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HOUSE BILL 2514

State of Washington 63rd Legislature 2014 Regular Session

By Representatives Christian, Hunt, Kretz, and Bergquist; by request of Office of Financial Management

AN ACT Relating to eliminating the human resources director; amending RCW 43.41.113, 28A.345.060, 41.80.020, 49.74.020, 48.37.060,

3 43.131.090, 42.17A.705, 41.06.167, 41.06.157, 41.04.665, 34.12.100,

4 34.05.030, 43.03.040, 43.06.013, and 41.04.680; reenacting and amending

5 RCW 41.04.340 and 41.06.020; and repealing RCW 41.06.160.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

- 7 **Sec. 1.** RCW 43.41.113 and 2011 1st sp.s. c 43 s 430 are each 8 amended to read as follows:
- 9 (1) The office of financial management shall direct and supervise 10 the personnel policy and application of the civil service laws, chapter 11 41.06 RCW.
- 12 (2) ((The human resources director is created in the office of
 13 financial management. The human resources director shall be appointed
 14 by the governor, and shall serve at the pleasure of the governor. The
 15 director shall receive a salary in an amount fixed by the governor.
- 16 (3)) The ((human resources)) director of the office of financial
 17 management or the director's designee has the authority and shall
 18 perform the functions as prescribed in chapter 41.06 RCW, or as
 19 otherwise prescribed by law.

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((\(\frac{4+}{1}\))) (3) The ((\(\text{human resources}\)) director may delegate to any agency the authority to perform administrative and technical personnel activities if the agency requests such authority and the ((\(\text{human resources}\))) director is satisfied that the agency has the personnel management capabilities to effectively perform the delegated activities. The ((\(\text{human resources}\))) director shall prescribe standards and guidelines for the performance of delegated activities. If the ((\(\text{human resources}\))) director determines that an agency is not performing delegated activities within the prescribed standards and guidelines, the director shall withdraw the authority from the agency to perform such activities.

- Sec. 2. RCW 41.04.340 and 2011 1st sp.s. c 43 s 432 and 2011 1st sp.s. c 39 s 12 are each reenacted and amended to read as follows:
- (1) An attendance incentive program is established for all eligible employees. As used in this section the term "eligible employee" means any employee of the state, other than eligible employees of the community and technical colleges and the state board for community and technical colleges identified in RCW 28B.50.553, and teaching and research faculty at the state and regional universities and The Evergreen State College, entitled to accumulate sick leave and for whom accurate sick leave records have been maintained. No employee may receive compensation under this section for any portion of sick leave accumulated at a rate in excess of one day per month. The state and regional universities and The Evergreen State College shall maintain complete and accurate sick leave records for all teaching and research faculty.
- (2) In January of the year following any year in which a minimum of sixty days of sick leave is accrued, and each January thereafter, any eligible employee may receive remuneration for unused sick leave accumulated in the previous year at a rate equal to one day's monetary compensation of the employee for each four full days of accrued sick leave in excess of sixty days. Sick leave for which compensation has been received shall be deducted from accrued sick leave at the rate of four days for every one day's monetary compensation.

From July 1, 2011, through June 29, 2013, the rate of monetary compensation for the purposes of this subsection shall not be reduced by any temporary salary reduction.

(3) At the time of separation from state service due to retirement or death, an eligible employee or the employee's estate may elect to receive remuneration at a rate equal to one day's current monetary compensation of the employee for each four full days of accrued sick leave. From July 1, 2011, through June 29, 2013, the rate of monetary compensation for the purposes of this subsection shall not be reduced by any temporary salary reduction.

- (4) Remuneration or benefits received under this section shall not be included for the purpose of computing a retirement allowance under any public retirement system in this state.
- (5) Except as provided in subsections (7) through (9) of this section for employees not covered by chapter 41.06 RCW, this section shall be administered, and rules shall be adopted to carry out its purposes, by the ((human resources)) director of the office of financial management for persons subject to chapter 41.06 RCW((÷ PROVIDED, That determination of classes of eligible employees shall be subject to approval by the office of financial management)).
- (6) Should the legislature revoke any remuneration or benefits granted under this section, no affected employee shall be entitled thereafter to receive such benefits as a matter of contractual right.
- (7) In lieu of remuneration for unused sick leave at retirement as provided in subsection (3) of this section, an agency head or designee may with equivalent funds, provide eligible employees with a benefit plan that provides for reimbursement for medical expenses. This plan shall be implemented only after consultation with affected groups of employees. For eligible employees covered by chapter 41.06 RCW, procedures for the implementation of these plans shall be adopted by the ((human resources)) director of the state health care authority. For eligible employees exempt from chapter 41.06 RCW, ((and classified employees who have opted out of coverage of chapter 41.06 RCW as provided in RCW 41.56.201,)) implementation procedures shall be adopted by an agency head having jurisdiction over the employees.
- (8) Implementing procedures adopted by the ((human resources)) director of the state health care authority or agency heads shall require that each medical expense plan authorized by subsection (7) of this section apply to all eligible employees in any one of the following groups: (a) Employees in an agency; (b) employees in a major organizational subdivision of an agency; (c) employees at a major

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operating location of an agency; (d) exempt employees under the 1 2 jurisdiction of an elected or appointed Washington state executive; (e) employees of the Washington state senate; (f) employees of the 3 4 Washington state house of representatives; (g) classified employees in a bargaining unit established by the ((director of personnel)) public 5 6 employment relations commission; or (h) other group of employees defined by an agency head that is not designed to provide an 7 8 individual-employee choice regarding participation in a medical expense 9 However, medical expense plans for eligible employees in any of the groups under (a) through (h) of this subsection who are covered by 10 11 a collective bargaining agreement shall be implemented only by written 12 agreement with the bargaining unit's exclusive representative and a 13 separate medical expense plan may be provided for unrepresented 14 employees.

