that the Secretary deter-  
22 mines has historically not supported families  
23 enrolled in the EFMP.

1           (7) The option for a family enrolled in the  
2 EFMP to continue to receive all services under that  
3 program and the bachelor allowance for housing if—

4           (A) the covered member receives a new  
5 permanent duty station; and

6           (B) the covered member and family elect  
7 for the family not to relocate with the covered  
8 member.

9           (8) A process to discuss policy challenges and  
10 opportunities, best practices adopted across the cov-  
11 ered Armed Forces, a forum period for discussion  
12 with members of military families with special needs,  
13 and other matters the Secretary of Defense deter-  
14 mines appropriate.

15       (c) CASE MANAGEMENT.—The Secretary of Defense,  
16 in coordination with the Secretaries of the military depart-  
17 ments, shall develop an EFMP case management model,  
18 including the following:

19           (1) A single EFMP office, located at the head-  
20 quarters of each covered Armed Force, to oversee  
21 implementation of the EFMP and coordinate health  
22 care services, permanent change of station order  
23 processing, and educational support services for that  
24 covered Armed Force.

1           (2) An EFMP office at each military installa-  
2           tion with case managers to assist each family of a  
3           covered member in the development of a plan that  
4           addresses the areas specified in subsection (b)(1).

5           (d) REPORT.—Not later than 180 days after the date  
6           of the enactment of the Act, the Secretary of Defense shall  
7           submit to the Committees on Armed Services of the Sen-  
8           ate and the House of Representatives a report on the im-  
9           plementation of the items identified under subsections (a),  
10          (b), and (c), including any recommendations of the Sec-  
11          retary regarding legislation.

12          (e) GAO REPORT.—Not later than one year after the  
13          date of the enactment of this Act, the Comptroller General  
14          of the United States shall submit to the Committees on  
15          Armed Services of the Senate and the House of Represent-  
16          atives a report on—

17                (1) whether military families have higher rates  
18                of disputes and loss of free and appropriate public  
19                education under section 504 of the Rehabilitation  
20                Act of 1973 (Public Law 93–112; 29 U.S.C. 794)  
21                than civilian counterparts; and

22                (2) an analysis of the number of due process  
23                hearings that were filed by school districts against  
24                children of members of the Armed Forces.

25          (f) DEFINITIONS.—In this section:

1           (1) The term “covered Armed Force” means an  
2           Armed Force under the jurisdiction of the Secretary  
3           of a military department.

4           (2) The term “covered member” means a mem-  
5           ber—

6                     (A) of a covered Armed Force; and

7                     (B) with a dependent with special needs.

8   **SEC. 3. CHILD CARE.**

9           (a) 24-HOUR CHILD CARE.—If the Secretary of De-  
10          fense determines it feasible, the Secretary shall furnish  
11          child care to each child of a member of the Armed Forces  
12          or employee of the Department of Defense while that  
13          member or employee works on rotating shifts at a military  
14          installation.

15          (b) METRICS.—Not later than six months after the  
16          date of the enactment of this Act, the Secretary of Defense  
17          shall develop and implement metrics to evaluate the effec-  
18          tiveness of the child care priority system of the Depart-  
19          ment of Defense, including—

20                     (1) the speed of placement for children of mem-  
21                     bers of the Armed Forces on active duty;

22                     (2) the type of child care offered;

23                     (3) available spaces in such system, if any; and

24                     (4) other metrics to monitor the child care pri-  
25                     ority system determined by the Secretary.

1 (c) REPORT.—Not later than 180 days after the date  
2 of the enactment of the Act, the Secretary of Defense shall  
3 submit to the Committees on Armed Services of the Sen-  
4 ate and the House of Representatives a report regarding  
5 the results of a study that evaluates—

6 (1) the sufficiency of the stipend furnished by  
7 the Secretary to members of the Armed Forces re-  
8 ceived for civilian child care; and

9 (2) whether the amount of such stipend should  
10 be based on—

11 (A) cost of living in the applicable locale;  
12 and

13 (B) the capacity of licensed civilian child  
14 care providers in the local market.

