

118TH CONGRESS  
2D SESSION

# H. R. 7197

To require the Administrator of the Environmental Protection Agency to carry out a study on the environmental impacts of artificial intelligence, to require the Director of the National Institute of Standards and Technology to convene a consortium on such environmental impacts, and to require the Director to develop a voluntary reporting system for the reporting of the environmental impacts of artificial intelligence, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 1, 2024

Ms. ESHOO (for herself and Mr. BEYER) introduced the following bill; which was referred to the Committee on Science, Space, and Technology, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To require the Administrator of the Environmental Protection Agency to carry out a study on the environmental impacts of artificial intelligence, to require the Director of the National Institute of Standards and Technology to convene a consortium on such environmental impacts, and to require the Director to develop a voluntary reporting system for the reporting of the environmental impacts of artificial intelligence, and for other purposes.

1        *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4        This Act may be cited as the “Artificial Intelligence  
5 Environmental Impacts Act of 2024”.

6 **SEC. 2. FINDINGS.**

7        Congress finds the following:

8            (1) Multiple estimates indicate that the amount  
9            of computational power being used for artificial in-  
10           intelligence applications has increased rapidly over the  
11           last decade. A 2022 estimate suggested that the  
12           number of computational operations being used to  
13           create each of the largest artificial intelligence mod-  
14           els is currently doubling every 10 months.

15           (2) Accelerating use of artificial intelligence has  
16           the potential to greatly increase energy consumption  
17           due to the power utilization of computer hardware  
18           required for training and operating artificial intel-  
19           ligence models, despite ongoing efficiency gains in  
20           both artificial intelligence models and hardware.

21           (3) Rapid growth in data center infrastructure,  
22           including cooling systems and backup power equip-  
23           ment, supporting artificial intelligence and other  
24           computing-intensive technologies contributes to pol-  
25           lution, water consumption, and land-use changes.

1           (4) Resource and energy-intensive manufac-  
2           turing processes are required for the hardware that  
3           runs artificial intelligence and other computing-in-  
4           tensive technologies, leading to significant environ-  
5           mental impacts.

6           (5) Yearly increases in electronic waste (known  
7           as “e-waste”) pose increasing environmental and  
8           health risks, and will likely be exacerbated by out-  
9           dated and discarded hardware used for artificial in-  
10          telligence and other computing-intensive tech-  
11          nologies.

12          (6) Many applications of artificial intelligence  
13          can have direct and indirect positive environmental  
14          impacts. Positive environmental impacts may include  
15          optimizing systems for energy efficiency, developing  
16          renewable energy, advancing planetary systems re-  
17          search, enabling discovery of new materials, and  
18          automatically monitoring environmental changes.  
19          However, artificial intelligence applications may also  
20          have direct and indirect negative environmental im-  
21          pacts, including rebound effects, behavioral impacts,  
22          and accelerating high-pollution activities.

23          (7) Estimates of the current and future envi-  
24          ronmental impacts of artificial intelligence are cur-  
25          rently uncertain.

1           (8) Negative environmental effects may have a  
2           disparate impact across different regions and com-  
3           munities.

4           (9) Various options exist to reduce the negative  
5           environmental impacts of artificial intelligence, in-  
6           cluding using more efficient models, hardware, and  
7           data centers, using renewable energy, and examining  
8           the impacts of artificial intelligence applications.

9           (10) Promoting transparency and environ-  
10          mental protection measures may help mitigate nega-  
11          tive environmental impacts of the rapid growth in  
12          artificial intelligence use, while promoting artificial  
13          intelligence uses with net positive environmental im-  
14          pacts.

15 **SEC. 3. DEFINITIONS.**

16          In this Act:

17           (1) **ARTIFICIAL INTELLIGENCE.**—The term “ar-  
18           tificial intelligence” has the meaning given such  
19           term in section 5002 of the National Artificial Intel-  
20           ligence Initiative Act of 2020 (15 U.S.C. 9401).

21           (2) **ARTIFICIAL INTELLIGENCE MODEL.**—The  
22           term “artificial intelligence model” means a compo-  
23           nent of an information system that implements arti-  
24           ficial intelligence technology and uses computational,

1 statistical, or machine-learning techniques to  
2 produce outputs from a given set of inputs.

3 (3) ARTIFICIAL INTELLIGENCE SYSTEM.—The  
4 term “artificial intelligence system” means any data  
5 system, software, hardware, application, tool, or util-  
6 ity that operates in whole or in part using artificial  
7 intelligence.

8 (4) VOLUNTARY REPORTING ENTITY.—The  
9 term “voluntary reporting entity” means any com-  
10 pany, organization, or other entity that—

11 (A) develops or operates an artificial intel-  
12 ligence system; and

13 (B) chooses to participate in the reporting  
14 system developed under section 6.

15 **SEC. 4. STUDY ON ENVIRONMENTAL IMPACTS OF ARTIFI-**  
16 **CIAL INTELLIGENCE.**

17 (a) IN GENERAL.—Not later than 2 years after the  
18 date of enactment of this Act, the Administrator of the  
19 Environmental Protection Agency, in collaboration with  
20 the Secretary of Energy, the Director of the National In-  
21 stitute of Standards and Technology, and the Director of  
22 the Office of Science and Technology Policy, shall carry  
23 out, and submit to Congress and make publicly available  
24 a report describing the results of, a comprehensive study  
25 on the environmental impacts of artificial intelligence.