(9) Medical expense plans authorized by subsection (7) of this section must require as a condition of participation in the plan that employees in the group affected by the plan sign an agreement with the The agreement must include a provision to hold the employer harmless should the United States government find that the employer or the employee is in debt to the United States as a result of the employee not paying income taxes due on the equivalent funds placed into the plan, or as a result of the employer not withholding or deducting a tax, assessment, or other payment on the funds as required The agreement must also include a provision that by federal law. requires an eligible employee to forfeit remuneration under subsection (3) of this section if the employee belongs to a group that has been designated to participate in the medical expense plan permitted under this section and the employee refuses to execute the required agreement.

30 **Sec. 3.** RCW 28A.345.060 and 2011 1st sp.s. c 43 s 467 are each amended to read as follows:

The association shall contract with ((the human resources director in)) the office of financial management to audit in odd-numbered years the association's staff classifications and employees' salaries. The association shall give copies of the audit reports to the office of financial management and the committees of each house of the legislature dealing with common schools.

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- - (1) Except as otherwise provided in this chapter, the matters subject to bargaining include wages, hours, and other terms and conditions of employment, and the negotiation of any question arising under a collective bargaining agreement.
 - (2) The employer is not required to bargain over matters pertaining to:
 - (a) Health care benefits or other employee insurance benefits, except as required in subsection (3) of this section;
 - (b) Any retirement system or retirement benefit; or

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- (c) Rules of the ((human resources)) director of the office of financial management, the director of enterprise services, or the Washington personnel resources board adopted under RCW 41.06.157.
- (3) Matters subject to bargaining include the number of names to be certified for vacancies, promotional preferences, and the dollar amount expended on behalf of each employee for health care benefits. However, except as provided otherwise in this subsection for institutions of higher education, negotiations regarding the number of names to be certified for vacancies, promotional preferences, and the dollar amount expended on behalf of each employee for health care benefits shall be conducted between the employer and one coalition of all the exclusive bargaining representatives subject to this chapter. The exclusive bargaining representatives for employees that are subject to chapter 47.64 RCW shall bargain the dollar amount expended on behalf of each employee for health care benefits with the employer as part of the coalition under this subsection. Any such provision agreed to by the employer and the coalition shall be included in all master collective bargaining agreements negotiated by the parties. For institutions of higher education, promotional preferences and the number of names to be certified for vacancies shall be bargained under the provisions of RCW 41.80.010(4). For agreements covering the 2013-2015 fiscal biennium, any agreement between the employer and the coalition regarding the dollar amount expended on behalf of each employee for health care benefits is a separate agreement and shall not be included in the master collective bargaining agreements negotiated by the parties.
- (4) The employer and the exclusive bargaining representative shall not agree to any proposal that would prevent the implementation of

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- approved affirmative action plans or that would be inconsistent with the comparable worth agreement that provided the basis for the salary changes implemented beginning with the 1983-1985 biennium to achieve comparable worth.
 - (5) The employer and the exclusive bargaining representative shall not bargain over matters pertaining to management rights established in RCW 41.80.040.

- (6) Except as otherwise provided in this chapter, if a conflict exists between an executive order, administrative rule, or agency policy relating to wages, hours, and terms and conditions of employment and a collective bargaining agreement negotiated under this chapter, the collective bargaining agreement shall prevail. A provision of a collective bargaining agreement that conflicts with the terms of a statute is invalid and unenforceable.
- 15 (7) This section does not prohibit bargaining that affects 16 contracts authorized by RCW 41.06.142.
 - Sec. 5. RCW 49.74.020 and 2011 1st sp.s. c 43 s 463 are each amended to read as follows:

If the commission reasonably believes that a state agency, an institution of higher education, or the state patrol has failed to comply with an affirmative action rule adopted under RCW 41.06.150 or 43.43.340, the commission shall notify the director of the state agency, president of the institution of higher education, or chief of the Washington state patrol of the noncompliance, as well as the ((human resources)) director of the office of financial management. The commission shall give the director of the state agency, president of the institution of higher education, or chief of the Washington state patrol an opportunity to be heard on the failure to comply.

- **Sec. 6.** RCW 48.37.060 and 2011 1st sp.s. c 43 s 460 are each 30 amended to read as follows:
 - (1) When the commissioner determines that other market conduct actions identified in RCW 48.37.040(4)(a) have not sufficiently addressed issues raised concerning company activities in Washington state, the commissioner has the discretion to conduct market conduct examinations in accordance with the NAIC market conduct uniform examination procedures and the NAIC market regulation handbook.

