## HOUSE BILL 1132

State of Washington 68th Legislature 2023 Regular Session

**By** Representatives Goodman and Rude; by request of Gambling Commission

Prefiled 01/05/23.

AN ACT Relating to oversight and training requirements for limited authority Washington peace officers and agencies; amending RCW 43.101.095, 43.101.276, and 43.101.278; and reenacting and amending RCW 43.101.010 and 43.101.200.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 Sec. 1. RCW 43.101.010 and 2021 c 323 s 1 are each reenacted and 7 amended to read as follows:

8 When used in this chapter:

9 (1) "Applicant" means an individual who has received a 10 conditional offer of employment with a law enforcement or corrections 11 agency.

12 (2)"Chief for a day program" means a program in which 13 commissioners and staff partner with local, state, and federal law 14 enforcement agencies, hospitals, and the community to provide a day 15 of special attention to chronically ill children. Each child is 16 selected and sponsored by a law enforcement agency. The event, "chief 17 for a day," occurs on one day, annually or every other year and may occur on the grounds and in the facilities of the commission. The 18 19 program may include any appropriate honoring of the child as a "chief," such as a certificate swearing them in as a chief, a badge, 20

1 a uniform, and donated gifts such as games, puzzles, and art
2 supplies.

3 (3) "Commission" means the Washington state criminal justice4 training commission.

(4) "Convicted" means at the time a plea of guilty, nolo 5 6 contendere, or deferred sentence has been accepted, or a verdict of quilty or finding of quilt has been filed, notwithstanding the 7 pendency of any future proceedings, including but not limited to 8 sentencing, posttrial or postfact-finding motions and appeals. 9 "Conviction" includes all instances in which a plea of guilty or nolo 10 11 contendere is the basis for conviction, all proceedings in which 12 there is a case disposition agreement, and any equivalent disposition by a court in a jurisdiction other than the state of Washington. 13

(5) "Correctional personnel" means any employee or volunteer who by state, county, municipal, or combination thereof, statute has the responsibility for the confinement, care, management, training, treatment, education, supervision, or counseling of those individuals whose civil rights have been limited in some way by legal sanction.

(6) "Corrections officer" means any corrections agency employee whose primary job function is to provide for the custody, safety, and security of adult persons in jails and detention facilities in the state. "Corrections officer" does not include individuals employed by state agencies.

(7) "Criminal justice personnel" means any person who serves as apeace officer, reserve officer, or corrections officer.

(8) "Finding" means a determination based on a preponderance of the evidence whether alleged misconduct occurred; did not occur; occurred, but was consistent with law and policy; or could neither be proven or disproven.

30 (9) "Law enforcement personnel" means any person elected, 31 appointed, or employed as a general authority Washington peace 32 officer <u>as defined in RCW 10.93.020 or as a limited authority</u> 33 <u>Washington peace officer</u> as defined in RCW 10.93.020 <u>who as a normal</u> 34 <u>part of their duties has powers of arrest and carries a firearm</u>.

(10) "Peace officer" has the same meaning as a general authority Washington peace officer as defined in RCW 10.93.020. Commissioned officers of the Washington state patrol, whether they have been or may be exempted by rule of the commission from the basic training requirement of RCW 43.101.200, are included as peace officers for purposes of this chapter. Fish and wildlife officers with enforcement

powers for all criminal laws under RCW 77.15.075 are peace officers for purposes of this chapter. <u>Limited authority Washington peace</u> <u>officers as defined in RCW 10.93.020</u>, who have powers of arrest and <u>carry a firearm as part of their normal duty</u>, are peace officers for <u>purposes of this chapter</u>.

6 (11) "Reserve officer" means any person who does not serve as a 7 peace officer of this state on a full-time basis, but who, when 8 called by an agency into active service, is fully commissioned on the 9 same basis as full-time officers to enforce the criminal laws of this 10 state and includes:

11 (a) Specially commissioned Washington peace officers as defined 12 in RCW 10.93.020;

13 (b) ((Limited authority Washington peace officers as defined in 14 RCW 10.93.020;

15 (c)) Persons employed as security by public institutions of 16 higher education as defined in RCW 28B.10.016; and

17 ((<del>(d)</del>)) <u>(c)</u> Persons employed for the purpose of providing 18 security in the K-12 Washington state public school system as defined 19 in RCW 28A.150.010 and who are authorized to use force in fulfilling 20 their responsibilities.

(12) "Tribal police officer" means any person employed and commissioned by a tribal government to enforce the criminal laws of that government.