15 **SEC. 4. STUDY AND REPORT ON THE PERFORMANCE OF**  
16 **THE DEPARTMENT OF DEFENSE EDUCATION**  
17 **ACTIVITY.**

18 (a) STUDY.—The Secretary of Defense shall conduct  
19 a study on the performance of the Department of Defense  
20 Education Activity.

21 (b) ELEMENTS.—The study under subsection (a)  
22 shall include the following:

23 (1) A review of the curriculum relating to  
24 health, resiliency, and nutrition taught in schools op-  
25 erated by the Department of Defense Education Ac-



1           tivity and a comparison of such curriculum to appro-  
2           prium education benchmarks.

3           (2) An analysis of the outcomes experienced by  
4           students in such schools, as measured by—

5                   (A) the performance of such students on  
6                   the National Assessment of Educational  
7                   Progress carried out under section 303(b)(3) of  
8                   the National Assessment of Educational  
9                   Progress Authorization Act (20 U.S.C.  
10                  9622(b)(3)); and

11                   (B) any other methodologies used by the  
12                  Department of Defense Education Activity to  
13                  measure individual student outcomes.

14           (3) An assessment of the effectiveness of the  
15           School Liaison Officer program of the Department  
16           of Defense Education Activity in achieving the goals  
17           of the program with an emphasis on goals relating  
18           to special education and family outreach.

19           (c) REPORT.—Not later than 180 days after the date  
20           of the enactment of the Act, the Secretary of Defense shall  
21           submit to the Committees on Armed Services of the Sen-  
22           ate and the House of Representatives a report that in-  
23           cludes the findings of the study conducted under sub-  
24           section (a).

1 **SEC. 5. REPORT ON AUTISM TREATMENTS PROVIDED**  
2 **UNDER TRICARE PROGRAM.**

3 (a) REPORT.—Not later than one year after the date  
4 of the enactment of this Act, the Secretary of Defense  
5 shall submit to the Committees on Armed Services of the  
6 Senate and the House of Representatives a report assess-  
7 ing the effectiveness of autism treatment methodologies  
8 under the TRICARE program and the prevalence of au-  
9 tism among dependents of members of the Armed Forces.

10 (b) ELEMENTS.—The report under subsection (a)  
11 shall include the following:

12 (1) An assessment of the effectiveness of ap-  
13 plied behavioral analysis and other autism treatment  
14 methodologies covered under the TRICARE pro-  
15 gram, including an independent assessment con-  
16 ducted by an academic institution or other similar  
17 nongovernmental entity of the Pervasive Develop-  
18 mental Disorder Behavior Inventory as a basis for  
19 drawing conclusions regarding such treatment.

20 (2) A descriptive analysis of copayment and  
21 other out-of-pocket expenses for covered beneficiaries  
22 who receive benefits under the Department of De-  
23 fense Comprehensive Autism Care Demonstration  
24 program.

1 (3) A comparison of rates of autism among de-  
2 pendents of members of the Armed Forces and such  
3 rates among the civilian population.

4 (c) TRICARE PROGRAM DEFINED.—In this section,  
5 the term “TRICARE program” has the meaning given  
6 that term in section 1072 of title 10, United States Code.

7 **SEC. 6. REPORT ON BEHAVIORAL HEALTH STAFFING**  
8 **NEEDS.**

9 Not later than 180 days after the date of the enact-  
10 ment of this Act, the Secretary of Defense shall submit  
11 to the Committees on Armed Services of the Senate and  
12 the House of Representatives a report that—

13 (1) contains specific information on the amount  
14 of funding needed to hire and retain behavioral  
15 health professionals to treat members of the Armed  
16 Forces and covered beneficiaries (as defined in sec-  
17 tion 1072 of title 10, United States Code);

18 (2) identifies the number and types of military,  
19 civilian, direct contract, and managed care support  
20 contract behavioral health professionals required to  
21 treat such individuals; and

22 (3) contains a plan to provide behavioral health  
23 treatment to such individuals using telehealth serv-  
24 ices and other technologies, including any rec-  
25 ommendations of the Secretary regarding legislation.

