HOUSE BILL 1557

State of Washington 68th Legislature 2023 Regular Session

By Representatives Santos, Corry, Walen, Orcutt, Chapman, Springer, Connors, Ryu, Reeves, McClintock, and Cheney

1 AN ACT Relating to classification of digital processing services; 2 amending RCW 82.08.0208 and 82.12.0208; and creating new sections.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

Sec. 1. The legislature finds that chapter 535, 4 NEW SECTION. Laws of 2009, established the taxation of electronically transferred 5 6 goods and services. In that act, the legislature established that 7 payment processing and data processing, such as check processing, 8 image processing, form processing, payroll processing, claim 9 processing, and similar activities, are services, not sales at 10 retail. While these services are still the core of Washington financial institutions, additional capabilities for customers 11 of 12 banks and credit unions to access their financial resources remotely 13 have been incorporated, most recently in response to the COVID-19 14 health crisis. As a result, there is ambiguity regarding the 15 classification of these digital processing services, which the 16 legislature intends to dispel with this act.

17 Sec. 2. RCW 82.08.0208 and 2020 c 139 s 11 are each amended to 18 read as follows:

(1) The tax imposed by RCW 82.08.020 does not apply to the saleof a digital code for one or more digital products if the sale of the

p. 1

1 digital products to which the digital code relates is exempt from the 2 tax levied by RCW 82.08.020.

(2) (a) The tax imposed by RCW 82.08.020 does not apply to a 3 business or other organization for the purpose of making the digital 4 good or digital automated service, including a digital good or 5 6 digital automated service acquired through the use of a digital code, or service defined as a retail sale in RCW 82.04.050(6)(c), available 7 free of charge for the use or enjoyment of the general public. The 8 exemption provided in this subsection (2) does not apply unless the 9 purchaser has the legal right to broadcast, rebroadcast, transmit, 10 retransmit, license, relicense, distribute, redistribute, or exhibit 11 12 the product, in whole or in part, to the general public.

(b) For purposes of this subsection (2), "general public" means all persons and not limited or restricted to a particular class of persons, except that the general public includes:

(i) A class of persons that is defined as all persons residing or
owning property within the boundaries of a state, political
subdivision of a state, or a municipal corporation; and

(ii) With respect to libraries, authorized library patrons.

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20 (3)(a) The tax imposed by RCW 82.08.020 does not apply to 21 ((the)):

(i) The sale to a business of digital goods, and services rendered in respect to digital goods, if the digital goods and services rendered in respect to digital goods are purchased solely for business purposes. The exemption provided by this subsection (3) (a) (i) also applies to the sale to a business of a digital code if all of the digital goods to be obtained through the use of the code will be used solely for business purposes;

29 <u>(ii) The sale to a financial institution of digital automated</u> 30 <u>services, if the digital automated services are purchased solely for</u> 31 <u>business purposes</u>.

32 (b) For purposes of this subsection (3), the following 33 definitions apply:

(i) "Business purposes" means any purpose relevant to the business needs of the taxpayer claiming an exemption under this subsection (3). Business purposes do not include any personal, family, or household purpose. The term also does not include any activity conducted by a government entity as that term is defined in RCW 7.25.005; ((and)) (ii) "Financial institution" has the same meaning as in RCW
 <u>30A.22.040; and</u>

3 <u>(iii)</u> "Services rendered in respect to digital goods" means those 4 services defined as a retail sale in RCW 82.04.050(2)(g).

5 (4)(a) The tax imposed by RCW 82.08.020 does not apply to the 6 sale of digital goods, digital codes, digital automated services, 7 prewritten computer software, or services defined as a retail sale in 8 RCW 82.04.050(6)(c) to a buyer that provides the seller with an 9 exemption certificate claiming multiple points of use. An exemption 10 certificate claiming multiple points of use must be in a form and 11 contain such information as required by the department.

