SENATE BILL 5324

State of Washington 66th Legislature 2019 Regular Session

By Senators Frockt, Zeiger, Darneille, Walsh, Kuderer, Palumbo, Das, Hasegawa, Hunt, Wellman, Cleveland, Pedersen, Keiser, Nguyen, McCoy, and Van De Wege

AN ACT 1 Relating to support for students experiencing 2 RCW homelessness; and amending 28A.300.542, 43.185C.340, and 3 28A.320.142.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 Sec. 1. RCW 28A.300.542 and 2016 c 157 s 2 are each amended to 6 read as follows:

7 (1) Subject to the availability of amounts appropriated for this 8 specific purpose, the office of the superintendent of public 9 instruction shall create a competitive grant process to evaluate and 10 state-funded to school districts to award grants increase 11 identification of ((homeless)) students experiencing homelessness and 12 the capacity of the districts to provide support((, which may include 13 education liaisons, for homeless students)) for students experiencing 14 homelessness. Funds may be used in a manner that is complementary to 15 federal McKinney-Vento funds and consistent with allowable uses as 16 determined by the office of the superintendent of public instruction. 17 The process must complement any similar federal grant program or 18 programs in order to minimize agency overhead and administrative costs for the superintendent of public instruction and school 19 20 districts. School districts may access both federal and state funding 21 to identify and support homeless students.

1 (2) Award criteria for the state grants must be based on the demonstrated need of the school district and may consider the number 2 or overall percentage, or both, of homeless children and youths 3 enrolled in preschool, elementary, and secondary schools in the 4 school district, and the ability of the local school district to meet 5 6 these needs. Award criteria for these must also be based on the quality of the applications submitted. ((Preference)) Selected 7 grantees must reflect geographic diversity across the state. Greater 8 weight must be given to districts that demonstrate a commitment to: 9 10 (a) Partnering with local housing and community-based 11 organizations; 12 (b) Serving the needs of unaccompanied youth; and (c) Implementing strategies to address the opportunity gap and 13 other systemic inequities that negatively impact homeless students 14 and students of color. Specific strategies may include, but are not 15 16 limited to: 17 (i) Enhancing the cultural responsiveness of current and future 18 staff; 19 (ii) Ensuring all staff, faculty, and school employees are actively trained in trauma-informed care; 20 (iii) Providing inclusive programming and using a 21 multidisciplinary approach when serving students experiencing 22 23 homelessness and their families; 24 (iv) Intentionally seeking and utilizing input from the families 25 and students experiencing homelessness about how district policies, services, and practices can be improved; and 26 27 (v) Identifying data elements and systems needed to monitor 28 progress in eliminating disparities in academic outcomes for students 29 experiencing homelessness with their housed peers. 30 (3) At the end of each academic year, districts receiving grants 31 ((must measure during the academic year how often each student 32 physically moves, what services families or unaccompanied youth could access, and whether or not a family or unaccompanied youth received 33 34 stable housing by the end of the school year)) shall monitor and report on the academic outcomes for students served by the grants. 35 The academic outcomes are those recommended by the office of the 36 superintendent of public instruction. The office of the 37 superintendent of public instruction shall review the reports 38 39 submitted by the districts and assist school districts in using these

1 data to identify gaps and needs, and develop sustainable strategies

2 to improve academic outcomes for students experiencing homelessness.

3 (4) Homeless students are defined as students without a fixed, 4 regular, and adequate nighttime residence as set forth in the federal 5 McKinney-Vento homeless ((education)) assistance act (((P.L. 100-77; 6 101 Stat. 482))), 42 U.S.C. Sec. 11431 through 11435.

7 (5) School districts may not use funds allocated under this
8 section to supplant existing federal, state, or local resources for
9 homeless student supports, which may include education liaisons.

10 (6) Grants awarded to districts under this section shall be for 11 two years.

