## SENATE BILL 5820

State of Washington 67th Legislature 2022 Regular Session

By Senator Carlyle

- AN ACT Relating to appointing the superintendent of public 1
- 2 instruction; amending RCW 28A.300.010, 28A.300.040, 43.01.010,
- 3 43.03.010, 43.03.011, 41.32.010, 29A.52.231, and 42.17A.005; and
- 4 providing a contingent effective date.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 Sec. 1. RCW 28A.300.010 and 1990 c 33 s 250 are each amended to 7 read as follows:
- 8 ((A superintendent of public instruction shall be elected by the qualified electors of the state, on the first Tuesday after the first 9
- 10 Monday in November of the year in which state officers are elected,
- 11 and shall hold his or her office for the term of four years, and
- 12 until his or her successor is elected and qualified.)) (1) The
- executive head and appointing authority of the office of the 13
- superintendent of public instruction is the superintendent of public 14
- 15 instruction. The superintendent is appointed by the governor with the
- 16 consent of the senate and must be paid a salary fixed by the governor
- 17 in accordance with the provisions of RCW 43.03.040. If a vacancy
- 18 occurs in the position of the superintendent while the senate is not
- in session, the governor shall make a temporary appointment until the 19
- 20 next meeting of the senate at which time the governor shall present
- the senate with a nomination for the position. 21

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- 1 (2) The superintendent of public instruction in office on the
  2 effective date of this section shall continue in office for the
  3 remainder of the term for which he or she was elected and until a
  4 successor is appointed by the governor.
- **Sec. 2.** RCW 28A.300.040 and 2011 1st sp.s. c 43 s 302 are each amended to read as follows:

In addition to any other powers and duties as provided by law, the powers and duties of the superintendent of public instruction shall be:

10 (1) To have supervision over all matters pertaining to the public schools of the state;

- (2) To report to the governor and the legislature such information and data as may be required for the management and improvement of the schools;
- (3) To prepare and have printed such forms, registers, courses of study, rules for the government of the common schools, and such other material and books as may be necessary for the discharge of the duties of teachers and officials charged with the administration of the laws relating to the common schools, and to distribute the same to educational service district superintendents;
- (4) To travel, without neglecting his or her other official duties as superintendent of public instruction, for the purpose of attending educational meetings or conventions, of visiting schools, and of consulting educational service district superintendents or other school officials;
- (5) To prepare and from time to time to revise a manual of the Washington state common school code, copies of which shall be made available online and which shall be sold at approximate actual cost of publication and distribution per volume to public and nonpublic agencies or individuals, said manual to contain Titles 28A and 28C RCW, rules related to the common schools, and such other matter as the state superintendent or the state board of education shall determine;
- (6) To file all papers, reports and public documents transmitted to the superintendent by the school officials of the several counties or districts of the state, each year separately. Copies of all papers filed in the superintendent's office, and the superintendent's official acts, may, or upon request, shall be certified by the superintendent and attested by the superintendent's official seal,

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and when so certified shall be evidence of the papers or acts so certified to;

- (7) To require annually, on or before the 15th day of August, of the president, manager, or principal of every educational institution in this state, a report as required by the superintendent of public instruction; and it is the duty of every president, manager, or principal, to complete and return such forms within such time as the superintendent of public instruction shall direct;
- 9 (8) To keep in the superintendent's office a record of all 10 teachers receiving certificates to teach in the common schools of 11 this state;
  - (9) To issue certificates as provided by law;

- (10) To keep in the superintendent's office at the capital of the state, all books and papers pertaining to the business of the superintendent's office, and to keep and preserve in the superintendent's office a complete record of statistics, as well as a record of the meetings of the state board of education;
- (11) With the assistance of the office of the attorney general, to decide all points of law which may be submitted to the superintendent in writing by any educational service district superintendent, or that may be submitted to the superintendent by any other person, upon appeal from the decision of any educational service district superintendent; and the superintendent shall publish his or her rulings and decisions from time to time for the information of school officials and teachers; and the superintendent's decision shall be final unless set aside by a court of competent jurisdiction;
- (12) To administer oaths and affirmations in the discharge of the superintendent's official duties;
- (13) To deliver to his or her successor((, at the expiration of the superintendent's term of office,)) all records, books, maps, documents and papers of whatever kind belonging to the superintendent's office or which may have been received by the superintendent's for the use of the superintendent's office;
- (14) To administer family services and programs to promote the state's policy as provided in RCW 74.14A.025;
- (15) To promote the adoption of school-based curricula and policies that provide quality, daily physical education for all students, and to encourage policies that provide all students with

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- opportunities for physical activity outside of formal physical education classes;
- 3 (16) To perform such other duties as may be required by law.
- 4 **Sec. 3.** RCW 43.01.010 and 1965 c 8 s 43.01.010 are each amended 5 to read as follows:

The governor, lieutenant governor, secretary of state, treasurer, auditor, attorney general, ((superintendent of public instruction,)) commissioner of public lands, and insurance commissioner, shall hold office for the term of four years, and until their successors are elected and qualified; and the term shall commence on the Wednesday

11 after the second Monday of January following their election.

- 12 **Sec. 4.** RCW 43.03.010 and 1989 c 10 s 8 are each amended to read 13 as follows:
- The annual salaries of the following named state elected 14 15 officials shall be prescribed by the Washington citizens' commission on salaries for elected officials: Governor; lieutenant governor: 16 PROVIDED, That in arriving at the annual salary of the lieutenant 17 governor the commission shall prescribe a fixed amount plus a sum 18 19 equal to 1/260th of the difference between the annual salary of the lieutenant governor and the annual salary of the governor for each 20 day that the lieutenant governor is called upon to perform the duties 21 of the governor by reason of the absence from the state, removal, 22 23 resignation, death, or disability of the governor; secretary of 24 state; state treasurer; state auditor; attorney general; ((superintendent of public instruction;)) commissioner of public 25 26 lands; and state insurance commissioner. Members of the legislature 27 shall receive for their service per annum the amount prescribed by Washington citizens' commission on salaries for elected 28 29 officials; and in addition, reimbursement for mileage for travel to 30 and from legislative sessions as provided in RCW 43.03.060.
- 31 **Sec. 5.** RCW 43.03.011 and 2021 c 1 s 1 are each amended to read 32 as follows:
- Pursuant to Article XXVIII, section 1 of the state Constitution and RCW 43.03.010 and 43.03.310, the annual salaries of the state elected officials of the executive branch shall be as follows:
- 36 (1) Effective July 1, 2020:

