

# Calendar No. 264

116TH CONGRESS  
1ST SESSION

# S. 2333

[Report No. 116-144]

To provide for enhanced energy grid security.

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## IN THE SENATE OF THE UNITED STATES

JULY 30, 2019

Ms. CANTWELL (for herself and Mr. HEINRICH) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

OCTOBER 23, 2019

Reported by Ms. MURKOWSKI, without amendment

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# A BILL

To provide for enhanced energy grid security.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

**3 SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Energy Cybersecurity  
5 Act of 2019”.

**6 SEC. 2. DEFINITIONS.**

7       In this Act:

1                             (1) DEPARTMENT.—The term “Department”  
2 means the Department of Energy.

3                             (2) ELECTRIC UTILITY.—The term “electric  
4 utility” has the meaning given the term in section  
5 3 of the Federal Power Act (16 U.S.C. 796).

6                             (3) ES-ISAC.—The term “ES-ISAC” means  
7 the Electricity Sector Information Sharing and  
8 Analysis Center.

9                             (4) NATIONAL LABORATORY.—The term “Na-  
10 tional Laboratory” has the meaning given the term  
11 in section 2 of the Energy Policy Act of 2005 (42  
12 U.S.C. 15801).

13                             (5) SECRETARY.—The term “Secretary” means  
14 the Secretary of Energy.

15 **SEC. 3. ENHANCED GRID SECURITY.**

16                             (a) CYBERSECURITY FOR THE ENERGY SECTOR RE-  
17 SEARCH, DEVELOPMENT, AND DEMONSTRATION PRO-  
18 GRAM.—

19                             (1) IN GENERAL.—The Secretary, in consulta-  
20 tion with appropriate Federal agencies, the energy  
21 sector, the States, and other stakeholders, shall  
22 carry out a program—

23                                 (A) to develop advanced cybersecurity ap-  
24 plications and technologies for the energy sec-  
25 tor—

1                         (i) to identify and mitigate  
2                         vulnerabilities, including—  
3                                 (I) dependencies on other critical  
4                         infrastructure; and  
5                                 (II) impacts from weather and  
6                         fuel supply; and  
7                                 (ii) to advance the security of field de-  
8                         vices and third-party control systems, in-  
9                         cluding—  
10                                 (I) systems for generation, trans-  
11                         mission, distribution, end use, and  
12                         market functions;  
13                                 (II) specific electric grid elements  
14                         including advanced metering, demand  
15                         response, distributed generation, and  
16                         electricity storage;  
17                                 (III) forensic analysis of infected  
18                         systems; and  
19                                 (IV) secure communications;  
20                         (B) to leverage electric grid architecture as  
21                         a means to assess risks to the energy sector, in-  
22                         cluding by implementing an all-hazards ap-  
23                         proach to communications infrastructure, con-  
24                         trol systems architecture, and power systems  
25                         architecture;

1                           (C) to perform pilot demonstration projects  
2                           with the energy sector to gain experience with  
3                           new technologies; and

4                           (D) to develop workforce development cur-  
5                           ricula for energy sector-related cybersecurity.

6                         (2) AUTHORIZATION OF APPROPRIATIONS.—

7                         There is authorized to be appropriated to carry out  
8                         this subsection \$65,000,000 for each of fiscal years  
9                         2020 through 2028.

10                  (b) ENERGY SECTOR COMPONENT TESTING FOR  
11 CYBERRESILIENCE PROGRAM.—

12                  (1) IN GENERAL.—The Secretary shall carry  
13                         out a program—

14                         (A) to establish a cybertesting and mitig-  
15                         ation program to identify vulnerabilities of en-  
16                         ergy sector supply chain products to known  
17                         threats;

18                         (B) to oversee third-party cybertesting;  
19                         and

20                         (C) to develop procurement guidelines for  
21                         energy sector supply chain components.

22                  (2) AUTHORIZATION OF APPROPRIATIONS.—

23                         There is authorized to be appropriated to carry out  
24                         this subsection \$15,000,000 for each of fiscal years  
25                         2020 through 2028.