12 Sec. 2. RCW 43.185C.340 and 2016 c 157 s 3 are each amended to 13 read as follows:

(1) Subject to funds appropriated for this specific purpose, the department((, in consultation with the office of the superintendent of public instruction,)) shall administer a grant program that links homeless students and their families with stable housing located in the homeless student's school district. The goals of the program ((is)) are to:

20 <u>(a) P</u>rovide educational stability for homeless students by 21 promoting housing stability<u>; and</u>

(b) Encourage the development of collaborative strategies between
 housing and education partners.

(2) To ensure that innovative strategies between housing and education partners are developed and implemented, the department may contract and consult with a designated vendor to provide technical assistance and program evaluation, and assist with making grant awards. If the department contracts with a vendor, the vendor must be selected by the director and:

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<u>(a) Be a nonprofit vendor;</u>

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(b) Be located in Washington state; and

32 <u>(c) Have a demonstrated record of working toward the housing and</u> 33 <u>educational stability of students and families experiencing</u> 34 <u>homelessness.</u>

35 (3) In implementing the program, the department, or the
 36 department in partnership with its designated vendor, shall consult
 37 with the office of the superintendent of public instruction.

38 <u>(4)</u> The department, ((working with the office of the 39 superintendent of public instruction)) <u>or the designated vendor in</u>

1 consultation with the department, shall develop a competitive grant process to make grant awards ((of no more than one hundred thousand 2 dollars per school, not to exceed five hundred thousand dollars per 3 school district,)) to ((school districts partnered with)) eligible 4 organizations on implementation of the proposal. For the purposes of 5 6 this subsection, "eligible organization" means any local government, local housing authority, regional support network established under 7 chapter 71.24 RCW, <u>behavioral health organization</u>, nonprofit 8 community or neighborhood-based organization, federally recognized 9 10 Indian tribe in the state of Washington, or regional or statewide nonprofit housing assistance organization. Applications for the grant 11 12 program must include ((contractual agreements)) a memorandum of understanding between the housing providers and school districts 13 defining the responsibilities and commitments of each party to 14 15 identify, house, and support homeless students. The memorandum must inclu<u>de:</u> 16

17 <u>(a) How housing providers will partner with school districts to</u> 18 <u>address gaps and needs and develop sustainable strategies to help</u> 19 <u>students experiencing homelessness; and</u>

20 <u>(b) How data on homeless students and their families will be</u> 21 <u>collected and shared in accordance with privacy protections under</u> 22 <u>applicable federal and state laws.</u>

(((3) The grants awarded to school districts shall not exceed 23 24 fifteen school districts per school year.)) (5) In determining which 25 ((partnerships)) eligible organizations will receive grants, ((preference must)) the department must ensure that selected grantees 26 27 reflect geographic diversity across the state. Greater weight shall 28 be given to ((districts with a demonstrated commitment of partnership 29 and history with)) eligible organizations that demonstrate a 30 commitment to:

(a) Partnering with local schools or school districts; and

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32 (b) Developing and implementing strategies to address racial 33 inequities. Specific strategies may include, but are not limited to:

34 (i) Hiring direct service staff who reflect the racial, cultural,
 35 and language demographics of the population being served;

36 <u>(ii) Committing to inclusive programming by intentionally seeking</u>
37 <u>and utilizing input from the population being served;</u>

38 <u>(iii) Ensuring eligibility criteria does not unintentionally</u>
39 <u>screen out people of color and further racial inequity; and</u>

(iv) Creating access points in locations frequented by parents,
 guardians, and unaccompanied homeless youth of color.

3 (((4))) <u>(6)</u> Activities eligible for assistance under this grant 4 program include but are not limited to:

5 (a) Rental assistance, which includes utilities, security and 6 utility deposits, first and last month's rent, rental application 7 fees, moving expenses, and other eligible expenses to be determined 8 by the department;

9 (b) Transportation assistance, including gasoline assistance for 10 families with vehicles and bus passes;

11 12 (c) Emergency shelter; ((and))

(d) Housing stability case management<u>; and</u>

13 (e) Other collaborative housing strategies, including prevention 14 and strength-based safety and housing approaches.