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1	(b) Lieutenant governor
2	(c) Secretary of state
3	(d) Treasurer
4	(e) Auditor
5	(f) Attorney general
6	(g) ((Superintendent of public instruction \$153,00
7	<del>(h)</del> )) Commissioner of public lands \$153,00
8	(( <del>(i)</del> )) <u>(h)</u> Insurance commissioner \$137,70
9	(2) Effective July 1, 2021:
10	(a) Governor
11	(b) Lieutenant governor
12	(c) Secretary of state
13	(d) Treasurer
14	(e) Auditor
15	(f) Attorney general
16	(g) (( <del>Superintendent of public instruction \$153,00</del>
17	<del>(h)</del> )) Commissioner of public lands \$153,00
18	(( <del>(i)</del> )) <u>(h)</u> Insurance commissioner \$137,70
19	(3) Effective July 1, 2022:
20	(a) Governor
21	(b) Lieutenant governor
22	(c) Secretary of state
23	(d) Treasurer
24	(e) Auditor
25	(f) Attorney general
26	(g) (( <del>Superintendent of public instruction \$155,67</del>
27	<del>(h)</del> )) Commissioner of public lands \$155,67
28	(( <del>(i)</del> )) <u>(h)</u> Insurance commissioner \$140,11
29	(4) The lieutenant governor shall receive the fixed amount of hi
30	or her salary plus 1/260th of the difference between his or he
31	salary and that of the governor for each day that the lieutenan
32	governor is called upon to perform the duties of the governor b
33	reason of the absence from the state, removal, resignation, death, o
34	disability of the governor.

35 **Sec. 6.** RCW 41.32.010 and 2021 c 12 s 3 are each amended to read 36 as follows:

37 As used in this chapter, unless a different meaning is plainly 38 required by the context:

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- 1 (1)(a) "Accumulated contributions" for plan 1 members, means the 2 sum of all regular annuity contributions and, except for the purpose 3 of withdrawal at the time of retirement, any amount paid under RCW 4 41.50.165(2) with regular interest thereon.
- 5 (b) "Accumulated contributions" for plan 2 members, means the sum of all contributions standing to the credit of a member in the member's individual account, including any amount paid under RCW 41.50.165(2), together with the regular interest thereon.
- 9 (2) "Actuarial equivalent" means a benefit of equal value when 10 computed upon the basis of such mortality tables and regulations as 11 shall be adopted by the director and regular interest.
- 12 (3) "Adjustment ratio" means the value of index A divided by 13 index B.
- 14 (4) "Annual increase" means, initially, fifty-nine cents per 15 month per year of service which amount shall be increased each July 16 1st by three percent, rounded to the nearest cent.
  - (5) "Annuity" means the moneys payable per year during life by reason of accumulated contributions of a member.

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- 19 (6) "Average final compensation" for plan 2 and plan 3 members, 20 means the member's average earnable compensation of the highest 21 consecutive sixty service credit months prior to such member's 22 retirement, termination, or death. Periods constituting authorized 23 leaves of absence may not be used in the calculation of average final 24 compensation except under RCW 41.32.810(2).
- 25 (7)(a) "Beneficiary" for plan 1 members, means any person in 26 receipt of a retirement allowance or other benefit provided by this 27 chapter.
  - (b) "Beneficiary" for plan 2 and plan 3 members, means any person in receipt of a retirement allowance or other benefit provided by this chapter resulting from service rendered to an employer by another person.
- 32 (8) "Contract" means any agreement for service and compensation 33 between a member and an employer.
- 34 (9) "Creditable service" means membership service plus prior 35 service for which credit is allowable. This subsection shall apply 36 only to plan 1 members.
- 37 (10) "Department" means the department of retirement systems 38 created in chapter 41.50 RCW.
- 39 (11) "Dependent" means receiving one-half or more of support from 40 a member.

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(12) "Director" means the director of the department.

- 2 (13) "Disability allowance" means monthly payments during disability. This subsection shall apply only to plan 1 members.
  - (14)(a) "Earnable compensation" for plan 1 members, means:
  - (i) All salaries and wages paid by an employer to an employee member of the retirement system for personal services rendered during a fiscal year. In all cases where compensation includes maintenance the employer shall fix the value of that part of the compensation not paid in money.
    - (ii) For an employee member of the retirement system teaching in an extended school year program, two consecutive extended school years, as defined by the employer school district, may be used as the annual period for determining earnable compensation in lieu of the two fiscal years.
  - (iii) "Earnable compensation" for plan 1 members also includes the following actual or imputed payments, which are not paid for personal services:
    - (A) Retroactive payments to an individual by an employer on reinstatement of the employee in a position, or payments by an employer to an individual in lieu of reinstatement in a position which are awarded or granted as the equivalent of the salary or wages which the individual would have earned during a payroll period shall be considered earnable compensation and the individual shall receive the equivalent service credit.
    - (B) If a leave of absence, without pay, is taken by a member for the purpose of serving as a member of the state legislature, and such member has served in the legislature five or more years, the salary which would have been received for the position from which the leave of absence was taken shall be considered as compensation earnable if the employee's contribution thereon is paid by the employee. In addition, where a member has been a member of the state legislature for five or more years, earnable compensation for the member's two highest compensated consecutive years of service shall include a sum not to exceed thirty-six hundred dollars for each of such two consecutive years, regardless of whether or not legislative service was rendered during those two years.
    - (iv) For members employed less than full time under written contract with a school district, or community college district, in an instructional position, for which the member receives service credit of less than one year in all of the years used to determine the

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1 earnable compensation used for computing benefits due under RCW 41.32.497, 41.32.498, and 41.32.520, the member may elect to have 2 earnable compensation defined as provided in RCW 41.32.345. For the 3 purposes of this subsection, the term "instructional position" means 4 a position in which more than seventy-five percent of the member's 5 6 time is spent as a classroom instructor (including office hours), a 7 librarian, a psychologist, a social worker, a nurse, a physical therapist, an occupational therapist, a speech language pathologist 8 or audiologist, or a counselor. Earnable compensation shall be so 9 defined only for the purpose of the calculation of retirement 10 benefits and only as necessary to insure that members who receive 11 12 fractional service credit under RCW 41.32.270 receive benefits proportional to those received by members who have received full-time 13 14 service credit.

