111TH CONGRESS 1ST SESSION S. 326

To amend title XXI of the Social Security Act to reauthorize the State Children's Health Insurance Program through fiscal year 2013, and for other purposes

IN THE SENATE OF THE UNITED STATES

JANUARY 26, 2009

Mr. MCCONNELL (for himself, Mr. KYL, Mr. VITTER, Mr. CHAMBLISS, Mr. BUNNING, Mr. GREGG, Mr. COBURN, Mr. BURR, Mr. ISAKSON, Mr. GRAHAM, Mr. INHOFE, Mr. CORNYN, Mr. BROWNBACK, Mr. COCHRAN, Mr. ENSIGN, Mr. THUNE, Mr. DEMINT, Mr. BENNETT, and Mr. BARRASSO) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

- To amend title XXI of the Social Security Act to reauthorize the State Children's Health Insurance Program through fiscal year 2013, and for other purposes
 - 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Kids First Act".
- 6 (b) TABLE OF CONTENTS.—The table of contents for
- 7 this Act is as follows:

Sec. 1. Short title; table of conten	Sec.	of contents.
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- Sec. 2. Reauthorization through fiscal year 2013.
- Sec. 3. Allotments for the 50 States and the District of Columbia based on expenditures and numbers of low-income children.
- Sec. 4. Limitations on matching rates for populations other than low-income children or pregnant women covered through a section 1115 waiver.
- Sec. 5. Prohibition on new section 1115 waivers for coverage of adults other than pregnant women.
- Sec. 6. Standardization of determination of family income for targeted low-income children under title XXI and optional targeted low-income children under title XIX.
- Sec. 7. Grants for outreach and enrollment.
- Sec. 8. Improved State option for offering premium assistance for coverage of children through private plans under SCHIP and Medicaid.
- Sec. 9. Treatment of unborn children.
- Sec. 10. 50 percent matching rate for all Medicaid administrative costs.
- Sec. 11. Reduction in payments for Medicaid administrative costs to prevent duplication of such payments under TANF.
- Sec. 12. Elimination of waiver of certain Medicaid provider tax provisions.
- Sec. 13. Elimination of special payments for certain public hospitals.
- Sec. 14. Effective date; coordination of funding for fiscal year 2009.

1 SEC. 2. REAUTHORIZATION THROUGH FISCAL YEAR 2013.

- 2 (a) INCREASE IN NATIONAL ALLOTMENT.—Section
- 3 2104 of the Social Security Act (42 U.S.C. 1397 dd(a))

4 is amended—

- 5 (1) in subsection (a)— 6 (A) by striking "and" at the end of para-7 graph (10); (B) in paragraph (11)— 8 9 (i) by striking "each of fiscal years 2008 and 2009" and inserting "fiscal year 10 11 2008"; and 12 (ii) by striking the period at the end 13 and inserting a semicolon; and 14 (C) by adding at the end the following new
- 15 paragraphs:

1	"(12) for fiscal year 2009, \$7,780,000,000;
2	"(13) for fiscal year 2010, \$8,044,000,000;
3	"(14) for fiscal year 2011, \$8,568,000,000;
4	"(15) for fiscal year 2012, \$9,032,000,000; and
5	"(16) for fiscal year 2013, \$9,505,000,000.";
6	and
7	(2) in subsection (c)(4)(B), by striking "2009"
8	and inserting "2008, \$62,000,000 for fiscal year
9	2009, \$64,000,000 for fiscal year 2010,
10	\$68,000,000 for fiscal year 2011, \$72,000,000 for
11	fiscal year 2012, and \$75,000,000 for fiscal year
12	2013".
13	(b) Repeal of Limitation on Availability of
14	Funding for Fiscal Years 2008 and 2009.—Section
15	201 of the Medicare, Medicaid, and SCHIP Extension Act
16	of 2007 (Public Law 110–173) is amended—
17	(1) in subsection (a), by striking paragraph (2)
18	and redesignating paragraphs (3) and (4) , as para-
19	graphs (2) and (3) respectively; and
20	(2) in subsection (b), by striking paragraph (2).

1SEC. 3. ALLOTMENTS FOR THE 50 STATES AND THE DIS-2TRICT OF COLUMBIA BASED ON EXPENDI-3TURES AND NUMBERS OF LOW-INCOME CHIL-4DREN.

5 (a) IN GENERAL.—Section 2104 of the Social Secu6 rity Act (42 U.S.C. 1397dd) is amended by adding at the
7 end the following new subsection:

8 "(m) DETERMINATION OF ALLOTMENTS FOR THE 50
9 STATES AND THE DISTRICT OF COLUMBIA FOR FISCAL
10 YEARS 2009 THROUGH 2013.—

11 "(1) IN GENERAL.—Notwithstanding the pre-12 ceding provisions of this subsection and subject to 13 paragraph (3), the Secretary shall allot to each sub-14 section (b) State for each of fiscal years 2009 15 through 2013, the amount determined for the fiscal 16 year that is equal to the product of—

"(A) the amount available for allotment
under subsection (a) for the fiscal year, reduced
by the amount of allotments made under subsection (c) (determined without regard to paragraph (4) thereof) for the fiscal year; and

"(B) the sum of the State allotment factors determined under paragraph (2) with respect to the State and weighted in accordance
with subparagraph (B) of that paragraph for
the fiscal year.

1	"(2) STATE ALLOTMENT FACTORS.—
2	"(A) IN GENERAL.—For purposes of para-
3	graph (1)(B), the State allotment factors are
4	the following:
5	"(i) The ratio of the projected expend-
6	itures for targeted low-income children
7	under the State child health plan and preg-
8	nant women under a waiver of such plan
9	for the fiscal year to the sum of such pro-
10	jected expenditures for all States for the
11	fiscal year, multiplied by the applicable
12	percentage weight assigned under subpara-
13	graph (B).
14	"(ii) The ratio of the number of low-
15	income children who have not attained age
16	19 with no health insurance coverage in
17	the State, as determined by the Secretary
18	on the basis of the arithmetic average of
19	the number of such children for the 3 most
20	recent Annual Social and Economic Sup-
21	plements to the Current Population Survey
22	of the Bureau of the Census available be-
23	fore the beginning of the calendar year be-
24	fore such fiscal year begins, to the sum of
25	the number of such children determined

for all States for such fiscal year, multiplied by the applicable percentage weight assigned under subparagraph (B).

