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SENATE BILL 5575

State of Washington

66th Legislature

2019 Regular Session

By Senator Salomon; by request of Attorney General

AN ACT Relating to creating a program for the consolidation of traffic-based financial obligations to facilitate reinstatement of driving privileges that are suspended because of failure to pay; amending RCW 46.63.110; adding a new section to chapter 46.63 RCW; adding a new section to chapter 46.64 RCW; creating a new section; and providing an effective date.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

8 Sec. 1. The legislature finds that suspension of NEW SECTION. driving privileges is a consequence when a person fails to pay 9 10 certain civil or criminal traffic fines. The legislature also finds 11 that the failure to pay fines is sometimes caused by a person's inability to pay all outstanding financial obligations at once. 12 Moreover, creating and maintaining an affordable payment plan to 13 satisfy such outstanding obligations can be complicated when a person 14 15 faces fines from multiple jurisdictions simultaneously, especially if 16 such jurisdictions use different entities for collection services. The legislature desires to establish an efficient and economical 17 18 means by which persons with suspended driving privileges due to 19 unpaid fines in multiple jurisdictions can consolidate the unpaid 20 fines into a single affordable payment plan, which will allow persons to reinstate their driving privileges while still holding them 21

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responsible for their unlawful behavior and accountable for payment of the fines imposed.

NEW SECTION. Sec. 2. A new section is added to chapter 46.63 RCW to read as follows:

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- (1) There is created a program for the consolidation of traffic-based financial obligations from multiple courts of limited jurisdiction into a consolidated payment plan, to provide a path for the reinstatement of driving privileges that are suspended because of failure to comply with the terms of a notice of traffic infraction, criminal complaint, or citation for a moving violation.
- (a) The program created by this section shall be managed by the administrative office of the courts, which shall have authority equivalent to courts of limited jurisdiction as provided in RCW 3.02.045 to use one or more attorneys or collection agencies for the collection of outstanding traffic-based financial obligations, use credit cards or debit cards for purpose of billing and collecting unpaid traffic-based financial obligations, and assess as court costs the moneys paid for remuneration for services or charges paid to collecting attorneys, collection agencies, or, in the case of credit cards, financial institutions.
- (b) The administrative office of the courts shall develop an application form to be used by applicants for the program created by this section, and shall consider input from the Washington state district and municipal court judges' association and a statewide association representing collection agencies in the development of the application.
- (c) The administrative office of the courts may assess participants of the program created by this section an administrative fee up to the amount allowed under RCW 46.20.341(2)(e). The fee hereby authorized is not subject to chapters 3.50, 3.62, and 35.20 RCW, and shall be used by the administrative office of the courts to support management and administration of the program.
- (d) The administrative office of the courts may adopt rules that are necessary or convenient for purposes of administering this section.
- 36 (2) A person qualifies for entry into the program created by this section if:
- 38 (a) That person's driving privileges have been suspended pursuant 39 to RCW 46.20.289 or that person has received a notice as provided in

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RCW 46.20.245 of a proposed suspension of driving privileges pursuant to RCW 46.20.289;

- (b) That person has unpaid traffic-based financial obligations imposed by two or more different courts of limited jurisdiction, each of which could independently serve as a continuing basis for suspension of driving privileges until the department receives certification from the appropriate court that the case has been adjudicated; and
 - (c) That person is not otherwise ineligible because:

- (i) The person has been removed from the program created by this section for failing to comply with the terms of a payment plan more than twice in the thirty-six month period preceding the date of application; or
- (ii) The unpaid traffic-based financial obligations from different jurisdictions have been referred to the same collecting attorney or collection agency, which is offering payment plan terms equivalent to the payment plan offered under the program created by this section.
- (3) Any person qualifying for the program created by this section may enter the program by completing the application developed under subsection (1) of this section, submitting the application to the program administrator as designated by the administrative office of the courts, entering into a payment plan with the program administrator, and making the first payment as required under said payment plan.
- (4) Upon a person entering the program as provided in subsection (3) of this section, the program administrator shall promptly notify the relevant courts to which the program participant owes traffic-based financial obligations to inform the courts of the participant's entry in the program. Upon receiving notice that a person has entered the program created by this section, the court shall promptly notify the department that the infraction or case for which the participant owes traffic-based financial obligations has been adjudicated.
- (5) While participating in the program created by this section, a participant must make regular monthly payments pursuant to the payment plan he or she entered into with the program administrator.
- (a) The administrative office of the courts shall establish rules governing payment plans offered by the program created by this section.

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(b) Provided a participant continues to comply with the terms of the payment plan, the participant may remain in the program created by this section until such time that all traffic-based financial obligations subject to consolidation are paid in full.

