SENATE BILL 6507

AS AMENDED BY THE HOUSE

Passed Legislature - 2020 Regular Session

State of Washington 66th Legislature 2020 Regular Session

By Senators Nguyen, Darneille, and Wilson, C.; by request of Department of Children, Youth, and Families

Read first time 01/20/20. Referred to Committee on Human Services, Reentry & Rehabilitation.

AN ACT Relating to improving legislative reporting requirements for certain department of children, youth, and families programs; and amending RCW 43.216.015, 13.06.050, 43.216.089, 43.216.075, 43.216.020, and 13.40.212.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 Sec. 1. RCW 43.216.015 and 2019 c 429 s 1 are each amended to 7 read as follows:

8 (1)(a) The department of children, youth, and families is created 9 as an executive branch agency. The department is vested with all 10 powers and duties transferred to it under chapter 6, Laws of 2017 3rd 11 sp. sess. and such other powers and duties as may be authorized by 12 law. The vision for the department is that Washington state's 13 children and youth grow up safe and healthy—thriving physically, 14 emotionally, and academically, nurtured by family and community.

15 (b) The department, in partnership with state and local agencies, 16 tribes, and communities, shall protect children and youth from harm 17 promote healthy development with effective, high quality and 18 prevention, intervention, and early education services delivered in an equitable manner. An important role for the department shall be to 19 provide preventative services to help secure and preserve families in 20 crisis. The department shall partner with the federally recognized 21

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1 Indian tribes to develop effective services for youth and families 2 while respecting the sovereignty of those tribes and the government-3 to-government relationship. Nothing in chapter 6, Laws of 2017 3rd 4 sp. sess. alters the duties, requirements, and policies of the 5 federal Indian child welfare act, 25 U.S.C. Secs. 1901 through 1963, 6 as amended, or the Indian child welfare act, chapter 13.38 RCW.

7 (2) Beginning July 1, 2018, the department must develop 8 definitions for, work plans to address, and metrics to measure the 9 outcomes for children, youth, and families served by the department 10 and must work with state agencies to ensure services for children, 11 youth, and families are science-based, outcome-driven, data-informed, 12 and collaborative.

(3) (a) Beginning July 1, 2018, the department must establish short and long-term population level outcome measure goals, including metrics regarding reducing disparities by family income, race, and ethnicity in each outcome.

17 (b) ((The department must report to the legislature on)) In addition to transparent, frequent reporting of the outcome measures 18 19 in (c)(i) through (viii) of this subsection, the department must report to the legislature an examination of engagement, resource 20 21 utilization, and outcomes for clients receiving department services 22 and youth participating in juvenile court alternative programs funded 23 by the department, no less than annually and beginning September 1, 2020. The data in this report must be disaggregated by race, 24 25 ethnicity, and geography. This report must identify areas of focus to advance equity that will inform department strategies so that all 26 27 children, youth, and families are thriving. Metrics detailing 28 progress towards eliminating disparities and disproportionality over time must also be included. The report must also include information 29 on department outcome measures, actions taken, progress toward these 30 31 goals, and plans for the future year((, no less than annually,32 beginning December 1, 2018)).

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(c) The outcome measures must include, but are not limited to:

(i) Improving child development and school readiness through
voluntary, high quality early learning opportunities as measured by:
(A) Increasing the number and proportion of children kindergartenready as measured by the Washington kindergarten inventory of
developing skills (WAKids) assessment including mathematics; (B)
increasing the proportion of children in early learning programs that
have achieved the level 3 or higher early achievers quality standard;

1 and (C) increasing the available supply of licensed child care in 2 both child care centers and family homes, including providers not 3 receiving state subsidy;

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(ii) Preventing child abuse and neglect;

(iii) Improving child and youth safety, permanency, and well-5 6 being as measured by: (A) Reducing the number of children entering out-of-home care; (B) reducing a child's length of stay in out-of-7 home care; (C) reducing maltreatment of youth while in out-of-home 8 care; (D) licensing more foster homes than there are children in 9 foster care; (E) reducing the number of children that reenter out-of-10 11 home care within twelve months; (F) increasing the stability of 12 placements for children in out-of-home care; and (G) developing strategies to demonstrate to foster families that their service and 13 involvement is highly valued by the department, as demonstrated by 14 the development of strategies to consult with foster families 15 16 regarding future placement of a foster child currently placed with a 17 foster family;

(iv) Improving reconciliation of children and youth with their families as measured by: (A) Increasing family reunification; and (B) increasing the number of youth who are reunified with their family of origin;

(v) In collaboration with county juvenile justice programs, improving adolescent outcomes including reducing multisystem involvement and homelessness; and increasing school graduation rates and successful transitions to adulthood for youth involved in the child welfare and juvenile justice systems;

(vi) Reducing future demand for mental health and substance use disorder treatment for youth involved in the child welfare and juvenile justice systems;

30 (vii) In collaboration with county juvenile justice programs, 31 reducing criminal justice involvement and recidivism as measured by: 32 (A) An increase in the number of youth who successfully complete the 33 terms of diversion or alternative sentencing options; (B) a decrease 34 in the number of youth who commit subsequent crimes; and (C) 35 eliminating the discharge of youth from institutional settings into 36 homelessness; and

(viii) ((Reducing)) <u>Eliminating</u> racial and ethnic
 disproportionality and disparities in system involvement and across
 child and youth outcomes in collaboration with other state agencies.