(v) "Earnable compensation" does not include:

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- 16 (A) Remuneration for unused sick leave authorized under RCW 17 41.04.340, 28A.400.210, or 28A.310.490;
  - (B) Remuneration for unused annual leave in excess of two hundred forty hours as authorized by RCW 43.01.044 and 43.01.041.
  - (b) "Earnable compensation" for plan 2 and plan 3 members, means salaries or wages earned by a member during a payroll period for personal services, including overtime payments, and shall include wages and salaries deferred under provisions established pursuant to sections 403(b), 414(h), and 457 of the United States Internal Revenue Code, but shall exclude lump sum payments for deferred annual sick leave, unused accumulated vacation, unused accumulated annual leave, or any form of severance pay.

"Earnable compensation" for plan 2 and plan 3 members also includes the following actual or imputed payments which, except in the case of (b)(ii)(B) of this subsection, are not paid for personal services:

(i) Retroactive payments to an individual by an employer on reinstatement of the employee in a position or payments by an employer to an individual in lieu of reinstatement in a position which are awarded or granted as the equivalent of the salary or wages which the individual would have earned during a payroll period shall be considered earnable compensation, to the extent provided above, and the individual shall receive the equivalent service credit.

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(ii) In any year in which a member serves in the legislature the member shall have the option of having such member's earnable compensation be the greater of:

- (A) The earnable compensation the member would have received had such member not served in the legislature; or
- (B) Such member's actual earnable compensation received for teaching and legislative service combined. Any additional contributions to the retirement system required because compensation earnable under (b)(ii)(A) of this subsection is greater than compensation earnable under (b)(ii)(B) of this subsection shall be paid by the member for both member and employer contributions.
- (c) In calculating earnable compensation under (a) or (b) of this subsection, the department of retirement systems shall include:
- (i) Any compensation forgone by a member employed by a state agency or institution during the 2009-2011 fiscal biennium as a result of reduced work hours, mandatory or voluntary leave without pay, temporary reduction in pay implemented prior to December 11, 2010, or temporary layoffs if the reduced compensation is an integral part of the employer's expenditure reduction efforts, as certified by the employer;
- (ii) Any compensation forgone by a member during the 2011-2013 fiscal biennium as a result of reduced work hours, mandatory leave without pay, temporary layoffs, or reductions to current pay if the reduced compensation is an integral part of the employer's expenditure reduction efforts, as certified by the employer. Reductions to current pay shall not include elimination of previously agreed upon future salary reductions; and
- (iii) Any compensation forgone by a member during the 2019-2021 and 2021-2023 fiscal biennia as a result of reduced work hours, mandatory leave without pay, temporary layoffs, furloughs, reductions to current pay, or other similar measures resulting from the COVID-19 budgetary crisis, if the reduced compensation is an integral part of the employer's expenditure reduction efforts, as certified by the employer. Reductions to current pay shall not include elimination of previously agreed upon future salary increases.
- (15)(a) "Eligible position" for plan 2 members from June 7, 1990, through September 1, 1991, means a position which normally requires two or more uninterrupted months of creditable service during September through August of the following year.

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(b) "Eligible position" for plan 2 and plan 3 on and after September 1, 1991, means a position that, as defined by the employer, normally requires five or more months of at least seventy hours of earnable compensation during September through August of the following year.

- (c) For purposes of this chapter an employer shall not define "position" in such a manner that an employee's monthly work for that employer is divided into more than one position.
- 9 (d) The ((elected)) position of the superintendent of public instruction is an eligible position.
  - (16) "Employed" or "employee" means a person who is providing services for compensation to an employer, unless the person is free from the employer's direction and control over the performance of work. The department shall adopt rules and interpret this subsection consistent with common law.
  - (17) "Employer" means the state of Washington, the school district, or any agency of the state of Washington by which the member is paid. Except as otherwise specifically provided in this chapter, "employer" does not include a government contractor. For purposes of this subsection, a "government contractor" is any entity, including a partnership, limited liability company, for-profit or nonprofit corporation, or person, that provides services pursuant to a contract with an employer. The determination whether an employer-employee relationship has been established is not based on the relationship between a government contractor and an employer, but is based solely on the relationship between a government contractor's employee and an employer under this chapter. For the purposes of retirement plan membership, this subsection includes tribal schools who have chosen to participate in the retirement system and satisfied the requirements of RCW 28A.715.010(7).
- 31 (18) "Fiscal year" means a year which begins July 1st and ends 32 June 30th of the following year.
  - (19) "Former state fund" means the state retirement fund in operation for teachers under chapter 187, Laws of 1923, as amended.
  - (20) "Index" means, for any calendar year, that year's annual average consumer price index, Seattle, Washington area, for urban wage earners and clerical workers, all items compiled by the bureau of labor statistics, United States department of labor.
- 39 (21) "Index A" means the index for the year prior to the 40 determination of a postretirement adjustment.

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(22) "Index B" means the index for the year prior to index A.