- (2)(a) In lieu of an examination of an insurer licensed in this state, the commissioner shall accept an examination report of another state, unless the commissioner determines that the other state does not have laws substantially similar to those of this state, or does not have a market oversight system that is comparable to the market conduct oversight system set forth in this law.
- (b) The commissioner's determination under (a) of this subsection is discretionary with the commissioner and is not subject to appeal.
- (c) If the insurer to be examined is part of an insurance holding company system, the commissioner may also seek to simultaneously examine any affiliates of the insurer under common control and management which are licensed to write the same lines of business in this state.
- (3) Before commencement of a market conduct examination, market conduct oversight personnel shall prepare a work plan consisting of the following:
 - (a) The name and address of the insurer being examined;
 - (b) The name and contact information of the examiner-in-charge;
 - (c) The name of all market conduct oversight personnel initially assigned to the market conduct examination;
 - (d) The justification for the examination;
 - (e) The scope of the examination;

- (f) The date the examination is scheduled to begin;
- 24 (g) Notice of any noninsurance department personnel who will assist in the examination;
 - (h) A time estimate for the examination;
- 27 (i) A budget for the examination if the cost of the examination is 28 billed to the insurer; and
- 29 (j) An identification of factors that will be included in the 30 billing if the cost of the examination is billed to the insurer.
 - (4)(a) Within ten days of the receipt of the information contained in subsection (3) of this section, insurers may request the commissioner's discretionary review of any alleged conflict of interest, pursuant to RCW 48.37.090(2), of market conduct oversight personnel and noninsurance department personnel assigned to a market conduct examination. The request for review shall specifically describe the alleged conflict of interest in the proposed assignment of any person to the examination.

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(b) Within five business days of receiving a request for discretionary review of any alleged conflict of interest in the proposed assignment of any person to a market conduct examination, the commissioner or designee shall notify the insurer of any action regarding the assignment of personnel to a market conduct examination based on the insurer's allegation of conflict of interest.

- (5) Market conduct examinations shall, to the extent feasible, use desk examinations and data requests before an on-site examination.
- (6) Market conduct examinations shall be conducted in accordance with the provisions set forth in the NAIC market regulation handbook and the NAIC market conduct uniform examinations procedures, subject to the precedence of the provisions of chapter 82, Laws of 2007.
 - (7) The commissioner shall use the NAIC standard data request.
- (8) Announcement of the examination shall be sent to the insurer and posted on the NAIC's examination tracking system as soon as possible but in no case later than sixty days before the estimated commencement of the examination, except where the examination is conducted in response to extraordinary circumstances as described in RCW 48.37.050(2)(a). The announcement sent to the insurer shall contain the examination work plan and a request for the insurer to name its examination coordinator.
- (9) If an examination is expanded significantly beyond the original reasons provided to the insurer in the notice of the examination required by subsection (3) of this section, the commissioner shall provide written notice to the insurer, explaining the expansion and reasons for the expansion. The commissioner shall provide a revised work plan if the expansion results in significant changes to the items presented in the original work plan required by subsection (3) of this section.
- (10) The commissioner shall conduct a preexamination conference with the insurer examination coordinator and key personnel to clarify expectations at least thirty days before commencement of the examination, unless otherwise agreed by the insurer and the commissioner.
- (11) Before the conclusion of the field work for market conduct examination, the examiner-in-charge shall review examination findings to date with insurer personnel and schedule an exit conference with the

insurer, in accordance with procedures in the NAIC market regulation handbook.

- (12)(a) No later than sixty days after completion of each market conduct examination, the commissioner shall make a full written report of each market conduct examination containing only facts ascertained from the accounts, records, and documents examined and from the sworn testimony of individuals, and such conclusions and recommendations as may reasonably be warranted from such facts.
- (b) The report shall be certified by the commissioner or by the examiner-in-charge of the examination, and shall be filed in the commissioner's office subject to (c) of this subsection.
- (c) The commissioner shall furnish a copy of the market conduct examination report to the person examined not less than ten days and, unless the time is extended by the commissioner, not more than thirty days prior to the filing of the report for public inspection in the commissioner's office. If the person so requests in writing within such period, the commissioner shall hold a hearing to consider objections of such person to the report as proposed, and shall not so file the report until after such hearing and until after any modifications in the report deemed necessary by the commissioner have been made.
- (d) Within thirty days of the end of the period described in (c) of this subsection, unless extended by order of the commissioner, the commissioner shall consider the report, together with any written submissions or rebuttals and any relevant portions of the examiner's work papers and enter an order:
- (i) Adopting the market conduct examination report as filed or with modification or corrections. If the market conduct examination report reveals that the company is operating in violation of any law, rule, or order of the commissioner, the commissioner may order the company to take any action the commissioner considers necessary and appropriate to cure that violation;
- (ii) Rejecting the market conduct examination report with directions to the examiners to reopen the examination for purposes of obtaining additional data, documentation, or information, and refiling under this subsection; or
 - (iii) Calling for an investigatory hearing with no less than twenty

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days' notice to the company for purposes of obtaining additional documentation, data, information, and testimony.

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- (e) All orders entered under (d) of this subsection must be accompanied by findings and conclusions resulting the from review of commissioner's consideration and the market conduct examination report, relevant examiner work papers, and any written is submissions or rebuttals. The order considered a administrative decision and may be appealed under the administrative procedure act, chapter 34.05 RCW, and must be served upon the company by certified mail or certifiable electronic means, together with a copy of the adopted examination report. A copy of the adopted examination report must be sent by certified mail or certifiable electronic means to each director at the director's residential address or to a personal e-mail account.
- (f)(i) Upon the adoption of the market conduct examination report under (d) of this subsection, the commissioner shall continue to hold the content of the examination report as private and confidential information for a period of five days except that the order may be disclosed to the person examined. Thereafter, the commissioner may open the report for public inspection so long as no court of competent jurisdiction has stayed its publication.
- (ii) If the commissioner determines that regulatory action is appropriate as a result of any market conduct examination, he or she may initiate any proceedings or actions as provided by law.
- (iii) Nothing contained in this subsection requires the commissioner to disclose any information or records that would indicate or show the existence or content of any investigation or activity of a criminal justice agency.
- (g) The insurer's response shall be included in the commissioner's order adopting the final report as an exhibit to the order. The insurer is not obligated to submit a response.
- (13) The commissioner may withhold from public inspection any examination or investigation report for so long as he or she deems it advisable.
- 35 (14)(a) Market conduct examinations within this state of any 36 insurer domiciled or having its home offices in this state, other than 37 a title insurer, made by the commissioner or the commissioner's

examiners and employees shall, except as to fees, mileage, and expense incurred as to witnesses, be at the expense of the state.

