

118TH CONGRESS
1ST SESSION

S. 1584

To amend the Internal Revenue Code of 1986 to provide a refundable tax credit for certain teachers as a supplement to State efforts to provide teachers with a livable wage, and for other purposes.

IN THE SENATE OF THE UNITED STATES

MAY 11, 2023

Mr. BOOKER (for himself, Mr. PADILLA, Mr. HEINRICH, Mr. BLUMENTHAL, Mr. MENENDEZ, and Mr. VAN HOLLEN) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend the Internal Revenue Code of 1986 to provide a refundable tax credit for certain teachers as a supplement to State efforts to provide teachers with a livable wage, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Respect, Advancement,
5 and Increasing Support for Educators Act of 2023” or
6 the “RAISE Act of 2023”.

7 **SEC. 2. REFUNDABLE TEACHER TAX CREDIT.**

8 (a) ALLOWANCE OF TAX CREDIT.—

1 (1) IN GENERAL.—Subpart C of part IV of sub-
2 chapter A of chapter 1 of the Internal Revenue Code
3 of 1986 is amended by inserting after section 36B
4 the following new section:

5 **“SEC. 36C. TEACHER TAX CREDIT.**

6 “(a) CREDIT ALLOWED.—In the case of an individual
7 who is an eligible educator during school years ending with
8 or within the taxable year, there shall be allowed as a cred-
9 it against the tax imposed by this chapter an amount
10 equal to the sum of—

11 “(1) \$1,000, plus

12 “(2) in the case of an eligible educator who is
13 employed at a qualifying school, the applicable
14 amount.

15 “(b) APPLICABLE AMOUNT.—For purposes of sub-
16 section (a), the applicable amount is the amount which
17 bears the same ratio (not to exceed one) to \$14,000
18 (\$9,000, in the case of any early childhood educator with-
19 out a bachelor’s degree) as—

20 “(1) the number of percentage points by which
21 the student poverty ratio for such qualifying school
22 exceeds 39 percent, bears to

23 “(2) 36 percentage points.

24 “(c) ELIGIBLE EDUCATOR.—For purposes of this
25 section—

1 “(1) IN GENERAL.—The term ‘eligible educator’
2 means—

3 “(A) any elementary or secondary teacher,
4 and

5 “(B) any early childhood educator.

6 “(2) ELEMENTARY OR SECONDARY TEACHER.—

7 “(A) IN GENERAL.—The term ‘elementary
8 or secondary teacher’ means an individual
9 who—

10 “(i) is a teacher of record who pro-
11 vides direct classroom teaching (or class-
12 room-type teaching in a nonclassroom set-
13 ting) in a public elementary school or a
14 public secondary school for not less than
15 75 percent of the normal or statutory
16 number of hours of work for a full-time
17 teacher over a complete school year (as de-
18 termined by the State in which the school
19 is located),

20 “(ii) meets the applicable require-
21 ments for State certification and licensure
22 in the State in which such school is located
23 in the subject area in which the individual
24 is the teacher of record, and

1 “(iii) has met the requirements of
2 clauses (i) and (ii) for a period of not less
3 than 1 year before the first day of the tax-
4 able year.

5 “(B) TEACHER OF RECORD.—For pur-
6 poses of subparagraph (A), the term ‘teacher of
7 record’ means a teacher who has been assigned
8 the responsibility for specified pupils’ learning
9 in a grade, subject, or course as reflected on the
10 school’s official record of attendance.

11 “(3) EARLY CHILDHOOD EDUCATOR.—The
12 term ‘early childhood educator’ means an individual
13 who—

14 “(A) has a Child Development Associate
15 credential (or an equivalent credential), or has
16 an associate’s degree or higher,

17 “(B) meets the applicable requirements for
18 State certification, licensure, or permitting
19 under State law for early childhood education,

20 “(C) has primary responsibility for the
21 learning and development of children in an
22 early childhood education program (as defined
23 in section 103 of the Higher Education Act of
24 1965 (20 U.S.C. 1003)) for not less than 75
25 percent of the normal or statutory number of

1 hours of work for a full-time teacher over a
 2 complete program year, as determined by the
 3 Secretary of Health and Human Services, and

4 “(D) has met the requirements of subpara-
 5 graphs (A), (B), and (C) for a period of not
 6 less than 1 year before the first day of the tax-
 7 able year.