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- 2 (23) "Index year" means the earliest calendar year in which the 3 index is more than sixty percent of index A.
  - (24) "Local fund" means any of the local retirement funds for teachers operated in any school district in accordance with the provisions of chapter 163, Laws of 1917 as amended.
  - (25) "Member" means any teacher included in the membership of the retirement system who has not been removed from membership under RCW 41.32.878 or 41.32.768. Also, any other employee of the public schools who, on July 1, 1947, had not elected to be exempt from membership and who, prior to that date, had by an authorized payroll deduction, contributed to the member reserve.
  - (26) "Member account" or "member's account" for purposes of plan 3 means the sum of the contributions and earnings on behalf of the member in the defined contribution portion of plan 3.
- 16 (27) "Member reserve" means the fund in which all of the 17 accumulated contributions of members are held.
  - (28) "Membership service" means service rendered subsequent to the first day of eligibility of a person to membership in the retirement system: PROVIDED, That where a member is employed by two or more employers the individual shall receive no more than one service credit month during any calendar month in which multiple service is rendered. The provisions of this subsection shall apply only to plan 1 members.
- 25 (29) "Pension" means the moneys payable per year during life from 26 the pension reserve.
  - (30) "Pension reserve" is a fund in which shall be accumulated an actuarial reserve adequate to meet present and future pension liabilities of the system and from which all pension obligations are to be paid.
- 31 (31) "Plan 1" means the teachers' retirement system, plan 1 32 providing the benefits and funding provisions covering persons who 33 first became members of the system prior to October 1, 1977.
  - (32) "Plan 2" means the teachers' retirement system, plan 2 providing the benefits and funding provisions covering persons who first became members of the system on and after October 1, 1977, and prior to July 1, 1996.
- 38 (33) "Plan 3" means the teachers' retirement system, plan 3 39 providing the benefits and funding provisions covering persons who

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first become members of the system on and after July 1, 1996, or who transfer under RCW 41.32.817.

- (34) "Prior service" means service rendered prior to the first date of eligibility to membership in the retirement system for which credit is allowable. The provisions of this subsection shall apply only to plan 1 members.
- (35) "Prior service contributions" means contributions made by a member to secure credit for prior service. The provisions of this subsection shall apply only to plan 1 members.
- (36) "Public school" means any institution or activity operated by the state of Washington or any instrumentality or political subdivision thereof employing teachers, except the University of Washington and Washington State University. For the purposes of retirement plan membership, this subsection includes tribal schools who have chosen to participate in the retirement system and satisfied the requirements of RCW 28A.715.010(7).
- (37) "Regular contributions" means the amounts required to be deducted from the compensation of a member and credited to the member's individual account in the member reserve. This subsection shall apply only to plan 1 members.
- 21 (38) "Regular interest" means such rate as the director may 22 determine.
  - (39) "Retiree" means any person who has begun accruing a retirement allowance or other benefit provided by this chapter resulting from service rendered to an employer while a member.
  - (40)(a) "Retirement allowance" for plan 1 members, means monthly payments based on the sum of annuity and pension, or any optional benefits payable in lieu thereof.
  - (b) "Retirement allowance" for plan 2 and plan 3 members, means monthly payments to a retiree or beneficiary as provided in this chapter.
  - (41) "Retirement system" means the Washington state teachers' retirement system.
  - (42) "Separation from service or employment" occurs when a person has terminated all employment with an employer. Separation from service or employment does not occur, and if claimed by an employer or employee may be a violation of RCW 41.32.055, when an employee and employer have a written or oral agreement to resume employment with the same employer following termination. Mere expressions or inquiries about postretirement employment by an employer or employee

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that do not constitute a commitment to reemploy the employee after retirement are not an agreement under this section.

- (43)(a) "Service" for plan 1 members means the time during which a member has been employed by an employer for compensation.
- (i) If a member is employed by two or more employers the individual shall receive no more than one service credit month during any calendar month in which multiple service is rendered.
- (ii) As authorized by RCW 28A.400.300, up to forty-five days of sick leave may be creditable as service solely for the purpose of determining eligibility to retire under RCW 41.32.470.
- (iii) As authorized in RCW 41.32.065, service earned in an out-of-state retirement system that covers teachers in public schools may be applied solely for the purpose of determining eligibility to retire under RCW 41.32.470.
- (iv) Reduction efforts such as furloughs, reduced work hours, mandatory leave without pay, temporary layoffs, or other similar situations as contemplated by subsection (14)(c)(iii) of this section do not result in a reduction in service credit that otherwise would have been earned for that month of work, and the member shall receive the full service credit for the hours that were scheduled to be worked before the reduction.
- (b) "Service" for plan 2 and plan 3 members, means periods of employment by a member for one or more employers for which earnable compensation is earned subject to the following conditions:
- (i) A member employed in an eligible position or as a substitute shall receive one service credit month for each month of September through August of the following year if he or she earns earnable compensation for eight hundred ten or more hours during that period and is employed during nine of those months, except that a member may not receive credit for any period prior to the member's employment in an eligible position except as provided in RCW 41.32.812 and 41.50.132.
- (ii) Any other member employed in an eligible position or as a substitute who earns earnable compensation during the period from September through August shall receive service credit according to one of the following methods, whichever provides the most service credit to the member:
- 38 (A) If a member is employed either in an eligible position or as 39 a substitute teacher for nine months of the twelve-month period 40 between September through August of the following year but earns

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earnable compensation for less than eight hundred ten hours but for at least six hundred thirty hours, he or she will receive one-half of a service credit month for each month of the twelve-month period;

- (B) If a member is employed in an eligible position or as a substitute teacher for at least five months of a six-month period between September through August of the following year and earns earnable compensation for six hundred thirty or more hours within the six-month period, he or she will receive a maximum of six service credit months for the school year, which shall be recorded as one service credit month for each month of the six-month period;
- (C) All other members employed in an eligible position or as a substitute teacher shall receive service credit as follows:
- (I) A service credit month is earned in those calendar months where earnable compensation is earned for ninety or more hours;
- (II) A half-service credit month is earned in those calendar months where earnable compensation is earned for at least seventy hours but less than ninety hours; and
- (III) A quarter-service credit month is earned in those calendar months where earnable compensation is earned for less than seventy hours.
- (iii) Any person who is a member of the teachers' retirement system and who is elected or appointed to a state elective position may continue to be a member of the retirement system and continue to receive a service credit month for each of the months in a state elective position by making the required member contributions.
- (iv) When an individual is employed by two or more employers the individual shall only receive one month's service credit during any calendar month in which multiple service for ninety or more hours is rendered.
- (v) As authorized by RCW 28A.400.300, up to forty-five days of sick leave may be creditable as service solely for the purpose of determining eligibility to retire under RCW 41.32.470. For purposes of plan 2 and plan 3 "forty-five days" as used in RCW 28A.400.300 is equal to two service credit months. Use of less than forty-five days of sick leave is creditable as allowed under this subsection as follows:
- 37 (A) Less than eleven days equals one-quarter service credit 38 month;
- 39 (B) Eleven or more days but less than twenty-two days equals one-40 half service credit month;