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- (b) Every other examination, whatsoever, or any part of the market conduct examination of any person domiciled or having its home offices in this state requiring travel and services outside this state, shall be made by the commissioner or by examiners designated by the commissioner and shall be at the expense of the person examined; but a domestic insurer shall not be liable for the compensation of examiners employed by the commissioner for such services outside this state.
- (c) When making a market conduct examination under this chapter, the commissioner may contract, in accordance with applicable state contracting procedures, for qualified attorneys, appraisers, independent certified public accountants, contract actuaries, and other similar individuals who are independently practicing their professions, even though those persons may from time to time be similarly employed or retained by persons subject to examination under this chapter, as examiners as the commissioner deems necessary for the efficient conduct of a particular examination. The compensation and per diem allowances paid to such contract persons shall be reasonable in the market and time incurred, shall not exceed one hundred twenty-five percent of the compensation and per diem allowances for examiners set forth in the adopted by the national association of commissioners, unless the commissioner demonstrates that one hundred twenty-five percent is inadequate under the circumstances of the examination, and subject to the provisions of (a) of this subsection.
- (d)(i) The person examined and liable shall reimburse the state upon presentation of an itemized statement thereof, for the actual travel expenses of the commissioner's examiners, their reasonable living expenses allowance, and their per diem compensation, including salary and the employer's cost of employee benefits, at a reasonable rate approved by the commissioner, incurred on account of the examination. Per diem, salary, and expenses for employees examining insurers domiciled outside the state of Washington shall be established by the commissioner on the basis of the national association of insurance commissioner's recommended salary and expense schedule for zone examiners, or the salary schedule ((established by the human resources director)) and the expense schedule established by the office

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of financial management, whichever is higher. A domestic title insurer shall pay the examination expense and costs to the commissioner as itemized and billed by the commissioner.

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- (ii) The commissioner or the commissioner's examiners shall not receive or accept any additional emolument on account of any examination.
- (iii) Market conduct examination fees subject to being reimbursed by an insurer shall be itemized and bills shall be provided to the insurer on a monthly basis for review prior to submission for payment, or as otherwise provided by state law.
- (e) Nothing contained in this chapter limits the commissioner's authority to terminate or suspend any examination in order to pursue other legal or regulatory action under the insurance laws of this state. Findings of fact and conclusions made pursuant to any examination are prima facie evidence in any legal or regulatory action.
- (f) The commissioner shall maintain active management and oversight of market conduct examination costs, including costs associated with the commissioner's own examiners, and with retaining qualified contract examiners necessary to perform an examination. Any agreement with a contract examiner shall:
- 21 (i) Clearly identify the types of functions to be subject to 22 outsourcing;
- 23 (ii) Provide specific timelines for completion of the outsourced 24 review;
- 25 (iii) Require disclosure to the insurer of contract examiners' 26 recommendations;
 - (iv) Establish and use a dispute resolution or arbitration mechanism to resolve conflicts with insurers regarding examination fees; and
- 30 (v) Require disclosure of the terms of the contracts with the 31 outside consultants that will be used, specifically the fees and/or 32 hourly rates that can be charged.
- 33 (g) The commissioner, or the commissioner's designee, shall review 34 and affirmatively endorse detailed billings from the qualified contract 35 examiner before the detailed billings are sent to the insurer.
- 36 **Sec. 7.** RCW 43.131.090 and 2011 1st sp.s. c 43 s 459 are each 37 amended to read as follows:

Unless the legislature specifies a shorter period of time, a terminated entity shall continue in existence until June 30th of the next succeeding year for the purpose of concluding its affairs: PROVIDED, That the powers and authority of the entity shall not be reduced or otherwise limited during this period. Unless otherwise provided:

- (1) All employees of terminated entities classified under chapter 41.06 RCW, the state civil service law, shall be transferred as appropriate or as otherwise provided in the procedures adopted by the ((human resources)) director of the office of financial management pursuant to RCW 41.06.150;
- (2) All documents and papers, equipment, or other tangible property in the possession of the terminated entity shall be delivered to the custody of the entity assuming the responsibilities of the terminated entity or if such responsibilities have been eliminated, documents and papers shall be delivered to the state archivist and equipment or other tangible property to the department of enterprise services;
- (3) All funds held by, or other moneys due to, the terminated entity shall revert to the fund from which they were appropriated, or if that fund is abolished to the general fund;
- (4) Notwithstanding the provisions of RCW 34.05.020, all rules made by a terminated entity shall be repealed, without further action by the entity, at the end of the period provided in this section, unless assumed and reaffirmed by the entity assuming the related legal responsibilities of the terminated entity;
- (5) All contractual rights and duties of an entity shall be assigned or delegated to the entity assuming the responsibilities of the terminated entity, or if there is none to such entity as the governor shall direct.
- **Sec. 8.** RCW 42.17A.705 and 2012 c 229 s 582 are each amended to read as follows:
- For the purposes of RCW 42.17A.700, "executive state officer" includes:
 - (1) The chief administrative law judge, the director of agriculture, the director of the department of services for the blind, the chief information officer of the office of chief information officer, the director of the state system of community and technical