(4) Beginning July 1, 2018, the department must:

(a) Lead ongoing collaborative work to minimize or eliminate
 systemic barriers to effective, integrated services in collaboration
 with state agencies serving children, youth, and families;

4 (b) Identify necessary improvements and updates to statutes
5 relevant to their responsibilities and proposing legislative changes
6 to the governor no less than biennially;

7 (c) Help create a data-focused environment in which there are 8 aligned outcomes and shared accountability for achieving those 9 outcomes, with shared, real-time data that is accessible to 10 authorized persons interacting with the family, child, or youth to 11 identify what is needed and which services would be effective;

12 (d) Lead the provision of state services to adolescents, focusing 13 on key transition points for youth, including exiting foster care and 14 institutions, and coordinating with the office of homeless youth 15 prevention and protection programs to address the unique needs of 16 homeless youth; and

17 (e) Create and annually update a list of the rights and 18 responsibilities of foster parents in partnership with foster parent 19 representatives. The list of foster parent rights and responsibilities must be posted on the department's web site, 20 21 provided to individuals participating in a foster parent orientation 22 before licensure, provided to foster parents in writing at the time 23 of licensure, and provided to foster parents applying for license renewal. 24

25 (5) The department is accountable to the public. To ensure transparency, beginning December 30, 2018, agency performance data 26 for the services provided by the department, including outcome data 27 28 for contracted services, must be available to the public, consistent with confidentiality laws, federal protections, and individual rights 29 to privacy. Publicly available data must include budget and funding 30 31 decisions, performance-based contracting data, including data for 32 contracted services, and performance data on metrics identified in 33 this section. The board must work with the secretary and director to develop the most effective and cost-efficient ways to make department 34 data available to the public, including making this data readily 35 available on the department's web site. 36

37 (6) The department shall ensure that all new and renewed 38 contracts for services are performance-based.

39 (7) The department must execute all new and renewed contracts for 40 services in accordance with this section and consistent with RCW

1 74.13B.020. When contracted services are managed through a network administrator or other third party, the department must execute data-2 3 sharing agreements with the entities managing the contracts to track provider performance measures. Contracts with network administrators 4 or other third parties must provide the contract administrator the 5 6 ability to shift resources from one provider to another, to evaluate 7 individual provider performance, to add or delete services in consultation with the department, and to reinvest savings from 8 increased efficiencies into new or improved services 9 in their catchment area. Whenever possible, contractor performance data must 10 11 be made available to the public, consistent with confidentiality laws 12 and individual rights to privacy.

(8) (a) The board shall begin its work and call the first meeting 13 of the board on or after July 1, 2018. The board shall immediately 14 assume the duties of the legislative children's oversight committee, 15 16 as provided for in RCW 74.13.570 and assume the full functions of the 17 board as provided for in this section by July 1, 2019. The office of innovation, alignment, and accountability shall provide quarterly 18 19 updates regarding the implementation of the department to the board between July 1, 2018, and July 1, 2019. 20

21 (b) The office of the family and children's ombuds shall establish the board. The board is authorized for the purpose of 22 23 monitoring and ensuring that the department achieves the stated outcomes of chapter 6, Laws of 2017 3rd sp. sess., and complies with 24 25 administrative acts, relevant statutes, rules, and policies pertaining to early learning, juvenile rehabilitation, juvenile 26 justice, and children and family services. 27

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(9) (a) The board shall consist of the following members:

29 (i) Two senators and two representatives from the legislature with one member from each major caucus; 30

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(ii) One nonvoting representative from the governor's office;

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(iii) One subject matter expert in early learning;

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(iv) One subject matter expert in child welfare;

(v) One subject matter expert in juvenile rehabilitation and 34 35 justice;

36 (vi) One subject matter expert in ((reducing)) eliminating disparities in child outcomes by family income and race and 37 38 ethnicity;

39 (vii) One tribal representative from west of the crest of the 40 Cascade mountains;

(viii) One tribal representative from east of the crest of the
 Cascade mountains;

3 (ix) One current or former foster parent representative;

4 (x) One representative of an organization that advocates for the 5 best interest of the child;

6 (xi) One parent stakeholder group representative;

7 (xii) One law enforcement representative;

8 (xiii) One child welfare caseworker representative;

9 (xiv) One early childhood learning program implementation 10 practitioner;

11 (xv) One current or former foster youth under age twenty-five;

12 (xvi) One individual under age twenty-five with current or 13 previous experience with the juvenile justice system;

14 (xvii) One physician with experience working with children or 15 youth; and

16 (xviii) One judicial representative presiding over child welfare 17 court proceedings or other children's matters.

