

118TH CONGRESS  
1ST SESSION

# H. R. 6727

To establish the United States Foundation for International Conservation to promote long-term management of protected and conserved areas, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

DECEMBER 12, 2023

Mr. McCaul (for himself, Mr. Cole, Mr. Meeks, Mr. Joyce of Ohio, Ms. McCollum, Mr. Hudson, Mr. Cuellar, Mr. Garamendi, Mr. Reschenthaler, Ms. Wild, Mr. Kean of New Jersey, and Ms. Kamlager-Dove) introduced the following bill; which was referred to the Committee on Foreign Affairs

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## A BILL

To establish the United States Foundation for International Conservation to promote long-term management of protected and conserved areas, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

**3 SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “United States Founda-  
5 tion for International Conservation Act of 2023”.

**6 SEC. 2. DEFINITIONS.**

7       In this Act:

1                             (1) APPROPRIATE CONGRESSIONAL COMMIT-  
2                             TEES.—The term “appropriate congressional com-  
3                             mittees” means—

4                                 (A) the Committee on Appropriations of  
5                             the Senate;  
6                                 (B) the Committee on Foreign Relations of  
7                             the Senate;  
8                                 (C) the Committee on Appropriations of  
9                             the House of Representatives; and  
10                                (D) the Committee on Foreign Affairs of  
11                             the House of Representatives.

12                             (2) BOARD.—The term “Board” means the  
13                             Board of Directors established pursuant to section  
14                             4(a).

15                             (3) DIRECTOR.—The term “Director” means—  
16                                 (A) an initial member of the Board ap-  
17                             pointed pursuant to section 4(a)(2)(C); or  
18                                 (B) a member of the Board selected to fill  
19                             a vacancy pursuant to section 4(a)(3)(B).

20                             (4) ELIGIBLE COUNTRY.—The term “eligible  
21                             country” means any of the countries described in  
22                             section 7(b).

23                             (5) ELIGIBLE PROJECT.—The term “eligible  
24                             project” means any of the projects described in sec-  
25                             tion 7(a)(2).

1                             (6) EXECUTIVE DIRECTOR.—The term “Executive  
2                             Director” means the Executive Director of the  
3                             Foundation hired pursuant to section 4(b).

4                             (7) FOUNDATION.—The term “Foundation”  
5                             means the United States Foundation for Interna-  
6                             tional Conservation established pursuant to sec-  
7                             tion 3(a).

8                             (8) SECRETARY.—The term “Secretary” means  
9                             the Secretary of State.

10 **SEC. 3. UNITED STATES FOUNDATION FOR INTERNATIONAL  
11                             CONSERVATION.**

12                             (a) ESTABLISHMENT.—

13                             (1) IN GENERAL.—There is established the  
14                             United States Foundation for International Con-  
15                             servation (in this Act referred to as the “Founda-  
16                             tion”). The Foundation is a charitable and nonprofit  
17                             corporation.

18                             (2) TERMINATION OF OPERATIONS.—The  
19                             Foundation shall terminate operations on the date  
20                             that is 10 years after the date on which it is estab-  
21                             lished pursuant to paragraph (1), in accordance  
22                             with—

23                             (A) a plan for winding down the activities  
24                             of the Foundation that the Board shall submit  
25                             to the appropriate congressional committees not

1           later than 180 days before such termination  
2           date; and

3                 (B) the bylaws established pursuant to sec-  
4                 tion 4(a)(9).

5         (b) PURPOSES.—The purposes of the Foundation  
6     are—

7                 (1) to provide grants for the management of  
8                 priority protected and conserved areas that have a  
9                 high degree of biodiversity or species and ecosystems  
10                 of significant importance;

11                 (2) to promote effective, long-term management  
12                 of protected and conserved areas and their contig-  
13                 uous buffer zones in eligible countries;

14                 (3) to advocate for, incentivize, accept, and ad-  
15                 minister governmental and nongovernmental funds,  
16                 including donations from the private sector, to in-  
17                 crease the availability and predictability of financing  
18                 for long-term management of protected and con-  
19                 served areas;