8 “(d) QUALIFYING SCHOOL.—

9 “(1) IN GENERAL.—The term ‘qualifying
 10 school’ means, with respect to any school year—

11 “(A) a public elementary school or a public
 12 secondary school that—

13 “(i) is served by a local educational
 14 agency that is eligible in such year for as-
 15 sistance pursuant to part A of title I of the
 16 Elementary and Secondary Education Act
 17 of 1965 (20 U.S.C. 6311 et seq.), or

18 “(ii) is served by an educational serv-
 19 ice agency, or a location operated by an
 20 educational service agency, that is eligible,
 21 for the year in which the determination is
 22 made, for assistance under part A of title
 23 I of the Elementary and Secondary Edu-
 24 cation Act of 1965 (20 U.S.C. 6311 et
 25 seq.),

1 “(B) an elementary school or secondary
2 school that is funded by the Bureau of Indian
3 Education, or

4 “(C) an early childhood education program
5 (as defined in section 103 of the Higher Edu-
6 cation Act of 1965 (20 U.S.C. 1003)) that
7 serves children who receive, or are eligible for,
8 services for which financial assistance is pro-
9 vided in accordance with the Child Care and
10 Development Block Grant of 1990 (42 U.S.C.
11 9857 et seq.) or the child and adult care food
12 program established under section 17 of the
13 Richard B. Russell National School Lunch Act
14 (42 U.S.C. 1766).

15 “(2) ESEA DEFINITIONS.—For purposes of
16 this subsection, the terms ‘educational service agen-
17 cy’, ‘elementary school’, ‘local educational agency’,
18 ‘secondary school’, and ‘State educational agency’
19 have the meanings given such terms in section 8101
20 of the Elementary and Secondary Education Act of
21 1965 (20 U.S.C. 7801 et seq.).

22 “(e) STUDENT POVERTY RATIO.—

23 “(1) IN GENERAL.—The term ‘student poverty
24 ratio’ means—

1 “(A) with respect to any qualifying school
2 described in subparagraph (A) or (B) of sub-
3 section (d)(1), the ratio (expressed as a per-
4 centage) of—

5 “(i) the total number of children
6 served at such qualifying school meeting at
7 least one measure of poverty described in
8 section 1113(a)(5) of the Elementary and
9 Secondary Education Act of 1965 (20
10 U.S.C. 6313(a)(5)), to

11 “(ii) the total number of children
12 served at such qualifying school, and

13 “(B) with respect to any qualifying school
14 described in subsection (d)(1)(C), the ratio (ex-
15 pressed as a percentage) of—

16 “(i) the total number of children at-
17 tending such qualifying school who are eli-
18 gible for the Child Care and Development
19 Block Grant of 1990 (42 U.S.C. 9857 et
20 seq.) or the child and adult care food pro-
21 gram established under section 17 of the
22 Richard B. Russell National School Lunch
23 Act (42 U.S.C. 1766), to

24 “(ii) the total number of children at-
25 tending such qualifying school.

1 “(2) DETERMINATION OF RATIO.—In deter-
 2 mining the student poverty ratio with respect to a
 3 qualifying school under paragraph (1)(A), the Sec-
 4 retary shall use the same measure of poverty as is
 5 used for purposes of determining the allocation of
 6 funds under part A of title I of the Elementary and
 7 Secondary Education Act of 1965 (20 U.S.C. 6311
 8 et seq.) with respect to the qualifying school.