4 "(iii) The ratio of the projected ex-5 penditures for targeted low-income children 6 under the State child health plan and preg-7 nant women under a waiver of such plan 8 for the preceding fiscal year to the sum of 9 such projected expenditures for all States 10 for such preceding fiscal year, multiplied 11 by the applicable percentage weight as-12 signed under subparagraph (B).

13 "(iv) The ratio of the actual expendi-14 tures for targeted low-income children 15 under the State child health plan and preg-16 nant women under a waiver of such plan 17 for the second preceding fiscal year to the 18 sum of such actual expenditures for all 19 States for such second preceding fiscal 20 year, multiplied by the applicable percent-21 age weight assigned under subparagraph 22 (B).

23 "(B) ASSIGNMENT OF WEIGHTS.—For
24 each of fiscal years 2009 through 2013, the fol25 lowing percentage weights shall be applied to

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1	the ratios determined under subparagraph (A)
2	for each such fiscal year:
3	"(i) 40 percent for the ratio deter-
4	mined under subparagraph (A)(i).
5	"(ii) 5 percent for the ratio deter-
6	mined under subparagraph (A)(ii).
7	"(iii) 50 percent for the ratio deter-
8	mined under subparagraph (A)(iii).
9	"(iv) 5 percent for the ratio deter-
10	mined under subparagraph (A)(iv).
11	"(C) Determination of projected and
12	ACTUAL EXPENDITURES.—For purposes of sub-
13	paragraph (A):
14	"(i) Projected expenditures.—
15	The projected expenditures described in
16	clauses (i) and (iii) of such subparagraph
17	with respect to a fiscal year shall be deter-
18	mined on the basis of amounts reported by
19	States to the Secretary on the May 15th
20	submission of Form CMS-37 and Form
21	CMS–21B submitted not later than June
22	30th of the fiscal year preceding such year.
23	"(ii) Actual expenditures.—The
24	actual expenditures described in clause (iv)

1	second preceding fiscal year shall be deter-
2	mined on the basis of amounts reported by
3	States to the Secretary on Form CMS-64
4	and Form CMS–21 submitted not later
5	than November 30 of the preceding fiscal
6	year.".
7	(b) 2-Year Availability of Allotments; EX-
8	PENDITURES COUNTED AGAINST OLDEST ALLOT-
9	MENTS.—Section 2104(e) of the Social Security Act (42
10	U.S.C. 1397dd(e)) is amended to read as follows:
11	"(e) Availability of Amounts Allotted.—
12	"(1) IN GENERAL.—Except as provided in the
13	succeeding paragraphs of this subsection, amounts
14	allotted to a State pursuant to this section—
15	"(A) for each of fiscal years 1998 through
16	2008, shall remain available for expenditure by
17	the State through the end of the second suc-
18	ceeding fiscal year; and
19	"(B) for each of fiscal years 2009 through
20	2013, shall remain available for expenditure by
21	the State only through the end of the fiscal
22	year succeeding the fiscal year for which such
23	amounts are allotted.
24	"(2) Elimination of redistribution of al-
25	LOTMENTS NOT EXPENDED WITHIN 3 YEARS.—Not-

1 withstanding subsection (f), amounts allotted to a 2 State under this section for fiscal years beginning 3 with fiscal year 2009 that remain unexpended as of 4 the end of the fiscal year succeeding the fiscal year 5 for which the amounts are allotted shall not be re-6 distributed to other States and shall revert to the 7 Treasury on October 1 of the third succeeding fiscal 8 year.

9 "(3) RULE FOR COUNTING EXPENDITURES 10 AGAINST FISCAL YEAR ALLOTMENTS.—Expenditures 11 under the State child health plan made on or after 12 April 1, 2009, shall be counted against allotments 13 for the earliest fiscal year for which funds are avail-14 able for expenditure under this subsection.".

15 (c) CONFORMING AMENDMENTS.—

16 (1) Section 2104(b)(1) of the Social Security
17 Act (42 U.S.C. 1397dd(b)(1)) is amended by strik18 ing "subsection (d)" and inserting "the succeeding
19 subsections of this section".

20 (2) Section 2104(f) of such Act (42 U.S.C.
21 1397dd(f)) is amended by striking "The" and in22 serting "Subject to subsection (e)(2), the".

1	SEC. 4. LIMITATIONS ON MATCHING RATES FOR POPU-
2	LATIONS OTHER THAN LOW-INCOME CHIL-
3	DREN OR PREGNANT WOMEN COVERED
4	THROUGH A SECTION 1115 WAIVER.
5	(a) Limitation on Payments.—Section 2105(c) of
6	the Social Security Act (42 U.S.C. 1397ee(c)) is amended
7	by adding at the end the following new paragraph:
8	"(8) LIMITATIONS ON MATCHING RATE FOR
9	POPULATIONS OTHER THAN TARGETED LOW-INCOME

8 "(8) LIMITATIONS ON MATCHING RATE FOR 9 POPULATIONS OTHER THAN TARGETED LOW-INCOME 10 CHILDREN OR PREGNANT WOMEN COVERED 11 THROUGH A SECTION 1115 WAIVER.—For child 12 health assistance or health benefits coverage fur-13 nished in any fiscal year beginning with fiscal year 14 2010:

"(A) FMAP APPLIED TO PAYMENTS FOR 15 16 COVERAGE OF CHILDREN OR PREGNANT WOMEN 17 COVERED THROUGH A SECTION 1115 WAIVER 18 ENROLLED IN THE STATE CHILD HEALTH PLAN 19 ON THE DATE OF ENACTMENT OF THE KIDS 20 FIRST ACT AND WHOSE GROSS FAMILY INCOME 21 IS DETERMINED TO EXCEED THE INCOME ELI-22 GIBILITY LEVEL SPECIFIED FOR A TARGETED 23 LOW-INCOME CHILD.—Notwithstanding sub-24 sections (b)(1)(B) and (d) of section 2110, in 25 the case of any individual described in sub-26 section (c) of section 105 of the Kids First Act 1 who the State elects to continue to provide child 2 health assistance for under the State child 3 health plan in accordance with the requirements of such subsection, the Federal medical assist-4 5 ance percentage (as determined under section 6 1905(b) without regard to clause (4) of such 7 section) shall be substituted for the enhanced FMAP under subsection (a)(1) with respect to 8 9 such assistance.

