

116TH CONGRESS  
2D SESSION

# S. 4254

To amend the Higher Education Act of 1965 to encourage voting by students and to establish emergency procedures for institutions of higher education to assist students in exercising their right to vote.

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## IN THE SENATE OF THE UNITED STATES

JULY 21, 2020

Mr. BENNET (for himself, Ms. KLOBUCHAR, Mr. DURBIN, and Mr. BOOKER) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

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## A BILL

To amend the Higher Education Act of 1965 to encourage voting by students and to establish emergency procedures for institutions of higher education to assist students in exercising their right to vote.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “National Emergency  
5 Student Vote Act”.

1 **SEC. 2. ASSISTING POSTSECONDARY STUDENTS IN OBTAIN-**  
2 **ING ABSENTEE BALLOTS.**

3 (a) INSTITUTION REQUIREMENTS.—Section  
4 487(a)(23) of the Higher Education Act of 1965 (20  
5 U.S.C. 1094(a)(23)) is amended to read as follows:

6 “(23)(A) The institution will make every rea-  
7 sonable effort to—

8 “(i) distribute the mail voter registration  
9 application form for elections for Federal office  
10 prescribed pursuant to section 9 of the National  
11 Voter Registration Act of 1993 (52 U.S.C.  
12 20508), which may include sharing a direct,  
13 guided link to the application form, to each stu-  
14 dent enrolled in the institution;

15 “(ii) provide clear guidance that a student  
16 should—

17 “(I) register in the State in which the  
18 student is eligible to vote in the next elec-  
19 tion described in subparagraph (F); and

20 “(II) update the student’s existing  
21 voter registration if the student’s address  
22 has changed;

23 “(iii) share credible, nonpartisan resources  
24 to help students determine where they are eligi-  
25 ble to vote, which may include resources from  
26 State and local election officials; and

1           “(iv) make voter registration forms widely  
2           available, including through access to online  
3           voter registration, to students at the institution.

4           “(B) If an institution is in a State that has a  
5           deadline for absentee ballots and the institution has  
6           decided to require or encourage students of the insti-  
7           tution to remain off-campus due to a national, State,  
8           or local public health or other emergency as of the  
9           date that is 90 days prior to such State’s deadline,  
10          the following requirements take effect:

11           “(i) By the date that is not less than 75  
12          days prior to such deadline, the institution will  
13          request that the State provide the institution  
14          with printed absentee ballot application forms,  
15          as applicable, or for the State to share the offi-  
16          cial State website or online portal through  
17          which eligible voters can directly request an ab-  
18          sentee ballot.

19           “(ii) By the date that is not less than 60  
20          days before the absentee ballot deadline for the  
21          State, the institution will make every reasonable  
22          effort to—

23           “(I) distribute to each student en-  
24          rolled in the institution an absentee ballot  
25          application form, requested from the State

1 under clause (i) and received in accordance  
2 with section 303(d) of the Help America  
3 Vote Act of 2002 (52 U.S.C. 21083(d)) or  
4 the official State website or online portal  
5 through which eligible voters can directly  
6 request an absentee ballot, with clear in-  
7 structions that the form, website, or online  
8 portal should be used only by students eli-  
9 gible to vote in the State;

10 “(II) share, with all students enrolled  
11 in the institution, credible, nonpartisan re-  
12 sources to help students who are registered  
13 in another State to apply for absentee bal-  
14 lots in such State, which may include re-  
15 sources from State and local election offi-  
16 cials; and

17 “(III) make such absentee ballot ap-  
18 plication forms, in printed or electronic  
19 format, widely available to students en-  
20 rolled in the institution.

21 “(iii) In any case where an institution has  
22 not received from the State the official website  
23 or online portal through which eligible voters  
24 can request an absentee ballot application, or a  
25 sufficient quantity of printed absentee ballot

1 application forms, as needed to fulfill this sec-  
2 tion by the date described in clause (ii), the in-  
3 stitution shall not be held liable for not meeting  
4 the requirements of this section during that  
5 election year.

6 “(C) Not later than 30 days prior to the State’s  
7 deadline to submit an absentee ballot or, in a State  
8 that mails ballots to all voters without requiring an  
9 application, submit the mailed ballot, the institution  
10 shall make every reasonable effort to communicate  
11 with each student enrolled in the institution regard-  
12 ing—

13 “(i) information about the applicable ab-  
14 sentee ballot or mailed ballot deadline of the  
15 State;

16 “(ii) information about any requirements  
17 in the State to cast a valid absentee ballot or  
18 mailed ballot, including requirements for a wit-  
19 ness signature or a copy of valid identification;  
20 and

21 “(iii) current (as of the date of the com-  
22 munication), credible information from appro-  
23 priate State and local election officials about all  
24 other voting options, such as early and in-per-  
25 son voting and voting on Election Day.