20                 (4) to close critical gaps in public international  
21                 conservation efforts by—

22                         (A) increasing private sector investment,  
23                         including investments from philanthropic enti-  
24                         ties; and

(B) collaborating with partners providing  
bilateral and multilateral financing to support  
enhanced coordination;

(A) that promote long-term management of protected and conserved areas and their contiguous buffer zones in eligible countries, including supporting the management of terrestrial, coastal, freshwater, and marine protected areas, parks, community conservancies, Indigenous reserves, conservation easements, and biological reserves; and

14 (B) that provide effective area-based con-  
15 servation measures, consistent with internation-  
16 ally recognized best practices and standards for  
17 environmental and social safeguards; and

18                         (6) to coordinate with, and otherwise support  
19                         and assist, foreign governments, private sector enti-  
20                         ties, local communities, Indigenous Peoples, and  
21                         other stakeholders in undertaking biodiversity con-  
22                         servation activities—

23 (A) to achieve sustainable biodiversity con-  
24 servation outcomes; and

(B) to improve local security, governance, food security, and economic opportunities.

### **3 SEC. 4. GOVERNANCE OF THE FOUNDATION.**

**4 (a) BOARD OF DIRECTORS.—**

## 7 (2) COMPOSITION.—

17 (j) The Secretary of State.

(iii) The Secretary of the Interior

22 (iv) The Chief of the United States  
23 Forest Service

24 (v) The Administrator of the National  
25 Oceanic and Atmospheric Administration

(i) 4 private-sector committed donors;  
and

(ii) 5 independent experts who represent diverse points of view, to the maximum extent practicable.

1                   of which the Secretary shall appoint one  
2                   individual from each list submitted; and

3                   (ii) the majority leader of the Senate  
4                   after consultation with the chair of the  
5                   Committee on Foreign Relations of the  
6                   Senate and the minority leader of the Sen-  
7                   ate after consultation with the ranking mi-  
8                   nority member of the Committee on For-  
9                   eign Relations of the Senate shall each  
10                  submit a list of individuals to be consid-  
11                  ered by the Secretary for appointment to  
12                  the Board of Directors, of which the Sec-  
13                  retary shall appoint one individual from  
14                  each list submitted.

15                  (E) QUALIFICATIONS.—Each independent  
16                  expert appointed pursuant to subparagraph (C)  
17                  shall be knowledgeable and experienced in mat-  
18                  ters relating to—

19                   (i) international development;  
20                   (ii) protected area management and  
21                   the conservation of global biodiversity, fish  
22                   and wildlife, ecosystem restoration, adapta-  
23                   tion, and resilience; and  
24                   (iii) grantmaking in support of inter-  
25                   national conservation.

(F) CHAIRPERSON.—The Board shall elect, from among its Directors, a Chairperson, who shall serve for a 2-year term.

### 4 (3) TERMS; VACANCIES.—

## 5 (A) TERMS.—

10 (ii) INITIAL APPOINTED DIRECTORS.—  
11 Of the initial Directors appointed pursuant  
12 to paragraph (2)(C)—

(II) 4 Directors shall serve for 5 years, as determined by the Chairperson of the Board.

22 (i) shall be filled in accordance with  
23 the bylaws of the Foundation by a private  
24 sector committed donor or an independent  
25 expert who meets the qualifications de-

## 11 (5) MEETINGS.—

(B) INITIAL MEETING.—Not later than 60 days after the Board is established pursuant to section 3(a), the Secretary shall convene a meeting of the ex-officio Directors and the appointed Directors of the Board to incorporate the Foundation.

(C) REMOVAL.—Any Director who misses 3 consecutive regularly scheduled meetings may be removed from the Board.

24                             (6) REIMBURSEMENT OF EXPENSES.—Directors  
25                             of the Board shall serve without pay, but may be re-

1       imbursed for the actual and necessary traveling and  
2       subsistence expenses incurred in the performance of  
3       the duties of the Foundation. Such reimbursement  
4       may only be made available for expenses incurred  
5       outside the United States if at least two Directors  
6       concurrently incurred such expenses.