9 “(f) INFLATION ADJUSTMENT.—

10 “(1) IN GENERAL.—In the case of any taxable
 11 year beginning after 2024, each of the dollar
 12 amounts in subsections (a) and (b) shall be in-
 13 creased by an amount equal to—

14 “(A) such dollar amount, multiplied by

15 “(B) the cost-of-living adjustment deter-
 16 mined under section 1(f)(3) for the calendar
 17 year in which the taxable year begins, deter-
 18 mined by substituting in subparagraph (A)(ii)
 19 thereof ‘calendar year 2023’ for ‘calendar year
 20 2016’.

21 “(2) ROUNDING.—If any increase determined
 22 under paragraph (1) is not a multiple of \$50, such
 23 increase shall be rounded to the nearest multiple of
 24 \$50.”.

25 (2) CONFORMING AMENDMENTS.—

1 (A) The table of sections for subpart C of
 2 part IV of subchapter A of chapter 1 of the In-
 3 ternal Revenue Code of 1986 is amended by in-
 4 serting after the item relating to section 36B
 5 the following new item:

“Sec. 36C. Teacher tax credit.”.

6 (B) Section 6211(b)(4)(A) of such Code is
 7 amended by inserting “36C,” after “36B,”.

8 (C) Section 1324(b)(2) of title 31, United
 9 States Code, is amended by inserting “36C,”
 10 after “36B,”.

11 (b) INFORMATION SHARING.—

12 (1) IN GENERAL.—The Secretary of Education
 13 shall—

14 (A) collect such information as necessary
 15 for purposes of determining whether a school is
 16 a qualifying school (as defined in section 36C of
 17 the Internal Revenue Code of 1986, as added
 18 by subsection (a)) and the appropriate amount
 19 of tax credit under such section; and

20 (B) provide such information to the Sec-
 21 retary of the Treasury (or the Secretary’s dele-
 22 gate).

23 (2) INFORMATION FOR THE SECRETARY OF
 24 EDUCATION.—As a condition of receiving Federal
 25 funds and if requested by the Secretary of Edu-

1 cation, each qualifying school shall collect and sub-
2 mit to the Secretary of Education such information
3 as may be necessary to enable the Secretary of Edu-
4 cation to carry out paragraph (1).

5 (c) SUPPLEMENTATION OF FUNDS.—

6 (1) ELEMENTARY AND SECONDARY EDU-
7 CATION.—A State educational agency or local edu-
8 cational agency (as such terms are defined in section
9 8101 of the Elementary and Secondary Education
10 Act of 1965 (20 U.S.C. 7801 et seq.)) shall not re-
11 duce or adjust any teacher pay or teacher loan for-
12 giveness program due to the eligibility of teachers
13 within the jurisdiction of such agency for the tax
14 credit under section 36C of the Internal Revenue
15 Code of 1986. Each State educational agency and
16 local educational agency (as so defined), upon re-
17 quest by the Secretary of the Treasury, shall dem-
18 onstrate that the methodology used to allocate teach-
19 er pay and teacher loan forgiveness (if applicable) to
20 qualifying schools (as defined in section 36C(d) of
21 such Code) ensures that each such school receives
22 the same State and local funds for teacher com-
23 pensation it would receive if the credit under such
24 section 36C had not been enacted.

1 (2) EARLY CHILDHOOD EDUCATION.—An agen-
2 cy or other entity that funds, licenses, or regulates
3 an early childhood education program (as defined in
4 section 103 of the Higher Education Act of 1965
5 (20 U.S.C. 1003)) shall not reduce or adjust any
6 teacher pay or teacher loan forgiveness program, or
7 permit such a reduction or adjustment in the early
8 childhood education program, due to the eligibility of
9 teachers within the jurisdiction of such agency for
10 the tax credit under section 36C of the Internal Rev-
11 enue Code of 1986. Each such agency or entity,
12 upon request by the Secretary of the Treasury, shall
13 demonstrate that the methodology used to allocate
14 teacher pay and teacher loan forgiveness (if applica-
15 ble) to such early childhood education programs en-
16 sures that each such program receives the same
17 State and local funds for teacher compensation it
18 would receive if the credit under such section 36C
19 had not been enacted.

