117TH CONGRESS 2D SESSION

H. R. 7667

To amend the Federal Food, Drug, and Cosmetic Act to revise and extend the user-fee programs for prescription drugs, medical devices, generic drugs, and biosimilar biological products, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 6, 2022

Ms. Eshoo (for herself, Mr. Guthrie, Mr. Pallone, and Mrs. Rodgers of Washington) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

- To amend the Federal Food, Drug, and Cosmetic Act to revise and extend the user-fee programs for prescription drugs, medical devices, generic drugs, and biosimilar biological products, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Food and Drug
 - 5 Amendments of 2022".
 - 6 SEC. 2. TABLE OF CONTENTS.
 - 7 The table of contents of this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

TITLE I—FEES RELATING TO DRUGS

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- Sec. 102. Definitions.
- Sec. 103. Authority to assess and use drug fees.
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- Sec. 105. Sunset dates.
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- Sec. 201. Short title; finding.
- Sec. 202. Definitions.
- Sec. 203. Authority to assess and use device fees.
- Sec. 204. Reauthorization; reporting requirements.
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TITLE III—FEES RELATING TO GENERIC DRUGS

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- Sec. 401. Short title; finding.
- Sec. 402. Definitions.
- Sec. 403. Authority to assess and use biosimilar fees.
- Sec. 404. Reauthorization; reporting requirements.
- Sec. 405. Sunset dates.
- Sec. 406. Effective date.
- Sec. 407. Savings clause.

TITLE V—IMPROVING DIVERSITY IN CLINICAL TRIALS

- Sec. 501. Premarket reporting of diversity action plans for clinical trials and studies.
- Sec. 502. Evaluation of the need for FDA authority to mandate postapproval studies or postmarket surveillance due to insufficient demographic subgroup data.
- Sec. 503. Public workshops to enhance clinical trial diversity.
- Sec. 504. Annual report on progress to increase diversity in clinical trials and studies.
- Sec. 505. Public meeting on clinical trial flexibilities initiated in response to COVID-19 pandemic.
- Sec. 506. Decentralized clinical trials.

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- Sec. 601. Increasing transparency in generic drug applications.
- Sec. 602. Enhancing access to affordable medicines.

TITLE VII—RESEARCH, DEVELOPMENT, AND SUPPLY CHAIN IMPROVEMENTS

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- Sec. 702. Emerging technology program.
- Sec. 703. Improving the treatment of rare diseases and conditions.
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- Sec. 705. Advancing qualified infectious disease product innovation.
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- Sec. 707. Public workshop on cell and gene therapies.
- Sec. 708. Reauthorization of best pharmaceuticals for children.
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- Sec. 712. Reauthorization of orphan drug grants.

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- Sec. 725. Unannounced foreign facility inspections pilot program.
- Sec. 726. Reauthorization of inspection program.
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- Sec. 728. Reporting of mutual recognition agreements for inspections and review activities.
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TITLE VIII—TRANSPARENCY, PROGRAM INTEGRITY, AND REGULATORY IMPROVEMENTS

- Sec. 801. Prompt reports of marketing status by holders of approved applications for biological products.
- Sec. 802. Encouraging blood donation.
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- Sec. 809. Facilitating exchange of product information prior to approval.
- Sec. 810. Bans of devices for one or more intended uses.

- Sec. 811. Clarifying application of exclusive approval, certification, or licensure for drugs designated for rare diseases or conditions.
- Sec. 812. GAO report on third-party review.
- Sec. 813. Reauthorization of device pilot projects.
- Sec. 814. Reporting on pending generic drug applications and priority review applications.

TITLE I—FEES RELATING TO

2 DRUGS

3 SEC. 101. SHORT TITLE; FINDING.

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- 4 (a) SHORT TITLE.—This title may be cited as the
- 5 "Prescription Drug User Fee Amendments of 2022".
- 6 (b) FINDING.—The Congress finds that the fees au-
- 7 thorized by the amendments made in this title will be dedi-
- 8 cated toward expediting the drug development process and
- 9 the process for the review of human drug applications, in-
- 10 cluding postmarket drug safety activities, as set forth in
- 11 the goals identified for purposes of part 2 of subchapter
- 12 C of chapter VII of the Federal Food, Drug, and Cosmetic
- 13 Act, in the letters from the Secretary of Health and
- 14 Human Services to the Chairman of the Committee on
- 15 Health, Education, Labor, and Pensions of the Senate and
- 16 the Chairman of the Committee on Energy and Commerce
- 17 of the House of Representatives, as set forth in the Con-
- 18 gressional Record.
- 19 SEC. 102. DEFINITIONS.
- 20 (a) Human Drug Application.—Section 735(1) of
- 21 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 22 379g(1)) is amended by striking "an allergenic extract

- 1 product, or" and inserting "does not include an applica-
- 2 tion with respect to an allergenic extract product licensed
- 3 before October 1, 2022, does not include an application
- 4 with respect to a standardized allergenic extract product
- 5 submitted pursuant to a notification to the applicant from
- 6 the Secretary regarding the existence of a potency test
- 7 that measures the allergenic activity of an allergenic ex-
- 8 tract product licensed by the applicant before October 1,
- 9 2022, does not include an application with respect to".
- 10 (b) Prescription Drug Product.—Section 735(3)
- 11 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- $12 \quad 379g(3)$) is amended—
- 13 (1) by redesignating subparagraphs (A), (B),
- and (C) as clauses (i), (ii), and (iii), respectively;
- 15 (2) by striking "(3) The term" and inserting
- 16 "(3)(A) The term";
- 17 (3) by striking "Such term does not include"
- and inserting the following:
- "(B) Such term does not include;
- 20 (4) by striking "an allergenic extract product,"
- and inserting "an allergenic extract product licensed
- before October 1, 2022, a standardized allergenic ex-
- tract product submitted pursuant to a notification to
- 24 the applicant from the Secretary regarding the exist-
- ence of a potency test that measures the allergenic

1	activity of an allergenic extract product licensed by
2	the applicant before October 1, 2022,"; and
3	(5) by adding at the end the following:
4	"(C)(i) If a written request to place a
5	product in the discontinued section of either of
6	the lists referenced in subparagraph (A)(iii) is
7	submitted to the Secretary on behalf of an ap-
8	plicant, and the request identifies the date the
9	product is withdrawn from sale, then for pur-
10	poses of assessing the prescription drug pro-
11	gram fee under section 736(a)(2), the Secretary
12	shall consider such product to have been in-
13	cluded in the discontinued section on the later
14	of—
15	"(I) the date such request was re-
16	ceived; or
17	"(II) if the product will be withdrawn
18	from sale on a future date, such future
19	date when the product is withdrawn from
20	sale.
21	"(ii) For purposes of this subparagraph, a
22	product shall be considered withdrawn from
23	sale once the applicant has ceased its own dis-
24	tribution of the product, whether or not the ap-
25	plicant has ordered recall of all previously dis-

1	tributed lots of the product, except that a rou-
2	tine, temporary interruption in supply shall not
3	render a product withdrawn from sale.".
4	(c) Skin-test Diagnostic Product.—Section 735
5	of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
6	379g) is amended by adding at the end the following:
7	"(12) The term 'skin-test diagnostic product'—
8	"(A) means a product—
9	"(i) for prick, scratch, intradermal, or
10	subcutaneous administration;
11	"(ii) expected to produce a limited,
12	local reaction at the site of administration
13	(if positive), rather than a systemic effect;
14	"(iii) not intended to be a preventive
15	or the rapeutic intervention; and
16	"(iv) intended to detect an immediate-
17	or delayed-type skin hypersensitivity reac-
18	tion to aid in the diagnosis of—
19	"(I) an allergy to an anti-
20	microbial agent;
21	"(II) an allergy that is not to an
22	antimicrobial agent, if the diagnostic
23	product was authorized for marketing
24	prior to October 1, 2022; or

1	"(III) infection with fungal or
2	mycobacterial pathogens; and
3	"(B) includes positive and negative con-
4	trols required to interpret the results of a prod-
5	uct described in subparagraph (A)".
6	SEC. 103. AUTHORITY TO ASSESS AND USE DRUG FEES.
7	(a) Types of Fees.—
8	(1) Human drug application fee.—Section
9	736(a) of the Federal Food, Drug, and Cosmetic Act
10	(21 U.S.C. 379h(a)) is amended—
11	(A) in the matter preceding paragraph (1),
12	by striking "fiscal year 2018" and inserting
13	"fiscal year 2023".
14	(B) in paragraph (1)(A), by striking
15	"(c)(5)" each place it appears and inserting
16	"(e)(6)";
17	(C) in paragraph (1)(C), by inserting
18	"prior to approval" after "or was withdrawn";
19	and
20	(D) in paragraph (1), by adding at the end
21	the following:
22	"(H) Exception for skin-test diag-
23	NOSTIC PRODUCTS.—A human drug application
24	for a skin-test diagnostic product shall not be
25	subject to a fee under subparagraph (A).".

1	(2) Prescription drug program fee.—Sec-
2	tion 736(a)(2) of the Federal Food, Drug, and Cos-
3	metic Act (21 U.S.C. 379h(a)(2)) is amended—
4	(A) in subparagraph (A)—
5	(i) by striking "Except as provided in
6	subparagraphs (B) and (C)" and inserting
7	the following:
8	"(i) Fee.—Except as provided in sub-
9	paragraphs (B) and (C)";
10	(ii) by striking "subsection (c)(5)"
11	and inserting "subsection (c)(6)"; and
12	(iii) by adding at the end the fol-
13	lowing:
14	"(ii) Special rule.—If a drug prod-
15	uct that is identified in a human drug ap-
16	plication approved as of October 1 of a fis-
17	cal year is not a prescription drug product
18	as of that date because the drug product
19	is in the discontinued section of a list ref-
20	erenced in section 735(3)(A)(iii), and on
21	any subsequent day during such fiscal year
22	the drug product is a prescription drug
23	product, then except as provided in sub-
24	paragraphs (B) and (C), each person who
25	is named as the applicant in a human drug

1	application with respect to such product,
2	and who, after September 1, 1992, had
3	pending before the Secretary a human
4	drug application or supplement with re-
5	spect to such product, shall pay the annual
6	prescription drug program fee established
7	for a fiscal year under subsection (c)(6) for
8	such prescription drug product. Such fee
9	shall be due on the last business day of
10	such fiscal year and shall be paid only once
11	for each such product for a fiscal year in
12	which the fee is payable."; and
13	(B) by amending subparagraph (B) to read
14	as follows:
15	"(B) Exception for certain prescrip-
16	TION DRUG PRODUCTS.—A prescription drug
17	program fee shall not be assessed for a pre-
18	scription drug product under subparagraph (A)
19	if such product is—
20	"(i) a large volume parenteral product
21	(a sterile aqueous drug product packaged
22	in a single-dose container with a volume
23	greater than or equal to 100 mL, not in-
24	cluding powders for reconstitution or phar-

1	macy bulk packages) identified on the list
2	compiled under section 505(j)(7);
3	"(ii) pharmaceutically equivalent (as
4	defined in section 314.3 of title 21, Code
5	of Federal Regulations (or any successor
6	regulation)) to another product on the list
7	of products compiled under section
8	505(j)(7) (not including the discontinued
9	section of such list); or
10	"(iii) a skin-test diagnostic product.".
11	(b) FEE REVENUE AMOUNTS.—
12	(1) In General.—Paragraph (1) of section
13	736(b) of the Federal Food, Drug, and Cosmetic Act
14	(21 U.S.C. 379h(b)) is amended to read as follows:
15	"(1) In general.—For each of the fiscal years
16	2023 through 2027, fees under subsection (a) shall,
17	except as provided in subsections (c), (d), (f), and
18	(g), be established to generate a total revenue
19	amount under such subsection that is equal to the
20	sum of—
21	"(A) the annual base revenue for the fiscal
22	year (as determined under paragraph (3));
23	"(B) the dollar amount equal to the infla-
24	tion adjustment for the fiscal year (as deter-
25	mined under subsection $(c)(1)$;

1	"(C) the dollar amount equal to the stra-
2	tegic hiring and reserve adjustment for the fis-
3	cal year (as determined under subsection
4	(e)(2));
5	"(D) the dollar amount equal to the capac-
6	ity planning adjustment for the fiscal year (as
7	determined under subsection (c)(3));
8	"(E) the dollar amount equal to the oper-
9	ating reserve adjustment for the fiscal year, if
10	applicable (as determined under subsection
11	(e)(4));
12	"(F) the dollar amount equal to the addi-
13	tional direct cost adjustment for the fiscal year
14	(as determined under subsection (e)(5)); and
15	"(G) additional dollar amounts for each
16	fiscal year as follows:
17	"(i) \$65,773,693 for fiscal year 2023.
18	"(ii) \$25,097,671 for fiscal year 2024.
19	"(iii) \$14,154,169 for fiscal year
20	2025.
21	"(iv) \$4,864,860 for fiscal year 2026.
22	(v) \$1,314,620 for fiscal year
23	2027.".
24	(2) Annual base revenue.—Paragraph (3)
25	of section 736(b) of the Federal Food, Drug, and

1	Cosmetic Act (21 U.S.C. 379h(b)) is amended to
2	read as follows:
3	"(3) Annual base revenue.—For purposes
4	of paragraph (1), the dollar amount of the annual
5	base revenue for a fiscal year shall be—
6	"(A) for fiscal year 2023, \$1,151,522,958;
7	and
8	"(B) for fiscal years 2024 through 2027,
9	the dollar amount of the total revenue amount
10	established under paragraph (1) for the pre-
11	vious fiscal year, not including any adjustments
12	made under subsection $(c)(4)$ or $(c)(5)$.".
13	(c) Adjustments; Annual Fee Setting.—
14	(1) Inflation adjustment.—Section
15	736(e)(1)(B)(ii) of the Federal Food, Drug, and
16	Cosmetic Act (21 U.S.C. $379h(c)(1)(B)(ii)$) is
17	amended by striking "Washington-Baltimore, DC-
18	MD-VA-WV" and inserting "Washington-Arlington-
19	Alexandria, DC-VA-MD-WV".
20	(2) Strategic Hiring and Retention ad-
21	JUSTMENT.—Section 736(c) of the Federal Food,
22	Drug, and Cosmetic Act (21 U.S.C. 379h(c)) is
23	amended—

1	(A) by redesignating paragraphs (2)
2	through (6) as paragraphs (3) through (7), re-
3	spectively; and
4	(B) by inserting after paragraph (1) the
5	following:
6	"(2) Strategic Hiring and Retention ad-
7	JUSTMENT.—For each fiscal year, after the annual
8	base revenue established in subsection $(b)(1)(A)$ is
9	adjusted for inflation in accordance with paragraph
10	(1), the Secretary shall further increase the fee rev-
11	enue and fees by the following amounts:
12	"(A) For fiscal year 2023, \$9,000,000.
13	"(B) For each of fiscal years 2024 through
14	2027, \$4,000,000.".
15	(3) Capacity planning adjustment.—Para-
16	graph (3), as redesignated, of section 736(c) of the
17	Federal Food, Drug, and Cosmetic Act (21 U.S.C.
18	379h(e)) is amended to read as follows:
19	"(3) Capacity planning adjustment.—
20	"(A) In general.—For each fiscal year,
21	after the annual base revenue established in
22	subsection $(b)(1)(A)$ is adjusted in accordance
23	with paragraphs (1) and (2), such revenue shall
24	be adjusted further for such fiscal year, in ac-
25	cordance with this paragraph, to reflect changes

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in the resource capacity needs of the Secretary for the process for the review of human drug applications.

"(B) Methodology.—For purposes of this paragraph, the Secretary shall employ the capacity planning methodology utilized by the Secretary in setting fees for fiscal year 2021, as described in the notice titled 'Prescription Drug User Fee Rates for Fiscal Year 2021' published in the Federal Register on August 3, 2020 (85 Fed. Reg. 46651). The workload categories used in applying such methodology in forecasting shall include only the activities described in that notice and, as feasible, additional activities that are also directly related to the direct review of applications and supplements, including additional formal meeting types, the direct review of postmarketing commitments and requirements, the direct review of risk evaluation and mitigation strategies, and the direct review of annual reports for approved prescription drug products. Subject to the exceptions in the preceding sentence, the Secretary shall not include as workload categories in applying such methodology in forecasting any

non-core review activities, including those activities that the Secretary referenced for potential future use in such notice but did not utilize in setting fees for fiscal year 2021.

- "(C) LIMITATION.—Under no circumstances shall an adjustment under this paragraph result in fee revenue for a fiscal year that is less than the sum of the amounts under subsections (b)(1)(A) (the annual base revenue for the fiscal year), (b)(1)(B) (the dollar amount of the inflation adjustment for the fiscal year), and (b)(1)(C) (the dollar amount of the strategic hiring and retention adjustment for the fiscal year).
- "(D) Publication in Federal Reg-ISTER.—The Secretary shall publish in the Federal Register notice under paragraph (6) of the fee revenue and fees resulting from the adjustment and the methodologies under this paragraph.".
- (4) OPERATING RESERVE ADJUSTMENT.—Paragraph (4), as redesignated, of section 736(c) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 379h(c)) is amended—

1	(A) by amending subparagraph (A) to read
2	as follows:
3	"(A) Increase.—For fiscal year 2023 and
4	subsequent fiscal years, the Secretary shall, in
5	addition to adjustments under paragraphs (1),
6	(2), and (3), further increase the fee revenue
7	and fees if such an adjustment is necessary to
8	provide for operating reserves of carryover user
9	fees for the process for the review of human
10	drug applications for each fiscal year in at least
11	the following amounts:
12	"(i) For fiscal year 2023, at least 8
13	weeks of operating reserves.
14	"(ii) For fiscal year 2024, at least 9
15	weeks of operating reserves.
16	"(iii) For fiscal year 2025 and subse-
17	quent fiscal years, at least 10 weeks of op-
18	erating reserves."; and
19	(B) in subparagraph (C), by striking
20	"paragraph (5)" and inserting "paragraph
21	(6)".
22	(5) Additional direct cost adjustment.—
23	Paragraph (5), as redesignated, of section 736(c) of
24	the Federal Food, Drug, and Cosmetic Act (21
25	U.S.C. 379h(c)) is amended to read as follows:

1	"(5) Additional direct cost adjust-
2	MENT.—
3	"(A) Increase.—The Secretary shall, in
4	addition to adjustments under paragraphs (1),
5	(2), (3), and (4), further increase the fee rev-
6	enue and fees—
7	"(i) for fiscal year 2023, by
8	\$44,386,150; and
9	"(ii) for each of fiscal years 2024
10	through 2027, by the amount set forth in
11	clauses (i) through (iv) of subparagraph
12	(B), as applicable, multiplied by the Con-
13	sumer Price Index for urban consumers
14	(Washington-Arlington-Alexandria, DC-
15	VA-MD-WV; Not Seasonally Adjusted; All
16	Items; Annual Index) for the most recent
17	year of available data, divided by such
18	Index for 2021.
19	"(B) APPLICABLE AMOUNTS.—The
20	amounts referred to in subparagraph (A)(ii) are
21	the following:
22	"(i) For fiscal year 2024,
23	\$60,967,993.
24	"(ii) For fiscal year 2025,
25	\$35,799,314.

- 1 "(iii) For fiscal year 2026, \$35,799,
- 2 314.
- 3 "(iv) For fiscal year 2027,
- 4 \$35,799,314.".
- 5 (6) Annual fee setting.—Paragraph (6), as
- 6 redesignated, of section 736(c) of the Federal Food,
- 7 Drug, and Cosmetic Act (21 U.S.C. 379h(c)) is
- 8 amended by striking "September 30, 2017" and in-
- 9 serting "September 30, 2022".
- 10 (d) Crediting and Availability of Fees.—Sec-
- 11 tion 736(g)(3) of the Federal Food, Drug, and Cosmetic
- 12 Act (21 U.S.C. 379h(g)(3)) is amended by striking "fiscal
- 13 years 2018 through 2022" and inserting "fiscal years
- 14 2023 through 2027".
- 15 (e) Written Requests for Waivers, Reduc-
- 16 tions, Exemptions, and Returns; Disputes Con-
- 17 CERNING FEES.—Section 736(i) of the Federal Food,
- 18 Drug, and Cosmetic Act (21 U.S.C. 379h(i)) is amended
- 19 to read as follows:
- 20 "(i) Written Requests for Waivers, Reduc-
- 21 tions, Exemptions, and Returns; Disputes Con-
- 22 CERNING FEES.—To qualify for consideration for a waiver
- 23 or reduction under subsection (d), an exemption under
- 24 subsection (k), or the return of any fee paid under this

section, including if the fee is claimed to have been paid 2 in error, a person shall— 3 "(1) not later than 180 days after such fee is 4 due, submit to the Secretary a written request justi-5 fying such waiver, reduction, exemption, or return; 6 and "(2) include in the request any legal authorities 7 8 under which the request is made.". 9 (f) Orphan Drugs.—Section 736(k) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 379h(k)) is 10 11 amended— 12 (1) in paragraph (1)(B), by striking "during the previous year" and inserting "as determined 13 14 under paragraph (2)"; and 15 (2) by amending paragraph (2) to read as fol-16 lows: "(2) EVIDENCE OF QUALIFICATION.—An ex-17 18 emption under paragraph (1) applies with respect to 19 a drug only if the applicant involved submits a cer-20 tification that the applicant's gross annual revenues 21 did not exceed \$50,000,000 for the last calendar 22 year ending prior to the fiscal year for which the ex-23 emption is requested. Such certification shall be sup-

ported by—

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1	"(A) tax returns submitted to the United
2	States Internal Revenue Service; or
3	"(B) as necessary, other appropriate finan-
4	cial information.".
5	SEC. 104. REAUTHORIZATION; REPORTING REQUIREMENTS.
6	Section 736B of the Federal Food, Drug, and Cos-
7	metic Act (21 U.S.C. 379h–2) is amended—
8	(1) in subsection (a)(1), by striking "Beginning
9	with fiscal year 2018, not" and inserting "Not";
10	(2) by striking "Prescription Drug User Fee
11	Amendments of 2017" each place it appears and in-
12	serting "Prescription Drug User Fee Amendments
13	of 2022";
14	(3) in subsection (a)(3)(A), by striking "Not
15	later than 30 calendar days after the end of the sec-
16	ond quarter of fiscal year 2018, and not later than
17	30 calendar days after the end of each quarter of
18	each fiscal year thereafter" and inserting "Not later
19	than 30 calendar days after the end of each quarter
20	of each fiscal year for which fees are collected under
21	this part";
22	(4) in subsection (a)(3)(B), by adding at the
23	end the following:
24	"(v) For fiscal years 2023 and 2024,
25	of the meeting requests from sponsors for

1	which the Secretary has determined that a
2	face-to-face meeting is appropriate, the
3	number of face-to-face meetings requested
4	by sponsors to be conducted in person (in
5	such manner as the Secretary shall pre-
6	scribe on the internet website of the Food
7	and Drug Administration), and the num-
8	ber of such in-person meetings granted by
9	the Secretary.";
10	(5) in subsection (a)(4), by striking "Beginning
11	with fiscal year 2020, the" and inserting "The";
12	(6) in subsection (b), by striking "Beginning
13	with fiscal year 2018, not" and inserting "Not";
14	(7) in subsection (c), by striking "Beginning
15	with fiscal year 2018, for" and inserting "For"; and
16	(8) in subsection (f)—
17	(A) in paragraph (1), in the matter pre-
18	ceding subparagraph (A), by striking "fiscal
19	year 2022" and inserting "fiscal year 2027";
20	and
21	(B) in paragraph (5), by striking "January
22	15, 2022" and inserting "January 15, 2027".

SEC. 105. SUNSET DATES.

- 2 (a) AUTHORIZATION.—Sections 735 and 736 of the
- 3 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 379g;
- 4 379h) shall cease to be effective October 1, 2027.
- 5 (b) Reporting Requirements.—Section 736B of
- 6 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 7 379h-2) shall cease to be effective January 31, 2028.
- 8 (c) Previous Sunset Provision.—Effective Octo-
- 9 ber 1, 2022, subsections (a) and (b) of section 104 of the
- 10 FDA Reauthorization Act of 2017 (Public Law 115–52)
- 11 are repealed.