(b) The senate members of the board shall be appointed by the leaders of the two major caucuses of the senate. The house of representatives members of the board shall be appointed by the leaders of the two major caucuses of the house of representatives. Members shall be appointed before the close of each regular session of the legislature during an odd-numbered year.

(c) The remaining board members shall be nominated by the governor, subject to the approval of the appointed legislators by majority vote, and serve four-year terms. When nominating and approving members after July 28, 2019, the governor and appointed legislators must ensure that at least five of the board members reside east of the crest of the Cascade mountains.

30 (10) The board has the following powers, which may be exercised 31 by majority vote of the board:

32 (a) To receive reports of the office of the family and children's33 ombuds;

34 (b) To obtain access to all relevant records in the possession of 35 the office of the family and children's ombuds, except as prohibited 36 by law;

37 (c) To select its officers and adoption of rules for orderly 38 procedure;

39 (d) To request investigations by the office of the family and 40 children's ombuds of administrative acts; 1 (e) To request and receive information, outcome data, documents, 2 materials, and records from the department relating to children and 3 family welfare, juvenile rehabilitation, juvenile justice, and early 4 learning;

5 (f) To determine whether the department is achieving the 6 performance measures;

(q) If final review is requested by a licensee, to review whether 7 department licensors appropriately and consistently applied agency 8 rules in child care facility licensing compliance agreements as 9 defined in RCW 43.216.395 that do not involve a violation of health 10 and safety standards as defined in RCW 43.216.395 in cases that have 11 12 already been reviewed by the internal review process described in RCW 43.216.395 with the authority to overturn, change, or uphold such 13 14 decisions;

(h) To conduct annual reviews of a sample of department contracts for services from a variety of program and service areas to ensure that those contracts are performance-based and to assess the measures included in each contract; and

(i) Upon receipt of records or data from the office of the family and children's ombuds or the department, the board is subject to the same confidentiality restrictions as the office of the family and children's ombuds is under RCW 43.06A.050. The provisions of RCW 43.06A.060 also apply to the board.

(11) The board has general oversight over the performance and policies of the department and shall provide advice and input to the department and the governor.

(12) The board must no less than twice per year convene stakeholder meetings to allow feedback to the board regarding contracting with the department, departmental use of local, state, private, and federal funds, and other matters as relating to carrying out the duties of the department.

32 (13) The board shall review existing surveys of providers, 33 customers, parent groups, and external services to assess whether the 34 department is effectively delivering services, and shall conduct 35 additional surveys as needed to assess whether the department is 36 effectively delivering services.

37 (14) The board is subject to the open public meetings act, 38 chapter 42.30 RCW, except to the extent disclosure of records or 39 information is otherwise confidential under state or federal law.

1 (15) Records or information received by the board is confidential 2 to the extent permitted by state or federal law. This subsection does 3 not create an exception for records covered by RCW 13.50.100.

4 (16) The board members shall receive no compensation for their 5 service on the board, but shall be reimbursed for travel expenses 6 incurred while conducting business of the board when authorized by 7 the board and within resources allocated for this purpose, except 8 appointed legislators who shall be reimbursed for travel expenses in 9 accordance with RCW 43.03.050 and 43.03.060.

10 (17) The board shall select, by majority vote, an executive 11 director who shall be the chief administrative officer of the board 12 and shall be responsible for carrying out the policies adopted by the 13 board. The executive director is exempt from the provisions of the 14 state civil service law, chapter 41.06 RCW, and shall serve at the 15 pleasure of the board established in this section.

16 (18) The board shall maintain a staff not to exceed one full-time 17 equivalent employee. The board-selected executive director of the 18 board is responsible for coordinating staff appointments.

(19) The board shall issue an annual report to the governor and legislature by December 1st of each year with an initial report delivered by December 1, 2019. The report must review the department's progress towards meeting stated performance measures and desired performance outcomes, and must also include a review of the department's strategic plan, policies, and rules.

(20) The definitions in this subsection apply throughout thissection unless the context clearly requires otherwise.

(a) "Board" means the oversight board for children, youth, andfamilies established in subsection (8) of this section.

(b) "Director" means the director of the office of innovation,alignment, and accountability.

31 (c) "Performance-based contract" means results-oriented 32 contracting that focuses on the quality or outcomes that tie at least 33 a portion of the contractor's payment, contract extensions, or 34 contract renewals to the achievement of specific measurable 35 performance standards and requirements.