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colleges, the director of commerce, the director of the consolidated technology services agency, the secretary of corrections, the director of early learning, the director of ecology, the commissioner of employment security, the chair of the energy facility site evaluation council, the director of enterprise services, the secretary of the state finance committee, the director of financial management, the director of fish and wildlife, the executive secretary of the forest practices appeals board, the director of the gambling commission, the secretary of health, the administrator of the Washington state health care authority, the executive secretary of the health care facilities authority, the executive secretary of the higher education facilities authority, the executive secretary of the horse racing commission, ((the human resources director,)) the executive secretary of the human rights commission, the executive secretary of the indeterminate sentence review board, the executive director of the state investment board, the director of labor and industries, the director of licensing, the director of the lottery commission, the director of the office of minority and women's business enterprises, the director of parks and recreation, the executive director of the public disclosure commission, the executive director of the Puget Sound partnership, the director of the recreation and conservation office, the director of retirement systems, the director of revenue, the secretary of social and health services, the chief of the Washington state patrol, the executive secretary of the board of tax appeals, the secretary of transportation, the secretary of the utilities and transportation commission, the director of veterans affairs, the president of each of the regional and state universities and the president of The Evergreen State College, and each district and each campus president of each state community college;

- (2) Each professional staff member of the office of the governor;
- (3) Each professional staff member of the legislature; and
- (4) Central Washington University board of trustees, the boards of trustees of each community college and each technical college, each member of the state board for community and technical colleges, state convention and trade center board of directors, Eastern Washington University board of trustees, Washington economic development finance authority, Washington energy northwest executive board, The Evergreen State College board of trustees, executive ethics board, fish and

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wildlife commission, forest practices appeals board, forest practices 1 2 board, gambling commission, Washington health care authority, student achievement council, higher education facilities 3 4 authority, horse racing commission, state housing finance commission, human rights commission, indeterminate sentence review board, board of 5 6 industrial insurance appeals, state investment board, commission on 7 judicial conduct, legislative ethics board, life sciences discovery 8 fund authority board of trustees, liquor control board, 9 commission, Pacific Northwest electric power and conservation planning 10 council, parks and recreation commission, Washington personnel 11 resources board, board of pilotage commissioners, pollution control 12 hearings board, public disclosure commission, public employees' 13 benefits board, recreation and conservation funding board, salmon 14 recovery funding board, shorelines hearings board, board of tax 15 appeals, transportation commission, University of Washington board of regents, utilities and transportation commission, Washington State 16 University board of regents, and Western Washington University board of 17 18 trustees.

19 **Sec. 9.** RCW 41.06.167 and 2011 1st sp.s. c 43 s 413 are each 20 amended to read as follows:

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The ((human resources)) director of the office of financial management shall undertake comprehensive compensation surveys for officers and entry-level officer candidates of the Washington state patrol, with such surveys to be conducted in the year prior to the convening of every other one hundred five day regular session of the state legislature. Salary and fringe benefit survey information collected from private employers which identifies a specific employer with the salary and fringe benefit rates which that employer pays to its employees shall not be subject to public disclosure under chapter 42.56 RCW.

- Sec. 10. RCW 41.06.157 and 2011 1st sp.s. c 43 s 411 are each amended to read as follows:
- (1) To promote the most effective use of the state's workforce and improve the effectiveness and efficiency of the delivery of services to the citizens of the state, the director shall adopt and maintain a

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comprehensive classification plan for all positions in the classified service. The classification plan must:

(a) Be simple and streamlined;

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- (b) Support state agencies in responding to changing technologies, economic and social conditions, and the needs of its citizens;
 - (c) Value workplace diversity;
- 7 (d) Facilitate the reorganization and decentralization of 8 governmental services;
 - (e) Enhance mobility and career advancement opportunities; and
- 10 (f) Consider rates in other public employment and private 11 employment in the state.
 - (2) An appointing authority and an employee organization representing classified employees of the appointing authority for collective bargaining purposes may jointly request the ((human resources)) director of the office of financial management to initiate a classification study.
 - (3) For institutions of higher education and related boards, the director may adopt special salary ranges to be competitive with positions of a similar nature in the state or the locality in which the institution of higher education or related board is located.
 - (4) The director may undertake salary surveys of positions in other public and private employment to establish market rates. Any salary survey information collected from private employers which identifies a specific employer with salary rates which the employer pays to its employees shall not be subject to public disclosure under chapter 42.56 RCW.
- Sec. 11. RCW 41.06.020 and 2011 1st sp.s. c 43 s 401 are each reenacted and amended to read as follows:
- Unless the context clearly indicates otherwise, the words used in this chapter have the meaning given in this section.
- 31 (1) "Affirmative action" means a procedure by which racial 32 minorities, women, persons in the protected age category, persons with 33 disabilities, Vietnam-era veterans, and disabled veterans are provided 34 with increased employment opportunities. It shall not mean any sort of 35 quota system.
- 36 (2) "Agency" means an office, department, board, commission, or 37 other separate unit or division, however designated, of the state

government and all personnel thereof; it includes any unit of state government established by law, the executive officer or members of which are either elected or appointed, upon which the statutes confer powers and impose duties in connection with operations of either a governmental or proprietary nature.

