SECOND SUBSTITUTE SENATE BILL 5263

AS AMENDED BY THE HOUSE

Passed Legislature - 2023 Regular Session

State of Washington 68th Legislature 2023 Regular Session

By Senate Ways & Means (originally sponsored by Senators Salomon, Rivers, Saldaña, Nobles, Lovick, Lovelett, Hunt, Hasegawa, Mullet, Trudeau, Robinson, Pedersen, Wellman, Muzzall, C. Wilson, Kuderer, Keiser, Liias, Van De Wege, Billig, Conway, and Frame)

READ FIRST TIME 02/24/23.

AN ACT Relating to access to psilocybin services by individuals 2 21 years of age and older; adding a new chapter to Title 18 RCW; 3 creating a new section; providing an expiration date; and declaring 4 an emergency.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 <u>NEW SECTION.</u> Sec. 1. The legislature intends to establish an 7 advisory board, interagency work group, and a task force to provide 8 advice and recommendations on developing a comprehensive regulatory 9 framework for access to regulated psilocybin for Washington residents 10 who are at least 21 years of age.

11 <u>NEW SECTION.</u> Sec. 2. The legislature declares that the purposes 12 of this chapter are:

(1) To develop a long-term strategic plan for ensuring that psilocybin services become and remain a safe, accessible, and affordable option for all persons 21 years of age and older in this state for whom psilocybin may be appropriate or as part of their indigenous religious or cultural practices;

18 (2) To protect the safety, welfare, health, and peace of the 19 people of this state by prioritizing this state's limited law

1 enforcement resources in the most effective, consistent, and rational
2 way;

3 (3) To develop a comprehensive regulatory framework concerning
4 psilocybin products and psilocybin services under state law;

5 (4) To prevent the distribution of psilocybin products to other 6 persons who are not permitted to possess psilocybin products under 7 this chapter including but not limited to persons under 21 years of 8 age; and

9 (5) To prevent the diversion of psilocybin products from this 10 state to other states.

11 <u>NEW SECTION.</u> Sec. 3. This chapter may be known and cited as the 12 Washington psilocybin services act.

13 <u>NEW SECTION.</u> Sec. 4. (1) The Washington psilocybin advisory 14 board is established within the department of health to provide 15 advice and recommendations to the department of health, the liquor 16 and cannabis board, and the department of agriculture. The Washington 17 psilocybin advisory board shall consist of:

(a) Members appointed by the governor as specified in subsection(2) of this section;

(b) The secretary of the department of health or the secretary'sdesignee;

(c) The state health officer or a physician acting as the state health officer's designee;

24 (d) A representative from the department of health who is 25 familiar with public health programs and public health activities in 26 this state; and

(e) A designee of the public health advisory board.

(2) The governor shall appoint the following individuals to theWashington psilocybin advisory board:

30 (a) Any four of the following:

31 (i) A state employee who has technical expertise in the field of 32 public health;

33 (ii) A local health officer;

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34 (iii) An individual who is a member of, or who represents, a 35 federally recognized Indian tribe in this state;

36 (iv) An individual who is a member of, or who represents, a body 37 that provides policy advice relating to substance use disorder 38 policy;

1 (v) An individual who is a member of, or who represents, a body 2 that provides policy advice relating to health equity;

(vi) An individual who is a member of, or who represents, a body 3 that provides policy advice related to palliative care and quality of 4 life; or 5

(vii) An individual who represents individuals who provide public 6 7 health services directly to the public;

(b) A military veteran, or representative of an organization that 8 behalf of military veterans, with knowledge 9 advocates on of psilocybin; 10

(c) A social worker, mental health counselor, or marriage and 11 12 family therapist licensed under chapter 18.225 RCW;

(d) A person who has knowledge regarding the indigenous or 13 14 religious use of psilocybin;

(e) A psychologist licensed under chapter 18.83 RCW who has 15 16 professional experience engaging in the diagnosis or treatment of a 17 mental, emotional, or behavioral condition;