20 (d) EMPLOYER LIMITATIONS.—

21 (1) PROHIBITION OF USE IN COLLECTIVE BAR-
22 GAINING.—An employer that engages in collective
23 bargaining with employees who are eligible edu-
24 cators, as defined in section 36C(e) of the Internal
25 Revenue Code of 1986, shall not include the amount

1 of the teacher tax credit under section 36C of such
2 Code in determining the amount of salary or other
3 compensation provided to any employee under the
4 collective bargaining agreement.

5 (2) PROHIBITION OF USE AS PUNISHMENT OR
6 RETRIBUTION.—An employer of an eligible educator,
7 as defined in section 36C of the Internal Revenue
8 Code of 1986, shall not change the work assignment
9 or location of the eligible educator if one of the pri-
10 mary reasons for the change is to—

11 (A) prevent the eligible educator from re-
12 ceiving a teacher tax credit under section 36C
13 of such Code; or

14 (B) reduce the amount of the teacher tax
15 credit that the eligible educator will receive.

16 (3) ENFORCEMENT.—Notwithstanding any
17 other provision of law, the Federal Labor Relations
18 Authority shall have the authority to investigate and
19 enforce any alleged violation of this section in the
20 same manner, and subject to the same procedures,
21 as would apply to an allegation of an unfair labor
22 practice under section 7118 of title 5, United States
23 Code.

24 (4) DEFINITION.—In this subsection—

1 (A) the term “affecting commerce” has the
2 meaning given the term in section 2 of the Na-
3 tional Labor Relations Act (29 U.S.C. 152);

4 (B) the term “employee” means an em-
5 ployee of an employer who is employed in a
6 business of an employer that affects commerce;
7 and

8 (C) the term “employer” means a person,
9 including a State or political subdivision of a
10 State, engaged in a business affecting com-
11 merce.

12 (e) EFFECTIVE DATE.—The amendments made by
13 this section shall apply to taxable years beginning after
14 the date of the enactment of this Act.

15 **SEC. 3. INCREASE IN AND EXPANSION OF DEDUCTION FOR**
16 **EXPENSES OF ELEMENTARY AND SEC-**
17 **ONDARY SCHOOL TEACHERS.**

18 (a) INCREASE.—

19 (1) IN GENERAL.—Subparagraph (D) of section
20 62(a)(2) of the Internal Revenue Code of 1986 is
21 amended by striking “\$250” and inserting “\$500”.

22 (2) INFLATION ADJUSTMENT.—Section
23 62(d)(3) of such Code is amended—

24 (A) by striking “2015” and inserting
25 “2024”;

1 (B) by striking “the \$250 amount” and in-
2 serting “each of the dollar amounts”; and

3 (C) by striking “2014” in subparagraph
4 (B) thereof and inserting “2023”.

5 (b) EXPANSION TO EARLY CHILDHOOD EDU-
6 CATORS.—Section 62(d)(1)(A) of the Internal Revenue
7 Code of 1986 is amended—

8 (1) by striking “who is a kindergarten” and in-
9 serting “who is—

10 “(i) a kindergarten”;

11 (2) by striking the period at the end and insert-
12 ing “, or”; and

13 (3) by adding at the end the following new sub-
14 paragraph:

15 “(ii) an early childhood educator (as
16 defined in section 200 of the Higher Edu-
17 cation Act of 1965 (20 U.S.C. 1021)) in
18 an early childhood education program (as
19 defined in section 103 of such Act (20
20 U.S.C. 1003)) for at least 1,020 hours
21 during a year.”.

22 (c) EFFECTIVE DATE.—The amendments made by
23 this section shall apply to amounts paid or incurred in tax-
24 able years beginning after the date of the enactment of
25 this Act.

