

114TH CONGRESS
1ST SESSION

S. 2307

To promote the strengthening of the private sector in Bosnia and
Herzegovina.

IN THE SENATE OF THE UNITED STATES

NOVEMBER 19, 2015

Mrs. SHAHEEN (for herself and Mr. WICKER) introduced the following bill;
which was read twice and referred to the Committee on Foreign Relations

A BILL

To promote the strengthening of the private sector in Bosnia
and Herzegovina.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Bosnia and
5 Herzegovina-American Enterprise Fund Act”.

6 **SEC. 2. PURPOSE AND FINDINGS.**

7 (a) PURPOSE.—The purpose of this Act is to support
8 economic opportunity and political progress in Bosnia and
9 Herzegovina through the creation of an enterprise fund

1 that will provide financial investment and technical assist-
2 ance to small and medium-sized enterprises.

3 (b) FINDINGS.—Congress makes the following find-
4 ings:

5 (1) The United States has a strong interest in
6 ensuring the gains in stability and reconciliation
7 made since the end of the Bosnian War in 1995 are
8 not overtaken by difficult economic conditions.

9 (2) In 2014, protests broke out across Bosnia
10 and Herzegovina as a result of widespread frustra-
11 tion among the populace regarding the economy,
12 which is currently experiencing an unemployment
13 rate of more than 40 percent.

14 (3)(A) A crucial element for economic progress
15 in Bosnia and Herzegovina is robust growth among
16 small and medium-sized enterprises (SMEs), which
17 have struggled to access necessary financing.

18 (B) Although the private sector credit-to-GDP
19 ratio in Bosnia and Herzegovina grew from 25 per-
20 cent in 2001 to over 65 percent in 2008, it has
21 failed to grow in the 7 years since, and is signifi-
22 cantly less than the average for advanced economies.

23 (C) Bank lending, which grew similarly rapidly
24 before 2008, has grown barely more than 1 percent
25 per year since then.

1 (D) International financial institutions and for-
2 eign-owned private investment funds active in Bos-
3 nia and Herzegovina have provided growth finance
4 for larger companies and infrastructure project fi-
5 nancing, but have not substantially invested in
6 SMEs.

7 (4)(A) Bosnia and Herzegovina's demographic,
8 income and geographic characteristics are promising
9 for SME growth.

10 (B) Bosnia and Herzegovina is a market of al-
11 most 4,000,000 people, whose per capita income has
12 grown by almost 50 percent in less than a decade,
13 and substantial growth remains in order to achieve
14 income parity with its Balkan neighbor economies.

15 (C) Bosnia and Herzegovina currently imports
16 almost \$10,000,000,000 of goods per year, a sub-
17 stantial portion of which could be substituted for by
18 domestic SME production.

19 (5) To help foster and support the fledgling pri-
20 vate sector in Central and Eastern Europe after the
21 fall of the Berlin Wall, Congress, through enactment
22 of the Support for East European Democracy
23 (SEED) Act of 1989 (22 U.S.C. 5401 et seq.) and
24 the FREEDOM Support Act (22 U.S.C. 5801 et
25 seq.), authorized nearly \$1,200,000,000 for the

1 United States Agency for International Development
2 (USAID) to establish 10 new investment funds (col-
3 lectively known as the “Enterprise Funds”) to both
4 support economic development objectives and realize
5 substantial financial returns.

6 (6) The Enterprise Funds—

7 (A) channeled approximately
8 \$10,000,000,000 of public and private funding
9 into more than 500 enterprises in 19 countries;

10 (B) leveraged \$6,900,000,000 in private
11 investment capital from outside the United
12 States Government;

13 (C) provided substantial development cap-
14 ital where supply was limited;

15 (D) created or sustained more than
16 300,000 jobs through investment and develop-
17 ment activities;

18 (E) funded \$80,000,000 in technical as-
19 sistance to strengthen the private sector; and

20 (F) are expected to recoup 177 percent of
21 the original USAID funding.

22 (7) Enterprise funds established in partnership
23 with United States partners, such as Poland, Hun-
24 gary, Albania, Russia, and other European coun-

1 tries, have proven beneficial to the economies of such
2 countries.