12 SEC. 106. EFFECTIVE DATE.

- The amendments made by this title shall take effect
- 14 on October 1, 2022, or the date of the enactment of this
- 15 Act, whichever is later, except that fees under part 2 of
- 16 subchapter C of chapter VII of the Federal Food, Drug,
- 17 and Cosmetic Act shall be assessed for all human drug
- 18 applications received on or after October 1, 2022, regard-
- 19 less of the date of the enactment of this Act.

20 SEC. 107. SAVINGS CLAUSE.

- Notwithstanding the amendments made by this title,
- 22 part 2 of subchapter C of chapter VII of the Federal Food,
- 23 Drug, and Cosmetic Act, as in effect on the day before
- 24 the date of the enactment of this title, shall continue to
- 25 be in effect with respect to human drug applications and
- 26 supplements (as defined in such part as of such day) that

- on or after October 1, 2017, but before October 1, 2022,
- were accepted by the Food and Drug Administration for
- 3 filing with respect to assessing and collecting any fee re-
- 4 quired by such part for a fiscal year prior to fiscal year
- 5 2023.

8

TITLE II—FEES RELATING TO 6 **DEVICES**

7 SEC. 201. SHORT TITLE; FINDING.

- 9 (a) SHORT TITLE.—This title may be cited as the
- "Medical Device User Fee Amendments of 2022". 10
- 11 (b) FINDING.—The Congress finds that the fees au-
- 12 thorized under the amendments made by this title will be
- dedicated toward expediting the process for the review of
- device applications and for assuring the safety and effec-14
- 15 tiveness of devices, as set forth in the goals identified for
- purposes of part 3 of subchapter C of chapter VII of the 16
- Federal Food, Drug, and Cosmetic Act (21 U.S.C. 379i
- et seq.) in the letters from the Secretary of Health and 18
- Human Services to the Chairman of the Committee on 19
- 20 Health, Education, Labor, and Pensions of the Senate and
- 21 the Chairman of the Committee on Energy and Commerce
- of the House of Representatives, as set forth in the Con-
- 23 gressional Record.

1 SEC. 202. DEFINITIONS.

2	Section 737 of the Federal Food, Drug, and Cosmetic
3	Act (21 U.S.C. 379i) is amended—
4	(1) in paragraph (9)—
5	(A) in the matter preceding subparagraph
6	(A), by striking "and premarket notification
7	submissions" and inserting "premarket notifica-
8	tion submissions, and de novo classification re-
9	quests";
10	(B) in subparagraph (D), by striking "and
11	submissions" and inserting "submissions, and
12	requests";
13	(C) in subparagraph (F), by striking "and
14	premarket notification submissions" and insert-
15	ing "premarket notification submissions, and de
16	novo classification requests";
17	(D) in each of subparagraphs (G) and (H),
18	by striking "or submissions" and inserting
19	"submissions, or requests"; and
20	(E) in subparagraph (K), by striking "or
21	premarket notification submissions" and insert-
22	ing "premarket notification submissions, or de
23	novo classification requests"; and
24	(2) in paragraph (11), by striking "2016" and
25	inserting "2021".

1 SEC. 203. AUTHORITY TO ASSESS AND USE DEVICE FEES. 2 (a) Types of Fees.—Section 738(a) of the Federal 3 Food, Drug, and Cosmetic Act (21 U.S.C. 379j(a)) is 4 amended— 5 (1) in paragraph (1), by striking "fiscal year 6 2018" and inserting "fiscal year 2023"; and 7 (2) in paragraph (2)— 8 (A) in subparagraph (A)— 9 (i) in the matter preceding clause (i), by striking "October 1, 2017" and insert-10 ing "October 1, 2022"; 11 12 (ii) in clause (iii), by striking "75 percent" and inserting "80 percent"; and 13 (iii) in clause (viii), by striking "3.4" 14 percent" and inserting "4.5 percent"; 15 16 (B) in subparagraph (B)(iii), by striking "or premarket notification submission" and in-17 18 serting "premarket notification submission, or 19 de novo classification request"; and (C) in subparagraph (C), by striking "or 20 21 periodic reporting concerning a class III device" 22 and inserting "periodic reporting concerning a 23 class III device, or de novo classification re-24 quest".

- 1 (b) Fee Amounts.—Section 738(b) of the Federal
- 2 Food, Drug, and Cosmetic Act (21 U.S.C. 379j(b)) is
- 3 amended—
- 4 (1) in paragraph (1), by striking "2018
- 5 through 2022" and inserting "2023 through 2027";
- 6 (2) by amending paragraph (2) to read as fol-
- 7 lows:
- 8 "(2) Base fee amounts specified.—For
- 9 purposes of paragraph (1), the base fee amounts
- specified in this paragraph are as follows:

"Fee Type	Fiscal	Fiscal	Fiscal	Fiscal	Fiscal
	Year	Year	Year	Year	Year
	2023	2024	2025	2026	2027
Premarket Application Establishment Registration	\$425,000 \$6,250	\$435,000 \$6,875	\$445,000 \$7,100	\$455,000 \$7,575	\$470,000 \$8,465"; and

- 11 (3) by amending paragraph (3) to read as fol-
- lows:
- 13 "(3) Total revenue amounts specified.—
- 14 For purposes of paragraph (1), the total revenue
- amounts specified in this paragraph are as follows:
- 16 "(A) \$312,606,000 for fiscal year 2023.
- "(B) \$335,750,000 for fiscal year 2024.
- 18 "(C) \$350,746,400 for fiscal year 2025.
- "(D) \$366,486,300 for fiscal year 2026.
- 20 "(E) \$418,343,000 for fiscal year 2027.".
- 21 (c) Annual Fee Setting; Adjustments.—Section
- 22 738(c) of the Federal Food, Drug, and Cosmetic Act (21
- 23 U.S.C. 379j(c)) is amended—

1	(1) in paragraph (1), by striking "2017" and
2	inserting "2022";
3	(2) in paragraph (2)—
4	(A) in subparagraph (A), by striking
5	"2018" and inserting "2023";
6	(B) in subparagraph (B)—
7	(i) in the matter preceding clause (i),
8	by striking "fiscal year 2018" and insert-
9	ing "fiscal year 2023"; and
10	(ii) in clause (ii), by striking "fiscal
11	year 2016" and inserting "fiscal year
12	2022";
13	(C) in subparagraph (C), by striking
14	"Washington-Baltimore, DC-MD-VA-WV"
15	and inserting "Washington-Arlington-Alexan-
16	dria, DC-VA-MD-WV''.
17	(D) in subparagraph (D), in the matter
18	preceding clause (i), by striking "fiscal years
19	2018 through 2022" and inserting "fiscal years
20	2023 through 2027";
21	(3) in paragraph (3), by striking "2018
22	through 2022" and inserting "2023 through 2027";
23	(4) by redesignating paragraphs (4) and (5) as
24	paragraphs (7) and (8), respectively; and

1	(5) by inserting after paragraph (3) the fol-
2	lowing:
3	"(4) Performance improvement adjust-
4	MENT.—
5	"(A) In general.—For each of fiscal
6	years 2025 through 2027, after the adjust-
7	ments under paragraphs (2) and (3), the base
8	establishment registration fee amounts for such
9	fiscal year shall be increased to reflect changes
10	in the resource needs of the Secretary due to
11	improved review performance goals for the proc-
12	ess for the review of device applications identi-
13	fied in the letters described in section 201(b) of
14	the Medical Device User Fee Amendments of
15	2022, as the Secretary determines necessary to
16	achieve an increase in total fee collections for
17	such fiscal year equal to the following amounts:
18	"(i) For fiscal year 2025, the product
19	of—
20	"(I) the amount determined
21	under subparagraph (B)(i)(I); and
22	"(II) the applicable inflation ad-
23	justment under paragraph (2)(B) for
24	such fiscal year.

1	"(ii) For fiscal year 2026, the product
2	of—
3	"(I) the sum of the amounts de-
4	termined under subparagraphs
5	(B)(i)(II), (B)(ii)(I), and (B)(iii)(I);
6	and
7	"(II) the applicable inflation ad-
8	justment under paragraph (2)(B) for
9	such fiscal year.
10	"(iii) For fiscal year 2027, the prod-
11	uct of—
12	"(I) the sum of the amounts de-
13	termined under subparagraphs
14	(B)(i)(III), $(B)(ii)(II),$ and
15	(B)(iii)(II); and
16	"(II) the applicable inflation ad-
17	justment under paragraph (2)(B) for
18	such fiscal year.
19	"(B) Amounts.—
20	"(i) Pre-submission amount.—For
21	purposes of subparagraph (A), with respect
22	to the pre-submission written feedback
23	goal, the amounts determined under this
24	subparagraph are as follows:

1	"(I) For fiscal year 2025
2	\$15,396,600 if such goal for fiscal
3	year 2023 is met.
4	"(II) For fiscal year 2026:
5	"(aa) \$15,396,600 if such
6	goal for fiscal year 2023 is met
7	and such goal for fiscal year
8	2024 is not met.
9	"(bb) \$36,792,200 if such
10	goal for fiscal year 2024 is met
11	"(III) For fiscal year 2027:
12	"(aa) \$15,396,600 if such
13	goal for fiscal year 2023 is met
14	and such goal for each of fiscal
15	years 2024 and 2025 is not met
16	"(bb) \$36,792,200 if such
17	goal for fiscal year 2024 is met
18	and such goal for fiscal year
19	2025 is not met.
20	"(ce) \$40,572,600 if such
21	goal for fiscal year 2025 is met
22	"(ii) DE NOVO CLASSIFICATION
23	AMOUNT.—For purposes of subparagraph
24	(A), with respect to the de novo decision

1	goal, the amounts determined under this
2	subparagraph are as follows:
3	"(I) For fiscal year 2026,
4	\$6,323,500 if such goal for fiscal year
5	2023 is met.
6	"(II) For fiscal year 2027—
7	"(aa) \$6,323,500 if such
8	goal for fiscal year 2023 is met
9	and such goal for fiscal year
10	2024 is not met.
11	"(bb) \$11,765,400 if such
12	goal for fiscal year 2024 is met.
13	"(iii) Premarket notification and
14	PREMARKET APPROVAL AMOUNT.—For
15	purposes of subparagraph (A), with respect
16	to the 510(k) decision goal, 510(k) shared
17	outcome total time to decision goal, PMA
18	decision goal, and PMA shared outcome
19	total time to decision goal, the amounts de-
20	termined under this subparagraph are as
21	follows:
22	"(I) For fiscal year 2026,
23	\$1,020,000 if the four goals for fiscal
24	year 2023 are met.
25	"(II) For fiscal year 2027:

1	"(aa) \$1,020,000 if the four
2	goals for fiscal year 2023 are met
3	and one or more of the four goals
4	for fiscal year 2024 is not met.
5	"(bb) \$3,906,000 if the four
6	goals for fiscal year 2024 are
7	met.
8	"(C) Performance Calculation.—For
9	purposes of this paragraph, performance of the
10	goals listed in subparagraph (D) shall be deter-
11	mined as specified in the letters described in
12	section 201(b) of the Medical Device User Fee
13	Amendments of 2022 and based on data avail-
14	able as of the following dates:
15	"(i) The performance of the pre-sub-
16	mission written feedback goal shall be
17	based on data available as of—
18	"(I) for fiscal year 2023, March
19	31, 2024;
20	"(II) for fiscal year 2024, March
21	31, 2025; and
22	"(III) for fiscal year 2025,
23	March 31, 2026.
24	"(ii) The performance of the de novo
25	decision goal, 510(k) decision goal, 510(k)

1 shared outcome total time to decision goal, 2 PMA decision goal, and PMA shared out-3 come total time to decision goal shall be 4 based on data available as of— 5 "(I) for fiscal year 2023, March 6 31, 2025; and 7 "(II) for fiscal year 2024, March 8 31, 2026. 9 "(D) Goals defined.—For purposes of this paragraph, the terms 'pre-submission writ-10 11 ten feedback goal', 'de novo decision goal', '510(k) decision goal', '510(k) shared outcome 12 13 total time to decision goal', 'PMA decision 14 goal', and 'PMA shared outcome total time to 15 decision goal' refer to the goals identified by the 16 same names in the letters described in section 17 201(b) of the Medical Device User Fee Amend-18 ments of 2022. 19 "(5) Hiring adjustment.— 20 "(A) IN GENERAL.—For each of fiscal 21 years 2025 through 2027, after the adjust-22 ments under paragraphs (2), (3), and (4), if ap-23 plicable, if the number of hires to support the 24 process for the review of device applications

falls below the thresholds specified in subpara-

25

1	graph (B) for the applicable fiscal years, the
2	base establishment registration fee amounts
3	shall be decreased as the Secretary determines
4	necessary to achieve a reduction in total fee col-
5	lections equal to the hiring adjustment amount
6	under subparagraph (C).
7	"(B) Thresholds.—The thresholds speci-
8	fied in this subparagraph are as follows:
9	"(i) For fiscal year 2025, the thresh-
10	old is 123 hires for fiscal year 2023.
11	"(ii) For fiscal year 2026, the thresh-
12	old is 38 hires for fiscal year 2024.
13	"(iii) For fiscal year 2027, the thresh-
14	old is—
15	"(I) 22 hires for fiscal year 2025
16	if the base establishment registration
17	fees are not increased by the amount
18	determined under paragraph
19	(4)(A)(i); or
20	"(II) 75 hires for fiscal year
21	2025 if such fees are so increased.
22	"(C) HIRING ADJUSTMENT AMOUNT.—The
23	hiring adjustment amount for fiscal year 2025
24	and each subsequent fiscal year is the product
25	of—

1	"(i) the number of hires by which the
2	hiring goal specified in subparagraph (D)
3	for the fiscal year before the prior fiscal
4	year was not met;
5	"(ii) \$72,877; and
6	"(iii) the applicable inflation adjust-
7	ment under paragraph (2)(B) for the fiscal
8	year for which the hiring goal was not met.
9	"(D) HIRING GOALS.—The hiring goals for
10	each of fiscal years 2023 through 2025 are as
11	follows:
12	"(i) For fiscal year 2023, 144 hires.
13	"(ii) For fiscal year 2024, 42 hires.
14	"(iii) For fiscal year 2025:
15	"(I) 24 hires if the base estab-
16	lishment registration fees are not in-
17	creased by the amount determined
18	under paragraph (4)(A)(i).
19	"(II) 83 hires if the base estab-
20	lishment registration fees are in-
21	creased by the amount determined
22	under paragraph (4)(A)(i).
23	"(E) Number of hires.—For purposes
24	of this paragraph, the number of hires shall be
25	determined by the Secretary as set forth in the

1	letters described in section 201(b) of the Med-
2	ical Device User Fee Amendments of 2022.
3	"(6) Operating reserve adjustment.—
4	"(A) In General.—For each of fiscal
5	years 2023 through 2027, after the adjust-
6	ments under paragraphs (2), (3), (4), and (5),
7	if applicable, if the Secretary has operating re-
8	serves of carryover user fees for the process for
9	the review of device applications in excess of the
10	designated amount in subparagraph (B), the
11	Secretary shall decrease the base establishment
12	registration fee amounts to provide for not
13	more than such designated amount of operating
14	reserves.
15	"(B) Designated amount.—Subject to
16	subparagraph (C), for each fiscal year, the des-
17	ignated amount in this subparagraph is equal
18	to the sum of—
19	"(i) 13 weeks of operating reserves of
20	carryover user fees; and
21	"(ii) 1 month of operating reserves
22	maintained pursuant to paragraph (8).
23	"(C) EXCLUDED AMOUNT.—For the period
24	of fiscal years 2023 through 2026, a total
25	amount equal to \$118,000,000 shall not be con-

1	sidered part of the designated amount under
2	subparagraph (B) and shall not be subject to
3	the decrease under subparagraph (A).".
4	(d) Small Businesses.—Section 738 of the Federal
5	Food, Drug, and Cosmetic Act (21 U.S.C. 379j) is amend-
6	ed in each of subsections $(d)(2)(B)(iii)$ and $(e)(2)(B)(iii)$
7	by inserting ", if extant," after "national taxing author-
8	ity".
9	(e) Conditions.—Section 738(g) of the Federal
10	Food, Drug, and Cosmetic Act (21 U.S.C. 379j(g)) is
11	amended—
12	(1) in paragraph $(1)(A)$, by striking
13	"\$320,825,000" and inserting "\$398,566,000"; and
14	(2) in paragraph (2), by inserting "de novo
15	classification requests," after "class III device,".
16	(f) Crediting and Availability of Fees.—Sec-
17	tion 738(h)(3) of the Federal Food, Drug, and Cosmetic
18	Act (21 U.S.C. 379j(h)(3)) is amended to read as follows:
19	"(3) Authorization of appropriations.—
20	"(A) In general.—For each of fiscal
21	years 2023 through 2027, there is authorized to
22	be appropriated for fees under this section an
23	amount equal to the revenue amount deter-
24	mined under subparagraph (B), less the

1	amount of reductions determined under sub-
2	paragraph (C).
3	"(B) REVENUE AMOUNT.—For purposes of
4	this paragraph, the revenue amount for each
5	fiscal year is the sum of—
6	"(i) the total revenue amount under
7	subsection (b)(3) for the fiscal year, as ad-
8	justed under paragraphs (2) and (3) of
9	subsection (c); and
10	"(ii) the performance improvement
11	adjustment amount for the fiscal year
12	under subsection (c)(4), if applicable.
13	"(C) Reductions.—For purposes of this
14	paragraph, the amount of reductions for each
15	fiscal year is the sum of—
16	"(i) the hiring adjustment amount for
17	the fiscal year under subsection $(c)(5)$, if
18	applicable; and
19	"(ii) the operating reserve adjustment
20	amount for the fiscal year under sub-
21	section $(c)(6)$, if applicable.".
22	SEC. 204. REAUTHORIZATION; REPORTING REQUIREMENTS.
23	(a) Performance Reports.—Section 738A(a) of
24	the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
25	379j-1(a)) is amended—

1	(1) by striking "fiscal year 2018" each place it
2	appears and inserting "fiscal year 2023";
3	(2) by striking "Medical Device User Fee
4	Amendments of 2017" each place it appears and in-
5	serting "Medical Device User Fee Amendments of
6	2022";
7	(3) in paragraph (1)—
8	(A) in subparagraph (A), by redesignating
9	the second clause (iv) (relating to analysis) as
10	clause (v); and
11	(B) in subparagraph (A)(iv), by striking
12	"fiscal year 2020" and inserting "fiscal year
13	2023''; and
14	(4) in paragraph (4), by striking "2018
15	through 2022" and inserting "2023 through 2027".
16	(b) Reauthorization.—Section 738A(b) of the
17	Federal Food, Drug, and Cosmetic Act (21 U.S.C. 379j-
18	1(b)) is amended—
19	(1) in paragraph (1), by striking "2022" and
20	inserting "2027"; and
21	(2) in paragraph (5), by striking "2022" and
22	inserting "2027".

1 SEC. 205. CONFORMITY ASSESSMENT PILOT PROGRAM.

2	Section 514(d) of the Federal Food, Drug, and Cos-
3	metic Act (21 U.S.C. 360d(d)) is amended to read as fol-
4	lows:
5	"(d) Accreditation Scheme for Conformity As-
6	SESSMENT.—
7	"(1) In general.—The Secretary shall estab-
8	lish a program under which—
9	"(A) testing laboratories meeting criteria
10	specified in guidance by the Secretary may be
11	accredited by accreditation bodies meeting cri-
12	teria specified in guidance by the Secretary, to
13	conduct testing to support the assessment of
14	the conformity of a device to certain standards
15	recognized under this section; and
16	"(B) subject to paragraph (2), results
17	from tests conducted to support the assessment
18	of conformity of devices as described in sub-
19	paragraph (A) conducted by testing laboratories
20	accredited pursuant to this subsection shall be
21	accepted by the Secretary for purposes of dem-
22	onstrating such conformity unless the Secretary
23	finds that certain results of such tests should
24	not be so accepted.
25	"(2) Secretarial review of accredited
26	LABORATORY RESULTS.—The Secretary may—

1	"(A) review the results of tests conducted
2	by testing laboratories accredited pursuant to
3	this subsection, including by conducting peri-
4	odic audits of such results or of the processes
5	of accredited bodies or testing laboratories;
6	"(B) following such review, take additional
7	measures under this Act, as the Secretary de-
8	termines appropriate, such as—
9	"(i) suspension or withdrawal of ac-
10	creditation of a testing laboratory or rec-
11	ognition of an accreditation body under
12	paragraph (1)(A); or
13	"(ii) requesting additional information
14	with respect to a device; and
15	"(C) if the Secretary becomes aware of in-
16	formation materially bearing on the safety or
17	effectiveness of a device for which an assess-
18	ment of conformity was supported by testing
19	conducted by a testing laboratory accredited
20	under this subsection, take such additional
21	measures under this Act, as the Secretary de-
22	termines appropriate, such as—
23	"(i) suspension or withdrawal of ac-
24	creditation of a testing laboratory or rec-

1	ognition of an accreditation body under
2	paragraph (1)(A); or
3	"(ii) requesting additional information
4	with regard to such device.
5	"(3) Implementation and reporting.—
6	"(A) PILOT PROGRAM TRANSITION.—After
7	September 30, 2023, the pilot program pre-
8	viously initiated under this subsection, as in ef-
9	fect prior to the date of enactment of the Med-
10	ical Device User Fee Amendments of 2022,
11	shall be considered to be completed, and the
12	Secretary may continue operating a program
13	consistent with this subsection.
14	"(B) Report.—The Secretary shall make
15	available on the internet website of the Food
16	and Drug Administration an annual report on
17	the progress of the pilot program under this
18	subsection.".
19	SEC. 206. REAUTHORIZATION OF THIRD-PARTY REVIEW
20	PROGRAM.
21	Section 523(c) of the Federal Food, Drug, and Cos-
22	metic Act (21 U.S.C. 360m(c)) is amended by striking
23	"2022" and inserting "2027".

1 SEC. 207. SAVINGS CLAUSE.

- 2 Notwithstanding the amendments made by this title,
- 3 part 3 of subchapter C of chapter VII of the Federal Food,
- 4 Drug, and Cosmetic Act (21 U.S.C. 379i et seq.), as in
- 5 effect on the day before the date of the enactment of this
- 6 title, shall continue to be in effect with respect to the sub-
- 7 missions listed in section 738(a)(2)(A) of such Act (as de-
- 8 fined in such part as of such day) that on or after October
- 9 1, 2017, but before October 1, 2022, were accepted by
- 10 the Food and Drug Administration for filing with respect
- 11 to assessing and collecting any fee required by such part
- 12 for a fiscal year prior to fiscal year 2023.

13 SEC. 208. EFFECTIVE DATE.

- 14 The amendments made by this title shall take effect
- 15 on October 1, 2022, or the date of the enactment of this
- 16 Act, whichever is later, except that fees under part 3 of
- 17 subchapter C of chapter VII of the Federal Food, Drug,
- 18 and Cosmetic Act (21 U.S.C. 379i et seq.) shall be as-
- 19 sessed for all submissions listed in section 738(a)(2)(A)
- 20 of such Act received on or after October 1, 2022, regard-
- 21 less of the date of the enactment of this Act.

22 SEC. 209. SUNSET DATES.

- 23 (a) AUTHORIZATION.—Sections 737 and 738 of the
- 24 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 739i;
- 25 739j) shall cease to be effective October 1, 2027.

- 1 (b) Reporting Requirements.—Section 738A (21
- 2 U.S.C. 739j-1) of the Federal Food, Drug, and Cosmetic
- 3 Act (regarding reauthorization and reporting require-
- 4 ments) shall cease to be effective January 31, 2028.
- 5 (c) Previous Sunset Provisions.—Effective Octo-
- 6 ber 1, 2022, subsections (a) and (b) of section 210 of the
- 7 Medical Device User Fee Amendments of 2017 (Public
- 8 Law 115–52) are repealed.

9 TITLE III—FEES RELATING TO

10 **GENERIC DRUGS**

- 11 SEC. 301. SHORT TITLE; FINDING.
- 12 (a) Short Title.—This title may be cited as the
- 13 "Generic Drug User Fee Amendments of 2022".
- 14 (b) FINDING.—The Congress finds that the fees au-
- 15 thorized by the amendments made in this title will be dedi-
- 16 cated to human generic drug activities, as set forth in the
- 17 goals identified for purposes of part 7 of subchapter C
- 18 of chapter VII of the Federal Food, Drug, and Cosmetic
- 19 Act, in the letters from the Secretary of Health and
- 20 Human Services to the Chairman of the Committee on
- 21 Health, Education, Labor, and Pensions of the Senate and
- 22 the Chairman of the Committee on Energy and Commerce
- 23 of the House of Representatives, as set forth in the Con-
- 24 gressional Record.