- 5 (c) Payment plans shall set out the conditions under which a 6 failure to comply with said terms will result in termination from the 7 program.
 - (6) While the participant is participating in the program created by this section, unpaid accrued interest on the participant's traffic-based financial obligations subject to consolidation under the program shall be provisionally suspended.
 - (a) If a participant successfully completes the program by making all required payments and otherwise meeting the terms of the payment plan, all provisionally suspended unpaid accrued interest on the traffic-based financial obligations subject to consolidation under the program shall be waived.
 - (b) If a participant is removed from the program, all provisionally suspended unpaid accrued interest on the traffic-based financial obligations subject to consolidation under the program shall be reinstated.
 - (c) Nothing in this section shall be interpreted to limit a court's ability to independently waive, reduce, or suspend a portion or all of a fine or penalty.
 - (7) If a participant is removed from the program created by this section, the program administrator shall promptly notify the relevant courts to which the program participant still owes traffic-based financial obligations. Upon receiving the notice that the participant was removed from the program, the court shall promptly notify the department of the person's failure to meet the conditions of the payment plan, and the department shall suspend the person's driving privileges.
 - (8) Notwithstanding any other provision in this section, a traffic-based financial obligation shall not be eligible for consolidation under the program created by this section if a legal proceeding, such as garnishment, has commenced to collect the delinquent traffic-based financial obligation owed by the person, unless the court, in its discretion, authorizes the debt's inclusion in the unified payment plan system pursuant to its authority under RCW 46.63.110(9).

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- (9) Payments made to the administrator of the program created by this section shall first be applied to administrative fees associated with participation in the program, with the remainder divided equally among the courts of limited jurisdiction that originally ordered the traffic-based financial obligations consolidated under the program. Revenue collected under the program created by this section shall be distributed to the appropriate courts of limited jurisdiction on a periodic basis not less frequently than monthly.
 - (10) For the purposes of this section:

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- 10 (a) "Participant" means a person who has qualified and entered 11 the program created by this section.
- 12 (b) "Payment plan" has the meaning as described in RCW 13 46.63.110(6).
- 14 (c) "Program" means the program for the consolidation of traffic-15 based financial obligations created by this section.
- 16 (d) "Traffic-based financial obligation" means any monetary
 17 penalty, fee, cost, assessment, or other monetary obligation imposed
 18 when a person is either found to have committed a traffic infraction
 19 or found to be guilty of a traffic misdemeanor or gross misdemeanor
 20 offense.
- 21 **Sec. 3.** RCW 46.63.110 and 2012 c 82 s 1 are each amended to read 22 as follows:
 - (1) A person found to have committed a traffic infraction shall be assessed a monetary penalty. No penalty may exceed two hundred and fifty dollars for each offense unless authorized by this chapter or title.
 - (2) The monetary penalty for a violation of (a) RCW 46.55.105(2) is two hundred fifty dollars for each offense; (b) RCW 46.61.210(1) is five hundred dollars for each offense. No penalty assessed under this subsection (2) may be reduced.
 - (3) The supreme court shall prescribe by rule a schedule of monetary penalties for designated traffic infractions. This rule shall also specify the conditions under which local courts may exercise discretion in assessing fines and penalties for traffic infractions. The legislature respectfully requests the supreme court to adjust this schedule every two years for inflation.
- 37 (4) There shall be a penalty of twenty-five dollars for failure 38 to respond to a notice of traffic infraction except where the 39 infraction relates to parking as defined by local law, ordinance,

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regulation, or resolution or failure to pay a monetary penalty imposed pursuant to this chapter. A local legislative body may set a monetary penalty not to exceed twenty-five dollars for failure to respond to a notice of traffic infraction relating to parking as defined by local law, ordinance, regulation, or resolution. The local court, whether a municipal, police, or district court, shall impose the monetary penalty set by the local legislative body.

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- (5) Monetary penalties provided for in chapter 46.70 RCW which are civil in nature and penalties which may be assessed for violations of chapter 46.44 RCW relating to size, weight, and load of motor vehicles are not subject to the limitation on the amount of monetary penalties which may be imposed pursuant to this chapter.
- (6) Whenever a monetary penalty, fee, cost, assessment, or other monetary obligation is imposed by a court under this chapter, it is immediately payable and is enforceable as a civil judgment under Title 6 RCW. If the court determines, in its discretion, that a person is not able to pay a monetary obligation in full, and not more than one year has passed since the later of July 1, 2005, or the date the monetary obligation initially became due and payable, the court shall enter into a <u>local</u> payment plan with the person, unless the person has previously been granted a local payment plan with respect to the same monetary obligation, or unless the person is noncompliance of any existing or prior local payment plan, in which case the court may, at its discretion, implement a local payment plan. If the court has notified the department that the person has failed to pay or comply and the person has subsequently entered into a <u>local</u> payment plan and made an initial payment, the court shall notify the department that the infraction has been adjudicated, and the department shall rescind any suspension of the person's driver's license or driver's privilege based on failure to respond to that infraction. "Payment plan," as used in this section, means a plan that requires reasonable payments based on the financial ability of the person to pay. The person may voluntarily pay an amount at any time in addition to the payments required under the payment plan.
- (a) If a payment required to be made under the <u>local</u> payment plan is delinquent or the person fails to complete a community restitution program on or before the time established under the <u>local</u> payment plan, unless the court determines good cause therefor and adjusts the <u>local</u> payment plan or the community restitution plan accordingly, the court may refer the unpaid monetary penalty, fee, cost, assessment,

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or other monetary obligation for civil enforcement until all monetary obligations, including those imposed under subsections (3) and (4) of this section, have been paid, and court authorized community restitution has been completed, or until the court has entered into a new time payment or community restitution agreement with the person. For those infractions subject to suspension under RCW 46.20.289, the court shall notify the department of the person's failure to meet the conditions of the plan, and the department shall suspend the person's driver's license or driving privileges.