7                 (7) NOT FEDERAL EMPLOYEES.—Appointment  
8       as a Director of the Board shall not constitute em-  
9       ployment by, or the holding of an office of, the  
10      United States for purposes of any Federal law.

11                 (8) DUTIES.—The Board shall—

12                         (A) establish bylaws for the Foundation in  
13       accordance with paragraph (9);

14                         (B) provide overall direction for the activi-  
15       ties of the Foundation and establish priority ac-  
16       tivities;

17                         (C) carry out any other necessary activities  
18       of the Foundation;

19                         (D) evaluate the performance of the Exec-  
20       utive Director;

21                         (E) take steps to limit the Foundations ad-  
22       ministrative expenses to the extent practicable;  
23       and

24                         (F) not less frequently than annually, con-  
25       sult and coordinate with stakeholders qualified

1       to provide advice, assistance, and information  
2       regarding effective protected and conserved  
3       area management.

4       (9) BYLAWS.—

5               (A) IN GENERAL.—The bylaws established  
6       pursuant to paragraph (8)(A) shall include—

7                       (i) policies for the selection of Direc-  
8       tors of the Board and officers, employees,  
9       agents, and contractors of the Foundation;

10                  (ii) policies, including ethical stand-  
11       ards, for—

12                          (I) the acceptance, solicitation,  
13       and disposition of donations and  
14       grants to the Foundation; and

15                          (II) the disposition of assets of  
16       the Foundation;

17                          (iii) policies that subject all employ-  
18       ees, fellows, trainees, and other agents of  
19       the Foundation (including ex-officio Direc-  
20       tors and appointed Directors of the Board)  
21       to conflict of interest standards;

22                          (iv) the specific duties of the Execu-  
23       tive Director;

(v) policies for winding down the activities of the Foundation upon its termination, including a plan—

4 (I) to return unspent appropria-  
5 tions to the Department of the Treas-  
6 ury; and

12 (vi) policies for vetting grantees to en-  
13 sure the Foundation does not provide  
14 grants to for-profit entities whose primary  
15 objective is activity other than conserva-  
16 tion.

24 (ii) compromise, or appear to com-  
25 promise, the integrity of any governmental

1                   agency or program, or any officer or em-  
2                   ployee employed by, or involved in, a gov-  
3                   ernmental agency or program.

4                 (b) EXECUTIVE DIRECTOR.—The Board shall hire an  
5                   Executive Director of the Foundation, who shall serve, at  
6                   the pleasure of the Board, as the Chief Executive Officer  
7                   of the Foundation.

8                 (c) FOUNDATION STAFF.—Officers and employees of  
9                   the Foundation—

10                 (1) may not be employees of, or hold any office  
11                   in, the United States Government;

12                 (2) shall be appointed without regard to the  
13                   provisions of—

14                     (A) title 5, United States Code, governing  
15                   appointments in the competitive service; and

16                     (B) chapter 51 and subchapter III of chap-  
17                   ter 53 of such title, relating to classification  
18                   and General Schedule pay rates; and

19                 (3) may not receive a salary at a rate in excess  
20                   of 150 percent of the maximum rate of basic pay au-  
21                   thorized for positions at level I of the Executive  
22                   Schedule under section 5312 of title 5, United  
23                   States Code, for that fiscal year.

24                 (d) LIMITATION AND CONFLICTS OF INTERESTS.—

1                   (1) POLITICAL PARTICIPATION.—The Foundation  
2       may not participate or intervene in any political  
3       campaign on behalf of any candidate for public office  
4       in any country.

5                   (2) FINANCIAL INTERESTS.—Any Director of  
6       the Board or officer or employee of the Foundation  
7       is prohibited from participating, directly or indirectly,  
8       in the consideration or determination of any  
9       question before the Foundation affecting—

10                  (A) the financial interests of such Director,  
11                  officer, or employee; and

12                  (B) the interests of any corporation, partnership,  
13                  entity, or organization in which such  
14                  Director, officer, or employee has any fiduciary  
15                  obligation or direct or indirect financial interest.