1       (c) ENERGY SECTOR OPERATIONAL SUPPORT FOR  
2 CYBERRESILIENCE PROGRAM.—

3               (1) IN GENERAL.—The Secretary may carry out  
4 a program—

5                       (A) to enhance and periodically test—  
6                               (i) the emergency response capabilities  
7                                   of the Department; and

8                               (ii) the coordination of the Depart-  
9                                   ment with other agencies, the National  
10                                   Laboratories, and private industry;

11                       (B) to expand cooperation of the Depart-  
12                                   ment with the intelligence communities for en-  
13                                   ergy sector-related threat collection and anal-  
14                                   ysis;

15                       (C) to enhance the tools of the Department  
16                                   and ES-ISAC for monitoring the status of the  
17                                   energy sector;

18                       (D) to expand industry participation in  
19                                   ES-ISAC; and

20                       (E) to provide technical assistance to small  
21                                   electric utilities for purposes of assessing  
22                                   cybermaturity level.

23                       (2) AUTHORIZATION OF APPROPRIATIONS.—  
24                       There is authorized to be appropriated to carry out

1       this subsection \$10,000,000 for each of fiscal years  
2       2020 through 2028.

3           (d) MODELING AND ASSESSING ENERGY INFRA-  
4       STRUCTURE RISK.—

5               (1) IN GENERAL.—The Secretary shall develop  
6       an advanced energy security program to secure en-  
7       ergy networks, including electric, natural gas, and  
8       oil exploration, transmission, and delivery.

9               (2) SECURITY AND RESILIENCY OBJECTIVE.—  
10      The objective of the program developed under para-  
11      graph (1) is to increase the functional preservation  
12      of the electric grid operations or natural gas and oil  
13      operations in the face of natural and human-made  
14      threats and hazards, including electric magnetic  
15      pulse and geomagnetic disturbances.

16               (3) ELIGIBLE ACTIVITIES.—In carrying out the  
17      program developed under paragraph (1), the Sec-  
18      retary may—

19                   (A) develop capabilities to identify  
20       vulnerabilities and critical components that pose  
21       major risks to grid security if destroyed or im-  
22       paired;

23                   (B) provide modeling at the national level  
24       to predict impacts from natural or human-made  
25       events;

- 1                         (C) develop a maturity model for physical  
2                         security and cybersecurity;
- 3                         (D) conduct exercises and assessments to  
4                         identify and mitigate vulnerabilities to the elec-  
5                         tric grid, including providing mitigation rec-  
6                         ommendations;
- 7                         (E) conduct research hardening solutions  
8                         for critical components of the electric grid;
- 9                         (F) conduct research mitigation and recov-  
10                         ery solutions for critical components of the elec-  
11                         tric grid; and
- 12                         (G) provide technical assistance to States  
13                         and other entities for standards and risk anal-  
14                         ysis.

15                         (4) AUTHORIZATION OF APPROPRIATIONS.—  
16                         There is authorized to be appropriated to carry out  
17                         this subsection \$10,000,000 for each of fiscal years  
18                         2020 through 2028.

19                         (e) LEVERAGING EXISTING PROGRAMS.—The pro-  
20                         grams established under this section shall be carried out  
21                         consistent with—

22                         (1) the report of the Department entitled  
23                         “Roadmap to Achieve Energy Delivery Systems Cy-  
24                         bersecurity” and dated 2011;

25                         (2) existing programs of the Department; and

1                         (3) any associated strategic framework that  
2 links together academic and National Laboratory re-  
3 searchers, electric utilities, manufacturers, and any  
4 other relevant private industry organizations, includ-  
5 ing the Electricity Sub-sector Coordinating Council.

6 (f) STUDY.—

7                         (1) IN GENERAL.—Not later than 180 days  
8 after the date of enactment of this Act, the Sec-  
9 retary, in consultation with the Federal Energy Reg-  
10 ulatory Commission and the North American Elec-  
11 tric Reliability Corporation, shall conduct a study to  
12 explore alternative management structures and fund-  
13 ing mechanisms to expand industry membership and  
14 participation in ES-ISAC.

15                         (2) REPORT.—The Secretary shall submit to  
16 the appropriate committees of Congress a report de-  
17 scribing the results of the study conducted under  
18 paragraph (1).



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