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(C) Twenty-two days equals one service credit month;

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- (D) More than twenty-two days but less than thirty-three days equals one and one-quarter service credit month;
  - (E) Thirty-three or more days but less than forty-five days equals one and one-half service credit month.
  - (vi) As authorized in RCW 41.32.065, service earned in an out-of-state retirement system that covers teachers in public schools may be applied solely for the purpose of determining eligibility to retire under RCW 41.32.470.
  - (vii) Reduction efforts such as furloughs, reduced work hours, mandatory leave without pay, temporary layoffs, or other similar situations as contemplated by subsection (14)(c)(iii) of this section do not result in a reduction in service credit that otherwise would have been earned for that month of work, and the member shall receive the full service credit for the hours that were scheduled to be worked before the reduction.
- 17 (viii) The department shall adopt rules implementing this 18 subsection.
  - (44) "Service credit month" means a full service credit month or an accumulation of partial service credit months that are equal to one.
- 22 (45) "Service credit year" means an accumulation of months of service credit which is equal to one when divided by twelve.
  - (46) "State actuary" or "actuary" means the person appointed pursuant to RCW 44.44.010(2).
    - (47) "State elective position" means any position held by any person elected or appointed to statewide office or elected or appointed as a member of the legislature.
      - (48) "Substitute teacher" means:
    - (a) A teacher who is hired by an employer to work as a temporary teacher, except for teachers who are annual contract employees of an employer and are guaranteed a minimum number of hours; or
    - (b) Teachers who either (i) work in ineligible positions for more than one employer or (ii) work in an ineligible position or positions together with an eligible position.
  - (49) "Teacher" means any person qualified to teach who is engaged by a public school in an instructional, administrative, or supervisory capacity. The term includes state, educational service district, and school district superintendents and their assistants and all employees certificated by the superintendent of public

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- 1 instruction; and in addition thereto any full time school doctor who
- 2 is employed by a public school and renders service of an
- 3 instructional or educational nature.

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- 4 **Sec. 7.** RCW 29A.52.231 and 2004 c 271 s 174 are each amended to read as follows:
  - The offices of ((superintendent of public instruction,)) justice of the supreme court, judge of the court of appeals, judge of the superior court, and judge of the district court shall be nonpartisan and the candidates therefor shall be nominated and elected as such.
- All city, town, and special purpose district elective offices shall be nonpartisan and the candidates therefor shall be nominated and elected as such.
- 13 **Sec. 8.** RCW 42.17A.005 and 2020 c 152 s 2 are each amended to 14 read as follows:
- The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 17 (1) "Actual malice" means to act with knowledge of falsity or 18 with reckless disregard as to truth or falsity.
  - (2) "Agency" includes all state agencies and all local agencies. "State agency" includes every state office, department, division, bureau, board, commission, or other state agency. "Local agency" includes every county, city, town, municipal corporation, quasi-municipal corporation, or special purpose district, or any office, department, division, bureau, board, commission, or agency thereof, or other local public agency.
  - (3) "Authorized committee" means the political committee authorized by a candidate, or by the public official against whom recall charges have been filed, to accept contributions or make expenditures on behalf of the candidate or public official.
  - (4) "Ballot proposition" means any "measure" as defined by RCW 29A.04.091, or any initiative, recall, or referendum proposition proposed to be submitted to the voters of the state or any municipal corporation, political subdivision, or other voting constituency from and after the time when the proposition has been initially filed with the appropriate election officer of that constituency before its circulation for signatures.

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- (5) "Benefit" means a commercial, proprietary, financial, economic, or monetary advantage, or the avoidance of a commercial, proprietary, financial, economic, or monetary disadvantage.
  - (6) "Bona fide political party" means:

- (a) An organization that has been recognized as a minor political party by the secretary of state;
- (b) The governing body of the state organization of a major political party, as defined in RCW 29A.04.086, that is the body authorized by the charter or bylaws of the party to exercise authority on behalf of the state party; or
- (c) The county central committee or legislative district committee of a major political party. There may be only one legislative district committee for each party in each legislative district.
  - (7) "Books of account" means:
- (a) In the case of a campaign or political committee, a ledger or similar listing of contributions, expenditures, and debts, such as a campaign or committee is required to file regularly with the commission, current as of the most recent business day; or
- (b) In the case of a commercial advertiser, details of political advertising or electioneering communications provided by the advertiser, including the names and addresses of persons from whom it accepted political advertising or electioneering communications, the exact nature and extent of the services rendered and the total cost and the manner of payment for the services.
- (8) "Candidate" means any individual who seeks nomination for election or election to public office. An individual seeks nomination or election when the individual first:
- (a) Receives contributions or makes expenditures or reserves space or facilities with intent to promote the individual's candidacy for office;
  - (b) Announces publicly or files for office;
- (c) Purchases commercial advertising space or broadcast time to promote the individual's candidacy; or
- 35 (d) Gives consent to another person to take on behalf of the 36 individual any of the actions in (a) or (c) of this subsection.
- 37 (9) "Caucus political committee" means a political committee 38 organized and maintained by the members of a major political party in 39 the state senate or state house of representatives.

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- (10) "Commercial advertiser" means any person that sells the service of communicating messages or producing material for broadcast or distribution to the general public or segments of the general public whether through brochures, fliers, newspapers, magazines, television, radio, billboards, direct mail advertising, printing, paid internet or digital communications, or any other means of mass communications used for the purpose of appealing, directly or indirectly, for votes or for financial or other support in any election campaign.
- 10 (11) "Commission" means the agency established under RCW 11 42.17A.100.
  - (12) "Committee" unless the context indicates otherwise, includes a political committee such as a candidate, ballot proposition, recall, political, or continuing political committee.
    - (13) "Compensation" unless the context requires a narrower meaning, includes payment in any form for real or personal property or services of any kind. For the purpose of compliance with RCW 42.17A.710, "compensation" does not include per diem allowances or other payments made by a governmental entity to reimburse a public official for expenses incurred while the official is engaged in the official business of the governmental entity.
  - (14) "Continuing political committee" means a political committee that is an organization of continuing existence not limited to participation in any particular election campaign or election cycle.
    - (15) (a) "Contribution" includes:

- (i) A loan, gift, deposit, subscription, forgiveness of indebtedness, donation, advance, pledge, payment, transfer of funds, or anything of value, including personal and professional services for less than full consideration;
- (ii) An expenditure made by a person in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate, a political or incidental committee, the person or persons named on the candidate's or committee's registration form who direct expenditures on behalf of the candidate or committee, or their agents;
- 36 (iii) The financing by a person of the dissemination, 37 distribution, or republication, in whole or in part, of broadcast, 38 written, graphic, digital, or other form of political advertising or 39 electioneering communication prepared by a candidate, a political or 40 incidental committee, or its authorized agent;

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- 1 (iv) Sums paid for tickets to fund-raising events such as dinners 2 and parties, except for the actual cost of the consumables furnished 3 at the event.
  - (b) "Contribution" does not include:
  - (i) Accrued interest on money deposited in a political or incidental committee's account;
    - (ii) Ordinary home hospitality;

- 8 (iii) A contribution received by a candidate or political or 9 incidental committee that is returned to the contributor within ten 10 business days of the date on which it is received by the candidate or 11 political or incidental committee;
  - (iv) A news item, feature, commentary, or editorial in a regularly scheduled news medium that is of interest to the public, that is in a news medium controlled by a person whose business is that news medium, and that is not controlled by a candidate or a political or incidental committee;
  - (v) An internal political communication primarily limited to the members of or contributors to a political party organization or political or incidental committee, or to the officers, management staff, or stockholders of a corporation or similar enterprise, or to the members of a labor organization or other membership organization;
  - (vi) The rendering of personal services of the sort commonly performed by volunteer campaign workers, or incidental expenses personally incurred by volunteer campaign workers not in excess of fifty dollars personally paid for by the worker. "Volunteer services," for the purposes of this subsection, means services or labor for which the individual is not compensated by any person;
  - (vii) Messages in the form of reader boards, banners, or yard or window signs displayed on a person's own property or property occupied by a person. However, a facility used for such political advertising for which a rental charge is normally made must be reported as an in-kind contribution and counts toward any applicable contribution limit of the person providing the facility;

(viii) Legal or accounting services rendered to or on behalf of:

- (A) A political party or caucus political committee if the person paying for the services is the regular employer of the person rendering such services; or
- (B) A candidate or an authorized committee if the person paying for the services is the regular employer of the individual rendering

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the services and if the services are solely for the purpose of ensuring compliance with state election or public disclosure laws; or

- (ix) The performance of ministerial functions by a person on behalf of two or more candidates or political or incidental committees either as volunteer services defined in (b)(vi) of this subsection or for payment by the candidate or political or incidental committee for whom the services are performed as long as:
  - (A) The person performs solely ministerial functions;

- (B) A person who is paid by two or more candidates or political or incidental committees is identified by the candidates and political committees on whose behalf services are performed as part of their respective statements of organization under RCW 42.17A.205; and
- (C) The person does not disclose, except as required by law, any information regarding a candidate's or committee's plans, projects, activities, or needs, or regarding a candidate's or committee's contributions or expenditures that is not already publicly available from campaign reports filed with the commission, or otherwise engage in activity that constitutes a contribution under (a)(ii) of this subsection.

A person who performs ministerial functions under this subsection (15)(b)(ix) is not considered an agent of the candidate or committee as long as the person has no authority to authorize expenditures or make decisions on behalf of the candidate or committee.

- (c) Contributions other than money or its equivalent are deemed to have a monetary value equivalent to the fair market value of the contribution. Services or property or rights furnished at less than their fair market value for the purpose of assisting any candidate or political committee are deemed a contribution. Such a contribution must be reported as an in-kind contribution at its fair market value and counts towards any applicable contribution limit of the provider.
- (16) "Depository" means a bank, mutual savings bank, savings and loan association, or credit union doing business in this state.
- (17) "Elected official" means any person elected at a general or special election to any public office, and any person appointed to fill a vacancy in any such office.
- (18) "Election" includes any primary, general, or special election for public office and any election in which a ballot proposition is submitted to the voters. An election in which the qualifications for voting include other than those requirements set

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forth in Article VI, section 1 (Amendment 63) of the Constitution of the state of Washington shall not be considered an election for purposes of this chapter.

- (19) "Election campaign" means any campaign in support of or in opposition to a candidate for election to public office and any campaign in support of, or in opposition to, a ballot proposition.
- (20) "Election cycle" means the period beginning on the first day of January after the date of the last previous general election for the office that the candidate seeks and ending on December 31st after the next election for the office. In the case of a special election to fill a vacancy in an office, "election cycle" means the period beginning on the day the vacancy occurs and ending on December 31st after the special election.
- (21)(a) "Electioneering communication" means any broadcast, cable, or satellite television, radio transmission, digital communication, United States postal service mailing, billboard, newspaper, or periodical that:
- (i) Clearly identifies a candidate for a state, local, or judicial office either by specifically naming the candidate, or identifying the candidate without using the candidate's name;
- (ii) Is broadcast, transmitted electronically or by other means, mailed, erected, distributed, or otherwise published within sixty days before any election for that office in the jurisdiction in which the candidate is seeking election; and
- (iii) Either alone, or in combination with one or more communications identifying the candidate by the same sponsor during the sixty days before an election, has a fair market value or cost of one thousand dollars or more.
  - (b) "Electioneering communication" does not include:
- (i) Usual and customary advertising of a business owned by a candidate, even if the candidate is mentioned in the advertising when the candidate has been regularly mentioned in that advertising appearing at least twelve months preceding the candidate becoming a candidate;
- (ii) Advertising for candidate debates or forums when the advertising is paid for by or on behalf of the debate or forum sponsor, so long as two or more candidates for the same position have been invited to participate in the debate or forum;
- 39 (iii) A news item, feature, commentary, or editorial in a 40 regularly scheduled news medium that is:

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1 (A) Of interest to the public;