1	SEC. 302. AUTHORITY TO ASSESS AND USE HUMAN GE-
2	NERIC DRUG FEES.
3	(a) Types of Fees.—Section 744B(a) of the Fed-
4	eral Food, Drug, and Cosmetic Act (21 U.S.C. 379j-
5	42(a)) is amended—
6	(1) in the matter preceding paragraph (1), by
7	striking "fiscal year 2018" and inserting "fiscal year
8	2023";
9	(2) in paragraph $(2)(C)$, by striking "2018
10	through 2022" and inserting "2023 through 2027";
11	(3) in paragraph (3)(B), by striking "2018
12	through 2022" and inserting "2023 through 2027";
13	(4) in paragraph $(4)(D)$, by striking "2018
14	through 2022" and inserting "2023 through 2027";
15	and
16	(5) in paragraph (5)(D), by striking " 2018
17	through 2022" and inserting "2023 through 2027".
18	(b) Fee Revenue Amounts.—Section 744B(b) of
19	the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
20	379j-42(b)) is amended—
21	(1) in paragraph (1)—
22	(A) in subparagraph (A)—
23	(i) in the heading, by striking "2018"
24	and inserting "2023";
25	(ii) by striking "2018" and inserting
26	"2023"; and

1	(iii) by striking "\$493,600,000" and
2	inserting "\$582,500,000"; and
3	(B) by amending subparagraph (B) to read
4	as follows:
5	"(B) FISCAL YEARS 2024 THROUGH 2027.—
6	"(i) In general.—For each of the
7	fiscal years 2024 through 2027, fees under
8	paragraphs (2) through (5) of subsection
9	(a) shall be established to generate a total
10	estimated revenue amount under such sub-
11	section that is equal to the base revenue
12	amount for the fiscal year under clause
13	(ii), as adjusted pursuant to subsection (c).
14	"(ii) Base revenue amount.—The
15	base revenue amount for a fiscal year re-
16	ferred to in clause (i) is equal to the total
17	revenue amount established under this
18	paragraph for the previous fiscal year, not
19	including any adjustments made for such
20	previous fiscal year under subsection
21	(c)(3)."; and
22	(2) in paragraph (2)—
23	(A) in subparagraph (C), by striking "one-
24	third the amount" and inserting "twenty-four
25	percent";

1	(B) in subparagraph (D), by striking
2	"Seven percent" and inserting "Six percent";
3	and
4	(C) in subparagraph (E)(i), by striking
5	"Thirty-five percent" and inserting "Thirty-six
6	percent".
7	(c) Adjustments.—Section 744B(c) of the Federal
8	Food, Drug, and Cosmetic Act (21 U.S.C. 379j-42(c)) is
9	amended—
10	(1) in paragraph (1)—
11	(A) in the matter preceding subparagraph
12	(A)—
13	(i) by striking "2019" and inserting
14	"2024"; and
15	(ii) by striking "to equal the product
16	of the total revenues established in such
17	notice for the prior fiscal year multiplied"
18	and inserting "to equal the base revenue
19	amount for the fiscal year (as specified in
20	subsection (b)(1)(B)) multiplied"; and
21	(B) in subparagraph (C), by striking
22	"Washington-Baltimore, DC-MD-VA-WV"
23	and inserting "Washington-Arlington-Alexan-
24	dria. DC-VA-MD-WV'': and

1	(2) by striking paragraph (2) and inserting the
2	following:
3	"(2) Capacity planning adjustment.—
4	"(A) In General.—Beginning with fiscal
5	year 2024, the Secretary shall, in addition to
6	the adjustment under paragraph (1), further in-
7	crease the fee revenue and fees under this sec-
8	tion for a fiscal year, in accordance with this
9	paragraph, to reflect changes in the resource
10	capacity needs of the Secretary for human ge-
11	neric drug activities.
12	"(B) Capacity planning method-
13	OLOGY.—The Secretary shall establish a capac-
14	ity planning methodology for purposes of this
15	paragraph, which shall—
16	"(i) be derived from the methodology
17	and recommendations made in the report
18	titled 'Independent Evaluation of the
19	GDUFA Resource Capacity Planning Ad-
20	justment Methodology: Evaluation and
21	Recommendations' announced in the Fed-
22	eral Register on August 3, 2020;
23	"(ii) incorporate approaches and at-
24	tributes determined appropriate by the
25	Secretary, including approaches and at-

1 tributes made in such report, except that 2 in incorporating such approaches and attributes the workload categories used in 3 forecasting resources shall only be the workload categories specified in section 6 VIII.B.2.e. of the letters described in sec-7 tion 301(b) of the Generic Drug User Fee 8 Amendments of 2022; and 9 "(iii) be effective beginning with fiscal 10 year 2024. 11 "(C) Limitations.— "(i) In General.—Under no cir-12 13 cumstances shall an adjustment under this 14 paragraph result in fee revenue for a fiscal 15 year that is less than the sum of the amounts under subsection (b)(1)(B)(ii) 16 17 (the base revenue amount for the fiscal 18 year) and paragraph (1) (the dollar 19 amount of the inflation adjustment for the 20 fiscal year). 21 "(ii) Percentage Limitation.—An 22 adjustment under this paragraph shall not 23 exceed three percent of the sum described 24 in clause (i) for the fiscal year, except that

such limitation shall be four percent if—

1	"(I) for purposes of a fiscal year
2	2024 adjustment, the Secretary deter-
3	mines that during the period from
4	April 1, 2021, through March 31
5	2023—
6	"(aa) the total number of
7	abbreviated new drug applica-
8	tions submitted was greater than
9	or equal to 2,000; or
10	"(bb) thirty-five percent or
11	more of abbreviated new drug ap-
12	plications submitted related to
13	complex products (as that term is
14	defined in section XI of the let-
15	ters described in section 301(b)
16	of the Generic Drug User Fee
17	Amendments of 2022);
18	"(II) for purposes of a fiscal year
19	2025 adjustment, the Secretary deter-
20	mines that during the period from
21	April 1, 2022, through March 31,
22	2024—
23	"(aa) the total number of
24	abbreviated new drug applica-

1	tions submitted was greater than
2	or equal to 2,300; or
3	"(bb) thirty-five percent or
4	more of abbreviated new drug ap-
5	plications submitted related to
6	complex products (as so defined);
7	"(III) for purposes of a fiscal
8	year 2026 adjustment, the Secretary
9	determines that during the period
10	from April 1, 2023, through March
11	31, 2025—
12	"(aa) the total number of
13	abbreviated new drug applica-
14	tions submitted was greater than
15	or equal to 2,300; or
16	"(bb) thirty-five percent or
17	more of abbreviated new drug ap-
18	plications submitted related to
19	complex products (as so defined);
20	and
21	"(IV) for purposes of a fiscal
22	year 2027 adjustment, the Secretary
23	determines that during the period
24	from April 1, 2024, through March
25	31, 2026—

"(aa) the total number of 1 2 abbreviated new drug applications submitted was greater than 3 4 or equal to 2,300; or "(bb) thirty-five percent or 6 more of abbreviated new drug ap-7 plications submitted related to 8 complex products (as so defined). 9 "(D) Publication in federal reg-10 ISTER.—The Secretary shall publish in the Fed-11 eral Register notice referred to in subsection (a) 12 the fee revenue and fees resulting from the ad-13 justment and the methodology under this para-14 graph. 15 "(3) Operating reserve adjustment.— "(A) IN GENERAL.—For fiscal year 2024 16 17 and each subsequent fiscal year, the Secretary 18 may, in addition to adjustments under para-19 graphs (1) and (2), further increase the fee rev-20 enue and fees under this section for such fiscal 21 year if such an adjustment is necessary to pro-22 vide operating reserves of carryover user fees

for human generic drug activities for not more

than the number of weeks specified in subpara-

graph (B) with respect to that fiscal year.

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1	"(B) Number of weeks.—The number of
2	weeks specified in this subparagraph is—
3	"(i) 8 weeks for fiscal year 2024;
4	"(ii) 9 weeks for fiscal year 2025; and
5	"(iii) 10 weeks for each of fiscal year
6	2026 and 2027.
7	"(C) Decrease.—If the Secretary has
8	carryover balances for human generic drug ac-
9	tivities in excess of 12 weeks of the operating
10	reserves referred to in subparagraph (A), the
11	Secretary shall decrease the fee revenue and
12	fees referred to in such subparagraph to provide
13	for not more than 12 weeks of such operating
14	reserves.
15	"(D) RATIONALE FOR ADJUSTMENT.—If
16	an adjustment under this paragraph is made,
17	the rationale for the amount of the increase or
18	decrease (as applicable) in fee revenue and fees
19	shall be contained in the annual Federal Reg-
20	ister notice under subsection (a) publishing the
21	fee revenue and fees for the fiscal year in-
22	volved.".
23	(d) Annual Fee Setting.—Section 744B(d)(1) of
24	the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
25	379j-42(d)(1)) is amended—

1	(1) in the paragraph heading, by striking "2018
2	THROUGH 2022"and inserting "2023 THROUGH 2027";
3	and
4	(2) by striking "more than 60 days before the
5	first day of each of fiscal years 2018 through 2022"
6	and inserting "later than 60 days before the first
7	day of each of fiscal years 2023 through 2027".
8	(e) Crediting and Availability of Fees.—Sec-
9	tion 744B(i)(3) of the Federal Food, Drug, and Cosmetic
10	Act (21 U.S.C. 379j-42(i)(3)) is amended by striking "fis-
11	cal years 2018 through 2022" and inserting "fiscal years
12	2023 through 2027".
13	SEC. 303. REAUTHORIZATION; REPORTING REQUIREMENTS.
14	Section 744C of the Federal Food, Drug, and Cos-
15	metic Act (21 U.S.C. 379j-43) is amended—
16	(1) in subsection (a)(1), by striking "Beginning
17	with fiscal year 2018, not" and inserting "Not";
18	(2) by striking "Generic Drug User Fee
19	Amendments of 2017" each place it appears and in-
20	serting "Generic Drug User Fee Amendments of
21	2022";
22	(3) in subsection (a)(2), by striking "Not later
23	than 30 calendar days after the end of the second
24	quarter of fiscal year 2018, and not later than 30
25	calendar days after the end of each quarter of each

- fiscal year thereafter" and inserting "Not later than 1 2 30 calendar days after the end of each quarter of 3 each fiscal year for which fees are collected under 4 this part"; (4) in subsection (a)(3), by striking "Beginning" 5 6 with fiscal year 2020, the" and inserting "The"; 7 (5) in subsection (b), by striking "Beginning" 8 with fiscal year 2018, not" and inserting "Not"; 9 (6) in subsection (c), by striking "Beginning" 10 with fiscal year 2018, for" and inserting "For"; and 11 (7) in subsection (f)— 12 (A) in paragraph (1), in the matter pre-13 ceding subparagraph (A), by striking "fiscal 14 year 2022" and inserting "fiscal year 2027"; 15 and 16 (B) in paragraph (5), by striking "January 17 15, 2022" and inserting "January 15, 2027". 18 SEC. 304. SUNSET DATES.
- 19 (a) AUTHORIZATION.—Sections 744A and 744B of
- 20 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 21 379j-41; 379j-42) shall cease to be effective October 1,
- 22 2027.
- (b) REPORTING REQUIREMENTS.—Section 744C of 23
- the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 379j-43) shall cease to be effective January 31, 2028.

- 1 (c) Previous Sunset Provision.—Effective Octo-
- 2 ber 1, 2022, subsections (a) and (b) of section 305 of the
- 3 FDA Reauthorization Act of 2017 (Public Law 115–52)
- 4 are repealed.

5 SEC. 305. EFFECTIVE DATE.

- 6 The amendments made by this title shall take effect
- 7 on October 1, 2022, or the date of the enactment of this
- 8 Act, whichever is later, except that fees under part 7 of
- 9 subchapter C of chapter VII of the Federal Food, Drug,
- 10 and Cosmetic Act shall be assessed for all abbreviated new
- 11 drug applications received on or after October 1, 2022,
- 12 regardless of the date of the enactment of this Act.

13 SEC. 306. SAVINGS CLAUSE.

- Notwithstanding the amendments made by this title,
- 15 part 7 of subchapter C of chapter VII of the Federal Food,
- 16 Drug, and Cosmetic Act, as in effect on the day before
- 17 the date of the enactment of this title, shall continue to
- 18 be in effect with respect to abbreviated new drug applica-
- 19 tions (as defined in such part as of such day) that were
- 20 received by the Food and Drug Administration within the
- 21 meaning of section 505(j)(5)(A) of such Act (21 U.S.C.
- 22 355(j)(5)(A)), prior approval supplements that were sub-
- 23 mitted, and drug master files for Type II active pharma-
- 24 ceutical ingredients that were first referenced on or after
- 25 October 1, 2017, but before October 1, 2022, with respect

- 1 to assessing and collecting any fee required by such part
- 2 for a fiscal year prior to fiscal year 2023.

3 TITLE IV—FEES RELATING TO

4 BIOSIMILAR BIOLOGICAL

5 **PRODUCTS**

- 6 SEC. 401. SHORT TITLE; FINDING.
- 7 (a) SHORT TITLE.—This title may be cited as the
- 8 "Biosimilar User Fee Amendments of 2022".
- 9 (b) FINDING.—The Congress finds that the fees au-
- 10 thorized by the amendments made in this title will be dedi-
- 11 cated to expediting the process for the review of biosimilar
- 12 biological product applications, including postmarket safe-
- 13 ty activities, as set forth in the goals identified for pur-
- 14 poses of part 8 of subchapter C of chapter VII of the Fed-
- 15 eral Food, Drug, and Cosmetic Act, in the letters from
- 16 the Secretary of Health and Human Services to the Chair-
- 17 man of the Committee on Health, Education, Labor, and
- 18 Pensions of the Senate and the Chairman of the Com-
- 19 mittee on Energy and Commerce of the House of Rep-
- 20 resentatives, as set forth in the Congressional Record.
- 21 SEC. 402. DEFINITIONS.
- 22 (a) Adjustment Factor.—Section 744G(1) of the
- 23 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 379j-
- 24 51(1)) is amended to read as follows:

1	"(1) The term 'adjustment factor' applicable to
2	a fiscal year is the Consumer Price Index for urban
3	consumers (Washington-Arlington-Alexandria, DC-
4	VA-MD-WV; Not Seasonally Adjusted; All items;
5	Annual Index) for September of the preceding fiscal
6	year divided by such Index for September 2011.".
7	(b) Biosimilar Biological Product Applica-
8	TION.—Section 744G(4)(B)(iii) of the Federal Food,
9	Drug, and Cosmetic Act (21 U.S.C. 379j–51(4)(B)(iii))
10	is amended—
11	(1) by striking subclause (II) (relating to an al-
12	lergenic extract product); and
13	(2) by redesignating subclauses (III) and (IV)
14	as subclauses (II) and (III), respectively.
15	SEC. 403. AUTHORITY TO ASSESS AND USE BIOSIMILAR
16	FEES.
17	(a) Types of Fees.—
18	(1) In general.—The matter preceding para-
19	graph (1) in section 744H(a) of the Federal Food,
20	Drug, and Cosmetic Act (21 U.S.C. 379j-52(a)) is
21	amended by striking "fiscal year 2018" and insert-
22	ing "fiscal year 2023".
23	(2) Initial biosimilar biological product
24	DEVELOPMENT FEE.—Clauses (iv)(I) and (v)(II) of
25	section 744H(a)(1)(A) of the Federal Food, Drug.

1	and Cosmetic Act (21 U.S.C. 379j–52(a)(1)(A)) are
2	each amended by striking "5 days" and inserting "7
3	days''.
4	(3) Annual biosimilar biological product
5	DEVELOPMENT FEE.—Section 744H(a)(1)(B) of the
6	Federal Food, Drug, and Cosmetic Act (21 U.S.C
7	379j-52(a)(1)(B)) is amended—
8	(A) in clause (i), by inserting before the
9	period at the end the following: ", except where
10	such product (including, where applicable, own-
11	ership of the relevant investigational new drug
12	application) is transferred to a licensee, as-
13	signee, or successor of such person, and written
14	notice of such transfer is provided to the Sec-
15	retary, in which case such licensee, assignee, or
16	successor shall pay the annual biosimilar bio-
17	logical product development fee";
18	(B) in clause (iii)—
19	(i) in subclause (I), by striking "or"
20	at the end;
21	(ii) in subclause (II), by striking the
22	period at the end and inserting "; or"; and
23	(iii) by adding at the end the fol-
24	lowing:

1	"(III) been administratively re-
2	moved from the biosimilar biological
3	product development program for the
4	product under subparagraph (E)(v).";
5	and
6	(C) in clause (iv), by striking "is accepted
7	for filing on or after October 1 of such fiscal
8	year" and inserting "is subsequently accepted
9	for filing".
10	(4) REACTIVATION FEE.—Section
11	744H(a)(1)(D) of the Federal Food, Drug, and Cos-
12	metic Act (21 U.S.C. 379j–52(a)(1)(D)) is amended
13	to read as follows:
14	"(D) Reactivation fee.—
15	"(i) IN GENERAL.—A person that has
16	discontinued participation in the biosimilar
17	biological product development program for
18	a product under subparagraph (C), or who
19	has been administratively removed from
20	the biosimilar biological product develop-
21	ment program for a product under sub-
22	paragraph (E)(v), shall, if the person seeks
23	to resume participation in such program,
24	pay all annual biosimilar biological product

1	such product and still owed and a fee (re-
2	ferred to in this section as 'reactivation
3	fee') by the earlier of the following:
4	"(I) Not later than 7 days after
5	the Secretary grants a request by
6	such person for a biosimilar biological
7	product development meeting for the
8	product (after the date on which such
9	participation was discontinued or the
10	date of administrative removal, as ap-
11	plicable).
12	"(II) Upon the date of submis-
13	sion (after the date on which such
14	participation was discontinued or the
15	date of administrative removal, as ap-
16	plicable) by such person of an inves-
17	tigational new drug application de-
18	scribing an investigation that the Sec-
19	retary determines is intended to sup-
20	port a biosimilar biological product
21	application for that product.
22	"(ii) Application of annual
23	FEE.—A person that pays a reactivation
24	fee for a product shall pay for such prod-
25	uct, beginning in the next fiscal year, the

annual biosimilar biological product development fee under subparagraph (B), except where such product (including, where applicable, ownership of the relevant investigational new drug application) is transferred to a licensee, assignee, or successor of such person, and written notice of such transfer is provided to the Secretary, in which case such licensee, assignee, or successor shall pay the annual biosimilar biological product development fee.".

(5) EFFECT OF FAILURE TO PAY FEES.—Section 744H(a)(1)(E) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 379j–52(a)(1)(E)) is amended by adding at the end the following:

"(v) Administrative removal from the biosimilar biological product development fee for a product as required under subparagraph (B) for a period of two consecutive fiscal years, the Secretary may administratively remove such person from the biosimilar biological product development program for the prod-

1	uct. At least 30 days prior to administra-
2	tively removing a person from the bio-
3	similar biological product development pro-
4	gram for a product under this clause, the
5	Secretary shall provide written notice to
6	such person of the intended administrative
7	removal.".
8	(6) Biosimilar biological product applica-
9	TION FEE.—Section 744H(a)(2)(D) of the Federal
10	Food, Drug, and Cosmetic Act (21 U.S.C. 379j-
11	52(a)(2)(D)) is amended by inserting after "or was
12	withdrawn" the following: "prior to approval".
13	(7) BIOSIMILAR BIOLOGICAL PRODUCT PRO-
14	GRAM FEE.—Section 744H(a)(3) of the Federal
15	Food, Drug, and Cosmetic Act (21 U.S.C. 379j-
16	52(a)(3)) is amended—
17	(A) in subparagraph (A)—
18	(i) in clause (i), by striking "and" at
19	the end;
20	(ii) by redesignating clause (ii) as
21	clause (iii); and
22	(iii) by inserting after clause (i) the
23	following:

1	"(ii) may be dispensed only under pre-
2	scription pursuant to section 503(b); and";
3	and
4	(B) by adding at the end the following:
5	"(E) Movement to discontinued
6	LIST.—
7	"(i) Date of inclusion.—If a writ-
8	ten request to place a product on the list
9	referenced in subparagraph (A) of discon-
10	tinued biosimilar biological products is sub-
11	mitted to the Secretary on behalf of an ap-
12	plicant, and the request identifies the date
13	the product is withdrawn from sale, then
14	for purposes of assessing the biosimilar bi-
15	ological product program fee, the Secretary
16	shall consider such product to have been
17	included on such list on the later of—
18	"(I) the date such request was
19	received; or
20	"(II) if the product will be with-
21	drawn from sale on a future date,
22	such future date when the product is
23	withdrawn from sale.
24	"(ii) Treatment as withdrawn
25	FROM SALE.—For purposes of clause (i), a

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product shall be considered withdrawn from sale once the applicant has ceased its own distribution of the product, whether or not the applicant has ordered recall of all previously distributed lots of the product, except that a routine, temporary interruption in supply shall not render a product withdrawn from sale.

"(iii) Special rule.—If a biosimilar biological product that is identified in a biosimilar biological product application approved as of October 1 of a fiscal year appears, as of October 1 of such fiscal year, on the list referenced in subparagraph (A) of discontinued biosimilar biological products, and on any subsequent day during such fiscal year the biosimilar biological product does not appear on such list, then except as provided in subparagraph (D), each person who is named as the applicant in a biosimilar biological product application with respect to such product shall pay the annual biosimilar biological product program fee established for a fiscal year under subsection (c)(5) for

1	such biosimilar biological product. Not-
2	withstanding subparagraph (B), such fee
3	shall be due on the last business day of
4	such fiscal year and shall be paid only once
5	for each such product for each fiscal
6	year.".
7	(8) Biosimilar biological product fee.—
8	Section 744H(a) of the Federal Food, Drug, and
9	Cosmetic Act (21 U.S.C. 379j-52(a)) is amended by
10	striking paragraph (4).
11	(c) Fee Revenue Amounts.—Subsection (b) of sec-
12	tion 744H of the Federal Food, Drug, and Cosmetic Act
13	(21 U.S.C. 379j–52) is amended—
14	(1) by striking paragraph (1);
15	(2) by redesignating paragraphs (2) through
16	(4) as paragraphs (1) through (3), respectively;
17	(3) by amending paragraph (1) (as so redesig-
18	nated) to read as follows:
19	"(1) In general.—For each of the fiscal years
20	2023 through 2027, fees under subsection (a) shall,
21	except as provided in subsection (c), be established
22	to generate a total revenue amount equal to the sum
23	of—
24	"(A) the annual base revenue for the fiscal
25	vear (as determined under paragraph (3));

1	"(B) the dollar amount equal to the infla-
2	tion adjustment for the fiscal year (as deter-
3	mined under subsection (c)(1));
4	"(C) the dollar amount equal to the stra-
5	tegic hiring and retention adjustment (as deter-
6	mined under subsection (c)(2));
7	"(D) the dollar amount equal to the capac-
8	ity planning adjustment for the fiscal year (as
9	determined under subsection (c)(3));
10	"(E) the dollar amount equal to the oper-
11	ating reserve adjustment for the fiscal year, if
12	applicable (as determined under subsection
13	(e)(4));
14	"(F) for fiscal year 2023 an additional
15	amount of \$4,428,886; and
16	"(G) for fiscal year 2024 an additional
17	amount of \$320,569.";
18	(4) in paragraph (2) (as so redesignated)—
19	(A) in the paragraph heading, by striking
20	"; LIMITATIONS ON FEE AMOUNTS";
21	(B) by striking subparagraph (B); and
22	(C) by redesignating subparagraphs (C)
23	and (D) as subparagraphs (B) and (C), respec-
24	tively; and

1	(5) by amending paragraph (3) (as so redesig-
2	nated) to read as follows:
3	"(3) Annual base revenue.—For purposes
4	of paragraph (1), the dollar amount of the annual
5	base revenue for a fiscal year shall be—
6	"(A) for fiscal year 2023, \$43,376,922;
7	and
8	"(B) for fiscal years 2024 through 2027,
9	the dollar amount of the total revenue amount
10	established under paragraph (1) for the pre-
11	vious fiscal year, excluding any adjustments to
12	such revenue amount under subsection $(e)(4)$.".
13	(d) Adjustments; Annual Fee Setting.—Section
14	744H(c) of the Federal Food, Drug, and Cosmetic Act
15	(21 U.S.C. 379j–52(c)) is amended—
16	(1) in paragraph (1)—
17	(A) in subparagraph (A)—
18	(i) in the matter preceding clause (i),
19	by striking "subsection (b)(2)(B)" and in-
20	serting "subsection (b)(1)(B)"; and
21	(ii) in clause (i), by striking "sub-
22	section (b)" and inserting "subsection
23	(b)(1)(A)"; and
24	(B) in subparagraph (B)(ii), by striking
25	"Washington-Baltimore, DC-MD-VA-WV"

1	and inserting "Washington-Arlington-Alexan-
2	dria, DC-VA-MD-WV'';
3	(2) by striking paragraphs (2) through (4) and
4	inserting the following:
5	"(2) Strategic Hiring and Retention ad-
6	JUSTMENT.—For each fiscal year, after the annual
7	base revenue under subsection (b)(1)(A) is adjusted
8	for inflation in accordance with paragraph (1), the
9	Secretary shall further increase the fee revenue and
10	fees by \$150,000.
11	"(3) Capacity planning adjustment.—
12	"(A) IN GENERAL.—For each fiscal year,
13	the Secretary shall, in addition to the adjust-
14	ments under paragraphs (1) and (2), further
15	adjust the fee revenue and fees under this sec-
16	tion for a fiscal year to reflect changes in the
17	resource capacity needs of the Secretary for the
18	process for the review of biosimilar biological
19	product applications.
20	"(B) Methodology.— For purposes of
21	this paragraph, the Secretary shall employ the
22	capacity planning methodology utilized by the
23	Secretary in setting fees for fiscal year 2021, as
24	described in the notice titled 'Biosimilar User

Fee Rates for Fiscal Year 2021' published in

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the Federal Register on August 4, 2020 (85 Fed. Reg. 47220). The workload categories used in applying such methodology in forecasting shall include only the activities described in that notice and, as feasible, additional activities that are also directly related to the direct review of biosimilar biological product applications and supplements, including additional formal meeting types, the direct review of postmarketing commitments and requirements, the direct review of risk evaluation and mitigation strategies, and the direct review of annual reports for approved biosimilar biological products. Subject to the exceptions in the preceding sentence, the Secretary shall not include as workload categories in applying such methodology in forecasting any non-core review activities, including those activities that the Secretary referenced for potential future use in such notice but did not utilize in setting fees for fiscal year 2021.