17 **SEC. 5. CORPORATE POWERS AND OBLIGATIONS OF THE**  
18                   **FOUNDATION.**

19                  (a) GENERAL AUTHORITY.—

20                  (1) IN GENERAL.—The Foundation—

21                  (A) may conduct business throughout the  
22                  States, territories, and possessions of the  
23                  United States and in foreign countries;

24                  (B) shall have its principal offices in the  
25                  Washington, DC, metropolitan area; and

13       (b) AUTHORITIES.—In addition to powers explicitly  
14 authorized under this Act, the Foundation, in order to  
15 carry out the purposes described in section 3(b), shall have  
16 the usual powers of a corporation headquartered in Wash-  
17 ington, DC, including the authority—

18                   (1) to accept, receive, solicit, hold, administer,  
19                   and use any gift, devise, or bequest, either absolutely  
20                   or in trust, or real or personal property or any in-  
21                   come derived from such gift or property, or other in-  
22                   terest in such gift or property located in the United  
23                   States;

1       interest in such property located in the United  
2       States;

3               (3) unless otherwise required by the instrument  
4       of transfer, to sell, donate, lease, invest, reinvest, re-  
5       tain, or otherwise dispose of any property or income  
6       derived from such property located in the United  
7       States;

8               (4) to borrow money and issue bonds, deben-  
9       tures, or other debt instruments;

10              (5) to complain and defend itself in any court  
11       of competent jurisdiction (except that the Directors  
12       of the Board shall not be personally liable, except for  
13       gross negligence);

14              (6) to enter into contracts or other arrange-  
15       ments with public agencies, private organizations,  
16       and persons and to make such payments as may be  
17       necessary to carry out the purposes of such con-  
18       tracts or arrangements; and

19              (7) to award grants for eligible projects, in ac-  
20       cordance with section 7.

21       (c) LIMITATION OF PUBLIC LIABILITY.—The United  
22       States shall not be liable for any debts, defaults, acts, or  
23       omissions of the Foundation.

1   **SEC. 6. SAFEGUARDS AND ACCOUNTABILITY.**

2       (a) SAFEGUARDS.—The Foundation shall develop,  
3     and incorporate into any agreement for support provided  
4     by the Foundation, appropriate safeguards, policies, and  
5     guidelines, consistent with internationally recognized best  
6     practices and standards for environmental and social safe-  
7     guards.

8       (b) INDEPENDENT ACCOUNTABILITY MECHANISM.—

9           (1) IN GENERAL.—The Foundation shall estab-  
10      lish a transparent and independent accountability  
11      mechanism, which shall provide—

12           (A) a compliance review function that as-  
13      sesses whether Foundation-supported projects  
14      adhere to the requirements developed pursuant  
15      to subsection (a);

16           (B) a dispute resolution function for re-  
17      solving concerns between complainants and  
18      project implementers regarding the impacts of  
19      specific Foundation-supported projects with re-  
20      spect to such standards; and

21           (C) an advisory function that reports to  
22      the Foundation on projects, policies, and prac-  
23      tices.

24       (2) DUTIES.—The accountability mechanism  
25      shall—

13       (c) INTERNAL ACCOUNTABILITY.—The Foundation  
14 shall establish an ombudsman position at a senior level  
15 of executive staff as a confidential, neutral source of infor-  
16 mation and assistance to anyone affected by the activities  
17 of the Foundation.

## 18 SEC. 7. PROJECTS AND GRANTS.

19 (a) PROJECT FUNDING REQUIREMENTS.—

20 (1) IN GENERAL.—The Foundation shall—

21                             (A) provide grants to fund eligible projects  
22                             described in paragraph (2) that support its mis-  
23                             sion to provide long-term funding for the effec-  
24                             tive management of protected and conserved

1           areas and their contiguous buffer zones in eligi-  
2           ble countries; and

3               (B) recognize the importance of a land-  
4           scape or seascape approach to conservation that  
5           includes buffer zones, wildlife dispersal and cor-  
6           ridor areas, and other effective area-based con-  
7           servation measures.