"(B) FMAP APPLIED TO PAYMENTS ONLY 10 11 FOR NONPREGNANT CHILDLESS ADULTS AND 12 PARENTS AND CARETAKER RELATIVES EN-13 ROLLED UNDER A SECTION 1115 WAIVER ON 14 THE DATE OF ENACTMENT OF THE KIDS FIRST 15 ACT.—The Federal medical assistance percentage (as determined under section 1905(b) with-16 17 out regard to clause (4) of such section) shall 18 be substituted for the enhanced FMAP under 19 subsection (a)(1) with respect to payments for 20 child health assistance or health benefits cov-21 erage provided under the State child health 22 plan for any of the following:

23 "(i) PARENTS OR CARETAKER REL24 ATIVES ENROLLED UNDER A WAIVER ON
25 THE DATE OF ENACTMENT OF THE KIDS

1	FIRST ACT.—A nonpregnant parent or a
2	nonpregnant caretaker relative of a tar-
3	geted low-income child who is enrolled in
4	the State child health plan under a waiver,
5	experimental, pilot, or demonstration
6	project on the date of enactment of the
7	Kids First Act and whose family income
8	does not exceed the income eligibility ap-
9	plied under such waiver with respect to
10	that population on such date.
11	"(ii) Nonpregnant childless
12	ADULTS ENROLLED UNDER A WAIVER ON
13	SUCH DATE.—A nonpregnant childless
14	adult enrolled in the State child health
15	plan under a waiver, experimental, pilot, or
16	demonstration project described in section
17	6102(c)(3) of the Deficit Reduction Act of
18	$2005~(42$ U.S.C. $1397\mathrm{gg}$ note) on the date
19	of enactment of the Kids First Act and
20	whose family income does not exceed the
21	income eligibility applied under such waiv-
22	er with respect to that population on such
23	date.
24	"(iii) NO REPLACEMENT ENROLL-
25	EES.—Nothing in clauses (i) or (ii) shall

1 be construed as authorizing a State to pro-2 vide child health assistance or health bene-3 fits coverage under a waiver described in 4 either such clause to a nonpregnant parent 5 or a nonpregnant caretaker relative of a 6 targeted low-income child, or a nonpreg-7 nant childless adult, who is not enrolled 8 under the waiver on the date of enactment 9 of the Kids First Act.

"(C) NO FEDERAL PAYMENT FOR ANY 10 11 NEW NONPREGNANT ADULT ENROLLEES OR 12 FOR SUCH ENROLLEES WHO NO LONGER SAT-13 ISFY INCOME ELIGIBILITY REQUIREMENTS.— 14 Payment shall not be made under this section 15 for child health assistance or other health bene-16 fits coverage provided under the State child 17 health plan or under a waiver under section 18 1115 for any of the following:

19 "(i) PARENTS OR CARETAKER REL20 ATIVES UNDER A SECTION 1115 WAIVER
21 APPROVED AFTER THE DATE OF ENACT22 MENT OF THE KIDS FIRST ACT.—A non23 pregnant parent or a nonpregnant care24 taker relative of a targeted low-income
25 child under a waiver, experimental, pilot,

or demonstration project that is approved
 on or after the date of enactment of the
 Kids First Act.

4 "(ii) PARENTS, CARETAKER REL-5 ATIVES, AND NONPREGNANT CHILDLESS 6 ADULTS WHOSE FAMILY INCOME EXCEEDS 7 THE INCOME ELIGIBILITY LEVEL SPECI-8 FIED UNDER A SECTION 1115 WAIVER AP-9 PROVED PRIOR TO THE KIDS FIRST ACT.-10 Any nonpregnant parent or a nonpregnant caretaker relative of a targeted low-income 11 12 child whose family income exceeds the in-13 come eligibility level referred to in subpara-14 graph (B)(i), and any nonpregnant child-15 less adult whose family income exceeds the 16 income eligibility level referred to in sub-17 paragraph (B)(ii).

18 "(iii) NONPREGNANT CHILDLESS 19 ADULTS, PARENTS, OR CARETAKER REL-20 ATIVES NOT ENROLLED UNDER A SECTION 21 1115 WAIVER ON THE DATE OF ENACT-22 MENT OF THE KIDS FIRST ACT.—Any non-23 pregnant parent or a nonpregnant care-24 taker relative of a targeted low-income 25 child who is not enrolled in the State child

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1	health plan under a section 1115 waiver,
2	experimental, pilot, or demonstration
3	project referred to in subparagraph (B)(i)
4	on the date of enactment of the Kids First
5	Act, and any nonpregnant childless adult
6	who is not enrolled in the State child
7	health plan under a section 1115 waiver,
8	experimental, pilot, or demonstration
9	project referred to in subparagraph
10	(B)(ii)(I) on such date.
11	"(D) DEFINITION OF CARETAKER REL-
12	ATIVE.—In this subparagraph, the term 'care-
13	taker relative' has the meaning given that term
14	for purposes of carrying out section 1931.
15	"(E) RULE OF CONSTRUCTION.—Nothing
16	in this paragraph shall be construed as imply-
17	ing that payments for coverage of populations
18	for which the Federal medical assistance per-
19	centage (as so determined) is to be substituted
20	for the enhanced FMAP under subsection
21	(a)(1) in accordance with this paragraph are to
22	be made from funds other than the allotments
23	determined for a State under section 2104.".
24	(b) Conforming Amendment.—Section 2105(a)(1)
25	of the Social Security Act (42 U.S.C. 1397dd(a)(1)) is

amended, in the matter preceding subparagraph (A), by 1 inserting "or subsection (c)(8)" after "subparagraph 2 3 (B)". 4 SEC. 5. PROHIBITION ON NEW SECTION 1115 WAIVERS FOR 5 COVERAGE OF ADULTS OTHER THAN PREG-6 NANT WOMEN. 7 (a) IN GENERAL.—Section 2107(f) of the Social Se-8 curity Act (42 U.S.C. 1397gg(f)) is amended— (1) by striking ", the Secretary" and inserting 9 ۰۰: 10 11 "(1) The Secretary"; and 12 (2) by adding at the end the following new 13 paragraphs: 14 "(2) The Secretary may not approve, extend, 15 renew, or amend a waiver, experimental, pilot, or 16 demonstration project with respect to a State after 17 the date of enactment of the Kids First Act that 18 would allow funds made available under this title to 19 be used to provide child health assistance or other 20 health benefits coverage for any other adult other 21 than a pregnant woman whose family income does 22 not exceed the income eligibility level specified for a 23 targeted low-income child in that State under a 24 waiver or project approved as of such date.