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(f) A physician licensed under chapter 18.71 RCW;

(g) A naturopath licensed under chapter 18.36A RCW;

(h) An expert in the field of public health who has a background 20 21 in academia;

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(i) Any three of the following:

23 (i) A person who has professional experience conducting scientific research regarding the use of psychedelic compounds in 24 25 clinical therapy;

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(ii) A person who has experience in the field of mycology;

27 (iii) A person who has experience in the field of ethnobotany;

28 experience (iv) A person who has in the field of 29 psychopharmacology; or

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(v) A person who has experience in the field of harm reduction;

31 (j) A person designated by the liquor and cannabis board who has 32 experience working with the cannabis central reporting system developed for tracking the transfer of cannabis items; 33

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(k) The attorney general or the attorney general's designee; and (1) One, two, or three at large members. 35

(3) (a) Members of the Washington psilocybin advisory board shall 36 serve for a term of four years, but at the pleasure of the governor. 37 Before the expiration of the term of a member, the governor shall 38 39 appoint a successor whose term begins on January 1st of the following year. A member is eligible for reappointment. If there is a vacancy 40

1 for any cause, the governor shall make an appointment to become 2 immediately effective for the unexpired term.

3 (b) Members of the board described in subsection (1)(b) through4 (e) of this section are nonvoting ex officio members of the board.

5 (4) A majority of the voting members of the board constitutes a 6 quorum. Official adoption of advice or recommendations by the 7 Washington psilocybin advisory board requires the approval of a 8 majority of the voting members of the board.

9 (5) The board shall elect one of its voting members to serve as 10 chair.

(6) Until July 1, 2024, the Washington psilocybin advisory board 11 12 shall meet at least five times a calendar year at a time and place determined by the chair or a majority of the voting members of the 13 board. After July 1, 2024, the board shall meet at least once every 14 calendar quarter at a time and place determined by the chair or a 15 16 majority of the voting members of the board. The board may meet at 17 other times and places specified by the call of the chair or of a majority of the voting members of the board. 18

19 (7) The Washington psilocybin advisory board may adopt rules 20 necessary for the operation of the board.

(8) The Washington psilocybin advisory board may establish committees and subcommittees necessary for the operation of the board.

(9) The members of the Washington psilocybin advisory board may
 receive reimbursement or an allowance for expenses within amounts
 appropriated for that specific purpose consistent with RCW 43.03.220.

27 <u>NEW SECTION.</u> Sec. 5. (1) An interagency psilocybin work group 28 of the department of health, the liquor and cannabis board, and the 29 department of agriculture is created to provide advice and 30 recommendations to the advisory board on the following:

31 (a) Developing a comprehensive regulatory framework for a 32 regulated psilocybin system, including a process to ensure clean and 33 pesticide free psilocybin products;

34 (b) Reviewing indigenous practices with psilocybin, clinical35 psilocybin trials, and findings;

36 (c) Reviewing research of medical evidence developed on the 37 possible use and misuse of psilocybin therapy; and

38 (d) Ensuring that a social opportunity program is included within 39 any licensing program created under this chapter to remedy the

2SSB 5263.PL

1 targeted enforcement of drug-related laws on overburdened 2 communities.

3 (2) The findings of the psilocybin task force in section 6 of 4 this act must be submitted to the interagency work group created in 5 this section and to the psilocybin advisory board.

6 (3) The interagency psilocybin work group must submit regular 7 updates to the psilocybin advisory board.