- (3) "Board" means the Washington personnel resources board established under the provisions of RCW 41.06.110, except that this definition does not apply to the words "board" or "boards" when used in RCW 41.06.070.
- (4) "Career development" means the progressive development of employee capabilities to facilitate productivity, job satisfaction, and upward mobility through work assignments as well as education and training that are both state-sponsored and are achieved by individual employee efforts, all of which shall be consistent with the needs and obligations of the state and its agencies.
- (5) "Classified service" means all positions in the state service subject to the provisions of this chapter.
 - (6) "Comparable worth" means the provision of similar salaries for positions that require or impose similar responsibilities, judgments, knowledge, skills, and working conditions.
 - (7) "Competitive service" means all positions in the classified service for which a competitive examination is required as a condition precedent to appointment.
 - (8) "Department" means an agency of government that has as its governing officer a person, or combination of persons such as a commission, board, or council, by law empowered to operate the agency responsible either to (a) no other public officer or (b) the governor.
 - (9) "Director" means the ($(human\ resources)$) director ((within)) of the office of financial management ($(and\ appointed\ under\ RCW\ 43.41.113)$) or the director's designee.
 - (10) "Institutions of higher education" means the University of Washington, Washington State University, Central Washington University, Eastern Washington University, Western Washington University, The Evergreen State College, and the various state community colleges.
- (11) "Noncompetitive service" means all positions in the classified service for which a competitive examination is not required.
 - (12) "Related boards" means the state board for community and

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- technical colleges; and such other boards, councils, and commissions related to higher education as may be established.
- 3 (13) "Training" means activities designed to develop job-related 4 knowledge and skills of employees.
- 5 **Sec. 12.** RCW 41.04.665 and 2011 1st sp.s. c 43 s 435 are each 6 amended to read as follows:
- 7 (1) An agency head may permit an employee to receive leave under 8 this section if:
 - (a)(i) The employee suffers from, or has a relative or household member suffering from, an illness, injury, impairment, or physical or mental condition which is of an extraordinary or severe nature;
- 12 (ii) The employee has been called to service in the uniformed 13 services;
 - (iii) A state of emergency has been declared anywhere within the United States by the federal or any state government and the employee has needed skills to assist in responding to the emergency or its aftermath and volunteers his or her services to either a governmental agency or to a nonprofit organization engaged in humanitarian relief in the devastated area, and the governmental agency or nonprofit organization accepts the employee's offer of volunteer services; or
- 21 (iv) The employee is a victim of domestic violence, sexual assault, 22 or stalking; ((or
 - (v) During the 2009-2011 fiscal biennium only, the employee is eligible to use leave in lieu of temporary layoff under section 3(5), chapter 32, Laws of 2010 1st sp. sess.;))
 - (b) The illness, injury, impairment, condition, call to service, emergency volunteer service, or consequence of domestic violence, sexual assault, temporary layoff under section 3(5), chapter 32, Laws of 2010 1st sp. sess., or stalking has caused, or is likely to cause, the employee to:
 - (i) Go on leave without pay status; or
 - (ii) Terminate state employment;

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- 33 (c) The employee's absence and the use of shared leave are 34 justified;
 - (d) The employee has depleted or will shortly deplete his or her:
- 36 (i) Annual leave and sick leave reserves if he or she qualifies 37 under (a)(i) of this subsection;

- 1 (ii) Annual leave and paid military leave allowed under RCW 38.40.060 if he or she qualifies under (a)(ii) of this subsection; or
- 3 (iii) Annual leave if he or she qualifies under (a)(iii)($(\frac{1}{2}$)) or 4 (iv)($(\frac{1}{2}$) of this subsection;
 - (e) The employee has abided by agency rules regarding:

- 6 (i) Sick leave use if he or she qualifies under (a)(i) or (iv) of this subsection; or
 - (ii) Military leave if he or she qualifies under (a)(ii) of this subsection; and
 - (f) The employee has diligently pursued and been found to be ineligible for benefits under chapter 51.32 RCW if he or she qualifies under (a)(i) of this subsection.
 - (2) The agency head shall determine the amount of leave, if any, which an employee may receive under this section. However, an employee shall not receive a total of more than five hundred twenty-two days of leave, except that, a supervisor may authorize leave in excess of five hundred twenty-two days in extraordinary circumstances for an employee qualifying for the shared leave program because he or she is suffering from an illness, injury, impairment, or physical or mental condition which is of an extraordinary or severe nature. Shared leave received under the uniformed service shared leave pool in RCW 41.04.685 is not included in this total.
- 23 (3) An employee may transfer annual leave, sick leave, and his or 24 her personal holiday, as follows:
 - (a) An employee who has an accrued annual leave balance of more than ten days may request that the head of the agency for which the employee works transfer a specified amount of annual leave to another employee authorized to receive leave under subsection (1) of this section. In no event may the employee request a transfer of an amount of leave that would result in his or her annual leave account going below ten days. For purposes of this subsection (3)(a), annual leave does not accrue if the employee receives compensation in lieu of accumulating a balance of annual leave.
 - (b) An employee may transfer a specified amount of sick leave to an employee requesting shared leave only when the donating employee retains a minimum of one hundred seventy-six hours of sick leave after the transfer.

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(c) An employee may transfer, under the provisions of this section relating to the transfer of leave, all or part of his or her personal holiday, as that term is defined under RCW 1.16.050, or as such holidays are provided to employees by agreement with a school district's board of directors if the leave transferred under this subsection does not exceed the amount of time provided for personal holidays under RCW 1.16.050.