- (b) If a person has not entered into a <u>local</u> payment plan with the court and has not paid the monetary obligation in full on or before the time established for payment, the court may refer the unpaid monetary penalty, fee, cost, assessment, or other monetary obligation to a collections agency until all monetary obligations have been paid, including those imposed under subsections (3) and (4) of this section, or until the person has entered into a <u>local</u> payment plan under this section <u>or has entered into a consolidated payment plan as authorized under section 2 of this act</u>. For those infractions subject to suspension under RCW 46.20.289, the court shall notify the department of the person's delinquency, and the department shall suspend the person's driver's license or driving privileges.
- (c) If the <u>local</u> payment plan is to be administered by the court, the court may assess the person a reasonable administrative fee to be wholly retained by the city or county with jurisdiction. The administrative fee shall not exceed ten dollars per infraction or twenty-five dollars per payment plan, whichever is less.
- (d) Nothing in this section precludes a court from contracting with outside entities to administer its payment plan system. When outside entities are used for the administration of a payment plan, the court may assess the person a reasonable fee for such administrative services, which fee may be calculated on a periodic, percentage, or other basis.
- (e) If a court authorized community restitution program for offenders is available in the jurisdiction, the court may allow conversion of all or part of the monetary obligations due under this section to court authorized community restitution in lieu of time payments if the person is unable to make reasonable time payments.
- (7) In addition to any other penalties imposed under this section and not subject to the limitation of subsection (1) of this section,

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1 a person found to have committed a traffic infraction shall be 2 assessed:

- (a) A fee of five dollars per infraction. Under no circumstances shall this fee be reduced or waived. Revenue from this fee shall be forwarded to the state treasurer for deposit in the emergency medical services and trauma care system trust account under RCW 70.168.040;
- (b) A fee of ten dollars per infraction. Under no circumstances shall this fee be reduced or waived. Revenue from this fee shall be forwarded to the state treasurer for deposit in the Washington auto theft prevention authority account; and
- (c) A fee of two dollars per infraction. Revenue from this fee shall be forwarded to the state treasurer for deposit in the traumatic brain injury account established in RCW 74.31.060.
- (8) (a) In addition to any other penalties imposed under this section and not subject to the limitation of subsection (1) of this section, a person found to have committed a traffic infraction other than of RCW 46.61.527 or 46.61.212 shall be assessed an additional penalty of twenty dollars. The court may not reduce, waive, or suspend the additional penalty unless the court finds the offender to be indigent. If a court authorized community restitution program for offenders is available in the jurisdiction, the court shall allow offenders to offset all or a part of the penalty due under this subsection (8) by participation in the court authorized community restitution program.
- (b) Eight dollars and fifty cents of the additional penalty under (a) of this subsection shall be remitted to the state treasurer. The remaining revenue from the additional penalty must be remitted under chapters 2.08, 3.46, 3.50, 3.62, 10.82, and 35.20 RCW. Money remitted under this subsection to the state treasurer must be deposited in the state general fund. The balance of the revenue received by the county or city treasurer under this subsection must be deposited into the county or city current expense fund. Moneys retained by the city or county under this subsection shall constitute reimbursement for any liabilities under RCW 43.135.060.
- (9) If a legal proceeding, such as garnishment, has commenced to collect any delinquent amount owed by the person for any penalty imposed by the court under this section, the court may, at its discretion, enter into a payment plan.
- 39 (10) The monetary penalty for violating RCW 46.37.395 is: (a) Two 40 hundred fifty dollars for the first violation; (b) five hundred

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- 1 dollars for the second violation; and (c) seven hundred fifty dollars
- 2 for each violation thereafter.
- 3 <u>NEW SECTION.</u> **Sec. 4.** A new section is added to chapter 46.64 4 RCW to read as follows:
- 5 Whenever a court of limited jurisdiction imposes a monetary 6 penalty, fee, cost, assessment, or other monetary obligation under 7 this chapter for conviction of a violation of this title that is a 8 misdemeanor or gross misdemeanor, the person who owes such 9 obligations, if otherwise eligible, may consolidate the obligations with the program authorized under section 2 of this act.
- 11 <u>NEW SECTION.</u> **Sec. 5.** This act takes effect January 1, 2021.

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