"(3) The Secretary may not approve, extend,
 renew, or amend a waiver, experimental, pilot, or
 demonstration project with respect to a State after
 the date of enactment of the Kids First Act that
 would waive or modify the requirements of section
 2105(c)(8).".

7 (b) CLARIFICATION OF AUTHORITY FOR COVERAGE
8 OF PREGNANT WOMEN.—Section 2106 of the Social Secu9 rity Act (42 U.S.C. 1397ff) is amended by adding at the
10 end the following new subsection:

"(f) NO AUTHORITY TO COVER PREGNANT WOMEN
THROUGH STATE PLAN.—For purposes of this title, a
State may provide assistance to a pregnant woman under
the State child health plan only—

15 "(1) by virtue of a waiver under section 1115;16 or

"(2) through the application of sections 457.10,
457.350(b)(2), 457.622(c)(5), and 457.626(a)(3) of
title 42, Code of Federal Regulations (as in effect on
the date of enactment of the Kids First Act).".

(c) ASSURANCE OF NOTICE TO AFFECTED ENROLLEES.—The Secretary of Health and Human Services shall
establish procedures to ensure that States provide adequate public notice for parents, caretaker relatives, and
nonpregnant childless adults whose eligibility for child

1	health assistance or health benefits coverage under a waiv-
2	er under section 1115 of the Social Security Act will be
3	terminated as a result of the amendments made by sub-
4	section (a), and that States otherwise adhere to regula-
5	tions of the Secretary relating to procedures for termi-
6	nating waivers under section 1115 of the Social Security
7	Act.
8	SEC. 6. STANDARDIZATION OF DETERMINATION OF FAMILY
9	INCOME FOR TARGETED LOW-INCOME CHIL-
10	DREN UNDER TITLE XXI AND OPTIONAL TAR-
11	GETED LOW-INCOME CHILDREN UNDER
12	TITLE XIX.
13	(a) Eligibility Based on Gross Income.—
14	(1) IN GENERAL.—Section 2110 of the Social
15	Security Act (42 U.S.C. 1397jj) is amended—
16	(A) in subsection $(b)(1)(A)$, by inserting
17	"in accordance with subsection (d)" after
18	"State plan"; and
19	
	(B) by adding at the end the following new
20	(B) by adding at the end the following new subsection:
20 21	
	subsection:
21	subsection: "(d) Standardization of Determination of
21 22	subsection: "(d) STANDARDIZATION OF DETERMINATION OF FAMILY INCOME.—A State shall determine family income

under section 1115) solely on the basis of the gross income
 (as defined by the Secretary) of the family.".

3 (2) PROHIBITION ON WAIVER OF REQUIRE4 MENTS.—Section 2107(f) (42 U.S.C. 1397gg(f)), as
5 amended by section 5(a), is amended by adding at
6 the end the following new paragraph:

7 "(4) The Secretary may not approve a waiver, 8 experimental, pilot, or demonstration project with re-9 spect to a State after the date of enactment of the 10 Kids First Act that would waive or modify the re-11 quirements of section 2110(d) (relating to deter-12 mining income eligibility on the basis of gross in-13 come) and regulations promulgated to carry out 14 such requirements.".

(b) REGULATIONS.—Not later than 90 days after the
date of enactment of this Act, the Secretary of Health and
Human Services shall promulgate interim final regulations
defining gross income for purposes of section 2110(d) of
the Social Security Act, as added by subsection (a).

(c) APPLICATION TO CURRENT ENROLLEES.—The
interim final regulations promulgated under subsection (b)
shall not be used to determine the income eligibility of any
individual enrolled in a State child health plan under title
XXI of the Social Security Act on the date of enactment
of this Act before the date on which such eligibility of the

1 individual is required to be redetermined under the plan 2 as in effect on such date. In the case of any individual 3 enrolled in such plan on such date who, solely as a result 4 of the application of subsection (d) of section 2110 of the 5 Social Security Act (as added by subsection (a)) and the regulations promulgated under subsection (b), is deter-6 7 mined to be ineligible for child health assistance under the 8 State child health plan, a State may elect, subject to sub-9 stitution of the Federal medical assistance percentage for the enhanced FMAP under section 2105(c)(8)(A) of the 10 Social Security Act (as added by section 4(a)), to continue 11 12 to provide the individual with such assistance for so long 13 as the individual otherwise would be eligible for such assistance and the individual's family income, if determined 14 15 under the income and resource standards and methodologies applicable under the State child health plan on Sep-16 17 tember 30, 2008, would not exceed the income eligibility level applicable to the individual under the State child 18 health plan. 19

20 SEC. 7. GRANTS FOR OUTREACH AND ENROLLMENT.

(a) GRANTS.—Title XXI of the Social Security Act
(42 U.S.C. 1397aa et seq.) is amended by adding at the
end the following:

3 "(a) Outreach and Enrollment Grants; Na4 TIONAL CAMPAIGN.—

5 "(1) IN GENERAL.—From the amounts appro-6 priated for a fiscal year under subsection (f), subject 7 to paragraph (2), the Secretary shall award grants 8 to eligible entities to conduct outreach and enroll-9 ment efforts that are designed to increase the enroll-10 ment and participation of eligible children under this 11 title and title XIX.

12 "(2) 10 PERCENT SET ASIDE FOR NATIONAL 13 ENROLLMENT CAMPAIGN.—An amount equal to 10 14 percent of such amounts for the fiscal year shall be 15 used by the Secretary for expenditures during the 16 fiscal year to carry out a national enrollment cam-17 paign in accordance with subsection (g).