"(C) LIMITATIONS.—Under no circumstances shall an adjustment under this paragraph result in fee revenue for a fiscal year that is less than the sum of the amounts under

subsections (b)(1)(A)(the annual base revenue for the fiscal year), (b)(1)(B) (the dollar amount of the inflation adjustment for the fiscal year), and (b)(1)(C) (the dollar amount of the strategic hiring and retention adjustment). "(D) PUBLICATION IN FEDERAL REG-ISTER.—The Secretary shall publish in the Fed-

(D) PUBLICATION IN FEDERAL REG-ISTER.—The Secretary shall publish in the Federal Register notice under paragraph (5) the fee revenue and fees resulting from the adjustment and the methodologies under this paragraph.

"(4) Operating reserve adjustment.—

"(A) Increase.—For fiscal year 2023 and subsequent fiscal years, the Secretary shall, in addition to adjustments under paragraphs (1), (2), and (3), further increase the fee revenue and fees if such an adjustment is necessary to provide for at least 10 weeks of operating reserves of carryover user fees for the process for the review of biosimilar biological product applications.

"(B) Decrease.—

"(i) FISCAL YEAR 2023.—For fiscal year 2023, if the Secretary has carryover balances for such process in excess of 33 weeks of such operating reserves, the Sec-

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1 retary shall decrease such fee revenue and 2 fees to provide for not more than 33 weeks 3 of such operating reserves. "(ii) FISCAL YEAR 2024.—For fiscal 4 year 2024, if the Secretary has carryover 6 balances for such process in excess of 27 7 weeks of such operating reserves, the Sec-8 retary shall decrease such fee revenue and 9 fees to provide for not more than 27 weeks 10 of such operating reserves. 11 "(iii) FISCAL YEAR 2025 AND SUBSE-12 QUENT FISCAL YEARS.—For fiscal year 13 2025 and subsequent fiscal years, if the 14 Secretary has carryover balances for such 15 process in excess of 21 weeks of such oper-16 ating reserves, the Secretary shall decrease 17 such fee revenue and fees to provide for 18 not more than 21 weeks of such operating 19 reserves. 20 "(C) FEDERAL REGISTER NOTICE.—If an 21 adjustment under subparagraph (A) or (B) is 22 made, the rationale for the amount of the in-23 crease or decrease in fee revenue and fees shall 24 be contained in the annual Federal Register no-

tice under paragraph (5)(B) establishing fee

- 1 revenue and fees for the fiscal year involved.";
- 2 and
- 3 (3) in paragraph (5), in the matter preceding
- 4 subparagraph (A), by striking "2018" and inserting
- 5 "2023".
- 6 (e) Crediting and Availability of Fees.—Sub-
- 7 section (f)(3) of section 744H of the Federal Food, Drug,
- 8 and Cosmetic Act (21 U.S.C. 379j-52(f)(3)) is amended
- 9 by striking "2018 through 2022" and inserting "2023
- 10 through 2027".
- 11 (f) Written Requests for Waivers and Re-
- 12 Turns; Disputes Concerning Fees.—Section 744H(h)
- 13 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 14 379j-52(h)) is amended to read as follows:
- 15 "(h) Written Requests for Waivers and Re-
- 16 Turns; Disputes Concerning Fees.—To qualify for
- 17 consideration for a waiver under subsection (d), or for the
- 18 return of any fee paid under this section, including if the
- 19 fee is claimed to have been paid in error, a person shall
- 20 submit to the Secretary a written request justifying such
- 21 waiver or return and, except as otherwise specified in this
- 22 section, such written request shall be submitted to the Sec-
- 23 retary not later than 180 days after such fee is due. A
- 24 request submitted under this paragraph shall include any
- 25 legal authorities under which the request is made.".

75 SEC. 404. REAUTHORIZATION; REPORTING REQUIREMENTS. 2 Section 744I of the Federal Food, Drug, and Cos-3 metic Act (21 U.S.C. 379j–53) is amended— 4 (1) in subsection (a)(1), by striking "Beginning" 5 with fiscal year 2018, not" and inserting "Not"; 6 (2) by striking "Biosimilar User Fee Amend-7 ments of 2017" each place it appears and inserting 8 "Biosimilar User Fee Amendments of 2022"; 9 (3) in subsection (a)(2), by striking "Beginning" with fiscal year 2018, the" and inserting "The"; 10 11 (4) in subsection (a)(3)(A), by striking "Not 12 later than 30 calendar days after the end of the sec-13 ond quarter of fiscal year 2018, and not later than 14 30 calendar days after the end of each quarter of 15 each fiscal year thereafter" and inserting "Not later 16 than 30 calendar days after the end of each quarter 17 of each fiscal year for which fees are collected under 18 this part"; 19 (5) in subsection (b), by striking "Not later

than 120 days after the end of fiscal year 2018 and each subsequent fiscal year for which fees are collected under this part" and inserting "Not later than 120 days after the end of each fiscal year for which fees are collected under this part";

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1 (6) in subsection (c), by striking "Beginning" 2 with fiscal year 2018, and for" and inserting "For"; 3 and 4 (7) in subsection (f)— (A) in paragraph (1), in the matter pre-6 ceding subparagraph (A), by striking "fiscal year 2022" and inserting "fiscal year 2027"; 7 8 and 9 (B) in paragraph (3), by striking "January 10 15, 2022" and inserting "January 15, 2027". SEC. 405. SUNSET DATES. 12 (a) AUTHORIZATION.—Sections 744G and 744H of the Federal Food, Drug, and Cosmetic Act shall cease to be effective October 1, 2027. 14 15 (b) REPORTING REQUIREMENTS.—Section 744I of the Federal Food, Drug, and Cosmetic Act shall cease to 16 be effective January 31, 2028. 17 18 (c) Previous Sunset Provision.—Effective October 1, 2022, subsections (a) and (b) of section 405 of the 19 20 FDA Reauthorization Act of 2017 (Public Law 115–52) 21 are repealed. 22 SEC. 406. EFFECTIVE DATE. 23 The amendments made by this title shall take effect on October 1, 2022, or the date of the enactment of this

Act, whichever is later, except that fees under part 8 of

- 1 subchapter C of chapter VII of the Federal Food, Drug,
- 2 and Cosmetic Act shall be assessed for all biosimilar bio-
- 3 logical product applications received on or after October
- 4 1, 2022, regardless of the date of the enactment of this
- 5 Act.

6 SEC. 407. SAVINGS CLAUSE.

- 7 Notwithstanding the amendments made by this title,
- 8 part 8 of subchapter C of chapter VII of the Federal Food,
- 9 Drug, and Cosmetic Act, as in effect on the day before
- 10 the date of the enactment of this title, shall continue to
- 11 be in effect with respect to biosimilar biological product
- 12 applications and supplements (as defined in such part as
- 13 of such day) that were accepted by the Food and Drug
- 14 Administration for filing on or after October 1, 2017, but
- 15 before October 1, 2022, with respect to assessing and col-
- 16 lecting any fee required by such part for a fiscal year prior
- 17 to fiscal year 2023.

18 TITLE V—IMPROVING DIVERSITY

19 **IN CLINICAL TRIALS**

- 20 SEC. 501. PREMARKET REPORTING OF DIVERSITY ACTION
- 21 PLANS FOR CLINICAL TRIALS AND STUDIES.
- 22 (a) Drugs.—Section 505(i) of the Federal Food,
- 23 Drug, and Cosmetic Act (21 U.S.C. 355(i)) is amended
- 24 by adding at the end the following:

- "(5)(A) In order for a new drug to be exempt pursu-1 2 ant to this subsection, the sponsor of a clinical investigation of such new drug shall submit to the Secretary a di-3 4 versity action plan. 5 "(B) Such diversity action plan shall include— "(i) the sponsor's goals for enrollment in such 6 clinical investigation; 7 "(ii) the sponsor's rationale for such goals; and 8 9 "(iii) an explanation of how the sponsor intends 10 to meet such goals. "(C) The sponsor shall, in such form and manner as 11 12 specified in the guidance required by section 524B, submit such diversity action plan as soon as practicable during 13 14 drug development, but not later than— "(i) one month prior to an End-of-Phase 2 15 16 meeting, as described in section 312.47(b) of title 17 21, Code of Federal Regulations (or successor regu-18 lations); or "(ii) if there is no End-of-Phase 2 meeting, one 19 20 month prior to commencing enrollment for a Phase
- "(D) The Secretary may waive the requirement in subparagraph (A) if the Secretary determines that a waiv-
- 24 er is necessary based on what is known about the preva-

3 study.

- 1 lence of the disease in terms of the patient population that
- 2 may use the new drug.".
- 3 (b) BIOLOGICAL PRODUCTS.—Section 351(a)(3) of
- 4 the Public Health Service Act (42 U.S.C. 262(a)(3)) is
- 5 amended—
- 6 (1) by striking "(3) The Secretary" and insert-
- 7 ing "(3)(A) The Secretary"; and
- 8 (2) by adding at the end the following:
- 9 "(B)(i) In order for a biological product to be exempt
- 10 pursuant to this paragraph, the sponsor of a clinical inves-
- 11 tigation of such biological product shall submit to the Sec-
- 12 retary a diversity action plan.
- 13 "(ii) Such diversity action plan shall include—
- 14 "(I) the sponsor's goals for enrollment in such
- 15 clinical investigation;
- 16 "(II) the sponsor's rationale for such goals; and
- 17 "(III) an explanation of how the sponsor in-
- tends to meet such goals.
- 19 "(iii) The sponsor shall, in such form and manner
- 20 as specified in the guidance required by section 524B, sub-
- 21 mit such diversity action plan as soon as practicable dur-
- 22 ing biological product development, but not later than—
- "(I) one month prior to an End-of-Phase 2
- meeting, as described in section 312.47(b) of title

1 21, Code of Federal Regulations (or successor regu-2 lations); or "(II) if there is no End-of-Phase 2 meeting, one 3 4 month prior to commencing enrollment for a Phase 5 3 study. 6 "(iv) The Secretary may waive the requirement in 7 subparagraph (A) if the Secretary determines that a waiv-8 er is necessary based on what is known about the prevalence of the disease in terms of the patient population that may use the biological product.". 10 11 (c) Devices.—Section 520(g) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 360j(g)) is amended 12 by adding at the end the following: 14 "(9)(A) In order for a device to be exempt under this 15 subsection, the sponsor of a clinical investigation of such device shall submit to the Secretary a diversity action plan 16 the sponsor of a clinical investigation of such device shall submit to the Secretary a diversity action plan. 18 19 "(B) Such diversity action plan shall include— 20 "(i) the sponsor's goals for enrollment in such 21 clinical investigation; 22 "(ii) the sponsor's rationale for such goals; and "(iii) an explanation of how the sponsor intends 23 24 to meet such goals. "(C) Such diversity action plan shall be— 25

1	"(i) if submission of an application for an inves-
2	tigational device exemption is required, submitted in
3	such application; and
4	"(ii) if submission of an application for inves-
5	tigational device exemption is not required, sub-
6	mitted as soon as practicable during device develop-
7	ment, but no later than one month prior to com-
8	mencing enrollment for a study.
9	"(D) The Secretary may waive the requirement in
10	subparagraph (A) if the Secretary determines that a waiv-
11	er is necessary based on what is known about the preva-
12	lence of the disease in terms of the patient population that
13	may use the device.".
14	(d) GUIDANCE.—Subchapter A of chapter V of the
15	Federal Food, Drug, and Cosmetic Act (21 U.S.C. 351
16	et seq.) is amended by adding at the end the following:
17	"SEC. 524B. GUIDANCE ON DIVERSITY ACTION PLANS FOR
18	CLINICAL TRIALS AND STUDIES.
19	"(a) In General.—The Secretary shall by guidance
20	provide recommendations relating to—
21	"(1) the format and content of the diversity ac-
22	tion plans required by sections $505(i)(5)$ and
23	520(g)(9) of this Act, and section $351(a)(3)$ of the
24	Public Health Service Act, pertaining to the spon-
25	sor's goals for clinical trial enrollment, disaggregated

1	by age group, sex, race, geographic location, and
2	ethnicity, including with respect to—
3	"(A) the rationale for the sponsor's enroll-
4	ment goals, which may include—
5	"(i) the estimated prevalence in the
6	United States of the disease or condition
7	for which the drug or device is being devel-
8	oped or investigated, if such estimated
9	prevalence is known or can be determined
10	based on available data;
11	"(ii) what is known about the disease
12	or condition for which the drug or device
13	is being developed or investigated;
14	"(iii) any relevant pharmacokinetic or
15	pharmacogenomic data;
16	"(iv) what is known about the patient
17	population for such disease or condition,
18	including, to the extent data is available—
19	"(I) demographic information, in-
20	cluding age group, sex, race, geo-
21	graphic location and ethnicity;
22	"(II) co-morbidities frequently
23	affecting the patient population; and
24	"(III) potential barriers to enroll-
25	ing diverse participants, such as pa-

1	tient population size and geographic
2	location; and
3	"(v) any other data or information the
4	sponsor deems relevant to selecting appro-
5	priate enrollment goals, disaggregated by
6	demographic subgroup, such as the inclu-
7	sion of pregnant and lactating women;
8	"(B) an explanation for how the sponsor
9	intends to meet such goals, including demo-
10	graphic-specific outreach and enrollment strate-
11	gies, study-site selection, clinical trial inclusion
12	and exclusion practices, and any diversity train-
13	ing for trial personnel; and
14	"(C) procedures for the public posting of
15	key information from the diversity action plan
16	that would be useful to patients and providers
17	on the sponsor's website; and
18	"(2) how sponsors should include in regular re-
19	ports to the Secretary—
20	"(A) the sponsor's progress in meeting the
21	goals referred to in paragraph (1)(A); and
22	"(B) if the sponsor does not expect to meet
23	such goals—

1	"(i) any updates needed to be made to
2	a diversity action plan referred to in para-
3	graph (1) to help meet such goals; and
4	"(ii) the sponsor's reasons for why the
5	sponsor does not expect to meet such
6	goals.
7	"(b) Issuance.—The Secretary shall—
8	"(1) not later than 12 months after the date of
9	enactment of this section, issue new draft guidance
10	or update existing draft guidance described in sub-
11	section (a); and
12	"(2) not later than 6 months after closing the
13	comment period on such draft guidance, finalize
14	such guidance.".
15	(e) Applicability.—Sections 505(i)(5) and
16	520(g)(9) of the Federal Food, Drug, and Cosmetic Act,
17	and section 351(a)(3)(B) of the Public Health Service Act,
18	as added by subsections (a), (b), and (c) of this section,
19	apply only with respect to clinical investigations with re-
20	spect to which enrollment commences after the date that
21	is 180 days after the publication of final guidance under
22	section 524B(b)(2) of the Federal Food, Drug, and Cos-
23	metic Act, as added by subsection (d).

1	SEC. 502. EVALUATION OF THE NEED FOR FDA AUTHORITY
2	TO MANDATE POSTAPPROVAL STUDIES OR
3	POSTMARKET SURVEILLANCE DUE TO INSUF-
4	FICIENT DEMOGRAPHIC SUBGROUP DATA.
5	(a) In General.—Not later than 2 years after the
6	date of publication of final guidance pursuant to section
7	524B(b)(2) of the Federal Food, Drug, and Cosmetic Act,
8	as added by section 501(d) of this Act, the Secretary of
9	Health and Human Services shall commence an evaluation
10	to assess whether additions or changes to statutes or regu-
11	lations are needed to assure that sponsors conduct post-
12	approval studies or postmarket surveillance when they do
13	not meet the enrollment goals submitted in their diversity
14	action plan under section $505(i)(5)$ or $520(g)(9)$ of the
15	Federal Food, Drug, and Cosmetic Act, or section
16	351(a)(3)(B) of the Public Health Service Act, as added
17	by subsection (a), (b), or (c) of section 501 of this Act.
18	(b) Determination and Reporting.—Not later
19	than 180 days after the commencement of the evaluation
20	under subsection (a), the Secretary of Health and Human
21	Services shall submit a report to the Congress on the out-
22	come of the such evaluation, including any recommenda-
2	tions related to additional needed authorities

1	SEC. 503. PUBLIC WORKSHOPS TO ENHANCE CLINICAL
2	TRIAL DIVERSITY.
3	(a) In General.—Not later than September 30,
4	2023, the Secretary of Health and Human Services, in
5	consultation with drug sponsors, medical device manufac-
6	turers, patients, and other stakeholders, shall convene one
7	or more public workshops to solicit input from stake-
8	holders on increasing the enrollment of historically under-
9	represented populations in clinical trials and encouraging
10	clinical trial participation that reflects the prevalence of
11	the disease or condition among demographic subgroups
12	and other topics, including—
13	(1) how and when to collect and present demo-
14	graphic subgroup and disease or condition preva-
15	lence data from clinical trials, including with respect
16	to—
17	(A) such data intended to support post-
18	approval study requirements; and
19	(B) the utilization of real world evidence
20	(as defined in section 505F(b) of the Federal
21	Food, Drug, and Cosmetic Act (21 U.S.C.
22	355g(b)));
23	(2) methodologies for assessing the diversity of
24	a patient population;

1	(3) methodologies for the dissemination of in-
2	formation to the public on clinical trial enrollment
3	demographic data;
4	(4) the establishment of goals for enrollment in
5	clinical trials with respect to the estimated preva-
6	lence in the United States of the disease or condition
7	for which the drug is being developed or inves-
8	tigated, disaggregated by demographic subgroup (in-
9	cluding by age group, race, ethnicity, and sex); and
10	(5) approaches to support inclusion of under-
11	represented populations and to encourage clinical
12	trial participation that reflects the prevalence of the
13	disease or condition in certain demographic sub-
14	groups, including with respect to—
15	(A) the establishment of inclusion and ex-
16	clusion criteria for certain demographic sub-
17	groups, such as pregnant and lactating women
18	and individuals with disabilities, including intel-
19	lectual or developmental disabilities;
20	(B) considerations regarding informed con-
21	sent with respect to individuals with intellectual
22	or developmental disabilities;
23	(C) clinical trial designs, including utiliza-
24	tion of decentralized trials or digital health
25	tools;

1	(D) clinical endpoints;
2	(E) biomarker selection; and
3	(F) studying analysis.
4	(b) Public Docket.—The Secretary of Health and
5	Human Services shall establish a public comment period
6	to receive written comments related to the topics ad-
7	dressed during each public workshop convened under this
8	section. The public comment period shall remain open for
9	60 days following the date on which each public workshop
10	is convened.
11	(c) Report.—Not later than 180 days after the date
12	of each public workshop convened under this section, the
13	Secretary of Health and Human Services shall make avail-
14	able on the public website of the Food and Drug Adminis-
15	tration a report on the topics discussed at such workshop.
16	The report shall include a summary of, and response to,
17	recommendations raised in such workshop.
18	SEC. 504. ANNUAL REPORT ON PROGRESS TO INCREASE DI-
19	VERSITY IN CLINICAL TRIALS AND STUDIES.
20	(a) In General.—Beginning not later than 2 years
21	after the date of enactment of this Act, and each year
22	thereafter, the Secretary of Health and Human Services
23	shall submit to the Congress, and publish on the public
24	website of the Food and Drug Administration, a report
25	that—

1 (1) summarizes, in aggregate, the diversity ac-2 tion plans received pursuant to section 505(i)(5) or 3 520(g)(9) of the Federal Food, Drug, and Cosmetic 4 Act, or section 351(a)(3)(B) of the Public Health Service Act, as added by subsection (a), (b), or (c) 5 6 of section 501 of this Act; and 7 (2) contains information on— 8 (A) whether the clinical trials conducted 9 with respect to such applications met the demo-10 graphic subgroup enrollment goals from the di-11 versity action plan submitted for such applica-12 tions; 13 (B) the reasons provided for why enroll-14 ment goals from submitted diversity action 15 plans were not met; 16 (C) any postmarket studies of a drug or 17 device in a demographic subgroup or subgroups 18 required or recommended by the Secretary 19 based on inadequate premarket clinical trial di-20 versity, including the status and completion 21 date of any such study; and 22 (D) additional authorities, if any, the Sec-23 retary plans to use or considers necessary to en-

sure compliance with the requirements of the

amendments made by section 501.

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- 1 (b) Confidentiality.—Nothing in this section shall
- 2 be construed as authorizing the Secretary of Health and
- 3 Human Services to disclose any information that is a
- 4 trade secret or confidential information subject to section
- 5 552(b)(4) of title 5, United States Code, or section 1905
- 6 of title 18, United States Code.
- 7 SEC. 505. PUBLIC MEETING ON CLINICAL TRIAL FLEXIBILI-
- 8 TIES INITIATED IN RESPONSE TO COVID-19
- 9 **PANDEMIC.**
- 10 (a) In General.—Not later than 180 days after the
- 11 date on which the COVID-19 emergency period ends, the
- 12 Secretary of Health and Human Services shall convene a
- 13 public meeting to discuss the recommendations provided
- 14 by the Food and Drug Administration during the COVID-
- 15 19 emergency period to mitigate disruption of clinical
- 16 trials, including recommendations detailed in the March
- 17 2020 guidance entitled "Conduct of Clinical Trials of
- 18 Medical Products During the COVID-19 Public Health
- 19 Emergency, Guidance for Industry, Investigators, and In-
- 20 stitutional Review Boards", and any subsequent updates
- 21 to such guidance. The Secretary of Health and Human
- 22 Services shall invite to such meeting representatives from
- 23 the pharmaceutical and medical device industries who
- 24 sponsored clinical trials during the COVID-19 emergency
- 25 period and organizations representing patients.