1           “(D) An institution of higher education that  
2 only provides distance education shall, in lieu of the  
3 requirements of subparagraphs (B), and (C)—

4                   “(i) 60 days before the date of a general  
5 election for Federal office, share credible, non-  
6 partisan resources, which may include resources  
7 from State and local officials, to help students  
8 apply for absentee ballots and learn about re-  
9 quirements for different options to vote, such as  
10 absentee voting, voting by mail, early and in-  
11 person voting, and voting on Election Day; and

12                   “(ii) 30 days before the date of a general  
13 election for Federal office, remind students  
14 about the date of the general election for Fed-  
15 eral office and provide credible, nonpartisan re-  
16 sources, which may include resources from  
17 State and local officials, for different options to  
18 vote, such as absentee voting, voting by mail,  
19 early and in-person voting, and voting on Elec-  
20 tion Day.

21           “(E) An institution subject to the requirements  
22 of this paragraph shall ensure that—

23                   “(i) in distributing voting materials (as de-  
24 fined in section 203(b)(3) of the Voting Rights  
25 Act of 1965 (52 U.S.C. 10503(b)(3)) that are

1 produced by a covered State or political subdivi-  
2 sion (as defined in such section), such voting  
3 materials are provided in accordance with sec-  
4 tion 203 of that Act (52 U.S.C. 10503); and

5 “(ii) all materials and information made  
6 available electronically under this paragraph—

7 “(I) are accessible to individuals with  
8 disabilities; and

9 “(II) conform to the accessibility  
10 standards under section 508 of the Reha-  
11 bilitation Act of 1973 (29 U.S.C. 794d).

12 “(F) This paragraph shall apply to general and  
13 special elections for Federal office and to the elec-  
14 tions for Governor or other chief executive within  
15 such State), unless otherwise provided.

16 “(G)(i) An institution may satisfy the require-  
17 ments of subparagraphs (A) through (D), and shall  
18 be considered in compliance with such subpara-  
19 graphs, with respect to each student to whom the in-  
20 stitution electronically transmits a message con-  
21 taining the information required under such sub-  
22 paragraphs, if such information is in an electronic  
23 message devoted exclusively to that information.

24 “(ii) Nothing in this subparagraph shall be con-  
25 strued to prevent an institution from including infor-

1       mation described in clause (i) through routine, wide-  
2       ly disseminated communications with students en-  
3       rolled in the institution, in addition to the electronic  
4       message devoted exclusively to that information as  
5       described in clause (i).

6               “(H) In this paragraph—

7                       “(i) the term ‘absentee ballot’ means any  
8                       ballot cast by any means other than in person  
9                       and for which the State requires an application;

10                      “(ii) the term ‘distance education’ has the  
11                      meaning given the term in section 103, except  
12                      such term shall not include distance education  
13                      that is provided due to a decision of an institu-  
14                      tion to require or encourage students of the in-  
15                      stitution to remain off-campus due to a na-  
16                      tional, State, or local public health or other  
17                      emergency; and

18                      “(iii) the term ‘Federal office’ has the  
19                      meaning given in section 301 (3) of the Federal  
20                      Election Campaign Act of 1971 (52 U.S.C.  
21                      30101(3)).”.

22       (b) STATE REQUIREMENT.—Section 303 of the Help  
23       America Vote Act of 2002 (52 U.S.C. 21083) is amend-  
24       ed—



1           (1) in the section heading, by inserting “; **PRO-**  
2           **VISION OF FORMS TO INSTITUTIONS OF HIGH-**  
3           **ER EDUCATION**” after “**BY MAIL**”;

4           (2) by redesignating subsection (d) as sub-  
5           section (e);

6           (3) by inserting after subsection (c) the fol-  
7           lowing new subsection:

8           “(d) **PROVISION OF ABSENTEE BALLOT APPLICA-**  
9           **TION FORMS TO INSTITUTIONS OF HIGHER EDU-**  
10           **CATION.**—Each State shall provide the voter registration  
11           and absentee ballot application forms or access to elec-  
12           tronic versions of such forms to each institution of higher  
13           education for the purposes described in section 487(a)(23)  
14           of the Higher Education Act of 1965 (20 U.S.C.  
15           1094(a)(23)).”; and

16           (4) in subsection (e), as redesignated by para-  
17           graph (2), by adding at the end the following new  
18           paragraph:

19           “(3) **REQUIREMENT TO PROVIDE VOTER REG-**  
20           **ISTRATION AND ABSENTEE BALLOT APPLICATION**  
21           **FORMS TO INSTITUTIONS OF HIGHER EDUCATION.**—  
22           Each State and jurisdiction shall be required to  
23           comply with the requirements of subsection (d) on  
24           and after the earlier of—

1           “(A) the date that is 30 days after the  
2           date of enactment of the National Emergency  
3           Student Vote Act; or

4           “(B) August 1, 2020.”.

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