18 "(b) Award of Grants.—

19 "(1) PRIORITY FOR AWARDING.—

20 "(A) IN GENERAL.—In awarding grants
21 under subsection (a), the Secretary shall give
22 priority to eligible entities that—

23 "(i) propose to target geographic24 areas with high rates of—

1	"(I) eligible but unenrolled chil-
2	dren, including such children who re-
3	side in rural areas; or
4	"(II) racial and ethnic minorities
5	and health disparity populations, in-
6	cluding those proposals that address
7	cultural and linguistic barriers to en-
8	rollment; and
9	"(ii) submit the most demonstrable
10	evidence required under paragraphs (1)
11	and (2) of subsection (c).
12	"(B) 10 percent set aside for out-
13	REACH TO INDIAN CHILDREN.—An amount
14	equal to 10 percent of the funds appropriated
15	under subsection (f) for a fiscal year shall be
16	used by the Secretary to award grants to In-
17	dian Health Service providers and urban Indian
18	organizations receiving funds under title V of
19	the Indian Health Care Improvement Act (25)
20	U.S.C. 1651 et seq.) for outreach to, and en-
21	rollment of, children who are Indians.
22	"(2) 2-YEAR AVAILABILITY.—A grant awarded
23	under this section for a fiscal year shall remain
24	available for expenditure through the end of the suc-
25	ceeding fiscal year.

"(c) APPLICATION.—An eligible entity that desires to
 receive a grant under subsection (a) shall submit an appli cation to the Secretary in such form and manner, and con taining such information, as the Secretary may decide.
 Such application shall include—

6 "(1) evidence demonstrating that the entity in-7 cludes members who have access to, and credibility 8 with, ethnic or low-income populations in the com-9 munities in which activities funded under the grant 10 are to be conducted;

11 "(2) evidence demonstrating that the entity has 12 the ability to address barriers to enrollment, such as 13 lack of awareness of eligibility, stigma concerns and 14 punitive fears associated with receipt of benefits, 15 and other cultural barriers to applying for and re-16 ceiving child health assistance or medical assistance;

17 "(3) specific quality or outcomes performance
18 measures to evaluate the effectiveness of activities
19 funded by a grant awarded under this section; and
20 "(4) an assurance that the eligible entity
21 shall—

22 "(A) conduct an assessment of the effec23 tiveness of such activities against the perform24 ance measures;

2 1
"(B) cooperate with the collection and re-
porting of enrollment data and other informa-
tion in order for the Secretary to conduct such
assessments; and
"(C) in the case of an eligible entity that
is not the State, provide the State with enroll-
ment data and other information as necessary
for the State to make necessary projections of
eligible children and pregnant women.
"(d) SUPPLEMENT, NOT SUPPLANT.—Federal funds
awarded under this section shall be used to supplement,
not supplant, non-Federal funds that are otherwise avail-
able for activities funded under this section.
"(e) DEFINITIONS.—In this section:
"(1) ELIGIBLE ENTITY.—The term 'eligible en-
tity' means any of the following:
"(A) A State with an approved child health
plan under this title.
"(B) A local government.
"(C) An Indian tribe or tribal consortium,
a tribal organization, an urban Indian organiza-
tion receiving funds under title V of the Indian
Health Care Improvement Act (25 U.S.C. 1651
et seq.), or an Indian Health Service provider.

1	"(D) A Federal health safety net organiza-
2	tion.
3	"(E) A State, national, local, or commu-
4	nity-based public or nonprofit private organiza-
5	tion.
6	"(F) A faith-based organization or con-
7	sortia, to the extent that a grant awarded to
8	such an entity is consistent with the require-
9	ments of section 1955 of the Public Health
10	Service Act (42 U.S.C. 300x-65) relating to a
11	grant award to non-governmental entities.
12	"(G) An elementary or secondary school.
13	"(H) A national, local, or community-based
14	public or nonprofit private organization, includ-
15	ing organizations that use community health
16	workers or community-based doula programs.
17	"(2) FEDERAL HEALTH SAFETY NET ORGANI-
18	ZATION.—The term 'Federal health safety net orga-
19	nization' means—
20	"(A) a federally-qualified health center (as
21	defined in section $1905(l)(2)(B)$;
22	"(B) a hospital defined as a dispropor-
23	tionate share hospital for purposes of section
24	1923;

1	"(C) a covered entity described in section
2	340B(a)(4) of the Public Health Service Act
3	(42 U.S.C. 256b(a)(4)); and

4 "(D) any other entity or consortium that 5 serves children under a federally funded pro-6 gram, including the special supplemental nutri-7 tion program for women, infants, and children 8 (WIC) established under section 17 of the Child 9 Nutrition Act of 1966 (42 U.S.C. 1786), the 10 head start and early head start programs under 11 the Head Start Act (42 U.S.C. 9801 et seq.), 12 the school lunch program established under the 13 Richard B. Russell National School Lunch Act, 14 and an elementary or secondary school.

"(3) INDIANS; INDIAN TRIBE; TRIBAL ORGANIZATION; URBAN INDIAN ORGANIZATION.—The terms
'Indian', 'Indian tribe', 'tribal organization', and
'urban Indian organization' have the meanings given
such terms in section 4 of the Indian Health Care
Improvement Act (25 U.S.C. 1603).

21 "(4) COMMUNITY HEALTH WORKER.—The term
22 'community health worker' means an individual who
23 promotes health or nutrition within the community
24 in which the individual resides—

1	"(A) by serving as a liaison between com-
2	munities and health care agencies;
3	"(B) by providing guidance and social as-
4	sistance to community residents;
5	"(C) by enhancing community residents'
6	ability to effectively communicate with health
7	care providers;
8	"(D) by providing culturally and linguis-
9	tically appropriate health or nutrition edu-
10	cation;
11	"(E) by advocating for individual and com-
12	munity health or nutrition needs; and
13	"(F) by providing referral and followup
14	services.
15	"(f) Appropriation.—
16	"(1) IN GENERAL.—There is appropriated, out
17	of any money in the Treasury not otherwise appro-
18	priated, for the purpose of awarding grants under
19	this section—
20	"(A) \$100,000,000 for each of fiscal years
21	2009 and 2010;
22	"(B) \$75,000,000 for each of fiscal years
23	2011 and 2012; and
24	"(C) \$50,000,000 for fiscal year 2013.

1 "(2) Grants in addition to other amounts 2 PAID.—Amounts appropriated and paid under the 3 authority of this section shall be in addition to 4 amounts appropriated under section 2104 and paid 5 to States in accordance with section 2105, including 6 with respect to expenditures for outreach activities 7 in accordance with subsections (a)(1)(D)(iii) and 8 (c)(2)(C) of that section.