- 1 (b) Topics.—Not later than 90 days after the date
- 2 on which the public meeting under subsection (a) is con-
- 3 vened, the Secretary of Health and Human Services shall
- 4 make available on the public website of the Food and Drug
- 5 Administration a report on the topics discussed at such
- 6 meeting. Such topics shall include discussion of—
- 7 (1) the actions drug sponsors took to utilize 8 such recommendations and the frequency at which 9 such recommendations were employed;
 - (2) the characteristics of the sponsors, trials, and patient populations impacted by such recommendations;
 - (3) a consideration of how recommendations intended to mitigate disruption of clinical trials during the COVID-19 emergency period, including any recommendations to consider decentralized clinical trials when appropriate, may have affected access to clinical trials for certain patient populations, especially unrepresented racial and ethnic minorities; and
 - (4) recommendations for incorporating certain clinical trial disruption mitigation recommendations into current or additional guidance to improve clinical trial access and enrollment of diverse patient populations.

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(c) COVID-19 EMERGENCY PERIOD DEFINED.—In 1 this section, the term "COVID-19 emergency period" has the meaning given the term "emergency period" in section 3 4 1135(g)(1)(B) of the Social Security Act (42 U.S.C. 1320b-5(g)(1)(B). SEC. 506. DECENTRALIZED CLINICAL TRIALS. GUIDANCE.—The Secretary of Health 7 8 Human Services shall— 9 (1) not later than 12 months after the date of 10 enactment of this Act, issue draft guidance that ad-11 considerations for decentralized clinical 12 trials, including considerations regarding the engage-13 ment, enrollment, and retention of a meaningfully 14 diverse clinical population, with respect to race, eth-15 nicity, age, gender, and geographic location, when 16 appropriate; and 17 (2) not later than 6 months after closing the 18 comment period on such draft guidance, finalize 19 such guidance. 20 (b) CONTENT OF GUIDANCE.—The guidance under 21 subsection (a) shall address the following: 22 (1) Recommendations for how digital health 23 technology or other remote assessment options, such

as telehealth, could support decentralized clinical

trials, including guidance on considerations for se-

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1	lecting technological platforms and mediums, data
2	collection and use, data integrity and security, and
3	communication to study participants through digital
4	technology.
5	(2) Recommendations for subject recruitment
6	and retention, including considerations for sponsors
7	to minimize or reduce burdens for clinical trial par-
8	ticipants through the use of digital heath technology,
9	telehealth, local health care providers and labora-
10	tories, or other means.
11	(3) Recommendations with respect to the eval-
12	uation of data collected within a decentralized clin-
13	ical trial setting.
14	(c) Definition.—In this section, the term "decen-
15	tralized clinical trial" means a clinical trial in which some
16	or all of the trial-related activities occur at a location sepa-
17	rate from the investigator's location.
18	TITLE VI—GENERIC DRUG
19	COMPETITION
20	SEC. 601. INCREASING TRANSPARENCY IN GENERIC DRUG

- G
- 21 APPLICATIONS.
- 22 (a) IN GENERAL.—Section 505(j)(3) of the Federal
- 23 Food, Drug, and Cosmetic Act (21 U.S.C. 355(j)(3)) is
- amended by adding at the end the following:

- 1 "(H)(i) Upon request (in controlled correspondence 2 or otherwise) by a person that has submitted or intends 3 to submit an abbreviated application for a new drug under 4 this subsection or on the Secretary's own initiative during the review of such abbreviated application, the Secretary shall inform the person whether such new drug is quali-6 7 tatively and quantitatively the same as the listed drug. 8 "(ii) If the Secretary determines that such new drug is not qualitatively or quantitatively the same as the listed 10 drug, the Secretary shall identify and disclose to the per-11 son— "(I) the ingredient or ingredients that cause the 12 13 new drug not to be qualitatively or quantitatively the 14 same as the listed drug; and 15 "(II) for any ingredient for which there is an 16 identified quantitative deviation, the amount of such 17 deviation. 18 "(iii) If the Secretary determines that such new drug is qualitatively and quantitatively the same as the listed 19 drug, the Secretary shall not change or rescind such deter-20 21 mination after the submission of an abbreviated applica-22 tion for such new drug under this subsection unless—
- 23 "(I) the formulation of the listed drug has been 24 changed and the Secretary has determined that the

- 1 prior listed drug formulation was withdrawn for rea-
- 2 sons of safety or effectiveness; or
- 3 "(II) the Secretary makes a written determina-
- 4 tion that the prior determination must be changed
- 5 because an error has been identified.
- 6 "(iv) If the Secretary makes a written determination
- 7 described in clause (iii)(II), the Secretary shall provide no-
- 8 tice and a copy of the written determination to the person
- 9 making the request under clause (i).
- 10 "(v) The disclosures required by this subparagraph
- 11 are disclosures authorized by law under section 1905 of
- 12 title 18, United States Code.".
- (b) Guidance.—
- 14 (1) IN GENERAL.—Not later than one year
- after the date of enactment of this Act, the Sec-
- 16 retary of Health and Human Services shall issue
- guidance describing how the Secretary will deter-
- mine whether a new drug is qualitatively and quan-
- titatively the same as the listed drug (as such terms
- are used in section 505(j)(3)(H) of the Federal
- 21 Food, Drug, and Cosmetic Act, as added by sub-
- section (a)), including with respect to assessing pH
- adjusters.

1	(2) Process.—In issuing guidance as required
2	by paragraph (1), the Secretary of Health and
3	Human Services shall—
4	(A) publish draft guidance;
5	(B) provide a period of at least 60 days for
6	comment on the draft guidance; and
7	(C) after considering any comments re-
8	ceived, publish final guidance.
9	(c) Applicability.—Section 505(j)(3)(H) of the
10	Federal Food, Drug, and Cosmetic Act, as added by sub-
11	section (a), applies beginning on the date of enactment
12	of this Act, irrespective of the date on which the guidance
13	required by subsection (b) is finalized.
	SEC. 602. ENHANCING ACCESS TO AFFORDABLE MEDI-
14	SEC. 602. EMBANCING ACCESS TO AFFORDABLE MEDI-
1415	CINES.
15 16	CINES.
15 16 17	CINES. Section $505(j)(10)(A)$ of the Federal Food, Drug,
15 16 17	CINES. Section 505(j)(10)(A) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355(j)(10)(A)) is amended
15 16 17 18	CINES. Section 505(j)(10)(A) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355(j)(10)(A)) is amended by striking clauses (i) through (iv) and inserting the fol-
15 16 17 18 19	Section 505(j)(10)(A) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355(j)(10)(A)) is amended by striking clauses (i) through (iv) and inserting the following:
115 116 117 118 119 220	Section 505(j)(10)(A) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355(j)(10)(A)) is amended by striking clauses (i) through (iv) and inserting the following: "(i) a revision to the labeling of the listed drug
15 16 17 18 19 20 21	Section 505(j)(10)(A) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355(j)(10)(A)) is amended by striking clauses (i) through (iv) and inserting the following: "(i) a revision to the labeling of the listed drug has been approved by the Secretary within 90 days
15 16 17 18 19 20 21	Section 505(j)(10)(A) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355(j)(10)(A)) is amended by striking clauses (i) through (iv) and inserting the following: "(i) a revision to the labeling of the listed drug has been approved by the Secretary within 90 days of when the application is otherwise eligible for ap-

1	ject of the application not later than 60 days after
2	approval under this subsection of the application;
3	and
4	"(iii) the labeling revision described under
5	clause (i) does not include a change to the 'Warn-
6	ings' section of the labeling.".
7	TITLE VII—RESEARCH, DEVEL-
8	OPMENT, AND SUPPLY CHAIN
9	IMPROVEMENTS
10	Subtitle A—In General
11	SEC. 701. ANIMAL TESTING ALTERNATIVES.
12	Section 505 of the Federal Food, Drug, and Cosmetic
13	Act (21 U.S.C. 355) is amended—
14	(1) in subsection (b)(5)(B)(i)(II), by striking
15	"animal" and inserting "nonclinical tests";
16	(2) in subsection (i)—
17	(A) in paragraph (1)(A), by striking "pre-
18	clinical tests (including tests on animals)" and
19	inserting "nonclinical tests"; and
20	(B) in paragraph (2)(B), by striking "ani-
21	mal" and inserting "nonclinical tests"; and
22	(3) after subsection (y), by inserting the fol-
23	lowing:
24	"(z) Nonclinical Test Defined.—For purposes
25	of this section, the term 'nonclinical test' means a test con-

ducted in vitro, in silico, or in chemico, or a nonhuman in vivo test, that occurs before or during the clinical trial phase of the investigation of the safety and effectiveness 3 4 of a drug. Such test may include the following: 5 "(1) Cell-based assays. "(2) Organ chips and microphysiological sys-6 7 tems. 8 "(3) Sophisticated computer modeling. 9 "(4) Other nonhuman or human biology-based 10 test methods. "(5) Animal tests.". 11 12 SEC. 702. EMERGING TECHNOLOGY PROGRAM. 13 Chapter V of the Federal Food, Drug, and Cosmetic 14 Act (21 U.S.C. 201 et seq.) is amended by inserting after 15 section 566 of such Act (21 U.S.C. 360bbb-5) the following: 16 17 "SEC. 566A. EMERGING TECHNOLOGY PROGRAM. 18 "(a) Program Establishment.— 19 "(1) IN GENERAL.—The Secretary shall estab-20 lish a program to support the adoption of, and im-21 prove the development of, innovative approaches to 22 drug product design and manufacturing.

"(2) Actions.—In carrying out the program

under paragraph (1), the Secretary may—

23

1	"(A) facilitate and increase communication
2	between public and private entities, consortia,
3	and individuals with respect to innovative drug
4	product design and manufacturing;
5	"(B) solicit information regarding, and
6	conduct or support research on, innovative ap-
7	proaches to drug product design and manufac-
8	turing;
9	"(C) convene meetings with representatives
10	of industry, academia, other Federal agencies
11	international agencies, and other interested per-
12	sons, as appropriate;
13	"(D) convene working groups to support
14	drug product design and manufacturing re-
15	search and development;
16	"(E) support education and training for
17	regulatory staff and scientists related to innova-
18	tive approaches to drug product design and
19	manufacturing;
20	"(F) advance regulatory science related to
21	the development and review of innovative ap-
22	proaches to drug product design and manufac-
23	turing;
24	"(G) convene or participate in working
25	groups to support the harmonization of inter-

1	national regulatory requirements related to in-
2	novative approaches to drug product design and
3	manufacturing; and
4	"(H) award grants or contracts to carry
5	out or support the program under paragraph
6	(1).
7	"(3) Grants and contracts.—To seek a
8	grant or contract under this section, an entity shall
9	submit an application—
10	"(A) in such form and manner as the Sec-
11	retary may require; and
12	"(B) containing such information as the
13	Secretary may require, including a description
14	of—
15	"(i) how the entity will conduct the
16	activities to be supported through the
17	grant or contract; and
18	"(ii) how such activities will further
19	research and development related to, or
20	adoption of, innovative approaches to drug
21	product design and manufacturing.
22	"(b) GUIDANCE.—The Secretary shall—
23	"(1) issue or update guidance to help facilitate
24	the adoption of, and advance the development of, in-

1	novative approaches to drug product design and
2	manufacturing; and
3	"(2) include in such guidance descriptions of—
4	"(A) any regulatory requirements related
5	to the development or review of technologies re-
6	lated to innovative approaches to drug product
7	design and manufacturing, including updates
8	and improvements to such technologies after
9	product approval; and
10	"(B) data that can be used to demonstrate
11	the identity, safety, purity, and potency of
12	drugs manufactured using such technologies.
13	"(c) Report to Congress.—Not later than 4 years
14	after the date of enactment of this section, the Secretary
15	shall submit to the Committee on Energy and Commerce
16	of the House of Representatives and the Committee on
17	Health, Education, Labor, and Pensions of the Senate a
18	report containing—
19	"(1) an annual accounting of the allocation of
20	funds made available to carry out this section;
21	"(2) a description of how Food and Drug Ad-
22	ministration staff were utilized to carry out this sec-
23	tion and, as applicable, any challenges or limitations
24	related to staffing;

1	"(3) the number of meetings held or partici-
2	pated in by the Food and Drug Administration, in-
3	cluding meetings convened as part of a working
4	group described in subparagraph (D) or (G) of sub-
5	section (a)(2), and the topics of each such meeting;
6	and
7	"(4) the number of drug products approved or
8	licensed, after the date of enactment of this section,
9	using an innovative approach to drug product design
10	and manufacturing.
11	"(d) Authorization of Appropriations.—To
12	carry out this section, there is authorized to be appro-
13	priated \$20,000,000 for each fiscal year 2023 through
14	2027.".
15	SEC. 703. IMPROVING THE TREATMENT OF RARE DISEASES
16	AND CONDITIONS.
17	(a) Report on Orphan Drug Program.—
18	(1) IN GENERAL.—Not later than September
19	30, 2026, the Secretary shall submit to the Com-
20	mittee on Energy and Commerce of the House of
21	Representatives and the Committee on Health, Edu-
22	cation, Labor, and Pensions of the Senate a report
23	summarizing the activities of the Food and Drug
24	Administration related to designating drugs under

section 526 of the Federal Food, Drug, and Cos-

- metic Act (21 U.S.C. 360bb) for a rare disease or condition and approving such drugs under section 505 of such Act (21 U.S.C. 355) or licensing such drugs under section 351 of the Public Health Service Act (42 U.S.C. 262), including—
 - (A) the number of applications for such drugs under section 505 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355) or licensing such drugs under section 351 of the Public Health Service Act (42 U.S.C. 262) received by the Food and Drug Administration, the number of such applications accepted and rejected for filing, and the number of such applications pending, approved, and disapproved by the Food and Drug Administration;
 - (B) a description of trends in drug approvals for rare diseases and conditions across review divisions at the Food and Drug Administration;
 - (C) the extent to which the Food and Drug Administration is consulting with external experts pursuant to section 569(a)(2) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 360bbb-8(a)(2)) on topics pertaining to drugs for a rare disease or condition, including how

1	and when any such consultation is occurring;
2	and
3	(D) the Food and Drug Administration's
4	efforts to promote best practices in the develop-
5	ment of novel treatments for rare diseases, in-
6	cluding—
7	(i) reviewer training on rare disease-
8	related policies, methods, and tools; and
9	(ii) new regulatory science and coordi-
10	nated support for patient and stakeholder
11	engagement.
12	(2) Public availability.—The Secretary
13	shall make the report under paragraph (1) available
14	to the public, including by posting the report on the
15	website of the Food and Drug Administration.
16	(3) Information disclosure.—Nothing in
17	this subsection shall be construed to authorize the
18	disclosure of information that is prohibited from dis-
19	closure under section 1905 of title 18, United States
20	Code, or subject to withholding under paragraph (4)
21	of section 552(b), United States Code (commonly re-
22	ferred to as the "Freedom of Information Act").
23	(b) STUDY ON EUROPEAN UNION SAFETY AND EFFI-
24	CACY REVIEWS OF DRUGS FOR RARE DISEASES AND CON-
25	DITIONS.—

1	(1) IN GENERAL.—The Secretary of Health and
2	Human Services shall enter into a contract with an
3	appropriate entity to conduct a study on processes
4	for evaluating the safety and efficacy of drugs for
5	rare diseases or conditions in the United States and
6	the European Union, including—
7	(A) flexibilities, authorities, or mechanisms
8	available to regulators in the United States and
9	the European Union specific to rare diseases or
10	conditions;
11	(B) the consideration and use of supple-
12	mental data submitted during review processes
13	in the United States and the European Union,
14	including data associated with open label exten-
15	sion studies and expanded access programs spe-
16	cific to rare diseases or conditions;
17	(C) an assessment of collaborative efforts
18	between United States and European Union
19	regulators related to—
20	(i) product development programs
21	under review;
22	(ii) policies under development re-
23	cently issued; and
24	(iii) scientific information related to
25	product development or regulation; and

1	(D) recommendations for how Congress
2	can support collaborative efforts described in
3	subparagraph (C).
4	(2) Consultation.—The contract under para-
5	graph (1) shall provide for consultation with relevant
6	stakeholders, including—
7	(A) representatives from the Food and
8	Drug Administration and the European Medi-
9	cines Agency;
10	(B) rare disease or condition patients; and
11	(C) patient groups that—
12	(i) represent rare disease or condition
13	patients; and
14	(ii) have international patient out-
15	reach.
16	(3) Report.—The contract under paragraph
17	(1) shall provide for, not later than 2 years after the
18	date of enactment of this Act—
19	(A) the completion of the study under
20	paragraph (1); and
21	(B) the submission of a report on the re-
22	sults of such study to the Committee on Energy
23	and Commerce of the House of Representatives
24	and the Committee on Health, Education,
25	Labor, and Pensions of the Senate.

(4) Public availability.—The contract under 1 2 paragraph (1) shall provide for the appropriate enti-3 ty referred to in paragraph (1) to make the report 4 under paragraph (3) available to the public, includ-5 ing by posting the report on the website of the ap-6 propriate entity. 7 (c) Public Meeting.— 8 (1) IN GENERAL.—Not later than December 31, 9 2023, the Secretary of Health and Human Services, 10 acting through the Commissioner of Food and 11 Drugs, shall convene one or more public meetings to 12 solicit input from stakeholders regarding the ap-13 proaches described in paragraph (2). 14 APPROACHES.—The public meeting 15 meetings under paragraph (1) shall address ap-16 proaches to increasing and improving engagement 17 with rare disease or condition patients, groups rep-18 resenting such patients, rare disease or condition ex-19 perts, and experts on small population studies, in 20 order to improve the understanding with respect to 21 rare diseases or conditions of— 22 (A) patient burden; 23 (B) treatment options; and 24 (C) side effects of treatments, including—

1	(i) comparing the side effects of treat-
2	ments; and
3	(ii) understanding the risks of side ef-
4	fects relative to the health status of the pa-
5	tient and the progression of the disease or
6	condition.
7	(3) Public Docket.—The Secretary of Health
8	and Human Services shall establish a public docket
9	to receive written comments related to the ap-
10	proaches addressed during each public meeting
11	under paragraph (1). Such public docket shall re-
12	main open for 60 days following the date of each
13	such public meeting.
14	(4) Reports.—Not later than 180 days after
15	each public meeting under paragraph (1), the Com-
16	missioner of Food and Drugs shall develop and pub-
17	lish on the website of the Food and Drug Adminis-
18	tration a report on—
19	(A) the approaches discussed at the public
20	meeting; and
21	(B) any related recommendations.
22	(d) Consultation on the Science of Small
23	Population Studies.—Section 569(a)(2) of the Federal
24	Food, Drug, and Cosmetic Act (21 U.S.C. 360bbb-8(b))
25	is amended by adding at the end the following:

1	"(C) SMALL POPULATION STUDIES.—The
2	external experts on the list maintained pursuant
3	to subparagraph (A) may include experts on the
4	science of small population studies.".
5	(e) STUDY ON SUFFICIENCY AND USE OF FDA
6	MECHANISMS FOR INCORPORATING THE PATIENT AND
7	CLINICIAN PERSPECTIVE IN FDA PROCESSES RELATED
8	TO APPLICATIONS CONCERNING DRUGS FOR RARE DIS-
9	EASES OR CONDITIONS.—
10	(1) In General.—The Comptroller General of
11	the United States shall conduct a study on the use
12	of Food and Drug Administration mechanisms and
13	tools to ensure that patient and physician perspec-
14	tives are considered and incorporated throughout the
15	processes of the Food and Drug Administration—
16	(A) for approving or licensing under sec-
17	tion 505 of the Federal Food, Drug, or Cos-
18	metic Act (21 U.S.C. 355) or section 351 of the
19	Public Health Service Act (42 U.S.C. 262) a
20	drug designated as a drug for a rare disease or
21	condition under section 526 of the Federal
22	Food, Drug, and Cosmetic Act (21 U.S.C.
23	360bb); and

1	(B) in making any determination related
2	to such a drug's approval, including assessment
3	of the drug's—
4	(i) safety or effectiveness; or
5	(ii) postapproval safety monitoring.
6	(2) Topics.—The study under paragraph (1)
7	shall—
8	(A) identify and compare the processes
9	that the Food and Drug Administration has
10	formally put in place and utilized to gather ex-
11	ternal expertise (including patients, patient
12	groups, and physicians) on specific applications
13	for diseases or conditions affecting 20,000 or
14	fewer patients in the United States and specific
15	applications for diseases or conditions affecting
16	200,000 or fewer patients in the United States;
17	(B) examine tools or mechanisms to im-
18	prove efforts and initiatives of the Food and
19	Drug Administration to collect and consider
20	such external expertise with respect to applica-
21	tions for diseases or conditions affecting 20,000
22	or fewer patients in the United States com-
23	pared to applications for diseases or conditions
24	affecting 200,000 or fewer patients in the
25	United States throughout the application review

1	and approval or licensure processes, including
2	within internal benefit-risk assessments, advi-
3	sory committee processes, and postapproval
4	safety monitoring; and
5	(C) examine processes or alternatives to
6	address or resolve conflicts of interest that im-
7	pede the Food and Drug Administration in
8	gaining external expert input on rare diseases
9	or conditions with a limited set of clinical and
10	research experts.
11	(3) Report.—Not later than 2 years after the
12	date of enactment of this Act, the Comptroller Gen-
13	eral of the United States shall—
14	(A) complete the study under paragraph
15	(1);
16	(B) submit a report on the results of such
17	study to the Congress; and
18	(C) include in such report recommenda-
19	tions, if appropriate, for changes to the proc-
20	esses and authorities of the Food and Drug Ad-
21	ministration to improve the collection and con-
22	sideration of external expert opinions of pa-
23	tients, patient groups, and physicians with ex-
24	pertise in rare diseases or conditions, including

any specific recommendations for diseases or

- 1 conditions affecting 20,000 or fewer patients in
- 2 the United States.
- 3 (f) Definition.—In this section, the term "rare dis-
- 4 ease or condition" has the meaning given such term in
- 5 section 526(a)(2) of the Federal Food, Drug, and Cos-
- 6 metic Act (21 U.S.C. 360bb(a)(2)).