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- 2 (B) In a news medium controlled by a person whose business is that news medium; and
  - (C) Not a medium controlled by a candidate or a political or incidental committee;
    - (iv) Slate cards and sample ballots;
  - (v) Advertising for books, films, dissertations, or similar works(A) written by a candidate when the candidate entered into a contract for such publications or media at least twelve months before becoming a candidate, or (B) written about a candidate;
    - (vi) Public service announcements;
  - (vii) An internal political communication primarily limited to the members of or contributors to a political party organization or political or incidental committee, or to the officers, management staff, or stockholders of a corporation or similar enterprise, or to the members of a labor organization or other membership organization;
  - (viii) An expenditure by or contribution to the authorized committee of a candidate for state, local, or judicial office; or
  - (ix) Any other communication exempted by the commission through rule consistent with the intent of this chapter.
  - (22)"Expenditure" includes a payment, contribution, subscription, distribution, loan, advance, deposit, or gift of money or anything of value, and includes a contract, promise, or agreement, whether or not legally enforceable, to make an expenditure. "Expenditure" also includes a promise to pay, a payment, or a transfer of anything of value in exchange for goods, services, property, facilities, or anything of value for the purpose of assisting, benefiting, or honoring any public official or candidate, or assisting in furthering or opposing any election campaign. For the purposes of this chapter, agreements to make expenditures, contracts, and promises to pay may be reported as estimated obligations until actual payment is made. "Expenditure" shall not include the partial or complete repayment by a candidate or political or incidental committee of the principal of a loan, the receipt of which loan has been properly reported.
- 36 (23) "Final report" means the report described as a final report 37 in RCW 42.17A.235(11)(a).
  - (24) "Foreign national" means:
- 39 (a) An individual who is not a citizen of the United States and 40 is not lawfully admitted for permanent residence;

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- (b) A government, or subdivision, of a foreign country;
  - (c) A foreign political party; and

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- 3 (d) Any entity, such as a partnership, association, corporation, 4 organization, or other combination of persons, that is organized 5 under the laws of or has its principal place of business in a foreign 6 country.
  - (25) "General election" for the purposes of RCW 42.17A.405 means the election that results in the election of a person to a state or local office. It does not include a primary.
    - (26) "Gift" has the definition in RCW 42.52.010.
  - (27) "Immediate family" includes the spouse or domestic partner, dependent children, and other dependent relatives, if living in the household. For the purposes of the definition of "intermediary" in this section, "immediate family" means an individual's spouse or domestic partner, and child, stepchild, grandchild, parent, stepparent, grandparent, brother, half brother, sister, or half sister of the individual and the spouse or the domestic partner of any such person and a child, stepchild, grandchild, parent, stepparent, grandparent, brother, half brother, sister, or half sister of the individual's spouse or domestic partner and the spouse or the domestic partner of any such person.
    - (28) "Incidental committee" means any nonprofit organization not otherwise defined as a political committee but that may incidentally make a contribution or an expenditure in excess of the reporting thresholds in RCW 42.17A.235, directly or through a political committee. Any nonprofit organization is not an incidental committee if it is only remitting payments through the nonprofit organization in an aggregated form and the nonprofit organization is not required to report those payments in accordance with this chapter.
- 30 (29) "Incumbent" means a person who is in present possession of 31 an elected office.
- 32 (30)(a) "Independent expenditure" means an expenditure that has 33 each of the following elements:
- 34 (i) It is made in support of or in opposition to a candidate for 35 office by a person who is not:
  - (A) A candidate for that office;
- 37 (B) An authorized committee of that candidate for that office; 38 and
- 39 (C) A person who has received the candidate's encouragement or 40 approval to make the expenditure, if the expenditure pays in whole or

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in part for political advertising supporting that candidate or promoting the defeat of any other candidate or candidates for that office;

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- (ii) It is made in support of or in opposition to a candidate for office by a person with whom the candidate has not collaborated for the purpose of making the expenditure, if the expenditure pays in whole or in part for political advertising supporting that candidate or promoting the defeat of any other candidate or candidates for that office;
- (iii) The expenditure pays in whole or in part for political advertising that either specifically names the candidate supported or opposed, or clearly and beyond any doubt identifies the candidate without using the candidate's name; and
- (iv) The expenditure, alone or in conjunction with another expenditure or other expenditures of the same person in support of or opposition to that candidate, has a value of one thousand dollars or more. A series of expenditures, each of which is under one thousand dollars, constitutes one independent expenditure if their cumulative value is one thousand dollars or more.
- (b) "Independent expenditure" does not include: Ordinary home hospitality; communications with journalists or editorial staff designed to elicit a news item, feature, commentary, or editorial in a regularly scheduled news medium that is of primary interest to the general public, controlled by a person whose business is that news medium, and not controlled by a candidate or a political committee; participation in the creation of a publicly funded voters pamphlet statement in written or video form; an internal political communication primarily limited to contributors to a political party organization or political action committee, the officers, management staff, and stockholders of a corporation or similar enterprise, or the members of a labor organization or other membership organization; or the rendering of personal services of the sort commonly performed by volunteer campaign workers or incidental expenses personally incurred by volunteer campaign workers not in excess of two hundred fifty dollars personally paid for by the worker.
- (31)(a) "Intermediary" means an individual who transmits a contribution to a candidate or committee from another person unless the contribution is from the individual's employer, immediate family, or an association to which the individual belongs.

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1 (b) A treasurer or a candidate is not an intermediary for 2 purposes of the committee that the treasurer or candidate serves.

- (c) A professional fund-raiser is not an intermediary if the fund-raiser is compensated for fund-raising services at the usual and customary rate.
- (d) A volunteer hosting a fund-raising event at the individual's home is not an intermediary for purposes of that event.
- (32) "Legislation" means bills, resolutions, motions, amendments, nominations, and other matters pending or proposed in either house of the state legislature, and includes any other matter that may be the subject of action by either house or any committee of the legislature and all bills and resolutions that, having passed both houses, are pending approval by the governor.
- (33) "Legislative office" means the office of a member of the state house of representatives or the office of a member of the state senate.
- (34) "Lobby" and "lobbying" each mean attempting to influence the passage or defeat of any legislation by the legislature of the state of Washington, or the adoption or rejection of any rule, standard, rate, or other legislative enactment of any state agency under the state administrative procedure act, chapter 34.05 RCW. Neither "lobby" nor "lobbying" includes an association's or other organization's act of communicating with the members of that association or organization.
- (35) "Lobbyist" includes any person who lobbies either on the person's own or another's behalf.
- (36) "Lobbyist's employer" means the person or persons by whom a lobbyist is employed and all persons by whom the lobbyist is compensated for acting as a lobbyist.
- (37) "Ministerial functions" means an act or duty carried out as part of the duties of an administrative office without exercise of personal judgment or discretion.
- (38) "Participate" means that, with respect to a particular election, an entity:
- 35 (a) Makes either a monetary or in-kind contribution to a 36 candidate;
- 37 (b) Makes an independent expenditure or electioneering 38 communication in support of or opposition to a candidate;