9 "(g) NATIONAL ENROLLMENT CAMPAIGN.—From 10 the amounts made available under subsection (a)(2) for 11 a fiscal year, the Secretary shall develop and implement 12 a national enrollment campaign to improve the enrollment 13 of underserved child populations in the programs estab-14 lished under this title and title XIX. Such campaign may 15 include—

"(1) the establishment of partnerships with the
Secretary of Education and the Secretary of Agriculture to develop national campaigns to link the eligibility and enrollment systems for the assistance
programs each Secretary administers that often
serve the same children;

"(2) the integration of information about the
programs established under this title and title XIX
in public health awareness campaigns administered
by the Secretary;

1	((3) increased financial and technical support
2	for enrollment hotlines maintained by the Secretary
3	to ensure that all States participate in such hotlines;
4	"(4) the establishment of joint public awareness
5	outreach initiatives with the Secretary of Education
6	and the Secretary of Labor regarding the impor-
7	tance of health insurance to building strong commu-
8	nities and the economy;
9	"(5) the development of special outreach mate-
10	rials for Native Americans or for individuals with
11	limited English proficiency; and
12	"(6) such other outreach initiatives as the Sec-
13	retary determines would increase public awareness of
14	the programs under this title and title XIX.".
15	(b) Nonapplication of Administrative Expendi-
16	TURES CAP.—Section 2105(c)(2) of the Social Security
17	Act (42 U.S.C. $1397ee(c)(2)$) is amended by adding at the
18	end the following:
19	"(C) Nonapplication to expenditures
20	FOR OUTREACH AND ENROLLMENT.—The limi-
21	tation under subparagraph (A) shall not apply
22	with respect to expenditures for outreach activi-
23	ties under section $2102(c)(1)$, or for enrollment
24	activities, for children eligible for child health
25	assistance under the State child health plan or

1	medical assistance under the State plan under
2	title XIX.".
3	SEC. 8. IMPROVED STATE OPTION FOR OFFERING PRE-
4	MIUM ASSISTANCE FOR COVERAGE OF CHIL-
5	DREN THROUGH PRIVATE PLANS UNDER
6	SCHIP AND MEDICAID.
7	(a) IN GENERAL.—Section 2105(c) of the Social Se-
8	curity Act (42 U.S.C. 1397ee(c)), as amended by section
9	4(a) is amended by adding at the end the following:
10	"(9) ADDITIONAL STATE OPTION FOR OFFER-
11	ING PREMIUM ASSISTANCE.—
12	"(A) IN GENERAL.—Subject to the suc-
13	ceeding provisions of this paragraph, a State
14	may elect to offer a premium assistance subsidy
15	(as defined in subparagraph (C)) for qualified
16	coverage (as defined in subparagraph (B)) to
17	all targeted low-income children who are eligible
18	for child health assistance under the plan and
19	have access to such coverage in accordance with
20	the requirements of this paragraph.
21	"(B) QUALIFIED COVERAGE.—In this
22	paragraph, the term 'qualified coverage' means
23	the following:
24	"(i) QUALIFIED EMPLOYER SPON-
25	

25 SORED COVERAGE.—

1	"(I) IN GENERAL.—A group
2	health plan or health insurance cov-
3	erage offered through an employer
4	that is—
5	"(aa) substantially equiva-
6	lent to the benefits coverage in a
7	benchmark benefit package de-
8	scribed in section 2103(b) or
9	benchmark-equivalent coverage
10	that meets the requirements of
11	section 2103(a)(2);
12	"(bb) made similarly avail-
13	able to all of the employer's em-
14	ployees and for which the em-
15	ployer makes a contribution to
16	the premium that is not less for
17	employees receiving a premium
18	assistance subsidy under any op-
19	tion available under the State
20	child health plan under this title
21	or the State plan under title XIX
22	to provide such assistance than
23	the employer contribution pro-
24	vided for all other employees; and

1	"(cc) cost-effective, as deter-
2	mined under subclause (II).
3	"(II) Cost-effectiveness.—A
4	group health plan or health insurance
5	coverage offered through an employer
6	shall be considered to be cost-effective
7	if—
8	"(aa) the marginal premium
9	cost to purchase family coverage
10	through the employer is less than
11	the State cost of providing child
12	health assistance through the
13	State child health plan for all the
14	children in the family who are
15	targeted low-income children; or
16	"(bb) the marginal premium
17	cost between individual coverage
18	and purchasing family coverage
19	through the employer is not
20	greater than 175 percent of the
21	cost to the State to provide child
22	health assistance through the
23	State child health plan for a tar-
24	geted low-income child.

1	"(ii) Qualified non-group cov-
2	ERAGE.—Health insurance coverage of-
3	fered to individuals in the non-group
4	health insurance market that is substan-
5	tially equivalent to the benefits coverage in
6	a benchmark benefit package described in
7	section 2103(b) or benchmark-equivalent
8	coverage that meets the requirements of
9	section 2103(a)(2).
10	"(iii) High deductible health
11	PLAN.—A high deductible health plan (as
12	defined in section $223(c)(2)$ of the Internal
13	Revenue Code of 1986) purchased through
14	a health savings account (as defined under
15	section 223(d) of such Code).
16	"(C) PREMIUM ASSISTANCE SUBSIDY.—
17	"(i) IN GENERAL.—In this paragraph,
18	the term 'premium assistance subsidy'
19	means, with respect to a targeted low-in-
20	come child, the amount equal to the dif-
21	ference between the employee contribution
22	required for enrollment only of the em-
23	ployee under qualified employer sponsored
24	coverage and the employee contribution re-
25	quired for enrollment of the employee and

1 the child in such coverage, less any appli-2 cable premium cost-sharing applied under the State child health plan, subject to the 3 4 annual aggregate cost-sharing limit applied 5 under section 2103(e)(3)(B). "(ii) STATE PAYMENT OPTION.—Sub-6 7 ject to clause (iii), a State may provide a 8 premium assistance subsidy directly to an 9 employer or as reimbursement to an em-10 ployee for out-of-pocket expenditures. 11 "(iii) REQUIREMENT FOR DIRECT 12 PAYMENT TO EMPLOYEE.—A State shall 13 not pay a premium assistance subsidy di-14 rectly to the employee, unless the State has 15 established procedures to ensure that the

established procedures to ensure that the targeted low-income child on whose behalf such payments are made are actually enrolled in the qualified employer sponsored coverage. 20 "(iv) TREATMENT AS CHILD HEALTH

20 (IV) TREATMENT AS CHILD HEALTH 21 ASSISTANCE.—Expenditures for the provi-22 sion of premium assistance subsidies shall 23 be considered child health assistance de-24 scribed in paragraph (1)(C) of subsection

1	(a)	for	purposes	of	making	payments
2	und	er tha	at subsectio	on.		