36 **Sec. 2.** RCW 13.06.050 and 2017 3rd sp.s. c 6 s 719 are each 37 amended to read as follows:

No county shall be entitled to receive any state funds provided by this chapter until its application and plan are approved, and

1 unless and until the minimum standards prescribed by the department of children, youth, and families are complied with and then only on 2 such terms as are set forth in this section. In addition, any county 3 making application for state funds under this chapter that also 4 operates a juvenile detention facility must have standards of 5 6 operations in place that include: Intake and admissions, medical and health care, communication, correspondence, visiting and telephone 7 use, security and control, sanitation and hygiene, juvenile rights, 8 rules and discipline, property, juvenile records, 9 safety and 10 emergency procedures, programming, release and transfer, training and staff development, and food service. 11

12 (1) The distribution of funds to a county or a group of counties shall be based on criteria including but not limited to the county's 13 per capita income, regional or county at-risk populations, juvenile 14 15 crime or arrest rates, rates of poverty, size of racial minority 16 populations, existing programs, and the effectiveness and efficiency 17 of consolidating local programs towards reducing commitments to state facilities for offenders whose standard range 18 correctional disposition does not include commitment of the offender to the 19 department and reducing reliance on other traditional departmental 20 21 services.

(2) The secretary of children, youth, and families will reimburse a county upon presentation and approval of a valid claim pursuant to the provisions of this chapter based on actual performance in meeting the terms and conditions of the approved plan and contract. Funds received by participating counties under this chapter shall not be used to replace local funds for existing programs.

28 (((3) The secretary of children, youth, and families, in conjunction with the human rights commission, shall evaluate the 29 30 effectiveness of programs funded under this chapter in reducing racial disproportionality. The secretary shall investigate whether 31 implementation of such programs has reduced disproportionality in 32 counties with initially high levels of disproportionality. The 33 34 analysis shall indicate which programs are cost-effective in reducing disproportionality in such areas as alternatives to detention, intake 35 and risk assessment standards pursuant to RCW 13.40.038, alternatives 36 37 to incarceration, and in the prosecution and adjudication of juveniles. The secretary shall report his or her findings to the 38 39 legislature by December 1st of each year.))

1 Sec. 3. RCW 43.216.089 and 2019 c 369 s 13 are each amended to 2 read as follows:

3 (1) ((Beginning December 15, 2015, and each December 15th <u>By December 15, 2020</u>, the 4 thereafter)) department, in ((collaboration)) consultation with the statewide child care resource 5 6 and referral ((organization)) network, and the early achievers review subcommittee of the early learning advisory council, shall submit, in 7 compliance with RCW 43.01.036, a ((progress)) final report to the 8 governor and the legislature regarding providers' progress in the 9 early achievers program. ((Each progress)) The report must include 10 11 the following elements:

12 (a) The number, and relative percentage, of family child care and 13 center providers who have enrolled in the early achievers program and 14 who have:

15 (i) Completed the level 2 activities;

16 (ii) Completed rating readiness consultation and are waiting to 17 be rated;

18 (iii) Achieved the required rating level to remain eligible for 19 state-funded support under the early childhood education and 20 assistance program or a subsidy under the working connections child 21 care <u>subsidy</u> program;

(iv) Not achieved the required rating level initially but qualified for and are working through intensive targeted support in preparation for a partial rerate outside the standard rating cycle;

(v) Not achieved the required rating level initially and engaged in remedial activities before successfully achieving the required rating level;

28 (vi) Not achieved the required rating level after completing 29 remedial activities; or

30 (vii) Received an extension from the department based on 31 exceptional circumstances pursuant to RCW 43.216.085;

32 (b) A review of the services available to providers and children
 33 from diverse <u>racial</u>, <u>ethnic</u>, <u>and</u> cultural backgrounds;

34 (c) An examination of the effectiveness of efforts to increase 35 successful participation by providers serving children and families 36 from diverse <u>racial</u>, <u>ethnic</u>, <u>and</u> cultural ((and linguistic)) 37 backgrounds and providers who serve children from low-income 38 households;

1 (d) A description of the primary obstacles and challenges faced 2 by providers who have not achieved the required rating level to 3 remain eligible to receive:

4 (i) A subsidy under the working connections child care program;5 or

6 (ii) State-funded support under the early childhood education and7 assistance program;

8 (e) A summary of the types of exceptional circumstances for which 9 the department has granted an extension pursuant to RCW 43.216.085;

10 (f) The average amount of time required for providers to achieve 11 local level milestones within each level of the early achievers 12 program;

(g) To the extent data is available, an analysis of the distribution of early achievers program-rated facilities in relation to child and provider demographics, including but not limited to race and ethnicity, home language, and geographical location;