12 (b) A buyer is entitled to use an exemption certificate claiming multiple points of use only if the buyer is a business or other 13 organization and the digital goods or digital automated services 14 15 purchased, or the digital goods or digital automated services to be 16 obtained by the digital code purchased, or the prewritten computer 17 software or services defined as a retail sale in RCW 82.04.050(6)(c) purchased will be concurrently available for use within and outside 18 19 this state. A buyer is not entitled to use an exemption certificate claiming multiple points of use for digital goods, digital codes, 20 21 digital automated services, prewritten computer software, or services defined as a retail sale in RCW 82.04.050(6)(c) purchased for 22 23 personal use.

(c) A buyer claiming an exemption under this subsection (4) must
report and pay the tax imposed in RCW 82.12.020 and any local use
taxes imposed under the authority of chapter 82.14 RCW and RCW
81.104.170 directly to the department in accordance with RCW
82.12.0208 and 82.14.457.

(d) For purposes of this subsection (4), "concurrently available 29 for use within and outside this state" means that employees or other 30 31 agents of the buyer may use the digital goods, digital automated 32 services, prewritten computer software, or services defined as a retail sale in RCW 82.04.050(6)(c) simultaneously from one or more 33 locations within this state and one or more locations outside this 34 state. A digital code is concurrently available for use within and 35 36 outside this state if employees or other agents of the buyer may use the digital goods or digital automated services to be obtained by the 37 code simultaneously at one or more locations within this state and 38 39 one or more locations outside this state.

(5)(a) Except as provided in (b) of this subsection (5), the tax
 imposed by RCW 82.08.020 does not apply to sales of audio or video
 programming by a radio or television broadcaster.

4 (b)(i) Except as provided in (b)(ii) of this subsection (5), the 5 exemption provided in this subsection (5) does not apply in respect 6 to programming that is sold on a pay-per-program basis or that allows 7 the buyer to access a library of programs at any time for a specific 8 charge for that service.

9 (ii) The exemption provided in this subsection (5) applies to the 10 sale of programming described in (b)(i) of this subsection (5) if the 11 seller is subject to a franchise fee in this state under the 12 authority of Title 47 U.S.C. Sec. 542(a) on the gross revenue derived 13 from the sale.

14 (c) For purposes of this subsection (5), "radio or television 15 broadcaster" includes satellite radio providers, satellite television 16 providers, cable television providers, and providers of subscription 17 internet television.

(6) Sellers making tax-exempt sales under subsection (2) or (3) of this section must obtain an exemption certificate from the buyer in a form and manner prescribed by the department. The seller must retain a copy of the exemption certificate for the seller's files. In lieu of an exemption certificate, a seller may capture the relevant data elements as allowed under the streamlined sales and use tax agreement.

25 Sec. 3. RCW 82.12.0208 and 2020 c 139 s 18 are each amended to 26 read as follows:

(1) The provisions of this chapter do not apply in respect to the use of a digital code for one or more digital products, if the use of the digital products to which the digital code relates is exempt from the tax levied by RCW 82.12.020.

(2) The provisions of this chapter do not apply to the use by a 31 business or other organization of digital goods, digital codes, 32 digital automated services, or services defined as a retail sale in 33 34 RCW 82.04.050(6)(c) for the purpose of making the digital good or 35 digital automated service, including a digital good or digital automated service acquired through the use of a digital code, or 36 service defined as a retail sale in RCW 82.04.050(6)(c) available 37 free of charge for the use or enjoyment of the general public. For 38 purposes of this subsection (2), "general public" has the same 39

HB 1557

p. 4

1 meaning as in RCW 82.08.0208. The exemption provided in this 2 subsection (2) does not apply unless the user has the legal right to 3 broadcast, rebroadcast, transmit, retransmit, license, relicense, 4 distribute, redistribute, or exhibit the product, in whole or in 5 part, to the general public.

6 (3) The provisions of this chapter do not apply to the use by 7 students of digital goods furnished by a public or private elementary 8 or secondary school, or an institution of higher education as defined 9 in section 1001 or 1002 of the federal higher education act of 1965 10 (Title 20 U.S.C. Secs. 1001 and 1002), as existing on July 1, 2009.