3 "(v) STATE OPTION TO REQUIRE AC-4 CEPTANCE OF SUBSIDY.—A State may condition the provision of child health as-5 6 sistance under the State child health plan 7 for a targeted low-income child on the re-8 ceipt of a premium assistance subsidy for 9 enrollment in qualified employer sponsored 10 coverage if the State determines the provi-11 sion of such a subsidy to be more cost-ef-12 fective in accordance with subparagraph 13 (B)(ii).

14 "(vi) NOT TREATED AS INCOME.—
15 Notwithstanding any other provision of
16 law, a premium assistance subsidy pro17 vided in accordance with this paragraph
18 shall not be treated as income to the child
19 or the parent of the child for whom such
20 subsidy is provided.

21 "(D) NO REQUIREMENT TO PROVIDE SUP22 PLEMENTAL COVERAGE FOR BENEFITS AND AD23 DITIONAL COST-SHARING PROTECTION PRO24 VIDED UNDER THE STATE CHILD HEALTH
25 PLAN.—

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1	"(i) IN GENERAL.—A State that
2	elects the option to provide a premium as-
3	sistance subsidy under this paragraph shall
4	not be required to provide a targeted low-
5	income child enrolled in qualified employer
6	sponsored coverage with supplemental cov-
7	erage for items or services that are not
8	covered, or are only partially covered,
9	under the qualified employer sponsored
10	coverage or cost-sharing protection other
11	than the protection required under section
12	2103(e)(3)(B).
13	"(ii) Notice of cost-sharing re-
14	QUIREMENTS.—A State shall provide a tar-
15	geted low-income child or the parent of
16	such a child (as appropriate) who is pro-
17	vided with a premium assistance subsidy in
18	accordance with this paragraph with notice
19	of the cost-sharing requirements and limi-
20	tations imposed under the qualified em-
21	ployer sponsored coverage in which the
22	child is enrolled upon the enrollment of the
23	child in such coverage and annually there-
24	after.

1	"(iii) Record keeping require-
2	MENTS.—A State may require a parent of
3	a targeted low-income child that is enrolled
4	in qualified employer-sponsored coverage to
5	bear the responsibility for keeping track of
6	out-of-pocket expenditures incurred for
7	cost-sharing imposed under such coverage
8	and to notify the State when the limit on
9	such expenditures imposed under section
10	2103(e)(3)(B) has been reached for a year
11	from the effective date of enrollment for
12	such year.
13	"(iv) State option for reimburse-
14	MENT.—A State may retroactively reim-
15	burse a parent of a targeted low-income
16	child for out-of-pocket expenditures in-
17	curred after reaching the 5 percent cost-
18	sharing limitation imposed under section
19	2103(e)(3)(B) for a year.
20	((E) 6-month waiting period re-
21	QUIRED.—A State shall impose at least a 6-
22	month waiting period from the time an indi-
23	vidual is enrolled in private health insurance
24	prior to the provision of a premium assistance

subsidy for a targeted low-income child in accordance with this paragraph.

"(F) NON APPLICATION OF WAITING PE-3 4 RIOD FOR ENROLLMENT IN THE STATE MED-5 ICAID PLAN OR THE STATE CHILD HEALTH 6 PLAN.—A targeted low-income child provided a 7 premium assistance subsidy in accordance with 8 this paragraph who loses eligibility for such 9 subsidy shall not be treated as having been en-10 rolled in private health insurance coverage for 11 purposes of applying any waiting period im-12 posed under the State child health plan or the 13 State plan under title XIX for the enrollment of 14 the child under such plan.

15 "(G) Assurance of special enroll-16 MENT PERIOD UNDER GROUP HEALTH PLANS 17 IN CASE OF ELIGIBILITY FOR PREMIUM SUB-18 SIDY ASSISTANCE.—No payment shall be made 19 under subsection (a) for amounts expended for 20 the provision of premium assistance subsidies 21 under this paragraph unless a State provides 22 assurances to the Secretary that the State has 23 in effect laws requiring a group health plan, a 24 health insurance issuer offering group health 25 insurance coverage in connection with a group

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health plan, and a self-funded health plan, to permit an employee who is eligible, but not enrolled, for coverage under the terms of the plan (or a child of such an employee if the child is eligible, but not enrolled, for coverage under such terms) to enroll for coverage under the terms of the plan if the employee's child becomes eligible for a premium assistance subsidy under this paragraph.

10 "(H) NO EFFECT ON PREVIOUSLY AP-11 PROVED PREMIUM ASSISTANCE PROGRAMS.-12 Nothing in this paragraph shall be construed as 13 limiting the authority of a State to offer pre-14 mium assistance under section 1906, a waiver 15 described in paragraph (2)(B) or (3), a waiver 16 approved under section 1115, or other authority 17 in effect on February 1, 2009.

18 "(I) NOTICE OF AVAILABILITY.—A State
19 shall—

20 "(i) include on any application or en21 rollment form for child health assistance a
22 notice of the availability of premium assist23 ance subsidies for the enrollment of tar24 geted low-income children in qualified em25 ployer sponsored coverage;

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1	"(ii) provide, as part of the applica-
2	tion and enrollment process under the
3	State child health plan, information de-
4	scribing the availability of such subsidies
5	and how to elect to obtain such a subsidy;
6	and
7	"(iii) establish such other procedures
8	as the State determines necessary to en-
9	sure that parents are informed of the
10	availability of such subsidies under the
11	State child health plan.".
12	(b) Application to Medicaid.—Section 1906 of
13	the Social Security Act (42 U.S.C. 1396e) is amended by
14	inserting after subsection (c) the following:
15	"(d) The provisions of section $2105(c)(9)$ shall apply
16	to a child who is eligible for medical assistance under the
17	State plan in the same manner as such provisions apply
18	to a targeted low-income child under a State child health
19	plan under title XXI. Section $1902(a)(34)$ shall not apply
20	to a child who is provided a premium assistance subsidy
21	under the State plan in accordance with the preceding sen-
22	tence.".
23	SEC. 9. TREATMENT OF UNBORN CHILDREN.