1 **SEC. 7. POLICY TO ADDRESS OPIOID PRESCRIPTION ABUSE**  
2 **PREVENTION.**

3 (a) **REQUIREMENT.**—The Secretary of Defense shall  
4 develop a policy and tracking mechanism for opioids that  
5 monitors and prohibits the over prescribing of opioids to  
6 ensure compliance with clinical practice guidelines.

7 (b) **ELEMENTS.**—The requirements under subsection  
8 (a) shall include the following:

9 (1) Limit the prescribing of opioids to the mor-  
10 phine milligram equivalent level per day specified in  
11 the guideline published by the Centers for Disease  
12 Control and Prevention titled “CDC Guideline for  
13 Prescribing Opioids for Chronic Pain—United  
14 States, 2016”, or such successor guideline.

15 (2) Limit the supply of opioids to within clini-  
16 cally accepted guidelines.

17 (3) Develop a waiver process for specific patient  
18 categories that will require treatment beyond the  
19 limit specified in paragraph (1).

20 (4) Implement controls to ensure that the pre-  
21 scriptions in the military health system data reposi-  
22 tory exist and that the dispense date and the metric  
23 quantity field for opioid prescriptions in liquid form  
24 are consistent among all systems.

1           (5) Implement opioid prescribing controls with-  
2           in the electronic health record system known as  
3           “Genesis”.

4           (6) Develop metrics that can be used by the  
5           Defense Health Agency and each military medical  
6           treatment facility to actively monitor and limit the  
7           over prescribing of opioids.

8           (7) Develop a report that tracks progression to-  
9           ward reduced levels of opioid use.

10 **SEC. 8. SPOUSAL EMPLOYMENT PILOT PROGRAM WITH THE**  
11                           **DEFENSE COUNTERINTELLIGENCE AND SE-**  
12                           **CURITY AGENCY.**

13           (a) IN GENERAL.—The Under Secretary of Personnel  
14           and Readiness, in coordination with the Under Secretary  
15           of Defense for Intelligence and Security, shall conduct a  
16           pilot program with the Defense Counterintelligence and  
17           Security Agency to recruit military spouses into a paid in-  
18           ternship pilot program that includes specific training and  
19           on-the-job training designed to prepare the spouse for a  
20           position within the national security field, including the  
21           Federal Government and cleared industry.

22           (b) DURATION.—The Under Secretary of Personnel  
23           and Readiness shall conduct the pilot program for a period  
24           not to exceed three years.

1           (c) SECURITY TRAINING.—The pilot program under  
2 this section shall permit military spouses the opportunity  
3 to gain experience in a variety of areas, including security  
4 clearance background investigations and personnel vet-  
5 ting, industrial security and critical technology protection,  
6 and counterintelligence analysis.

7           (d) REPORTS.—

8                 (1) INTERIM REPORT.—Not later than one year  
9 after the date of the enactment of the Act, the Sec-  
10 retary of Defense shall submit to the Committees on  
11 Armed Services of the Senate and the House of Rep-  
12 resentatives a report on the status of the pilot pro-  
13 gram that shall include the following:

14                     (A) Number of spouses that entered the  
15 pilot program.

16                     (B) Metrics to be used to measure the ef-  
17 fectiveness of the pilot program.

18                     (C) A description of the employment posi-  
19 tions that spouses entered into after the pilot  
20 program.

21                 (2) FINAL REPORT.—Not later than 180 days  
22 after the end of the pilot program, the Secretary of  
23 Defense shall submit to the congressional commit-  
24 tees specified in paragraph (1) a final report on the  
25 pilot program that shall include the following:

1           (A) Number of spouses that completed the  
2 pilot program.

3           (B) An evaluation of the pilot program  
4 using the metrics of assessment set forth pursu-  
5 ant to paragraph (1)(B).

6           (C) A description of the employment posi-  
7 tions that spouses entered into following the  
8 pilot program.

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