(h) Recommendations for improving access for children from diverse <u>racial</u>, <u>ethnic</u>, <u>and</u> cultural backgrounds to providers rated at a level 3 or higher in the early achievers program;

20 (i) Recommendations for improving the early achievers program 21 standards;

(j) An analysis of any impact from quality strengthening effortson the availability and quality of infant and toddler care;

(k) The number of contracted slots that use both early childhood education and assistance program funding and working connections child care program funding; ((and))

27 (1) <u>An analysis of the impact of increased regulations on the</u> 28 <u>cost of child care; and</u>

29 (m) A description of the early childhood education and assistance 30 program implementation to include the following:

(i) Progress on early childhood education and assistance program implementation as required pursuant to RCW 43.216.515, 43.216.525, and 43.216.555;

34 (ii) An examination of the regional distribution of new preschool 35 programming by ((zip code)) school district;

36 (iii) An analysis of the impact of preschool expansion on low-37 income neighborhoods and communities;

(iv) Recommendations to address any identified barriers to accessto quality preschool for children living in low-income neighborhoods;

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(v) An analysis of any impact of extended day early care and
 education opportunities directives;

3 (vi) An examination of any identified barriers for providers to 4 offer extended day early care and education opportunities;

5 (vii) An analysis of the demand for full-day programming for 6 early childhood education and assistance program providers required 7 under RCW 43.216.515; and

8 (viii) To the extent data is available, an analysis of the 9 <u>racial, ethnic, and</u> cultural diversity of early childhood education 10 and assistance program providers and participants.

11 (2) ((The first annual report due under subsection (1) of this 12 section also shall include a description of the early achievers 13 program extension protocol required under RCW 43.216.085.

14 (3)) The elements required to be reported under subsection 15 (1)(a) of this section must be reported at the county level, and for 16 those counties with a population of five hundred thousand and higher, 17 the data must be reported at the zip code level.

18 (((4))) (3) If, based on information in an annual report 19 submitted in 2018 or later under this section, fifteen percent or 20 more of the licensed or contracted providers who are participating in 21 the early achievers program in a county or in a single zip code have 22 not achieved the rating levels under RCW 43.216.135 and 43.216.515, 23 the department must:

(a) Analyze the reasons providers in the affected counties or zipcodes have not attained the required rating levels; and

(b) Develop a plan to mitigate the effect on the children and families served by these providers. The plan must be submitted to the legislature as part of the ((annual progress)) <u>final</u> report <u>described</u> <u>in subsection (1) of this section</u> along with any recommendations for legislative action to address the needs of the providers and the children and families they serve.

32 <u>(4)(a) Beginning December 1, 2020, the department, in</u> 33 <u>collaboration with the statewide child care resource and referral</u> 34 <u>network, shall make available on its public web site, in a consumer-</u> 35 <u>friendly format, the following elements:</u>

36 (i) The number, and relative percentage, of family child care and 37 center child care providers who have enrolled in the early achievers 38 program and who have:

39 <u>(A) Submitted their request for on-site evaluation and are</u> 40 waiting to be rated; and

1	(B) Achieved the required rating level to remain eligible for
2	state-funded support under the early childhood education and
3	assistance program or a subsidy under the working connections child
4	<u>care subsidy program;</u>
5	(ii) The distribution of early childhood education and assistance
6	program programming by school district; and
7	(iii) Indicators of supply and demand at the local level, as well
8	as identification of regions or areas in which there are insufficient
9	numbers of child care facilities using nationally developed
10	methodology.
11	(b) The elements required to be made available under (a)(i) of
12	this subsection (4) must be made available at the county level, and
13	for those counties with a population of five hundred thousand and
14	higher, the data must be reported at the zip code level.
15	(c) To the extent data are available, the elements required to be
16	<u>reported under (a)(ii) and (iii) of this subsection (4) must be</u>
17	<u>updated at a minimum of a quarterly basis on the department's public</u>
18	web site.
19	(d) If in any individual state fiscal year, based on information
20	reported in (a)(ii) and (iii) of this subsection (4), fifteen percent
21	or more of the licensed or contracted providers who are participating
22	<u>in the early achievers program in a county or in a single zip code</u>
23	have not achieved the rating levels required under RCW 43.216.135 and
24	43.216.515, the department must:
25	(i) Analyze the reasons providers in the affected counties or zip
26	codes have not attained the required rating levels; and
27	<u>(ii) Develop a plan to mitigate the effect on the children and</u>
28	families served by these providers. The plan must be submitted to the
29	legislature by November 1st of the year following the state fiscal
30	year in question, along with any recommendations for legislative
31	action to address the needs of the providers and the children and
32	families they serve.
33	(5) Beginning September 15, 2021, and each odd-numbered year
34	thereafter, the department shall submit a report to the governor and
35	the legislature outlining the availability and quality of services
36	available to early learning providers and children from diverse
37	racial, ethnic, and cultural backgrounds and from low-income
38	neighborhoods and communities. The report must include the following
39	elements:

1 (a) To the extent data is available, an analysis of the racial, ethnic, and linguistic diversity of early childhood education and 2 3 assistance program providers and participants, and the providers and participants of working connections child care; 4 (b) A review of the services available to providers and children 5 6 from diverse racial, ethnic, and cultural backgrounds; 7 (c) An examination of the effectiveness of efforts to increase and maintain successful participation by providers serving children 8 and families from diverse racial, ethnic, and linguistic backgrounds 9 and providers who serve children from low-income households; 10 (d) To the extent data is available, the distribution of early 11 achievers program-rated facilities by child and provider 12 13 demographics, including but not limited to race and ethnicity, home 14 language, and geographical location; (e) Recommendations for improving and maintaining access for 15 16 children from diverse racial, ethnic, and cultural backgrounds to 17 providers rated at a level 3 or higher in the early achievers 18 program; (f) Recommendations to address any identified barriers to access 19 20 to high-quality preschool for children living in low-income 21 neighborhoods; 22 (q) An examination of expulsion rates of children from diverse 23 racial, ethnic, and diverse cultural backgrounds and from low-income 24 neighborhoods and communities; and 25 (h) An analysis of how early learning providers and families from 26 diverse racial, ethnic, and cultural backgrounds and from low-income 27 neighborhoods and communities have influenced or participated in the 28 department's early learning plans and implementation strategies. (6) Beginning September 15, 2022, and each even-numbered year 29

thereafter, the department shall submit a report to the governor and the legislature on the availability of supports to providers and their effectiveness at improving quality. The report must include the following elements:

34 (a) An analysis of the effectiveness of recruitment efforts for
 35 new and returning high-quality early learning providers and programs;
 36 (b) An analysis of the effectiveness of quality improvement tools
 37 and incentives on the retention and quality improvement of early
 38 learning professionals;
 39 (c) An analysis of the supply of high-quality subsidized early
 40 learning. This analysis must include:

1 (i) An examination of the trend in supply of early learning 2 providers and workers; 3 (ii) A description of the primary obstacles and challenges faced by providers who have not achieved the required early achievers 4 rating level to remain eligible to receive a subsidy under the 5 6 working connections child care program or state-funded support under 7 the early childhood education and assistance program; (iii) The number, and relative percentage, of family child care 8 and center providers who have enrolled in the early achievers program 9 and who have: 10 (A) Not achieved the required rating level initially but 11 12 qualified for and are working through intensive targeted support in preparation for a partial rerate outside the standard rating cycle; 13 14 (B) Not achieved the required rating level initially and engaged in remedial activities before successfully achieving the required 15 16 rating level; 17 (C) Not achieved the required rating level after completing 18 remedial activities; or 19 (D) Received an extension from the department based on 20 exceptional circumstances pursuant to RCW 43.216.085; and (iv) Recommendations for improving retention and reducing 21 22 barriers to entry for early learning providers; 23 (d) The average amount of time required for providers to achieve local level milestones within each level of the early achievers 24 25 program; 26 (e) A summary of the types of exceptional circumstances for which 27 the department has granted an extension to early achievers rating milestones pursuant to RCW 43.216.085; 28 29 (f) An analysis of the availability and quality of infant and 30 toddler care; and 31 (q) An examination of any identified barriers that discourage providers from offering extended day early care and education 32 33 opportunities. (7) The information to be disclosed or shared under this section 34 must not include sensitive personal information of in-home caregivers 35 36 for vulnerable populations as defined in RCW 42.56.640, and must not 37 include any other information protected from disclosure under state or federal law. 38

1 Sec. 4. RCW 43.216.075 and 2017 c 171 s 1 are each amended to 2 read as follows:

3 (1) The early learning advisory council is established to advise 4 the department on statewide early learning issues that contribute to 5 the ongoing efforts of building a comprehensive system of quality 6 early learning programs and services for Washington's young children 7 and families.

8 (2) The council shall work in conjunction with the department to 9 assist in policy development and implementation that assist the 10 department in promoting alignment of private and public sector 11 actions, objectives, and resources, ensuring school readiness.

12 (3) The council shall include diverse, statewide representation 13 from public, nonprofit, and for-profit entities. Its membership shall 14 include critical partners in service delivery and reflect regional, 15 racial, and cultural diversity to adequately represent the needs of 16 all children and families in the state.

(4) Councilmembers shall serve two-year terms. However, to 17 stagger the terms of the council, the initial appointments for twelve 18 of the members shall be for one year. Once the initial one-year to 19 two-year terms expire, all subsequent terms shall be for two years, 20 with the terms expiring on June 30th of the applicable year. The 21 terms shall be staggered in such a way that, where possible, the 22 terms of members representing a specific group do not expire 23 24 simultaneously.