8               (2) ELIGIBLE PROJECTS.—Eligible projects  
9           shall include projects that—

10                 (A) focus on supporting—

11                         (i) long-term management of pro-  
12           tected or conserved areas and their contig-  
13           uous buffer zones in countries described in  
14           subsection (b), including terrestrial, coast-  
15           al, and marine protected or conserved  
16           areas, parks, community conservancies, In-  
17           digenous reserves, conservation easements,  
18           and biological reserves; and

19                         (ii) other effective area-based con-  
20           servation measures;

21                 (B) are cost-matched at a ratio of 2 from  
22           other sources to 1 from the United States Gov-  
23           ernment;

24                 (C) have host country and local population  
25           support, as evidenced by a long-term binding

1 memorandum of understanding signed by the  
2 host government that respects free, prior, and  
3 informed consent of affected communities;

4 (D) incorporate a set of key performance  
5 indicators;

6 (E) demonstrate robust local community  
7 engagement, with the completion of appropriate  
8 environmental and social due diligence, includ-  
9 ing—

10 (i) free, prior, and informed consent  
11 of Indigenous Peoples and prior consulta-  
12 tion with relevant local communities;

13 (ii) equitable governance structures;  
14 and

15 (iii) effective grievance mechanisms;

16 (F) create economic opportunities for local  
17 communities, through activities such as—

18 (i) equity and profit-sharing;

19 (ii) employment activities; and

20 (iii) other economic growth activities;

21 (G) provide stable baseline funding for the  
22 effective management of the protected or con-  
23 served area project;

24 (H) are implementation-ready; and

(I) where possible, demonstrate a plan to strengthen the capacity of, and transfer skills to, local institutions to manage the protected or conserved area before or after grant funding is exhausted.

**6 (b) ELIGIBLE COUNTRIES.—**

7                             (1) IN GENERAL.—Before awarding any grants  
8       or entering into any project agreements for a given  
9       fiscal year, the Board shall conduct a review to de-  
10      termine candidate countries in which the Foundation  
11      shall be eligible to fund projects to determine which  
12      countries—

18 (B) have—

19 (i) a high degree of threatened or at  
20 risk biological diversity; or

(C) have demonstrated a commitment to conservation through actions, such as protecting lands and waters through the gazettlement of national parks, community conservancies, marine reserves and protected areas, forest reserves, or other legally recognized forms of place-based conservation.

15 (i) a list of all such eligible countries  
16 as determined through the review process  
17 described in paragraph (1); and

(ii) a justification for such eligibility ;

19                          and  
20                          (B) publish the information contained in  
21                          the report described in paragraph (A) in the  
22                          Federal Register.

**23**      (c) GRANTMAKING.—

(1) IN GENERAL.—In order to maximize its program effects, the Foundation shall—

(A) coordinate with other international public and private donors to the extent possible;

(B) seek additional financial and non-financial contributions and commitments for its projects from host governments;

(C) strive to generate a partnership mentality among all participants, including public and private funders, host governments, local protected areas authorities, and private and nongovernmental organization partners; and

(D) prioritize investments in communities with low levels of economic development to the extent practicable.

(2) GRANT CRITERIA.—Foundation grants—

(A) shall fund the management of well-defined protected or conserved areas and the systems of such conservation areas in eligible countries;

(B) should provide adequate baseline funding for at least 10 years, indexed for inflation, without replacing or duplicating existing baseline funding, for each protected and conserved area and the system that supports that area in an amount sufficient to maintain the effective management of the area over the long term;

(C) should, during the grant period, demonstrate progress in achieving clearly identified key performance indicators (as defined in the grant agreement), which may include—

5 (i) the protection of biological diver-  
6 sity;

23 (v) the identification of additional revenue sources or sustainable financing  
24 mechanisms to meet the recurring costs of

1                   management of the protected or conserved  
2                   areas; and

3                   (D) may be terminated if the Board deter-  
4                   mines that the project is not meeting applicable  
5                   requirements under this Act or making progress  
6                   in achieving the key performance indicators de-  
7                   fined in the grant agreement.