3 (8) Creating a similar fund in close partnership
4 with the people of Bosnia and Herzegovina would
5 help sustain and expand economic reform efforts in
6 Bosnia and Herzegovina and empower entrepreneurs
7 to create urgently needed employment opportunities.

8 (9) Establishing an enterprise fund for Bosnia
9 and Herzegovina would—

10 (A) help improve financial institutions
11 within the country;

12 (B) provide debt, equity, and other invest-
13 ment vehicles for commercially viable SMEs;
14 and

15 (C) make the investment environment
16 more attractive to domestic and international
17 investors.

18 **SEC. 3. PURPOSES OF BOSNIA AND HERZEGOVINA-AMER-**

19 **ICAN ENTERPRISE FUND.**

20 The purposes of the Bosnia and Herzegovina-Amer-
21 ican Enterprise Fund are—

22 (1) to promote the private sector in Bosnia and
23 Herzegovina, while considering the development im-
24 pact of investments and profitability of those invest-
25 ments, particularly in small and medium-sized enter-

1 prises, and joint ventures with participants from the
2 United States and Bosnia and Herzegovina;

3 (2) to promote policies and practices conducive
4 to strengthening the private sector in Bosnia and
5 Herzegovina through measures including loans,
6 microloans, equity investments, insurance, guaran-
7 tees, grants, feasibility studies, technical assistance,
8 training for businesses receiving investment capital,
9 and other measures;

10 (3) to promote good corporate governance and
11 transparency in Bosnia and Herzegovina, foster
12 competition, catalyze productivity improvements in
13 existing businesses, and strengthen local capital
14 markets; and

15 (4) to promote security through job creation in
16 the private sector in Bosnia and Herzegovina and to
17 further the creation of a middle class in Bosnia and
18 Herzegovina.

19 **SEC. 4. BOSNIA AND HERZEGOVINA-AMERICAN ENTER-**
20 **PRISE FUND.**

21 (a) DESIGNATION.—The President is authorized to
22 designate a private, nonprofit organization (to be known
23 as the Bosnia and Herzegovina-American Enterprise
24 Fund) to receive funds and support made available under
25 this Act after determining that such organization has been

1 designated for the purposes specified in section 3. The
2 President should make such designation only after con-
3 sultation with the leadership of each House of Congress.

4 (b) BOARD OF DIRECTORS.—

5 (1) APPOINTMENT.—The Bosnia and
6 Herzegovina-American Enterprise Fund shall be
7 governed by a Board of Directors, which shall be
8 comprised of 6 private citizens of the United States
9 appointed by the President of the United States in
10 consultation with the Administrator of the United
11 States Agency for International Development. The
12 Board is authorized to appoint up to 3 additional
13 members who are citizens of Bosnia and
14 Herzegovina if agreed to unanimously by all mem-
15 bers of the Board.

16 (2) QUALIFICATIONS.—Members of the Board
17 of Directors shall be selected from among people
18 who have had successful business careers and dem-
19 onstrated experience and expertise in international
20 and particularly emerging markets investment activi-
21 ties, such as private equity or venture capital invest-
22 ment, banking, finance, strategic business con-
23 sulting, or entrepreneurial business creation, and
24 backgrounds in priority business sectors of the
25 Fund.

1 (3) UNITED STATES GOVERNMENT LIAISON TO
2 THE BOARD.—The President shall appoint the
3 United States Ambassador to Bosnia and
4 Herzegovina, or the Ambassador’s designee, as a li-
5 aison to the Board.

6 (4) NON-GOVERNMENT LIAISONS TO THE
7 BOARD.—

8 (A) AUTHORITY TO APPOINT.—Upon the
9 recommendation of the Board of Directors, the
10 President may appoint up to 2 additional liai-
11 sons to the Board of Directors in addition to
12 the members specified in paragraphs (1) and
13 (3), of which not more than 1 may be a non-
14 citizen of the United States.

15 (B) NGO COMMUNITY.—One of the addi-
16 tional liaisons to the Board should be from the
17 nongovernmental organization community, with
18 significant prior experience in development and
19 an understanding of development policy prior-
20 ities for Bosnia and Herzegovina.