25 (5) The council shall consist of members essential to 26 coordinating services statewide prenatal through age five, as 27 follows:

(a) In addition to being staffed and supported by the department,
the governor shall appoint one representative from each of the
following: The department of health, the student achievement council,
and the state board for community and technical colleges;

32 (b) One representative from the office of the superintendent of 33 public instruction, to be appointed by the superintendent of public 34 instruction;

35 (c) The governor shall appoint leaders in early childhood 36 education to represent critical service delivery and support sectors, 37 with at least one individual representing each of the following:

38 (i) The head start state collaboration office director or the 39 director's designee;

(ii) A representative of a head start, early head start, or
 migrant/seasonal head start program;

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(iii) A representative of a local education agency;

4 (iv) A representative of the state agency responsible for 5 programs under section 619 or part C of the federal individuals with 6 disabilities education act;

7 (v) A representative of the early childhood education and 8 assistance program;

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(vi) A representative of licensed family day care providers;

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(vii) A representative of child day care centers; and

11 (viii) A representative from the home visiting advisory committee
12 established in RCW ((43.215.130)) 43.216.130;

(d) Two members of the house of representatives, one from each caucus, to be appointed by the speaker of the house of representatives and two members of the senate, one from each caucus, to be appointed by the majority leader in the senate and the minority leader in the senate;

18 (e) Two parents, one of whom serves on the department's parent19 advisory group, to be appointed by the governor;

20 (f) One representative of the private-public partnership created 21 in RCW ((43.215.070)) <u>43.216.065</u>, to be appointed by the partnership 22 board;

23 (g) One representative from the developmental disabilities 24 community;

25 (h) Two representatives from early learning regional coalitions;

(i) Representatives of underserved communities who have a special
 expertise or interest in high quality early learning, one to be
 appointed by each of the following commissions:

29 (i) The Washington state commission on Asian Pacific American 30 affairs;

31 (ii) The Washington state commission on African American affairs; 32 and

33 (iii) The Washington state commission on Hispanic affairs;

(j) Two representatives designated by sovereign tribal
 governments, one of whom must be a representative of a tribal early
 childhood education assistance program or head start program;

37 (k) One representative from the Washington federation of 38 independent schools;

39 (1) One representative from the Washington library association; 40 and 1 (m) One representative from a statewide advocacy coalition of organizations that focuses on early learning. 2

(6) The council shall be cochaired by two members, to be elected 3 by the council for two-year terms and not more than one cochair may 4 represent a state agency. 5

6 (7) The council shall appoint two members and stakeholders with 7 expertise in early learning to sit on the technical working group created in section 2, chapter 234, Laws of 2010. 8

(8) Each member of the board shall be compensated in accordance 9 with RCW 43.03.240 and reimbursed for travel expenses incurred in 10 carrying out the duties of the board in accordance with RCW 43.03.050 11 12 and 43.03.060.

(9) (a) The council shall convene an early achievers review 13 subcommittee to provide feedback and guidance on strategies to 14 improve the quality of instruction and environment for early learning 15 16 and provide input and recommendations on the implementation and 17 refinement of the early achievers program. ((The review conducted by 18 the subcommittee shall be a part of the annual progress report 19 required in RCW 43.215.102. At a minimum the review shall address the following:)) The subcommittee shall at a minimum provide feedback and 20 guidance to the department and the council on the following: 21

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(i) Adequacy of data collection procedures;

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(ii) Coaching and technical assistance standards;

(iii) Progress in reducing barriers to participation for low-24 25 income providers and providers from diverse cultural backgrounds, including a review of the early achievers program's rating tools, 26 quality standard areas, and components, and how they are applied; 27

28 (iv) Strategies in response to data on the effectiveness of early achievers program standards in relation to providers and children 29 from diverse cultural backgrounds; 30

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(v) Status of the life circumstance exemption protocols; and

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(vi) Analysis of early achievers program data trends.

The subcommittee must include consideration of cultural 33 (b) linguistic responsiveness when analyzing the areas for review 34 required by (a) of this subsection. 35

(c) The subcommittee shall include representatives from child 36 care centers, family child care, the early childhood education and 37 assistance program, contractors for early achievers program technical 38 39 assistance and coaching, tribal governments, the organization 40 responsible for conducting early achievers program ratings, and

1 parents of children participating in early learning programs, 2 including working connections child care and early childhood 3 education and assistance programs. The subcommittee shall include 4 representatives from diverse cultural and linguistic backgrounds.

(10) The department shall provide staff support to the council.