7 SEC. 704. ANTIFUNGAL RESEARCH AND DEVELOPMENT.

- 8 (a) Draft Guidance.—Not later than 3 years after
- 9 the date of the enactment of this Act, the Secretary of
- 10 Health and Human Services, acting through the Commis-
- 11 sioner of Food and Drugs, shall issue draft guidance for
- 12 industry for the purposes of assisting entities seeking ap-
- 13 proval under section 505 of the Federal Food, Drug, and
- 14 Cosmetic Act (21 U.S.C. 355) or licensure under section
- 15 351 of the Public Health Service Act (42 U.S.C. 262) of
- 16 antifungal therapies designed to treat coccidioidomycosis
- 17 (commonly known as Valley Fever).
- 18 (b) Final Guidance.—Not later than 18 months
- 19 after the close of the public comment period on the draft
- 20 guidance issued pursuant to subsection (a), the Secretary
- 21 of Health and Human Services, acting through the Com-
- 22 missioner of Food and Drugs, shall finalize the draft guid-
- 23 ance.
- (c) Workshop.—To assist entities developing pre-
- 25 ventive vaccines for fungal infections and coccidioidomy-

1	cosis, the Secretary of Health and Human Services shall
2	hold a public workshop.
3	SEC. 705. ADVANCING QUALIFIED INFECTIOUS DISEASE
4	PRODUCT INNOVATION.
5	(a) In General.—Section 505E of the Federal
6	Food, Drug, and Cosmetic Act (21 U.S.C. 355f) is amend-
7	ed—
8	(1) in subsection (e)—
9	(A) in paragraph (2), by striking "or" at
10	the end;
11	(B) in paragraph (3), by striking the pe-
12	riod at the end and inserting "; or"; and
13	(C) by adding at the end the following:
14	"(4) an application pursuant to section 351(a)
15	of the Public Health Service Act.";
16	(2) in subsection (d)(1), by inserting "of this
17	Act or section 351(a) of the Public Health Service
18	Act" after "section 505(b)"; and
19	(3) by amending subsection (g) to read as fol-
20	lows:
21	"(g) Qualified Infectious Disease Product.—
22	The term 'qualified infectious disease product' means a
23	drug, including an antibacterial or antifungal drug or a
24	biological product, for human use that—

1	"(1) acts directly on bacteria or fungi or on
2	substances produced by such bacteria or fungi; and
3	"(2) is intended to treat a serious or life-threat-
4	ening infection, including such an infection caused
5	by—
6	"(A) an antibacterial or antifungal resist-
7	ant pathogen, including novel or emerging in-
8	fectious pathogens; or
9	"(B) qualifying pathogens listed by the
10	Secretary under subsection (f).".
11	(b) Priority Review.—Section 524A(a) of the Fed-
12	eral Food, Drug, and Cosmetic Act (21 U.S.C. 360n–1(a))
13	is amended by inserting "of this Act or section 351(a) of
14	the Public Health Service Act that requires clinical data
15	(other than bioavailability studies) to demonstrate safety
16	or effectiveness" before the period at the end.
17	SEC. 706. ADVANCED MANUFACTURING TECHNOLOGIES
18	DESIGNATION PILOT PROGRAM.
19	Subchapter A of chapter V of the Federal Food,
20	Drug, and Cosmetic Act (21 U.S.C. 351 et seq.) is amend-
21	ed by inserting after section 506J (21 U.S.C. 356j) the
22	following:

1	"SEC. 506K. ADVANCED MANUFACTURING TECHNOLOGIES
2	DESIGNATION PILOT PROGRAM.
3	"(a) In General.—Not later than 1 year after the
4	date of enactment of this section, the Secretary shall ini-
5	tiate a pilot program under which persons may request
6	designation of an advanced manufacturing technology as
7	described in subsection (b).
8	"(b) Designation Process.—The Secretary shall
9	establish a process for the designation under this section
10	of methods of manufacturing drugs, including biological
11	products, and active pharmaceutical ingredients of such
12	drugs, as advanced manufacturing technologies. A method
13	of manufacturing, or a combination of manufacturing
14	methods, is eligible for designation as an advanced manu-
15	facturing technology if such method or combination of
16	methods incorporates a novel technology, or uses an estab-
17	lished technique or technology in a novel way, that will
18	substantially improve the manufacturing process for a
19	drug and maintain equivalent or provide superior drug
20	quality, including by—
21	"(1) reducing development time for a drug
22	using the designated manufacturing method; or
23	"(2) increasing or maintaining the supply of—
24	"(A) a drug that is described in section
25	506C(a) and is intended to treat a serious or
26	life-threatening condition; or

1	"(B) a drug that is on the drug shortage
2	list under section 506E.
3	"(c) Evaluation and Designation of an Ad-
4	VANCED MANUFACTURING TECHNOLOGY.—
5	"(1) Submission.—A person who requests des-
6	ignation of a method of manufacturing as an ad-
7	vanced manufacturing technology under this section
8	shall submit to the Secretary data or information
9	demonstrating that the method of manufacturing
10	meets the criteria described in subsection (b) in a
11	particular context of use. The Secretary may facili-
12	tate the development and review of such data or in-
13	formation by—
14	"(A) providing timely advice to, and inter-
15	active communication with, such person regard-
16	ing the development of the method of manufac-
17	turing; and
18	"(B) involving senior managers and experi-
19	enced staff of the Food and Drug Administra-
20	tion, as appropriate, in a collaborative, cross-
21	disciplinary review of the method of manufac-
22	turing, as applicable.
23	"(2) Evaluation and designation.—Not
24	later than 180 calendar days after the receipt of a
25	request under paragraph (1), the Secretary shall de-

- 1 termine whether to designate such method of manu-
- 2 facturing as an advanced manufacturing technology,
- 3 in a particular context of use, based on the data and
- 4 information submitted under paragraph (1) and the
- 5 criteria described in subsection (b).
- 6 "(d) Review of Advanced Manufacturing
- 7 Technologies.—If the Secretary designates a method of
- 8 manufacturing as an advanced manufacturing technology,
- 9 the Secretary shall—
- "(1) expedite the development and review of an
- application submitted under section 505 of this Act
- or section 351 of the Public Health Service Act, in-
- cluding supplemental applications, for drugs that are
- manufactured using a designated advanced manufac-
- turing technology and could help mitigate or prevent
- a shortage or improve manufacturing processes and
- maintain equivalent or provide superior drug quality,
- as described in subsection (b); and
- 19 "(2) allow the holder of an advanced technology
- designation, or a person authorized by the advanced
- 21 manufacturing technology designation holder, to ref-
- erence or rely upon, in an application submitted
- under section 505 of this Act or section 351 of the
- 24 Public Health Service Act, including a supplemental
- application, data and information about the des-

1	ignated advanced manufacturing technology for use
2	in manufacturing drugs in the same context of use
3	for which the designation was granted.
4	"(e) Implementation and Evaluation of Ad-
5	VANCED MANUFACTURING TECHNOLOGIES PILOT.—
6	"(1) Public meeting.—The Secretary shall
7	publish in the Federal Register a notice of a public
8	meeting, to be held not later than 180 days after the
9	date of enactment of this section, to discuss, and ob-
10	tain input and recommendations from relevant
11	stakeholders regarding—
12	"(A) the goals and scope of the pilot pro-
13	gram, and a suitable framework, procedures,
14	and requirements for such program; and
15	"(B) ways in which the Food and Drug
16	Administration will support the use of advanced
17	manufacturing technologies and other innova-
18	tive manufacturing approaches for drugs.
19	"(2) Pilot program guidance.—
20	"(A) IN GENERAL.—The Secretary shall—
21	"(i) not later than 180 days after the
22	public meeting under paragraph (1), issue
23	draft guidance regarding the goals and im-
24	plementation of the pilot program under
25	this section; and

1	"(ii) not later than 2 years after the
2	date of enactment of this section, issue
3	final guidance regarding the implementa-
4	tion of such program.
5	"(B) Content.—The guidance described
6	in subparagraph (A) shall address—
7	"(i) the process by which a person
8	may request a designation under sub-
9	section (b);
10	"(ii) the data and information that a
11	person requesting such a designation is re-
12	quired to submit under subsection (c), and
13	how the Secretary intends to evaluate such
14	submissions;
15	"(iii) the process to expedite the de-
16	velopment and review of applications under
17	subsection (d); and
18	"(iv) the criteria described in sub-
19	section (b) for eligibility for such a des-
20	ignation.
21	"(3) Report.—Not later than 3 years after the
22	date of enactment of this section and annually there-
23	after, the Secretary shall publish on the website of
24	the Food and Drug Administration and submit to
25	the Committee on Health, Education, Labor, and

1	Pensions of the Senate and the Committee on En-
2	ergy and Commerce of the House of Representatives
3	a report containing a description and evaluation of
4	the pilot program being conducted under this sec-
5	tion, including the types of innovative manufacturing
6	approaches supported under the program. Such re-
7	port shall include the following:
8	"(A) The number of persons that have re-
9	quested designations and that have been grant-
10	ed designations.
11	"(B) The number of methods of manufac-
12	turing that have been the subject of designation
13	requests and that have been granted designa-
14	tions.
15	"(C) The average number of calendar days
16	for completion of evaluations under subsection
17	(c)(2).
18	"(D) An analysis of the factors in data
19	submissions that result in determinations to
20	designate and not to designate after evaluation
21	under subsection $(c)(2)$.
22	"(E) The number of applications received
23	under section 505 of this Act or section 351 of
24	the Public Health Service Act, including supple-
25	mental applications, that have included an ad-

1	vanced manufacturing technology designated
2	under this section, and the number of such ap-
3	plications approved.
4	"(f) Sunset.—The Secretary—
5	"(1) may not consider any requests for designa-
6	tion submitted under subsection (c) after October 1,
7	2029; and
8	"(2) may continue all activities under this sec-
9	tion with respect to advanced manufacturing tech-
10	nologies that were designated pursuant to subsection
11	(d) prior to such date, if the Secretary determines
12	such activities are in the interest of the public
	*
13	health.".
13	· ·
	health.".
13 14	health.". SEC. 707. PUBLIC WORKSHOP ON CELL AND GENE THERA-
13 14 15	health.". SEC. 707. PUBLIC WORKSHOP ON CELL AND GENE THERA- PIES.
13 14 15 16	health.". SEC. 707. PUBLIC WORKSHOP ON CELL AND GENE THERA- PIES. Not later than 3 years after the date of the enact-
13 14 15 16	health.". SEC. 707. PUBLIC WORKSHOP ON CELL AND GENE THERA- PIES. Not later than 3 years after the date of the enact- ment of this Act, the Secretary of Health and Human
13 14 15 16 17 18	health.". SEC. 707. PUBLIC WORKSHOP ON CELL AND GENE THERA- PIES. Not later than 3 years after the date of the enact- ment of this Act, the Secretary of Health and Human Services, acting through the Commissioner of Food and
13 14 15 16 17 18	health.". SEC. 707. PUBLIC WORKSHOP ON CELL AND GENE THERA- PIES. Not later than 3 years after the date of the enact- ment of this Act, the Secretary of Health and Human Services, acting through the Commissioner of Food and Drugs, shall convene a public workshop with relevant
13 14 15 16 17 18 19 20 21	health.". SEC. 707. PUBLIC WORKSHOP ON CELL AND GENE THERA- PIES. Not later than 3 years after the date of the enact- ment of this Act, the Secretary of Health and Human Services, acting through the Commissioner of Food and Drugs, shall convene a public workshop with relevant stakeholders to discuss best practices on generating sci-
13 14 15 16 17 18 19 20 21	health.". SEC. 707. PUBLIC WORKSHOP ON CELL AND GENE THERA- PIES. Not later than 3 years after the date of the enact- ment of this Act, the Secretary of Health and Human Services, acting through the Commissioner of Food and Drugs, shall convene a public workshop with relevant stakeholders to discuss best practices on generating sci- entific data necessary to further facilitate the development

1	SEC. 708. REAUTHORIZATION OF BEST PHARMACEUTICALS
2	FOR CHILDREN.
3	Section 409I(d)(1) of the Public Health Service Act
4	(42 U.S.C. 284m) is amended by striking "2018 through
5	2022" and inserting "2023 through 2027".
6	SEC. 709. REAUTHORIZATION FOR HUMANITARIAN DEVICE
7	EXEMPTION AND DEMONSTRATION GRANTS
8	FOR IMPROVING PEDIATRIC AVAILABILITY.
9	(a) Humanitarian Device Exemption.—Section
10	520(m)(6)(A)(iv) of the Federal Food, Drug, and Cos-
11	metic Act (21 U.S.C. 360j(m)(6)(A)(iv)) is amended by
12	striking "2022" and inserting "2027".
13	(b) Pediatric Medical Device Safety and Im-
14	PROVEMENT ACT.—Section 305(e) of the Pediatric Med-
15	ical Device Safety and Improvement Act (Public Law
16	110–85) is amended by striking "2018 through 2022" and
17	inserting "2023 through 2027".
18	SEC. 710. REAUTHORIZATION OF PROVISION RELATED TO
19	EXCLUSIVITY OF CERTAIN DRUGS CON-
20	TAINING SINGLE ENANTIOMERS.
21	Section 505(u)(4) of the Federal Food, Drug, and
22	Cosmetic Act (21 U.S.C. 355(u)(4)) is amended by strik-
23	ing "2022" and inserting "2027".

1	SEC. 711. REAUTHORIZATION OF THE CRITICAL PATH PUB-
2	LIC-PRIVATE PARTNERSHIP PROGRAM.
3	Section 566(f) of the Federal Food, Drug, and Cos-
4	metic Act (21 U.S.C. 360bbb-5(f)) is amended by striking
5	" $\$6,000,000$ for each of fiscal years 2018 through 2022"
6	and inserting "\$10,000,000 for each of fiscal years 2023
7	through 2027".
8	SEC. 712. REAUTHORIZATION OF ORPHAN DRUG GRANTS.
9	Section 5 of the Orphan Drug Act (21 U.S.C. 360ee)
10	is amended—
11	(1) in subsection (a)—
12	(A) by striking "and (3)" and inserting
13	"(3)"; and
14	(B) by inserting before the period at the
15	end the following: ", and (4) developing regu-
16	latory science pertaining to the chemistry, man-
17	ufacturing, regulatory approval of, and controls
18	of individualized medical products to treat indi-
19	viduals with rare diseases or conditions"; and
20	(2) in subsection (c), by striking "2018 through
21	2022" and inserting "2023 through 2027".
22	Subtitle B—Inspections
23	SEC. 721. FACTORY INSPECTION.
24	(a) In General.—Section 704(a)(1) of the Federal
25	Food Drug and Cosmetic Act (21 U.S.C. 374(a)(1)) is

1	amended by striking "restricted devices" each place it ap-
2	pears and inserting "devices".
3	(b) Records or Other Information.—
4	(1) Establishments.—Section 704(a)(4)(A)
5	of the Federal Food, Drug, and Cosmetic Act (21
6	U.S.C. 374(a)(4)(A)) is amended—
7	(A) by striking "an establishment that is
8	engaged in the manufacture, preparation, prop-
9	agation, compounding, or processing of a drug"
10	and inserting "an establishment that is engaged
11	in the manufacture, preparation, propagation,
12	compounding, or processing of a drug or device,
13	or that is subject to inspection under paragraph
14	5(C),"; and
15	(B) by inserting after "a sufficient descrip-
16	tion of the records requested" the following:
17	"and a rationale for requesting such records or
18	other information in advance of, or in lieu of,
19	an inspection".
20	(2) Guidance.—
21	(A) IN GENERAL.—The Secretary of
22	Health and Human Services shall issue guid-
23	ance describing—
24	(i) circumstances in which the Sec-
25	retary intends to issue requests for records

1	or other information in advance of, or in
2	lieu of, an inspection under section
3	704(a)(4) of the Federal Food, Drug, and
4	Cosmetic Act, as amended by paragraph
5	(1);
6	(ii) processes for responding to such
7	requests electronically or in physical form;
8	and
9	(iii) factors the Secretary intends to
10	consider in evaluating whether such
11	records and other information are provided
12	within a reasonable timeframe, within rea-
13	sonable limits, and in a reasonable man-
14	ner, accounting for resource and other lim-
15	itations that may exist, including for small
16	businesses.
17	(B) Timing.—The Secretary of Health
18	and Human Services shall—
19	(i) not later than 1 year after the date
20	of enactment of this Act, issue draft guid-
21	ance under subparagraph (A); and
22	(ii) not later than 1 year after the
23	close of the comment period for such draft
24	guidance, issue final guidance under sub-
25	paragraph (A).

1	(c) BIORESEARCH MONITORING INSPECTIONS.—
2	(1) In general.—Section 704(a) of the Fed
3	eral Food, Drug, and Cosmetic Act (21 U.S.C
4	374(a)) is amended by adding at the end the fol-
5	lowing:
6	"(5) Bioresearch Monitoring Inspections.—
7	"(A) IN GENERAL.—The Secretary may, to en-
8	sure the accuracy and reliability of studies and
9	records or other information described in subpara-
10	graph (B) and to assess compliance with applicable
11	requirements under this Act or the Public Health
12	Service Act, enter sites and facilities specified in
13	subparagraph (C) in order to inspect such records or
14	other information.
15	"(B) Information subject to inspec
16	TION.—An inspection under this paragraph shall ex-
17	tend to all records and other information related to
18	the studies and submissions described in subpara-
19	graph (E), including records and information related
20	to the conduct, results, and analyses of, and the pro-
21	tection of human and animal trial participants par-
22	ticipating in, such studies.
23	"(C) SITES AND FACILITIES SUBJECT TO IN-
24	SPECTION.—

1	"(i) Sites and facilities described.—
2	The sites and facilities subject to inspection by
3	the Secretary under this paragraph are those
4	owned or operated by a person described in
5	clause (ii) and which are (or were) utilized by
6	such person in connection with—
7	"(I) developing an application or other
8	submission to the Secretary under this Act
9	or the Public Health Service Act related to
10	marketing authorization for a product de-
11	scribed in paragraph (1);
12	"(II) preparing, conducting, or ana-
13	lyzing the results of a study described in
14	subparagraph (E); or
15	"(III) holding any records or other in-
16	formation described in subparagraph (B).
17	"(ii) Persons described.—A person de-
18	scribed in this clause is—
19	"(I) the sponsor of an application or
20	submission specified in clause (i)(I);
21	"(II) a person engaged in any activity
22	described in clause (i) on behalf of such a
23	sponsor, through a contract, grant, or
24	other business arrangement with such
25	sponsor;

1	"(III) an institutional review board
2	or other individual or entity, engaged by
3	contract, grant, or other business arrange-
4	ment with a nonsponsor in preparing, col-
5	lecting, or analyzing records or other infor-
6	mation described in subparagraph (B); or
7	"(IV) any person not otherwise de-
8	scribed in this clause that conducts, or has
9	conducted, a study described in subpara-
10	graph (E) yielding records or other infor-
11	mation described in subparagraph (B).
12	"(D) Conditions of Inspection.—
13	"(i) Access to information subject to
14	INSPECTION.—Subject to clause (ii), an entity
15	that owns or operates any site or facility sub-
16	ject to inspection under this paragraph shall
17	provide the Secretary with access to records
18	and other information described in subpara-
19	graph (B) that is held by or under the control
20	of such entity, including—
21	"(I) permitting the Secretary to
22	record or copy such information for pur-
23	poses of this paragraph;
24	"(II) providing the Secretary with ac-
25	cess to any electronic information system

1	utilized by such entity to hold, process,
2	analyze, or transfer any records or other
3	information described in subparagraph
4	(B); and
5	"(III) permitting the Secretary to in-
6	spect the facilities, equipment, written pro-
7	cedures, processes, and conditions through
8	which records or other information de-
9	scribed in subparagraph (B) is or was gen-
10	erated, held, processed, analyzed, or trans-
11	ferred.
12	"(ii) No effect on applicability of
13	PROVISIONS FOR PROTECTION OF PROPRIETARY
14	INFORMATION OR TRADE SECRETS.—Nothing in
15	clause (i) shall negate, supersede, or otherwise
16	affect the applicability of provisions, under this
17	or any other Act, preventing or limiting the dis-
18	closure of confidential commercial information
19	or other information considered proprietary or
20	trade secret.
21	"(iii) Reasonableness of inspec-
22	TIONS.—An inspection under this paragraph
23	shall be conducted at reasonable times and
24	within reasonable limits and in a reasonable

manner.

1	"(E) STUDIES AND SUBMISSIONS DE-
2	SCRIBED.—The studies and submissions described in
3	this subparagraph are each of the following:
4	"(i) Clinical and nonclinical studies sub-
5	mitted to the Secretary in support of, or other-
6	wise related to, applications and other submis-
7	sions to the Secretary under this Act or the
8	Public Health Service Act for marketing au-
9	thorization of a product described in paragraph
10	(1).
11	"(ii) Postmarket safety activities conducted
12	under this Act or the Public Health Service
13	Act.
14	"(iii) Any other clinical investigation of—
15	"(I) a drug subject to section 505 or
16	512 of this Act or section 351 of the Pub-
17	lic Health Service Act; or
18	"(II) a device subject to section
19	520(g).
20	"(iv) Any other submissions made under
21	this Act or the Public Health Service Act with
22	respect to which the Secretary determines an
23	inspection under this paragraph is warranted in
24	the interest of public health.

1	"(F) CLARIFICATION.—This paragraph clarifies
2	the authority of the Secretary to conduct inspections
3	of the type described in this paragraph and shall not
4	be construed as a basis for inferring that, prior to
5	the date of enactment of this paragraph, the Sec-
6	retary lacked the authority to conduct such inspec-
7	tions, including under this Act or the Public Health
8	Service Act.".
9	(2) Review of processes and practices;
10	GUIDANCE FOR INDUSTRY.—
11	(A) IN GENERAL.—The Secretary of
12	Health and Human Services shall—
13	(i) review processes and practices in
14	effect as of the date of enactment of this
15	Act applicable to inspections of foreign and
16	domestic sites and facilities described in
17	subparagraph (C)(i) of section 704(a)(5) of
18	the Federal Food, Drug, and Cosmetic
19	Act, as added by paragraph (1); and
20	(ii) evaluate whether any updates are
21	needed to facilitate the consistency of such
22	processes and practices.
23	(B) GUIDANCE.—
24	(i) In General.—The Secretary of
25	Health and Human Services shall issue

1	guidance describing the processes and
2	practices applicable to inspections of sites
3	and facilities described in subparagraph
4	(C)(i) of section 704(a)(5) of the Federal
5	Food, Drug, and Cosmetic Act, as added
6	by paragraph (1), including with respect to
7	the types of records and information re-
8	quired to be provided, best practices for
9	communication between the Food and
10	Drug Administration and industry in ad-
11	vance of or during an inspection or request
12	for records or other information, and other
13	inspections-related conduct, to the extent
14	not specified in existing publicly available
15	Food and Drug Administration guides and
16	manuals for such inspections.
17	(ii) TIMING.—The Secretary of Health
18	and Human Services shall—
19	(I) not later than 18 months
20	after the date of enactment of this
21	Act, issue draft guidance under clause
22	(i); and
23	(II) not later than 1 year after
24	the close of the public comment period

1	for such draft guidance, issue final
2	guidance under clause (i).
3	SEC. 722. USES OF CERTAIN EVIDENCE.
4	Section 703 of the of the Federal Food, Drug, and
5	Cosmetic Act (21 U.S.C. 373) is amended by adding at
6	the end the following:
7	"(c) Applicability.—The limitations on the Sec-
8	retary's use of evidence obtained under this section, or any
9	evidence which is directly or indirectly derived from such
10	evidence, in a criminal prosecution of the person from
11	whom such evidence was obtained shall not apply to evi-
12	dence obtained under authorities other than this section,
13	unless such limitations are specifically incorporated by ref-
14	erence in such other authorities.".
15	SEC. 723. IMPROVING FDA INSPECTIONS.
16	(a) RISK FACTORS FOR ESTABLISHMENTS.—Section
17	510(h)(4) of the Federal Food, Drug, and Cosmetic Act
18	(21 U.S.C. 360(h)(4)) is amended—
19	(1) by redesignating subparagraph (F) as sub-
20	paragraph (G); and
21	(2) by inserting after subparagraph (E) the fol-
22	lowing:
23	"(F) The compliance history of establish-
24	ments in the country or region in which the es-
25	tablishment is located that are subject to regu-

1	lation under this Act, including the history of
2	violations related to products exported from
3	such country or region that are subject to such
4	regulation.".
5	(b) Use of Records.—Section 704(a)(4) of the
6	Federal Food, Drug, and Cosmetic Act (21 U.S.C. 374)
7	is amended—
8	(1) by redesignating subparagraph (C) as sub-
9	paragraph (D); and
10	(2) by inserting after subparagraph (B) the fol-
11	lowing:
12	"(C) The Secretary may rely on any records or other
13	information that the Secretary may inspect under this sec-
14	tion to satisfy requirements that may pertain to a
15	preapproval or risk-based surveillance inspection, or to re-
16	solve deficiencies found in such inspections, if applicable
17	and appropriate.".
18	(c) Recognition of Foreign Government In-
19	SPECTIONS.—Section 809 of the Federal Food, Drug, and
20	Cosmetic Act (21 U.S.C. 384e) is amended—
21	(1) in subsection $(a)(1)$, by inserting
22	"preapproval or" before "risk-based inspections";
23	and
24	(2) by adding at the end the following:
25	"(c) Periodic Review.—

"(1) IN GENERAL.—Beginning not later than 1
year after the date of the enactment of the Food
and Drug Amendments of 2022 the Secretary shall
periodically assess whether additional arrangements
and agreements with a foreign government or an
agency of a foreign government, as allowed under
this section, are appropriate.

"(2) Reports to congress.—Beginning not later than 4 years after the date of the enactment of the Food and Drug Amendments of 2022, and every 4 years thereafter, the Secretary shall submit to the Committee on Energy and Commerce of the House of Representatives and the Committee on Health, Education, Labor, and Pensions a report describing the findings and conclusions of each review conducted under paragraph (1).".