24 Sec. 2. RCW 43.101.200 and 2021 c 334 s 977 and 2021 c 323 s 31 25 are each reenacted and amended to read as follows:

(1) ((All)) Except as provided in subsection (2) of this section, 26 27 all law enforcement personnel, except volunteers, and reserve officers whether paid or unpaid, initially employed on or after 28 January 1, 1978, shall engage in basic law enforcement training which 29 30 complies with standards adopted by the commission pursuant to RCW 43.101.080. For personnel initially employed before January 1, 1990, 31 such training shall be successfully completed during the first 32 fifteen months of employment of such personnel unless otherwise 33 extended or waived by the commission and shall be requisite to the 34 35 continuation of such employment. Personnel initially employed on or after January 1, 1990, shall commence basic training during the first 36 37 six months of employment unless the basic training requirement is 38 otherwise waived or extended by the commission. Successful completion

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1 of basic training is requisite to the continuation of employment of 2 such personnel initially employed on or after January 1, 1990.

3 (2) (a) All law enforcement personnel who are limited authority 4 Washington peace officers and whose employment commences on or after 5 July 1, 2023, shall commence basic training during the first 12 6 months of employment unless the basic training requirement is 7 otherwise waived or extended by the commission. Successful completion 8 of basic training is requisite to the continuation of employment of 9 such personnel initially employed on or after July 1, 2023.

10 (b) (i) The commission shall review the training files of all law 11 enforcement personnel who are limited authority Washington peace 12 officers, whose employment commenced prior to July 1, 2023, and who 13 have not successfully completed training that complies with standards 14 adopted by the commission, to determine what, if any, supplemental 15 training is required to appropriately carry out the officers' duties 16 and responsibilities.

17 <u>(ii) Nothing in this section may be interpreted to require law</u> 18 <u>enforcement personnel who are limited authority Washington peace</u> 19 <u>officers, whose employment commenced prior to July 1, 2023, to</u> 20 <u>complete the basic law enforcement training academy as a condition of</u> 21 <u>continuing employment as a limited authority Washington peace</u> 22 <u>officer.</u>

(iii) Law enforcement personnel who are limited authority Washington peace officers are not required to complete the basic law enforcement academy or an equivalent basic academy upon transferring to a general authority Washington law enforcement agency or limited authority Washington law enforcement agency, as defined in RCW 10.93.020, if they have:

(A) Been employed as a special agent with the Washington state gambling commission, been a natural resource investigator with the department of natural resources, been a liquor enforcement officer with the liquor and cannabis board, been an investigator with the office of the insurance commissioner, or been a park ranger with the Washington state parks and recreation commission, before or after July 1, 2023; and

36 <u>(B) Received a certificate of successful completion from the</u> 37 <u>basic law enforcement academy or the basic law enforcement</u> 38 <u>equivalency academy and thereafter engaged in regular and</u> 39 <u>commissioned law enforcement employment with an agency listed in</u> 1 (b) (iii) (A) of this subsection without a break or interruption in

2 excess of 24 months; and

3 (C) Remained current with the in-service training requirements as
 4 adopted by the commission by rule.

(3) Except as provided in RCW 43.101.170, the commission shall 5 6 provide the aforementioned training and shall have the sole authority The commission shall provide necessary facilities, 7 to do so. supplies, materials, and the board and room of noncommuting attendees 8 for seven days per week, except during the 2017-2019, 2019-2021, and 9 2021-2023 fiscal biennia when the employing, county, city, or state 10 11 law enforcement agency shall reimburse the commission for twenty-five 12 percent of the cost of training its personnel. Additionally, to the extent funds are provided for this purpose, the commission shall 13 reimburse to participating law enforcement agencies with ten or less 14 full-time commissioned patrol officers the cost of temporary 15 16 replacement of each officer who is enrolled in basic law enforcement 17 training: PROVIDED, That such reimbursement shall include only the 18 actual cost of temporary replacement not to exceed the total amount 19 of salary and benefits received by the replaced officer during his or her training period: 20

21 <u>PROVIDED FURTHER, That limited authority Washington law</u> 22 <u>enforcement agencies as defined in RCW 10.93.020 shall reimburse the</u> 23 <u>commission for the full cost of training their personnel</u>.

24 Sec. 3. RCW 43.101.095 and 2021 c 323 s 8 are each amended to 25 read as follows:

(1) As a condition of employment, all Washington peace officers and corrections officers are required to obtain certification as a peace officer or corrections officer or exemption therefrom and maintain certification as required by this chapter and the rules of the commission.