- (4) An employee of an institution of higher education under RCW 28B.10.016, school district, or educational service district who does not accrue annual leave but does accrue sick leave and who has an accrued sick leave balance of more than twenty-two days may request that the head of the agency for which the employee works transfer a specified amount of sick leave to another employee authorized to receive leave under subsection (1) of this section. In no event may such an employee request a transfer that would result in his or her sick leave account going below twenty-two days. Transfers of sick leave under this subsection are limited to transfers from employees who do not accrue annual leave. Under this subsection, "sick leave" also includes leave accrued pursuant to RCW $28A.400.300((\frac{(2)}{2}))$ (1)(b) or 28A.310.240(1) with compensation for illness, injury, and emergencies.
- 21 (5) Transfers of leave made by an agency head under subsections (3) 22 and (4) of this section shall not exceed the requested amount.
 - (6) Leave transferred under this section may be transferred from employees of one agency to an employee of the same agency or, with the approval of the heads of both agencies, to an employee of another state agency.
 - (7) While an employee is on leave transferred under this section, he or she shall continue to be classified as a state employee and shall receive the same treatment in respect to salary, wages, and employee benefits as the employee would normally receive if using accrued annual leave or sick leave.
 - (a) All salary and wage payments made to employees while on leave transferred under this section shall be made by the agency employing the person receiving the leave. The value of leave transferred shall be based upon the leave value of the person receiving the leave.
- 36 (b) In the case of leave transferred by an employee of one agency 37 to an employee of another agency, the agencies involved shall arrange

1 for the transfer of funds and credit for the appropriate value of 2 leave.

- (i) Pursuant to rules adopted by the office of financial management, funds shall not be transferred under this section if the transfer would violate any constitutional or statutory restrictions on the funds being transferred.
- (ii) The office of financial management may adjust the appropriation authority of an agency receiving funds under this section only if and to the extent that the agency's existing appropriation authority would prevent it from expending the funds received.
- (iii) Where any questions arise in the transfer of funds or the adjustment of appropriation authority, the director of financial management shall determine the appropriate transfer or adjustment.
- (8) Leave transferred under this section shall not be used in any calculation to determine an agency's allocation of full time equivalent staff positions.
- (9) The value of any leave transferred under this section which remains unused shall be returned at its original value to the employee or employees who transferred the leave when the agency head finds that the leave is no longer needed or will not be needed at a future time in connection with the illness or injury for which the leave was transferred or for any other qualifying condition. Before the agency head makes a determination to return unused leave in connection with an illness or injury, or any other qualifying condition, he or she must receive from the affected employee a statement from the employee's doctor verifying that the illness or injury is resolved. To the extent administratively feasible, the value of unused leave which was transferred by more than one employee shall be returned on a pro rata basis.
- 30 (10) An employee who uses leave that is transferred to him or her 31 under this section may not be required to repay the value of the leave 32 that he or she used.
- 33 (11) The ((human resources)) director of the office of financial
 34 management may adopt rules as necessary to implement subsection (2) of
 35 this section.
- **Sec. 13.** RCW 34.12.100 and 2011 1st sp.s. c 43 s 469 are each 37 amended to read as follows:

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The chief administrative law judge shall be paid a salary fixed by the governor after recommendation of the ((human resources)) director ((in)) of the office of financial management. The salaries of administrative law judges appointed under the terms of this chapter shall be determined by the chief administrative law judge after recommendation of the ((department of personnel)) director of the office of financial management.

- 8 **Sec. 14.** RCW 34.05.030 and 2011 1st sp.s. c 43 s 431 are each 9 amended to read as follows:
 - (1) This chapter shall not apply to:
- 11 (a) The state militia, or

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- (b) The board of clemency and pardons, or
- 13 (c) The department of corrections or the indeterminate sentencing 14 review board with respect to persons who are in their custody or are 15 subject to the jurisdiction of those agencies.
- 16 (2) The provisions of RCW 34.05.410 through 34.05.598 shall not 17 apply:
 - (a) To adjudicative proceedings of the board of industrial insurance appeals except as provided in RCW 7.68.110 and 51.48.131;
 - (b) Except for actions pursuant to chapter 46.29 RCW, to the denial, suspension, or revocation of a driver's license by the department of licensing;
 - (c) To the department of labor and industries where another statute expressly provides for review of adjudicative proceedings of a department action, order, decision, or award before the board of industrial insurance appeals;
 - (d) To actions of the Washington personnel resources board, ((the human resources director, or)) the office of financial management, and the department of enterprise services when carrying out their duties under chapter 41.06 RCW;
 - (e) To adjustments by the department of revenue of the amount of the surcharge imposed under RCW 82.04.261; or
- 33 (f) To the extent they are inconsistent with any provisions of 34 chapter 43.43 RCW.
- 35 (3) Unless a party makes an election for a formal hearing pursuant 36 to RCW 82.03.140 or 82.03.190, RCW 34.05.410 through 34.05.598 do not 37 apply to a review hearing conducted by the board of tax appeals.