1 (b) REQUIREMENTS.—The study required under sub-  
2 section (a) shall include an examination of—

3 (1) the energy consumption and pollution asso-  
4 ciated with the full lifecycle of artificial intelligence  
5 models, including the design, development, deploy-  
6 ment, and use of those artificial intelligence models;

7 (2) the energy consumption and pollution asso-  
8 ciated with the full lifecycle of artificial intelligence  
9 hardware, including the extraction of raw materials,  
10 manufacturing, and electronic waste associated with  
11 that hardware;

12 (3) the energy and water consumption for the  
13 cooling of the data centers used in the design, devel-  
14 opment, deployment, and use of artificial intelligence  
15 models;

16 (4) how choices made during the design, devel-  
17 opment, deployment, and use of artificial intelligence  
18 models, including the efficiency of the artificial intel-  
19 ligence models used, the location, power source, and  
20 design of data centers used, and the type of hard-  
21 ware used, impact the resulting environmental im-  
22 pacts;

23 (5) potential environmental impacts that could  
24 be acute at local scales, which may include added  
25 power loads that create grid stress, water with-

1 drawals that create water stress, or local noise im-  
2 pacts;

3 (6) the positive environmental impacts associ-  
4 ated with applications of artificial intelligence, which  
5 may include optimizing systems for energy effi-  
6 ciency, developing renewable energy, advancing plan-  
7 etary systems research, enabling discovery of new  
8 materials, and automatically monitoring environ-  
9 mental changes;

10 (7) the negative environmental impacts associ-  
11 ated with applications of artificial intelligence, which  
12 may include rebound effects, behavioral impacts, and  
13 accelerating high-pollution activities;

14 (8) disparate impacts in the negative environ-  
15 mental impacts of artificial intelligence;

16 (9) other environmental impacts, as determined  
17 by the Administrator of the Environmental Protec-  
18 tion Agency; and

19 (10) the results of the updated data center  
20 study carried out under section 453(e)(2) of the En-  
21 ergy Independence and Security Act of 2007 (42  
22 U.S.C. 17112(e)(2)).

23 (c) PUBLIC COMMENT REQUIRED.—In conducting  
24 the study required under subsection (a), the Administrator

1 of the Environmental Protection Agency shall solicit and  
2 consider public comments.

3 **SEC. 5. ARTIFICIAL INTELLIGENCE ENVIRONMENTAL IM-**  
4 **PACTS CONSORTIUM.**

5 (a) IN GENERAL.—The Director of the National In-  
6 stitute of Standards and Technology shall, in consultation  
7 with the Administrator of the Environmental Protection  
8 Agency, the Secretary of Energy, and such others as the  
9 Director considers appropriate, convene a consortium of  
10 stakeholders, including members from academia, civil soci-  
11 ety, and industry, to identify the future measurements,  
12 methodologies, standards, and other appropriate needs, in  
13 order to measure and report the full range of environ-  
14 mental impacts of artificial intelligence.

15 (b) LOCATION.—The Director may determine the lo-  
16 cation of the consortium within the National Institute of  
17 Standards and Technology.

18 (c) GOALS.—The goals of the consortium shall in-  
19 clude the following:

20 (1) Facilitating consistent, comparable report-  
21 ing on the environmental impacts of the full lifecycle  
22 of artificial intelligence models, systems, and hard-  
23 ware.

24 (2) According to technical feasibility, the devel-  
25 opment or cataloging of open source software and



1 hardware tools and other resources designed to fa-  
2 cilitate the measurement of environmental impacts  
3 of artificial intelligence models, systems, and hard-  
4 ware.

5 (3) Providing recommendations on how to miti-  
6 gate the negative, and promote the positive, environ-  
7 mental impacts of artificial intelligence.

8 **SEC. 6. REPORTING SYSTEM FOR VOLUNTARY REPORTING**  
9 **OF ENVIRONMENTAL IMPACTS OF ARTIFI-**  
10 **CIAL INTELLIGENCE.**

11 (a) VOLUNTARY REPORTING SYSTEM.—The Director  
12 of the National Institute of Standards and Technology  
13 shall, in consultation with the Administrator of the Envi-  
14 ronmental Protection Agency, the Secretary of Energy,  
15 the consortium convened under section 5, and such others  
16 as the Director considers appropriate, develop a system  
17 for voluntary reporting by voluntary reporting entities of  
18 the full range of environmental impacts of artificial intel-  
19 ligence.

20 (b) GUIDELINES.—

21 (1) IN GENERAL.—The Director shall develop  
22 guidelines for voluntary reporting entities on how to  
23 participate in the voluntary reporting system devel-  
24 oped under subsection (a). Such guidelines may in-  
25 clude guidelines on how to calculate and report en-

1       ergy consumption, water consumption, pollution, and  
2       electronic-waste associated with the full lifecycle of  
3       artificial intelligence models and hardware, as well  
4       as other positive and negative impacts of artificial  
5       intelligence use, as determined by the Director.

6               (2) PUBLIC COMMENTS.—Before finalizing the  
7       guidelines under paragraph (1), the Director shall  
8       solicit comments from the public on a draft version  
9       of the guidelines.

10              (c) AVAILABILITY.—The Director shall, to the max-  
11       imum extent practicable and with consideration to privi-  
12       leged business information, make submissions to the vol-  
13       untary reporting system under subsection (a) available on  
14       a public website.

15       **SEC. 7. REPORT TO CONGRESS.**

16              Not later than 4 years after the date of the enact-  
17       ment of this Act, the Administrator of the Environmental  
18       Protection Agency, the Secretary of Energy, and the Di-  
19       rector of the National Institute of Standards and Tech-  
20       nology shall jointly submit to Congress a report detailing  
21       the following:

22                      (1) The main findings of the consortium con-  
23       vened under section 5.

24                      (2) A description of the reporting system cre-  
25       ated under section 6.

1           (3) Recommendations for legislative or adminis-  
2           trative action to mitigate the negative and promote  
3           the positive environmental impacts of artificial intel-  
4           ligence.

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