8                   **SEC. 8. PROHIBITION OF SUPPORT IN COUNTRIES THAT**  
9                   **SUPPORT TERRORISM OR VIOLATE HUMAN**  
10                  **RIGHTS AND OF SUPPORT FOR SANCTIONED**  
11                  **PERSONS.**

12                  (a) IN GENERAL.—The Foundation may not provide  
13                  support for any government, or any entity owned or con-  
14                  trolled by a government, if the Secretary has determined  
15                  that such government—

16                  (1) has repeatedly provided support for acts of  
17                  international terrorism, as determined under—

18                  (A) section 1754(c)(1)(A)(i) of the Export  
19                  Control Reform Act of 2018 (22 U.S.C.  
20                  4813(c)(1)(A)(i));

21                  (B) section 620A(a) of the Foreign Assist-  
22                  ance Act of 1961 (22 U.S.C. 2371(a));

23                  (C) section 40(d) of the Arms Export Con-  
24                  trol Act (22 U.S.C. 2780(d)); or

25                  (D) any other relevant provision of law; or

1                         (2) has engaged in a consistent pattern of gross  
2                         violations of internationally recognized human  
3                         rights, as determined under section 116(a) or  
4                         502B(a)(2) of the Foreign Assistance Act of 1961  
5                         (22 U.S.C. 2151n(a) and 2304(a)(2)) or any other  
6                         relevant provision of law.

7                         (b) PROHIBITION OF SUPPORT FOR SANCTIONED  
8 PERSONS.—The Foundation may not engage in any deal-  
9 ing prohibited under United States sanctions laws or regu-  
10 lations, including dealings with persons on the list of spe-  
11 cially designated persons and blocked persons maintained  
12 by the Office of Foreign Assets Control of the Department  
13 of the Treasury, except to the extent otherwise authorized  
14 by the Secretary or by the Secretary of the Treasury.

15                         (c) PROHIBITION OF SUPPORT FOR ACTIVITIES SUB-  
16 JECT TO SANCTIONS.—The Foundation shall require any  
17 person receiving support to certify that such person, and  
18 any entity owned or controlled by such person, is in com-  
19 pliance with all United States sanctions laws and regula-  
20 tions.

21 **SEC. 9. ANNUAL REPORT.**

22                         Not later than 360 days after the date of the enact-  
23 ment of this Act, and annually thereafter while the Foun-  
24 dation continues to operate, the Executive Director of the

1 Foundation shall submit a report to the appropriate con-  
2 gressional committees that describes—  
3                 (1) the goals of the Foundation;  
4                 (2) the programs, projects, and activities sup-  
5 ported by the Foundation;  
6                 (3) private and governmental contributions to  
7 the Foundation; and  
8                 (4) the standardized criteria utilized to deter-  
9 mine the programs and activities supported by the  
10 Foundation, including baselines, targets, desired out-  
11 comes, measurable goals, and extent to which those  
12 goals are being achieved for each project.

13 **SEC. 10. AUTHORIZATION OF APPROPRIATIONS.**

14         (a) IN GENERAL.—There are authorized to be appro-  
15 priated to the Foundation \$1,000,000 for fiscal year 2024  
16 and \$100,000,000 for each of the fiscal years 2025  
17 through 2035 to carry out the purposes of this Act.

18         (b) COST MATCHING REQUIREMENT.—Amounts ap-  
19 propriated pursuant to subsection (a) may only be made  
20 available to grantees to the extent the Foundation or such  
21 grantees secure funding for an eligible project from  
22 sources other than the United States Government in an  
23 amount that is not less than twice the amount received  
24 in grants for such project pursuant to section 7.

1       (c) PROHIBITION ON USE OF GRANT AMOUNTS FOR  
2 LOBBYING EXPENSES.—Amounts provided as a grant by  
3 the Foundation shall not be used for any activity the pur-  
4 pose of which is to influence legislation pending before the  
5 United States Congress.

○