8 <u>NEW SECTION.</u> Sec. 6. (1) The health care authority must 9 establish a psilocybin task force to provide a report on psilocybin 10 services. The director of the health care authority or the director's 11 designee must be a member of the task force and serve as chair. The 12 task force must also include, without limitation, the following 13 members:

14 (a) The secretary of the department of health or the secretary's15 designee;

16 (b) The director of the liquor and cannabis board or the 17 director's designee; and

18 (c) As appointed by the director of the health care authority, or 19 the director's designee:

(i) A military veteran, or representative of an organization that advocates on behalf of military veterans, with knowledge of psilocybin;

(ii) Up to two recognized indigenous practitioners with knowledge of the use of psilocybin or other psychedelic compounds in their communities;

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(iii) An individual with expertise in disability rights advocacy;

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(iv) A public health practitioner;

(v) Two psychologists with knowledge of psilocybin, experience in
 mental and behavioral health, or experience in palliative care;

30 (vi) Two mental health counselors, marriage and family 31 therapists, or social workers with knowledge of psilocybin, 32 experience in mental and behavioral health, or experience in 33 palliative care;

(vii) Two physicians with knowledge of psilocybin, experience in
 mental and behavioral health, or experience in palliative care;

36 (viii) A health researcher with expertise in health equity or 37 conducting research on psilocybin;

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(ix) A pharmacologist with expertise in psychopharmacology;

(x) A representative of the cannabis industry with knowledge of
 regulation of medical cannabis and the cannabis business in
 Washington;

4 (xi) An advocate from the LGBTQIA community with knowledge of the 5 experience of behavioral health issues within that community;

6 (xii) A member of the psychedelic medicine alliance of 7 Washington; and

8 (xiii) Up to two members with lived experience of utilizing 9 psilocybin.

10 (2) The health care authority must convene the first meeting of 11 the task force by June 30, 2023.

12 (3) The health care authority must provide a final report to the 13 governor and appropriate committees of the legislature by December 1, 14 2023, in accordance with RCW 43.01.036. The health care authority may 15 form subcommittees within the task force and adopt procedures 16 necessary to facilitate its work.

17 (4) The duties of the health care authority in consultation with 18 the task force must include, without limitation, the following 19 activities:

20 (a) Reviewing the available clinical information around specific 21 clinical indications for use of psilocybin, including what co-22 occurring diagnoses or medical and family histories may exclude a 23 person from use of psilocybin. Any review of clinical information 24 should:

25 (i) Discuss populations excluded from existing clinical trials;

26 (ii) Discuss factors considered when approval of a medical 27 intervention is approved;

(iii) Consider the diversity of participants in clinical trials and the limitations of each study when applying learnings to the population at large; and

31 (iv) Identify gaps in the clinical research for the purpose of 32 identifying opportunities for investment by the state for the 33 University of Washington, Washington State University, or both to 34 consider studying.

35 (b) Reviewing and discussing regulatory structures for clinical 36 use of psilocybin in Washington and other jurisdictions nationally 37 and globally. This should include discussing how various regulatory 38 structures do or do not address concerns around public health and 39 safety the task force has identified.

1 (5) The department of health, liquor and cannabis board, and 2 department of agriculture must provide subject matter expertise and 3 support to the task force and any subcommittee meetings. For the 4 department of health, subject matter expertise includes an individual 5 or individuals with knowledge and experience in rule making, the 6 regulation of health professionals, and the regulation of health 7 facilities.

8 (6) Meetings of the task force under this section must be open to 9 participation by members of the public.

10 (7) Task force members participating on behalf of an employer, 11 governmental entity, or other organization are not entitled to be 12 reimbursed for travel expenses if they are elected officials or are 13 participating on behalf of an employer, governmental entity, or other 14 organization. Any reimbursement for other nonlegislative members is 15 subject to chapter 43.03 RCW.

16 (8) It is the legislature's intent that the provisions of this 17 section supersede section 211(99), chapter 297, Laws of 2022.

(9) This section expires June 30, 2024.