11 (4) (a) The provisions of this chapter do not apply in respect to 12 the use of digital goods that are:

13 (i) Of a noncommercial nature, such as personal email 14 communications;

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(ii) Created solely for an internal audience; or

(iii) Created solely for the business needs of the person who
created the digital good, including business email communications,
but not including the type of digital good that is offered for sale.

(b) This subsection (4) does not apply to the use of any digital goods purchased by the user, the user's donor, or anybody on the user's behalf.

(5) The provisions of this chapter do not apply in respect to the use of digital products or digital codes obtained by the end user free of charge.

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(6) (a) The provisions of this chapter do not apply to ((the)):

26 (i) The use by a business of digital goods, and services rendered 27 in respect to digital goods, where the digital goods and services 28 rendered in respect to digital goods are used solely for business 29 purposes((. The exemption provided by this subsection (6) also 30 applies to the));

31 <u>(ii) The</u> use by a business of a digital code if all of the 32 digital goods to be obtained through the use of the code will be used 33 solely for business purposes<u>; or</u>

34 <u>(iii) The use by a financial institution of digital automated</u> 35 <u>services if the digital automated services are used solely for</u> 36 <u>business purposes</u>.

37 (b) For purposes of this subsection (6) $((\tau - the))$:

38 (i) The definitions in RCW 82.08.0208 apply; and

39 <u>(ii) "Financial institution" has the same meaning as in RCW</u> 40 30A.22.040.

1 (7) (a) A business or other organization subject to the tax imposed in RCW 82.12.020 on the use of digital goods, digital codes, 2 digital automated services, prewritten computer software, or services 3 defined as a retail sale in RCW 82.04.050(6)(c) that are concurrently 4 available for use within and outside this state is entitled to 5 6 apportion the amount of tax due this state based on users in this 7 state compared to users everywhere. The department may authorize or require an alternative method of apportionment supported by the 8 taxpayer's records that fairly reflects the proportion of in-state to 9 out-of-state use by the taxpayer of the digital goods, digital 10 11 automated services, prewritten computer software, or services defined 12 as a retail sale in RCW 82.04.050(6)(c).

(b) No apportionment under this subsection (7) is allowed unless the apportionment method is supported by the taxpayer's records kept in the ordinary course of business.

16 (c) For purposes of this subsection (7), the following 17 definitions apply:

(i) "Concurrently available for use within and outside this 18 19 state" means that employees or other agents of the taxpayer may use the digital goods, digital automated services, prewritten computer 20 21 software, or services defined as a retail sale in RCW 82.04.050(6)(c) simultaneously at one or more locations within this state and one or 22 23 more locations outside this state. A digital code is concurrently available for use within and outside this state if employees or other 24 25 agents of the taxpayer may use the digital goods or digital automated 26 services to be obtained by the code simultaneously at one or more 27 locations within this state and one or more locations outside this 28 state; and

(ii) "User" means an employee or agent of the taxpayer who is authorized by the taxpayer to use the digital goods, digital automated services, prewritten computer software, or services defined as a retail sale in RCW 82.04.050(6)(c) in the performance of his or her duties as an employee or other agent of the taxpayer.

(8) (a) Except as provided in (b) of this subsection (8), the
 provisions of this chapter do not apply to the use of audio or video
 programming provided by a radio or television broadcaster.

37 (b)(i) Except as provided in (b)(ii) of this subsection (8), the 38 exemption provided in this subsection (8) does not apply in respect 39 to programming that is sold on a pay-per-program basis or that allows

p. 6

1 the buyer to access a library of programs at any time for a specific 2 charge for that service.

3 (ii) The exemption provided in this subsection (8) applies to the 4 sale of programming described in (b)(i) of this subsection (8) if the 5 seller is subject to a franchise fee in this state under the 6 authority of Title 47 U.S.C. Sec. 542(a) on the gross revenue derived 7 from the sale.

8 (c) For purposes of this subsection (8), "radio or television 9 broadcaster" includes satellite radio providers, satellite television 10 providers, cable television providers, providers of subscription 11 internet television, and persons who provide radio or television 12 broadcasting to listeners or viewers for no charge.

13 <u>NEW SECTION.</u> Sec. 4. RCW 82.32.805 and 82.32.808 do not apply 14 to this act.

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