6 Sec. 5. RCW 43.216.020 and 2017 3rd sp.s. c 6 s 202 are each 7 amended to read as follows:

8 (1) The department shall implement state early learning policy 9 and coordinate, consolidate, and integrate child care and early 10 learning programs in order to administer programs and funding as 11 efficiently as possible. The department's duties include, but are not 12 limited to, the following:

13 (a) To support both public and private sectors toward a 14 comprehensive and collaborative system of early learning that serves 15 parents, children, and providers and to encourage best practices in 16 child care and early learning programs;

17 (b) To make early learning resources available to parents and 18 caregivers;

(c) To carry out activities, including providing clear and easily accessible information about quality and improving the quality of early learning opportunities for young children, in cooperation with the nongovernmental private-public partnership;

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(d) To administer child care and early learning programs;

(e) To safeguard and promote the health, safety, and well-being
of children receiving child care and early learning assistance, which
is paramount over the right of any person to provide such care;

(f) To apply data already collected comparing the following factors and make ((biennial)) recommendations to the legislature in a time frame which corresponds to the child care and development fund federal reporting requirements, regarding working connections subsidy and state-funded preschool rates and compensation models that would attract and retain high quality early learning professionals:

33 (i) State-funded early learning subsidy rates and market rates of 34 licensed early learning homes and centers;

35 (ii) Compensation of early learning educators in licensed centers 36 and homes and early learning teachers at state higher education 37 institutions;

38 (iii) State-funded preschool program compensation rates and 39 Washington state head start program compensation rates; and (iv) State-funded preschool program compensation to compensation
 in similar comprehensive programs in other states;

3 (g) To serve as the state lead agency for Part C of the federal 4 individuals with disabilities education act (IDEA) and to develop and 5 adopt rules that establish minimum requirements for the services 6 offered through Part C programs, including allowable allocations and 7 expenditures for transition into Part B of the federal individuals 8 with disabilities education act (IDEA);

9 (h) To standardize internal financial audits, oversight visits, 10 performance benchmarks, and licensing criteria, so that programs can 11 function in an integrated fashion;

(i) To support the implementation of the nongovernmental privatepublic partnership and cooperate with that partnership in pursuing its goals including providing data and support necessary for the successful work of the partnership;

16 (j) To work cooperatively and in coordination with the early 17 learning council;

18 (k) To collaborate with the K-12 school system at the state and 19 local levels to ensure appropriate connections and smooth transitions 20 between early learning and K-12 programs;

(1) To develop and adopt rules for administration of the program
of early learning established in RCW 43.216.555;

(m) To develop a comprehensive birth-to-three plan to provide education and support through a continuum of options including, but not limited to, services such as: Home visiting; quality incentives for infant and toddler child care subsidies; quality improvements for family home and center-based child care programs serving infants and toddlers; professional development; early literacy programs; and informal supports for family, friend, and neighbor caregivers; and

30 (n) Upon the development of an early learning information system, 31 to make available to parents timely inspection and licensing action 32 information and provider comments through the internet and other 33 means.

34 (2) When additional funds are appropriated for the specific 35 purpose of home visiting and parent and caregiver support, the 36 department must reserve at least eighty percent for home visiting 37 services to be deposited into the home visiting services account and 38 up to twenty percent of the new funds for other parent or caregiver 39 support.

1 (3) Home visiting services must include programs that serve 2 families involved in the child welfare system.

3 (4) The department's programs shall be designed in a way that 4 respects and preserves the ability of parents and legal guardians to 5 direct the education, development, and upbringing of their children, 6 and that recognizes and honors cultural and linguistic diversity. The 7 department shall include parents and legal guardians in the 8 development of policies and program decisions affecting their 9 children.

10 Sec. 6. RCW 13.40.212 and 1997 c 338 s 34 are each amended to 11 read as follows:

12 (((1))) The department shall, no later than January 1, 1999, 13 implement an intensive supervision program as a part of its parole 14 services that includes, at a minimum, the following program elements:

15 ((((a))) (1) A process of case management involving coordinated 16 and comprehensive planning, information exchange, continuity and consistency, service provision and referral, and monitoring. The 17 18 components of the case management system shall include assessment, classification, and selection criteria; individual case planning that 19 incorporates a family and community perspective; a mixture of 20 intensive surveillance and services; a balance of incentives and 21 graduated consequences coupled with the imposition of realistic, 22 enforceable conditions; and service brokerage with community 23 24 resources and linkage with social networks;

25 (((b))) <u>(2)</u> Administration of transition services that transcend 26 traditional agency boundaries and professional interests and include 27 courts, institutions, aftercare, education, social and mental health 28 services, substance abuse treatment, and employment and vocational 29 training; and

30 (((c))) <u>(3)</u> A plan for information management and program 31 evaluation that maintains close oversight over implementation and 32 quality control, and determines the effectiveness of both the 33 processes and outcomes of the program.

34 (((2) The department shall report annually to the legislature, 35 beginning December 1, 1999, on the department's progress in meeting 36 the intensive supervision program evaluation goals required under 37 subsection (1)(c) of this section.))

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