19 <u>NEW SECTION.</u> Sec. 7. (1) The duties, functions, and powers of 20 the department of health specified in this chapter include the 21 following:

(a) To examine, publish, and distribute to the public available medical, psychological, and scientific studies, research, and other information relating to the safety and efficacy of psilocybin in treating mental health conditions including, but not limited to, addiction, depression, anxiety disorders, and end-of-life psychological distress, and the potential for psilocybin to promote community, address trauma, and enhance physical and mental wellness;

(b) To adopt, amend, or repeal rules necessary to carry out the intent and provisions of this chapter, including rules that the department of health considers necessary to protect the public health and safety;

33 (c) To exercise all powers incidental, convenient, or necessary 34 to enable the department of health to administer or carry out this 35 chapter or any other law of this state that charges the department of 36 health with a duty, function, or power related to psilocybin products 37 and psilocybin services. Powers described in this subsection include, 38 but are not limited to:

39 (i) Issuing subpoenas;

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- 1 (ii) Compelling the attendance of witnesses;
- (iii) Administering oaths; 2
- 3 (iv) Certifying official acts;
- (v) Taking depositions as provided by law; and 4

(vi) Compelling the production of books, payrolls, accounts, 5 6 papers, records, documents, and testimony.

7 (2) The jurisdiction, supervision, duties, functions, and powers held by the department of health under this section are not shared by 8 the pharmacy quality assurance commission under chapter 18.64 RCW. 9

10 <u>NEW SECTION.</u> Sec. 8. (1) Subject to amounts appropriated for this purpose, the psilocybin therapy services pilot program is 11 established within, and administered by, the University of Washington 12 department of psychiatry and behavioral sciences. No later than 13 January 1, 2025, the University of Washington department of 14 15 psychiatry and behavioral sciences must implement this section.

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(2) The pilot program must:

17 (a) Offer psilocybin therapy services through pathways approved by the federal food and drug administration, to populations including 18 first responders and veterans who are: 19

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(i) 21 years of age or older; and

21 (ii) Experiencing posttraumatic stress disorder, mood disorders, 22 or substance use disorders;

(b) Offer psilocybin therapy services facilitated by:

24 (i) An advanced social worker, independent clinical social 25 worker, or mental health counselor licensed under chapter 18.225 RCW; 26

(ii) A physician licensed under chapter 18.71 RCW; or

27 (iii) A psychiatric advanced registered nurse practitioner licensed under chapter 18.79 RCW as defined in RCW 71.05.020; 28

(c) Ensure psilocybin therapy services are safe, accessible, and 29 30 affordable;

(d) Require an initial assessment to understand participant goals 31 and expectations, and assess the participant's history for any 32 concerns that require further intervention or information before 33 receiving psilocybin therapy services, and an integration session 34 35 after receiving psilocybin therapy services; and

36 (e) Use outreach and engagement strategies to include participants from communities or demographic groups that are more 37 38 likely to be historically marginalized and less likely to be included in research and clinical trials represented by race, sex, sexual
 orientation, socioeconomic status, age, or geographic location.

3 <u>NEW SECTION.</u> Sec. 9. Medical professionals licensed by the 4 state of Washington shall not be subject to adverse licensing action 5 for recommending psilocybin therapy services.

6 <u>NEW SECTION.</u> Sec. 10. (1) The liquor and cannabis board shall 7 assist and cooperate with the department of health and the department 8 of agriculture to the extent necessary to carry out their duties 9 under this chapter.

10 (2) The department of agriculture shall assist and cooperate with 11 the department of health to the extent necessary for the department 12 of health to carry out the duties under this chapter.

NEW SECTION. Sec. 11. The department of health, the department of agriculture, and the liquor and cannabis board may not refuse to perform any duty under this chapter on the basis that manufacturing, distributing, dispensing, possessing, or using psilocybin products is prohibited by federal law.

18 <u>NEW SECTION.</u> Sec. 12. If any provision of this act or its 19 application to any person or circumstance is held invalid, the 20 remainder of the act or the application of the provision to other 21 persons or circumstances is not affected.

22 <u>NEW SECTION.</u> Sec. 13. Sections 1 through 5 and 7 through 11 of 23 this act constitute a new chapter in Title 18 RCW.

NEW SECTION. Sec. 14. Sections 4 through 6 of this act are necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and take effect immediately.

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