21 (C) TECHNICAL EXPERTISE.—One of the
22 additional liaisons to the Board should have ex-
23 tensive demonstrated industry, sector, or tech-
24 nical experience and expertise in a priority in-
25 vestment sector for the Fund.

1 (c) GRANTS.—

2 (1) IN GENERAL.—There is authorized to be
3 appropriated for the Department of State for fiscal
4 year 2016 \$30,000,000—

5 (A) to carry out the purposes set forth in
6 section 3 through the Bosnia and Herzegovina-
7 American Enterprise Fund; and

8 (B) to pay for the administrative expenses
9 of the Bosnia and Herzegovina-American En-
10 terprise Fund.

11 (2) ELIGIBLE PROGRAMS AND PROJECTS.—
12 Grants awarded under this section may only be used
13 for programs and projects that support the purposes
14 set forth in section 3.

15 (3) COMPLIANCE REQUIREMENTS.—

16 (A) IN GENERAL.—Grants may not be
17 awarded to the Bosnia and Herzegovina-Amer-
18 ican Enterprise Fund under this section unless
19 the Fund agrees to comply with the require-
20 ments under this section.

21 (B) GRANT AGREEMENT.—The grant
22 agreement between the United States Agency
23 for International Development and the Bosnia
24 and Herzegovina-American Enterprise Fund
25 shall state that the Fund shall end its reinvest-

1 ment cycle not later than December 31, 2030,
2 unless the Secretary of State, in consultation
3 with the Administrator of the United States
4 Agency for International Development, and
5 after consultation with the appropriate congress-
6 sional committees, determines that the Fund
7 should be extended.

8 (C) PREVENTION OF MONEY LAUNDERING
9 AND TERRORIST FINANCING.—The grant agree-
10 ment between the United States Agency for
11 International Development and the Bosnia and
12 Herzegovina-American Enterprise Fund shall
13 state that the Fund shall comply with proce-
14 dures specified by the Secretary of State to en-
15 sure that grant funds are not provided by the
16 Fund to or through any individual, private or
17 government entity, or educational institution
18 that advocates, plans, sponsors, engages in, or
19 has engaged in, money laundering or terrorist
20 activity or, with respect to a private entity or
21 educational institution, that has as a principal
22 officer of the entity’s governing board or gov-
23 erning board of trustees any individual that has
24 been determined to be involved in or advocating
25 money laundering or terrorist activity or deter-

1 mined to be a member of a designated foreign
2 terrorist organization.

3 (D) DISPOSITION OF ASSETS.—The assets
4 of the Bosnia and Herzegovina-American En-
5 terprise Fund at the time the Fund is dissolved
6 shall be returned to the General Fund of the
7 United States Treasury and used to reduce the
8 debt of the United States in a manner agreed
9 upon by USAID and the Board of Directors for
10 the Fund, except for those assets used to des-
11 ignate a legacy foundation which is appro-
12 priately resourced to the needs of Bosnia and
13 Herzegovina.

14 (d) NOTIFICATION.—

15 (1) IN GENERAL.—Not later than 15 days be-
16 fore designating an organization to operate as the
17 Bosnia and Herzegovina-American Enterprise Fund
18 pursuant to subsection (a), the President shall pro-
19 vide the information described in paragraph (2) to
20 the Chairman and Ranking Member of the appro-
21 priate congressional committees.

22 (2) INFORMATION.—The information described
23 in this paragraph is—

24 (A) the identity of the organization to be
25 designated to operate as the Bosnia and

1 Herzegovina-American Enterprise Fund pursu-
2 ant to subsection (a);

3 (B) the name and qualifications of the in-
4 dividual who will serve as Chairman of the
5 Board of Directors; and

6 (C) the amount of the grant intended to
7 fund the Bosnia and Herzegovina-American En-
8 terprise Fund over the lifetime of the fund.