31 (2) (a) Any applicant who has been offered a conditional offer of 32 employment as a peace officer or reserve officer ((or)), offered a conditional offer of employment as a corrections officer after July 33 1, 2021, ((including any person whose certification has lapsed as a 34 result of a break of more than 24 consecutive months in the officer's 35 service for a reason other than being recalled to military service,)) 36 or offered a conditional offer of employment as a limited authority 37 38 Washington peace officer who if hired would qualify as a peace 39 officer as defined by RCW 43.101.010 after July 1, 2023, must submit

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1 to a background investigation to determine the applicant's suitability for employment. This requirement applies to any person 2 whose certification has lapsed as a result of a break of more than 24 3 consecutive months in the officer's service for a reason other than 4 being recalled into military service. Employing agencies may only 5 6 make a conditional offer of employment pending completion of the background check and shall verify in writing to the commission that 7 they have complied with all background check requirements prior to 8 making any nonconditional offer of employment. 9

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(b) The background check must include:

(i) A check of criminal history, any national decertification 11 index, commission records, and all disciplinary records by any 12 previous law enforcement or correctional employer, including 13 complaints or investigations of misconduct and the reason for 14 separation from employment. Law enforcement or correctional agencies 15 16 that previously employed the applicant shall disclose employment 17 information within 30 days of receiving a written request from the employing agency conducting the background investigation, including 18 19 the reason for the officer's separation from the agency. Complaints or investigations of misconduct must be disclosed regardless of the 20 21 result of the investigation or whether the complaint was unfounded;

(ii) Inquiry to the local prosecuting authority in any jurisdiction in which the applicant has served as to whether the applicant is on any potential impeachment disclosure list;

(iii) Inquiry into whether the applicant has any past or present affiliations with extremist organizations, as defined by the commission;

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(iv) A review of the applicant's social media accounts;

(v) Verification of immigrant or citizenship status as either a citizen of the United States of America or a lawful permanent resident;

(vi) A psychological examination administered by a psychiatrist licensed in the state of Washington pursuant to chapter 18.71 RCW or a psychologist licensed in the state of Washington pursuant to chapter 18.83 RCW, in compliance with standards established in rules of the commission;

37 (vii) A polygraph or similar assessment administered by an 38 experienced professional with appropriate training and in compliance 39 with standards established in rules of the commission; and 1 (viii) Except as otherwise provided in this section, any test or 2 assessment to be administered as part of the background investigation 3 shall be administered in compliance with standards established in 4 rules of the commission.

5 (c) The commission may establish standards for the background 6 check requirements in this section and any other preemployment 7 background check requirement that may be imposed by an employing 8 agency or the commission.

9 (d) The employing law enforcement agency may require that each 10 person who is required to take a psychological examination and a 11 polygraph or similar test pay a portion of the testing fee based on 12 the actual cost of the test or \$400, whichever is less. Employing 13 agencies may establish a payment plan if they determine that the 14 person does not readily have the means to pay the testing fee.

(3) (a) The commission shall allow a peace officer or corrections 15 16 officer to retain status as a certified peace officer or corrections 17 officer as long as the officer:  $((\frac{a}{a}))$  <u>(i)</u> Timely meets the basic training requirements, or is exempted therefrom, in whole or in part, 18 under RCW 43.101.200 or under rule of the commission; ((<del>(b)</del>)) <u>(ii)</u> 19 timely meets or is exempted from any other requirements under this 20 chapter as administered under the rules adopted by the commission; 21 ((<del>(c)</del>)) <u>(iii)</u> is not denied certification by the commission under 22 23 this chapter; and ((<del>(d)</del>)) <u>(iv)</u> has not had certification suspended or revoked by the commission. 24

25 (b) The commission shall certify peace officers who are limited 26 authority Washington peace officers employed on or before July 1, 27 2023. Thereafter, the commission may revoke certification pursuant to 28 this chapter.

29 (4) As a condition of certification, a peace officer or corrections officer must, on a form devised or adopted by the 30 31 commission, authorize the release to the employing agency and 32 commission of the officer's personnel files, including disciplinary, 33 termination, civil or criminal investigation, or other records or information that are directly related to a certification matter or 34 decertification matter before the commission. The peace officer or 35 corrections officer must also consent to and facilitate a review of 36 the officer's social media accounts, however, consistent with RCW 37 49.44.200, the officer is not required to provide login information. 38 39 The release of information may not be delayed, limited, or precluded

1 by any agreement or contract between the officer, or the officer's 2 union, and the entity responsible for the records or information.

3 (5) The employing agency and commission are authorized to receive 4 criminal history record information that includes nonconviction data 5 for any purpose associated with employment or certification under 6 this chapter. Dissemination or use of nonconviction data for purposes 7 other than that authorized in this section is prohibited.