1 **SEC. 4. MANDATORY FUNDING TO SUPPORT LOCAL EDU-**
 2 **CATIONAL AGENCIES THAT MAINTAIN OR IN-**
 3 **CREASE TEACHER SALARIES.**

4 Section 2003 of the Elementary and Secondary Edu-
 5 cation Act of 1965 (20 U.S.C. 6603) is amended—

6 (1) in the section heading, by striking “**AU-**
 7 **THORIZATION OF APPROPRIATIONS**” and insert-
 8 ing “**FUNDING**”; and

9 (2) by striking subsection (a) and inserting the
 10 following:

11 “(a) APPROPRIATIONS FOR PART A.—

12 “(1) IN GENERAL.—There are authorized to be
 13 appropriated, and there are appropriated, out of any
 14 funds not otherwise appropriated—

15 “(A) for fiscal year 2023, \$5,200,000,000
 16 to carry out part A; and

17 “(B) for fiscal year 2024 and each suc-
 18 ceeding fiscal year, the amount appropriated
 19 under this paragraph for the preceding year, in-
 20 creased by a percentage equal to the annual
 21 percentage increase in the Consumer Price
 22 Index for All Urban Consumers published by
 23 the Department of Labor for the most recent
 24 calendar year.

25 “(2) RESERVATION FOR TEACHER SALARY IN-
 26 CENTIVE GRANTS.—

1 “(A) DEFINITIONS.—In this paragraph:

2 “(i) ELIGIBLE LOCAL EDUCATIONAL
3 AGENCY.—The term ‘eligible local edu-
4 cational agency’ means a local educational
5 agency that, for the preceding school year,
6 maintained or increased the salary sched-
7 ule for all teachers employed by the local
8 educational agency.

9 “(ii) TEACHER SALARY INCENTIVE
10 RESERVATION.—The term ‘teacher salary
11 incentive reservation’ means, for each fis-
12 cal year, the amount that is 20 percent of
13 the amount by which the funds appro-
14 priated under paragraph (1) for the fiscal
15 year exceeds \$2,200,000,000.

16 “(B) IN GENERAL.—For each fiscal year
17 for which the total amount appropriated under
18 paragraph (1) is greater than \$2,200,000,000,
19 the Secretary shall, after making any reserva-
20 tions under section 2101(a), reserve and use
21 the teacher salary incentive reservation to
22 award grants, based on allotments under sub-
23 paragraph (C), to eligible local educational
24 agencies for purposes described in subpara-
25 graph (E).

1 “(C) ALLOTMENTS.—An allotment under
2 this subparagraph for a fiscal year to an eligible
3 local educational agency shall bear the same re-
4 lationship to the teacher salary incentive res-
5 ervation as the number of children counted
6 under section 1124(c) who are served by the
7 local educational agency bears to the total num-
8 ber of such children counted under such section
9 served by all eligible local educational agencies
10 that submitted an application under subpara-
11 graph (D).

12 “(D) APPLICATION.—An eligible local edu-
13 cational agency desiring an allotment under this
14 paragraph shall submit to the Secretary an ap-
15 plication at such time, in such manner, and
16 containing such information as the Secretary
17 may require.

18 “(E) USE OF FUNDS.—A local educational
19 agency receiving an allotment under subpara-
20 graph (C) may use the allotment to carry out
21 one or more of the following:

22 “(i) Comprehensive teacher or school
23 leader preparation programs described sub-
24 section (d), (e), or (f) of section 202 of the
25 Higher Education Act of 1965.

1 “(ii) Support for teachers to earn cer-
2 tifications or credentials in high-need fields
3 or advanced credentials, such as certifi-
4 cation or credentialing by the National
5 Board for Professional Teaching Stand-
6 ards.

7 “(iii) Teacher leadership programs.

8 “(iv) Induction or mentoring pro-
9 grams for new teachers, principals, or
10 other school leaders.

11 “(v) High-quality research-based pro-
12 fessional development.

13 “(vi) Other activities approved by the
14 Secretary that—

15 “(I) promote and strengthen the
16 teaching profession;

17 “(II) attract, retain, and diver-
18 sify the educator workforce; or

19 “(III) advance the skills and effi-
20 cacy of the educator workforce.

21 “(F) SUPPLEMENT, NOT SUPPLANT.—A
22 local educational agency receiving an allotment
23 under subparagraph (C) shall use the allotment

1 to supplement, and not supplant, any State
2 funds or efforts to raise teacher pay.”.

○