9 (e) PUBLIC DISCLOSURE.—Not later than 1 year
10 after the entry into force of the initial grant agreement
11 under this section, and annually thereafter, the Fund shall
12 prepare and make available to the public on an Internet
13 Web site administered by the Fund a report on the Fund's
14 activities during the previous year, including—

15 (1) a description of each investment or project
16 supported by the Fund, including each type of as-
17 sistance provided in accordance with section 3(2);

18 (2) the amounts invested by the Fund in each
19 company or project;

20 (3) the amounts of additional private invest-
21 ments made in each company or project; and

22 (4) the amounts of any profits or losses realized
23 by the Fund in connection with each such company
24 or project.

1 **SEC. 5. REPORTS.**

2 (a) ADMINISTRATIVE EXPENSES.—Not later than 1
3 year after the date of the enactment of this Act, and annu-
4 ally thereafter until the Fund is dissolved, the Fund shall
5 submit to the appropriate congressional committees a re-
6 port detailing the administrative expenses of the Fund, in-
7 cluding any employee incentive compensation arrange-
8 ments implemented by the Fund which are not considered
9 to be industry standard.

10 (b) GAO REPORT.—Not later than 3 years after the
11 date of the enactment of this Act, and every 3 years there-
12 after until the Fund is dissolved, the Comptroller General
13 of the United States shall submit to the appropriate con-
14 gressional committees a report assessing the activities of
15 the Fund in achieving the stated goals of promoting pri-
16 vate sector investment and employment in Bosnia and
17 Herzegovina and identifying those institutional or regu-
18 latory constraints that inhibit a more effective application
19 of Fund resources.

20 (c) USAID REPORTS.—Not later than July 1, 2022,
21 and July 1, 2030, the Administrator of the United States
22 Agency for International Development shall submit a re-
23 port to the appropriate congressional committees assessing
24 the performance of the Bosnia and Herzegovina-American
25 Enterprise Fund with respect to the purposes set forth
26 in section 3.

1 (d) APPROPRIATE CONGRESSIONAL COMMITTEES
2 DEFINED.—In this section, the term “appropriate con-
3 gressional committees” means—

4 (1) the Committee on Foreign Relations and
5 the Committee on Appropriations of the Senate; and

6 (2) the Committee on Foreign Affairs and the
7 Committee on Appropriations of the House of Rep-
8 resentatives.

9 **SEC. 6. OPERATION PROVISIONS.**

10 (a) APPLICABLE PROVISIONS.—Subsections (d)(5),
11 (g), (h), (i), (k), (l), (m), (n), (o), and (p) of section 201
12 of the Support for East European Democracy (SEED)
13 Act of 1989 (22 U.S.C. 5421) shall apply with respect
14 to the Bosnia and Herzegovina-American Enterprise Fund
15 in the same manner as such provisions apply to Enterprise
16 Funds designated pursuant to subsection (d) of such sec-
17 tion.

18 (b) REINVESTMENT.—Returns on investments of the
19 Bosnia and Herzegovina-American Enterprise Fund and
20 other payments to the Fund may be reinvested in projects
21 carried out by the Fund without further appropriation by
22 Congress.

23 **SEC. 7. BEST PRACTICES AND PROCEDURES.**

24 To the maximum extent practicable, the Board of Di-
25 rectors of the Bosnia and Herzegovina-American Enter-

1 prise Fund should adopt the best practices and procedures
2 used by Enterprise Funds, including those for which fund-
3 ing has been made available pursuant to section 201 of
4 the Support for East European Democracy (SEED) Act
5 of 1989 (22 U.S.C. 5421).

6 **SEC. 8. EXPERIENCE OF OTHER ENTERPRISE FUNDS.**

7 In implementing this Act, the President shall ensure
8 that the Articles of Incorporation of the Bosnia and
9 Herzegovina-American Enterprise Fund (including provi-
10 sions specifying the responsibilities of the Board of Direc-
11 tors of the Fund), the terms of United States Government
12 grant agreements with the Fund, and United States Gov-
13 ernment oversight of the Fund are, to the maximum ex-
14 tent practicable, consistent with the Articles of Incorpora-
15 tion of, the terms of grant agreements with, and the over-
16 sight of the Enterprise Funds designated pursuant to sec-
17 tion 201 of the Support for East European Democracy
18 (SEED) Act of 1989 (22 U.S.C. 5421) and comparable
19 provisions of law.

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