17 SEC. 724. GAO REPORT ON INSPECTIONS OF FOREIGN ES-

18 TABLISHMENTS MANUFACTURING DRUGS.

- 19 (a) IN GENERAL.—Not later than 18 months after
- 20 the date of the enactment of this Act, the Comptroller
- 21 General of the United States shall submit to the Com-
- 22 mittee on Energy and Commerce of the House of Rep-
- 23 resentatives and the Committee on Health, Education,
- 24 Labor and Pensions of the Senate a report on inspections
- 25 conducted by—

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1	(1) the Secretary of Health and Human Serv-
2	ices (in this section referred to as the "Secretary")
3	of foreign establishments pursuant to subsections (h)
4	and (i) of section 510 and 704 of the Federal Food,
5	Drug, and Cosmetic Act (21 U.S.C. 360, 374); or
6	(2) a foreign government or an agency of a for-
7	eign government pursuant to section 809 of such
8	Act (21 U.S.C. 384e).
9	(b) Contents.—The report conducted under sub-
10	section (a) shall include—
11	(1) what alternative tools, including remote in-
12	spections or remote evaluations, other countries are
13	utilizing to facilitate inspections of foreign establish-
14	ments;
15	(2) how frequently trusted foreign regulators
16	conduct inspections of foreign facilities that could be
17	useful to the Food and Drug Administration to re-
18	view in lieu of its own inspections;
19	(3) how frequently and under what cir-
20	cumstances, including for what types of inspections,
21	the Secretary utilizes existing agreements or ar-
22	rangements under section 809 of the Federal Food,
23	Drug, and Cosmetic Act (21 U.S.C. 384e) and
24	whether the use of such agreements could be appro-
25	priately expanded;

- (4) whether the Secretary has accepted reports of inspections of facilities in China and India conducted by entities with which they have entered into such an agreement or arrangement;
 - (5) what additional foreign governments or agencies of foreign governments the Secretary has considered entering into a mutual recognition agreement with and, if applicable, reasons why the Secretary declined to enter into a mutual recognition agreement with such foreign governments or agencies;
 - (6) what tools, if any, the Secretary used to facilitate inspections of domestic facilities that could also be effectively utilized to appropriately inspect foreign facilities;
 - (7) what steps the Secretary has taken to identify and evaluate tools and strategies the Secretary may use to continue oversight with respect to inspections when in-person inspections are disrupted;
 - (8) how the Secretary is considering incorporating alternative tools into the inspection activities conducted pursuant to the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 321 et seq.); and
 - (9) what steps the Secretary has taken to identify and evaluate how the Secretary may use alter-

1	native tools to address workforce shortages to carry
2	out such inspection activities.
3	SEC. 725. UNANNOUNCED FOREIGN FACILITY INSPECTIONS
4	PILOT PROGRAM.
5	(a) In General.—The Secretary of Health and
6	Human Services (referred to in this section as the "Sec-
7	retary") shall conduct a pilot program under which the
8	Secretary increases the conduct of unannounced surveil-
9	lance inspections of foreign human drug establishments
10	and evaluates the differences between such inspections of
11	domestic and foreign human drug establishments, includ-
12	ing the impact of announcing inspections to persons who
13	own or operate foreign human drug establishments in ad-
14	vance of an inspection. Such pilot program shall evalu-
15	ate—
16	(1) differences in the number and type of viola-
17	tions of section 501(a)(2)(B) of the Federal Food,
18	Drug, and Cosmetic Act (21 U.S.C. 351(a)(2)(B))
19	identified during unannounced and announced in-
20	spections of foreign human drug establishments and
21	any other significant differences between each type
22	of inspection;
23	(2) costs and benefits associated with con-
24	ducting announced and unannounced inspections of
25	foreign human drug establishments;

(3) barriers to conducting unannounced inspec-
tions of foreign human drug establishments and any
challenges to achieving parity between domestic and
foreign human drug establishment inspections; and
(4) approaches for mitigating any negative ef-
fects of conducting announced inspections of foreign
human drug establishments.
(b) Pilot Program Scope.—The inspections evalu-
ated under the pilot program under this section shall be
routine surveillance inspections and shall not include in-
spections conducted as part of the Secretary's evaluation
of a request for approval to market a drug submitted
under the Federal Food, Drug, and Cosmetic Act (21
U.S.C. 301 et seq.) or the Public Health Service Act (42
U.S.C. 201 et seq.).
(c) Pilot Program Initiation.—The Secretary
shall initiate the pilot program under this section not later
than 180 days after the date of enactment of this Act.
(d) Report.—The Secretary shall, not later than
180 days following the completion of the pilot program
under this section, make available on the website of the
Food and Drug Administration a final report on the pilot
program under this section, including—
(1) findings and any associated recommenda-

tions with respect to the evaluation under subsection

1	(a), including any recommendations to address iden-
2	tified barriers to conducting unannounced inspec-
3	tions of foreign human drug establishments;
4	(2) findings and any associated recommenda-
5	tions regarding how the Secretary may achieve par-
6	ity between domestic and foreign human drug in-
7	spections; and
8	(3) the number of unannounced inspections
9	during the pilot program that would not be unan-
10	nounced under existing practices.
11	SEC. 726. REAUTHORIZATION OF INSPECTION PROGRAM.
12	Section 704(g)(11) of the Federal Food, Drug, and
13	Cosmetic Act (21 U.S.C. 374(g)(11)) is amended by strik-
14	ing "2022" and inserting "2027".
15	SEC. 727. ENHANCING INTRA-AGENCY COORDINATION AND
16	PUBLIC HEALTH ASSESSMENT WITH REGARD
17	TO COMPLIANCE ACTIVITIES.
18	(a) Coordination.—Section 506D of the Federal
19	Food, Drug, and Cosmetic Act (21 U.S.C. 356d) is
20	amended by adding at the end the following:
21	"(g) Coordination.—The Secretary shall ensure

timely and effective internal coordination and alignment

among the field investigators of the Food and Drug Ad-

24 ministration and the staff of the Center for Drug Evalua-

1	tion and Research's Office of Compliance and Drug Short-
2	age Program regarding—
3	"(1) the reviews of reports shared pursuant to
4	section $704(b)(2)$; and
5	"(2) any feedback or corrective or preventive
6	actions in response to such reports.".
7	(b) Reporting.—
8	(1) In general.—Section 506C-1(a)(2) of the
9	Federal Food, Drug, and Cosmetic Act (21 U.S.C.
10	356c-1(a)(2)) is amended to read as follows:
11	"(2)(A) describes the communication between
12	the field investigators of the Food and Drug Admin-
13	istration and the staff of the Center for Drug Eval-
14	uation and Research's Office of Compliance and
15	Drug Shortage Program, including the Food and
16	Drug Administration's procedures for enabling and
17	ensuring such communication;
18	"(B) provides the number of reports described
19	in section 704(b)(2) that were required to be sent to
20	the appropriate offices of the Food and Drug Ad-
21	ministration and the number of such reports that
22	were sent; and
23	"(C) describes the coordination and alignment
24	activities undertaken pursuant to section 506D(o)."

1	(2) APPLICABILITY.—The amendment made by
2	paragraph (1) shall apply with respect to reports
3	submitted on or after March 31, 2023.
4	SEC. 728. REPORTING OF MUTUAL RECOGNITION AGREE-
5	MENTS FOR INSPECTIONS AND REVIEW AC-
6	TIVITIES.
7	(a) In General.—Not later than December 31,
8	2022, and annually thereafter, the Secretary of Health
9	and Human Services (referred to in this section as the
10	"Secretary") shall publish a report on the public website
11	of the Food and Drug Administration on the utilization
12	of agreements entered into pursuant to section 809 of the
13	Federal Food, Drug, and Cosmetic Act (21 U.S.C. 384e)
14	or otherwise entered into by the Secretary in the previous
15	fiscal year to recognize inspections between drug regu-
16	latory authorities across countries and international re-
17	gions with analogous review criteria to the Food and Drug
18	Administration, such as the Pharmaceutical Inspection
19	Co-Operation Scheme, the Mutual Recognition Agreement
20	with the European Union, and the Australia-Canada-
21	Singapore-Switzerland Consortium.
22	(b) Content.—The report under subsection (a) shall
23	include each of the following:
24	(1) The total number of establishments that are
25	registered under section 510(i) of the Federal Food.

1	Drug, and Cosmetic Act (21 U.S.C. 360(i)), and the
2	number of such establishments in each region of in-
3	terest.
4	(2) The total number of inspections conducted
5	at establishments described in paragraph (1),
6	disaggregated by inspections conducted—
7	(A) pursuant to an agreement or other rec-
8	ognition described in subsection (a); and
9	(B) by employees or contractors of the
10	Food and Drug Administration.
11	(3) Of the inspections described in paragraph
12	(2), the total number of inspections in each region
13	of interest.
14	(4) Of the inspections in each region of interest
15	reported pursuant to paragraph (3), the number of
16	inspections in each FDA inspection category.
17	(5) Of the number of inspections reported
18	under each of paragraphs (3) and (4)—
19	(A) the number of inspections which have
20	been conducted pursuant to an agreement or
21	other recognition described in subsection (a);
22	and
23	(B) the number of inspections which have
24	been conducted by employees or contractors of
25	the Food and Drug Administration.

1	(c) Definitions.—In this subsection:
2	(1) FDA INSPECTION CATEGORY.—The term
3	"FDA inspection category" means the following in-
4	spection categories:
5	(A) Inspections to support approvals of
6	changes to the manufacturing process of drugs
7	approved under section 505 of the Federal
8	Food, Drug, and Cosmetic Act (21 U.S.C. 355)
9	or section 351 of the Public Health Service Act
10	(42 U.S.C. 262).
11	(B) Surveillance inspections.
12	(C) For-cause inspections.
13	(2) REGION OF INTEREST.—The term "region
14	of interest" means China, India, the European
15	Union, and any other geographic region as the Sec-
16	retary determines appropriate.
17	SEC. 729. ENHANCING TRANSPARENCY OF DRUG FACILITY
18	INSPECTION TIMELINES.
19	Section 902 of the FDA Reauthorization Act of 2017
20	(21 U.S.C. 355 note) is amended to read as follows:
21	"SEC. 902. ANNUAL REPORT ON INSPECTIONS.
22	"Not later than 120 days after the end of each fiscal
23	year, the Secretary of Health and Human Services shall
24	post on the public website of the Food and Drug Adminis-
25	tration information related to inspections of facilities, in-

1	cluding inspections that are necessary for approval of a
2	drug under subsection (c) or (j) of section 505 of the Fed-
3	eral Food, Drug, and Cosmetic Act (21 U.S.C. 355), ap-
4	proval of a device under section 515 of such Act (21
5	U.S.C. 360e), or clearance of a device under section
6	510(k) of such Act (21 U.S.C. 360(k)) that were con-
7	ducted during the previous fiscal year. Such information
8	shall include the following:
9	"(1) The median time following a request from
10	staff of the Food and Drug Administration review-
11	ing an application or report to the beginning of the
12	inspection, including—
13	"(A) the median time for drugs described
14	in section 505(j)(11)(A)(i) of the Federal Food
15	Drug, and Cosmetic Act (21 U.S.C.
16	355(j)(11)(A)(i));
17	"(B) the median time for drugs described
18	in section 506C(a) of such Act (21 U.S.C.
19	356c(a)) only; and
20	"(C) the median time for drugs on the
21	drug shortage list in effect under section 506E
22	of such Act (21 U.S.C. 356f).
23	"(2) The median time from the issuance of a
24	report pursuant to section 704(b) of such Act (21
25	U.S.C. 374(b)) to the sending of a warning letter.

- issuance of an import alert, or holding of a regulatory meeting for inspections for which the Secretary concluded that regulatory or enforcement action was indicated, including the median time for
- 5 each category of drugs listed in subparagraphs (A)
- 6 through (C) of paragraph (1).

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- "(3) The median time from the sending of a warning letter, issuance of an import alert, or holding of a regulatory meeting to resolution of the actions indicated to address the conditions or practices observed during an inspection.
- "(4) The number of facilities that were unable to implement requested corrective or preventive actions following a report pursuant to such section 704(b), resulting in a withhold recommendation, including the number of such times for each category of drugs listed in subparagraphs (A) through (C) of paragraph (1).".

1	TITLE	VII	I—TRA	NSPA	RENCY,
2	PROC	RAM	INTE	GRITY	, AND
3	REGU	J LATO	RY	IMI	PROVE-
4	MEN'	ΓS			
5	SEC. 801. PRO	MPT REPO	RTS OF I	MARKETING	STATUS BY
6	I	HOLDERS O	F APPROV	ED APPLIC	ATIONS FOR
7	I	BIOLOGICAI	L PRODUC	TS.	
8	(a) In Gi	ENERAL.—	Section 50	6I of the F	ederal Food,
9	Drug, and Co	osmetic Act	(21 U.S	.C. 356i) is	amended—
10	(1) i	in subsection	on (a)—		
11		(A) in the	matter p	receding pa	ragraph (1),
12	by s	striking "T	he holder	of an app	olication ap-
13	prov	ed under	subsection	n (c) or (j) of section
14	505'	' and inser	rting "Th	e holder of	an applica-
15	tion	approved u	under sub	section (c)	or (j) of sec-
16	tion	505 of thi	s Act or	subsection ((a) or (k) of
17	secti	on 351 of	the Publ	ic Health S	Service Act";
18		(B) in pa	ragraph (2), by stril	king "estab-
19	lishe	ed name" a	and inser	ting "estab	lished name
20	(for	biological	products,	by proper i	name)"; and
21		(C) in par	ragraph (3), by strik	xing "or ab-
22	brev	iated appli	cation nu	mber" and	inserting ",
23	abbr	eviated ap	plication	number, or	biologies li-
24	cens	e applicatio	on number	c''; and	
25	(2) i	in subsectio	on (b)—		

(A) in the matter preceding paragraph (1), 1 2 by striking "The holder of an application approved under subsection (c) or (j)" and insert-3 ing "The holder of an application approved 4 5 under subsection (c) or (j) of section 505 of 6 this Act or subsection (a) or (k) of section 351 7 of the Public Health Service Act": 8 (B) in paragraph (1), by striking "estab-9 lished name" and inserting "established name (for biological products, by proper name)"; and 10 11 (C) in paragraph (2), by striking "or ab-12 breviated application number" and inserting ", 13 abbreviated application number, or biologics li-14 cense application number". 15 Additional One-Time Report.—Subsection (c) of section 506I of the Federal Food, Drug, and Cos-16 metic Act (21 U.S.C. 356i) is amended to read as follows: 17 18 "(c) Additional One-Time Report.—Within 180 days of the date of enactment of the Food and Drug 19 Amendments of 2022, all holders of applications approved 20 21 under subsection (a) or (k) of section 351 of the Public Health Service Act shall review the information in the list published under section 351(k)(9)(A) and shall submit a written notice to the Secretary—

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1	"(1) stating that all of the application holder's
2	biological products in the list published under sec-
3	tion 351(k)(9)(a) that are not listed as discontinued
4	are available for sale; or
5	"(2) including the information required pursu-
6	ant to subsection (a) or (b), as applicable, for each
7	of the application holder's biological products that
8	are in the list published under section 351(k)(9)(a)
9	and not listed as discontinued, but have been discon-
10	tinued from sale or never have been available for
11	sale.".
12	(c) Purple Book.—Section 506I of the Federal

- 13 Food, Drug, and Cosmetic Act (21 U.S.C. 356i) is amend-14 ed—
- 15 (1) by striking subsection (d) and inserting the following:
- "(d) Failure to Meet Requirements.—If a hold-18 er of an approved application fails to submit the informa-19 tion required under subsection (a), (b), or (c), the Sec-20 retary may—
- "(1) move the application holder's drugs from the active section of the list published under section 505(j)(7)(A) to the discontinued section of the list, except that the Secretary shall remove from the list in accordance with section 505(j)(7)(C) drugs the

Secretary determines have been withdrawn from sale
 for reasons of safety of effectiveness; and

"(2) identify the application holder's biological products as discontinued in the list published under section 351(k)(9)(A) of the Public Health Service Act, except that the Secretary shall remove from the list in accordance with section 351(k)(9)(B) of such Act biological products for which the license has been revoked or suspended for reasons of safety, purity, or potency."; and

(2) in subsection (e)—

(A) by inserting after the first sentence the following: "The Secretary shall update the list published under section 351(k)(9)(A) of the Public Health Service Act based on information provided under subsections (a), (b), and (c) by identifying as discontinued biological products that are not available for sale, except that biological products for which the license has been revoked or suspended for safety, purity, or potency reasons shall be removed from the list in accordance with section 351(k)(9)(B) of the Public Health Service Act.";

1	(B) by striking "monthly updates to the
2	list" and inserting "monthly updates to the lists
3	referred to in the preceding sentences"; and
4	(C) by striking "and shall update the list
5	based on" and inserting "and shall update such
6	lists based on".
7	(d) Technical Corrections.—Section 506I(e) of
8	the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
9	356i(e)) is amended—
10	(1) by striking "subsection $505(j)(7)(A)$ " and
11	inserting "section $505(j)(7)(A)$ "; and
12	(2) by striking "subsection $505(j)(7)(C)$ " and
13	inserting "section $505(j)(7)(C)$ ".
14	SEC. 802. ENCOURAGING BLOOD DONATION.
15	Section 3003 of the 21st Century Cures Act (21
16	U.S.C. 360bbb–8c note) is amended to read as follows:
17	"SEC. 3003. STREAMLINING PATIENT AND BLOOD DONOR
18	INPUT.
19	"Chapter 35 of title 44, United States Code, shall
20	not apply to the collection of information to which a re-
21	sponse is voluntary, to solicit—
22	"(1) the views and perspectives of patients
23	under section 569C of the Federal Food, Drug, and
24	Cosmetic Act (21 U.S.C. 360bbb-8c) (as amended
25	by section 3001) or section 3002; or

1	"(2) information from blood donors or potential
2	blood donors to support the development of rec-
3	ommendations by the Secretary of Health and
4	Human Services concerning blood donation.".
5	SEC. 803. REGULATION OF CERTAIN PRODUCTS AS DRUGS.
6	Section 503 of the Federal Food, Drug, and Cosmetic
7	Act (21 U.S.C. 353) is amended by adding at the end the
8	following:
9	"(h)(1) Any contrast agent, radioactive drug, or OTC $$
10	monograph drug shall be deemed to be a drug under sec-
11	tion 201(g) and not a device under section 201(h).
12	"(2) For purposes of this subsection:
13	"(A) The term 'contrast agent' means a drug
14	that is intended for use in conjunction with an appli-
15	cable medical imaging device, and—
16	"(i) is a diagnostic radiopharmaceutical, as
17	defined in sections 315.2 and 601.31 of title
18	21, Code of Federal Regulations (or any suc-
19	cessor regulations); or
20	"(ii) is a diagnostic agent that improves
21	the visualization of structure or function within
22	the body by increasing the relative difference in
23	signal intensity within the target tissue, struc-
24	ture, or fluid.

1	"(B) The term 'radioactive drug' has the mean-
2	ing given such term in section 310.3(n) of title 21,
3	Code of Federal Regulations (or any successor regu-
4	lations), except that such term does not include—
5	"(i) an implant or article similar to an im-
6	plant;
7	"(ii) an article that applies radiation from
8	outside of the body; or
9	"(iii) the radiation source of an article de-
10	scribed in (i) or (ii).
11	"(C) The term 'OTC monograph drug' has the
12	meaning given such term in section 744L.
13	"(3) Nothing in this subsection shall be construed as
14	allowing for the classification a product as a drug (as de-
15	fined in section 201(g)) if such product—
16	"(A) is not described in paragraph (1); and
17	"(B) meets the definition of a device under sec-
18	tion 201(h).".
19	SEC. 804. POSTAPPROVAL STUDIES AND PROGRAM INTEG-
20	RITY FOR ACCELERATED APPROVAL DRUGS.
21	(a) In General.—Section 506(c) of the Federal
22	Food, Drug, and Cosmetic Act (21 U.S.C. 356(c)) is
23	amended—
24	(1) by striking paragraph (2) and inserting the
25	following:

1	"(2) Limitation.—
2	"(A) IN GENERAL.—Approval of a product
3	under this subsection may be subject to 1 or
4	both of the following requirements:
5	"(i) That the sponsor conduct an ap-
6	propriate postapproval study or studies
7	(which may be augmented or supported by
8	real world evidence) to verify and describe
9	the predicted effect on irreversible mor-
10	bidity or mortality or other clinical benefit.
11	"(ii) That the sponsor submit copies
12	of all promotional materials related to the
13	product during the preapproval review pe-
14	riod and, following approval and for such
15	period thereafter as the Secretary deter-
16	mines to be appropriate, at least 30 days
17	prior to dissemination of the materials.
18	"(B) STUDIES NOT REQUIRED.—If the
19	Secretary does not require that the sponsor of
20	a product approved under accelerated approval
21	conduct a postapproval study under this para-
22	graph, the Secretary shall publish on the
23	website of the Food and Drug Administration
24	the rationale for why such study is not appro-

priate or necessary.

1	"(C) Postapproval study condi-
2	TIONS.—Not later than the time of approval of
3	a product under accelerated approval, the Sec-
4	retary shall specify the conditions for a post-
5	approval study or studies required to be con-
6	ducted under this paragraph with respect to
7	such product, which may include enrollment
8	targets, the study protocol, and milestones, in-
9	cluding the target date of study completion.
10	"(D) Studies begun before ap-
11	PROVAL.—The Secretary may require such
12	study or studies to be underway prior to ap-
13	proval."; and
14	(2) by striking paragraph (3) and inserting the
15	following:
16	"(3) Expedited withdrawal of Ap-
17	PROVAL.—
18	"(A) IN GENERAL.—The Secretary may
19	withdraw approval of a product approved under
20	accelerated approval using expedited procedures
21	described in subparagraph (B), if—
22	"(i) the sponsor fails to conduct any
23	required postapproval study of the product
24	with due diligence, including with respect

1	to conditions specified by the Secretary
2	under paragraph (2)(C);
3	"(ii) a study required to verify and
4	describe the predicted effect on irreversible
5	morbidity or mortality or other clinical
6	benefit of the product fails to verify and
7	describe such effect or benefit;
8	"(iii) other evidence demonstrates
9	that the product is not shown to be safe or
10	effective under the conditions of use; or
11	"(iv) the sponsor disseminates false or
12	misleading promotional materials with re-
13	spect to the product.
14	"(B) Expedited procedures de-
15	SCRIBED.—Expedited procedures described in
16	this subparagraph shall consist of, prior to the
17	withdrawal of accelerated approval—
18	"(i) providing the sponsor with—
19	"(I) due notice;
20	"(II) an explanation for the pro-
21	posed withdrawal;
22	"(III) an opportunity for a meet-
23	ing with the Commissioner of Food
24	and Drugs or the Commissioner's des-
25	ignee; and

1	"(IV) an opportunity for written
2	appeal to—
3	"(aa) the Commissioner of
4	Food and Drugs; or
5	"(bb) a designee of the
6	Commissioner who has not par-
7	ticipated in the proposed with-
8	drawal of approval (other than a
9	meeting pursuant to subclause
10	(III)) and is not a subordinate of
11	an individual (other than the
12	Commissioner) who participated
13	in such proposed withdrawal;
14	"(ii) providing an opportunity for
15	public comment on the notice proposing to
16	withdraw approval;
17	"(iii) the publication of a summary of
18	the public comments received, and the Sec-
19	retary's response to such comments, on the
20	website of the Food and Drug Administra-
21	tion; and
22	"(iv) convening and consulting an ad-
23	visory committee on issues related to the
24	proposed withdrawal, if requested by the
25	sponsor and if no such advisory committee

1	has previously advised the Secretary on
2	such issues with respect to the withdrawal
3	of the product prior to the sponsor's re-
4	quest.
5	"(4) Labeling.—
6	"(A) In general.—Subject to subpara-
7	graph (B), the label for a product approved
8	under accelerated approval shall include—
9	"(i) a statement indicating that the
10	product was approved under accelerated
11	approval;
12	"(ii) a statement indicating that con-
13	tinued approval of the product is subject to
14	postmarketing studies to verify clinical
15	benefit;
16	"(iii) identification of the surrogate or
17	intermediate endpoint or endpoints that
18	supported approval and any known limita-
19	tions of such surrogate or intermediate
20	endpoint or endpoints in determining clin-
21	ical benefit; and
22	"(iv) a succinct description of the
23	product and any uncertainty about antici-
24	pated clinical benefit and a discussion of