8 (6) For a national criminal history records check, the commission 9 shall require fingerprints be submitted and searched through the 10 Washington state patrol identification and criminal history section. 11 The Washington state patrol shall forward the fingerprints to the 12 federal bureau of investigation.

(7) Prior to certification, the employing agency shall certify to the commission that the agency has completed the background check, no information has been found that would disqualify the applicant from certification, and the applicant is suitable for employment as a peace officer or corrections officer.

18 Sec. 4. RCW 43.101.276 and 2017 c 290 s 5 are each amended to 19 read as follows:

20 (1) Subject to the availability of amounts appropriated for this 21 specific purpose, the commission shall develop training on a victimcentered, trauma-informed approach to interacting with victims and 22 responding to sexual assault calls. The curriculum must: Be designed 23 24 for commissioned patrol officers not regularly assigned to 25 investigate sexual assault cases; be designed for deployment and use within individual law enforcement agencies; include features allowing 26 27 for it to be used in different environments, which may include multimedia or video components; allow for law enforcement agencies to 28 host it in small segments at different times over several days or 29 30 weeks, including roll calls. The training must include components on 31 available resources for victims including, but not limited to, material on and references to community-based victim advocates. 32

33 (2) In developing the training, the commission shall seek advice 34 from the Washington association of sheriffs and police chiefs, the 35 Washington coalition of sexual assault programs, and experts on 36 sexual assault and the neurobiology of trauma.

37 (3) Beginning in 2018, all law enforcement agencies shall38 annually host the training for commissioned peace officers. All law

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enforcement agencies shall, to the extent feasible, consult with and
 feature local community-based victim advocates during the training.

3 <u>(4) With the exception of the state parks and recreation</u> 4 <u>commission, the training requirements under this section do not apply</u> 5 <u>to limited authority Washington law enforcement agencies as defined</u> 6 <u>in RCW 10.93.020 whose authority does not include the investigation</u> 7 of sexual assaults.

8 Sec. 5. RCW 43.101.278 and 2021 c 118 s 3 are each amended to 9 read as follows:

(1) Subject to the availability of amounts appropriated for this specific purpose, the commission shall conduct an annual case review program. The program must review case files from law enforcement agencies and prosecuting attorneys selected by the commission in order to identify changes to training and investigatory practices necessary to optimize outcomes in sexual assault investigations and prosecutions involving adult victims. The program must include:

17 (a) An evaluation of whether current training and practices 18 foster a trauma-informed, victim-centered approach to victim 19 interviews and that identifies best practices and current gaps in 20 training and assesses the integration of the community resiliency 21 model;

(b) A comparison of cases involving investigators and interviewers who have participated in training to cases involving investigators and interviewers who have not participated in training;

(c) Randomly selected cases for a systematic review to assess whether current practices conform to national best practices for a multidisciplinary approach to investigating sexual assault cases and interacting with survivors; and

(d) An analysis of the impact that race and ethnicity have onsexual assault case outcomes.

31 (2) The case review program may review and access files, 32 including all reports and recordings, pertaining to closed cases involving allegations of adult sexual assault only. Any law 33 enforcement agency or prosecuting attorney selected for the program 34 by the commission shall make requested case files and other documents 35 available to the commission, provided that the case files are not 36 linked to ongoing, open investigations and that redactions may be 37 38 made where appropriate and necessary. Agencies and prosecuting 39 attorneys shall include available information on the race and

ethnicity of all sexual assault victims in the relevant case files provided to the commission. Case files and other documents must be made available to the commission according to appropriate deadlines established by the commission in consultation with the agency or prosecuting attorney.

6 (3) If a law enforcement agency has not participated in the 7 training under RCW 43.101.272 by July 1, 2022, the commission may 8 prioritize the agency for selection to participate in the program 9 under this section.

10 (4) In designing and conducting the program, the commission shall 11 consult and collaborate with experts in trauma-informed and victim-12 centered training, experts in sexual assault investigations and 13 prosecutions, victim advocates, and other stakeholders identified by 14 the commission. The commission may form a multidisciplinary working 15 group for the purpose of carrying out the requirements of this 16 section.

17 (5) <u>The program participation requirements under this section do</u> 18 <u>not apply to limited authority Washington law enforcement agencies as</u> 19 <u>defined in RCW 10.93.020</u> whose authority does not include the 20 <u>investigation of sexual assaults.</u>

21 <u>(6)</u> The commission shall submit a report with a summary of its 22 work to the governor and the appropriate committees of the 23 legislature by December 1st of each year.

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