(((5))) <u>(7)(a)</u> All beneficiaries of funds from the grant program 15 16 must be ((unaccompanied youth or)) from ((very low-income)) 17 households ((. For the purposes of this subsection, "very low-income household" means an unaccompanied youth or family or unrelated 18 persons living together whose adjusted income is less than fifty 19 percent of the median family income, adjusted for household size, for 20 the county where the grant recipient is located)) that include at 21 least one homeless student as defined as a child or youth without a 22 fixed, regular, and adequate nighttime residence as set forth in the 23 24 federal McKinney-Vento homeless assistance act, 42 U.S.C. Sec. 11431 25 through 11435.

(b) For the purposes of this section, "homeless student" includes unaccompanied homeless youth not in the physical custody of a parent or guardian. "Unaccompanied homeless youth" includes students up to the age of twenty-one, in alignment with the qualifications for school admissions under RCW 28A.225.160(1).

31 (((6))) <u>(8)</u>(a) Grantee ((school districts)) <u>organizations</u> must 32 compile and report information to the department. The department 33 shall report to the legislature the findings of the grantee, the 34 housing stability of the homeless families, ((the academic 35 performance of the grantee population,)) and any related policy 36 recommendations.

37 (b) <u>Grantees must track and report on the following measures</u> 38 <u>including, but not limited to:</u>

39 (i) Length of time enrolled in the grant program;

40 (ii) Housing destination at program exit;

1 (iii) Type of residence prior to enrollment in the grant program;

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and

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(iv) Number of times homeless in the past three years.

4 (c) Grantees must also include in their reports a narrative
5 description discussing its partnership with school districts as set
6 forth in the memorandum outlined in subsection (4) of this section.
7 Reports must also include the kinds of supports grantees are
8 providing students and families to support academic learning.

9 <u>(d)</u> Data on all program participants must be entered into and 10 tracked through the Washington homeless client management information 11 system as described in RCW 43.185C.180.

12 (((7))) <u>(9)</u> In order to ensure that ((school districts)) housing 13 providers are meeting the requirements of ((an approved)) the grant 14 program for homeless students, the ((office of the superintendent of 15 public instruction)) department, or the department in partnership 16 with its designee, shall monitor the program((s)) at least once every 17 two years. ((Monitoring shall begin during the 2016-17 school year.

18 (8))) (10) Any program review and monitoring under this section may be conducted concurrently with other program reviews and 19 monitoring conducted by the department. In its review, the ((office 20 21 of the superintendent of public instruction)) department, or the 22 department in partnership with its designee, shall monitor program 23 components that include ((but need not be limited to)) the process used by the ((district)) eligible organization to identify and reach 24 25 out to homeless students, ((assessment data)) and other indicators to determine how well the ((district)) eligible organization is meeting 26 ((academic)) housing needs of homeless students((, district 27 the 28 expenditures used to expand opportunities for these students, and the academic progress of students under)). The department, or the 29 30 department in partnership with its designee, shall provide technical assistance and support to housing providers to better implement the 31 32 program.

33 Sec. 3. RCW 28A.320.142 and 2016 c 157 s 5 are each amended to 34 read as follows:

35 <u>(1)</u> Each ((school district that has identified more than ten 36 unaccompanied youth)) <u>K-12</u> public school in the state must establish 37 a building point of contact in each <u>elementary school</u>, middle school, 38 and high school. These points of contact must be appointed by the 39 principal of the designated school and are responsible for identifying homeless and unaccompanied <u>homeless</u> youth and connecting them with the school district's homeless student liaison. The school district homeless student liaison is responsible for training building points of contact.

5 (2) The office of the superintendent of public instruction shall 6 make available best practices for choosing and training building

7 points of contact to each school district.

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