24 (a) CODIFICATION OF CURRENT REGULATIONS.—
25 Section 2110(c)(1) of the Social Security Act (42 U.S.C.

1 1397jj(c)(1)) is amended by striking the period at the end
2 and inserting the following: ", and includes, at the option
3 of a State, an unborn child. For purposes of the previous
4 sentence, the term 'unborn child' means a member of the
5 species Homo sapiens, at any stage of development, who
6 is carried in the womb.".

7 (b) CLARIFICATIONS REGARDING COVERAGE OF
8 MOTHERS.—Section 2103 (42 U.S.C. 1397cc) is amended
9 by adding at the end the following new subsection:

"(g) CLARIFICATIONS REGARDING AUTHORITY TO
PROVIDE POSTPARTUM SERVICES AND MATERNAL
HEALTH CARE.—Any State that provides child health assistance to an unborn child under the option described in
section 2110(c)(1) may—

"(1) continue to provide such assistance to the
mother, as well as postpartum services, through the
end of the month in which the 60-day period (beginning on the last day of pregnancy) ends; and

"(2) in the interest of the child to be born, have
flexibility in defining and providing services to benefit either the mother or unborn child consistent
with the health of both.".

1	SEC. 10. 50 PERCENT MATCHING RATE FOR ALL MEDICAID
2	ADMINISTRATIVE COSTS.
3	Section 1903(a) of the Social Security Act (42 U.S.C.
4	1396b(a)) is amended—
5	(1) by striking paragraph (2) ;
6	(2) by redesignating paragraph $(3)(E)$ as para-
7	graph (2) and re-locating and indenting it appro-
8	priately;
9	(3) in paragraph (2), as so redesignated, by re-
10	designating clauses (i) and (ii) as subparagraphs (A)
11	and (B), and indenting them appropriately;
12	(4) by striking paragraphs (3) and (4) ;
13	(5) in paragraph (5), by striking "which are at-
14	tributable to the offering, arranging, and fur-
15	nishing" and inserting "which are for the medical
16	assistance costs of furnishing";
17	(6) by striking paragraph (6);
18	(7) in paragraph (7), by striking "subject to
19	section $1919(g)(3)(B)$,"; and
20	(8) by redesignating paragraphs (5) and (7) as
21	paragraphs (3) and (4), respectively.
22	SEC. 11. REDUCTION IN PAYMENTS FOR MEDICAID ADMIN-
23	ISTRATIVE COSTS TO PREVENT DUPLICATION
24	OF SUCH PAYMENTS UNDER TANF.
25	Section 1903 of the Social Security Act (42 U.S.C.
26	1396b) is amended—
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(1) in subsection (a)(7), by striking "section 1 2 1919(g)(3)(B)" and inserting "subsection (h)"; 3 (2) in subsection (a)(2)(D) by inserting ", sub-4 ject to subsection (g)(3)(C) of such section" after 5 "as are attributable to State activities under section 1919(g)"; and 6 7 (3) by adding after subsection (g) the following 8 new subsection: 9 "(h) REDUCTION IN PAYMENTS FOR ADMINISTRA-TIVE COSTS TO PREVENT DUPLICATION OF PAYMENTS 10 11 UNDER TITLE IV.—Beginning with the calendar quarter 12 commencing April 1, 2009, the Secretary shall reduce the 13 amount paid to each State under subsection (a)(7) for

14 each quarter by an amount equal to ¹/₄ of the annualized
15 amount determined for the Medicaid program under sec16 tion 16(k)(2)(B) of the Food Stamp Act of 1977 (7 U.S.C.
17 2025(k)(2)(B)).".

18 SEC. 12. ELIMINATION OF WAIVER OF CERTAIN MEDICAID 19 PROVIDER TAX PROVISIONS.

20 Effective October 1, 2009, subsection (c) of section
21 4722 of the Balanced Budget Act of 1997 (Public Law
22 105–33; 111 Stat. 515) is repealed.

Effective October 1, 2009, subsection (d) of section
701 of the Medicare, Medicaid, and SCHIP Benefits Improvement and Protection Act of 2000, as enacted into
law by section 1(a)(6) of Public Law 106–554 (42 U.S.C.
1396r-4 note), is repealed.

8 SEC. 14. EFFECTIVE DATE; COORDINATION OF FUNDING 9 FOR FISCAL YEAR 2009.

(a) IN GENERAL.—Unless otherwise specified, subject to subsection (b), the amendments made by this Act
shall take effect on the date of enactment of this Act.

13 (b) Delay if State Legislation Required.—In the case of a State child health plan under title XXI of 14 the Social Security Act or a waiver of such plan under 15 section 1115 of such Act which the Secretary of Health 16 17 and Human Services determines requires State legislation 18 (other than legislation appropriating funds) in order for 19 the plan or waiver to meet the additional requirements im-20 posed by the amendments made by this Act, the State 21 child health plan or waiver shall not be regarded as failing 22 to comply with the requirements of such title XXI solely 23 on the basis of its failure to meet such additional require-24 ments before the first day of the first calendar quarter beginning after the close of the first regular session of the 25 State legislature that begins after the date of the enact-26

ment of this Act. For purposes of the previous sentence,
 in the case of a State that has a 2-year legislative session,
 each year of such session shall be deemed to be a separate
 regular session of the State legislature.

5 (c) COORDINATION OF FUNDING FOR FISCAL YEAR 6 2009.—Notwithstanding any other provision of law, inso-7 far as funds have been appropriated under section 8 2104(a)(11) of the Social Security Act, as amended by 9 section 201(a) of Public Law 110–173 and in effect on 10 January 1, 2009, to provide allotments to States under 11 title XXI of the Social Security Act for fiscal year 2009—

(1) any amounts that are so appropriated that
are not so allotted and obligated before the date of
the enactment of this Act are rescinded; and

(2) any amount provided for allotments under
title XXI of such Act to a State under the amendments made by this Act for such fiscal year shall be
reduced by the amount of such appropriations so allotted and obligated before such date.

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