(4) The rule-making provisions of this chapter do not apply to:

- (a) Reimbursement unit values, fee schedules, arithmetic conversion factors, and similar arithmetic factors used to determine payment rates that apply to goods and services purchased under contract for clients eligible under chapter 74.09 RCW; and
 - (b) Adjustments by the department of revenue of the amount of the surcharge imposed under RCW 82.04.261.
 - (5) All other agencies, whether or not formerly specifically excluded from the provisions of all or any part of the administrative procedure act, shall be subject to the entire act.
- **Sec. 15.** RCW 43.03.040 and 2011 1st sp.s. c 39 s 8 are each 12 amended to read as follows:

Subject to RCW 41.04.820, the directors of the several departments and members of the several boards and commissions, whose salaries are fixed by the governor and the chief executive officers of the agencies named in RCW 43.03.028(1) as now or hereafter amended shall each severally receive such salaries, payable in monthly installments, as shall be fixed by the governor or the appropriate salary fixing authority, in an amount not to exceed the recommendations of the ((department of personnel)) office of financial management. From February 18, 2009, through June 30, 2013, a salary or wage increase shall not be granted to any position under this section, except that increases may be granted for positions for which the employer has demonstrated difficulty retaining qualified employees if the following conditions are met:

- (1) The salary increase can be paid within existing resources;
- (2) The salary increase will not adversely impact the provision of client services; and
- (3) For any state agency of the executive branch, not including institutions of higher education, the salary increase is approved by the director of the office of financial management.

Any agency granting a salary increase from February 15, 2010, through June 30, 2011, to a position under this section shall submit a report to the fiscal committees of the legislature no later than July 31, 2011, detailing the positions for which salary increases were granted, the size of the increases, and the reasons for giving the increases.

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Any agency granting a salary increase from July 1, 2011, through June 30, 2013, to a position under this section shall submit a report to the fiscal committees of the legislature by July 31, 2012, and July 31, 2013, detailing the positions for which salary increases were granted during the preceding fiscal year, the size of the increases, and the reasons for giving the increases.

Sec. 16. RCW 43.06.013 and 2011 1st sp.s. c 43 s 454 are each amended to read as follows:

When requested by the governor or the director of the department of enterprise services, nonconviction criminal history fingerprint record checks shall be conducted through the Washington state patrol identification and criminal history section and the federal bureau of investigation on applicants for agency head positions appointed by the governor. Information received pursuant to this section shall be confidential and made available only to the governor or director of the ((department of personnel)) office of financial management or their employees directly involved in the selection, hiring, or background investigation of the subject of the record check. When necessary, applicants may be employed on a conditional basis pending completion of the criminal history record check. "Agency head" as used in this section has the same definition as provided in RCW 34.05.010.

Sec. 17. RCW 41.04.680 and 2011 1st sp.s. c 43 s 437 are each amended to read as follows:

The office of financial management and other personnel authorities shall adopt rules or policies governing the accumulation and use of sick leave for state agency and department employees, expressly for the establishment of a plan allowing participating employees to pool sick leave and allowing any sick leave thus pooled to be used by any participating employee who has used all of the sick leave, annual leave, and compensatory leave that has been personally accrued by him or her. Each department or agency of the state may allow employees to participate in a sick leave pool established by the office of financial management and other personnel authorities.

(1) For purposes of calculating maximum sick leave that may be donated or received by any one employee, pooled sick leave:

1 (a) Is counted and converted in the same manner as sick leave under 2 the Washington state leave sharing program as provided in this chapter; 3 and

- (b) Does not create a right to sick leave in addition to the amount that may be donated or received under the Washington state leave sharing program as provided in this chapter.
- (2) The office of financial management and other personnel authorities, except the personnel authorities for higher education institutions, shall adopt rules which provide:
- (a) That employees are eligible to participate in the sick leave pool after one year of employment with the state or agency of the state if the employee has accrued a minimum amount of unused sick leave, to be established by rule;
- (b) That participation in the sick leave pool shall, at all times, be voluntary on the part of the employees;
- (c) That any sick leave pooled shall be removed from the personally accumulated sick leave balance of the employee contributing the leave;
- (d) That any sick leave in the pool that is used by a participating employee may be used only for the employee's personal illness, accident, or injury;
- (e) That a participating employee is not eligible to use sick leave accumulated in the pool until all of his or her personally accrued sick, annual, and compensatory leave has been used;
- (f) A maximum number of days of sick leave in the pool that any one employee may use;
- (g) That a participating employee who uses sick leave from the pool is not required to recontribute such sick leave to the pool, except as otherwise provided in this section;
- (h) That an employee who cancels his or her membership in the sick leave pool is not eligible to withdraw the days of sick leave contributed by that employee to the pool;
- (i) That an employee who transfers from one position in state government to another position in state government may transfer from one pool to another if the eligibility criteria of the pools are comparable and the administrators of the pools have agreed on a formula for transfer of credits;
- (j) That alleged abuse of the use of the sick leave pool shall be investigated, and, on a finding of wrongdoing, the employee shall repay

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all of the sick leave credits drawn from the sick leave pool and shall be subject to such other disciplinary action as is determined by the agency head;

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- (k) That sick leave credits may be drawn from the sick leave pool by a part-time employee on a pro rata basis; and
- (1) That each department or agency shall maintain accurate and reliable records showing the amount of sick leave which has been accumulated and is unused by employees, in accordance with guidelines established by the ((department of personnel)) office of financial management.
- 11 (3) Personnel authorities for higher education institutions shall 12 adopt policies consistent with the needs of the employees under their 13 respective jurisdictions.
- NEW SECTION. Sec. 18. RCW 41.06.160 (Classification and salary schedules to consider rates in other public and private employment—Wage and fringe benefits surveys—Limited public disclosure exemption) and 2005 c 274 s 278, 2002 c 354 s 211, 1993 c 281 s 29, 1985 c 94 s 2, 1980 c 11 s 1, 1979 c 151 s 58, 1977 ex.s. c 152 s 2, & 1961 c 1 s 16 are each repealed.

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