1	available evidence with respect to such clin-
2	ical benefit.
3	"(B) Applicability.—The labeling re-
4	quirements of subparagraph (A) shall apply
5	only to products approved under accelerated ap-
6	proval for which the predicted effect on irre-
7	versible morbidity or mortality or other clinical
8	benefit has not been verified.
9	"(5) Reporting.—Not later than September
10	30, 2025, the Secretary shall submit to the Com-
11	mittee on Energy and Commerce of the House of
12	Representatives and the Committee on Health, Edu-
13	cation, Labor, and Pensions of the Senate a report
14	describing circumstances in which the Secretary con-
15	sidered real world evidence submitted to support
16	postapproval studies required under this subsection
17	that were completed after the date of enactment of
18	the Food and Drug Amendments of 2022.".
19	(b) Reports of Postmarketing Studies.—Sec-
20	tion 506B(a) of the Federal Food, Drug, and Cosmetic
21	Act (21 U.S.C. 356b(a)) is amended—
22	(1) by redesignating paragraph (2) as para-
23	graph (3); and
24	(2) by inserting after paragraph (1) the fol-
25	lowing:

"(2) 1 ACCELERATED APPROVAL.—Notwith-2 standing paragraph (1), a sponsor of a drug ap-3 proved under accelerated approval shall submit to 4 the Secretary a report of the progress of any study 5 required under section 506(c), including progress to-6 ward any agreed upon enrollment targets, milestones, and other information as required by the 7 Secretary, not later than 180 days after the ap-8 9 proval of such drug and not less frequently than 10 every 180 days thereafter, until the study is com-11 pleted or terminated.". 12 (c) Guidance.— 13 (1) IN GENERAL.—The Secretary of Health and

- (1) IN GENERAL.—The Secretary of Health and Human Services shall issue guidance describing—
 - (A) how sponsor questions related to the identification of novel surrogate or intermediate clinical endpoints may be addressed in early-stage development meetings with the Food and Drug Administration;
 - (B) the use of novel clinical trial designs that may be used to conduct appropriate post-approval studies as may be required under section 506(c)(2)(A) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 356(c)(2)(A)), as amended by subsection (a); and

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1	(C) the expedited procedures described in
2	section 506(c)(3)(B) of the Federal Food,
3	Drug, and Cosmetic Act (21 U.S.C.
4	356(e)(3)(B)).
5	(2) Final Guidance.—The Secretary shall
6	issue—
7	(A) draft guidance under paragraph (1)
8	not later than 18 months after the date of en-
9	actment of this Act; and
10	(B) final guidance not later than 1 year
11	after the close of the public comment period on
12	each draft guidance.
13	(d) Rare Disease Endpoint Advancement
14	Рплот.—
15	(1) IN GENERAL.—The Secretary of Health and
16	Human Services shall establish a pilot program
17	under which the Secretary will establish procedures
18	to provide increased interaction with sponsors of
19	rare disease drug development programs for pur-
20	poses of advancing the development of efficacy
21	endpoints, including surrogate and intermediate
22	endpoints, for drugs intended to treat rare diseases,
23	including through—
24	(A) determining eligibility of participants
25	for such a program; and

1	(B) developing and implementing a process
2	for applying to, and participating in, such a
3	program.
4	(2) Public workshops.—The Secretary shall
5	conduct up to 3 public workshops, which shall be
6	completed not later than September 30, 2026, to
7	discuss topics relevant to the development of
8	endpoints for rare diseases, which may include dis-
9	cussions about—
10	(A) novel endpoints developed through the
11	pilot program established under this subsection;
12	and
13	(B) as appropriate, the use of real world
14	evidence and real world data to support the val-
15	idation of efficacy endpoints, including surro-
16	gate and intermediate endpoints, for rare dis-
17	eases.
18	(3) Report.—Not later than September 30,
19	2027, the Secretary shall submit to the Committee
20	on Energy and Commerce of the House of Rep-
21	resentatives and the Committee on Health, Edu-
22	cation, Labor, and Pensions of the Senate a report
23	describing the outcomes of the pilot program estab-

lished under this subsection.

1	(4) Guidance.—Not later than September 30,
2	2027, the Secretary shall issue guidance describing
3	best practices and strategies for development of effi-
4	cacy endpoints, including surrogate and intermediate
5	endpoints, for rare diseases.
6	(5) Sunset.—The Secretary may not accept
7	any new application or request to participate in the
8	program established by this subsection on or after
9	October 1, 2027.
10	SEC. 805. FACILITATING THE USE OF REAL WORLD EVI-
11	DENCE.
12	(a) GUIDANCE.—Not later than 1 year after the date
13	of the enactment of this Act, the Secretary of Health and
14	Human Services shall issue, or revise existing, guidance
15	on considerations for the use of real world data and real
16	world evidence to support regulatory decisionmaking, as
17	follows:
18	(1) With respect to drugs, such guidance shall
19	address—
20	(A) the use of such data and evidence to
21	support the approval of a drug application
22	under section 505 of the Federal Food, Drug,
23	and Cosmetic Act (21 U.S.C. 355) or a biologi-
24	cal product application under section 351 of the
25	Public Health Service Act (42 U.S.C. 262), or

1	to support an investigational use exemption
2	under section 505(i) of the Federal Food, Drug,
3	and Cosmetic Act or section 351(a)(3) of the
4	Public Health Service Act; and
5	(B) the use of such data and evidence ob-
6	tained as a result of the use of drugs author-
7	ized for emergency use under section 564 of the
8	Federal Food, Drug, and Cosmetic Act (21
9	U.S.C. 360bbb-3) in such applications, submis-
10	sions, or requests; and
11	(C) standards and methodologies which
12	may be used for collection and analysis of real
13	world evidence included in such applications,
14	submissions, or requests, as appropriate.
15	(2) With respect to devices, such guidance shall
16	address—
17	(A) the use of such data and evidence to
18	support the approval, clearance, or classification
19	of a device pursuant to an application or sub-
20	mission submitted under section 510(k),
21	513(f)(2), or 515 of the Federal Food, Drug,
22	and Cosmetic Act (21 U.S.C. 360(k),
23	360c(f)(2), 360e), or to support an investiga-
24	tional use exemption under section 520(g) of
25	such Act (21 U.S.C. 360i(g)); and

1	(B) the use of such data and evidence ob-
2	tained as a result of the use of devices author-
3	ized for emergency use under section 564 of the
4	Federal Food, Drug, and Cosmetic Act (21
5	U.S.C. 360bbb-3), in such applications, submis-
6	sions, or requests; and
7	(C) standards and methodologies which
8	may be used for collection and analysis of real
9	world evidence included in such applications,
10	submissions, or requests, as appropriate.
11	(b) Report to Congress.—Not later than 2 years
12	after the termination of the public health emergency deter-
13	mination by the Secretary of Health and Human Services
14	under section 564 of the Federal Food, Drug, and Cos-
15	metic Act (21 U.S.C. 360bbb-3) on February 4, 2020,
16	with respect to the Coronavirus Disease 2019 (COVID-
17	19), the Secretary shall submit a report to the Committee
18	on Energy and Commerce of the House of Representatives
19	and the Committee on Health, Education, Labor, and
20	Pensions of the Senate on—
21	(1) the number of applications submitted for
22	clearance or approval under sections 505, 510(k), or
23	515 of the Federal Food, Drug, and Cosmetic Act
24	(21 U.S.C. 355, $360(k)$, $360c(f)(2)$, $360e)$ or section
25	351 of the Public Health Service Act, for which an

1	authorization under section 564 of the Federal
2	Food, Drug, and Cosmetic Act (21 U.S.C. 360bbb-
3	3) was previously granted;
4	(2) of the number of applications so submitted,
5	the number of such applications—
6	(A) for which real world evidence was sub-
7	mitted and used to support a regulatory deci-
8	sion; and
9	(B) for which real world evidence was sub-
10	mitted and determined to be insufficient to sup-
11	port a regulatory decision; and
12	(3) a summary explanation of why, in the case
13	of applications described in paragraph (2)(B), real
14	world evidence could not be used to support regu-
15	latory decisions.
16	SEC. 806. MEDICAL DEVICES ADVISORY COMMITTEE MEET-
17	INGS.
18	(a) IN GENERAL.—The Secretary shall convene one
19	or more panels of the Medical Devices Advisory Committee
20	not less than once per year for the purpose of providing
21	advice to the Secretary on topics related to medical devices
22	in pandemic preparedness and response, including the
23	issues related to in vitro diagnostics.

- 1 (b) REQUIRED PANEL MEMBER.—A panel convened
- 2 under subsection (a) shall include at least 1 population
- 3 health-specific representative.
- 4 (c) Sunset.—This section shall cease to be effective
- 5 on October 1, 2027.
- 6 SEC. 807. ENSURING CYBERSECURITY OF MEDICAL DE-
- 7 VICES.
- 8 (a) In General.—Subchapter A of chapter V of the
- 9 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 351
- 10 et seq.), as amended by section 501, is further amended
- 11 by adding at the end the following:
- 12 "SEC. 524C. ENSURING CYBERSECURITY OF DEVICES.
- 13 "(a) In General.—For purposes of ensuring cyber-
- 14 security throughout the lifecycle of a cyber device, any per-
- 15 son who submits a premarket submission for the cyber de-
- 16 vice shall include such information as the Secretary may
- 17 require to ensure that the cyber device meets such cyberse-
- 18 curity requirements as the Secretary determines to be ap-
- 19 propriate to demonstrate a reasonable assurance of safety
- 20 and effectiveness, including at a minimum the cybersecu-
- 21 rity requirements under subsection (b).
- 22 "(b) Cybersecurity Requirements.—At a min-
- 23 imum, the manufacturer of a cyber device shall meet the
- 24 following cybersecurity requirements:

1	"(1) The manufacturer shall have a plan to ap-
2	propriately monitor, identify, and address in a rea-
3	sonable time postmarket cybersecurity vulnerabilities
4	and exploits, including coordinated vulnerability dis-
5	closure and procedures.
6	"(2) The manufacturer shall design, develop
7	and maintain processes and procedures to ensure the
8	device and related systems are cybersecure, and shall
9	make available updates and patches to the cyber de-
10	vice and related systems throughout the lifecycle of
11	the cyber device to address—
12	"(A) on a reasonably justified regular
13	cycle, known unacceptable vulnerabilities; and
14	"(B) as soon as possible out of cycle, crit-
15	ical vulnerabilities that could cause uncontrolled
16	risks.
17	"(3) The manufacturer shall provide in the la-
18	beling of the cyber device a software bill of mate-
19	rials, including commercial, open-source, and off-the-
20	shelf software components.
21	"(4) The manufacturer shall comply with such
22	other requirements as the Secretary may require to
23	demonstrate reasonable assurance of the safety and

effectiveness of the device for purposes of cybersecu-

1	rity, which the Secretary may require by an order
2	published in the Federal Register.
3	"(c) Substantial Equivalence.—In making a de-
4	termination of substantial equivalence under section
5	513(i) for a cyber device, the Secretary may—
6	"(1) find that cybersecurity information for the
7	cyber device described in the relevant premarket
8	submission in the cyber device's use environment is
9	inadequate; and
10	"(2) issue a nonsubstantial equivalence deter-
11	mination based on this finding.
12	"(d) Definition.—In this section:
13	"(1) Cyber device.—The term 'cyber device
14	means a device that—
15	"(A) includes software, including software
16	as or in a device;
17	"(B) is intended to connect to the internet
18	or
19	"(C) contains any such technological char-
20	acteristics that could be vulnerable to cyberse-
21	curity threats.
22	"(2) Lifecycle of the cyber device.—The
23	term 'lifecycle of the cyber device' includes the
24	postmarket lifecycle of the cyber device.

- 1 "(3) Premarket submission.—The term 'pre-
- 2 market submission' means any submission under
- 3 section 510(k), 513, 515(c), 515(f), or 520(m).
- 4 "(e) Exemption.—The Secretary may identify de-
- 5 vices or types of devices that are exempt from meeting
- 6 the cybersecurity requirements established by this section
- 7 and regulations promulgated pursuant to this section. The
- 8 Secretary shall publish in the Federal Register, and up-
- 9 date, as appropriate, a list of the devices and types of de-
- 10 vices so identified by the Secretary.".
- 11 (b) Prohibited Act.—Section 301(q) of the Fed-
- 12 eral Food, Drug, and Cosmetic Act (21 U.S.C. 331(q))
- 13 is amended by adding at the end the following:
- 14 "(3) The failure to comply with any requirement
- 15 under section 524C (relating to ensuring device cybersecu-
- 16 rity).".
- 17 (c) Adulteration.—Section 501 of the Federal
- 18 Food, Drug, and Cosmetic Act (21 U.S.C. 351) is amend-
- 19 ed by inserting after paragraph (j) the following:
- 20 "(k) If it is a device subject to the requirements set
- 21 forth in section 524C (relating to ensuring device cyberse-
- 22 curity) and fails to comply with any requirement under
- 23 that section.".

(d) Misbranding.—Section 502(t) of the Federal 1 2 Food, Drug, and Cosmetic Act (21 U.S.C. 352(t)) is amended— 3 (1) by striking "or (3)" and inserting "(3)"; 4 5 and 6 (2) by inserting before the period at the end the 7 following: ", or (4) to furnish a software bill of ma-8 terials as required under section 524C (relating to 9 ensuring device cybersecurity)". 10 SEC. 808. PUBLIC DOCKET ON PROPOSED MODIFICATIONS 11 TO APPROVED STRATEGIES. 12 (a) IN GENERAL.—Not later than 90 days after the 13 date of the enactment of this Act, the Secretary of Health and Human Services shall open a public docket for the 14 15 submission of public comments regarding factors related to patient access to a drug that is subject to a risk evalua-16 tion and mitigation strategy and the administration or prescribing of such drug by health care providers that 18 19 should be taken into consideration when a proposed modi-20 fication to such strategy is reviewed under section 505– 21 1(h) of the Federal Food, Drug, and Cosmetic Act (21)

U.S.C. 255–1(h)). The Secretary may close such public

docket not earlier than 90 days after such docket is

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opened.

1	(b) GAO REPORT.—Not later than December 31,
2	2026, the Comptroller General of the United States shall
3	submit to the Committee on Energy and Commerce of the
4	House of Representatives and the Committee on Health,
5	Education, Labor, and Pensions of the Senate a report
6	on—
7	(1) the number of proposed modifications to an
8	approved risk evaluation and mitigation strategy the
9	Secretary has granted under section 505–1(h) of the
10	Federal Food, Drug, and Cosmetic Act (21 U.S.C.
11	255–1(h));
12	(2) any issues affecting patient access to the
13	drug that is subject to the strategy or considerations
14	with respect to the administration or prescribing of
15	such drug by health care providers that arose as a
16	result of such modifications; and
17	(3) how such issues were resolved, as applica-
18	ble.
19	SEC. 809. FACILITATING EXCHANGE OF PRODUCT INFOR-
20	MATION PRIOR TO APPROVAL.
21	(a) In General.—Section 502 of the Federal Food,
22	Drug, and Cosmetic Act (21 U.S.C. 352) is amended
23	(1) in paragraph (a), by striking "drug" each
24	place it appears and inserting "drug or device";

1 (2) in paragraph (a)(2)(B), by striking "under 2 section 505 or under section 351 of the Public Health Service Act for such drug" and inserting 3 "under section 505, 510(k), 513, or 515 of this Act 4 5 or section 351 of the Public Health Service Act"; 6 and 7 (3) by adding at the end the following: "(gg)(1) Unless its labeling bears adequate directions 8 for use in accordance with paragraph (f), except that (in 10 addition to drugs or devices that conform with exemptions pursuant to such paragraph) no drug or device shall be 11 12 considered misbranded under such paragraph through the 13 provision of product information to a payor, formulary 14 committee, or other similar entity with knowledge and ex-15 pertise in the area of health care economic analysis carrying out its responsibilities for the selection of drugs or 16 devices for coverage or reimbursement if the product infor-18 mation relates to an investigational drug or device or in-19 vestigational use of a drug or device that is approved, 20 cleared, granted marketing authorization, or licensed 21 under section 505, 510(k), 513(f)(2), or 515 of this Act 22 or section 351 of the Public Health Service Act (as appli-23 cable), provided— "(A) the product information includes— 24

1	"(i) a clear statement that the investiga-
2	tional drug or device or investigational use of a
3	drug or device has not been approved, cleared,
4	granted marketing authorization, or licensed
5	under section 505, 510(k), 513(f)(2), or 515 of
6	this Act or section 351 of the Public Health
7	Service Act (as applicable) and that the safety
8	and effectiveness of the drug or device or use
9	has not been established;
10	"(ii) information related to the stage of de-
11	velopment of the drug or device involved, such
12	as—
13	"(I) the status of any study or studies
14	in which the investigational drug or device
15	or investigational use is being investigated;
16	"(II) how the study or studies relate
17	to the overall plan for the development of
18	the drug or device; and
19	"(III) whether a premarket applica-
20	tion, premarket notification, or request for
21	classification for the investigational drug
22	or device or investigational use has been
23	submitted to the Secretary and when such
24	a submission is planned;

1	"(iii) in the case of information that in-
2	cludes factual presentations of results from
3	studies, which shall not be selectively presented,
4	a description of—
5	"(I) all material aspects of study de-
6	sign, methodology, and results; and
7	"(II) all material limitations related
8	to the study design, methodology, and re-
9	sults;
10	"(iv) where applicable, a prominent state-
11	ment disclosing the indication or indications for
12	which the Food and Drug Administration has
13	approved, granted marketing authorization,
14	cleared, or licensed the product pursuant to sec-
15	tion 505, 510(k), 513(f)(2), or 515 of this Act
16	or section 351 of the Public Health Service Act,
17	and a copy of the most current approved label-
18	ing; and
19	"(v) updated information, if previously
20	communicated information becomes materially
21	outdated as a result of significant changes or as
22	a result of new information regarding the prod-
23	uct or its review status; and
24	"(B) the product information does not in-
25	clude—

1	"(i) information that represents that an
2	unapproved product—
3	"(I) has been approved, cleared,
4	granted marketing authorization, or li-
5	censed under section 505, 510(k),
6	513(f)(2), or 515 of this Act or section
7	351 of the Public Health Service Act (as
8	applicable); or
9	"(II) has otherwise been determined
10	to be safe or effective for the purpose or
11	purposes for which the drug or device is
12	being studied; or
13	"(ii) information that represents that an
14	unapproved use of a drug or device that has
15	been so approved, granted marketing authoriza-
16	tion, cleared, or licensed—
17	"(I) is so approved, granted mar-
18	keting authorization, cleared, or licensed;
19	or
20	"(II) that the product is safe or effec-
21	tive for the use or uses for which the drug
22	or device is being studied.
23	"(2) For purposes of this subsection, the term 'prod-
24	uct information' includes—

1	"(A) information describing the drug or device
2	(such as drug class, device description, and fea-
3	tures);
4	"(B) information about the indication or indica-
5	tions being investigated;
6	"(C) the anticipated timeline for a possible ap-
7	proval, clearance, marketing authorization, or licen-
8	sure pursuant to section 505, 510(k), 513, or 515
9	of this Act or section 351 of the Public Health Serv-
10	ice Act;
11	"(D) drug or device pricing information;
12	"(E) patient utilization projections;
13	"(F) product-related programs or services; and
14	"(G) factual presentations of results from stud-
15	ies that do not characterize or make conclusions re-
16	garding safety or efficacy.".
17	(b) GAO STUDY AND REPORT.—Beginning on the
18	date that is 5 years and 6 months after the date of enact-
19	ment of this Act, the Comptroller General of the United
20	States shall conduct a study on the provision and use of
21	information pursuant to section 502(gg) of the Federal
22	Food, Drug, and Cosmetic Act, as added by this sub-
23	section (a), between manufacturers of drugs and devices
24	(as defined in section 201 of the Federal Food, Drug, and
25	Cosmetic Act (21 U.S.C. 321)) and entities described in

- 1 such section 520(gg). Such study shall include an analysis2 of the following:
- (1) The types of information communicated be tween such manufacturers and payors.
 - (2) The manner of communication between such manufacturers and payors.
 - (3)(A) Whether such manufacturers file a submission for approval, marketing authorization, clearance, or licensing of a new drug or device or the new use of a drug or device that is the subject of communication between such manufacturers and payors under section 502(gg) of the Federal Food, Drug, and Cosmetic Act, as added by subsection (a).
 - (B) How frequently the Food and Drug Administration approves, grants marketing authorization, clears, or licenses the new drug or device or new use.
 - (C) The timeframe between the initial communications permitted under section 502(gg) of the Federal Food, Drug, and Cosmetic Act, as added by subsection (a), regarding an investigational drug or device or investigational use, and the initial marketing of such drug or device.

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1	SEC. 810. BANS OF DEVICES FOR ONE OR MORE INTENDED
2	USES.
3	(a) In General.—Section 516(a) of the Federal
4	Food, Drug, and Cosmetic Act (21 U.S.C. 360f(a)) is
5	amended—
6	(1) in paragraph (1), by inserting "for one or
7	more intended use" before the semicolon at the end;
8	and
9	(2) in the matter following paragraph (2), by
10	inserting "for any such intended use or uses. A de-
11	vice that is banned for one or more intended uses is
12	not a legally marketed device under section 1006
13	when intended for such use or uses" after "banned
14	device".
15	(b) Specific Devices Deemed Banned.—Section
16	516 of the Federal Food, Drug, and Cosmetic Act (21
17	U.S.C. 360f) is further amended by adding at the end the
18	following:
19	"(c) Specific Device Banned.—Electrical stimula-
20	tion devices that apply a noxious electrical stimulus to a
21	person's skin intended to reduce or cease self-injurious be-
22	havior or aggressive behavior are deemed to be banned de-
23	vices, as described in subsection (a). Such devices are
24	banned unless or until the Secretary promulgates a regula-
25	tion to make such devices no longer banned based on a

26 finding that such devices do not present an unreasonable

1	and substantial risk of illness or injury, or that such risk
2	can be corrected or eliminated by labeling.".
3	SEC. 811. CLARIFYING APPLICATION OF EXCLUSIVE AP-
4	PROVAL, CERTIFICATION, OR LICENSURE
5	FOR DRUGS DESIGNATED FOR RARE DIS-
6	EASES OR CONDITIONS.
7	Section 527 of the Federal Food, Drug, and Cosmetic
8	Act (21 U.S.C. 360cc) is amended—
9	(1) in subsection (a), in the matter following
10	paragraph (2), by striking "same disease or condi-
11	tion" and inserting "same indication or use for
12	which the Secretary has approved or licensed such
13	drug'';
14	(2) in subsection (b)—
15	(A) in the matter preceding paragraph (1),
16	by striking "same rare disease or condition"
17	and inserting "same indication or use for which
18	the Secretary has approved or licensed such
19	drug''; and
20	(B) in paragraph (1), by striking "with the
21	disease or condition for which the drug was des-
22	ignated" and inserting "for whom the drug is
23	indicated"; and

1	(3) in subsection (c), by striking "same rare
2	disease or condition" and inserting "same indication
3	or use".
4	SEC. 812. GAO REPORT ON THIRD-PARTY REVIEW.
5	Not later than September 30, 2026, the Comptroller
6	General of the United States shall submit to the Com-
7	mittee on Energy and Commerce of the House of Rep-
8	resentatives and the Committee on Health, Education,
9	Labor, and Pensions of the Senate a report on the third-
10	party review program described in section 523 of the Fed-
11	eral Food, Drug, and Cosmetic Act (21 U.S.C. 360m).
12	Such report shall include—
13	(1) a description of the financial and staffing
14	resources used to carry out such program;
15	(2) a description of actions taken by the Sec-
16	retary pursuant section 523(b)(2)(C) of the Federal
17	Food, Drug, and Cosmetic Act (21 U.S.C.
18	360 m(b)(2)(C); and
19	(3) the results of an audit of the performance
20	of select persons accredited under such program.
21	SEC. 813. REAUTHORIZATION OF DEVICE PILOT PROJECTS.
22	Section 519(i)(10) of the Federal Food, Drug, and
23	Cosmetic Act (21 U.S.C. 360i(i)(10)) is amended by strik-
24	ing "2022" and inserting "2027".

1	SEC. 814. REPORTING ON PENDING GENERIC DRUG APPLI-
2	CATIONS AND PRIORITY REVIEW APPLICA-
3	TIONS.
4	Section 807 of the FDA Reauthorization Act of 2017
5	(Public Law 115–52) is amended, in the matter preceding
5	paragraph (1), by striking "2022" and inserting "2027".
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