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(c) Endorses a candidate before contributions are made by a subsidiary corporation or local unit with respect to that candidate or that candidate's opponent;

- (d) Makes a recommendation regarding whether a candidate should be supported or opposed before a contribution is made by a subsidiary corporation or local unit with respect to that candidate or that candidate's opponent; or
- (e) Directly or indirectly collaborates or consults with a subsidiary corporation or local unit on matters relating to the support of or opposition to a candidate, including, but not limited to, the amount of a contribution, when a contribution should be given, and what assistance, services or independent expenditures, or electioneering communications, if any, will be made or should be made in support of or opposition to a candidate.
- (39) "Person" includes an individual, partnership, joint venture, public or private corporation, association, federal, state, or local governmental entity or agency however constituted, candidate, committee, political committee, political party, executive committee thereof, or any other organization or group of persons, however organized.
- (40) "Political advertising" includes any advertising displays, newspaper ads, billboards, signs, brochures, articles, tabloids, flyers, letters, radio or television presentations, digital communication, or other means of mass communication, used for the purpose of appealing, directly or indirectly, for votes or for financial or other support or opposition in any election campaign.
- (41) "Political committee" means any person (except a candidate or an individual dealing with the candidate's or individual's own funds or property) having the expectation of receiving contributions or making expenditures in support of, or opposition to, any candidate or any ballot proposition.
- (42) "Primary" for the purposes of RCW 42.17A.405 means the procedure for nominating a candidate to state or local office under chapter 29A.52 RCW or any other primary for an election that uses, in large measure, the procedures established in chapter 29A.52 RCW.
- 36 (43) "Public office" means any federal, state, judicial, county, 37 city, town, school district, port district, special district, or 38 other state political subdivision elective office.
  - (44) "Public record" has the definition in RCW 42.56.010.

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- 1 (45) "Recall campaign" means the period of time beginning on the 2 date of the filing of recall charges under RCW 29A.56.120 and ending 3 thirty days after the recall election.
- 4 (46) "Remediable violation" means any violation of this chapter 5 that:
  - (a) Involved expenditures or contributions totaling no more than the contribution limits set out under RCW 42.17A.405(2) per election, or one thousand dollars if there is no statutory limit;
    - (b) Occurred:

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- 10 (i) More than thirty days before an election, where the 11 commission entered into an agreement to resolve the matter; or
  - (ii) At any time where the violation did not constitute a material violation because it was inadvertent and minor or otherwise has been cured and, after consideration of all the circumstances, further proceedings would not serve the purposes of this chapter;
- 16 (c) Does not materially harm the public interest, beyond the harm 17 to the policy of this chapter inherent in any violation; and
  - (d) Involved:
  - (i) A person who:
  - (A) Took corrective action within five business days after the commission first notified the person of noncompliance, or where the commission did not provide notice and filed a required report within twenty-one days after the report was due to be filed; and
  - (B) Substantially met the filing deadline for all other required reports within the immediately preceding twelve-month period; or
    - (ii) A candidate who:
    - (A) Lost the election in question; and
  - (B) Did not receive contributions over one hundred times the contribution limit in aggregate per election during the campaign in question.
  - (47)(a) "Sponsor" for purposes of an electioneering communications, independent expenditures, or political advertising means the person paying for the electioneering communication, independent expenditure, or political advertising. If a person acts as an agent for another or is reimbursed by another for the payment, the original source of the payment is the sponsor.
- 37 (b) "Sponsor," for purposes of a political or incidental 38 committee, means any person, except an authorized committee, to whom 39 any of the following applies:

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- 1 (i) The committee receives eighty percent or more of its contributions either from the person or from the person's members, 2 officers, employees, or shareholders; 3
- (ii) The person collects contributions for the committee by use 4 of payroll deductions or dues from its members, officers, 6 employees.

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- 7 (48) "Sponsored committee" means a committee, other than an authorized committee, that has one or more sponsors. 8
  - (49) "State office" means state legislative office or the office governor, lieutenant governor, secretary of state, attorney general, commissioner of public lands, insurance commissioner, ((superintendent of public instruction,)) state auditor, or state treasurer.
    - (50) "State official" means a person who holds a state office.
  - (51) "Surplus funds" mean, in the case of a political committee or candidate, the balance of contributions that remain in the possession or control of that committee or candidate subsequent to the election for which the contributions were received, and that are in excess of the amount necessary to pay remaining debts or expenses incurred by the committee or candidate with respect to that election. In the case of a continuing political committee, "surplus funds" mean those contributions remaining in the possession or control of the committee that are in excess of the amount necessary to pay all remaining debts or expenses when it makes its final report under RCW 42.17A.255.
  - (52) "Technical correction" means the correction of a minor or ministerial error in a required report that does not materially harm the public interest and needs to be corrected for the report to be in full compliance with the requirements of this chapter.
- (53) "Treasurer" and "deputy treasurer" mean the individuals 30 31 appointed by a candidate or political or incidental committee, 32 pursuant to RCW 42.17A.210, to perform the duties specified in that 33 section.
- (54) "Violation" means a violation of this chapter that is not a 34 remediable violation, minor violation, or an error classified by the 35 36 commission as appropriate to address by a technical correction.
- NEW SECTION. 37 Sec. 9. This act takes effect if the proposed amendment to Article III, sections 1, 3, 10, and 24 of the state 38 Constitution (Senate Joint Resolution No. . . (S-3196/22)), 39

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- 1 providing for the appointment of the superintendent of public
- 2 instruction, is validly submitted to and is approved and ratified by
- 3 the voters at the next general election and certified by the

4 secretary of state.

--- END ---

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